



## City of Hamilton

# GENERAL ISSUES COMMITTEE REVISED

**Meeting #:** 19-003  
**Date:** February 6, 2019  
**Time:** 9:30 a.m.  
**Location:** Council Chambers, Hamilton City Hall  
71 Main Street West

Stephanie Paparella, Legislative Coordinator (905) 546-2424 ext. 3993

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	<b>Pages</b>
<b>1. CEREMONIAL ACTIVITIES</b>	
<b>2. APPROVAL OF AGENDA</b>	
(Added Items, if applicable, will be noted with *)	
<b>3. DECLARATIONS OF INTEREST</b>	
<b>4. APPROVAL OF MINUTES OF PREVIOUS MEETING</b>	
4.1 January 16, 2019	6
<b>5. COMMUNICATIONS</b>	
*5.1 Correspondence from Adam G.R. Spence, Coordinator of the Stoney Creek Library Conversation Commons Group, respecting Ranked Balloting for Municipal Elections	45
Recommendation: Be received and referred to the consideration of Item 11.1.	
<b>6. DELEGATION REQUESTS</b>	
6.1 Cameron Kroetsch, respecting the Motion regarding Item 11.1 - Ranked Balloting for Municipal Elections (For the February 6, 2019 GIC)	47
6.2 Vic Djurdjevic, Nikola Tesla Educational Corporation, respecting the Tesla Educational Corporation Events and Activities (For the February 20, 2019 GIC)	48

- |      |  |    |
|------|--|----|
| 6.3  | Cameron Kroetsch, respecting his formal comments with respect to the 2018 Municipal Election in Hamilton (For the same meeting that the staff report comes forward.)                             | 50 |
| 6.4  | Jeff Lang-Weir, regarding the Steering Committee that will conduct the hiring of the new City Manager that will be listed on the February 13, 2019 Council agenda (For the February 6, 2019 GIC) | 51 |
| 6.5  | Craig Burley, regarding the Steering Committee that will conduct the hiring of the new City Manager that will be listed on the February 13, 2019 Council agenda (For the February 6, 2019 GIC)   | 52 |
| 6.6  | Rob MacIsaac, President and CEO, Hamilton Health Sciences, Annual Presentation respecting an Overview of Current Issues, Opportunities and Future Planning (for the April 3, 2019 GIC)           | 53 |
| *6.7 | Fiona Parascandalo, respecting Ranked Balloting for Municipal Elections (For the February 6, 2019 GIC)   | 54 |
| *6.8 | Nicholas Tsergas, respecting Ranked Balloting for Municipal Elections (For the February 6, 2019 GIC)   | 55 |
| *6.9 | Kojo Dampitey, respecting the Hiring Practices of the Next Cit Manager (For the February 6, 2019 GIC)  | 56 |

## 7. CONSENT ITEMS

## 8. PUBLIC HEARINGS / DELEGATIONS

- |      |  |    |
|------|--|----|
| 8.1  | Anthony Marco, Hamilton District Labour Council, proposing that the City of Hamilton become a Living Wage Employer in 2019 (no copy)   |    |
| 8.2  | Denise Christopherson, YWCA Hamilton, respecting the Establishment of a new Steering Committee for the Recruitment of the new City Manager (no copy)   |    |
| 8.3  | Cameron Kroetsch, respecting the Motion regarding the Steering Committee that will conduct the hiring of the new City Manager that will be listed on the February 13, 2019 Council agenda  | 57 |
| 8.4  | Karen Bird, Department of Political Science, McMaster University, respecting the Motion regarding the Steering Committee that will conduct the hiring of the new City Manager, that will be listed on the February 13, 2019 Council agenda | 67 |
| *8.5 | Cameron Kroetsch, respecting the Motion regarding Item 11.1 - Ranked Balloting for Municipal Elections   | 79 |

- \*8.6 Jeff Lang-Weir, regarding the Steering Committee that will conduct the hiring of the new City Manager that will be listed on the February 13, 2019 Council agenda (no copy)
- \*8.7 Craig Burley, regarding the Steering Committee that will conduct the hiring of the new City Manager that will be listed on the February 13, 2019 Council agenda (no copy)
- \*8.8 Fiona Parascandalo, respecting Ranked Balloting for Municipal Elections (no copy)
- \*8.9 Nicholas Tsergas, respecting Ranked Balloting for Municipal Elections (no copy)
- \*8.10 Kojo Damptey, respecting the Hiring Practices of the Next Cit Manager (no copy)

## 9. STAFF PRESENTATIONS

## 10. DISCUSSION ITEMS

- |       |  |     |
|-------|--|-----|
| 10.1  | Advisory Committee for Persons with Disabilities Report 19-001, January 15, 2019   | 89  |
| 10.2  | Special Capital Reinvestment Levy - Reallocation Options (FCS19006) (City Wide)  | 93  |
| 10.3  | City of Hamilton and Ministry of Transportation 2018 / 2019 Dedicated Gas Tax Funding Agreement (FCS19009) (City Wide)           | 104 |
| *10.4 | City of Hamilton Annual Collision Report - 2017 (PW19012) (City Wide)  | 150 |
| *10.5 | Lincoln M. Alexander Parkway (LINC) and Red Hill Valley Parkway (RHVP) Transportation and Safety Update (PW18008(a)) (City Wide) | 247 |
| *10.6 | Speed Limit Reduction Feasibility Study on the Lincoln M. Alexander and the Red Hill Valley Parkways (PW19014) (City Wide)       | 259 |

## 11. MOTIONS

- |      |   |     |
|------|---|-----|
| 11.1 | Ranked Balloting for Municipal Elections  | 362 |
| 11.2 | Code of Conduct for Council-Appointed Citizen Members of External Boards and Agencies | 363 |

**12. NOTICES OF MOTION**

- |       |   |     |
|-------|---|-----|
| 12.1  | Protocol for Public Release of Information as it relates to Bids for Any International, National, Provincial Games, Award Shows, Musical Concerts, Conventions, Conference, Trade Shows an Partisan Political Conventions | 364 |
| *12.2 | Postponement of the City Manager Recruitment Steering Committee Meetings  | 365 |

**13. GENERAL INFORMATION / OTHER BUSINESS**

- |          |   |
|----------|---|
| 13.1     | Amendments to the Outstanding Business List:                                  |
| 13.1.a   | Items to be removed:  |
| 13.1.a.a | Stelco Lands - This matter is no longer relevant as the lands have been sold. |

**14. PRIVATE AND CONFIDENTIAL**

- |       |   |
|-------|---|
| 14.1  | Closed Session Minutes - January 16, 2019   |
|       | <p>Pursuant to Section 8.1, Sub-sections (c), (d), (e), (f), (j) and (k) of the City's Procedural By-law 18-270; and, Section 239(2), Sub-sections (c), (d), (e), (f), (j) and (k) of the <i>Ontario Municipal Act</i>, 2001, as amended, as the subject matters pertain to a proposed or pending acquisition or disposition of land for City purposes; labour relations or employee negotiations; litigation or potential litigation, including matters before administrative tribunals, affecting the City; the receiving of advice that is subject to solicitor-client privilege, including communications necessary for that purpose; a trade secret or scientific, technical, commercial or financial information that belongs to the municipality or local board and has monetary value or potential monetary value; and, a position, plan, procedure, criteria or instruction to be applied to any negotiations carried on or to be carried on by or on behalf of the municipality or local board.</p> |
| *14.2 | Code of Conduct Matter (no copy)  |
|       | <p>Pursuant to Section 8.1, Sub-section (b) of the City's Procedural By-law 18-270, and Section 239(2), Sub-section (b) of the <i>Ontario Municipal Act</i>, 2001, as amended, as the subject matter pertains to personal matters about an identifiable individual, including City employees.</p>   |

\*14.3 Roads Audit Update (AUD19002) (City Wide)

Pursuant to Section 8.1, Sub-section (e) of the City's Procedural By-law 18-270, and Section 239(2), Sub-section (e) of the *Ontario Municipal Act*, 2001, as amended, as the subject matter pertains to litigation or potential litigation, including matters before administrative tribunals.

\*14.4 Roads Infrastructure Litigation and Review Assessment (LS19010) (City Wide)

Pursuant to Section 8.1, Sub-sections (b), (e) and (f) of the City's Procedural By-law 18-270, and Section 239(2), Sub-sections (b), (e) and (f) of the *Ontario Municipal Act*, 2001, as amended, as the subject matter pertains to personal matters about an identifiable individual, including City employees; litigation or potential litigation, including matters before administrative tribunals, affecting the City; and, the receiving of advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

**15. ADJOURNMENT**



## **GENERAL ISSUES COMMITTEE MINUTES 19-001**

9:30 a.m.

Wednesday, January 16, 2019

Council Chambers

Hamilton City Hall

71 Main Street West

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**Present:** Mayor F. Eisenberger, Deputy Mayor S. Merulla (Chair)  
Councillors M. Wilson, J. Farr, N. Nann, C. Collins, T. Jackson,  
E. Pauls, J. P. Danko, B. Clark, M. Pearson, B. Johnson,  
L. Ferguson, A. VanderBeek, T. Whitehead, J. Partridge

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### **THE FOLLOWING ITEMS WERE REFERRED TO COUNCIL FOR CONSIDERATION:**

**1. Correspondence respecting Item 10.7 – Report PED12193(d), Auchmar Estate (Item 5.1):**

**(Whitehead/Pearson)**

That the following correspondence, respecting Report PED12193(d), Auchmar Estate, be received and referred to the consideration of Item 10.7:

- (a) Robert Williamson, Friends of Auchmar, Executive Hamilton Mountain Heritage Society
- (b) Dennis Baker
- (c) Diane Dent, on behalf of Friends of Auchmar
- (d) Janice Brown

**CARRIED**

**2. Business Improvement Area Advisory Committee Report 18-010, December 11, 2018 (Item 7.2)**

**(a) Appointment of Chair and Vice Chair (Item 1)**

**(Eisenberger/Whitehead)**

- (i) That Councillor E. Pauls be appointed as Chair of the Business Improvement Area Advisory Committee; and,

- (ii) That a rotating Vice Chair process, for the Business Improvement Area Advisory Committee, be approved.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

**3. Downtown Hamilton Business Improvement Area (BIA) Board of Management for 2019 through 2022 (PED19007) (Ward 2) (Item 7.3)**

**(Pauls/Nann)**

That the following individuals be appointed to the Downtown Hamilton Business Improvement Area (BIA) Board of Management for a four-year term (2019-2022):

- (i) Councillor Jason Farr, Ward 2  
 (ii) Evan Apostol  
 (iii) Stefanie Bonazza  
 (iv) Paul Demarco  
 (v) Una Gibbons  
 (vi) Lisa LaRocca  
 (vii) Andrew Mantecon  
 (viii) Jason Morse  
 (ix) Constantine Mundo  
 (x) Rae Ann Roberts  
 (xi) Mark Wu  
 (xii) Francis Zanetti

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr

YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

**4. Stoney Creek Business Improvement Area (BIA) Board of Management for 2019 through 2022 (PED19013) (Ward 5) (Item 7.4)**

**(Ferguson/Pearson)**

That the following individuals be appointed to the Stoney Creek Business Improvement Area (BIA) Board of Management for a four-year term (2019-2022):

- (i) Councillor Chad Collins, Ward 5
- (ii) Richard Clough
- (iii) Sean Kosak
- (iv) Michelle Peters
- (v) Sean Pettitt
- (vi) Sharon Richards
- (vii) Paolo Rispoli
- (viii) Doug Sutherland
- (ix) Mary Terziev-Clifford
- (x) Paul Whatmore

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson



YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins

Not Present: Councillor Tom Jackson

Not Present: Councillor Brenda Johnson

Not Present: Councillor Brad Clark

**5. Concession Street Business Improvement Area (BIA) Board of Management for 2019 through 2022 (PED19012) (Ward 7) (Item 7.5)**

**(Whitehead/Pauls)**

That the following individuals be appointed to the Concession Street Business Improvement Area (BIA) Board of Management for a four-year term (2019-2022):

- (i) Councillor Esther Pauls, Ward 7
- (ii) Julienne Gauthier
- (iii) Alana Travis
- (iv) Jamie McHardy
- (v) James Knott
- (vi) Mike DeVries
- (vii) Eshe Despres
- (viii) William Givens
- (ix) Jeff Schuster
- (x) Alex Chavez

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson

YES - Councillor Jason Farr

YES - Councillor Nrinder Nann

YES - Councillor Esther Pauls

YES - Councillor John-Paul Danko

YES - Deputy-Mayor Sam Merulla

YES - Mayor Fred Eisenberger

YES - Councillor Judi Partridge

YES - Councillor Terry Whitehead

YES - Councillor Arlene VanderBeek

YES - Councillor Lloyd Ferguson

YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins

Not Present: Councillor Tom Jackson

Not Present: Councillor Brenda Johnson

Not Present: Councillor Brad Clark

**6. Ancaster Village Business Improvement Area (BIA) Board of Management for 2019 through 2022 (PED19010) (Ward 12) (Item 7.6)**

**(Ferguson/Pearson)**

That the following individuals be appointed to the Ancaster Village Business Improvement Area (BIA) Board of Management for a four-year term (2019-2022):

- (i) Councillor Lloyd Ferguson, Ward 12
- (ii) Doug Kloet
- (iii) Melissa Sander
- (iv) Jane Steinberg
- (v) Sandra Malpass
- (vi) Milap Bedi
- (vii) Dan Burcher
- (viii) Susan Hoag-Smith
- (ix) Brian Petersen
- (x) Jason Wynne
- (xi) Mary Lou Ciancone

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

**7. Waterdown Village Business Improvement Area (BIA) Board of Management for 2019 through 2022 (PED19019) (Ward 15) (Item 7.7)**

**(Partridge/Eisenberger)**

That the following individuals be appointed to the Waterdown Village Business Improvement Area (BIA) Board of Management for a four-year term (2019-2022):

- (i) Councillor Judi Partridge, Ward 15

**General Issues Committee  
Minutes 19-001**

**January 16, 2019  
Page 6 of 39**

- (ii) Sherine Mansour
- (iii) Gord Manzer
- (iv) Gary Titley
- (v) Paula Thompson
- (vi) Dave Andrews
- (vii) Amanda Groves
- (viii) Drew Paget
- (ix) Shari Stolpman
- (x) Cheri Demenna

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

**8. Fortification and Protective Elements of Land By-law (PED19022) (City Wide) (Item 7.8)**

**(Whitehead/Wilson)**

That Report PED19022, respecting the Fortification and Protective Elements of Land By-law, be received.

**CARRIED**

**9. 2017-2018 Our Future Hamilton Annual Report (CM15001(d)) (City Wide) (Item 9.1)**

**(Whitehead/Pauls)**

That Report CM15001(d), respecting the 2017-2018 Our Future Hamilton Annual Report, be received.

**CARRIED**

**10. Hamilton Steel Summit Summary (PED19023/CM19001) (City Wide) (Item 9.2)**

**(Eisenberger/Partridge)**

That Report PED19023/CM19001, respecting the Hamilton Steel Summit Summary, be received.

**CARRIED**

**11. 2018 S&P Global Ratings Credit Review (FCS19008) (City Wide) (Item 10.1)**

**(Collins/Eisenberger)**

That Report FCS19008, respecting the 2018 S&P Global Ratings Credit Review, be received.

**CARRIED**

**12. Downtown Hamilton Business Improvement Area (BIA) Proposed Budget and Schedule of Payment for 2019 (PED19005) (Ward 2) (Item 10.2)**

**(Collins/Jackson)**

- (a) That the 2019 Operating Budget for the Downtown Hamilton Business Improvement Area, attached as Appendix "A" to Report PED19005, in the amount of \$425,000 be approved;
- (b) That the levy portion of the Operating Budget for the Downtown Hamilton Business Improvement Area in the amount of \$375,000 be approved;
- (c) That the General Manager of Finance and Corporate Services be hereby authorized and directed to prepare the requisite By-law pursuant to Section 208, *The Municipal Act, 2001*, to levy the 2019 Budget as referenced in Recommendation (b) of Report PED19005;
- (d) That the following schedule of payments for 2019 be approved:
  - (i) January \$187,500
  - (ii) June \$187,500

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson

YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins

Not Present: Councillor Tom Jackson

Not Present: Councillor Brenda Johnson

Not Present: Councillor Brad Clark

**13. Stoney Creek Business Improvement Area (BIA) Proposed Budget and Schedule of Payment for 2019 through 2022 (PED19014) (Ward 5) (Item 10.3)**

**(Pauls/Danko)**

- (a) That the 2019 Operating Budget for the Stoney Creek Business Improvement Area, attached as Appendix "A" to Report PED19014, in the amount of \$70,435 be approved;
- (b) That the levy portion of the Operating Budget for the Concession Street Business Improvement Area in the amount of \$42,500 be approved;
- (c) That the General Manager of Finance and Corporate Services be hereby authorized and directed to prepare the requisite By-law pursuant to Section 208, *The Municipal Act, 2001*, to levy the 2019 Budget as referenced in Recommendation (b) of Report PED19014;
- (d) That the following schedule of payments for 2019 be approved:
  - (i) January \$21,250
  - (ii) June \$21,250

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson

YES - Councillor Nrinder Nann

YES - Councillor Chad Collins

YES - Councillor Tom Jackson

YES - Councillor Esther Pauls

YES - Councillor John-Paul Danko

YES - Deputy-Mayor Sam Merulla

YES - Mayor Fred Eisenberger

YES - Councillor Judi Partridge

YES - Councillor Arlene VanderBeek

YES - Councillor Maria Pearson

YES - Councillor Brad Clark

Not Present: Councillor Jason Farr

Not Present: Councillor Terry Whitehead

Not Present: Councillor Lloyd Ferguson

Not Present: Councillor Brenda Johnson

**14. Concession Street Business Improvement Area (BIA) Proposed Budget and Schedule of Payment for 2019 (PED19009) (Ward 7) (Item 10.4)**

**(Ferguson/VanderBeek)**

- (a) That the 2019 Operating Budget for the Concession Street Business Improvement Area, attached as Appendix "A" to Report PED19009, in the amount of \$196,784 be approved;
- (b) That the levy portion of the Operating Budget for the Concession Street Business Improvement Area in the amount of \$115,499 be approved;
- (c) That the General Manager of Finance and Corporate Services be hereby authorized and directed to prepare the requisite By-law pursuant to Section 208, The *Municipal Act, 2001*, to levy the 2019 Budget as referenced in Recommendation (b) of Report PED19009;
- (d) That the following schedule of payments for 2019 be approved:
  - (i) January \$57,749.50
  - (ii) June \$57,749.50

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor Jason Farr  
 Not Present: Councillor Terry Whitehead  
 Not Present: Councillor Lloyd Ferguson  
 Not Present: Councillor Brenda Johnson

**15. Ancaster Village Business Improvement Area (BIA) Proposed Budget and Schedule of Payment for 2019 (PED19006) (Ward 12) (Item 10.5)**

**(Partridge/Eisenberger)**

- (a) That the 2019 Operating Budget for the Ancaster Village Business Improvement Area, attached as Appendix "A" to Report PED19006, in the amount of \$93,300 be approved;
- (b) That the levy portion of the Operating Budget for the Ancaster Village Business Improvement Area in the amount of \$93,300 be approved;
- (c) That the General Manager of Finance and Corporate Services be hereby authorized and directed to prepare the requisite By-law pursuant to Section 208, The *Municipal Act, 2001*, to levy the 2019 Budget as referenced in Recommendation (b) of Report PED19006;
- (d) That the following schedule of payments for 2019 be approved:
  - (i) January \$46,650
  - (ii) June \$46,650

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor Jason Farr  
 Not Present: Councillor Terry Whitehead  
 Not Present: Councillor Lloyd Ferguson  
 Not Present: Councillor Brenda Johnson

**16. Waterdown Village Business Improvement Area (BIA) Proposed Budget and Schedule of Payment for 2019 (PED19018) (Ward 15) (Item 10.6)****(Partridge/Eisenberger)**

- (a) That the 2019 Operating Budget for the Waterdown Village Business Improvement Area, attached as Appendix "A" to Report PED19018, in the amount of \$320,700 be approved;
- (b) That the levy portion of the Operating Budget for the Waterdown Village Business Improvement Area in the amount of \$250 K be approved;
- (c) That the General Manager of Finance and Corporate Services be hereby authorized and directed to prepare the requisite By-law pursuant to Section 208, The *Municipal Act, 2001*, to levy the 2019 Budget as referenced in Recommendation (b) of Report PED19018;
- (d) That the following schedule of payments for 2019 be approved:
  - (i) January \$125 K
  - (ii) June \$125 K

**Result: Motion CARRIED by a vote of 13 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor Jason Farr  
 Not Present: Councillor Terry Whitehead  
 Not Present: Councillor Brenda Johnson

**17. Auchmar Estate (PED12193(d)) (Ward 8) (Item 10.7)****(Danko/Collins)**

That Report PED12193(d), respecting the Auchmar Estate, be received.

**CARRIED**



**18. Sports, Entertainment and Convention Venues Review (PED18168(a)) (City Wide) (Item 10.8)****(Farr/Collins)**

- (a) That staff be directed to commission an independent third-party study which is to be guided by the Council-Approved Vision set out in the Downtown Secondary Plan, Economic Development Action Plan, Cultural Plan and Hamilton Tourism Strategy, which conducts a needs, opportunities, and gap analysis assessing:
- (i) Hamilton's Sports, Entertainment and Convention Centre facility needs, given the City's size and position within the Southern Ontario marketplace;
  - (ii) Various ownership and ***review models of ownership divestment of the entertainment facilities, the land, air rights, and include projected increases in the tax base*** that have succeeded in comparable Municipalities, with a focus on the estimated economic impact and cultural impacts, including but not limited to, both indirect and direct financial benefits each model could potentially provide the City of Hamilton;
  - (iii) What role do the existing FirstOntario Centre, FirstOntario Concert Hall, The Studio, and the Hamilton Convention Centre assets play in meeting Hamilton's Sports, Entertainment and Convention Centre needs moving forward;
  - (iv) Whether there is any added benefit in locating the City's entertainment assets, ***in the Downtown***, in a clustered "precinct" that includes residential and commercial development and how suitable the City's existing entertainment asset sites are for the development of any such facility or facilities;
  - (v) Models of how to best maximize the contributions of private sector partner(s) with the required experience and know-how to execute on the City's preferred model;
  - (vi) How to best engage citizens and community stakeholders in a consultation process; and,
  - (vii) The best process for procuring the development of such entertainment assets and criteria for assessing any unsolicited proposals the City may receive;
- (b) That a contribution to an upset limit of \$200 K from the HEF Capital Reserve No. 100025, be used to fund the analysis outlined in Recommendation (a) in Report PED18168(a); and,

- (c) That staff be directed to report back to the General Issues Committee with the findings of the study outlined in Recommendation (a) in Report PED18168(a) by the end of Q2 2019.

**Result: Motion CARRIED, AS AMENDED, by a vote of 15 to 0, as follows:**

YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor Maureen Wilson

**19. Transit Maintenance and Storage Facility – Policy 11 Design Fees (PW19006) (City Wide) (Item 10.9)**

**(Danko/Eisenberger)**

- (a) That pursuant to the City's Procurement Policy By-law (Policy 11 – Non-Competitive Procurements), a single source procurement for additional Phase 1 works for the Transit Maintenance and Storage Facility, located adjacent to 330 Wentworth Street, be awarded to the Prime Design Consultant, IBI Group, in the amount of \$2,950,000 and be added to the Purchase Order No. 0000087825 to complete contract C11-57-17 and funded from Public Transit Infrastructure Fund (PTIF) Phase 1 Project ID 5301785701; and,
- (b) That the General Manager of Public Works be authorized to negotiate, enter into and execute all required documentation to give effect thereto with IBI Group, in a form satisfactory to the City Solicitor.

**Result: Motion CARRIED by a vote of 15 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr

YES - Councillor Nringer Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor Terry Whitehead

**20. Providing Free Museum Visits to Hamilton Public Library Card Holders (Item 11.1)**

**(Merulla/Eisenberger)**

WHEREAS, museums and libraries are not just repositories of cultural items and information, but are vital educational institutions that can have a profound effect on public discourse and quality of life;

WHEREAS, Hamilton's museums and libraries are an extension of our educational system and offer children and adults opportunities to discover and learn outside of a traditional classroom setting;

WHEREAS, both the City of Hamilton museums and the Hamilton Library want to strengthen our partnership by working closely together thereby strengthening our links to the community and neighbourhoods;

WHEREAS, citizens can gain access to all the educational benefits of Hamilton's libraries through a library card free of charge; and,

WHEREAS, in 2017, 1,500 Hamiltonians visited the City of Hamilton Museums using a museum pass checked out from Hamilton Public Library branches, representing less than 1% of museum earned revenue.

THEREFORE, BE IT RESOLVED:

- (a) That staff be directed to conduct a one-year pilot project that allows Hamilton library card holders free general admission (excluding paid special events, booked programs and workshops) to any of the City of Hamilton operated museums (Dundurn National Historic Site, Hamilton Military Museum, Fieldcote Memorial Park and Museum, Griffin House Museum, Whitehern Historic House and Garden, Hamilton Childrens

Museum, Battlefield House Museum, and Park and the Hamilton Museum of Steam and Technology); and,

- (b) That staff report back to the General Issues Committee after a period of one year with the outcomes of the pilot project that provides free museum visits with a Hamilton Public Library card.

**Result: Motion CARRIED by a vote of 16 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

**21. Hosting Grey Cup – November 2020 or 2021 (PED18234(a)) (City Wide) (Item 14.2)**

**(Eisenberger/Jackson)**

- (a) That, should hosting of the Grey Cup be awarded to the Hamilton Tiger-Cats Football Club for 2020, staff be directed to coordinate with the Hamilton Tiger-Cats Football Club, all requirements for hosting the event including, but not be limited to, logistics and any agreements, contracts and necessary ancillary documents;
- (b) That, should hosting of the Grey Cup be awarded to the Hamilton Tiger-Cats Football Club for 2020, staff be directed to establish a cross-departmental logistics team to oversee logistical planning and coordination of the requirements for the delivery of the 2020 Grey Cup event;
- (c) That the Mayor and City Clerk be authorized and directed to execute all required agreements, contracts and necessary ancillary documents, to give effect to City of Hamilton being the host City of the 2020 Grey Cup, should hosting of the Grey Cup be awarded to the Hamilton Tiger-Cats Football Club, with content acceptable to

the Acting Director of Tourism and Culture, Planning and Economic Development Department, and the Director of Energy, Fleet and Facilities Management, Public Works Department, and in a form satisfactory to the City Solicitor;

- (d) That Report PED18234(a), respecting Hosting of the Grey Cup – November 2020 or 2021, including recommendations (b), (c), (e) and (g), as listed in the report, as well as Appendix “A” remain confidential.

**Result: Sub-sections (a) to (c), CARRIED by a vote of 14 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor John-Paul Danko

Not Present: Councillor Judi Partridge

**Result: Sub-section (d), CARRIED by a vote of 11 to 3, as follows:**

NO - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 NO - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson

NO - Councillor Brad Clark

Not Present: Councillor John-Paul Danko

Not Present: Councillor Judi Partridge

**22. Public Works Divisional Realignment (PW19007) (City Wide) (Item 14.3)**

**(Collins/Nann)**

- (a) That the recommendation as outlined in Appendix "A" to Report PW19007, respecting the Public Works Department Divisional Realignment, be approved, to be effective no later than February 1, 2019; and,
- (b) That Report PW19007, respecting the Public Works Department Divisional Realignment, and its Appendix, not be released as a public document until such time as the appropriate staff have been informed.

**Result: Motion CARRIED by a vote of 14 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinde Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor John-Paul Danko

Not Present: Councillor Judi Partridge

**23. Collective Bargaining Mandate (HUR19001) (City Wide) (Item 14.4)**

**(Whitehead/Johnson)**

That Report HUR19001, respecting the Collective Bargaining Mandate, remain confidential.

**Result: Motion CARRIED by a vote of 14 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor John-Paul Danko  
 Not Present: Councillor Judi Partridge

**24. Acquisition of Industrial Land (PED18176(a)) (Item 14.5)**

**(Jackson/Pauls)**

That the complete Report PED18176(a), respecting the Property Acquisition of 1610 and 1622 Rymal Road East, remain confidential until completion of the real estate transaction.

**Result: Motion CARRIED by a vote of 14 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor John-Paul Danko  
 Not Present: Councillor Judi Partridge

**25. Sports, Entertainment and Convention Venues Review  
(LS19002/FCS19002) (City Wide) (Item 14.7)**

**(Whitehead/Eisenberger)**

- (a) That Report LS19002/FCS19002, respecting the Sports, Entertainment and Convention Venues Review, be received; and,
- (b) That Report LS19002/FCS19002, respecting the Sports, Entertainment and Convention Venues Review, remain confidential.

**Result: Motion CARRIED by a vote of 14 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor John-Paul Danko

Not Present: Councillor Judi Partridge

**26. Potential Regulatory Litigation (PW19008/LS19004) (City Wide) (Item 14.8)**

**(Collins/Clark)**

- (a) That Report PW19008/LS19004, respecting Potential Regulatory Litigation, be received; and,
- (b) That Report PW19008/LS19004, respecting Potential Regulatory Litigation, remain confidential.

**Result: Motion CARRIED by a vote of 14 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson



YES - Councillor Esther Pauls  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor John-Paul Danko

Not Present: Councillor Judi Partridge

**27. Potential Development and Expansion Proposal at John C Munro Hamilton International Airport (HIA) (City Wide) (PED18200(a)) (Item 14.9)**

**(Ferguson/Eisenberger)**

That the Report PED18200(a), respecting the Potential Development and Expansion Proposal at John C Munro Hamilton International Airport (HIA), and its appendices, remain confidential.

**Result: Motion CARRIED by a vote of 14 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor John-Paul Danko

Not Present: Councillor Judi Partridge

**FOR INFORMATION:****(a) APPROVAL OF AGENDA (Item 2)**

The Committee Clerk advised of the following changes to the agenda:

**1. COMMUNICATIONS (Item 5)**

- 5.1 Correspondence respecting Item 10.7 – Report PED12193(d), Auchmar Estate:
- (a) Robert Williamson, Friends of Auchmar, Executive Hamilton Mountain Heritage Society
  - (b) Dennis Baker
  - (c) Diane Dent, on behalf of Friends of Auchmar
  - (d) Janice Brown

Recommendation: Be received and referred to the consideration of Item 10.7.

**2. DELEGATION REQUESTS (Item 6)**

- 6.4 Cameron Kroetsch, respecting the Motion regarding the Steering Committee that will conduct the hiring of the new City Manager that is listed on the January 23, 2019 Council agenda (For the February 6, 2019 GIC)

As Councillor Wilson has advised that, at the January 23<sup>rd</sup> meeting of Council, she will be requesting that her motion respecting the Steering Committee that will conduct the hiring of the new City Manager, be referred to the February 6<sup>th</sup> GIC, Mr. Kroetsch has agreed to change his request to appear for February 6<sup>th</sup>.

- 6.5 S. Jasper Kujavsky, Golden Horseshoe Enterprises Inc., respecting Item 10.8 – Report PED18168(a), Sports, Entertainment and Convention Venues Review (For the January 16, 2019 GIC)
- 6.6 Robin McKee, Historical Perceptions, respecting Item 10.7 – Report PED12193(a), Auchmar Estate (For the January 16, 2019 GIC)
- 6.7 Karen Bird, Department of Political Science, McMaster University, respecting the Motion regarding the Steering Committee that will

conduct the hiring of the new City Manager that is listed on the January 23, 2019 Council agenda (For the February 6, 2019 GIC)

**3. MOTIONS (Item 11)**

- 11.1 Providing Free Museum Visits to Hamilton Public Library Card Holders (This Motion was provided in time for the printed agenda; however, it was inadvertently missed.)

**4. NOTICES OF MOTION (Item 12)**

- 12.1 Ranked Balloting for Municipal Elections

**5. PRIVATE & CONFIDENTIAL (Item 14)**

- 14.2 Hosting Grey Cup – November 2020 or 2021 (PED18234(a)) (City Wide)

A new report has been provided to Committee for their consideration. Appendix “B” of that report is public and is available on the City’s website.

Report PED18234(a), the recommendations and Appendix “A” are private & confidential at this time.

- 14.6 Update on the Request for Information – Downtown Parking Structure (PED16105(a)) (Ward 2)

Staff have withdrawn the report from the agenda at this time.

- 14.9 Potential Development and Expansion Proposal at John C Munro Hamilton International Airport (HIA) (City Wide) (PED18200(a))

Pursuant to Section 8.1, Sub-section (c) of the City's Procedural By-law 18-270, and Section 239(2), Sub-section (c) of the *Ontario Municipal Act*, 2001, as amended, as the subject matter pertains to a proposed or pending acquisition or disposition of land for City purposes.

**(Eisenberger/Ferguson)**

That the agenda for the January 6, 2019 General Issues Committee meeting be approved, as amended.

**Result: Motion CARRIED by a vote of 11 to 1, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 NO - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

**(b) DECLARATIONS OF INTEREST (Item 2)**

There were no declarations of interest.

**(c) APPROVAL OF MINUTES OF THE PREVIOUS MEETINGS (Item 4)**

**(i) September 19, 2018 (Item 4.1)**

**(Pearson/Partridge)**

That the Minutes of the September 19, 2018 meeting of the General Issues Committee be approved, as presented.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

**(ii) December 12, 2018 (Item 4.2)**

**(Danko/Pauls)**

That the Minutes of the December 12, 2018 meeting of the General Issues Committee be approved, as presented.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

**(iii) December 18, 2018 (Special) (Item 4.3)**

**(Farr/Nann)**

That the Minutes of the December 18, 2018 meeting of the Special General Issues Committee be approved, as presented.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger

YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

**(d) DELEGATION REQUESTS (Item 6)**

- (i) Matt Afinec, President and COO, Hamilton Tiger-Cats, on behalf of Bob Young, Owner of the Hamilton Tiger-Cats Football Club, respecting a Partnership to bring the Grey Cup back to Hamilton (Item 6.1)**

**(Nann/Farr)**

That the delegation request submitted by Matt Afinec, President and COO, Hamilton Tiger-Cats, on behalf of Bob Young, Owner of the Hamilton Tiger-Cats Football Club, respecting a Partnership to bring the Grey Cup back to Hamilton, be approved to appear at the January 16, 2019 General Issues Committee meeting.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

- (ii) **Randy Ambrosie, Commissioner of the Canadian Football League, respecting the Impact of Hosting the Grey Cup (Item 6.2)**

**(Eisenberger/Partridge)**

That the delegation request submitted by Randy Ambrosie, Commissioner of the Canadian Football League, respecting the Impact of Hosting the Grey Cup, be approved to appear at the January 16, 2019 General Issues Committee meeting.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

- (iii) **Denise Christopherson, YWCA Hamilton, respecting the Establishment of a new Steering Committee for the Recruitment of the City Manager (Item 6.3)**

**(Partridge/VanderBeek)**

That the delegation request submitted by Denise Christopherson, YWCA Hamilton, respecting the Establishment of a new Steering Committee for the Recruitment of the City Manager, be approved to appear at the February 6, 2019 General Issues Committee meeting.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla

YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

- (iv) Cameron Kroetsch, respecting the Motion regarding the Steering Committee that will conduct the hiring of the new City Manager that is listed on the January 23, 2019 Council agenda (Item 6.4)**

**(Ferguson/Whitehead)**

That the delegation request submitted by Cameron Kroetsch, respecting the Motion regarding the Steering Committee that will conduct the hiring of the new City Manager that is listed on the January 23, 2019 Council agenda, be approved to appear at the February 6, 2019 General Issues Committee meeting.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark



- (v) **S. Jasper Kujavsky, Golden Horseshoe Enterprises Inc., respecting Item 10.8 – Report PED18168(a), Sports, Entertainment and Convention Venues Review (Item 6.5)**

**(Wilson/Farr)**

That the delegation request submitted by S. Jasper Kujavsky, Golden Horseshoe Enterprises Inc., respecting Item 10.8 – Report PED18168(a), Sports, Entertainment and Convention Venues Review, be approved to appear at the January 16, 2019 General Issues Committee meeting.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

- (vi) **Robin McKee, Historical Perceptions, respecting Item 10.7 – Report PED12193(a), Auchmar Estate (Item 6.6)**

**(Pauls/Danko)**

That the delegation request submitted by Robin McKee, Historical Perceptions, respecting Item 10.7 – Report PED12193(a), Auchmar Estate, be approved to appear at the January 16, 2019 General Issues Committee meeting.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla

YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

- (vii) **Karen Bird, Department of Political Science, McMaster University, respecting the Motion regarding the Steering Committee that will conduct the hiring of the new City Manager that is listed on the January 23, 2019 Council agenda (Item 6.7)**

**(Farr/Nann)**

That the delegation request submitted by Karen Bird, Department of Political Science, McMaster University, respecting the Motion regarding the Steering Committee that will conduct the hiring of the new City Manager that is listed on the January 23, 2019 Council agenda, be approved to appear at the February 6, 2019 General Issues Committee meeting.

**Result: Motion CARRIED by a vote of 12 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson

Not Present: Councillor Chad Collins  
 Not Present: Councillor Tom Jackson  
 Not Present: Councillor Brenda Johnson  
 Not Present: Councillor Brad Clark

**(d) CONSENT ITEMS (Items 7)****(i) Arts Advisory Commission Minutes, September 25, 2018 (Item 7.1)****(Whitehead/Farr)**

That the Arts Advisory Commission Minutes, September 25, 2018, be received.

**CARRIED****(e) PUBLIC HEARINGS / DELEGATIONS (Item 8)****(i) Matt Afinec, President and COO, Hamilton Tiger-Cats, on behalf of Bob Young, Owner of the Hamilton Tiger-Cats Football Club, respecting a Partnership to bring the Grey Cup back to Hamilton (Item 8.1)**

Matt Afinec, President and COO, Hamilton Tiger-Cats, addressed Committee respecting a Partnership to bring the Grey Cup back to Hamilton, and provided a video presentation from Mr. Young.

**(Whitehead/Ferguson)**

That the presentation provided by Matt Afinec, President and COO, Hamilton Tiger-Cats, respecting a Partnership to bring the Grey Cup back to Hamilton, be received.

**CARRIED**

For disposition of this matter, please refer to Item 21.

**(ii) Randy Ambrosie, Commissioner of the Canadian Football League, respecting the Impact of Hosting the Grey Cup (Item 8.2)**

Randy Ambrosie, Commissioner of the Canadian Football League, addressed Committee respecting the Impact of Hosting the Grey Cup.

**(Eisenberger/Whitehead)**

That the presentation provided by Randy Ambrosie, Commissioner of the Canadian Football League, respecting the Impact of Hosting the Grey Cup, be received.

**CARRIED**

For disposition of this matter, please refer to Item 21.

- (iii) S. Jasper Kujavsky, Golden Horseshoe Enterprises Inc., respecting Item 10.8 – Report PED18168(a), Sports, Entertainment and Convention Venues Review (Item 8.3)**

S. Jasper Kujavsky, Golden Horseshoe Enterprises Inc., addressed Committee respecting Item 10.8 – Report PED18168(a), Sports, Entertainment and Convention Venues Review.

**(Eisenberger/Collins)**

That the presentation provided by S. Jasper Kujavsky, Golden Horseshoe Enterprises Inc., respecting Item 10.8 – Report PED18168(a), Sports, Entertainment and Convention Venues Review, be received.

**CARRIED**

For disposition of this matter, please refer to Items 18 and 25.

- (iv) Robin McKee, Historical Perceptions, respecting Item 10.7 – Report PED12193(a), Auchmar Estate (Item 8.4)**

Robin McKee, Historical Perceptions, addressed Committee respecting Item 10.7 – Report PED12193(a), Auchmar Estate.

**(Johnson/Whitehead)**

That the presentation provided by Robin McKee, Historical Perceptions, respecting Item 10.7 – Report PED12193(a), Auchmar Estate, be received.

**CARRIED**

For disposition of this matter, please refer to Item 17.

**(f) STAFF PRESENTATIONS (Item 9)**

- (i) 2017-2018 Our Future Hamilton Annual Report (CM15001(d)) (City Wide) (Item 9.1)**

John Ariyo, Manager of Community Initiatives, and Cindy Mutch, Senior Project Manager, Community Engagement, addressed Committee and provided a PowerPoint presentation and a video, respecting Report CM15001(d), 2017-2018 Our Future Hamilton Annual Report.

**(Whitehead/Pauls)**

That the presentation, respecting Report CM15001(d), 2017-2018 Our Future Hamilton Annual Report, be received.

**CARRIED**

For disposition of this matter, please refer to Item 9.

A copy of the presentation is available on the City's web site at [www.hamilton.ca](http://www.hamilton.ca) or through the Office of the City Clerk.

**(ii) Hamilton Steel Summit Summary (PED19023/CM19001) (City Wide) (Item 9.2)**

Glen Norton, Director of Economic Development, addressed Committee, respecting Report PED19023/CM19001, Hamilton Steel Summit Summary, and provided a video presentation.

**(Eisenberger/Partridge)**

That the presentation respecting PED19023/CM19001, Hamilton Steel Summit Summary, be received.

**CARRIED**

For disposition of this matter, please refer to Item 10.

A copy of the presentation is available on the City's web site at [www.hamilton.ca](http://www.hamilton.ca) or through the Office of the City Clerk.

**(g) DISCUSSION ITEMS (Item 10)**

**(i) Sports, Entertainment and Convention Venues Review (PED18168(a)) (City Wide) (Item 10.8)**

**(Collins/Farr)**

That sub-section (a)(iv), to Report PED18168(a), respecting the Sports, Entertainment and Convention Venues Review, be amended by adding the words "in the Downtown", to read as follows:

- (a) That staff be directed to commission an independent third-party study which is to be guided by the Council-Approved Vision set out in the Downtown Secondary Plan, Economic Development Action Plan, Cultural Plan and Hamilton Tourism Strategy, which conducts a needs, opportunities, and gap analysis assessing:
  - (iv) Whether there is any added benefit in locating the City's entertainment assets, *in the Downtown*, in a clustered "precinct" that includes residential and commercial development and how suitable the City's existing entertainment asset sites are for the development of any such facility or facilities;

**Result: Motion CARRIED by a vote of 13 to 0, as follows:**

YES - Councillor Maureen Wilson

YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor Jason Farr  
 Not Present: Councillor Terry Whitehead  
 Not Present: Councillor Brenda Johnson

**(Clark/Farr)**

That sub-section (a)(ii), to Report PED18168(a), respecting the Sports, Entertainment and Convention Venues Review, be amended by deleting the words “operating models” and by adding the words “***review models of ownership divestment of the entertainment facilities, the land, air rights, and include projected increases in the tax base***”

- (a) That staff be directed to commission an independent third-party study which is to be guided by the Council-Approved Vision set out in the Downtown Secondary Plan, Economic Development Action Plan, Cultural Plan and Hamilton Tourism Strategy, which conducts a needs, opportunities, and gap analysis assessing:
- (ii) Various ownership and ~~operating models~~ ***review models of ownership divestment of the entertainment facilities, the land, air rights, and include projected increases in the tax base*** that have succeeded in comparable Municipalities, with a focus on the estimated economic impact and cultural impacts, including but not limited to, both indirect and direct financial benefits each model could potentially provide the City of Hamilton;

For disposition of this matter, please refer to Item 18.

**Result: Motion CARRIED by a vote of 14 to 1, as follows:**

YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson

YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 NO - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor Maureen Wilson

**(h) NOTICES OF MOTION (Item 12)**

Councillor J. Farr introduced the following Notice of Motion:

**(i) Ranked Balloting for Municipal Elections (Item 12.1)**

WHEREAS, ranked ballot elections have been successfully used in Canadian elections, as with the London Ontario 2018 municipal election, and leadership races for Provincial and Federal parties;

WHEREAS, ranked ballot elections are in use globally at various levels of government in Australia, India, Ireland, Malta, New Zealand, Northern Ireland, Pakistan, Republic of Ireland, Scotland, Sri Lanka, United Kingdom, United States of America, and Nepal;

WHEREAS, the candidate with the broadest support and the most votes will win, and a candidate who is opposed by a majority of voters cannot win in elections that use ranked ballots;

WHEREAS, ranked ballot elections eliminate “vote splitting”; wherein two or more candidates with similar platforms “split” a finite base of support. With ranked ballot elections, voters are able to vote for who they want to win rather than voting strategically against who they want to lose;

WHEREAS, the ranking of candidates on the ballot ensures that votes are not “wasted”, rather, if the voter’s first choice is eliminated their vote will transfer to their second choice and so on until a winner is selected; and,

WHEREAS, a study done in Portland, Oregon after implementation of ranked ballots in 2011 found that voters were not confused by a ranked ballot; 94% of voters said that they “Fully Understood” the ballot design and instructions;

THEREFORE, BE IT RESOLVED:

That the appropriate staff report back to General Issues Committee on the feasibility of adopting ranked ballots (including all associated costs) for future Hamilton Municipal Elections, beginning in 2022.

**(h) GENERAL INFORMATION / OTHER BUSINESS (Item 13)**

**13.1 Amendments to the Outstanding Business List:**

**(Johnson/Partridge)**

That the following amendments to the General Issues Committee's Outstanding Business List, be approved:

- (a) Items to be removed:
- (i) Feasibility of Amending the CCTV By-law to Permit the Use of Footage from Camera's located on Private Property (Addressed as Item 7.8 on today's agenda – Report PED19022)
  - (ii) Hamilton Steel Summit (Addressed as Item 9.2 on today's agenda – Report PED19023/CM19001)
  - (iii) Hosting Grey Cup – November 2020 or 2021 (Addressed as Item 14.2 on today's agenda – Report PED18234(a))
  - (iv) Update on Request for Information – Downtown Parking Structure (Addressed as item 14.6 on today's agenda – Report PED16105(a))
  - (v) Sports, Entertainment and Convention Venues (Addressed as Items 10.8 and 14.7 on today's agenda – Reports PE18168(a) and LS19002/FCS19002)
  - (vi) Hamilton Waterfront Trust – Mandate and Governance (Addressed as Item 8.6 on the September 19, 2018 GIC Agenda – Report CM18017)

**Result: Motion CARRIED by a vote of 16 to 0, as follows:**

- YES - Councillor Maureen Wilson
- YES - Councillor Jason Farr
- YES - Councillor Nrinder Nann
- YES - Councillor Chad Collins
- YES - Councillor Tom Jackson



YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

**(i) PRIVATE & CONFIDENTIAL (Item 14)**

**(i) Closed Session Minutes – December 12, 2018 (Item 14.1)**

**(Wilson/Farr)**

- (a) That the Closed Session Minutes of the December 12, 2018 General Issues Committee meeting, be approved as presented; and,
- (b) That the Closed Session Minutes of the December 12, 2018 General Issues Committee meeting, remain confidential.

**Result: Motion CARRIED by a vote of 16 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

**(Eisenberger/Ferguson)**

That Committee move into Closed Session, respecting Items 14.2 (***pursuant to subsection (f) only***), 14.3 to 14.5 and 14.7 to 14.9, pursuant to Section 8.1, Sub-sections (c), (d), (e), (f), and (k) of the City's Procedural By-law 18-270; and,

Section 239(2), Sub-sections (c), (d), (e), (f), and (k) of the *Ontario Municipal Act*, 2001, as amended, as the subject matters pertain to:

- a proposed or pending acquisition or disposition of land for City purposes;
- labour relations or employee negotiations;
- litigation or potential litigation, including matters before administrative tribunals, affecting the City;
- the receiving of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;
- a position, plan, procedure, criteria or instruction to be applied to any negotiations carried on or to be carried on by or on behalf of the municipality or local board.

**Result: Motion CARRIED by a vote of 14 to 0, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Councillor John-Paul Danko  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Terry Whitehead  
 YES - Councillor Arlene VanderBeek  
 YES - Councillor Lloyd Ferguson  
 YES - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 YES - Councillor Brad Clark

Not Present: Councillor Chad Collins  
 Not Present: Councillor Judi Partridge

**(Eisenberger/Ferguson)**

That Committee move into Closed Session, respecting Item 14.2, pursuant to Section 8.1, Sub-sections (f), (j) and (k) of the City's Procedural By-law 18-270; and, Section 239(2), Sub-sections (f), (j) and (k) of the *Ontario Municipal Act*, 2001, as amended, as the subject matters pertain to:

- the receiving of advice that is subject to solicitor-client privilege, including communications necessary for that purpose;

- a trade secret or scientific, technical, commercial or financial information that belongs to the municipality or local board and has monetary value or potential monetary value;
- a position, plan, procedure, criteria or instruction to be applied to any negotiations carried on or to be carried on by or on behalf of the municipality or local board.

**Result: Motion CARRIED by a vote of 12 to 2, as follows:**

YES - Councillor Maureen Wilson  
 YES - Councillor Jason Farr  
 YES - Councillor Nrinder Nann  
 YES - Councillor Chad Collins  
 YES - Councillor Tom Jackson  
 YES - Councillor Esther Pauls  
 YES - Deputy-Mayor Sam Merulla  
 YES - Mayor Fred Eisenberger  
 YES - Councillor Judi Partridge  
 YES - Councillor Terry Whitehead  
 YES - Councillor Lloyd Ferguson  
 NO - Councillor Brenda Johnson  
 YES - Councillor Maria Pearson  
 NO - Councillor Brad Clark

Not Present: Councillor John-Paul Danko

Not Present: Councillor Arlene VanderBeek

**(ii) Hosting Grey Cup – November 2020 or 2021 (PED18234(a)) (City Wide) (Item 14.2)**

Staff were provided with direction in Closed Session.

For further disposition of this matter, please refer to Item 21

**(iii) Collective Bargaining Mandate (HUR19001) (City Wide) (Item 14.4)**

Staff were provided with direction in Closed Session.

For further disposition of this matter, please refer to Item 23.

**(iv) Acquisition of Industrial Land (PED18176(a)) (Item 14.5)**

Staff were provided with direction in Closed Session.

For further disposition of this matter, please refer to Item 24.

**(v) Potential Regulatory Litigation (PW19008/LS19004) (City Wide) (Item 14.8)**

Staff were provided with direction in Closed Session.

For further disposition of this matter, please refer to Item 26.

**(j) ADJOURNMENT (Item 13)**

**(Jackson/Farr)**

That there being no further business, the General Issues Committee be adjourned at 7:35 p.m.

Respectfully submitted,

S. Merulla, Deputy Mayor  
Chair, General Issues Committee

Stephanie Paparella  
Legislative Coordinator  
Office of the City Clerk

Conversation Commons Group,  
Stoney Creek Library,  
777 Highway 8,  
Stoney Creek,  
Ontario. L8E 5J4.  
23<sup>rd</sup> January 2019

Attention Hamilton Mayor, Hamilton Councillors, Hamilton City Manager and Hamilton City Clerk.

In the recent Hamilton municipal elections in eight of the 15 wards, the first past the post winning candidate received less than 50% of the votes cast, the lowest 25%. Also, we noted that there is a difference between the sizes of the wards, ranging from approximately 31,500 eligible voters to approximately 18,000 eligible voters.

These results indicate that the present voting system is not truly democratic or representative.

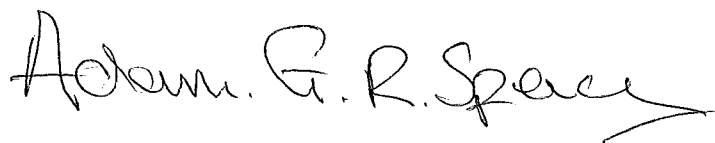
To rectify the inadequacies of the present system of municipal voting for councillors, the following needs to be changed.

First, the fact that a candidate can receive less than 50% of the votes cast means that he/she does not represent a majority in the ward. A more democratic method would be to use ranked voting where voters would rank candidates in order of preference. The candidate with the lowest number of votes would drop out, and the second choice of those who voted for this candidate would be added to those remaining. This process would proceed until one candidate had more than 50% of the votes cast. According to the Hamilton Spectator article by Nicole Thompson, 16th October 2018, London, Ontario has taken the lead in using this system of ranked ballots for their municipal elections on 22nd October 2018. Another article on voter reform by Ed Broadbent and Hugh Segal, (Globe & Mail 9th October 2018), "The evidence is clear. Canada urgently needs proportional representation.....Even the Britain, whose system is the basis of our own, now uses proportional representation in Scotland, Northern Ireland and Wales."

Secondly, the ward boundaries need to be redrawn so that each ward has a similar number of eligible voters. Then, when councillors are voting on issues, their vote would be equal based on the fact that they represent a similar number of voters. Voters believe that there is fairness when their vote is equal to all others in the larger community.

Lastly, to ensure that the voters have confidence in the candidates, our group proposes that candidates would be required to pass a police check and also would have to demonstrate a basic knowledge and understanding of city governance. Volunteers are required to pass a police check. Why should candidates for council, who are taking on an extremely responsible position, be exempt from this check? Voters need to know that they are voting for the most trusted and knowledgeable candidates.

We respectfully ask that the new council vote on the above points in the next three months, so that these changes can be made for the 2022 Hamilton city election.

A handwritten signature in black ink that reads "Adam G. R. Spence". The signature is written in a cursive style with a long, sweeping underline.

Adam. G R Spence, Coordinator of Stoney Creek Library Conversation Commons Group.

## 6.1

**Form: Request to Speak to Committee of Council**  
Submitted on Tuesday, January 15, 2019 - 2:56 pm

==Committee Requested==

**Committee:** General Issues Committee

==Requestor Information==

**Name of Individual:** Cameron Kroetsch

**Name of Organization:**

**Contact Number:**

**Email Address:**

**Mailing Address:**

**Reason(s) for delegation request:** I would like to speak to the General Issues Committee at the meeting that Jason Farr's motion regarding ranked balloting is on the agenda. I do not know the date of that meeting as it's currently only a Notice of Motion. I request that you let me know when this has been decided so that I may speak to that matter at that specific meeting.

**Will you be requesting funds from the City?** No

**Will you be submitting a formal presentation?** No

## 6.2

**Form: Request to Speak to Committee of Council**

Submitted on Wednesday, January 16, 2019 - 12:39 pm

==Committee Requested==

**Committee:** General Issues Committee

==Requestor Information==

**Name of Individual:** Vic Djurdjevic

**Name of Organization:** Nikola Tesla Educational Corporation

**Contact Number:** 905-541-3469

**Email Address:** [vic.ntec@gmail.com](mailto:vic.ntec@gmail.com)

**Mailing Address:**

755 King St East  
Hamilton, On

**Reason(s) for delegation request:**

Update GIC on the 2018 Tesla Electric Festival (TECF) held at Hamilton Steam and Technology Museum.

Update on future plans for TECF - Annual event & a request of Council for the use of the Hamilton Steam and Technology Museum for future festivals.

Attended Tesla conference in New Your City, where we learned about the The International Association of Horticultural Producers Expo 2025. This will be an international expo that includes Buffalo, Niagara Falls NY, Fort Erie, Niagara Falls, ON and Toronto. Each of those municipalities have been notified as



has the Federal Government Canada and both Canada & USA First Nations. We followed up and have been successful in including Hamilton. The organizer is very excited about including Hamilton into the Expo. We need to inform GIC and connect the City to start working on this initiative, that will benefit the city and tourism. One of the key elements of this fair will be the Linkage to Innovation and will celebrate 1901 Expo held in Buffalo. Hamilton has specific and unique linkage to the 1901 Expo.

**Will you be requesting funds from the City? No**

**Will you be submitting a formal presentation? Yes**

## 6.3

### **Form: Request to Speak to Committee of Council**

Submitted on Friday, January 18, 2019 - 5:35 pm

==Committee Requested==

**Committee:** Advisory/Sub-Committee

**Name of Sub-Committee:** Governance Review Sub-Committee

==Requestor Information==

**Name of Individual:** Cameron Kroetsch

**Name of Organization:**

**Contact Number:**

**Email Address:**

**Mailing Address:**

**Reason(s) for delegation request:** I am asking to speak to the Governance Review Sub-Committee with respect to the Formal correspondence that I submitted and requested be added to today's agenda entitled "Formal Comments with respect to the 2018 Municipal Election in Hamilton".

**Will you be requesting funds from the City?** No

**Will you be submitting a formal presentation?** No

## 6.4

**Form: Request to Speak to Committee of Council**  
Submitted on Thursday, January 24, 2019 - 9:48 am

==Committee Requested==

**Committee:** General Issues Committee

==Requestor Information==

**Name of Individual:** Jeff Lang-Weir

**Name of Organization:**

**Contact Number:**

**Email Address:**

**Mailing Address:**

**Reason(s) for delegation request:** Address Councillor Wilson's motion regarding the process for selecting a new city Manager.

**Will you be requesting funds from the City?** No

**Will you be submitting a formal presentation?** No

## 6.5

**Form: Request to Speak to Committee of Council**  
Submitted on Thursday, January 24, 2019 - 11:08 am

==Committee Requested==

**Committee:** General Issues Committee

==Requestor Information==

**Name of Individual:** Craig Burley

**Name of Organization:**

**Contact Number:**

**Email Address:**

**Mailing Address:**

**Reason(s) for delegation request:** I wish to speak to the GIC meeting on February 6, 2019 re the hiring process for the new City Manager, regarding aspects of Hiring/Selection Committee Membership, regarding Policy HR-37-11, and regarding the need for a specific Equity, Diversity and Inclusion Policy.

**Will you be requesting funds from the City?** No

**Will you be submitting a formal presentation?** No

## 6.6

**Form: Request to Speak to Committee of Council**

Submitted on Monday, January 28, 2019 - 10:41 am

==Committee Requested==

**Committee:** General Issues Committee

==Requestor Information==

**Name of Individual:** Rob MacIsaac, President & CEO, Hamilton Health Sciences**Name of Organization:** Hamilton Health Sciences**Contact Number:** 905-521-2100, ext. 75313**Email Address:** [janzenc@hhsc.ca](mailto:janzenc@hhsc.ca)**Mailing Address:** 100 King Street West, Suite 2300, Hamilton, ON, L8P 1A2**Reason(s) for delegation request:** As an anchor institution, Hamilton Health Sciences would like to make an annual Presentation to the General Issues Committee of Hamilton City Council, providing an overview of current issues and opportunities and future planning, and responding to questions from Council. We request the date of April 3 for this presentation.**Will you be requesting funds from the City?** No**Will you be submitting a formal presentation?** Yes

## 6.7

**Form: Request to Speak to Committee of Council**  
Submitted on Monday, January 28, 2019 - 4:03 pm

==Committee Requested==

**Committee:** General Issues Committee

==Requestor Information==

**Name of Individual:** Fiona Parascandalo

**Name of Organization:**

**Contact Number:**

**Email Address:**

**Mailing Address:**

**Reason(s) for delegation request:** Speak in support of the motion to study the use of ranked ballot voting in Hamilton municipal elections

**Will you be requesting funds from the City?** No

**Will you be submitting a formal presentation?** No

6.8

**Form: Request to Speak to Committee of Council**

Submitted on Tuesday, January 29, 2019 - 12:44 pm

==Committee Requested==

**Committee:** General Issues Committee

==Requestor Information==

**Name of Individual:** Nicholas Tsergas

**Name of Organization:** Make Your Vote Count

**Contact Number:**

**Email Address:**

**Mailing Address:**

**Reason(s) for delegation request:**

Council will see a motion to do a study on Ranked Ballots in advance of 2022 municipal election. I'd like to speak to them to clarify points around implementation of Ranked Ballots.

**Will you be requesting funds from the City?** No

**Will you be submitting a formal presentation?** No

6.9

**Form: Request to Speak to Committee of Council**

Submitted on Monday, February 4, 2019 - 7:43 am

==Committee Requested==

**Committee:** General Issues Committee

==Requestor Information==

**Name of Individual:** Kojo Dampsey

**Name of Organization:** Hamilton Centre for Civic Inclusion

**Contact Number:**

**Email Address:**

**Mailing Address:**

**Reason(s) for delegation request:** To share thoughts on the hiring practices of the next city manager. Thoughts will be related to equity, diversity, and inclusion.

**Will you be requesting funds from the City?** No

**Will you be submitting a formal presentation?** No



# Steering Committee Appointment Process

Cameron Kroetsch  
General Issues Committee  
February 6, 2019

# Delegation Outline

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- 2008 Steering Committee Process
- 2019 Steering Committee Process
- Comparison
- Procedural Outcomes
- Inclusion and Equality
- What I'm Asking For

# 2008 Steering Committee Process

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- Mayor and 4 incumbent Councillors
- Happened **in the middle** of the 2006-10 term; process decided by the **same Council**
- Focus on maintaining “current course”
- Concerns from media and public
- Composition not representative of either Council or Hamilton population

# 2019 Steering Committee Process

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- Mayor and 4 incumbent Councillors
- Happening at the **beginning** of 2018-22 term; process decided by the **previous Council**
- Concerns from media and public
- Composition not representative of either Council or Hamilton population

# Comparison: Similarities

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## Similarities

- Mayor and 4 incumbent Councillors
- Concerns from media and public
- Composition not representative of either Council or Hamilton population
- Similar number of new Councillors (4 vs. 5)

# Comparison: Differences

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## Differences

- 2008: middle of term; managed by same Council
- 2019: beginning of term; managed by previous Council
- 2019: 10 years of changes to hiring practices, collective agreements, law, and human resources theory
- 2019: Steady increase of women elected to Council

# Procedural Outcomes

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- “The process used last time worked, so if something’s not broken, why fix it?”:
  - This is not how hiring processes work; you cannot duplicate them (criteria, conditions, and context change)
  - They are unique to a specific point in time; e.g. the pool of applicants changes

# Inclusion and Equality

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- In 2008 there were 2 women on Council (12.5%); in 2019 there are 7 women on Council (44%)
- In 2008 there were 4 new Councillors, none of whom were on the Committee; in 2019 there are 5 and still none included
- Electors have consistently elected different representation since 2008 and that choice must be respected by Council



# What I'm Asking For

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- I'm asking this Committee, and then Council, to overturn the last Council's decision regarding the current Steering Committee for the reasons I've outlined today, primarily:
  - The undemocratic nature of the process
  - The unrepresentative nature of the Committee
  - The outdated method for selecting the Committee

# What I'm Asking For

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- In order to do this I think that Council must:
  - Apply an EDI lens (Wilson and Nann's motions)
  - Self-select from all elected Councillors
  - Increase the size of the Steering Committee
  - Consider appointing members of the public

## The Case for Diversity in Business

"There is strong evidence that diversity can improve the performance of organizations, **particularly those relying on creativity and innovation**. This is because diverse composition is often accompanied by diverse perspectives and problem-solving heuristics."

*BCG Diversity at Work*

Extensive research demonstrates the positive impact that diversity and inclusion have on:

- creativity
- problem solving
- innovation
- the ability to attract and retain talented employees
- understanding customers' needs
- engaging employees
- building high-performing teams
- financial returns

An in-depth statistical analysis of the Workplace Employee Survey (WES), a newly released Statistics Canada data set covering more than 7,900 workplaces in 14 sectors with between 15,000 and 20,000 employees from 1999 to 2005, revealed in almost all sectors a significant, **positive relationship between ethnocultural diversity and increased productivity** and revenue.

Momani, Bessma and Jillian Stirk (2017)  
*Diversity Dividend: Canada's Global Advantage.*  
Centre for International Governance Innovation  
& The Pierre Elliott Trudeau Foundation

## The Case for Diversity in Government

“Treating all people with respect, dignity and fairness is fundamental to our relationship with the Canadian public and contributes to a safe and healthy work environment that promotes engagement, openness and transparency. **The diversity of our people and the ideas they generate are the source of our innovation.**”

Values and Ethics Code for the Public Sector  
Government of Canada

- Governments have a responsibility to contribute to the greater good and build a society that is fair and respectful of all individuals.
- A diverse and inclusive public service that can harness the diverse backgrounds, talents and perspectives of its employees is essential to building a better, more productive and more innovative Canada
- Canada's largest employer, the public service is well placed to serve as a model for other employers by learning and living the value that a diverse workforce and an inclusive workplace offers.

**Building a Diverse and Inclusive Public Service: Final Report of the Joint Union/Management Task Force on Diversity and Inclusion**  
**Government of Canada (2018)**

As part of a task force on building a diverse and inclusive public service, federal public service employees were invited to participate in an online survey that asked questions about contributing factors and barriers to diversity and inclusion.

Top answers to the question **“Please identify what you think are the barriers to achieving diversity in the workforce and inclusion in the workplace.”**

Bias .....	73%	(8,709)
Discrimination .....	60%	(7,179)
Harassment .....	38%	(4,547)
<b>Staffing and recruitment policies or practices .....</b>	<b>31%</b>	<b>(3,647)</b>
<b>Management or leadership practices .....</b>	<b>29%</b>	<b>(3,446)</b>
Leadership accountability .....	28%	(3,327)
Organizational accountability .....	25%	(2,981)
Lack of education/awareness at hiring manager’s level .....	24%	(2,904)



## **Do we have a diversity problem in Hamilton's public sector leadership?**

In 2017, the representation of women at the executive level in the federal public service was **47.3%**.

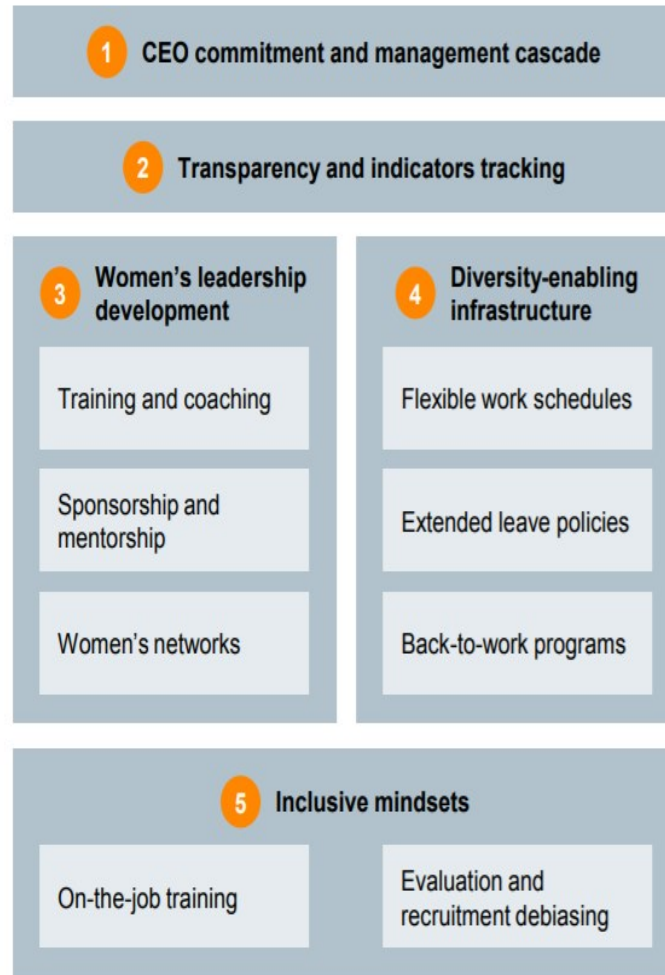
In Hamilton, by comparison, the representation of women at the executive level in the public sector was **almost 9 points lower, at 38.9%**.

EXCLerator Report (2017)

## Exhibit E7

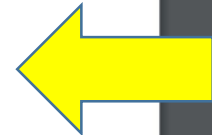
The ecosystem that has been empirically shown to improve diversity comprises five dimensions for action

## Dimensions for action



## Specific initiatives

- Go beyond a vocal commitment to diversity by cascading a clear business case for change
- Set inclusion targets, track them consistently, share results, and hold leaders accountable to them
- Create formal sponsorship networks to help women navigate promotions at their organizations
- Make flexibility programs compatible with promotions  
After leaves of absence, support re-integration of women through formal return-to-work and internship programs
- Increase awareness of unconscious bias with formal training programs  
Implement systems to debias recruitment, evaluation, and promotion decisions



## Recruitment at Canadian universities

“It is expected that **selection committees will include both women and men and should include members of visible minorities**. If the department does not have diverse representation for selection committee membership, consider inviting a member from a related department to assist in the selection process. Diverse hires are more likely to occur when search committees also contain diverse representation.”

*McMaster Faculty Recruitment Toolkit*

Diverse committee members offer diverse perspectives and ideas. But perhaps most importantly, **diverse committee members serve as visible reminders that excellence comes in more than one gender or race...**

[T]he best practice of composing a diverse search committee is not based on expectations that women or minority members of the committee will take responsibility for ensuring diversity in the search...

Rather, it is based on research showing that **the presence of diverse search committee members helps the entire committee do their job better.**

*Canada Excellence Research Chairs  
Recruitment Best Practices*

## How is City Manager/CAO selection committee composed elsewhere?

- Examined bylaws for 15 municipalities
- 9 cases: Council votes by open ballot with no eligibility restrictions
- 3 cases (Burlington, Guelph, Vaughan): Chairs or designates of Standing Committees + other Members of Council interested in participating. Guelph allows adding an optional community member.
- 3 cases (Hamilton, Oshawa, Durham Region): Restricted exclusively to Chairs of Standing Committees.

## Research sources:

Bird, K., & Jackson, S. (2017). EXCLerator Project: Women and Diversity in Executive and Community Leadership, Installment 2.0.

BCG (2017). Diversity at Work.

Fenn, M. and D. Siegel (2017). The Evolving Role of City Managers and Chief Administrative Officers. IMFG Papers on Municipal Finance and Governance. University of Toronto/Munk School.

Government of Cda (2018). Building a Diverse and Inclusive Public Service: Final Report of the Joint Union/Management Task Force on Diversity and Inclusion.

McKinsey & Company (2015). Diversity Matters.

McKinsey Global Institute (2017). The power of parity: Advancing women's equality in Canada.

Momani, Bessma and Jillian Stirk (2017). Diversity Dividend: Canada's Global Advantage. Centre for International Governance Innovation and The Pierre Elliott Trudeau Foundation. Waterloo.

Page, Scott E. (2007). *The Difference: How the Power of Diversity Creates Better Groups, Firms, Schools, and Societies*. Princeton University Press.

# Ranked Balloting

Cameron Kroetsch  
General Issues Committee  
February 6, 2019

# Delegation Outline

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- Thanks to Councillor Farr
- Going Back in Time?
- Concerns about Cost
- Staff Report



# Thanks to Councillor Farr

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- Councillor Farr made a promise to introduce a motion in support of ranked balloting and asking for this staff report is the first step in that process
- Thank you for keeping that promise

# Going Back in Time?

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- Positions for “Aldermen”, now “Councillors”, were conducted using a voting system (up until 1997) that had voters select more than 1 candidate for each ward

# Going Back in Time?

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- While this was not a ranked balloting (“plumping”) system it demonstrates that voters were not confused when they were asked to select more than 1 candidate from a field of several

# Concerns about Cost

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- There will be costs related to educating the public (good as it may increase voter turnout)
- Ranked ballot software/machines have existed for many years and are in use in voting for political parties (RFP)

# Concerns about Cost

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- We can learn from our neighbours, the City of London, about how we might reduce costs when it comes to implementing and running an election like this (they consulted heavily with Minneapolis, Minnesota when going through their process)

# Staff Report: Speed

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- The quicker that we hear back from staff the quicker the process of deliberations and decisions can happen so that this can be implemented in time for the next municipal election (including time to hear from public about after the report is complete)

# Staff Report: Efficiency

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- We should reach out to the City of London, meet with them, read their reports, and talk to them about their experiences so that our reporting on this matter is full, accurate, and thoughtful; we may also wish to reach out to Minneapolis (multiple terms)

# What I'm Asking For

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- That this Committee, and eventually Council, support this motion and direct staff to study ranked balloting and report back:
  - in a timely manner (report back in 3 months)
  - having consulted with the City of London





Hamilton

**ADVISORY COMMITTEE FOR PERSONS WITH DISABILITIES**

**Report 19-001**

**4:00 p.m.**

**Tuesday, January 15, 2019**

**Rooms 192 and 193, City Hall**

**71 Main Street West**

**Present:** A. Mallet (Chair)  
P. Cameron, J. Cardno, P. Lynes, P. Kilburn, T. Manzuk, T. Murphy, A. Nicolls, K. Nolan, T. Nolan, M. Sinclair and B. Semkow

**Absent**

**with regrets:** Councillor T. Whitehead – City Business, T. Wallis

**Also Present:** Staff Sergeant J. Savoie

**THE ADVISORY COMMITTEE FOR PERSONS WITH DISABILITIES PRESENTS REPORT 19-001 AND RESPECTFULLY RECOMMENDS:**

**1. Canadian Institute for the Blind (CNIB) Event: Dining in the Dark (Added Item 13.4)**

That the amount of \$750 be taken from the Reserve Fund 112212 for the Advisory Committee for Persons with Disabilities to be used to purchase 10 tickets to the Canadian Institute for the Blind's event entitled Dining in the Dark, to be held on March 1, 2019, to allow members of the Committee to attend the event.

**FOR INFORMATION:**

**(a) CEREMONIAL ACTIVITIES (Item 1)**

There were no Ceremonial Activities at the meeting.

**(b) CHANGES TO THE AGENDA (Item 2)**

The Clerk advised the Committee that there was a change to the agenda:

Item 13.3, Joe Pedulla, Community Paramedicine and Research, Hamilton Paramedic Services, was moved up the agenda to immediately follow Declarations of Interest.

The agenda for the January 15, 2019 meeting of the Advisory Committee for Persons with Disabilities was approved, as amended.

**(c) DECLARATIONS OF INTEREST (Item 3)**

There were no declarations of interest.

**(d) APPROVAL OF MINUTES (Item 4)**

**(i) December 11, 2018 (Item 4.1)**

The minutes of the December 11, 2018 meeting of the Advisory Committee for Persons with Disabilities, were approved, as presented.

**(e) CONSENT ITEMS (Item 7)**

**(i) Built Environment Working Group Notes – November 6, 2018 (Item 7.1(a))**

The Built Environment Working Group Meeting Notes of November 6, 2018, were received.

**(ii) Housing Issues Working Group Notes – November 20, 2018 (Item 7.2(a))**

The Housing Issues Working Group Meeting Notes of November 20, 2018, were received.

**(iii) Transportation Working Group Update (Item 7.3)**

No report.

**(iv) Wheelchair and Scooter Safety Working Group Update (Item 7.4)**

No report.

**(f) GENERAL INFORMATION/OTHER BUSINESS (Item 13)**

**(i) Accessibility Complaints to the City of Hamilton Update (Item 13.1)**

No update.

**(ii) Accessibility for Ontarians with Disabilities Act (AODA) Update (Item 13.2)**

No update.

**(iii) For the Information of Committee: Joe Pedulla, Community Paramedicine & Research, Hamilton Paramedic Service (Item 13.3)**

Joe Pedulla, Community Paramedicine & Research addressed the Committee respecting services offered by the Hamilton Paramedic Service, with the aid of handouts. The handout, and the form entitled “My Medical Information Sheet”, have been included in the official record.

The presentation from Joe Pedulla, Community Paramedicine & Research, Hamilton Paramedic Service, was received.

The presentation and handout are available at [www.hamilton.ca](http://www.hamilton.ca)

**(iv) Canadian Institute for the Blind (CNIB) Event: Dining in the Dark  
(Added Item 13.4)**

The Committee discussed the use of Reserve Funds to purchase a table of 10 tickets for the CNIB fundraiser entitled Dining in the Dark, to be held on March 1, 2019, as a means of support to the CNIB and outreach work for the Committee. Staff have consulted with Finance Services to confirm the use of Reserve Funds.

For further disposition, refer to Item 1.

**(g) ADJOURNMENT (Item 15)**

There being no further business, the Advisory Committee for Persons with Disabilities adjourned at 6:05 p.m.

Respectfully submitted,

A. Mallet, Chair  
Advisory Committee for Persons  
with Disabilities

Loren Kolar  
Legislative Coordinator  
Office of the City Clerk



**CITY OF HAMILTON**  
**CORPORATE SERVICES DEPARTMENT**  
*Financial Planning, Administration and Policy Division*

<b>TO:</b>	Mayor and Members General Issues Committee
<b>COMMITTEE DATE:</b>	February 6, 2019
<b>SUBJECT/REPORT NO:</b>	Special Capital Reinvestment Levy - Reallocation Options (FCS19006) (City Wide)
<b>WARD(S) AFFECTED:</b>	City Wide
<b>PREPARED BY:</b>	Gloria Rojas (905) 546 2424 Ext. 6247
<b>SUBMITTED BY:</b>	Brian McMullen Acting General Manager Finance and Corporate Services Corporate Services Department
<b>SIGNATURE:</b>	

## RECOMMENDATIONS

- (a) That the Area Rating Special Capital Reinvestment Reserve Fund balances as at December 31, 2018 be reallocated to the new Wards within the former City of Hamilton based on percentage of assessment in each Ward;
- (b) That the Special Capital Reinvestment Levy continue to be levied only to, and for the benefit of, the properties within the boundary of the former City of Hamilton;
- (c) That Area Rating Special Capital Reinvestment Reserves be established for each of Wards 9, 10 and 14.

## EXECUTIVE SUMMARY

In December 2017, the Ontario Municipal Board (OMB) approved the new boundaries for the City of Hamilton in which the alignment of Wards 1 to 8 and the former City of Hamilton (pre 2001) no longer exists. Effective January 1, 2018, Wards 1, 2, 3, 4, 7 and 8 include only properties from the former City of Hamilton. Wards 5, 6, 9, 10 and 14 include properties from the former City of Hamilton and some other former municipalities while Wards 11, 12, 13 and 15 do not include any properties from former City of Hamilton.

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**SUBJECT: Special Capital Reinvestment Levy – Reallocation Options (FCS19006)  
(City Wide) – Page 2 of 10**

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As a result, an equal distribution of the Area Rating Special Capital Reinvestment Levy approved by Council in 2011 is no longer reasonable and the existing reserve balances need to be redistributed.

Staff is recommending that the reserve balances for former Wards 1 to 8 (total of \$4,141,448 as at December 31, 2018 - unaudited) be redistributed and where a former Ward had properties that are now part of a different Ward, the funds will be distributed to each new Ward based on the percentage of assessment that now lies within each Ward.

Regarding the distribution of the Special Capital Reinvestment Levy in 2019 and going forward, staff is recommending that the funds continue to be levied in the former City of Hamilton only and that each Ward receives the funds based on the amount levied within their Ward. A budget for this levy of \$13,428,870 has been included in the 2019 Preliminary Tax Supported Operating Budget and, if the recommendations in FCS19006, “Special Capital Reinvestment Levy – Reallocation Options” are approved, will be included in the 2019 Tax Policy report scheduled for April of 2019.

In both cases, staff continues to support previous Council approval that the funds be re-invested in the former City of Hamilton in order to address its infrastructure needs. Wards that include properties from other former municipalities will only be able to spend their funds in the former City of Hamilton portion of their Ward.

Appendix “A” to Report FCS19006, Special Capital Reinvestment Levy - Reallocation Options and the Analysis and Rationale section of this Report provide additional details on the recommended options.

***Alternatives for Consideration – See Page 6***

**FINANCIAL – STAFFING – LEGAL IMPLICATIONS**

Financial: N/A

Staffing: N/A

Legal: N/A

**HISTORICAL BACKGROUND**

Council, at its meeting on April 14, 2011, approved amendments to the previous Area Rating methodology, constituting an “Urban / Rural” model of Area Rating, through Report FCS11042, as follows:

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**SUBJECT: Special Capital Reinvestment Levy – Reallocation Options (FCS19006)  
(City Wide) – Page 3 of 10**

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- (a) That the following proposed amendments to the current method of Area Rating, constituting an “Urban / Rural” model be approved:
- (i) Elimination of Culture from Area Rating;
  - (ii) Area Rating of Recreation based on urban / rural model;
  - (iii) Continuation of Area Rating of Parkland purchases by former area municipality;
  - (iv) Area Rating of Fire services based on an urban / rural model to align to the Fire primary response area;
  - (v) Continuation of Area Rating Sidewalk Snow Clearing within the transit area of Ward 12;
  - (vi) Area rating of Sidewalks and Street Lighting based on an urban / rural model to align to the service area;
- (b) That the proposed urban / rural method of Area Rating, as identified in Recommendation (a), be phased-in over four years;
- (c) That changes to the Area Rating of Transit be deferred until completion of an approved implementation plan for Transit service improvements in response to the recently completed IBI Study; and,
- (d) That the tax shift variance be phased-in and re-invested into former City of Hamilton to address its infrastructure needs.

A \$13.4 M reduction in former City of Hamilton occurred from the tax shifts (recommendation (d)) resulting from the implementation of the “Urban / Rural” area rating model which was then phased-in starting in 2011.

In February 2012, Council approved the Area Rating Special Capital Reinvestment Policy and related reserves for former Wards 1 to 8 through Report FCS12024.

Until the fall of 2018, this levy has been distributed equally amongst Wards 1 to 8 (\$1,678,609 annually for each Ward) as the boundaries of these Wards aligned with the boundaries of the former City of Hamilton.

In December 2017, the Ontario Municipal Board (OMB) approved the new boundaries for the City of Hamilton in which the alignment of Wards 1 to 8 and the former City of Hamilton (pre 2001) no longer exists. Effective January 1, 2018, Wards 1, 2, 3, 4, 7 and 8 include only properties from the former City of Hamilton. Wards 5, 6, 9, 10 and 14 include properties from the former City of Hamilton and some other former municipalities while Wards 11, 12, 13 and 15 do not include any properties from the former City of Hamilton.

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**SUBJECT: Special Capital Reinvestment Levy – Reallocation Options (FCS19006)  
(City Wide) – Page 4 of 10**

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**POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS**

Area rating is an annual decision implemented through the annual tax levy by-law.

The recommended allocation of the Special Capital Reinvestment Levy and distribution of the existing reserve funds will not modify the existing area rating methodology approved by Council on April 27, 2011 (Report FCS09087(a) Area Rating Options – Update).

**RELEVANT CONSULTATION**

N/A

**ANALYSIS AND RATIONALE FOR RECOMMENDATIONS**

Reallocation of Existing Area Rating Special Capital Reinvestment Reserve Fund Balances

The new Ward boundaries approved by the Ontario Municipal Board (OMB) in December 2017 resulted in properties that were previously in former City of Hamilton (previous Wards 1-8) now being part of another Ward, either within the boundaries of the former City of Hamilton (for example, moving from Ward 6 to Ward 7), within the boundaries of the new Ward 14 or within the boundaries of Wards 9 or 10, which previously did not cross into the boundaries of the former City of Hamilton.

Staff is recommending that the existing Area Rating Special Capital Reinvestment Reserve Fund balances as at December 31, 2018 (unaudited) be reallocated to Wards 1 to 8, 9, 10 and 14 based on the percentage of assessment. In the case that a former Ward had properties that are now part of a different Ward, the funds will be distributed to each new Ward based on the percentage of assessment that now lies within each Ward. For example, some properties of former Ward 2 are now part of the new Ward 1, some are part of the new Ward 2 and some of the new Ward 3. Under this methodology, the existing reserve funds of former Ward 2 will be reallocated to Wards 1, 2 and 3 based on the assessment that is now in each of those Wards. Staff continues to support previous Council approval that the funds be re-invested in the former City of Hamilton in order to address its infrastructure needs. Appendix “A” to Report FCS19006, Special Capital Reinvestment Levy - Reallocation Options, indicates the redistribution of these funds among Wards.

Staff is also recommending that new reserves be established for Wards 9, 10 and 14.

Table 1 shows the existing reserve fund balances and the resulting reallocation of funds to each Ward based on the recommended methodology.

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**SUBJECT: Special Capital Reinvestment Levy – Reallocation Options (FCS19006)  
(City Wide) – Page 5 of 10**

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**Table 1**

**2018 RE-ALLOCATION OF EXISTING  
AREA RATING SPECIAL CAPITAL REINVESTMENT FUNDS**

	<b>RESERVE BALANCE DEC. 31, 2018 (unaudited)</b>	<b>2018 ALLOCATION</b>
Ward 1	\$ 432,197	\$ 443,066
Ward 2	\$ 1,586,783	\$ 1,473,794
Ward 3	\$ 65,481	\$ 167,600
Ward 4	\$ 157,333	\$ 167,529
Ward 5 - Hamilton	\$ 121,170	\$ 110,102
Ward 6 - Hamilton	\$ 666,904	\$ 644,758
Ward 7	\$ 1,094,896	\$ 824,665
Ward 8	\$ 16,684	\$ 291,027
Ward 9 - Hamilton	\$ -	\$ 8,252
Ward 10 - Hamilton	\$ -	\$ 872
Ward 14 - Hamilton	\$ -	\$ 9,782
<b>TOTAL</b>	<b>\$ 4,141,448</b>	<b>\$ 4,141,448</b>

Anomalies due to rounding

(\*) Wards 1-4, 7 and 8 are fully contained within the former City of Hamilton

**Allocation of the Special Capital Reinvestment Levy for 2019 and Beyond**

For 2019 and beyond, staff is recommending that the Special Capital Reinvestment Levy continue to be raised from the properties of the former City of Hamilton regardless of the Ward in which they are located. However, because the new Wards do not align with the former City of Hamilton, equal distribution is no longer reasonable. Therefore, staff is proposing that each Ward will receive the funds based on the amount levied within their Ward. Wards with boundaries that include City of Hamilton and other former municipalities will only be able to spend their funds in the former City of Hamilton portion of their Ward.

Table 2 shows the amount that would be levied and distributed to each Ward with properties within the former City of Hamilton, based on 2018 assessment information.

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**SUBJECT: Special Capital Reinvestment Levy – Reallocation Options (FCS19006)  
(City Wide) – Page 6 of 10**

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**Table 2**

**ALLOCATION OF SPECIAL CAPITAL REINVESTMENT LEVY  
2019 AND BEYOND**

	<b>PROPOSED 2019 ALLOCATION</b>
Ward 1	\$ 1,550,418
Ward 2	\$ 1,527,662
Ward 3	\$ 1,282,435
Ward 4	\$ 1,605,961
Ward 5 - Hamilton	\$ 1,468,747
Ward 6 - Hamilton	\$ 1,497,612
Ward 7	\$ 1,892,095
Ward 8	\$ 1,445,638
Ward 9 - Hamilton	\$ 19,415
Ward 10 - Hamilton	\$ 11,639
Ward 14 - Hamilton	\$ 1,127,247
<b>TOTAL</b>	<b>\$ 13,428,870</b>

Anomalies due to rounding

The final allocation for 2019 will be determined based on the updated assessment information provided by Municipal Property Assessment Corporation (MPAC). For future years, the allocation will be calculated in annual tax levy by-law.

Since this option does not change the methodology by which the levy is raised, it does not have a tax impact on any property in the City. There are also no significant changes in the administration of the levy.

**ALTERNATIVES FOR CONSIDERATION**

**Alternatives to Reallocate Existing Reserve Fund Balances**

An alternative to the recommended reallocation of the existing reserve balances is to discontinue the allocation by Ward and to create a “Former Hamilton Capital Reserve” where funds would be assigned for specific projects within the former City of Hamilton regardless of the Ward. A policy for the use of these reserve funds would have to be developed. This alternative would consolidate funds which may allow for a larger project that might not occur if the remaining funds are allocated by Ward as recommended. This option is not consistent with distributing the funds among Wards as has been the case since the levy was originally approved. Staff continues to recommend allocating funds to each Ward to be used for their specific needs.

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**SUBJECT: Special Capital Reinvestment Levy – Reallocation Options (FCS19006)  
(City Wide) – Page 7 of 10**

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Alternatives for the Special Capital Reinvestment Levy for 2019 and Beyond

Alternative 1: Expand the Special Capital Reinvestment Levy to all Urban Areas

Under this scenario, the Special Capital Reinvestment Levy would be expanded to all urban areas in the City while maintaining the levy currently raised by the properties in former City of Hamilton, which would be levied and distributed as recommended by staff in Recommendation (b).

In order to facilitate the implementation of the additional levy, properties in the urban areas of the other former municipalities would be charged the same tax rate currently paid by the properties within the former City of Hamilton.

This would result in an additional levy of \$11.9 M to be phased-in equally over a four-year term (\$2.98 M each year) to be levied and distributed by Ward based on percentage of assessment. Table 3 shows the levy that would be allocated to each Ward, as well as the average residential tax impact resulting from the additional levy for the first year of the phase-in period, based on 2018 assessment information. The final allocation for 2019 will be determined based on the updated assessment information provided by MPAC.

**Table 3**  
**EXPAND THE SPECIAL CAPITAL REINVESTMENT LEVY**  
**AVERAGE RESIDENTIAL TAX IMPACTS - URBAN AREAS**  
**YEAR 1 OF 4 YEAR PHASE-IN**

	Special Reinvestment Levy	2018 Average Residential Assessment	Average Impact (%)	Average Impact (\$)
Ward 5 - Stoney Creek	\$ 100,237	\$ 318,400	0.8%	\$ 31
Ward 9 - Stoney Creek	\$ 255,528	\$ 361,200	0.8%	\$ 35
Ward 9 - Glanbrook	\$ 63,655	\$ 380,400	0.8%	\$ 37
Ward 10 - Stoney Creek	\$ 500,297	\$ 370,300	0.8%	\$ 36
Ward 11 - Glanbrook	\$ 129,375	\$ 282,500	0.8%	\$ 36
Ward 12 - Ancaster	\$ 599,790	\$ 489,800	0.8%	\$ 48
Ward 13 - Dundas	\$ 355,316	\$ 418,300	0.8%	\$ 41
Ward 14 - Ancaster	\$ 28,311	\$ 615,900	0.8%	\$ 60
Ward 14 - Glanbrook	\$ 506	\$ 397,500	0.8%	\$ 39
Ward 15 - Flamborough	\$ 307,714	\$ 466,900	0.8%	\$ 46

Under this option, there would be no tax impact for the properties within the boundaries of the former City of Hamilton (refer to Table 2). For all the other properties, the average tax impact in the first year would range from \$31 to \$60 (approximately 0.8% tax impact). Similar impacts would occur in each year of the four-year phase-in.

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**SUBJECT: Special Capital Reinvestment Levy – Reallocation Options (FCS19006)  
(City Wide) – Page 8 of 10**

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These funds can only be spent in the urban areas of their respective Wards. Rural areas would not be levied and therefore, would not be eligible for use of the funds.

Expanding the Special Capital Reinvestment Levy to all urban areas of the City would facilitate the funding of specific infrastructure projects in each Ward. However, the tax impacts would be significant in each year of the phase-in period as shown in Table 3. Moreover, additional FTE's will be needed in Corporate Services and Public Works for the administration and execution of the projects. Also, new reserves would have to be established for these funds.

**Alternative 2: Eliminate the Special Capital Reinvestment Levy**

Under this alternative, properties within the boundaries of the former City of Hamilton would no longer be taxed for the Special Capital Reinvestment Levy, effectively reducing the tax impact. Table 4 shows the savings for the average residential property if the levy was eliminated, based on 2018 assessment information.

**Table 4**

**ELIMINATION OF THE SPECIAL CAPITAL REINVESTMENT LEVY  
AVERAGE RESIDENTIAL TAX IMPACTS**

	<b>2018 Average Residential Assessment</b>	<b>Average Impact (%)</b>	<b>Average Impact (\$)</b>
Ward 1	\$ 357,200	-2.4%	\$ (109)
Ward 2	\$ 241,700	-2.4%	\$ (74)
Ward 3	\$ 191,400	-2.4%	\$ (58)
Ward 4	\$ 205,400	-2.4%	\$ (63)
Ward 5 - Hamilton	\$ 270,500	-2.4%	\$ (83)
Ward 6 - Hamilton	\$ 298,000	-2.4%	\$ (91)
Ward 7	\$ 299,800	-2.4%	\$ (91)
Ward 8	\$ 323,900	-2.4%	\$ (99)
Ward 9 - Hamilton	\$ 509,100	-2.4%	\$ (155)
Ward 10 - Hamilton	\$ 606,600	-2.4%	\$ (185)
Ward 14 - Hamilton	\$ 349,200	-2.4%	\$ (107)

Although the savings (2.4%) are significant, ranging from \$63 to \$185, the elimination of the Special Capital Reinvestment Levy will have an impact on the City's ability to build, replace or improve infrastructure in the former City of Hamilton. To date, the levy has been used in a number infrastructure projects such as road and sidewalk work, traffic signs and signals, recreation centre improvements, city parks and trail development, beautification projects, bus shelters and City library improvements.

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**SUBJECT: Special Capital Reinvestment Levy – Reallocation Options (FCS19006)  
(City Wide) – Page 9 of 10**

Alternative 3: Add the Special Capital Reinvestment Levy to the General Levy

The \$13.4 M on the Special Capital Reinvestment Levy could be redirected from the area rating levy to the general levy and be assigned to a specific purpose reserve that would benefit all of the City or used as a source of general capital financing. This option results in significant tax shifts across Wards, benefiting the Wards or portion of the Wards within the former City of Hamilton and passing the increase onto the rest of the City. Average savings for properties in the former City of Hamilton could be as high as \$87 (approximately -1.1% tax decrease) and average tax increases could be as high as \$99 (approximately 1.4% tax impact) for properties in the urban areas of the other former municipalities. Average tax impacts in rural areas could be as high as \$79 (approximately 1.5% tax impact). Table 5 shows the average residential tax impacts should this option be implemented.

**Table 5**  
**SPECIAL CAPITAL REINVESTMENT LEVY IN GENERAL LEVY**  
**AVG. RESIDENTIAL TAX IMPACTS**

	2018 Average Residential Assessment	URBAN AREAS		RURAL AREAS	
		Average Impact (%)	Average Impact (\$)	Average Impact (%)	Total Average 2018 Impact (\$)
Ward 1	\$ 357,200	-1.1%	\$ (51)	N/A	N/A
Ward 2	\$ 241,700	-1.1%	\$ (35)	N/A	N/A
Ward 3	\$ 191,400	-1.1%	\$ (27)	N/A	N/A
Ward 4	\$ 205,400	-1.1%	\$ (29)	N/A	N/A
Ward 5 - Hamilton	\$ 270,500	-1.1%	\$ (39)	N/A	N/A
Ward 5 - Stoney Creek	\$ 318,400	1.4%	\$ 51	N/A	N/A
Ward 6 - Hamilton	\$ 298,000	-1.1%	\$ (43)	N/A	N/A
Ward 7	\$ 299,800	-1.1%	\$ (43)	N/A	N/A
Ward 8	\$ 323,900	-1.1%	\$ (46)	N/A	N/A
Ward 9 - Hamilton	\$ 509,100	-1.1%	\$ (73)	N/A	N/A
Ward 9 - Stoney Creek	\$ 361,200	1.4%	\$ 58	1.5%	\$ 58
Ward 9 - Glanbrook	\$ 380,400	1.4%	\$ 61	1.5%	\$ 62
Ward 10 - Hamilton	\$ 606,600	-1.1%	\$ (87)	N/A	N/A
Ward 10 - Stoney Creek	\$ 370,300	1.4%	\$ 60	N/A	N/A
Ward 11 - Glanbrook	\$ 282,500	1.4%	\$ 59	1.5%	\$ 59
Ward 11 - Stoney Creek	\$ 363,100	N/A	N/A	1.5%	\$ 46
Ward 12 - Ancaster	\$ 489,800	1.4%	\$ 79	1.5%	\$ 79
Ward 12 - Flamborough	\$ 400,400	N/A	N/A	1.5%	\$ 65
Ward 13 - Dundas	\$ 418,300	1.4%	\$ 68	1.5%	\$ 68
Ward 13 - Flamborough	\$ 470,600	N/A	N/A	1.5%	\$ 76
Ward 14 - Hamilton	\$ 349,200	-1.1%	\$ (50)	N/A	N/A
Ward 14 - Ancaster	\$ 615,900	1.4%	\$ 99	N/A	N/A
Ward 14 - Glanbrook	\$ 397,500	1.4%	\$ 64	N/A	N/A
Ward 15	\$ 466,900	1.4%	\$ 75	1.5%	\$ 76

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*OUR Mission: To provide high quality cost conscious public services that contribute to a healthy, safe and prosperous community, in a sustainable manner.*

*OUR Culture: Collective Ownership, Steadfast Integrity, Courageous Change, Sensational Service, Engaged Empowered Employees.*

**SUBJECT: Special Capital Reinvestment Levy – Reallocation Options (FCS19006)  
(City Wide) – Page 10 of 10**

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Under this option, the funds could be allocated to larger projects that may not occur if the funds are allocated by Ward. However, the tax impacts for the properties that are not currently levied are significant. This option could be phased-in.

**ALIGNMENT TO THE 2016 – 2025 STRATEGIC PLAN**

**Economic Prosperity and Growth**

*Hamilton has a prosperous and diverse local economy where people have opportunities to grow and develop.*

**Built Environment and Infrastructure**

*Hamilton is supported by state of the art infrastructure, transportation options, buildings and public spaces that create a dynamic City.*

**APPENDICES AND SCHEDULES ATTACHED**

Appendix “A” – Redistribution of Existing Area Rating Special Capital Reinvestment Reserves Across Wards – Balances as at December 31, 2018 (unaudited)

GR/dt

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**REDISTRIBUTION OF EXISTING AREA RATING SPECIAL CAPITAL REINVESTMENT RESERVE FUNDS ACROSS WARDS ( \$ )  
 BALANCES AT AT DECEMBER 31, 2018 (UNAUDITED)**

	Ward 1	Ward 2	Ward 3	Ward 4	Ward 5	Ward 6	Ward 7	Ward 8	Ward 9	Ward 10	Ward 14	TOTAL TO DISTRIBUTE
Ward 1	432,156	41										432,197
Ward 2	10,910	1,473,753	102,119									1,586,783
Ward 3			65,481									65,481
Ward 4				157,333								157,333
Ward 5				10,196	110,102					872		121,170
Ward 6						553,749	104,903		8,252			666,904
Ward 7						91,009	719,762	284,126				1,094,896
Ward 8								6,902			9,782	16,684
<b>TOTAL TO KEEP</b>	<b>443,066</b>	<b>1,473,794</b>	<b>167,600</b>	<b>167,529</b>	<b>110,102</b>	<b>644,758</b>	<b>824,665</b>	<b>291,027</b>	<b>8,252</b>	<b>872</b>	<b>9,782</b>	<b>4,141,448</b>

Anomalies due to rounding

**REDISTRIBUTION OF EXISTING AREA RATING SPECIAL CAPITAL REINVESTMENT RESERVE FUNDS ACROSS WARDS ( % )**

	Ward 1	Ward 2	Ward 3	Ward 4	Ward 5	Ward 6	Ward 7	Ward 8	Ward 9	Ward 10	Ward 14	TOTAL TO DISTRIBUTE
Ward 1	100.0%	0.0%										100%
Ward 2	0.7%	92.9%	6.4%									100%
Ward 3			100.0%									100%
Ward 4				100.0%								100%
Ward 5				8.4%	90.9%					0.7%		100%
Ward 6						83.0%	15.7%		1.2%			100%
Ward 7						8.3%	65.7%	26.0%				100%
Ward 8								41.4%			58.6%	100%
<b>TOTAL TO KEEP</b>	<b>100.7%</b>	<b>92.9%</b>	<b>106.4%</b>	<b>108.4%</b>	<b>90.9%</b>	<b>91.3%</b>	<b>81.5%</b>	<b>67.3%</b>	<b>1.2%</b>	<b>0.7%</b>	<b>58.6%</b>	

Anomalies due to rounding



**CITY OF HAMILTON**  
**CORPORATE SERVICES DEPARTMENT**  
**Financial Planning, Administration and Policy Division**

<b>TO:</b>	Chair and Members General Issues Committee
<b>COMMITTEE DATE:</b>	February 6, 2019
<b>SUBJECT/REPORT NO:</b>	City of Hamilton and Ministry of Transportation 2018 / 2019 Dedicated Gas Tax Funding Agreement (FCS19009) (City Wide)
<b>WARD(S) AFFECTED:</b>	City Wide
<b>PREPARED BY:</b>	Craig Webb, CPA, CMA, (905) 546-2424, Ext. 1870
<b>SUBMITTED BY:</b>	Brian McMullen Acting General Manager, Finance and Corporate Services Corporate Services Department
<b>SIGNATURE:</b>	

### RECOMMENDATION

- (a) That the Mayor and the Acting General Manager, Finance and Corporate Services be authorized and directed to enter into an Agreement between the City of Hamilton and the Province of Ontario related to the funding commitment made by the Province of Ontario to the municipality under the Dedicated Gas Tax Funds for Hamilton's Public Transportation Program;
- (b) That the Mayor and Acting General Manager, Finance and Corporate Services be authorized and directed to execute the Letter of Agreement between the City of Hamilton and the Province of Ontario with respect to funding under the Dedicated Gas Tax Funds for Public Transportation Program attached as Appendix "A" to Report FCS19009;
- (c) That the By-law attached as Appendix "C" to Report FCS19009 authorizing and directing the Mayor and Acting General Manager, Finance and Corporate Services to sign a Letter of Agreement between the City of Hamilton and the Province of Ontario with respect to funding under the Dedicated Gas Tax Funds for Public Transportation Program, be passed;

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**SUBJECT: City of Hamilton and Ministry of Transportation 2018 / 2019 Dedicated Gas Tax Funding Agreement (FCS19009) (City Wide) - Page 2 of 4**

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- (d) That, upon being passed, a certified copy of the By-law authorizing and directing the Mayor and Acting General Manager, Finance and Corporate Services to sign a Letter of Agreement between the City of Hamilton and the Province of Ontario with respect to funding under the Dedicated Gas Tax Funds for Public Transportation Program, together with two copies of the signed Letter of Agreement between the City of Hamilton and the Province of Ontario with respect to funding under the Dedicated Gas Tax Funds for Public Transportation Program, be forwarded to the Ministry of Transportation.

### **EXECUTIVE SUMMARY**

The By-law (By-law) authorizing and directing the Mayor and Acting General Manager, Finance and Corporate Services to sign a Letter of Agreement between the City of Hamilton and the Province of Ontario with respect to funding under the Dedicated Gas Tax Funds for Public Transportation Program (attached as Appendix “C”), accompanying Agreement (attached as Appendix “A”), 2018 / 2019 Guidelines and Requirements (attached as Appendix “B”) are provided as a condition of the transfer of funding, provided by the Province of Ontario to the City of Hamilton under the Dedicated Gas Tax Funds for Public Transportation Program. Under the terms and conditions of the attached Agreement (Appendix “A”), a by-law is required to authorize the Mayor and City Treasurer to sign the “Letter of Agreement between Her Majesty the Queen in Right of the Province of Ontario, Represented by the Minister of Transportation for the Province of Ontario and the City of Hamilton related to Funding Provided by the Province of Ontario to the Municipality under the Dedicated Gas Tax Funds for Public Transportation Program”.

Municipalities receiving dedicated gas tax funds must meet the requirements set out in the “2018 / 2019 Guidelines and Requirements”, attached as Appendix “B” to Report FCS19009.

### **Alternatives for Consideration – Not Applicable**

### **FINANCIAL – STAFFING – LEGAL IMPLICATIONS**

Financial: Ratification of the Letter of Agreement (Appendix “A”) is a condition of the City of Hamilton becoming eligible for an estimated \$11,405,923 in provincial funding relating to 2018 / 2019 as part of the 2018 / 2019 program. This represents an increase of 1.9% over the previous 12-month total allocation of \$11,192,903.

Staffing: None.

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**SUBJECT: City of Hamilton and Ministry of Transportation 2018 / 2019 Dedicated Gas Tax Funding Agreement (FCS19009) (City Wide) - Page 3 of 4**

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Legal: The enacting of the supporting By-law per Appendix “C” to Report FCS19009 is a requirement to receive funding under the Dedicated Gas Tax Funds for Public Transportation Program.

## **HISTORICAL BACKGROUND**

In 2013, the Province of Ontario moved forward with its commitment to make Gas Tax funding permanent. As part of that commitment, the Province of Ontario, under the Dedicated Gas Tax Funds for the Public Transportation Program, is providing funding in the amount of \$11,405,923 to the City of Hamilton, in accordance with and subject to the terms set out in the Letter of Agreement (attached as Appendix “A”), which forms part of the authorizing By-law (attached as Appendix “C”) and the 2018 / 2019 Guidelines and Requirements (attached as Appendix “B”). The Province of Ontario, under the above-noted Program, will provide two cents of the existing Provincial Gas Tax to municipalities to support public transportation. In this, the fifteenth year of the program, that is \$364 M in funding.

## **POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS**

None.

## **RELEVANT CONSULTATION**

None.

## **ANALYSIS AND RATIONALE FOR RECOMMENDATION**

Under the Dedicated Gas Tax Funds for the Public Transportation Program, funding allocated is based on 70% transit ridership and 30% municipal population.

The funding received is deposited into a dedicated reserve that is used to fund the expansion of public transit in terms of capital infrastructure and operating budget funding related to levels of service.

## **ALTERNATIVES FOR CONSIDERATION**

None.

## **ALIGNMENT TO THE 2016 – 2025 STRATEGIC PLAN**

### **Community Engagement & Participation**

*Hamilton* has an open, transparent and accessible approach to City government that engages with and empowers all citizens to be involved in their community.

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**SUBJECT: City of Hamilton and Ministry of Transportation 2018 / 2019 Dedicated Gas Tax Funding Agreement (FCS19009) (City Wide) - Page 4 of 4**

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**Economic Prosperity and Growth**

*Hamilton has a prosperous and diverse local economy where people have opportunities to grow and develop.*

**Healthy and Safe Communities**

*Hamilton is a safe and supportive city where people are active, healthy, and have a high quality of life.*

**Clean and Green**

*Hamilton is environmentally sustainable with a healthy balance of natural and urban spaces.*

**Built Environment and Infrastructure**

*Hamilton is supported by state of the art infrastructure, transportation options, buildings and public spaces that create a dynamic City.*

**Culture and Diversity**

*Hamilton is a thriving, vibrant place for arts, culture, and heritage where diversity and inclusivity are embraced and celebrated.*

**Our People and Performance**

*Hamiltonians have a high level of trust and confidence in their City government.*

**APPENDICES AND SCHEDULES ATTACHED**

- Appendix "A" - Letter of Agreement between the City of Hamilton and the Province of Ontario with respect to funding under the Dedicated Gas Tax Funds for Public Transportation Program
- Appendix "B" - Ministry of Transportation Dedicated Gas Tax Funds For Public Transportation Program 2018 / 2019 Guidelines and Requirements
- Appendix "C" - 2018 City of Hamilton and Ministry of Transportation Gas Tax Funding Agreement By-law - To Authorize the Signing of an Agreement between the City of Hamilton and the Ministry of Transportation Related to Funding Provided Under the Dedicated Gas Tax Funds for Public Transportation Program.

CW/dt/dkm

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Ministry of  
Transportation

Ministère des  
Transports

Office of the Minister

Bureau du ministre

Ferguson Block, 3<sup>rd</sup> Floor  
77 Wellesley St. West  
Toronto ON M7A 1Z8  
416 327-9200  
www.ontario.ca/transportation

Édifice Ferguson, 3<sup>e</sup> étage  
77, rue Wellesley Ouest  
Toronto ON M7A 1Z8  
416 327-9200  
www.ontario.ca/transports



JAN 22 2019

Mayor Fred Eisenberger  
City of Hamilton  
71 Main Street West  
Hamilton ON L8P 4Y5

Dear Mayor Eisenberger:

**RE: Dedicated Gas Tax Funds for Public Transportation Program**

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This Letter of Agreement between the **City of Hamilton** (the "Municipality") and Her Majesty the Queen in right of the Province of Ontario, as represented by the Minister of Transportation for the Province of Ontario, (the "Ministry"), sets out the terms and conditions for the provision and use of dedicated gas tax funds under the Dedicated Gas Tax Funds for Public Transportation Program (the "Program"). Under the Program, the Province of Ontario provides two cents out of the provincial gas tax to municipalities to improve Ontario's transportation network and support economic development in communities for public transportation expenditures.

The Ministry intends to provide dedicated gas tax funds to the Municipality in accordance with the terms and conditions set out in this Letter of Agreement and the enclosed Dedicated Gas Tax Funds for Public Transportation Program 2018/19 Guidelines and Requirements (the "guidelines and requirements").

In consideration of the mutual covenants and agreements contained in this Letter of Agreement and the guidelines and requirements, which the Municipality has reviewed and understands and are hereby incorporated by reference, and other good and valuable consideration, the receipt and sufficiency of which are expressly acknowledged, the Ministry and the Municipality agree as follows:

67. To support local public transportation services in the Municipality, the Ministry agrees to provide funding to the Municipality under the Program to a maximum amount of up to **\$11,405,923** (the "Maximum Funds") in accordance with, and subject to, the terms set out in this Letter of Agreement and, for greater clarity, the guidelines and requirements.

-2-

68. Subject to Section 1, the Ministry will, upon receipt of a fully signed copy of this Letter of Agreement and a certified copy of the authorizing municipal by-law(s) and, if applicable, resolution(s) for the Municipality to enter into this Letter of Agreement, provide the Municipality with **\$8,554,442**; and any remaining payment(s) will be provided thereafter.
3. If another municipality authorizes the Municipality to provide local public transportation services on its behalf and authorizes the Municipality to request and receive dedicated gas tax funds for those services also on its behalf, the Municipality will in the by-law(s) and, if applicable, resolution(s) described in section 2 confirm that the Municipality has the authority to provide those services and request and receive those funds.
4. The Municipality agrees that any amount payable under this Letter of Agreement may be subject, at the Ministry's sole discretion, to any other adjustments as set out in the guidelines and requirements.
5. The Municipality will deposit the funds received under this Letter of Agreement in a dedicated gas tax funds reserve account, and use such funds and any related interest only in accordance with the guidelines and requirements.
6. The Municipality will adhere to the reporting and accountability measures set out in the guidelines and requirements, and will provide all requested documents to the Ministry.
7. The Municipality agrees that the funding provided to the Municipality pursuant to this Letter of Agreement represents the full extent of the financial contribution from the Ministry and the Province of Ontario under the Program for the 2018/19 Program year.
8. The Ministry may terminate this Letter of Agreement at any time, without liability, penalty or costs upon giving at least thirty (30) days written notice to the Municipality. If the Ministry terminates this Letter of Agreement, the Ministry may take one or more of the following actions: (a) cancel all further payments of dedicated gas tax funds; (b) demand the payment of any dedicated gas tax funds remaining in the possession or under the control of the Municipality; and (c) determine the reasonable costs for the Municipality to terminate any binding agreement(s) for the acquisition of eligible public transportation services acquired, or to be acquired, with dedicated gas tax funds provided under this Letter of Agreement, and do either or both of the following: (i) permit the Municipality to offset such costs against the amount the Municipality owes pursuant to paragraph 8(b); and (ii) subject to section 1, provide the Municipality with funding to cover, in whole or in part, such costs. The funding may be provided only if there is an appropriation for this purpose, and in no event will the funding result in the Maximum Funding exceeding the amount specified under Section 1.

- 9. Any provisions which by their nature are intended to survive the termination or expiration of this Letter of Agreement including, without limitation, those related to disposition, accountability, records, audit, inspection, reporting, communication, liability, indemnity, and rights and remedies will survive its termination or expiration.
- 10. This Letter of Agreement may only be amended by a written agreement duly executed by the Ministry and the Municipality.
- 11. The Municipality agrees that it will not assign any of its rights or obligations, or both, under this Letter of Agreement.
- 12. The invalidity or unenforceability of any provision of this Letter of Agreement will not affect the validity or enforceability of any other provision of this Letter of Agreement. Any invalid or unenforceable provision will be deemed to be severed.
- 13. The term of this Letter of Agreement will commence on the date of the last signature of this Letter of Agreement.
- 14. The Municipality hereby consents to the execution by the Ministry of this Letter of Agreement by means of an electronic signature.

If the Municipality is satisfied with and accepts the terms and conditions of this Letter of Agreement, please print it, secure the required signatures for it, and then return a fully signed copy, in pdf format, to the following email account:

[MTO-PGT@ontario.ca](mailto:MTO-PGT@ontario.ca)

Sincerely,



Jeff Yurek  
Minister of Transportation

I have read and understand the terms of this Letter of Agreement, as set out above, and, by signing below, I am signifying the Municipality's consent to be bound by these terms.

**Municipality**

Per: \_\_\_\_\_  
Mayor

Date: \_\_\_\_\_

Per: \_\_\_\_\_  
Chief Financial Officer/Treasurer

Date: \_\_\_\_\_



**MINISTRY OF TRANSPORTATION**

**Dedicated Gas Tax Funds For  
Public Transportation Program**

**2018/19 Guidelines and Requirements**

## TABLE OF CONTENTS

1. DEFINITIONS.....	3
2. INTRODUCTION .....	5
3. GENERAL ELIGIBILITY REQUIREMENTS AND CONDITIONS .....	5
4. GENERAL PROGRAM ALLOCATION METHODOLOGY AND PAYMENT PROCESS.....	7
o 4.1 General Program Allocation Methodologies	7
o 4.2 Payment Process	8
5. DEDICATED GAS TAX FUNDS RESERVE ACCOUNT AND INTEREST.....	9
o 5.1 Dedicated Gas Tax Funds Reserve Account	9
o 5.2 Interest	10
6. ACQUISITION OF GOODS OR SERVICES, AND DISPOSAL OF ASSETS.....	10
7. ADJUSTMENT, WITHHOLDING AND PAYMENT OF DEDICATED GAS TAX FUNDS AND OTHER REMEDIES .....	10
8. ACCOUNTABILITY, RECORDS, AUDIT AND REPORTING REQUIREMENTS .....	12
o 8.1 Accountability	12
o 8.2 Records	12
o 8.3 Audit	12
o 8.4 Reporting	13
9. COMMUNICATIONS .....	13
10. CONFLICT OF INTEREST .....	14
11. FREEDOM OF INFORMATION AND PROTECTION OF PRIVACY ACT.....	14
12. LIABILITIES AND INDEMNITIES .....	15
13. COMPLIANCE WITH THE LAW .....	15
14. WHERE TO APPLY AND REQUEST OR PROVIDE INFORMATION .....	16
APPENDIX A: REPORTING FORMS.....	17
APPENDIX B: CANADIAN CONTENT POLICY .....	18
APPENDIX C: VISUAL IDENTITY SIGNAGE REQUIREMENTS.....	19



## **DEDICATED GAS TAX FUNDS FOR PUBLIC TRANSPORTATION PROGRAM**

### **2018/2019 GUIDELINES & REQUIREMENTS**

#### **1. DEFINITIONS**

When used in these guidelines and requirements, the words set out below that import the singular include the plural and vice versa:

“baseline spending” means a municipality’s spending level, which equals the average municipal own spending on public transportation for the years 2001 to 2003 and includes a rate of 2% per year for inflation. For new transit systems that were not operational from 2001 to 2003, the baseline will be determined at the Ministry’s discretion until the municipality has three years of operation, whereby the first three years of municipal spending will be averaged and a rate of 2% per year for inflation will be applied.

“Canadian Content Policy” means the Canadian Content for Transit Vehicle Procurement Policy, attached to these guidelines and requirements as Appendix B: Canadian Content Policy, which the Ministry may amend from time to time.

“dedicated gas tax funds” means the money provided by the Ministry to a municipality to be used strictly towards eligible expenditures that are reasonable, in the opinion of the Ministry, and related directly to the provision of public transportation services, and “dedicated gas tax funding” has the same meaning.

“dedicated gas tax funds reserve account” means an interest bearing account set up by a municipality, under its name and in a Canadian financial institution, where dedicated gas tax funds are deposited and can be tracked separately from any other funds that may be in the account. This does not need to be a separate account, so long as the dedicated gas tax funds can be tracked separately.

“DFPTA” means the *Dedicated Funding for Public Transportation Act, 2013*, S.O. 2013, c. 2, Sched. 3.

“eligible expenditures” means expenditures made by a municipality in direct support of public transportation operating or capital, or both, costs in accordance with Article 3 of these guidelines and requirements.

“guidelines and requirements” means these guidelines and requirements entitled “Dedicated Gas Tax Funds for Public Transportation Program – 2018/2019 Guidelines and Requirements”, including Appendices A, B and C to these guidelines and requirements, which the Ministry may amend from time to time.

“host municipality” means a host municipality as described in Section 4.2.

"indemnified parties" means Her Majesty the Queen in right of Ontario, Her ministers, agents, appointees, and employees.

"letter of agreement" means an agreement entered into between the Ministry and a municipality, including a host municipality, that sets out the terms and conditions under which the Ministry agrees to provide dedicated gas tax funds to the municipality, including those under these guidelines and requirements, and any amendments to the letter of agreement.

"losses" means any and all liability, loss, costs, damages or expenses (including legal, expert and consultant fees).

"major refurbishment" means: (a) for a subway car, light rail car, streetcar or trolley bus, the refurbishment where the life cycle is extended for a minimum of six years beyond the designed life cycle set out by the manufacturer; and (b) for a bus thirty feet in length or over, the refurbishment where, when the bus reaches a minimum age of nine years, the life cycle of the bus is extended for a minimum of six years.

"Ministry" and "Minister", respectively, means the Ministry of Transportation, which is responsible for the administration of the Program and the Minister responsible for the Ministry.

"municipal own spending on public transportation" means the funds, including those received from total operating revenue and local public donations, that a municipality contributes towards public transportation expenditures, including funds it contributes for operating and capital expenditures.

"personnel" includes the advisors, appointees, directors, officers, employees, agents, partners, affiliates, volunteers or subcontractors of a municipality.

"proceeding" means any and all causes of action, actions, claims, demands, lawsuits or other proceedings.

"Program" means the Dedicated Gas Tax Funds for Public Transportation Program set up by the Ministry to provide municipalities with dedicated gas tax funds subject to and in accordance with a letter of agreement.

"PRESTO" means the fare payment system for which Metrolinx is responsible.

"public transportation" means any service for which a fare is charged for transporting the public by vehicles operated by or on behalf of a municipality or local board as defined in the *Municipal Affairs Act*, R.S.O. 1990, c. M. 46, as amended, or under an agreement between a municipality or local board, and a person, firm or corporation, and includes special transportation facilities for transporting persons with disabilities but does not include transportation by special purpose facilities, such as school buses or ambulances.

"public transportation vehicle" refers to a streetcar, bus, subway car, light rail car, specialized vehicles for transporting persons with disabilities or trolley bus used for public transportation.

“reporting forms” means the following forms attached as Appendix A (Reporting Forms) to these guidelines and requirements: 1) Dedicated Gas Tax Funds for Public Transportation 2018 Reporting Form (i.e. form MT-O-16); 2) Dedicated Gas Tax Program – 2018 Conventional Transit Reporting Form (i.e. form MT-O-17); and 3) Dedicated Gas Tax Program – 2018 Specialized Transit Reporting Form (i.e., form MT-O-18).

“subcontractor” means any contractor of a municipality or any of its subcontractors at any tier of subcontracting.

## **2. INTRODUCTION**

The Program is an important element of the ongoing relationship between the province of Ontario and Ontario municipalities. Municipalities receiving dedicated gas tax funds must meet the requirements set out in these guidelines and requirements.

As of 2013 and pursuant to the *Dedicated Funding for Public Transportation Act, 2013*, S.O. 2013, c. 2, Sched. 3 (“DFPTA”), a portion, (2 cents per litre), of the provincial gasoline tax revenue is dedicated to the provision of grants to municipalities for public transportation, including those pursuant to the Program. The portion of the gas tax that is dedicated in each fiscal year is an amount determined using a formula set out in the DFPTA.

The 2018/19 Program year runs from April 1, 2018 to March 31, 2019. The new allocation of funding for the Program for 107 public transit systems representing 144 municipalities will amount to approximately \$367.5 million.

## **3. GENERAL ELIGIBILITY REQUIREMENTS AND CONDITIONS**

The purpose of the Program is to provide dedicated gas tax funds to Ontario municipalities to support local public transportation services, and to increase overall ridership through the expansion of public transportation capital infrastructure and levels of service. To be eligible to receive dedicated gas tax funds, a municipality must contribute financially towards its public transportation services.

For 2018/19, and unless otherwise approved in writing by the Ministry, only municipalities that have submitted their 2017 annual data survey to the Canadian Urban Transit Association (CUTA), and their 2017 Gas Tax reporting forms to the Ministry, will be eligible to receive dedicated gas tax funds.

Subject to the provision of a municipal by-law indicating its intent to provide public transportation services, a municipality that is not currently providing public transportation services, but decides to begin providing such services, may be eligible for funding. Notification of the municipality’s intent to provide public transportation services and specific commitment to annually fund such public transportation services is required. Municipalities are encouraged to contact ministry staff early in their decision making process for providing services. After the

new public transportation services have been implemented, and at the Ministry's sole discretion, dedicated gas tax funding may then be available.

A municipality receiving dedicated gas tax funds must ensure that all funds received and any related interest are used exclusively towards eligible expenditures and, unless otherwise approved in writing by the Ministry, disbursement of dedicated gas tax funds and any related interest must be net of any rebate, credit or refund, for which the municipality has received, will receive, or is eligible to receive.

All public transportation services and public transportation vehicles must be fully accessible in accordance with the requirements set out under the following statutes and regulations, as may be amended from time to time: the *Accessibility for Ontarians with Disabilities Act, 2005*, S.O. 2005, c. 11 and the *Integrated Accessibility Standards*, O. Reg. 191/11 made under that Act; the *Highway Traffic Act*, R.S.O. 1990, c. H.8 and the *Accessible Vehicles*, R.R.O. 1990, Reg. 629 made under that Act; and the *Public Vehicles Act*, R.S.O. 1990, c. P. 54. In addition to the above, the acquisition of public transportation vehicles must comply with the Canadian Content Policy requirements.

Unless the Ministry otherwise approves in writing, in 2018/19, gas tax revenues and any related interest can only be used to support municipal public transportation expenditures above a municipality's baseline spending and not to reduce or replace current levels of municipal public transportation funding. External audit and financial reporting costs are not eligible expenditures which the Ministry may reimburse or to which dedicated gas tax funding can be applied.

**(a) Requirements for All Dedicated Gas Tax Funds Received in 2018/19 and Beyond**

- Dedicated gas tax funds and any related interest must be spent on:
  - Public transportation capital expenditures that promote increased transit ridership, and are above a municipality's baseline spending;
  - Public transportation operating expenditures that are above a municipality's baseline spending;
  - Capital expenditures for the replacement of any public transportation vehicles that are above a municipality's baseline spending;
  - Capital expenditures that provide improvements to public transportation security and passenger safety, and are above a municipality's baseline spending; or
  - Expenditures for major refurbishment on any fully accessible, or to be made fully accessible, public transportation vehicle, with the exception of specialized vehicles used for the transportation of persons with disabilities, and are above a municipality's baseline spending.
  
- For municipalities that provide only specialized transit for persons with disabilities, dedicated gas tax funds can be spent on public transit initiatives that may not initially result in ridership growth but will provide increased accessibility.

**(b) Additional Requirements for the following Municipalities: Regions of Durham and York, the Cities of Brampton, Burlington, Hamilton, Mississauga, Ottawa and Toronto, and the Town of Oakville.**

Prior to the release of any dedicated gas tax funds, the municipalities listed under (b) above will, in addition to any other requirements in this Article 3, be required to:

- Participate in PRESTO and, as participants, will be required to meet their financial obligations for that system.

**(c) Additional Requirements for GTA Municipalities: Regions of Durham, Halton, Peel and York, and Cities of Hamilton and Toronto.**

Prior to the release of any dedicated gas tax funds, the municipalities listed under (c) above will, in addition to any other requirements in this Article 3, be required to:

- Demonstrate that they have met their responsibility for the payment of the growth and expansion capital costs of Metrolinx pursuant to the *Amendment to Greater Toronto Services Board By-law No. 40*, O. Reg. 446/04, made under the *Metrolinx Act, 2006*, S.O. 2006, c. 16, as amended.

The eligibility requirements for dedicated gas tax funds will be determined in accordance with these guidelines and requirements. The eligibility for any dedicated gas tax funds is at the sole discretion of the Ministry. Municipalities should consider consulting with Ministry staff to determine whether a proposed expenditure is an eligible expenditure for the purpose of dedicated gas tax funds.

## **4. GENERAL PROGRAM ALLOCATION METHODOLOGY AND PAYMENT PROCESS**

### **4.1 General Program Allocation Methodologies**

Based on consultation with municipalities, public transportation operators and stakeholders, the Province recognizes the varying needs of public transportation in Ontario municipalities, including those related to large established public transportation systems and communities with different growth rates and levels of public transportation service. Consistent with the above, the Province has established an allocation formula based on a combination of ridership and population. This formula balances the needs of large established public transportation systems, the growth needs of rapidly growing municipalities, and the needs of smaller municipalities that provide public transportation services.

The Province is implementing an allocation based on 70% transit ridership and 30% municipal population. Fully implemented, 70% of \$367.49 million (up to \$257.24 million) may be distributed to municipalities on the basis of their public transportation ridership levels. Thirty percent (30%) of \$367.49 million (up to \$110.25 million) may be distributed on the basis of

population levels. Public transportation ridership will include the totals of both conventional and specialized public transportation services.

Both ridership and population figures are updated and revised annually for use in the calculation of dedicated gas tax funds.

CUTA annually collects and reproduces, on behalf of the Ministry, transit ridership data in its Ontario Urban Transit Fact Book and its Ontario Specialized Transit Services Fact Book (the "CUTA Fact Books"). The Ministry used the 2017 ridership data from the 2017 CUTA Fact Books for the above calculation. Where a municipality's ridership data have not been collected nor reproduced in the 2017 CUTA Fact Books, the Ministry used the 2017 transit ridership data received from the municipality.

The 2018/19 gas tax allocations were calculated using 2017 population estimates derived from the 2011 census data.

Dedicated gas tax funds provided to each municipality in 2018/19 are not to exceed, based on the 2017 municipal public transportation spending data set out in the CUTA Fact Books, 75% of municipal own spending on public transportation. The Ministry may re-allocate, in support of increasing public transportation ridership, any amounts of moneys dedicated for but that remains undistributed through the Program.

The Ministry may undertake an annual review of the dedicated gas tax allocation methodology and eligibility requirements to ensure these funds support the desired outcome of increased public transportation ridership. Municipal public transportation spending will be reviewed on an annual basis to determine if the limits of the dedicated gas tax funds need to be applied where the gas tax allocation may exceed 75% of municipal own spending on public transportation.

## **4.2 Payment Process**

The Minister will advise each municipality that provides public transportation services of the amount of dedicated gas tax funds it is eligible to receive. The Minister will send a letter of agreement to each of these municipalities. The letter of agreement will set out the terms and conditions upon which the dedicated gas tax funds will be released to the municipality, and by which the municipality will have to agree to be bound.

The Ministry may, on a quarterly basis (or other basis, as the Ministry may decide from time to time), make payments of dedicated gas tax funds only after receipt of the following documents: i) the letter of agreement, provided by the Ministry to the municipality, signed in accordance with the by-law(s) and, if applicable, the resolution(s) described below; and ii) a certified copy of the by-law(s) and, if applicable, any resolution(s) authorizing the letter of agreement and naming municipal signing officers for the letter of agreement.

In addition, the Ministry may withhold payment of dedicated gas tax funds until the reporting requirements under Section 8.4 are met.

Any amount of dedicated gas tax funds provided to the municipality under the Program will be subject to the remedies set out under Article 7.

Any dedicated gas tax funds the Ministry provides to a municipality and any related interest, including those kept by the municipality in a dedicated gas tax funds reserve account, will have to be used by the municipality exclusively towards public transportation services and in accordance with the requirements set out in these guidelines and requirements including, without limitation, those related to eligibility and related conditions, acquisition, disposition, accountability, records, audit, reporting, liability, and indemnity requirements.

If a municipality agrees to provide public transportation services (a "host municipality") for another municipality, the Ministry, at its sole discretion, may only provide the host municipality with dedicated gas tax funds. Prior to the Ministry making any payment of dedicated gas tax funds to the host municipality, the host municipality and the municipality on whose behalf the host municipality is providing transportation services will be required to provide the Ministry with copies of their respective by-law(s) and, if applicable, resolution(s), designating the host municipality as a public transportation service provider for the municipality or authorizing the host municipality to provide public transportation services to the municipality, as applicable. The contributing municipality, on whose behalf the host municipality is providing transportation services, will be required to provide the Ministry with a copy of their by-law(s) and, if applicable, resolution(s), in the year that this arrangement is initiated, and will be required annually to confirm with the Ministry in writing that the arrangement is still in effect. The host municipality will be required to enter into a dedicated gas tax funds letter of agreement with the Ministry and be in compliance with the terms and conditions set out in these guidelines and requirements.

In addition, the host municipality must promptly advise the Ministry of any change in arrangements between the host and contributing municipalities, such as decisions to cease contributions. The Ministry may then, at its sole discretion, make any necessary adjustment to its contribution of dedicated gas tax funds to the host municipality.

## **5. DEDICATED GAS TAX FUNDS RESERVE ACCOUNT AND INTEREST**

### **5.1 Dedicated Gas Tax Funds Reserve Account**

Dedicated gas tax funds must be used only towards the eligible expenditures for public transportation listed under Article 3(a). If the Ministry provides dedicated gas tax funds to a municipality before the municipality's immediate need for the funds, the municipality will be required to keep the funds, and all interest earned on such funds, in a dedicated gas tax funds reserve account. Dedicated gas tax funds received, and any related interest earned on such funds, must be reported annually, using the reporting forms, on a cash basis.

## 5.2 Interest

Interest must accrue on funds carried over the course of the Program reporting period in a dedicated gas tax funds reserve account. A municipality must calculate interest on its average annual balance of funds. The interest must also be reported annually, using the reporting forms, and can only be applied towards eligible expenditures.

## 6. ACQUISITION OF GOODS OR SERVICES, AND DISPOSAL OF ASSETS

If a municipality acquires goods, including supplies, materials, vehicles, equipment or services, or both, with dedicated gas tax funds, it must do so through a process that promotes the best value (with due regard for economy, efficiency and effectiveness) for the dedicated gas tax funds it spends.

The municipality must report, in writing, to the Ministry any funds accrued from the sale, lease or disposal of assets purchased with dedicated gas tax funds, and return such funds to a dedicated gas tax funds reserve account (see Article 5), with the exception that funds accrued from the sale, lease or disposal of transit buses beyond their useful economic life (12 years for conventional and 5 years for specialized), will not be required to be returned to a dedicated reserve account.

## 7. ADJUSTMENT, WITHHOLDING AND PAYMENT OF DEDICATED GAS TAX FUNDS AND OTHER REMEDIES

If, in the opinion of the Ministry, a municipality: i) fails to comply with any term, condition or obligation set out in a letter of agreement, including these guidelines and requirements; ii) uses any of the dedicated gas tax funds or any related interest for a purpose not authorized without the prior written consent of the Ministry; iii) provides erroneous or misleading information; iv) fails to provide information, including requested audit information and required reports, to the Ministry for any reason whatsoever; or v) is unable to provide or acquire or has discontinued the provision or acquisition of any service or asset for which dedicated gas tax funds have been provided, or it is not reasonable for the municipality to continue to provide or acquire any service or asset for which such funds have been provided ("event of default"), the Ministry may, unless the Ministry provides the municipality with written notice of an opportunity to remedy the event of default, take one or more of the following actions: i) initiate any action the Ministry considers necessary in order to facilitate the successful provision or acquisition of any service or asset provided or acquired with dedicated gas tax funds; ii) suspend the payment of dedicated gas tax funds for such period as the Ministry determines appropriate; iii) reduce the amount of the dedicated gas tax funds; (iv) cancel further payments of dedicated gas tax funds; (v) demand from the municipality the payment of any dedicated gas tax funds remaining in the possession or under the control of the municipality; (vi) demand from the municipality the payment of an amount equal to any dedicated gas tax funds the municipality used, but did not use in accordance with the letter of agreement; (vii) demand from the municipality the payment of an amount equal to any dedicated gas tax funds the Ministry provided to the municipality; and viii) terminate the letter of agreement at any time, including



immediately, without liability, penalty or costs to the Ministry upon giving notice to the municipality.

Where the Ministry gives the municipality an opportunity to remedy an event of default by giving the municipality notice of the particulars of the event of default and the date by which the municipality is required to remedy it, and: i) the municipality does not remedy the event of default by the date specified in the notice; ii) it becomes apparent to the Ministry that the municipality cannot completely remedy the event of default by the date specified in the notice; or iii) the municipality is not proceeding to remedy the event of default in a way that is satisfactory to the Ministry, the Ministry may extend the date by which the municipality is required to remedy the event of default, or initiate any of the remedies for event of default available to it under this Article.

Upon termination of the letter of agreement pursuant to this Article, the Ministry may take one or more of the actions listed for in the first paragraph to this Article 7. In regards to any demand for payment, the Minister may not demand payment of an aggregate amount greater than the dedicated gas tax funds that were received by the municipality.

Upon the Minister providing a municipality a written demand for payment of dedicated gas tax funds, any related interest, or both, the amount of the demand will be deemed to be a debt due and owing to the Crown of the Province of Ontario and may be recovered as such under applicable law, including, without limitation, the *Financial Administration Act*, R.S.O. 1990, c. F.12, as amended, ("FAA"). In addition to any remedy the Crown may have under the FAA, the Ministry may decide to withhold or adjust the amount of any current or future dedicated gas tax funding, or any other funding program, that may be provided to the municipality in an amount equal to such debt or have the amount of such debt deducted from financial assistance payable on any other project(s) of the municipality under any other initiative in which the Ministry is involved (either current or future). The Ministry may charge the municipality interest on any money owing by the municipality at the then current rate charged by the Province of Ontario on accounts receivable. The municipality will pay any money owing to the Ministry by cheque payable to the "Ontario Minister of Finance" and delivered to the Ministry as the Ministry may require.

If a municipality: i) has failed to comply with any term, condition or obligation under any other agreement with Her Majesty the Queen in right of Ontario or one of Her agencies (a "failure"); ii) has been provided with notice of such failure in accordance with the requirements of such other agreement; iii) has, if applicable, failed to rectify such failure in accordance with the requirements of such other agreement; and iv) such failure is continuing, the Ministry may suspend the payment of dedicated gas tax funds for such period as the Ministry determines appropriate.

When the Ministry provides its consent pursuant to a letter of agreement, including these guidelines and requirements, it may impose any terms and conditions on such consent and the municipality will comply with such terms and conditions.

If a municipality fails to comply with any term of a letter of agreement, including these guidelines and requirements, the municipality could only rely on a waiver of the Ministry if the

waiver was in writing and refers to the specific failure to comply. A waiver will not have the effect of waiving any subsequent failures to comply.

Any decision made by the Minister regarding funding under the Program is final.

## **8. ACCOUNTABILITY, RECORDS, AUDIT AND REPORTING REQUIREMENTS**

### **8.1 Accountability**

A municipality receiving dedicated gas tax funds must use such funds, and any interest earned on such funds, exclusively towards public transportation service eligible expenditures and in accordance with these guidelines and requirements. The municipality will not be allowed to use dedicated gas tax funds and related interest to offset other municipal expenditures.

The municipality will also be required to provide such further assurances as the Ministry may request from time to time with respect to any matter to which a letter of agreement, including these guidelines and requirements, pertains, and will otherwise do or cause to be done all acts or things necessary to implement and carry into effect the terms and conditions of these documents to their full extent.

Furthermore, the municipality must ensure any information the municipality provides to the Ministry under the Program is true and complete at the time provided and will continue to be true and complete.

### **8.2 Records**

A municipality receiving dedicated gas tax funds must keep and maintain separate records and documentation related to any dedicated gas tax funds and any related interest, including invoices and any other financially-related documents relating to the provision or acquisition of public transportation services for which dedicated gas tax funds and any related interest have been used. The records and documentation must be kept and maintained in accordance with generally accepted accounting principles. Records containing confidential information must be kept in accordance with all applicable legislation. No provision of these guidelines and requirements shall be construed so as to give the Ministry any control whatsoever over the municipality's records.

### **8.3 Audit**

A municipality receiving dedicated gas tax funds may be subject to audit. The Ministry may, at its sole discretion, audit or have audited by any third party, any records and documentation of the municipality related to any public transportation services provided or acquired with dedicated gas tax funds or any related interest, and such funds. Such audit may require the Ministry, at the municipality's expense (except as provided in the Canadian Content Policy), to retain external auditors. In addition, the Auditor General may, pursuant to the *Auditor General Act*, R.S.O. 1990, c. A. 35, as amended, audit the accounts and records of the municipality

relating to any expenditure of dedicated gas tax funds.

To assist in respect of the rights set out above, a municipality will be required to disclose any information requested by the Ministry, its authorized representatives or an independent auditor identified by the Ministry, and will do so in the form requested by the Ministry, its authorized representatives or an independent auditor.

In addition to any adjustments the Ministry may make to dedicated gas tax funding under these guidelines and requirements, the Ministry may, upon recommendation in an audit report, adjust future dedicated gas tax fund payments or other payments the Province may make to the municipality under any other program.

## **8.4 Reporting**

Accuracy in the calculation and reporting of municipal transit ridership and dedicated gas tax funds and any related interest is paramount. When calculating ridership, municipalities must use one of the acceptable best practices identified in the 2008 Ontario Ridership Data Collection Review Report, published jointly by CUTA and iTrans Consultants (retained by CUTA).

A municipality will be accountable to use dedicated gas tax funds and any related interest towards public transportation expenditures that meet the Program eligibility requirements. Each municipality will be required to report on how dedicated gas tax funds and any related interest are spent on an annual basis, including the provision of its Canadian Content Policy declaration form(s), in accordance with the Canadian Content Policy, for any public transportation vehicle funded with dedicated gas tax funds. The Canadian Content Policy has been amended effective September 21, 2017 to be aligned with government procurement commitments under the Comprehensive Economic Trade Agreement (CETA) between Canada and the European Union (EU). As of September 21, 2017, municipalities are to comply with the amended policy for all transit procurements.

For the purpose of the above reporting, municipalities will be required to use the reporting forms that have been developed in consultation with municipal public transportation stakeholders, and submit these reporting forms to the Ministry prior to February 28, 2019.

Municipalities are strongly advised to carefully verify all data before submitting their reporting forms, to ensure that all information provided is accurate. Municipalities are also encouraged to contact the Ministry if they require any guidance or assistance in completing these reports.

## **9. COMMUNICATIONS**

Unless the Ministry otherwise approves in writing, a municipality receiving dedicated gas tax funds will be required to acknowledge the support of the Ministry in a form and manner as directed by the Ministry.

A municipality will be required to give a minimum of thirty (30) days written notice to the Ministry regarding any planned local dedicated gas tax funding communication or recognition event, or both. The municipality will also be required to provide the Ministry with detailed information regarding such communication or event, or both.

The Ministry and a municipality receiving dedicated gas tax funds will, at all times, remain independent of each other and will not represent themselves to be the agent, joint venturer, partner or employee of the other. Neither the municipality nor the Ministry will be allowed to make representations or take actions that could establish or imply any apparent relationship of agency, joint venture, partnership or employment. In addition, neither the municipality nor the Ministry will be bound in any manner whatsoever by any agreements, warranties or representations made by any of them to any other person or entity, with respect to any other action of the other.

If the municipality publishes any material of any kind, written or oral, relating to public transportation services provided or acquired with dedicated gas tax funds, the municipality will indicate in the material that the views expressed in the material are the views of the municipality and do not necessarily reflect those of the Ministry.

A municipality receiving gas tax funding must comply with the requirements for the installation and maintenance of visual identity signage set out in Appendix C.

## **10. CONFLICT OF INTEREST**

A municipality and its subcontractors and any of their respective personnel must use dedicated gas tax funds and provide and acquire services and assets with such funds without an actual, potential, or perceived conflict of interest.

A conflict of interest includes any circumstances where a municipality or any person who has the capacity to influence the municipality's decisions has outside commitments, relationships or financial interests that could, or could be seen to, interfere with the municipality's objective, unbiased, and impartial judgment relating to the provision or acquisition of services or assets provided or acquired with dedicated gas tax funds, the use of such funds, or both.

A municipality will disclose to the Ministry, without delay, any situation that a reasonable person would interpret as an actual, potential, or perceived conflict of interest, and comply with any terms and conditions that the Ministry may prescribe as a result of the disclosure.

## **11. FREEDOM OF INFORMATION AND PROTECTION OF PRIVACY ACT**

All applications submitted to the Ministry are subject to the *Freedom of Information and Protection of Privacy Act*, R.S.O. 1990, c. F. 31, as amended ("FIPPA"). The FIPPA provides every person with a right of access to information in the custody or under the control of the Ministry, subject to a limited set of exemptions.

Municipalities are advised that the names of municipalities receiving dedicated gas tax funds, the amount of funds provided, and the purpose for which dedicated gas tax funds are provided, is information the Ministry makes available to the public.

## **12. LIABILITIES AND INDEMNITIES**

A municipality receiving dedicated gas tax funds must agree that it is responsible for anything that may arise, directly or indirectly, in connection with the Program, including, without limitation, any activity under it such as the provision and acquisition of services and assets with dedicated gas tax funds. The Ministry's involvement under the Program is for the sole purpose of, and is limited to, the provision of dedicated gas tax funds.

Furthermore, a municipality receiving dedicated gas tax funds must agree to indemnify and hold harmless the indemnified parties from and against any and all losses or proceedings, by whomever made, sustained, incurred, brought, or prosecuted, in any way arising out of, or in connection with anything done or omitted to be done by the municipality or any municipality on behalf of which the municipality receives dedicated gas tax funds, or any of their respective personnel, the Program, any activity under it, or the letter of agreement, unless the loss or proceeding is solely caused by the negligence or willful misconduct of the indemnified parties.

A municipality receiving dedicated gas tax funds is responsible for its own insurance and must carry, at its own costs and expense, and require the same from its subcontractors and any municipality on behalf of which it receives dedicated gas tax funds, all the necessary and appropriate insurance that a prudent municipality in similar circumstances would maintain in order to protect itself and the Ministry and support the indemnification, as set out above, provided to the Ministry. For greater certainty, the municipality is not covered by the Province of Ontario's insurance program and no protection will be afforded to the municipality by the Government of Ontario for any losses or proceedings that may arise out of the Program or letter of agreement.

For greater certainty, the rights and remedies of the Ministry under a letter of agreement are cumulative and are in addition to, and not in substitution for, any of its rights and remedies provided by law or in equity.

## **13. COMPLIANCE WITH THE LAW**

A municipality receiving dedicated gas tax funds must comply with all federal and provincial laws and regulations, all municipal by-laws, and any other orders, rules and by-laws related to any aspect of the services or assets provided or acquired with the dedicated gas tax funds and the dedicated gas tax funds.

For greater clarity, by receiving dedicated gas tax funds, a municipality may become subject to legislation applicable to organizations that receive funding from the Government of Ontario, including the *Public Sector Salary Disclosure Act, 1996*, S.O. 1996, c. 1, Sched. A and the *Auditor General Act*, R.S.O. 1990, c. A.35.

#### **14. WHERE TO APPLY AND REQUEST OR PROVIDE INFORMATION**

All forms, agreements, supporting documentation as well as any questions regarding the Program are to be directed to the Strategic Transit Investments Office of the Ministry of Transportation at [MTO-PGT@ontario.ca](mailto:MTO-PGT@ontario.ca).

## APPENDIX A: REPORTING FORMS

## **APPENDIX B: CANADIAN CONTENT POLICY**



## **APPENDIX C: VISUAL IDENTITY SIGNAGE REQUIREMENTS**

### **1. Purpose of Schedule**

This Appendix describes the municipality's responsibilities and obligations involved in installing and maintaining visual identity signage under the Program.

### **2. Visual Identity Signage**

The municipality will install and maintain the exterior and interior visual identity signage on transit vehicles for which dedicated gas tax funds were provided. This is to include replacement buses that have been supported through the Program.

External visual identity signage must be located immediately to the left of the front passenger entrance doors of the vehicle. Internal visual identity signage should be placed on an interior wall in a location and height that will be convenient for passengers to read.

Recognition stickers approximate size — 10" x 3.4". Sample image found below is not to scale.





**MINISTRY OF TRANSPORTATION**

**Dedicated Gas Tax Funds For  
Public Transportation Program**

**2018/19 Guidelines and Requirements**

## **TABLE OF CONTENTS**

1. DEFINITIONS.....	3
2. INTRODUCTION .....	5
3. GENERAL ELIGIBILITY REQUIREMENTS AND CONDITIONS .....	5
4. GENERAL PROGRAM ALLOCATION METHODOLOGY AND PAYMENT PROCESS.....	7
o 4.1 General Program Allocation Methodologies	7
o 4.2 Payment Process	8
5. DEDICATED GAS TAX FUNDS RESERVE ACCOUNT AND INTEREST .....	9
o 5.1 Dedicated Gas Tax Funds Reserve Account	9
o 5.2 Interest	10
6. ACQUISITION OF GOODS OR SERVICES, AND DISPOSAL OF ASSETS.....	10
7. ADJUSTMENT, WITHHOLDING AND PAYMENT OF DEDICATED GAS TAX FUNDS AND OTHER REMEDIES .....	10
8. ACCOUNTABILITY, RECORDS, AUDIT AND REPORTING REQUIREMENTS .....	12
o 8.1 Accountability	12
o 8.2 Records	12
o 8.3 Audit	12
o 8.4 Reporting	13
9. COMMUNICATIONS .....	13
10. CONFLICT OF INTEREST .....	14
11. FREEDOM OF INFORMATION AND PROTECTION OF PRIVACY ACT.....	14
12. LIABILITIES AND INDEMNITIES .....	15
13. COMPLIANCE WITH THE LAW .....	15
14. WHERE TO APPLY AND REQUEST OR PROVIDE INFORMATION .....	16
APPENDIX A: REPORTING FORMS.....	17
APPENDIX B: CANADIAN CONTENT POLICY .....	18
APPENDIX C: VISUAL IDENTITY SIGNAGE REQUIREMENTS.....	19

## **DEDICATED GAS TAX FUNDS FOR PUBLIC TRANSPORTATION PROGRAM**

### **2018/2019 GUIDELINES & REQUIREMENTS**

#### **1. DEFINITIONS**

When used in these guidelines and requirements, the words set out below that import the singular include the plural and vice versa:

“baseline spending” means a municipality’s spending level, which equals the average municipal own spending on public transportation for the years 2001 to 2003 and includes a rate of 2% per year for inflation. For new transit systems that were not operational from 2001 to 2003, the baseline will be determined at the Ministry’s discretion until the municipality has three years of operation, whereby the first three years of municipal spending will be averaged and a rate of 2% per year for inflation will be applied.

“Canadian Content Policy” means the Canadian Content for Transit Vehicle Procurement Policy, attached to these guidelines and requirements as Appendix B: Canadian Content Policy, which the Ministry may amend from time to time.

“dedicated gas tax funds” means the money provided by the Ministry to a municipality to be used strictly towards eligible expenditures that are reasonable, in the opinion of the Ministry, and related directly to the provision of public transportation services, and “dedicated gas tax funding” has the same meaning.

“dedicated gas tax funds reserve account” means an interest bearing account set up by a municipality, under its name and in a Canadian financial institution, where dedicated gas tax funds are deposited and can be tracked separately from any other funds that may be in the account. This does not need to be a separate account, so long as the dedicated gas tax funds can be tracked separately.

“DFPTA” means the *Dedicated Funding for Public Transportation Act, 2013*, S.O. 2013, c. 2, Sched. 3.

“eligible expenditures” means expenditures made by a municipality in direct support of public transportation operating or capital, or both, costs in accordance with Article 3 of these guidelines and requirements.

“guidelines and requirements” means these guidelines and requirements entitled “Dedicated Gas Tax Funds for Public Transportation Program – 2018/2019 Guidelines and Requirements”, including Appendices A, B and C to these guidelines and requirements, which the Ministry may amend from time to time.

“host municipality” means a host municipality as described in Section 4.2.

“indemnified parties” means Her Majesty the Queen in right of Ontario, Her ministers, agents, appointees, and employees.

“letter of agreement” means an agreement entered into between the Ministry and a municipality, including a host municipality, that sets out the terms and conditions under which the Ministry agrees to provide dedicated gas tax funds to the municipality, including those under these guidelines and requirements, and any amendments to the letter of agreement.

“losses” means any and all liability, loss, costs, damages or expenses (including legal, expert and consultant fees).

“major refurbishment” means: (a) for a subway car, light rail car, streetcar or trolley bus, the refurbishment where the life cycle is extended for a minimum of six years beyond the designed life cycle set out by the manufacturer; and (b) for a bus thirty feet in length or over, the refurbishment where, when the bus reaches a minimum age of nine years, the life cycle of the bus is extended for a minimum of six years.

“Ministry” and “Minister”, respectively, means the Ministry of Transportation, which is responsible for the administration of the Program and the Minister responsible for the Ministry.

“municipal own spending on public transportation” means the funds, including those received from total operating revenue and local public donations, that a municipality contributes towards public transportation expenditures, including funds it contributes for operating and capital expenditures.

“personnel” includes the advisors, appointees, directors, officers, employees, agents, partners, affiliates, volunteers or subcontractors of a municipality.

“proceeding” means any and all causes of action, actions, claims, demands, lawsuits or other proceedings.

“Program” means the Dedicated Gas Tax Funds for Public Transportation Program set up by the Ministry to provide municipalities with dedicated gas tax funds subject to and in accordance with a letter of agreement.

“PRESTO” means the fare payment system for which Metrolinx is responsible.

“public transportation” means any service for which a fare is charged for transporting the public by vehicles operated by or on behalf of a municipality or local board as defined in the *Municipal Affairs Act*, R.S.O. 1990, c. M. 46, as amended, or under an agreement between a municipality or local board, and a person, firm or corporation, and includes special transportation facilities for transporting persons with disabilities but does not include transportation by special purpose facilities, such as school buses or ambulances.

“public transportation vehicle” refers to a streetcar, bus, subway car, light rail car, specialized vehicles for transporting persons with disabilities or trolley bus used for public transportation.

“reporting forms” means the following forms attached as Appendix A (Reporting Forms) to these guidelines and requirements: 1) Dedicated Gas Tax Funds for Public Transportation 2018 Reporting Form (i.e. form MT-O-16); 2) Dedicated Gas Tax Program – 2018 Conventional Transit Reporting Form (i.e. form MT-O-17); and 3) Dedicated Gas Tax Program – 2018 Specialized Transit Reporting Form (i.e., form MT-O-18).

“subcontractor” means any contractor of a municipality or any of its subcontractors at any tier of subcontracting.

## **2. INTRODUCTION**

The Program is an important element of the ongoing relationship between the province of Ontario and Ontario municipalities. Municipalities receiving dedicated gas tax funds must meet the requirements set out in these guidelines and requirements.

As of 2013 and pursuant to the *Dedicated Funding for Public Transportation Act, 2013*, S.O. 2013, c. 2, Sched. 3 (“DFPTA”), a portion, (2 cents per litre), of the provincial gasoline tax revenue is dedicated to the provision of grants to municipalities for public transportation, including those pursuant to the Program. The portion of the gas tax that is dedicated in each fiscal year is an amount determined using a formula set out in the DFPTA.

The 2018/19 Program year runs from April 1, 2018 to March 31, 2019. The new allocation of funding for the Program for 107 public transit systems representing 144 municipalities will amount to approximately \$367.5 million.

## **3. GENERAL ELIGIBILITY REQUIREMENTS AND CONDITIONS**

The purpose of the Program is to provide dedicated gas tax funds to Ontario municipalities to support local public transportation services, and to increase overall ridership through the expansion of public transportation capital infrastructure and levels of service. To be eligible to receive dedicated gas tax funds, a municipality must contribute financially towards its public transportation services.

For 2018/19, and unless otherwise approved in writing by the Ministry, only municipalities that have submitted their 2017 annual data survey to the Canadian Urban Transit Association (CUTA), and their 2017 Gas Tax reporting forms to the Ministry, will be eligible to receive dedicated gas tax funds.

Subject to the provision of a municipal by-law indicating its intent to provide public transportation services, a municipality that is not currently providing public transportation services, but decides to begin providing such services, may be eligible for funding. Notification of the municipality’s intent to provide public transportation services and specific commitment to annually fund such public transportation services is required. Municipalities are encouraged to contact ministry staff early in their decision making process for providing services. After the

new public transportation services have been implemented, and at the Ministry's sole discretion, dedicated gas tax funding may then be available.

A municipality receiving dedicated gas tax funds must ensure that all funds received and any related interest are used exclusively towards eligible expenditures and, unless otherwise approved in writing by the Ministry, disbursement of dedicated gas tax funds and any related interest must be net of any rebate, credit or refund, for which the municipality has received, will receive, or is eligible to receive.

All public transportation services and public transportation vehicles must be fully accessible in accordance with the requirements set out under the following statutes and regulations, as may be amended from time to time: the *Accessibility for Ontarians with Disabilities Act, 2005*, S.O. 2005, c. 11 and the *Integrated Accessibility Standards*, O. Reg. 191/11 made under that Act; the *Highway Traffic Act*, R.S.O. 1990, c. H.8 and the *Accessible Vehicles*, R.R.O. 1990, Reg. 629 made under that Act; and the *Public Vehicles Act*, R.S.O. 1990, c. P. 54. In addition to the above, the acquisition of public transportation vehicles must comply with the Canadian Content Policy requirements.

Unless the Ministry otherwise approves in writing, in 2018/19, gas tax revenues and any related interest can only be used to support municipal public transportation expenditures above a municipality's baseline spending and not to reduce or replace current levels of municipal public transportation funding. External audit and financial reporting costs are not eligible expenditures which the Ministry may reimburse or to which dedicated gas tax funding can be applied.

**(a) Requirements for All Dedicated Gas Tax Funds Received in 2018/19 and Beyond**

- Dedicated gas tax funds and any related interest must be spent on:
  - Public transportation capital expenditures that promote increased transit ridership, and are above a municipality's baseline spending;
  - Public transportation operating expenditures that are above a municipality's baseline spending;
  - Capital expenditures for the replacement of any public transportation vehicles that are above a municipality's baseline spending;
  - Capital expenditures that provide improvements to public transportation security and passenger safety, and are above a municipality's baseline spending; or
  - Expenditures for major refurbishment on any fully accessible, or to be made fully accessible, public transportation vehicle, with the exception of specialized vehicles used for the transportation of persons with disabilities, and are above a municipality's baseline spending.
- For municipalities that provide only specialized transit for persons with disabilities, dedicated gas tax funds can be spent on public transit initiatives that may not initially result in ridership growth but will provide increased accessibility.

**(b) Additional Requirements for the following Municipalities: Regions of Durham and York, the Cities of Brampton, Burlington, Hamilton, Mississauga, Ottawa and Toronto, and the Town of Oakville.**

Prior to the release of any dedicated gas tax funds, the municipalities listed under (b) above will, in addition to any other requirements in this Article 3, be required to:

- Participate in PRESTO and, as participants, will be required to meet their financial obligations for that system.

**(c) Additional Requirements for GTA Municipalities: Regions of Durham, Halton, Peel and York, and Cities of Hamilton and Toronto.**

Prior to the release of any dedicated gas tax funds, the municipalities listed under (c) above will, in addition to any other requirements in this Article 3, be required to:

- Demonstrate that they have met their responsibility for the payment of the growth and expansion capital costs of Metrolinx pursuant to the *Amendment to Greater Toronto Services Board By-law No. 40*, O. Reg. 446/04, made under the *Metrolinx Act, 2006*, S.O. 2006, c. 16, as amended.

The eligibility requirements for dedicated gas tax funds will be determined in accordance with these guidelines and requirements. The eligibility for any dedicated gas tax funds is at the sole discretion of the Ministry. Municipalities should consider consulting with Ministry staff to determine whether a proposed expenditure is an eligible expenditure for the purpose of dedicated gas tax funds.

## **4. GENERAL PROGRAM ALLOCATION METHODOLOGY AND PAYMENT PROCESS**

### **4.1 General Program Allocation Methodologies**

Based on consultation with municipalities, public transportation operators and stakeholders, the Province recognizes the varying needs of public transportation in Ontario municipalities, including those related to large established public transportation systems and communities with different growth rates and levels of public transportation service. Consistent with the above, the Province has established an allocation formula based on a combination of ridership and population. This formula balances the needs of large established public transportation systems, the growth needs of rapidly growing municipalities, and the needs of smaller municipalities that provide public transportation services.

The Province is implementing an allocation based on 70% transit ridership and 30% municipal population. Fully implemented, 70% of \$367.49 million (up to \$257.24 million) may be distributed to municipalities on the basis of their public transportation ridership levels. Thirty percent (30%) of \$367.49 million (up to \$110.25 million) may be distributed on the basis of



population levels. Public transportation ridership will include the totals of both conventional and specialized public transportation services.

Both ridership and population figures are updated and revised annually for use in the calculation of dedicated gas tax funds.

CUTA annually collects and reproduces, on behalf of the Ministry, transit ridership data in its Ontario Urban Transit Fact Book and its Ontario Specialized Transit Services Fact Book (the "CUTA Fact Books"). The Ministry used the 2017 ridership data from the 2017 CUTA Fact Books for the above calculation. Where a municipality's ridership data have not been collected nor reproduced in the 2017 CUTA Fact Books, the Ministry used the 2017 transit ridership data received from the municipality.

The 2018/19 gas tax allocations were calculated using 2017 population estimates derived from the 2011 census data.

Dedicated gas tax funds provided to each municipality in 2018/19 are not to exceed, based on the 2017 municipal public transportation spending data set out in the CUTA Fact Books, 75% of municipal own spending on public transportation. The Ministry may re-allocate, in support of increasing public transportation ridership, any amounts of moneys dedicated for but that remains undistributed through the Program.

The Ministry may undertake an annual review of the dedicated gas tax allocation methodology and eligibility requirements to ensure these funds support the desired outcome of increased public transportation ridership. Municipal public transportation spending will be reviewed on an annual basis to determine if the limits of the dedicated gas tax funds need to be applied where the gas tax allocation may exceed 75% of municipal own spending on public transportation.

## **4.2 Payment Process**

The Minister will advise each municipality that provides public transportation services of the amount of dedicated gas tax funds it is eligible to receive. The Minister will send a letter of agreement to each of these municipalities. The letter of agreement will set out the terms and conditions upon which the dedicated gas tax funds will be released to the municipality, and by which the municipality will have to agree to be bound.

The Ministry may, on a quarterly basis (or other basis, as the Ministry may decide from time to time), make payments of dedicated gas tax funds only after receipt of the following documents: i) the letter of agreement, provided by the Ministry to the municipality, signed in accordance with the by-law(s) and, if applicable, the resolution(s) described below; and ii) a certified copy of the by-law(s) and, if applicable, any resolution(s) authorizing the letter of agreement and naming municipal signing officers for the letter of agreement.

In addition, the Ministry may withhold payment of dedicated gas tax funds until the reporting requirements under Section 8.4 are met.

Any amount of dedicated gas tax funds provided to the municipality under the Program will be subject to the remedies set out under Article 7.

Any dedicated gas tax funds the Ministry provides to a municipality and any related interest, including those kept by the municipality in a dedicated gas tax funds reserve account, will have to be used by the municipality exclusively towards public transportation services and in accordance with the requirements set out in these guidelines and requirements including, without limitation, those related to eligibility and related conditions, acquisition, disposition, accountability, records, audit, reporting, liability, and indemnity requirements.

If a municipality agrees to provide public transportation services (a “host municipality”) for another municipality, the Ministry, at its sole discretion, may only provide the host municipality with dedicated gas tax funds. Prior to the Ministry making any payment of dedicated gas tax funds to the host municipality, the host municipality and the municipality on whose behalf the host municipality is providing transportation services will be required to provide the Ministry with copies of their respective by-law(s) and, if applicable, resolution(s), designating the host municipality as a public transportation service provider for the municipality or authorizing the host municipality to provide public transportation services to the municipality, as applicable. The contributing municipality, on whose behalf the host municipality is providing transportation services, will be required to provide the Ministry with a copy of their by-law(s) and, if applicable, resolution(s), in the year that this arrangement is initiated, and will be required annually to confirm with the Ministry in writing that the arrangement is still in effect. The host municipality will be required to enter into a dedicated gas tax funds letter of agreement with the Ministry and be in compliance with the terms and conditions set out in these guidelines and requirements.

In addition, the host municipality must promptly advise the Ministry of any change in arrangements between the host and contributing municipalities, such as decisions to cease contributions. The Ministry may then, at its sole discretion, make any necessary adjustment to its contribution of dedicated gas tax funds to the host municipality.

## **5. DEDICATED GAS TAX FUNDS RESERVE ACCOUNT AND INTEREST**

### **5.1 Dedicated Gas Tax Funds Reserve Account**

Dedicated gas tax funds must be used only towards the eligible expenditures for public transportation listed under Article 3(a). If the Ministry provides dedicated gas tax funds to a municipality before the municipality’s immediate need for the funds, the municipality will be required to keep the funds, and all interest earned on such funds, in a dedicated gas tax funds reserve account. Dedicated gas tax funds received, and any related interest earned on such funds, must be reported annually, using the reporting forms, on a cash basis.

## 5.2 Interest

Interest must accrue on funds carried over the course of the Program reporting period in a dedicated gas tax funds reserve account. A municipality must calculate interest on its average annual balance of funds. The interest must also be reported annually, using the reporting forms, and can only be applied towards eligible expenditures.

## 6. ACQUISITION OF GOODS OR SERVICES, AND DISPOSAL OF ASSETS

If a municipality acquires goods, including supplies, materials, vehicles, equipment or services, or both, with dedicated gas tax funds, it must do so through a process that promotes the best value (with due regard for economy, efficiency and effectiveness) for the dedicated gas tax funds it spends.

The municipality must report, in writing, to the Ministry any funds accrued from the sale, lease or disposal of assets purchased with dedicated gas tax funds, and return such funds to a dedicated gas tax funds reserve account (see Article 5), with the exception that funds accrued from the sale, lease or disposal of transit buses beyond their useful economic life (12 years for conventional and 5 years for specialized), will not be required to be returned to a dedicated reserve account.

## 7. ADJUSTMENT, WITHHOLDING AND PAYMENT OF DEDICATED GAS TAX FUNDS AND OTHER REMEDIES

If, in the opinion of the Ministry, a municipality: i) fails to comply with any term, condition or obligation set out in a letter of agreement, including these guidelines and requirements; ii) uses any of the dedicated gas tax funds or any related interest for a purpose not authorized without the prior written consent of the Ministry; iii) provides erroneous or misleading information; iv) fails to provide information, including requested audit information and required reports, to the Ministry for any reason whatsoever; or v) is unable to provide or acquire or has discontinued the provision or acquisition of any service or asset for which dedicated gas tax funds have been provided, or it is not reasonable for the municipality to continue to provide or acquire any service or asset for which such funds have been provided (“event of default”), the Ministry may, unless the Ministry provides the municipality with written notice of an opportunity to remedy the event of default, take one or more of the following actions: i) initiate any action the Ministry considers necessary in order to facilitate the successful provision or acquisition of any service or asset provided or acquired with dedicated gas tax funds; ii) suspend the payment of dedicated gas tax funds for such period as the Ministry determines appropriate; iii) reduce the amount of the dedicated gas tax funds; (iv) cancel further payments of dedicated gas tax funds; (v) demand from the municipality the payment of any dedicated gas tax funds remaining in the possession or under the control of the municipality; (vi) demand from the municipality the payment of an amount equal to any dedicated gas tax funds the municipality used, but did not use in accordance with the letter of agreement; (vii) demand from the municipality the payment of an amount equal to any dedicated gas tax funds the Ministry provided to the municipality; and viii) terminate the letter of agreement at any time, including

immediately, without liability, penalty or costs to the Ministry upon giving notice to the municipality.

Where the Ministry gives the municipality an opportunity to remedy an event of default by giving the municipality notice of the particulars of the event of default and the date by which the municipality is required to remedy it, and: i) the municipality does not remedy the event of default by the date specified in the notice; ii) it becomes apparent to the Ministry that the municipality cannot completely remedy the event of default by the date specified in the notice; or iii) the municipality is not proceeding to remedy the event of default in a way that is satisfactory to the Ministry, the Ministry may extend the date by which the municipality is required to remedy the event of default, or initiate any of the remedies for event of default available to it under this Article.

Upon termination of the letter of agreement pursuant to this Article, the Ministry may take one or more of the actions listed for in the first paragraph to this Article 7. In regards to any demand for payment, the Minister may not demand payment of an aggregate amount greater than the dedicated gas tax funds that were received by the municipality.

Upon the Minister providing a municipality a written demand for payment of dedicated gas tax funds, any related interest, or both, the amount of the demand will be deemed to be a debt due and owing to the Crown of the Province of Ontario and may be recovered as such under applicable law, including, without limitation, the *Financial Administration Act*, R.S.O. 1990, c. F.12, as amended, ("FAA"). In addition to any remedy the Crown may have under the FAA, the Ministry may decide to withhold or adjust the amount of any current or future dedicated gas tax funding, or any other funding program, that may be provided to the municipality in an amount equal to such debt or have the amount of such debt deducted from financial assistance payable on any other project(s) of the municipality under any other initiative in which the Ministry is involved (either current or future). The Ministry may charge the municipality interest on any money owing by the municipality at the then current rate charged by the Province of Ontario on accounts receivable. The municipality will pay any money owing to the Ministry by cheque payable to the "Ontario Minister of Finance" and delivered to the Ministry as the Ministry may require.

If a municipality: i) has failed to comply with any term, condition or obligation under any other agreement with Her Majesty the Queen in right of Ontario or one of Her agencies (a "failure"); ii) has been provided with notice of such failure in accordance with the requirements of such other agreement; iii) has, if applicable, failed to rectify such failure in accordance with the requirements of such other agreement; and iv) such failure is continuing, the Ministry may suspend the payment of dedicated gas tax funds for such period as the Ministry determines appropriate.

When the Ministry provides its consent pursuant to a letter of agreement, including these guidelines and requirements, it may impose any terms and conditions on such consent and the municipality will comply with such terms and conditions.

If a municipality fails to comply with any term of a letter of agreement, including these guidelines and requirements, the municipality could only rely on a waiver of the Ministry if the

waiver was in writing and refers to the specific failure to comply. A waiver will not have the effect of waiving any subsequent failures to comply.

Any decision made by the Minister regarding funding under the Program is final.

## **8. ACCOUNTABILITY, RECORDS, AUDIT AND REPORTING REQUIREMENTS**

### **8.1 Accountability**

A municipality receiving dedicated gas tax funds must use such funds, and any interest earned on such funds, exclusively towards public transportation service eligible expenditures and in accordance with these guidelines and requirements. The municipality will not be allowed to use dedicated gas tax funds and related interest to offset other municipal expenditures.

The municipality will also be required to provide such further assurances as the Ministry may request from time to time with respect to any matter to which a letter of agreement, including these guidelines and requirements, pertains, and will otherwise do or cause to be done all acts or things necessary to implement and carry into effect the terms and conditions of these documents to their full extent.

Furthermore, the municipality must ensure any information the municipality provides to the Ministry under the Program is true and complete at the time provided and will continue to be true and complete.

### **8.2 Records**

A municipality receiving dedicated gas tax funds must keep and maintain separate records and documentation related to any dedicated gas tax funds and any related interest, including invoices and any other financially-related documents relating to the provision or acquisition of public transportation services for which dedicated gas tax funds and any related interest have been used. The records and documentation must be kept and maintained in accordance with generally accepted accounting principles. Records containing confidential information must be kept in accordance with all applicable legislation. No provision of these guidelines and requirements shall be construed so as to give the Ministry any control whatsoever over the municipality's records.

### **8.3 Audit**

A municipality receiving dedicated gas tax funds may be subject to audit. The Ministry may, at its sole discretion, audit or have audited by any third party, any records and documentation of the municipality related to any public transportation services provided or acquired with dedicated gas tax funds or any related interest, and such funds. Such audit may require the Ministry, at the municipality's expense (except as provided in the Canadian Content Policy), to retain external auditors. In addition, the Auditor General may, pursuant to the *Auditor General Act*, R.S.O. 1990, c. A. 35, as amended, audit the accounts and records of the municipality

relating to any expenditure of dedicated gas tax funds.

To assist in respect of the rights set out above, a municipality will be required to disclose any information requested by the Ministry, its authorized representatives or an independent auditor identified by the Ministry, and will do so in the form requested by the Ministry, its authorized representatives or an independent auditor.

In addition to any adjustments the Ministry may make to dedicated gas tax funding under these guidelines and requirements, the Ministry may, upon recommendation in an audit report, adjust future dedicated gas tax fund payments or other payments the Province may make to the municipality under any other program.

#### **8.4 Reporting**

Accuracy in the calculation and reporting of municipal transit ridership and dedicated gas tax funds and any related interest is paramount. When calculating ridership, municipalities must use one of the acceptable best practices identified in the 2008 Ontario Ridership Data Collection Review Report, published jointly by CUTA and iTrans Consultants (retained by CUTA).

A municipality will be accountable to use dedicated gas tax funds and any related interest towards public transportation expenditures that meet the Program eligibility requirements. Each municipality will be required to report on how dedicated gas tax funds and any related interest are spent on an annual basis, including the provision of its Canadian Content Policy declaration form(s), in accordance with the Canadian Content Policy, for any public transportation vehicle funded with dedicated gas tax funds. The Canadian Content Policy has been amended effective September 21, 2017 to be aligned with government procurement commitments under the Comprehensive Economic Trade Agreement (CETA) between Canada and the European Union (EU). As of September 21, 2017, municipalities are to comply with the amended policy for all transit procurements.

For the purpose of the above reporting, municipalities will be required to use the reporting forms that have been developed in consultation with municipal public transportation stakeholders, and submit these reporting forms to the Ministry prior to February 28, 2019.

Municipalities are strongly advised to carefully verify all data before submitting their reporting forms, to ensure that all information provided is accurate. Municipalities are also encouraged to contact the Ministry if they require any guidance or assistance in completing these reports.

### **9. COMMUNICATIONS**

Unless the Ministry otherwise approves in writing, a municipality receiving dedicated gas tax funds will be required to acknowledge the support of the Ministry in a form and manner as directed by the Ministry.

A municipality will be required to give a minimum of thirty (30) days written notice to the Ministry regarding any planned local dedicated gas tax funding communication or recognition event, or both. The municipality will also be required to provide the Ministry with detailed information regarding such communication or event, or both.

The Ministry and a municipality receiving dedicated gas tax funds will, at all times, remain independent of each other and will not represent themselves to be the agent, joint venturer, partner or employee of the other. Neither the municipality nor the Ministry will be allowed to make representations or take actions that could establish or imply any apparent relationship of agency, joint venture, partnership or employment. In addition, neither the municipality nor the Ministry will be bound in any manner whatsoever by any agreements, warranties or representations made by any of them to any other person or entity, with respect to any other action of the other.

If the municipality publishes any material of any kind, written or oral, relating to public transportation services provided or acquired with dedicated gas tax funds, the municipality will indicate in the material that the views expressed in the material are the views of the municipality and do not necessarily reflect those of the Ministry.

A municipality receiving gas tax funding must comply with the requirements for the installation and maintenance of visual identity signage set out in Appendix C.

## **10. CONFLICT OF INTEREST**

A municipality and its subcontractors and any of their respective personnel must use dedicated gas tax funds and provide and acquire services and assets with such funds without an actual, potential, or perceived conflict of interest.

A conflict of interest includes any circumstances where a municipality or any person who has the capacity to influence the municipality's decisions has outside commitments, relationships or financial interests that could, or could be seen to, interfere with the municipality's objective, unbiased, and impartial judgment relating to the provision or acquisition of services or assets provided or acquired with dedicated gas tax funds, the use of such funds, or both.

A municipality will disclose to the Ministry, without delay, any situation that a reasonable person would interpret as an actual, potential, or perceived conflict of interest, and comply with any terms and conditions that the Ministry may prescribe as a result of the disclosure.

## **11. FREEDOM OF INFORMATION AND PROTECTION OF PRIVACY ACT**

All applications submitted to the Ministry are subject to the *Freedom of Information and Protection of Privacy Act*, R.S.O. 1990, c. F. 31, as amended ("FIPPA"). The FIPPA provides every person with a right of access to information in the custody or under the control of the Ministry, subject to a limited set of exemptions.

Municipalities are advised that the names of municipalities receiving dedicated gas tax funds, the amount of funds provided, and the purpose for which dedicated gas tax funds are provided, is information the Ministry makes available to the public.

## **12. LIABILITIES AND INDEMNITIES**

A municipality receiving dedicated gas tax funds must agree that it is responsible for anything that may arise, directly or indirectly, in connection with the Program, including, without limitation, any activity under it such as the provision and acquisition of services and assets with dedicated gas tax funds. The Ministry's involvement under the Program is for the sole purpose of, and is limited to, the provision of dedicated gas tax funds.

Furthermore, a municipality receiving dedicated gas tax funds must agree to indemnify and hold harmless the indemnified parties from and against any and all losses or proceedings, by whomever made, sustained, incurred, brought, or prosecuted, in any way arising out of, or in connection with anything done or omitted to be done by the municipality or any municipality on behalf of which the municipality receives dedicated gas tax funds, or any of their respective personnel, the Program, any activity under it, or the letter of agreement, unless the loss or proceeding is solely caused by the negligence or willful misconduct of the indemnified parties.

A municipality receiving dedicated gas tax funds is responsible for its own insurance and must carry, at its own costs and expense, and require the same from its subcontractors and any municipality on behalf of which it receives dedicated gas tax funds, all the necessary and appropriate insurance that a prudent municipality in similar circumstances would maintain in order to protect itself and the Ministry and support the indemnification, as set out above, provided to the Ministry. For greater certainty, the municipality is not covered by the Province of Ontario's insurance program and no protection will be afforded to the municipality by the Government of Ontario for any losses or proceedings that may arise out of the Program or letter of agreement.

For greater certainty, the rights and remedies of the Ministry under a letter of agreement are cumulative and are in addition to, and not in substitution for, any of its rights and remedies provided by law or in equity.

## **13. COMPLIANCE WITH THE LAW**

A municipality receiving dedicated gas tax funds must comply with all federal and provincial laws and regulations, all municipal by-laws, and any other orders, rules and by-laws related to any aspect of the services or assets provided or acquired with the dedicated gas tax funds and the dedicated gas tax funds.

For greater clarity, by receiving dedicated gas tax funds, a municipality may become subject to legislation applicable to organizations that receive funding from the Government of Ontario, including the *Public Sector Salary Disclosure Act, 1996*, S.O. 1996, c. 1, Sched. A and the *Auditor General Act*, R.S.O. 1990, c. A.35.



#### **14. WHERE TO APPLY AND REQUEST OR PROVIDE INFORMATION**

All forms, agreements, supporting documentation as well as any questions regarding the Program are to be directed to the Strategic Transit Investments Office of the Ministry of Transportation at [MTO-PGT@ontario.ca](mailto:MTO-PGT@ontario.ca).

**APPENDIX A: REPORTING FORMS**

**APPENDIX B: CANADIAN CONTENT POLICY**

## APPENDIX C: VISUAL IDENTITY SIGNAGE REQUIREMENTS

### 1. Purpose of Schedule

This Appendix describes the municipality's responsibilities and obligations involved in installing and maintaining visual identity signage under the Program.

### 2. Visual Identity Signage

The municipality will install and maintain the exterior and interior visual identity signage on transit vehicles for which dedicated gas tax funds were provided. This is to include replacement buses that have been supported through the Program.

External visual identity signage must be located immediately to the left of the front passenger entrance doors of the vehicle. Internal visual identity signage should be placed on an interior wall in a location and height that will be convenient for passengers to read.

Recognition stickers approximate size — 10" x 3.4". Sample image found below is not to scale.



**Authority:** Item , Name of Committee  
Report  
CM: Date

**Bill No.**

## CITY OF HAMILTON

**BY-LAW NO.** \_\_\_\_\_

### **To Authorize the Signing of an Agreement between the City of Hamilton and the Ministry of Transportation Related to Funding Provided Under the Dedicated Gas Tax Funds for Public Transportation Program.**

**WHEREAS** the Council of the City of Hamilton deems it advisable to enter into an agreement with Her Majesty the Queen in right of Ontario, as represented by the Minister of Transportation related to funding provided by the Province of Ontario to the Municipality under the Dedicated Gas Tax Funds for Public Transportation Program;

**NOW THEREFORE** the Council of the City of Hamilton enacts as follows:

1. The Mayor and Acting General Manager, Finance & Corporate Services are authorized and directed to sign the Letter of Agreement between the City of Hamilton and Her Majesty the Queen in right of Ontario, as represented by the Minister of Transportation which is attached Schedule A and forms part of this By-law.
2. This By-law may be cited for all purposes as the 2018/2019 City of Hamilton/Ministry of Transportation Gas Tax Funding Agreement Bylaw.
3. This By-law is deemed to have come into force on \_\_\_\_\_, 2019.

**PASSED** this \_\_\_\_\_ day of \_\_\_\_\_, 2019.

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Fred Eisenberger  
MAYOR

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Janet Pilon  
ACTING CLERK



# INFORMATION REPORT

<b>TO:</b>	Mayor and Members General Issues Committee
<b>COMMITTEE DATE:</b>	February 6, 2019
<b>SUBJECT/REPORT NO:</b>	City of Hamilton Annual Collision Report – 2017 (PW19012) (City Wide)
<b>WARD(S) AFFECTED:</b>	City Wide
<b>PREPARED BY:</b>	Bryan Purins, C.E.T. (905) 546-2424, Extension 1713  David Ferguson, C.E.T. (905) 546-2424, Extension 2433  Martin White, C.E.T. (905) 546-2424, Extension 4345
<b>SUBMITTED BY:</b>	Edward Soldo, P.Eng. Director, Roads & Traffic Public Works
<b>SIGNATURE:</b>	

## Council Direction:

On June 5, 2017, Public Works Committee approved the Hamilton Strategic Road Safety Program 2017-2018 through Report PW17045.

As part of the report, the requirement for an annual enhanced Collision Analysis and Reporting Program was identified and approved.

## Information:

The Hamilton Strategic Road Safety Committee and Program were re-established by Council in August 2014. Since that time, the Public Works Department, Hamilton Police Services and Hamilton Public Health Services have been implementing various initiatives to improve roadway safety for all road users.

The City of Hamilton Annual Collision Report 2017, attached to Report PW19012 as Appendix "A", is the first annual edition of a high-level review of motor vehicle collisions occurring on City of Hamilton roadways. The report is a collaborative effort between the

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*OUR Mission: To provide high quality cost conscious public services that contribute to a healthy, safe and prosperous community, in a sustainable manner.*

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**Subject: City of Hamilton Annual Collision Report – 2017  
(PW19012) (City Wide) – Page 2 of 9**

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Public Works Department, Hamilton Police Services, Hamilton Fire Department and Healthy and Safe Communities Department (Public Health Services).

The statistics and analysis will provide the Hamilton Strategic Road Safety Committee with the information to identify priority roadway safety issues, develop technical initiatives to improve roadway safety and undertake public education campaigns, all of which will contribute to improving roadway safety and align with the principles of Vision Zero.

The report provides an analysis of collisions trends over a five-year span (2013-2017) and collision statistics for 2017.

The report is broken down into 13 sections as follows;

- Section 1 – Roadway Safety Initiatives
- Section 2 – Five Year Collision Trends – 2013 to 2017
- Section 3 – Collision Statistics - 2017
- Section 4 – Fatal Collisions - 2017
- Section 5 – Pedestrian and Cyclist Collisions - 2017
- Section 6 – Lincoln Alexander Parkway & Red Hill Valley Parkway 5 Year Collision Trends - 2013-2017
- Section 7 – Lincoln Alexander Parkway and Red Hill Valley Parkway Collision Statistics - 2017
- Section 8 – Network Screening
- Section 9 – Red Light Camera Statistics
- Section 10 – Hamilton Fire Statistics
- Section 11 – Hamilton Public Health Services Statistics
- Section 12 – Hamilton Police Services Statistics
- Section 13 – Action Items

The following provides a summary of key statistics in the Annual Collision Report.

**Five Year Collision Trends – 2013 to 2017**

Year	Total Collisions	Self-Reported Collisions	Police Reported Collisions	Injury Collisions	Property Damage Collisions	Fatal Collisions
2013	7533	4012	3521	1742	1765	14
2014	8102	4267	3835	1831	1988	16
2015	8398	4534	3864	1931	1919	14
2016	8263	4653	3610	1937	1662	11
2017	8802	5224	3578	1682	1880	16

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**Subject: City of Hamilton Annual Collision Report – 2017  
(PW19012) (City Wide) – Page 3 of 9**

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An evaluation of the five-year collision data has identified that between 2013 and 2015, injury collisions were trending upwards by an increase of 5 percent each year. In 2016, the increase stabilized, and the number of injury collisions declined in 2017 by 13 percent (255 collisions). When compared to the previous upwards trend, the reduction of injury collisions is approximately 20 percent.

The decreasing trend in injury collision corresponds with the initiation of the Hamilton Strategic Road Safety Program, the implementation of various collision reduction safety measures and roadway safety education campaigns. While it is too early to identify a direct correlation, the implementation of the Hamilton Strategic Road Safety Program appears to be having a positive impact.

#### General Collisions Statistics - 2017

A summary of the 2017 general collision statistics are as follows;

- 8,802 total collisions (5,224 self-reported and 3,578 Police reported);
- 1,682 collisions resulted in injuries and 16 collisions resulted in fatalities;
- Collisions occur most frequently on a Friday;
- Hours with the highest number of total collisions are 2:00 p.m. and 3:00 p.m.;
- Months with the highest number of total collisions are October and December;
- The most common collision type is single motor vehicle and most frequent driver action is lost control;
- There were 1,221 motorists between the ages of 21 and 30 that were involved in collisions, followed by 31-40 (978), 41-50 (917) and 51-60 (977);
- The most common age for a motorist to be involved in a collision is 24 years of age; and
- 19% of all collisions resulted in injuries and 0.18% of all collisions resulted in a fatality.

#### Fatal Collisions – 2017

A review of motor vehicle collisions involving fatalities was undertaken to identify root causes and to identify potential mitigation strategies.

Fatal collisions have remained relatively constant over a five-year time period. The following provides an overview of fatal collision statistics:

- 50% (8) of fatal collisions occurred on rural roadways and 50% (8) occurred on urban roadways;
- 25% (4) occurred within an intersection and 75% (12) occurred at midblock location;

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**Subject: City of Hamilton Annual Collision Report – 2017  
(PW19012) (City Wide) – Page 4 of 9**

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- 6% (1) of fatal collisions occurred when it was raining, 6% (1) when it was snowing and 88% (14) during clear weather;
- 19% (3) occurred during wet road conditions, 6% (1) on loose snow and 75% (12) on dry roadways;
- 31% (5) of fatal collisions involved a single motor vehicle, 25% (4) occurred during head-on collisions, 25% (4) were pedestrian/vehicle collisions, 13% (2) were Angle collisions within intersections and 6% (1) was the result of a Sideswipe; and
- 44% (7) occurred when drivers lost control of the vehicle, 13% (2) driver disobeyed the traffic control, 13% (2) driver failed to yield the right-of-way, 6% (1) driver exceeding the speed limit, 6% (1) an improper lane change and 18% (3) identified as another driver's action or driving properly.

Based on the information, most fatal collisions occurred during clear, dry conditions at mid-block locations (75%). A review of the single motor vehicle collisions identified that four of the five collisions occurred under dark lighting conditions and all five collisions identified speed or loss of control as the contributing factor. A review of the pedestrian collisions identified that all four collisions occurred at mid-block locations with three of the four collisions a result of pedestrians crossing at uncontrolled locations.

#### Pedestrian and Cyclist Collisions – 2017

An analysis of the data identified that 90% of collisions involving pedestrians resulted in injuries with the majority occurring at signalized intersections. Motorists failing to yield the right of way, to the pedestrian, was the main contributing factor in 43% of pedestrian collisions.

An analysis of the data involving cyclists identified that 78% of collisions resulted in injuries and the majority occurred at locations with no traffic control.

Year	Pedestrian Collisions	Cyclists Collisions
2013	234 (5)	168 (1)
2014	235 (5)	157 (0)
2015	250 (7)	165 (1)
2016	278 (4)	179 (0)
2017	239 (4)	173 (0)

(x) Represents Number of Fatal Collisions

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**Subject: City of Hamilton Annual Collision Report – 2017  
(PW19012) (City Wide) – Page 5 of 9**

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Lincoln M. Alexander Parkway (LINC) and the Red Hill Valley Parkway (RHVP)

An analysis of collisions between 2013 and 2017 identified that driver behavior is the predominant cause of collisions on the LINC and RHVP with vehicle speed or aggressive driving as contributing factors to drivers losing control of the vehicle.

Most of the collisions on the LINC occurred under clear weather and dry roadway conditions. The majority of collisions on the RHVP occurred under rain weather and wet roadway conditions. The most common collision type on the LINC is a rear-end collisions and on the RHVP are single motor vehicle collisions.

LINC Collisions – 2013 to 2017

	2013	2014	2015	2016	2017	Total
Total Collisions	135	138	135	144	159	711
Police Reported	74	65	72	59	62	332
Crossovers	2	6	7	4	2	21
Property Damage	32	27	22	21	31	133
Injury	42	37	50	38	30	197
Fatal	0	1	0	0	1	2

RHVP Collisions – 2013 to 2017

	2013	2014	2015	2016	2017	Total
Total Collisions	128	117	238	186	193	862
Police Reported	79	71	138	102	102	492
Crossovers	1	4	10	4	7	26
Property Damage	44	45	80	58	59	286
Injury	35	26	56	44	41	202
Fatal	0	0	2	0	2	4

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(PW19012) (City Wide) – Page 6 of 9**

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In December 2014, Hamilton Police Services initiated an aggressive enforcement campaign which has resulted in over 10,000 infractions being issued with over 90% being speeding related violations.

#### Red Light Camera Program

In 2008, the City of Hamilton began installing Red Light Cameras at intersections as a measure to reduce the number of right-angle collisions which result in serious injury or fatalities. There are currently 24 Red Light Cameras installed across the City.

There has been a 49% reduction in right-angle collisions and 57% reduction in injury/fatal collisions at Red-Light Camera locations in the past three years compared to the three years prior to initiation of the program.

#### Red Light Camera Statistics

Location	Date Installed	Right Angle Collisions			Injury/Fatal Collisions		
		3 Yrs Before	2015-2017	% Change	3 Yrs Before	2015 - 2017	% Change
Stone Church @ Upper Wentworth	21-Jul-08	1	1	0%	0	0	0%
Mud @ Paramount	21-Jul-08	3	2	-33%	2	1	-50%
Cannon @ Hess	19-Aug-08	9	2	-78%	5	2	-60%
Burlington @ Gage	19-Aug-08	8	2	-75%	7	2	-71%
Dundurn @ King	17-Aug-09	13	3	-77%	7	1	-86%
Dundurn @ Main	17-Aug-09	5	1	-80%	5	0	-100%
Bay @ Main (EB)	12-Oct-10	4	8	+100%	2	4	+100%
Cannon @ Kenilworth	12-Oct-10	8	6	-25%	6	3	-50%
Bay @ Main (NB)	16-Oct-12	7	8	+14%	5	4	-20%
Main @ Sanford	16-Oct-12	3	3	0%	1	1	0%

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**Subject: City of Hamilton Annual Collision Report – 2017  
(PW19012) (City Wide) – Page 7 of 9**

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Brantdale @ Upper James	16-Oct-12	1	0	-100%	1	0	-100%
Longwood @ Main	12-Nov-13	4	1	-75%	1	1	0%
Mohawk @ Upper Gage	12-Nov-13	3	1	-67%	2	1	-50%
Mohawk @ Upper Wellington	05-Dec-14	6	2	-67%	5	1	-80%
Fennel @ Upper Gage	28-Nov-14	7	0	-100%	5	0	-100%
King @ Lawrence/RHVP	05-Dec-14	3	0	-100%	3	0	-100%
Mohawk @ Upper Wentworth*	13-Feb-15	3	1	67%	3	1	-67%
Main @ Wellington*	13-Feb-15	10	12	+20%	5	8	+60%
King @ Macklin*	07-Jan-15	6	0	-100%	5	0	-100%
All RLC Locations Combined		106	59	-49%	70	33	-57%

\*After collisions from 2016-2017 only

### Network Screening

In order to prioritize and identify locations for remedial action, a Network Screening program was developed. An analysis using the Network Screening program was completed utilizing data from the past five years to develop a list of the highest-ranking locations for safety improvement throughout the City. Network Screening is the comprehensive process of studying safety conditions on the entire road network. There are 12 road groups that can be compared and prioritized to ensure resources are being used on locations that have a greater potential to implement successful countermeasures.

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**Subject: City of Hamilton Annual Collision Report – 2017  
(PW19012) (City Wide) – Page 8 of 9**

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Network Screening Results

Rank	Group	Description	Network Risk Indicator	Total Collisions	Collisions per Km	Fatal or Injury Collisions (Last 5 Years)
1	On ramp	Mud: Mud SB - EB off ramp - RHVP	86.209	39	91.1	8
2	Two Way	Highland Rd & Third Rd	72.694	7		5
3	Urban Road	Dundurn: Aberdeen – King	72.208	23	17.7	12
4	On ramp	King to RHVP NB loop on ramp	59.385	7	16.2	4
5	Off ramp	RHVP SB to King off ramp	56.834	8	16.7	2
6	Rural Road	Pritchard: Stone Church – Rymal	55.695	12	11.7	8
7	Rural Road	Rymal: Upper Sherman - Upper Gage	53.638	45	53.4	37
8	Rural Road	Jerseyville: Martin – Wilson	50.166	23	10.8	17
9	Urban Road	Barton: Wellington – Wentworth	48.300	44	51.3	16
10	Off ramp	SCRP EB - SB ramp: Mud NB - SB off ramp – SCRП	48.194	19	43.6	7
11	Urban Road	Stone Church: Upper Ottawa – Pritchard	48.076	38	20.7	27
12	Urban Road	Wilson: Fiddlers Green – Mohawk	42.368	45	24.2	30
13	Two way	10th Conc & Cooper	41.573	6		4
14	Urban Road	King: James – Catharine	41.234	23	68.2	12
15	Urban Road	SCRП: Stone Church to RHVP off ramps	40.176	10	28.0	8

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**Subject: City of Hamilton Annual Collision Report – 2017  
(PW19012) (City Wide) – Page 9 of 9**

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### Next Steps and Action Items

The Annual Collision Report 2017 provides a comprehensive statistical review of collisions on City of Hamilton roadways. This information will be utilized to identify roadway safety priorities, inform and focus technical and educational initiatives.

The Hamilton Strategic Road Safety Committee and its partners are committed to reducing the number of serious injury and fatal collisions on City of Hamilton roadways by integrating the goals and principles of Vision Zero. Vision Zero is a proactive approach to road safety, with the simple and clear goal of zero fatalities or serious injuries on roadways. A Vision Zero lens will be applied to the design of streets in new neighbourhoods and redesign of streets in existing neighbourhoods to establish a safer environment for all road users.

A key outcome of the Annual Collision Report will be the development of a Vision Zero Action Plan. A parallel report has been prepared to outline key strategic roadway safety initiatives and actions.

### **Appendices and Schedules Attached**

Appendix “A” – City of Hamilton Annual Collision Report – 2017



Hamilton

# 2017 ANNUAL COLLISION REPORT



**Roads & Traffic Division  
Public Works Department  
City of Hamilton**

## Table of Contents

The Annual Traffic Safety Report is a summary of statistics and trends associated with traffic collisions that have occurred in the City of Hamilton. It is comprised of the following sections:

Section	Topic	Page #
<b>Introduction</b>	Executive Summary, Disclaimer and Introduction	1-2
<b>Section 1</b>	Traffic Safety Initiatives and Education Campaigns	3-6
<b>Section 2</b>	Five Year Collision Trends – 2013 to 2017	7-20
<b>Section 3</b>	Collision Statistics – 2017	21-29
<b>Section 4</b>	Fatal Collisions – 2017	30-32
<b>Section 5</b>	Pedestrian and Cyclist Collisions – 2017	33-38
<b>Section 6</b>	Lincoln Alexander and Red Hill Valley Parkways Collision Statistics – 2013-2017	39-47
<b>Section 7</b>	Lincoln Alexander and Red Hill Valley Parkways Collision Statistics – 2017	48-55
<b>Section 8</b>	Network Screening	56-61
<b>Section 9</b>	Red Light Camera Statistics	62-64
<b>Section 10</b>	Hamilton Fire Statistics	65-68
<b>Section 11</b>	Public Health Statistics	69-72
<b>Section 12</b>	Hamilton Police Services Statistics	73-76
<b>Section 13</b>	Action Items	77-78
<b>Section 14</b>	<b>Appendices:</b> Motor Vehicle Collision History Personal Injury and Fatalities Pedestrian and Cyclist Injuries and Fatalities Alcohol Related Motor Vehicle Collisions	79-84



## Executive Summary

The City of Hamilton road network consist of approximately 2,864 lane-kilometres of urban and rural roads. As part of the road network, there are a total of 7,960 intersections, of which 607 are controlled by traffic signals and 1,130 are controlled by all-way stops. In addition, the City of Hamilton has 72 pedestrian crossovers.

An analysis of collisions in 2017 identified that the majority of collisions occur on a Friday, the months with the highest number of total collisions are October and December, and the hour with the highest number of collisions is between 2 p.m. and 3 p.m. during the day.

In 2017, 239 collision occurred involving pedestrians, which resulted in 215 injuries and 4 fatalities. There were 176 collisions that occurred involving cyclists, which resulted in 138 injuries and zero fatalities.

The most common collision type is a single motor vehicle collision and the most frequent driver action that resulted in the collision is Lost Control.



## Disclaimer and Explanation:

### Self-Reporting of Collisions

The use of the term “reported” or “police reported” collision refers to a collision attended by a member of the Hamilton Police Service who filled out the standard Provincial reporting form.

In June 2003, Hamilton Police Services adopted a system of Collision Reporting Centres (CRC) for the City of Hamilton. These “one stop reporting centres” allow citizens who are involved in minor, property damage collisions, to file a report based on their own information only, at the nearest CRC office. These collisions are referred to as “self-reported” collisions.

As a result of the introduction of self-reporting, there has been a significant decrease in the total number of collisions reported by Police officers, and the statistics in this report reflect this. This is to be expected as the onus for reporting minor collisions was shifted from the police officers to the general public.

Total Collisions as reported in this document are a sum of Police Reported Collisions and Self-Reported Collisions.



## Introduction

The City of Hamilton is situated in Southern Ontario at the westerly end of Lake Ontario. The City amalgamated on January 1, 2001, joining the Town of Ancaster, the Town of Dundas, the Town of Flamborough, the Township of Glanbrook, the former City of Hamilton and the City of Stoney Creek to form the new City of Hamilton. The population of the City of Hamilton is 536,930 (2016 Statistics Canada Census).

The road system contains the full spectrum of road types: multi-lane, one-way and two-way arterials, residential local and collector streets, medium and high-speed rural two-lane roads and a 90 km/h limited access parkway system.

The geographic area for analysis includes all roads within the Hamilton municipal boundaries, excluding collisions occurring on provincially controlled roadways: Queen Elizabeth Way (mainline), Highway 6, Highway 8 from Highway 5 northerly, Highway 5 between Highway 6 and Highway 8/52, Highway 403, on-ramps & off-ramps to Highway 403. Collisions occurring on service roads to the Queen Elizabeth Way are included. Only collisions on city streets or sidewalks are recorded – private property collisions are not included.



## Introduction

Traffic collisions are a primary cause of deaths, injuries and associated property losses. The direct costs of collisions in Ontario, in 2012, amounted to an estimated \$3 billion. Direct costs include the cost to society of property damage, health care, police services, courts, fire and ambulance services, tow trucks, out of pocket costs, and traffic delays. Indirect cost of collisions (associated with productivity losses due to disability and premature mortality) is more than twice the direct costs. The intention of this report is to provide factual information to those agencies and persons concerned with the safety of the roadway transportation system within the City of Hamilton.

Between 2013 and 2017, there was an average of 8,202 total collisions and an average of 1,825 collisions resulting in injuries on Hamilton roadways each year, including an average of 14 fatal collisions. This information correlates to the following average rates per 100,000 population for the City of Hamilton.

	Collision Rate/100,000 Pop.				Injury Rate/100,000 Pop.				Fatality Rate/100,000 Pop.		
	All	Ped.	Cyclist		All	Ped.	Cyclist		All	Ped.	Cyclist
<b>2013</b>	1449.0	45.0	32.3		335.0	39.8	0.8		2.7	1.0	0.2
<b>2014</b>	1558.0	45.2	30.2		352.3	40.4	1.7		3.1	1.0	0.0
<b>2015</b>	1566.6	46.6	30.8		360.1	40.7	0.6		2.6	1.3	0.2
<b>2016</b>	1542.0	51.9	33.4		361.6	47.6	1.9		2.1	0.7	0
<b>2017</b>	1625.9	42.9	32.3		313.6	38.8	2.1		3.0	0.7	0

# Section 1

## Traffic Safety Initiatives and Education Campaigns



## TRAFFIC SAFETY INITIATIVES

The Hamilton Strategic Road Safety Program, including the Hamilton Strategic Road Safety Committee, were re-established in 2014 by City Council and are committed to reducing the number of collisions, particularly injury and fatal collisions city-wide. Since 2014, numerous traffic safety initiatives have been implemented to encourage motorists to slow down and improve safety for all road users.



## EDUCATION CAMPAIGNS

Since 2015, the City of Hamilton has launched a number of road safety education campaigns to raise awareness to issues identified by the Hamilton Strategic Road Safety Committee. These campaigns are targeted to encourage motorists to change driver behavior. These various campaigns include video's, print media, social media and radio advertisements. The images below are linked to various road safety campaigns.



## Safety Zone Lawn Signs & Neighbourhood Entry Signs

Lawn signs and neighbourhood entry signs advising drivers to slow down are now available to residents of Hamilton. These [signs](#) promote safer streets and remind drivers to reduce their speed in residential areas. The safety of all road users is a priority for the City of Hamilton.



### Dynamic Speed Signs

Dynamic Speed Signs have been introduced to the City of Hamilton as part of a safety initiative to reduce vehicle speed. The operating speed electronically displayed is a strong visual reminder to the motorist to comply with the posted speed limit. Residents can also access the city [website](#) to see the placement of devices and obtain summary data from each unit.



### Pedestrian Crossovers (PXOs)

The City of Hamilton approved the use and installation of pedestrian crossovers in 2016 to assist pedestrians to easily and safely cross the road. The Highway Traffic Act requires motorists and cyclists to stop and yield to pedestrians intending to cross the road, and wait for them to completely reach the other side before driving. The City currently has 38 [PXO](#)'s installed and approximately \$400,000 is dedicated each year for the installation of new PXOs from a priority ranking list.



### Traffic Calming Measures

Speed humps, speed cushions, bump-outs, median islands and knockdown sticks are all additional tools used across the City to reduce vehicle speeds and increase safety for all road users. Approximately \$350,000 is dedicated each year for implementing [traffic calming](#) measures on Hamilton roadways.



## Traffic Signals

The City of Hamilton's Public Works Department has been using various approaches to create safer signalized intersections for all road users:

- Introduction of fully protected left-turn phasing to separate conflicts between pedestrians and vehicles;
- All new and reconstructed signals feature pedestrian countdown signals and accessible pedestrian push-buttons;
- Ladder crosswalk markings are installed to highlight the presence of pedestrian crossing facilities;
- Increases in the allocated crossing time for pedestrians;
- Right-turn-on-red movements are restricted where vehicle sightlines are insufficient; and
- Expansion of the red-light camera program through the installation of 5 new red-light cameras per year at locations that experience higher than expected right-angle collisions.



## School Zone Safety Reviews

The Hamilton Strategic Road Safety Committee recognizes that school zones are high vulnerable road user locations. City Staff from various Departments, have been proactively conducting and implementing various initiatives throughout the city to ensure that children can travel to and from school safely. Some of these initiatives included, increased enforcement by Hamilton Police Service and Hamilton Parking Enforcement, reduced speed limits, expansion of ladder crosswalk locations, radar message board installations, school zone and additional warning signs, speed humps, bump-outs, and the development of Safe Routes to School routes through the Planning Department and Hamilton Public Health.

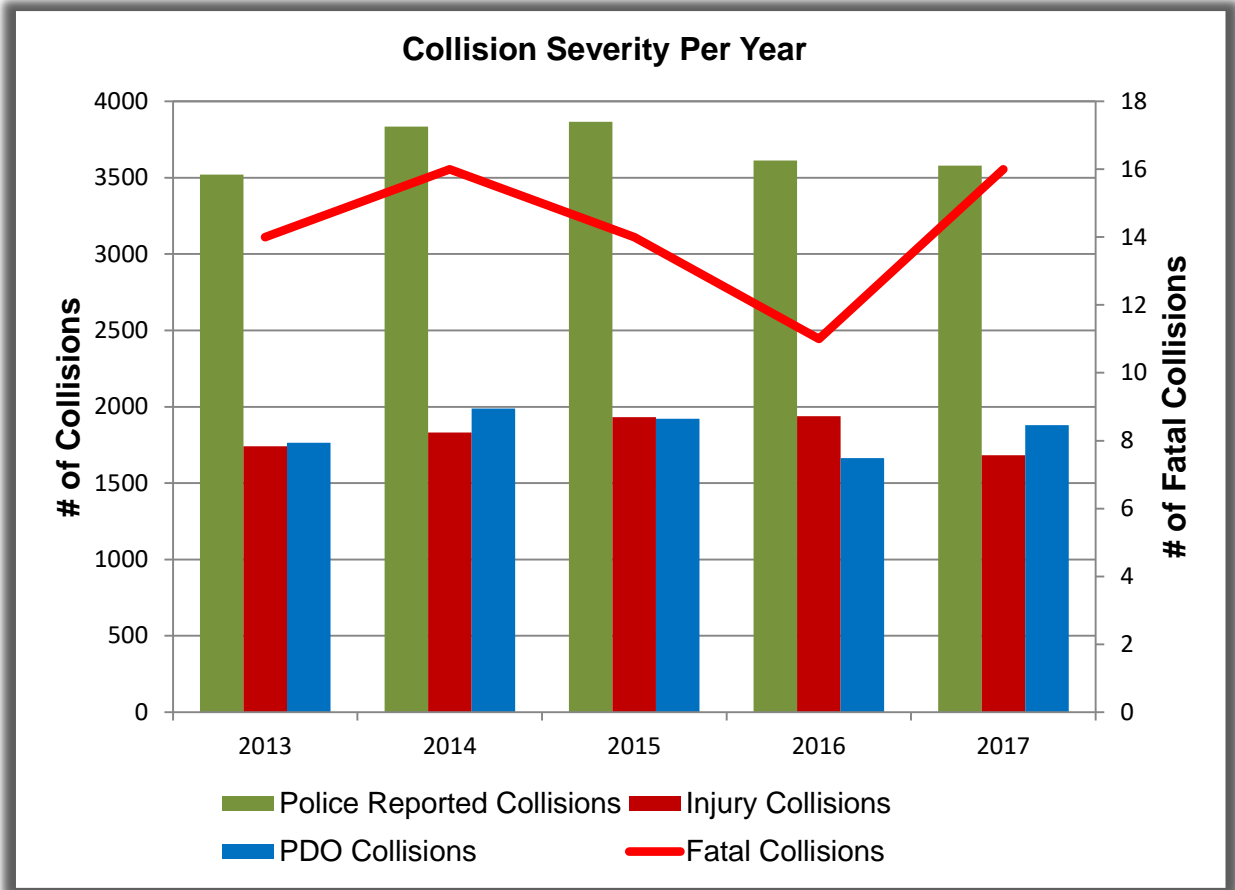




# Section 2

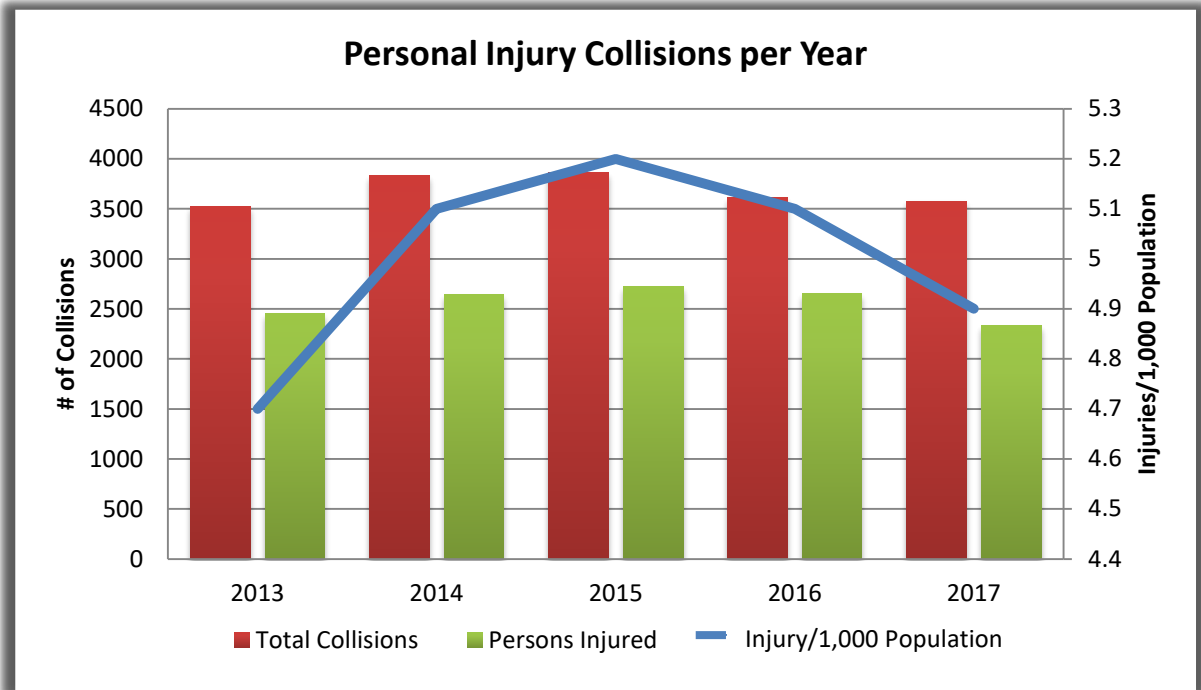
## Five Year Collision Trends – 2013 to 2017





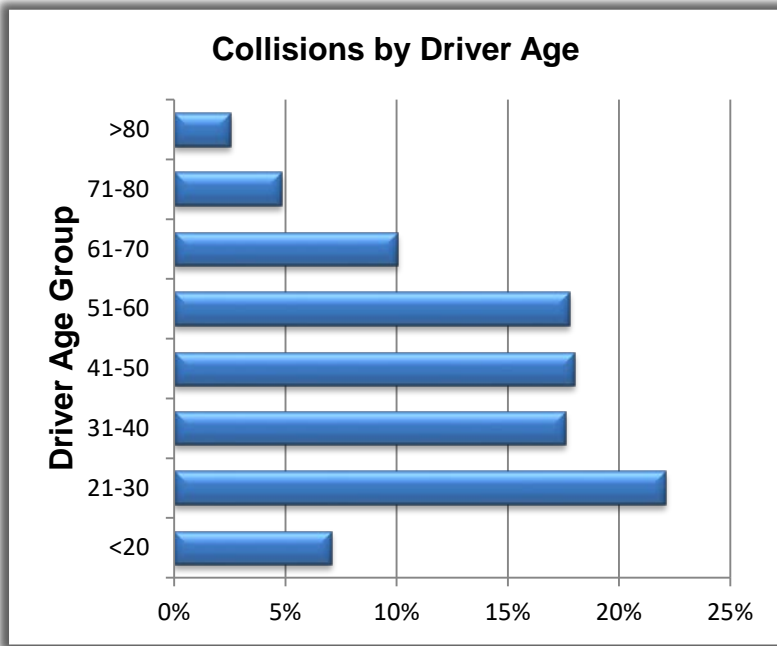
PDO = Property Damage Only



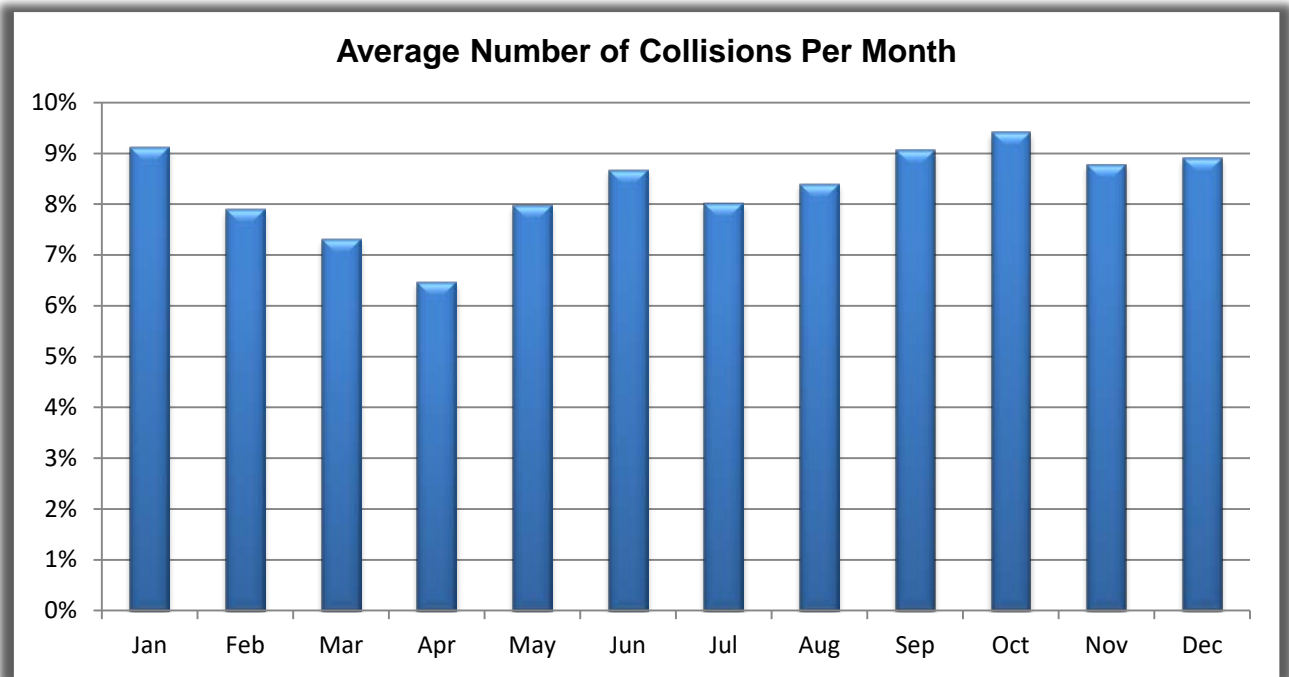


Year	Total Collisions	Self Reported Collisions	Police Reported Collisions	Injury Collisions	Property Damage Collisions	Fatal Collisions
2013	7533	4012	3521	1742	1765	14
2014	8102	4267	3835	1831	1988	16
2015	8398	4534	3864	1931	1919	14
2016	8263	4653	3610	1937	1662	11
2017	8802	5224	3578	1682	1880	16

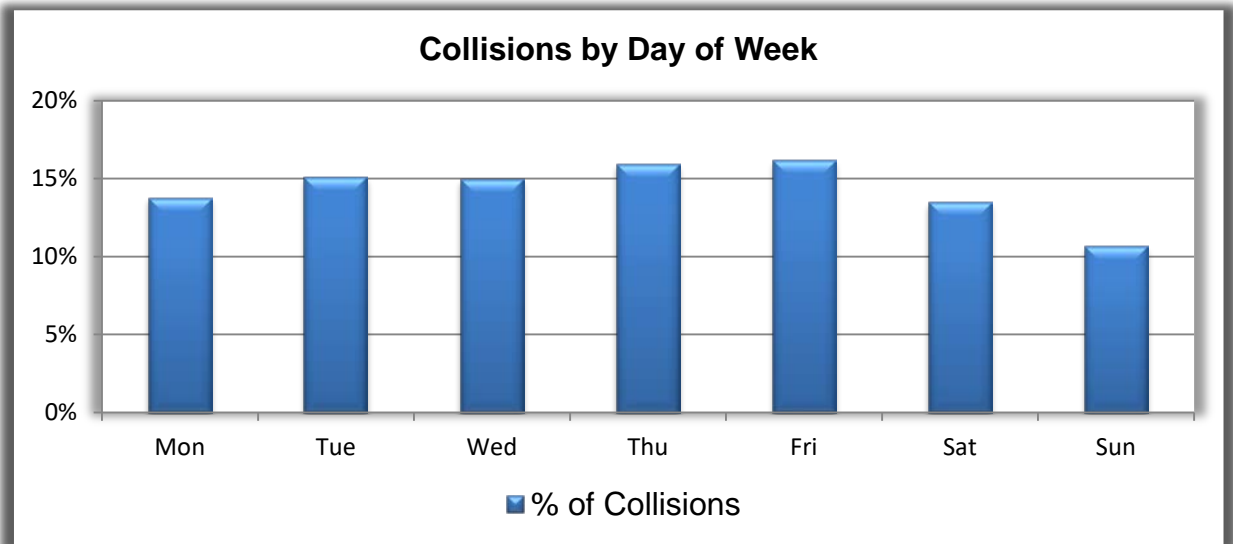
The total number of collisions have been increasing each year since 2013, however, the number of collisions with Hamilton Police Services involvement has declined since 2015. The City saw a reduction of 255 injury collisions from 2016 to 2017.



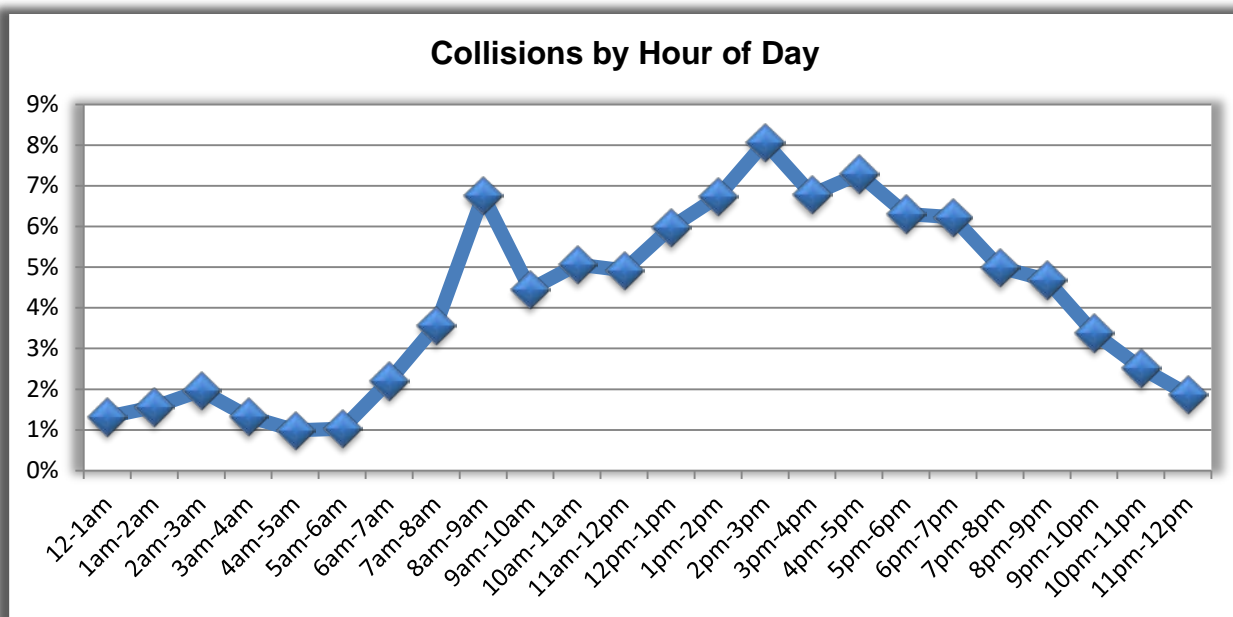
Over 20% of drivers involved in collisions from 2013-2017 in the City of Hamilton were between the ages of 21-30 years old. The most common age for a driver involved in a collision during this time period was 23 years old. It should be noted that these were drivers involved in collisions, not necessarily the person at fault.



In the last 5 years, April has been the month that has seen the lowest average number of collisions. The highest average number of collisions occurred in October. The spring months of March, April and May show the lowest seasonal trend in collisions while the autumn season of September, October and November have the highest.

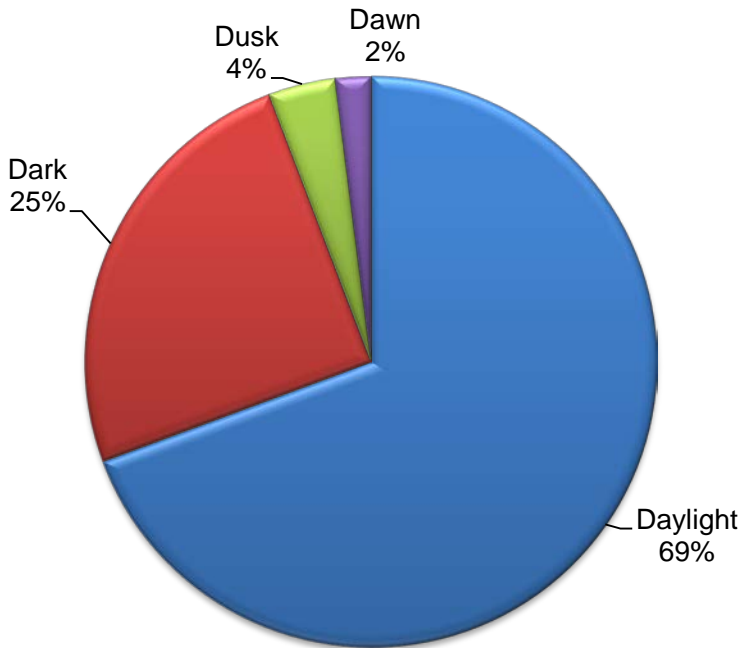


Approximately 16% of all collisions occurred on a Friday in the past 5 years making it the highest day of the week for collisions. Sundays have been the lowest with approximately 11% of collisions.



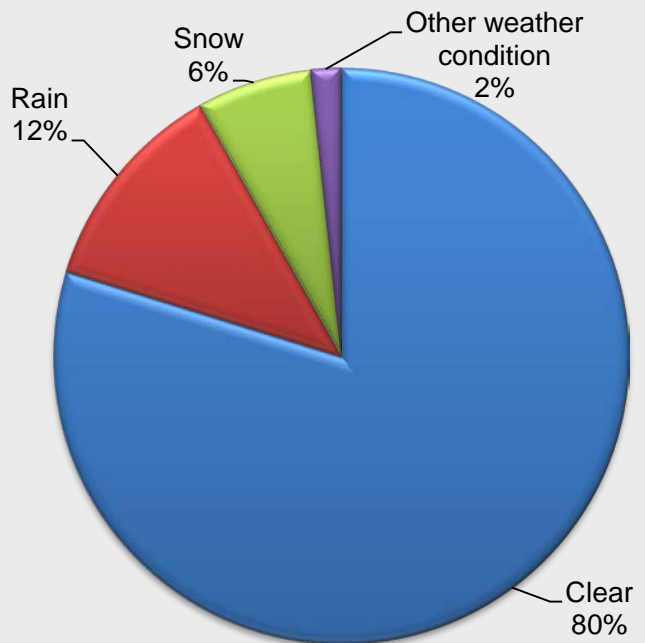
Statistically, the hour of 2:00 p.m. – 3:00 p.m. has had the highest number of collisions in the past 5 years. This is also the highest collision hour period for 2017 stats.

### Collisions by Lighting Condition



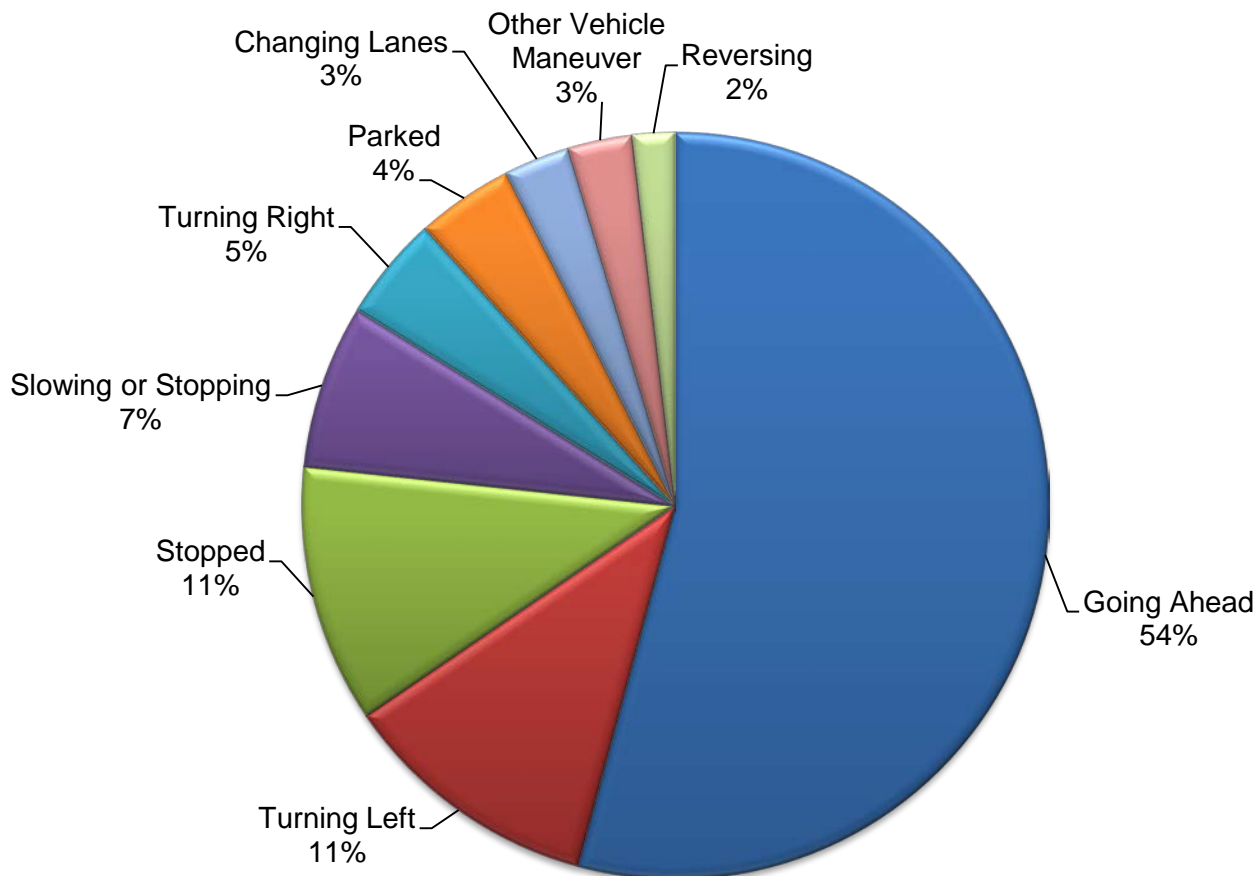
Throughout the past 5 years, 69% of all collisions have occurred during daylight conditions, while 25% have occurred during dark conditions.

### Collisions by Weather Condition

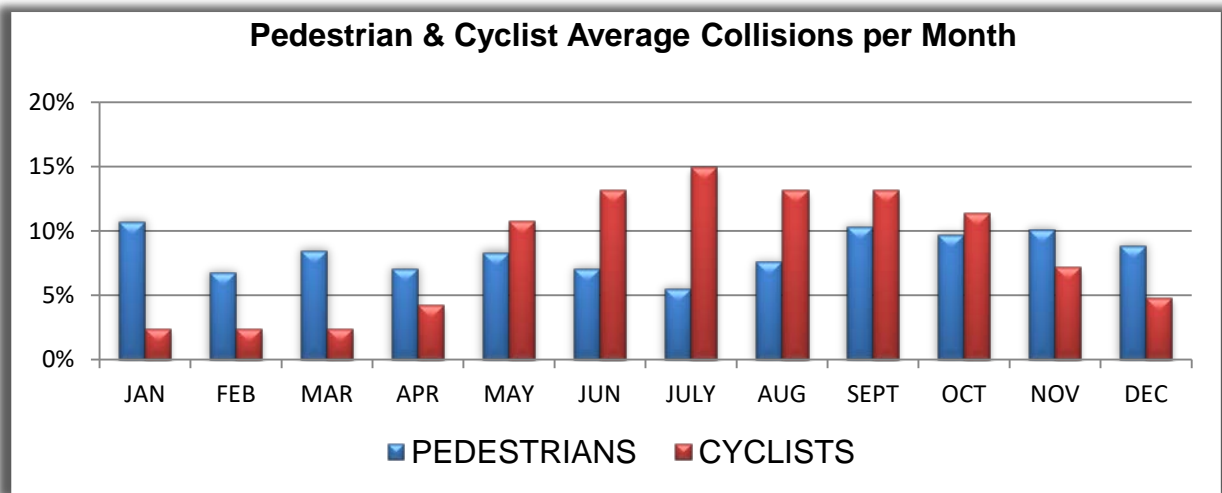
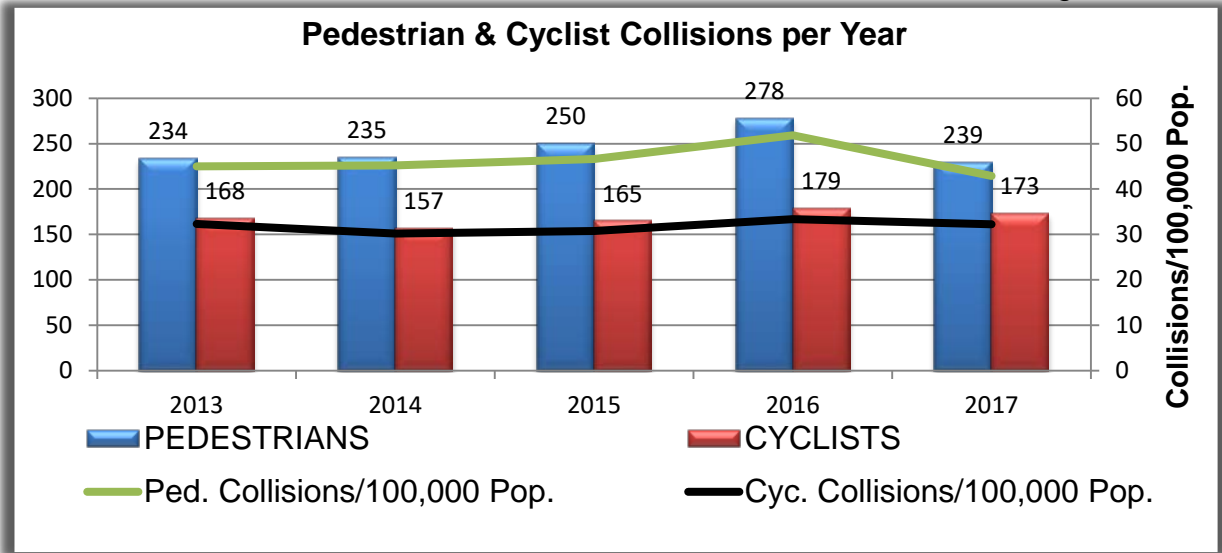


80% of all collisions from 2013-2017 occurred during clear weather conditions, 12% during rain and 6% during snow conditions. Other weather conditions include freezing rain, drifting snow and fog.

### Collisions by Vehicle Maneuver



Statistics show that the most common vehicle maneuver (including bicycles) involved in a collision was "Going Ahead" which occurs 54% of the time. "Turning Left" and "Stopped" were the second leading maneuvers at 11%.

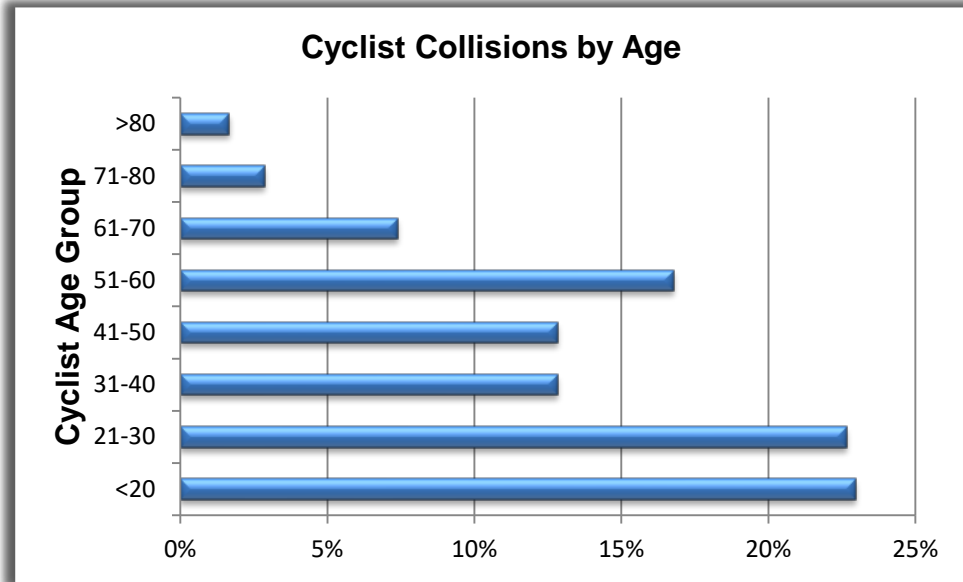


Collisions involving pedestrians and cyclists reached a peak in 2016 with 278 and 179 respectively. In 2017, there was a reduction of 39 pedestrian collisions and a slight reduction in cyclist collisions compared to 2016.

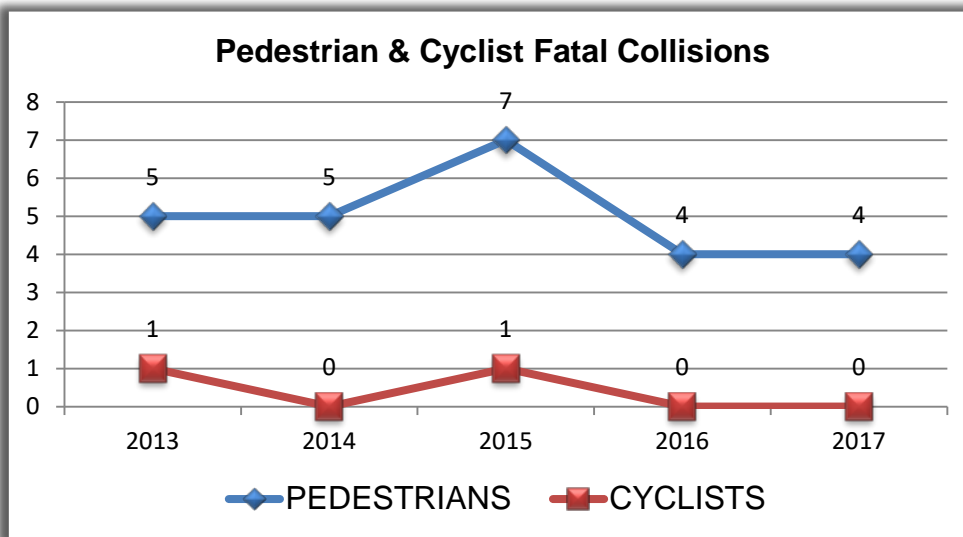
Between 2013-2017, the month of January has been, on average, the month with the most amount of pedestrian collisions and July having the least amount. January 2016 had the highest number of pedestrian collisions with 44.

For cyclists, July had the highest average number of collisions and the winter months of January, February & March had the fewest collisions, most likely due to a reduced volume of cyclists at those times. September 2014 had the highest number of cyclist collisions with 31.



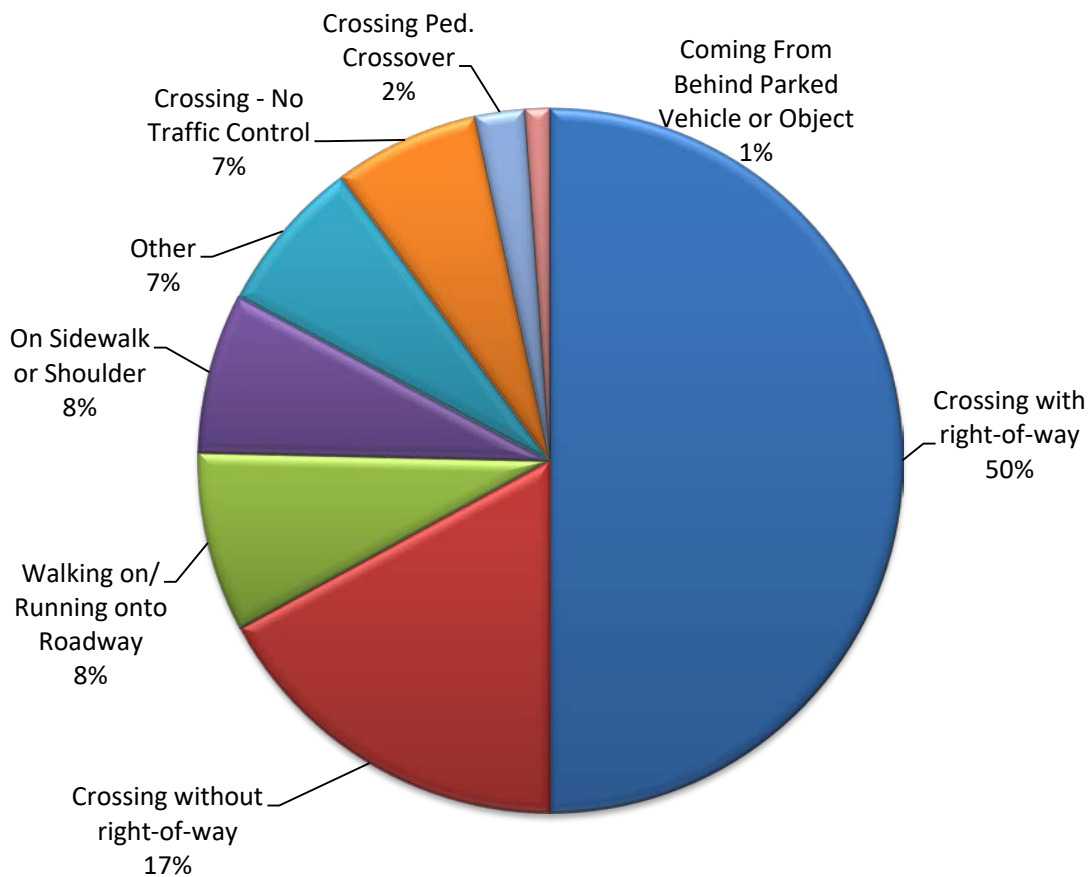


Cyclists under 20 years old were involved in the highest number of collisions between 2013 and 2017. The most common ages for cyclists involved in a collision were 17, 18 and 19, which occurred 21 times each.



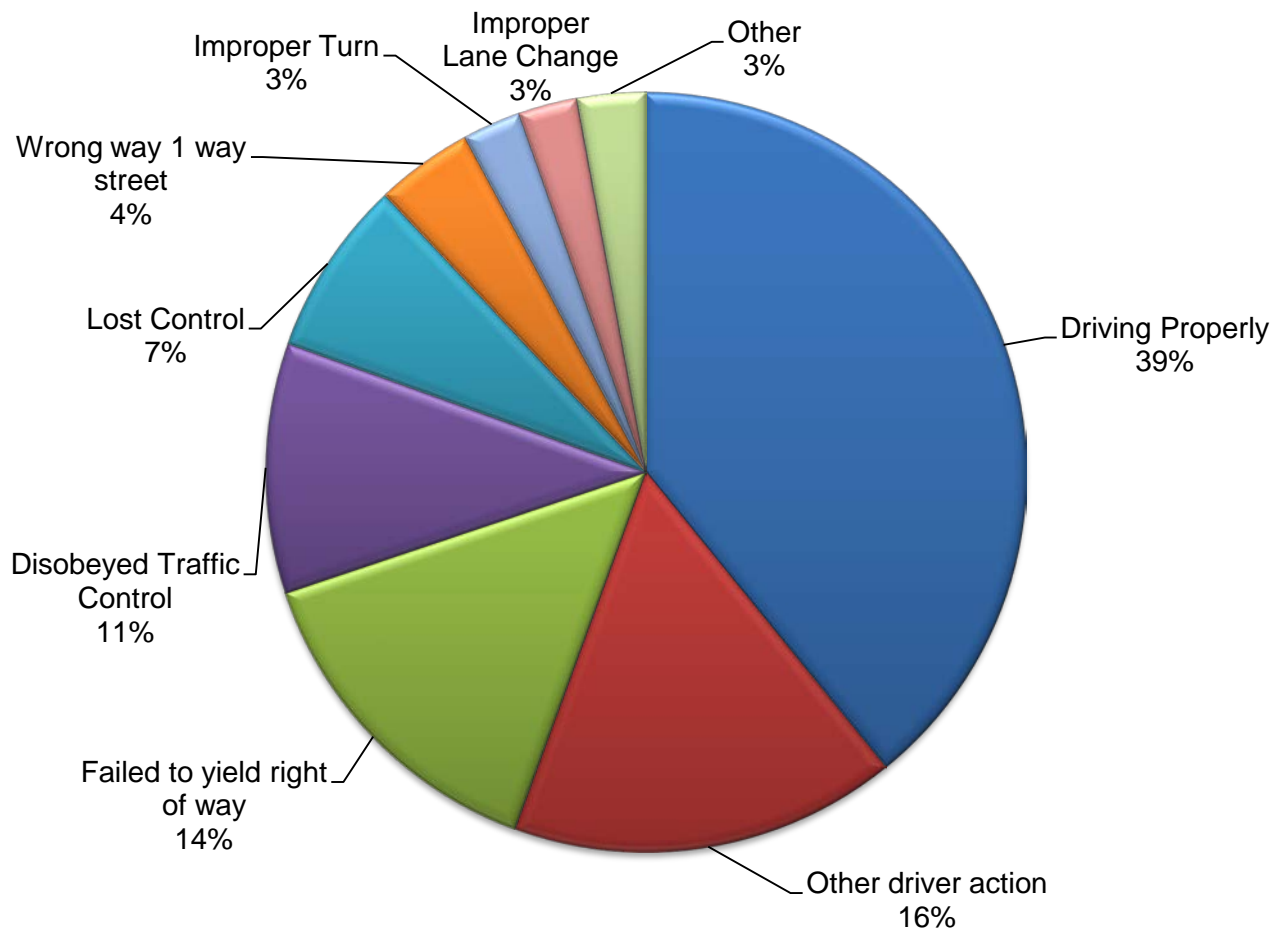
2015 saw the highest number of pedestrian fatalities with 7, while 2016 and 2017 have seen the lowest number of fatal collisions in the past 5 years. There have been 2 fatal cyclist collisions since 2013, with the last one occurring in 2015.

### Pedestrian Collisions by Pedestrian Action



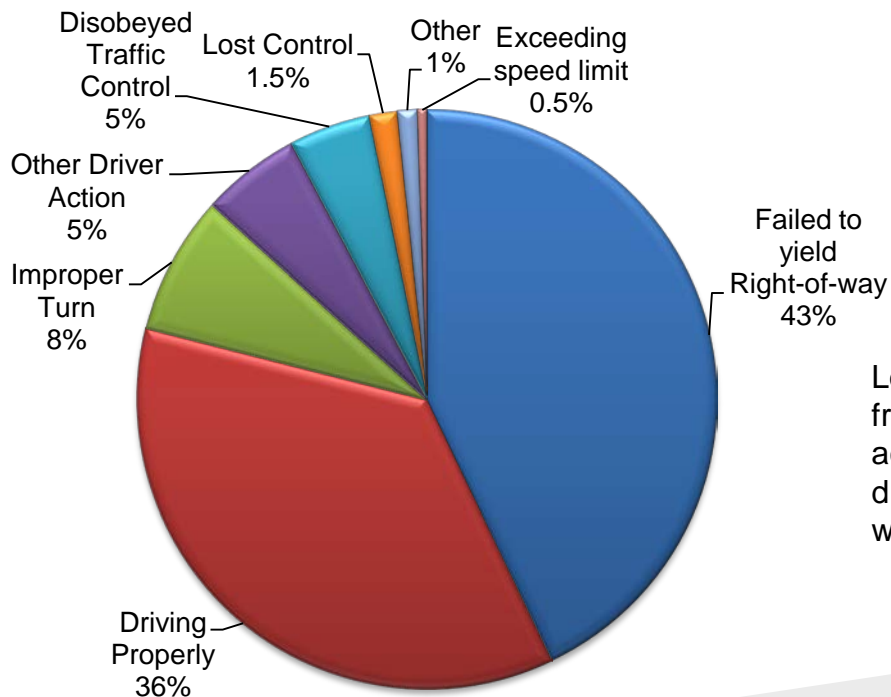
Half of all pedestrian collisions occurred when pedestrians had the right-of-way during the last 5 years, followed by a pedestrian crossing without the right-of-way, which occurred 17% of the time.

### Cyclist Collisions by Cyclist Action



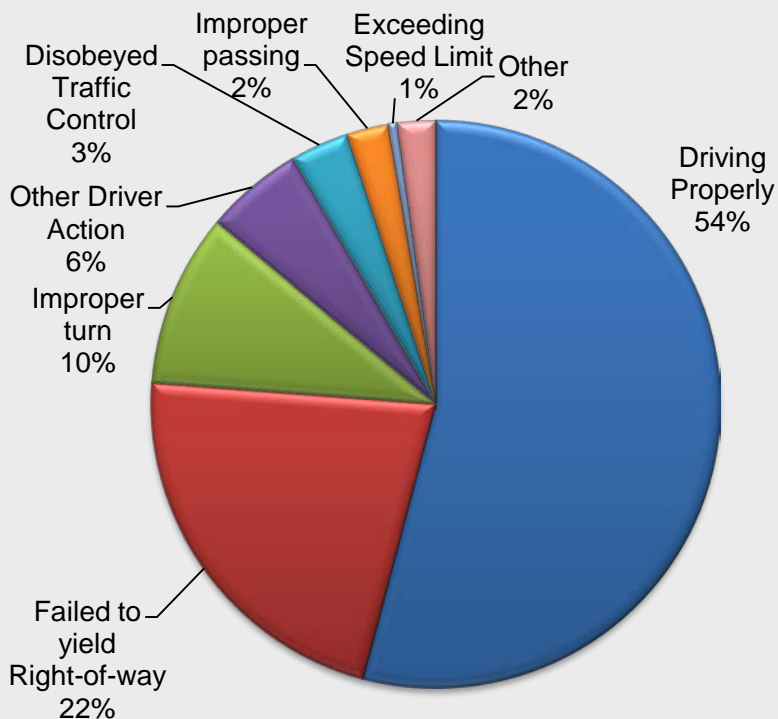
39% of cyclist collisions occurred when the cyclist was identified as driving properly.

### Pedestrian Collisions by Driver Action



Looking at Pedestrian collisions from the motor vehicle driver's action, 43% of the time the driver failed to yield the right-of-way.

### Cyclist Collisions by Driver Action



During 54% of all cyclist collisions, the motor vehicle operator was classified as driving properly.

The table below lists the intersections that had the highest number of collisions between 2013 & 2017.

<b>Intersections with Highest # of Collisions</b>							
<b>Rank</b>	<b>Intersection</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>5 Year</b>
1	Dundurn and King	10	18	7	14	13	62
2	James and Main	7	18	16	7	11	59
3	John and King	14	20	8	5	10	57
4	Main and Wellington	14	10	11	11	9	55
5	Dundurn and Main	9	5	12	15	11	52
6	John and Main	10	8	15	7	6	46
7	Kenilworth and Main	7	9	12	10	6	44
8	RHVP & NB Off-Ramp to King	7	7	12	5	8	39
9	Mohawk and Upper James	11	12	8	5	3	39
10	Centennial Pkwy & Queenston	12	5	4	6	10	37
11	Rymal and Upper James	4	6	7	13	7	37
12	Hunter and John	7	8	6	9	6	36
13	Fennell and Upper James	4	10	6	8	8	36
14	Mohawk and Upper Gage	7	8	9	4	6	34
15	Main and Victoria	4	8	9	7	6	34
16	Barton and Ottawa	5	10	7	4	7	33
17	James and King	6	5	9	7	6	33
18	Cannon and Wellington	3	12	10	0	8	33
19	Stone Church and Upper James	8	8	2	7	7	32
20	King and Victoria	1	5	4	13	9	32

The table below lists the intersections that had the highest number of pedestrian collisions between 2013 & 2017.

<b>Intersections with Highest Pedestrian # of Collisions</b>							
<b>Rank</b>	<b>Intersection</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>5 Year</b>
1	Kenilworth and Main	2	0	3	4	1	10
2	Dundurn and King	1	4	0	3	2	10
3	Barton and Ottawa	0	2	4	1	1	8
4	Barton & Wellington	1	2	1	3	1	8
5	Charlton and John	4	0	3	1	0	8
6	Main and Queen	1	1	3	1	1	7
7	Cannon & Wellington	1	3	3	0	0	7
8	King and Wellington	0	2	2	3	0	7

10 intersections with 6 pedestrian collisions

The intersections of Kenilworth Avenue & Main Street and Dundurn Street & King Street have recorded the most pedestrian collisions in the past 5 years with 10 collisions each.

This table below lists the intersections that had the highest number of cyclist collisions between 2013 and 2017.

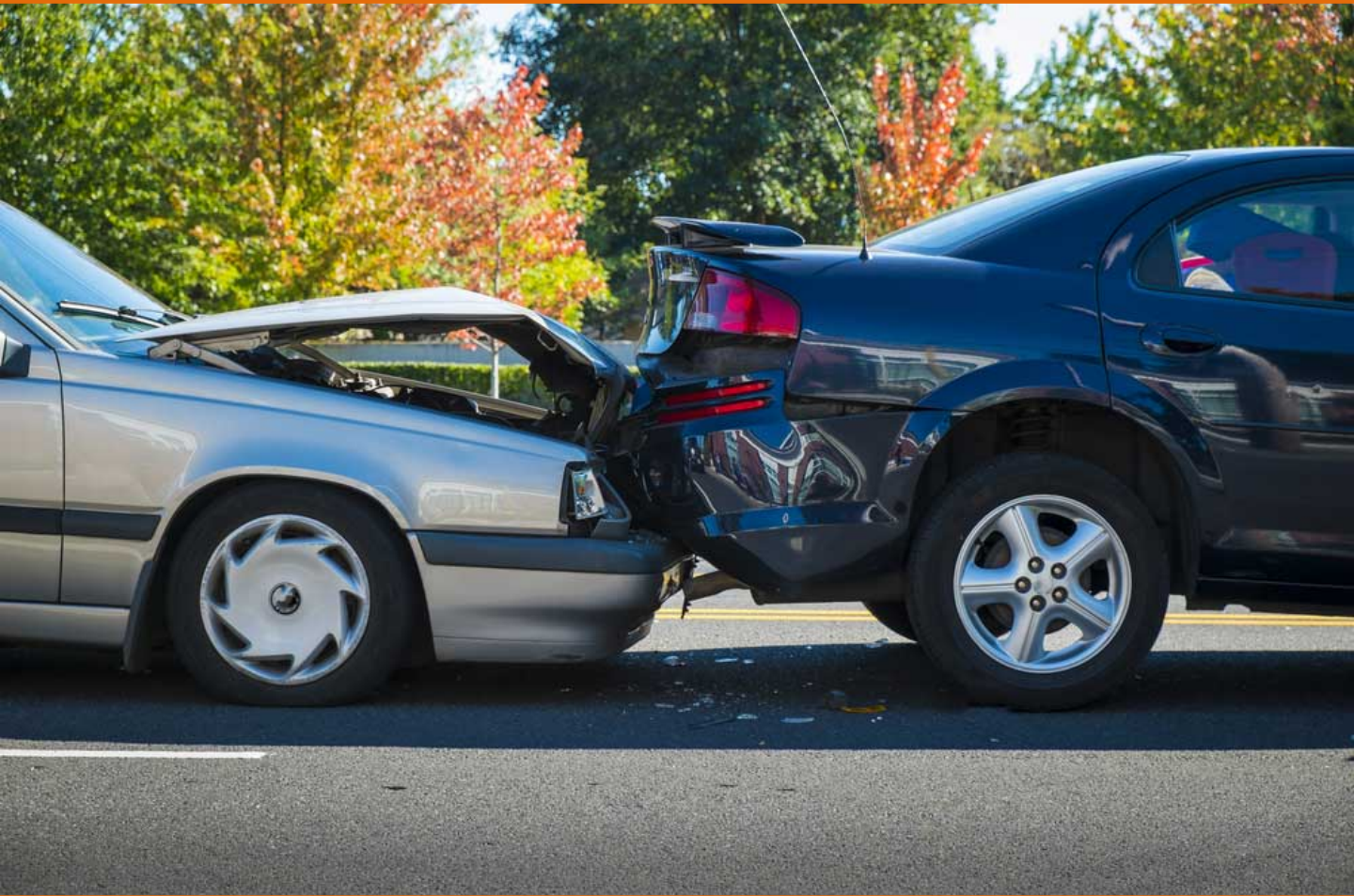
Intersections with Highest # Cyclist Collisions							
Rank	Intersection	2013	2014	2015	2016	2017	5 Year
1	Cannon and Wellington	0	4	3	0	3	10
2	Cannon and Mary	1	1	1	3	4	10
3	King and Macklin	1	2	0	1	1	5
4	Ashley and Cannon	0	0	1	2	2	5
5	Queenston & RHVP NB Off-Ramp to Queenston	0	2	1	2	0	5
6	Stinson Street and Victoria Avenue	0	1	1	2	0	4
7	Cannon and Cathcart	0	0	1	1	2	4
8	Hwy 8 and Millen Road	0	2	1	0	1	4
9	Cannon and Oak Avenue	0	0	0	2	2	4
21 INTERSECTIONS WITH 3 CYCLIST COLLISIONS							

Two intersections along the Cannon Street cycle track (at Wellington Street and Mary Street) have recorded the most cyclist collisions in the past 5 years with 10 collisions each.



# Section 3

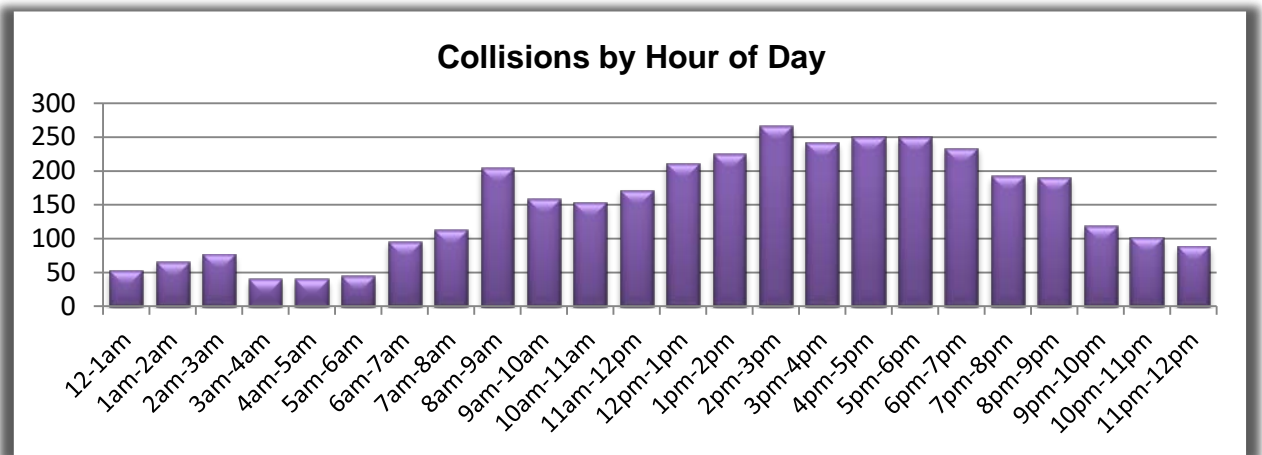
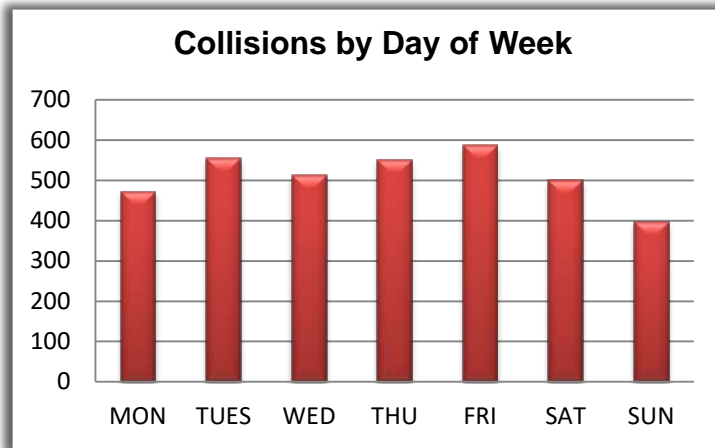
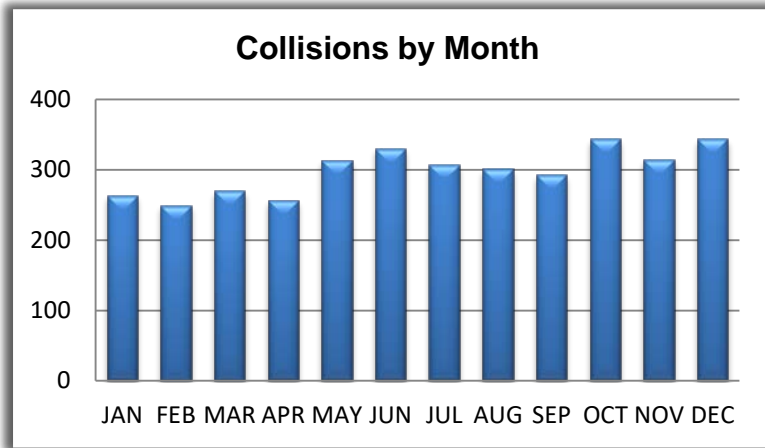
## Collision Statistics – 2017

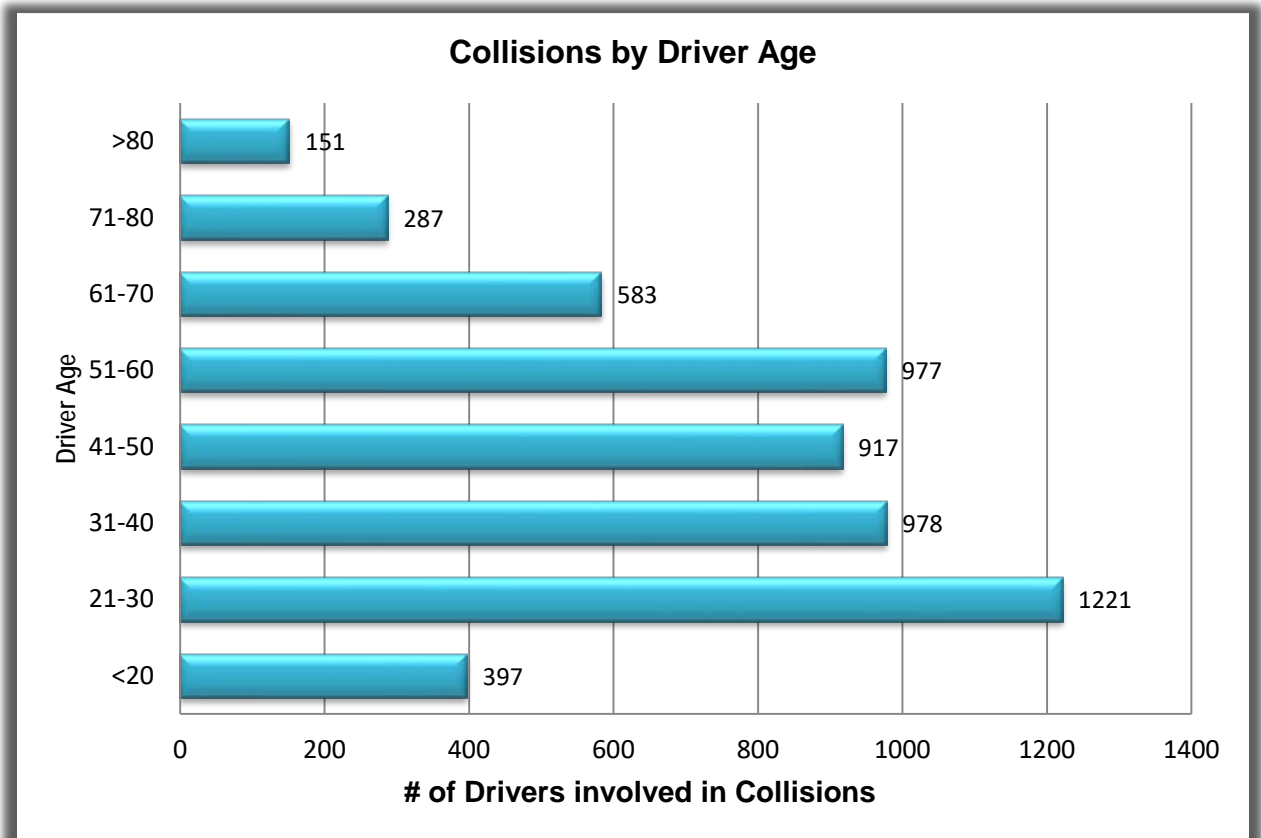


The table below provides a summary of collision statistics for 2017.

<b>Statistics</b>	<b>2017</b>
Number of total collisions	8802
Number of police reported collisions	3578
Number of Injury/Fatal collisions	Injury: 1682 Fatal: 16
Number of collisions involving pedestrians	239
Number of Injury/Fatal collisions involving pedestrians	Injury: 215 Fatal: 4
Day with highest number of pedestrian collisions	Tuesday
Hour with highest number of pedestrian collisions	3 pm – 4 pm
Number of collisions involving cyclists	176
Number of Injury/Fatal collisions involving cyclists	Injury: 138 Fatal: 0
Day with highest number of cyclist collisions	Thursday
Hours with highest number of cyclist collisions	1 pm – 2 pm & 6 pm – 7 pm
Day with highest number of total collisions	Friday
Month with highest number of total collisions	October & December
Hour with highest number of total collisions	2 pm – 3 pm
Most common collision type	Single motor vehicle
Most frequent driver action resulting in collision	Lost control

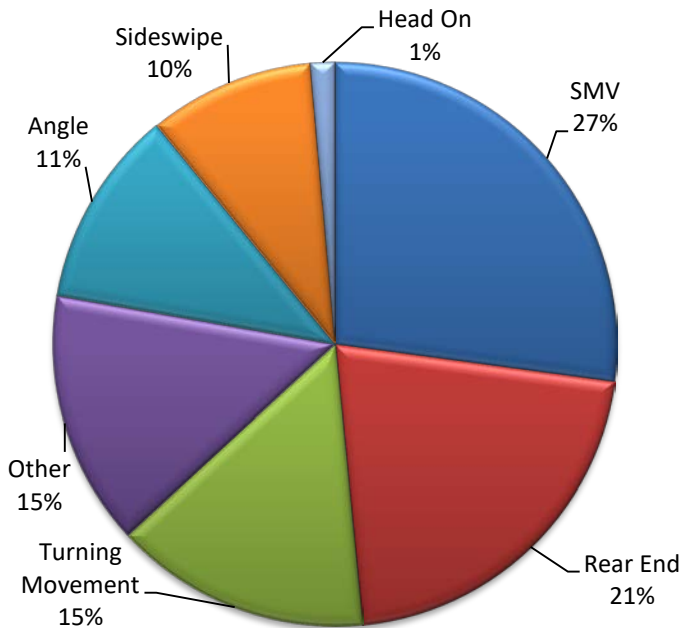






In 2017, there were 1221 drivers between the ages of 21 and 30 that were involved in collisions on City of Hamilton streets. The most common age for a driver involved in a collision was 24 years old. It should be noted that these were drivers involved in collisions, not necessarily the person at fault.

### Collisions by Initial Impact Type



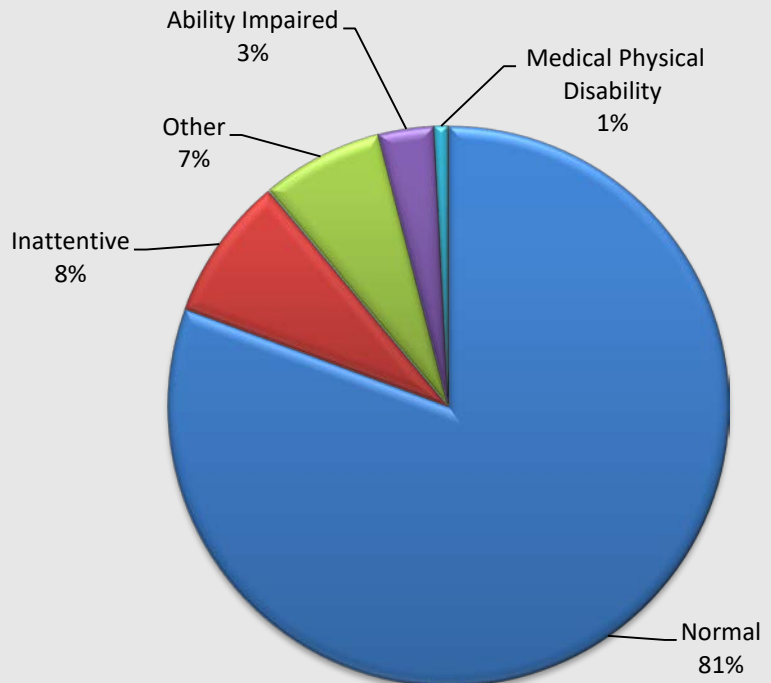
Impact Type	#
Single motor vehicle	971
Rear end	763
Turning movement	526
Other	522
Angle	406
Sideswipe	340
Head on	50

Over 25% of collisions in 2017 involved a single motor vehicle. Head on collisions accounted for only 1% of all collisions.

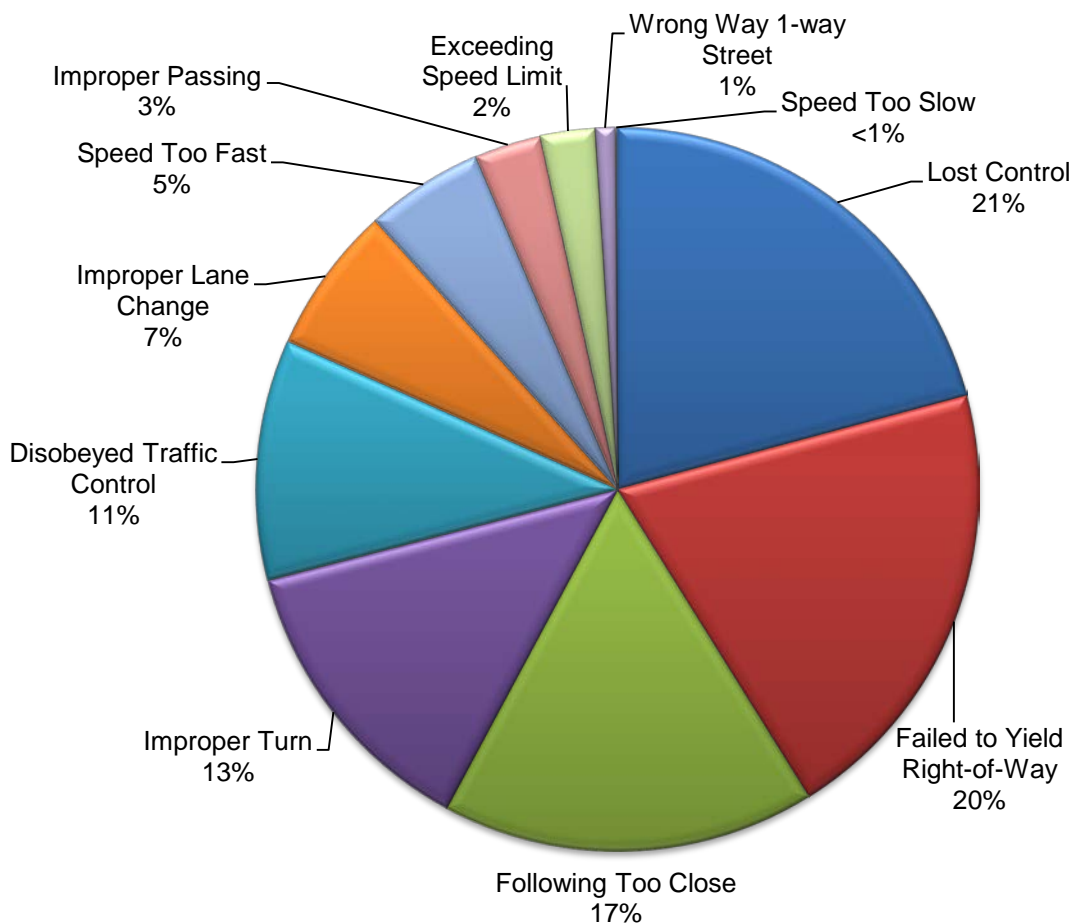
Driver Condition	#
Normal	4885
Inattentive	501
Other	428
Ability impaired alcohol/drugs	194
Medical physical disability	48

In more than 80% of collisions in 2017 drivers were noted as operating their vehicle under "normal" condition, meaning they were not distracted, impaired by alcohol or drugs or any other condition.

### Collisions by Driver Condition



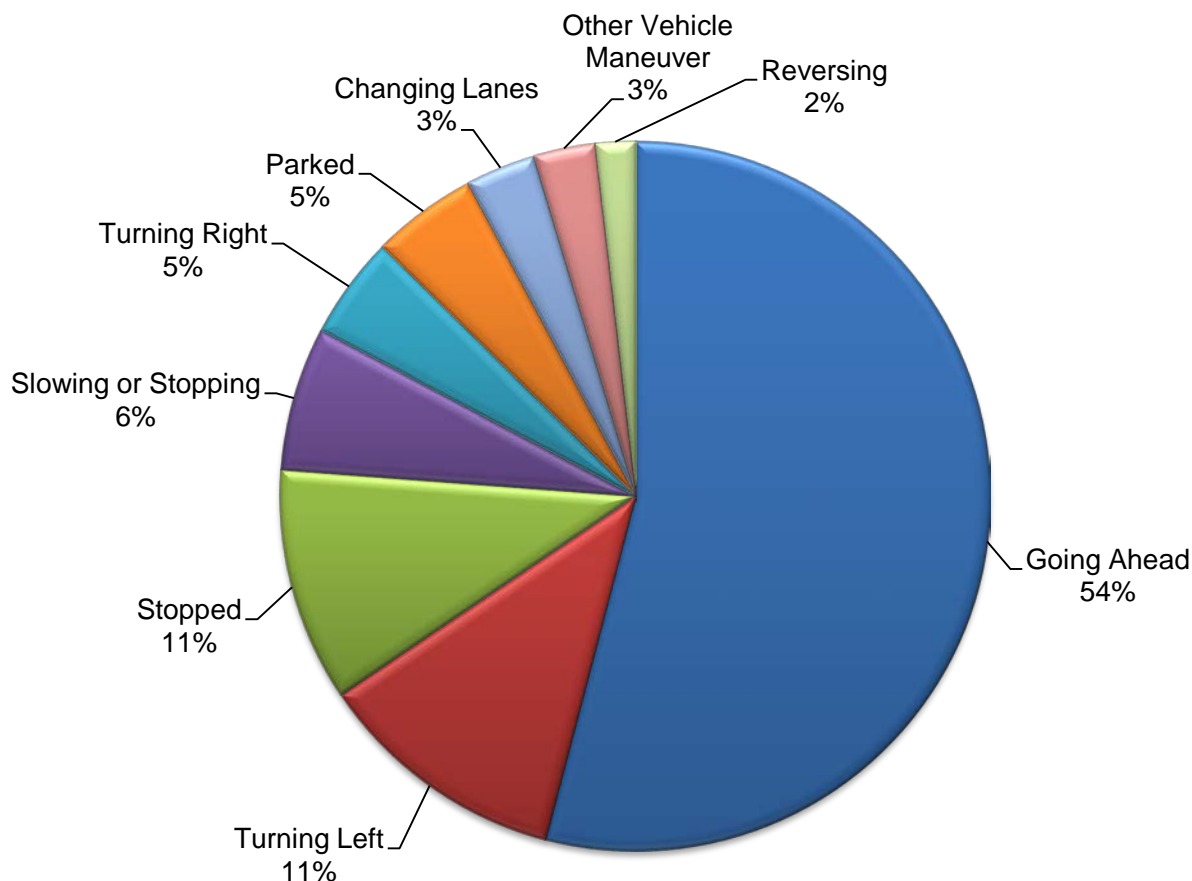
### Collisions by Driver Action



Driver Action
Lost control
Failed to yield right of way
Following too close
Improper turn
Disobeyed traffic control
Improper lane change
Speed too fast
Improper passing
Exceeding speed limit
Wrong way one-way street
Speed too slow

The leading cause of collisions were drivers losing control of their vehicles (21%) and Failed to Yield right-of-way was second highest at 20%. Speed related collisions resulted in 7% of collisions City-wide in 2017.

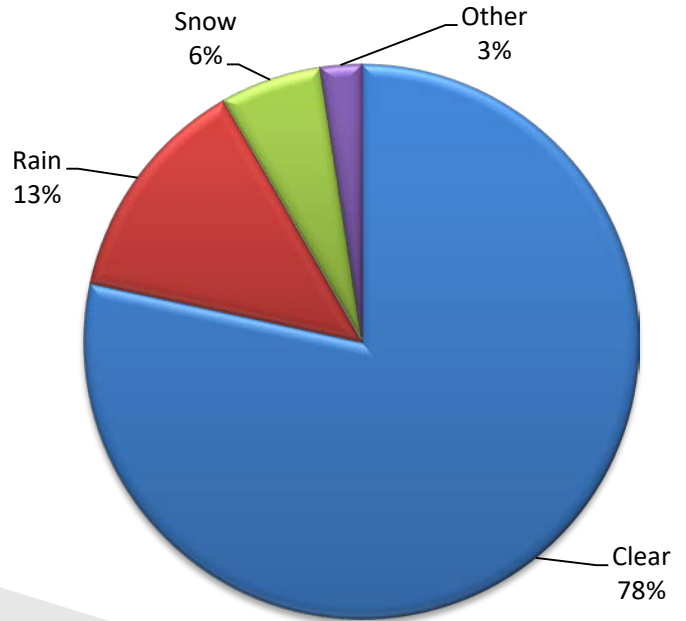
## Collisions by Vehicle Maneuver



Statistics show that the most common vehicle maneuver (includes bicycles) during a collision in 2017 was “Going Ahead”, which occurred 54% of the time. “Turning Left” was the second leading maneuver at 11%.

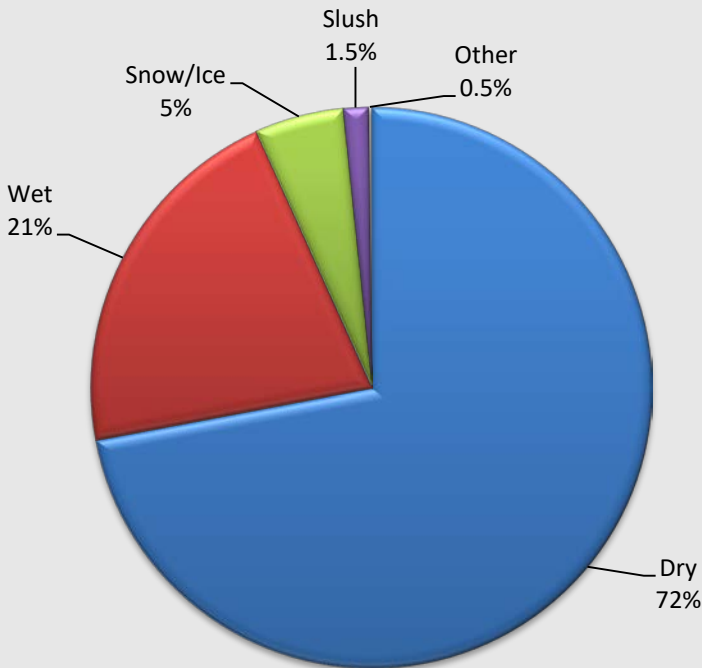
Vehicles that were stopped accounted for 11% and parked vehicles were involved in 5%. These values almost mirror those from the 2013-2017 data. Other vehicle maneuvers include merging, pulling onto or away from the shoulder or U-turns.

### Collisions by Weather Condition



78% of all collisions in 2017 occurred during clear weather conditions. 13% occurred during rain and 6% during snow. The other weather conditions include fog, strong winds, freezing rain, drifting snow, etc.

### Collisions by Road Condition



72% of all collisions in 2017 occurred during dry road surface conditions. 21% occurred when the road surface was wet, 5% during snow/ice and 1.5% in slushy conditions. The other road surface conditions include mud, loose gravel, etc.

<b>Intersections with Highest # of Collisions</b>			
<b>Rank</b>	<b>Intersection</b>	<b># of Collisions</b>	<b>Ward</b>
1	*Dundurn and King	14	1
2	*James and Main	11	2
3	*Dundurn and Main	11	1
4	*Centennial Parkway and Queenston	10	9
5	*John and King	10	2
6	King and Queen	9	1/2
7	Barton and Gage	9	3
8	*Main and Wellington	9	2/3
9	*King and Victoria	9	3
10	Catharine and Main	8	2
11	Dundurn and York	8	1
12	*Fennell and Upper James	8	7/8
13	*Cannon and Wellington	8	2/3
14	*RHVP and RHVP NB Off-Ramp To King	8	5
15	Barton and Strathearne	8	4

\* Represents locations that were also identified in 2013-2017 review

# Section 4

Fatal Collisions – 2017





## Fatal Collisions

An evaluation was undertaken of fatal collisions in order to analyze the collision circumstances and to identify any potential patterns.

- 50% (8) of fatal collisions occurred on rural roadways and 50% (8) occurred on urban roadways
- 25% (4) occurred within an intersection and 75% (12) occurred at midblock locations
- 6% (1) of collisions occurred when it was raining, 6% (1) when it was snowing and 88% (14) during clear weather
- 19% (3) occurred during wet road conditions, 6% (1) on loose snow and 75% (12) on dry roadways
- 31% (5) of fatal collisions were the result of a Single Motor Vehicle, 25% (4) were caused by Head On collisions, 25% (4) were Pedestrian/Vehicle collisions, 13% (2) were Angle collisions within intersections and 6% (1) was the result of a Sideswipe collision
- 44% (7) occurred when drivers lost control of the vehicle, 13% (2) because a driver disobeyed the traffic control, 13% (2) when a driver failed to yield the right-of-way, 6% (1) from a driver exceeding the speed limit, 6% (1) from an improper lane change and 18% (3) from another driver's action or driving properly

Based on the information, the majority of fatal collisions occurred during clear, dry conditions at midblock locations.

The following chart identifies the weather, lighting and road surface conditions, initial impact type, driver action and a brief summary of the details taken from the motor vehicle accident report and comments from the Police officer that created the report for each fatal collision that happened in Hamilton in 2017.

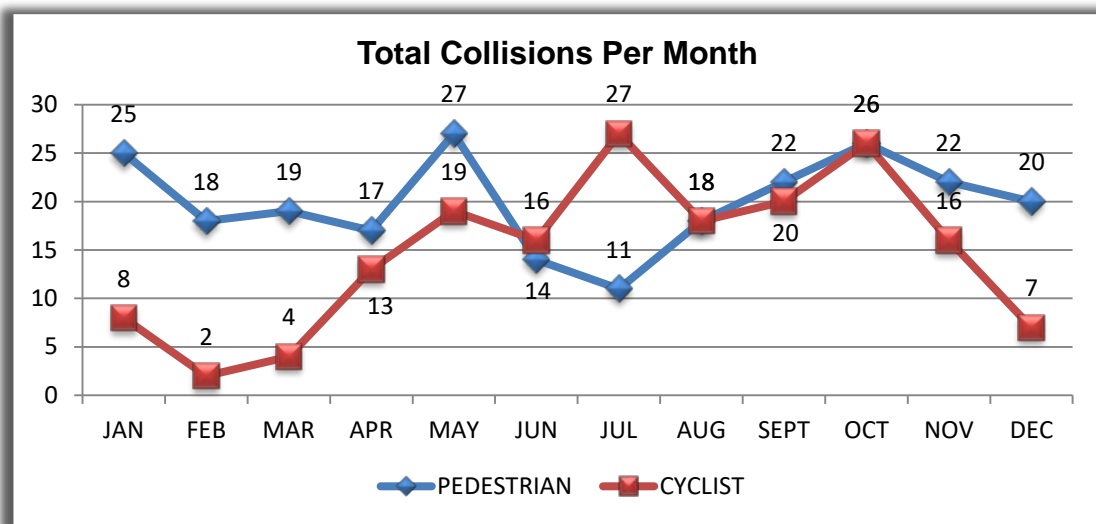
## Fatal Collisions – 2017

DATE	STREET 1	STREET 2	LOCATION	WEATHER	LIGHTING	ROAD 1 SURFACE CONDITION	INITIAL IMPACT	DRV 1 ACTION	DETAILS
01/04/2017	QUEENSTON	COCHRANE	Intersection	Rain	Dark	Wet	SMV/other	Exceeding speed limit	Single motor vehicle exceeding speed limit
01/11/2017	NEBO	TWENTY	Intersection	Clear	Daylight	Dry	Intersection 90 degrees	Disobeyed traffic control	Angle collision where Driver 1 disobeyed All-Way Stop control and collided with Driver 2
01/25/2017	LINC	DARTNB-EBON RP	Midblock	Clear	Daylight	Dry	Head on	Lost control	Driver 1 lost control and crossed over center median and struck Vehicle 2
02/21/2017	RHVP	GREENHILL WB TO RHVP	Midblock	Clear	Dark artificial	Wet	Side swipe	Lost control	Driver 1 sideswiped Vehicle 2 causing Vehicle 1 to cross over center median and was then struck by Vehicle 3
03/14/2017	BIMBROOK	HENDERSHOTT	Midblock	Snow	Daylight	Loose snow	Head on	Lost control	Driver 1 lost control of vehicle, crossed over into oncoming traffic and collided head on with Driver 2
04/18/2017	INDIAN TR	LYNDEN RD	Midblock	Clear	Dark	Dry	SMV/other	Lost control	Single motor vehicle lost control travelling eastbound and left roadway
04/23/2017	HWY 97	VALENS	Midblock	Clear	Daylight	Dry	SMV/other	Lost control	Single motor vehicle lost control and collided with a tree
04/24/2017	NIKOLA TESLA BLVD	WOODWARDH	Midblock	Clear	Daylight	Dry	Ped/Vehicle	Improper lane change	Driver 1 made improper lane change, struck vehicle 3 which was being loaded onto flatbed tow truck. Vehicle 3 then struck Pedestrian.
05/16/2017	EVANS RD	HWY 5	Midblock	Clear	Daylight	Dry	Ped/Vehicle	Driving Properly	Pedestrian was crossing uncontrolled midblock when struck by Driver 1
06/15/2017	SAFARI	MIDDLETOWN	Midblock	Clear	Daylight	Dry	Head on	Other driver action	Driver 1 had been drinking, crossed centerline of roadway and collided with Driver 2
08/04/2017	SHAW	CHEEVER	Intersection	Clear	Dark artificial	Dry	SMV/other	Lost control	Driver 1 on Moped was impaired and collided with fixed object
08/09/2017	CENTRE	11TH CON	Intersection	Clear	Daylight	Dry	Intersection 90 degrees	Disobeyed traffic control	Angle collision where Driver 1 disobeyed stop control and collided with Driver 2
08/29/2017	UPPER JAMES	HOMESTEAD DR	Midblock	Clear	Dark	Dry	Head on	Failed to yield right of way	Driver 1 crossed centerline of roadway and collided with Driver 2
09/22/2017	WILSON A	LOWER LIONS CLUB	Midblock	Clear	Dark artificial	Dry	SMV/other	Lost control	Single motor vehicle lost control left roadway and struck fixed object
10/13/2017	LINC UPPER PARADISE	LAP-WB-403 ON RAMF	Midblock	Clear	Dark artificial	Dry	Ped/Vehicle	Driving Properly	Pedestrian attempted to cross uncontrolled midblock on Lincoln Alexander Parkway and was struck by Driver 1
12/22/2017	UPPER PARADISE	KORDUN	Midblock	Clear	Daylight	Wet	Ped/Vehicle	Failed to yield right of way	Two pedestrians crossing uncontrolled midblock were struck by Driver resulting in one fatality

# Section 5

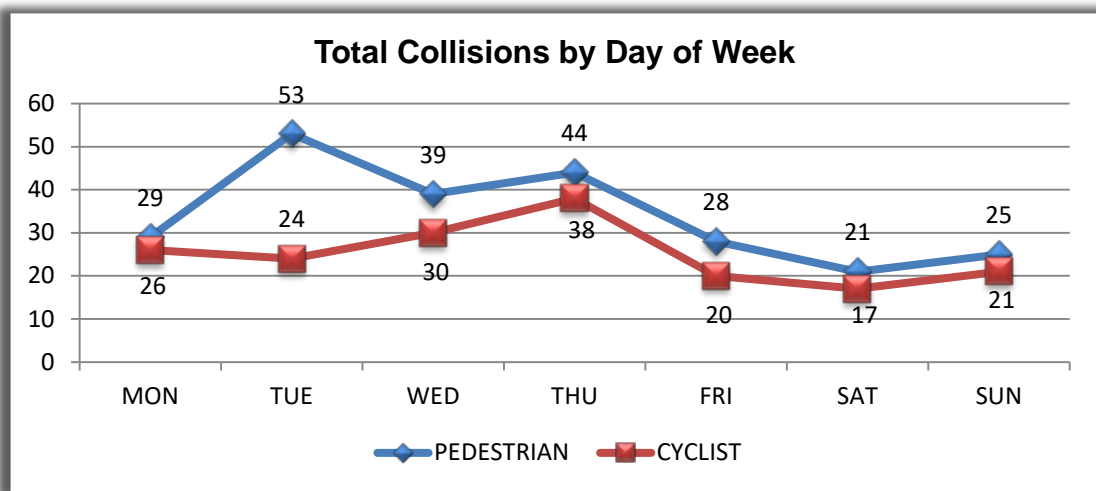
## Pedestrian & Cyclist Collisions – 2017





There were 239 collisions involving pedestrians and 176 cyclist collisions in 2017.

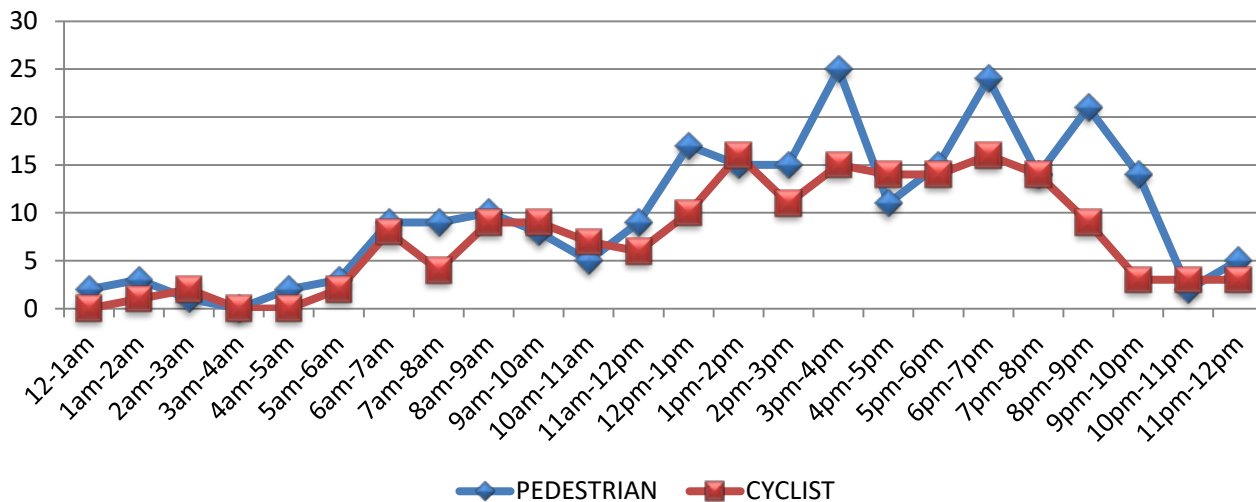
July had the lowest number of pedestrian collisions but alternatively the highest number of cyclist collisions.



Tuesday being the outlier, pedestrian and cyclist collisions followed the same trend for collisions by day of the week.

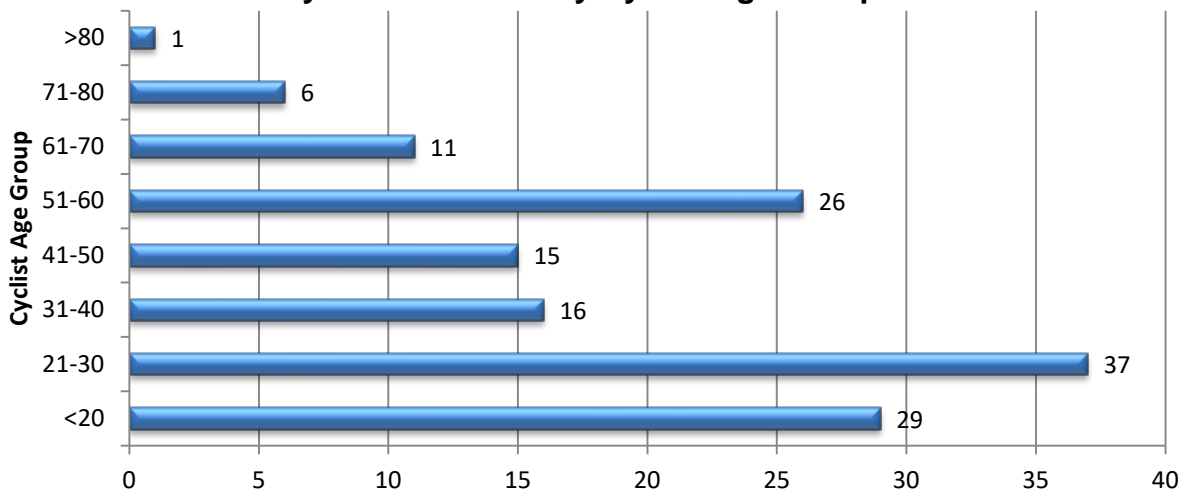
Thursdays were the worst day for combined number of pedestrian and cyclist collisions.

**Collisions by Hour of Day**



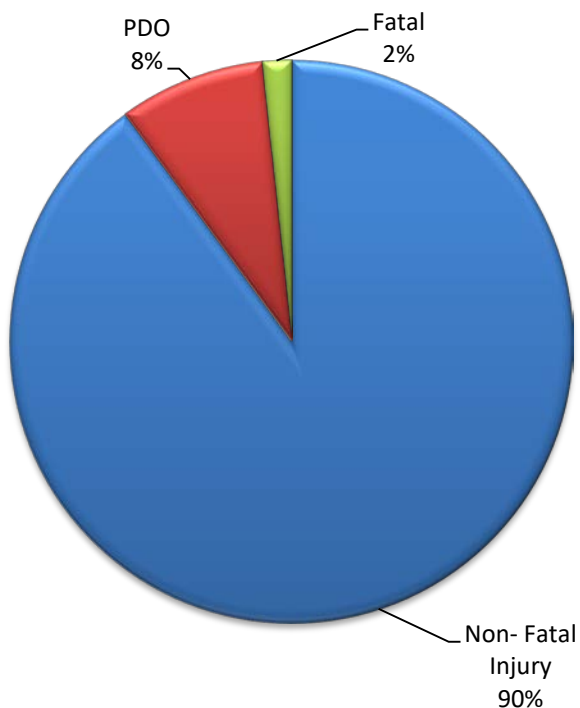
The time period of 3:00 pm – 4:00 pm had the highest number of pedestrian collisions with 25, while 1:00pm – 2:00 pm and 6:00 pm – 7:00 pm had the highest number of cyclist collisions with 16.

**Cyclist Collisions by Cyclist Age Groups**



The most common ages for cyclists involved in collisions in 2017 were 29 and 53 years old, which both occurred 7 times.

### Pedestrian Injury



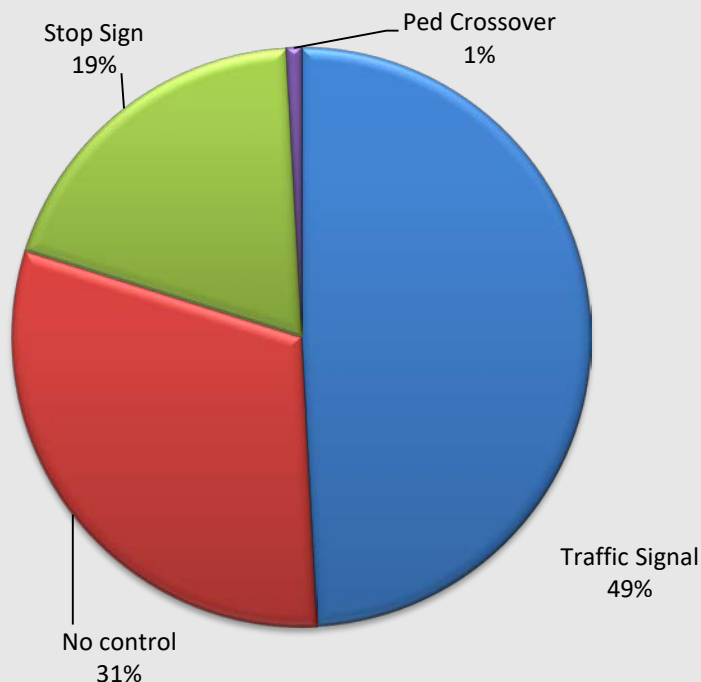
Injury Classification	#
Non-fatal injury	215
Property damage only	20
Fatal	4

In 2017, 90% of all pedestrian related collisions resulted in a non-fatal injury. There were 4 fatal pedestrian collisions.

### Pedestrian Collisions by Traffic Control

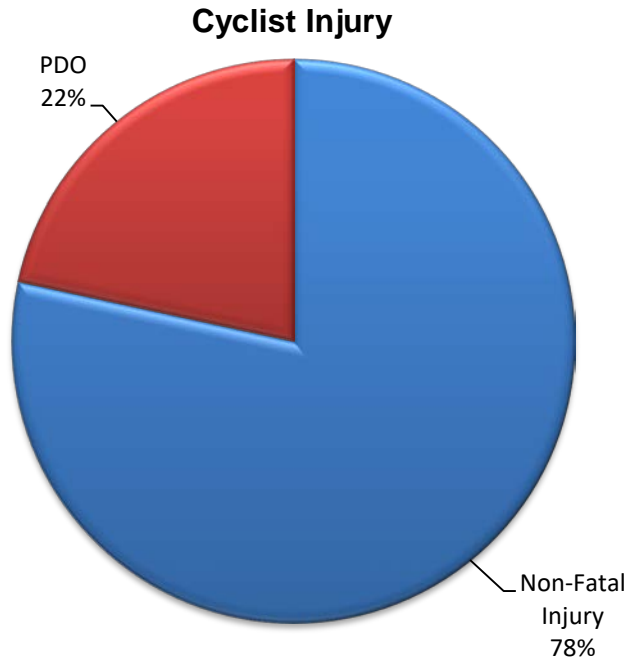
Traffic Control Type	#
Traffic signal	117
No control	73
Stop sign	46
Pedestrian crossover	2
Other	1

Nearly half of all pedestrian related collisions happened at locations controlled by traffic signals. 31% occurred where there was no form of traffic control.

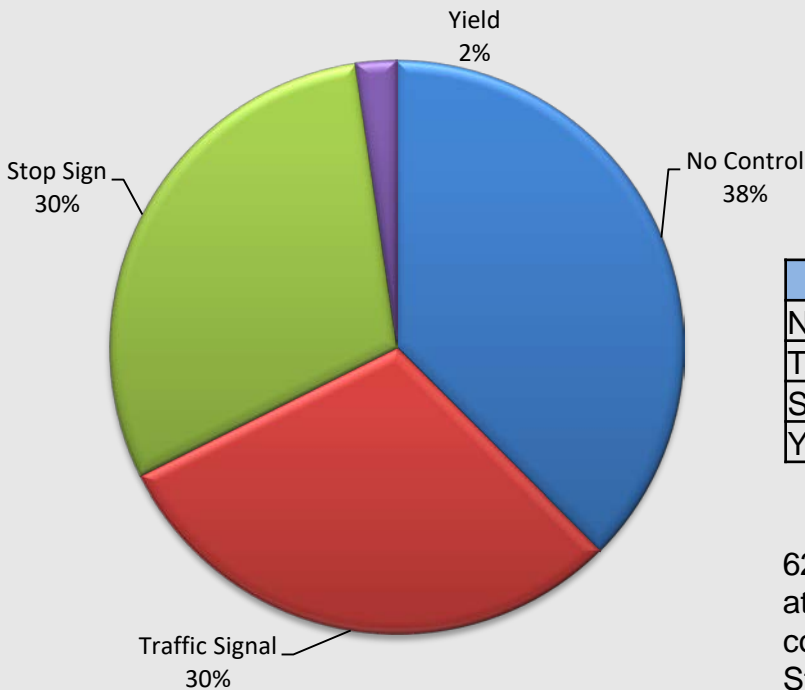


Collision Classification	#
Non-fatal injury	138
Property Damage Only	38
Fatal	0

In 2017, 78% of collisions involving cyclists resulted in non-fatal injuries. There were 0 fatal cyclist collisions.



### Cyclist Collisions by Traffic Control



Traffic Control Type	#
No control	66
Traffic signal	53
Stop sign	53
Yield	4

62% of cyclist collisions occurred at locations that were either controlled by a traffic signal or a Stop/Yield sign.



<b>Intersections with the Highest # of Pedestrian Collisions</b>			
<b>Rank</b>	<b>Intersection</b>	<b># of Collisions</b>	<b>Ward</b>
1	Bay and King	3	2
2	Fennell and Upper James	3	7/8
3	*Dundurn and King	3	1
4	Dundurn and Main	2	1
5	Gage and Main	2	3
6	Mohawk and Upper Ottawa	2	6
7	Hunter and Queen	2	1/2
8	Delawana and Grandville	2	5
9	Governors and Main	2	13
10	Catharine and Main	2	2
11	Marston and Paramount	2	9
12	Main and West	2	2
13	Jackson and John	2	2
14	Nash and Queenston	2	5
15	Cannon and Wentworth	2	3
16	Herkimer and James	2	2



<b>Intersections with the Highest # of Cyclist Collisions</b>			
<b>Rank</b>	<b>Intersection</b>	<b># of Collisions</b>	<b>Ward</b>
1	*Cannon and Mary	4	2
2	*Cannon and Wellington	3	2/3
3	Locke and Main	2	1
4	*Ashley and Cannon	2	3
5	Cannon and MacNab	2	2
6	Barton and Lake	2	5
7	Cannon and Gibson	2	3
8	Barton and Centennial	2	5
9	Tyrone and West 5 <sup>th</sup>	2	8
10	Main and Ottawa	2	3/4
11	*Cannon and Cathcart	2	2
12	Cannon and Tisdale St	2	3

\* Locations that were also identified in 2013-2017 review



# Section 6

Lincoln Alexander (LINC) & Red Hill Valley  
Parkways (RHVP)  
Five Year Collision Trends – 2013 to 2017



<b>Lincoln Alexander Parkway Collisions</b>						
<b>Collision Type</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>TOTAL</b>
Total Collisions	135	138	135	144	159	711
Police Reported	74	65	72	59	62	332
Crossover	1	2	1	0	1	5
Property Damage Only	32	27	22	21	31	133
Injury	42	37	50	38	30	197
Fatal	0	1	0	0	1	2

The total number of collisions on the LINC have increased 18% since 2013, however, the number of police reported collisions has decreased 16% and collisions resulting in injuries have decreased 28%. There have been 5 crossover collisions.

<b>Red Hill Valley Parkway Collisions</b>						
<b>Collision Type</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>TOTAL</b>
Total Collisions	128	117	238	186	193	862
Police Reported	79	71	138	102	102	492
Crossover	1	1	6	0	3	11
Property Damage Only	44	45	80	58	59	286
Injury	35	26	56	44	41	202
Fatal	0	0	2	0	2	4

Total collisions on the RHVP have increased 51% in the past 5 years. Police reported collisions have increased 29% and injury collisions have increased 17%. There have been 11 crossover collisions and 4 fatal collisions.

Lincoln Alexander Parkway Collisions						
Month	2013	2014	2015	2016	2017	TOTAL
January	5	9	6*	9	2	31
February	4	9	10	5	5	33
March	5	1	4	4	5	19
April	1	3	7	2	3	16
May	8	4*	4	10	6	32
June	5	4	4	4	8	25
July	4	4	5	2	4	19
August	4	4	10	8	5*	31
September	15	10	5	6	2	38
October	6	8*	4	4	9	31
November	12	4	5	0	7	28
December	5*	5	8	5	6	29
<b>TOTAL</b>	<b>74</b>	<b>65</b>	<b>72</b>	<b>59</b>	<b>62</b>	<b>332</b>

\*Denotes when a full crossover occurred resulting in a head-on collision.

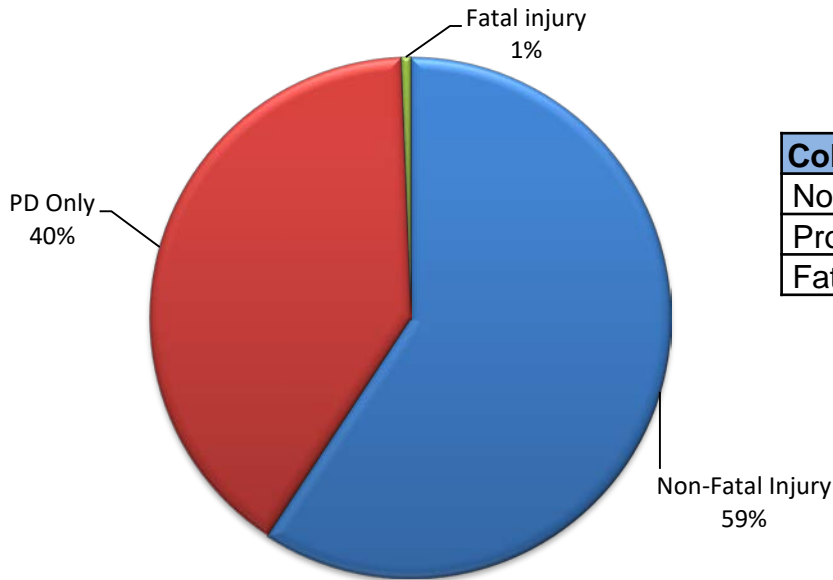
2013 saw the highest number of collisions on the LINC with 74. September 2013 was the month with the most collisions with 15 collisions.

Red Hill Valley Parkway Collisions						
Month	2013	2014	2015	2016	2017	TOTAL
January	5	9	7*	14	9*	44
February	7	5	6	5	6	29
March	1	3	7*	5	5	21
April	4	1	7	7	6	25
May	7	5	12*	3	11	38
June	6	2	14	7	9	38
July	3	4	11	8	8*	34
August	8	1	7*	9	10	35
September	8	11	13	12	7	51
October	13	11*	19*	16	9	68
November	7	6	11	8	15*	47
December	10*	13	24*	8	7	62
<b>TOTAL</b>	<b>79</b>	<b>71</b>	<b>138</b>	<b>102</b>	<b>102</b>	<b>492</b>

\*Denotes when a full crossover occurred resulting in a head-on collision.

2015 had the high number of collisions on the RHVP with 138. December 2015 was the month with the most collisions with 24 collisions.

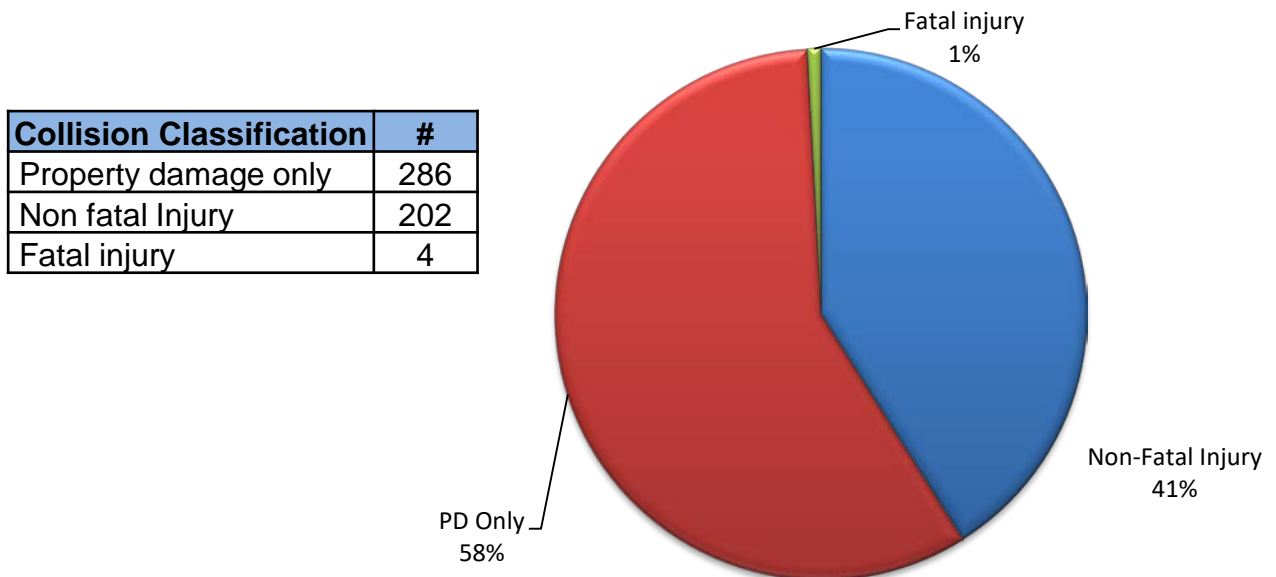
### LINC Collision Severity



Collision Classification	#
Non-Fatal Injury	197
Property damage only	133
Fatal injury	2

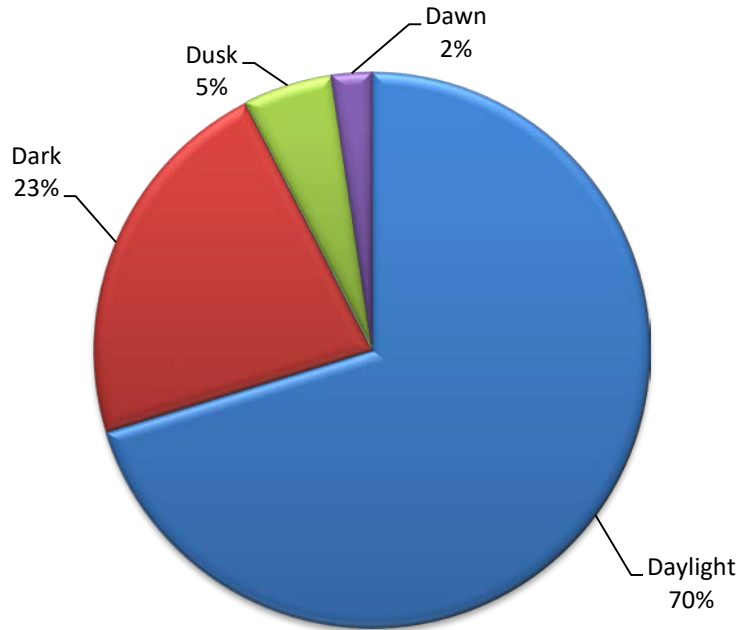
Nearly 60% of all collisions on the Lincoln Alexander Parkway resulted in non-fatal injuries compared to 41% on the Red Hill Valley Parkway. There have been a total of 6 fatal collisions on the two roadways combined since 2013.

### RHVP Collision Severity



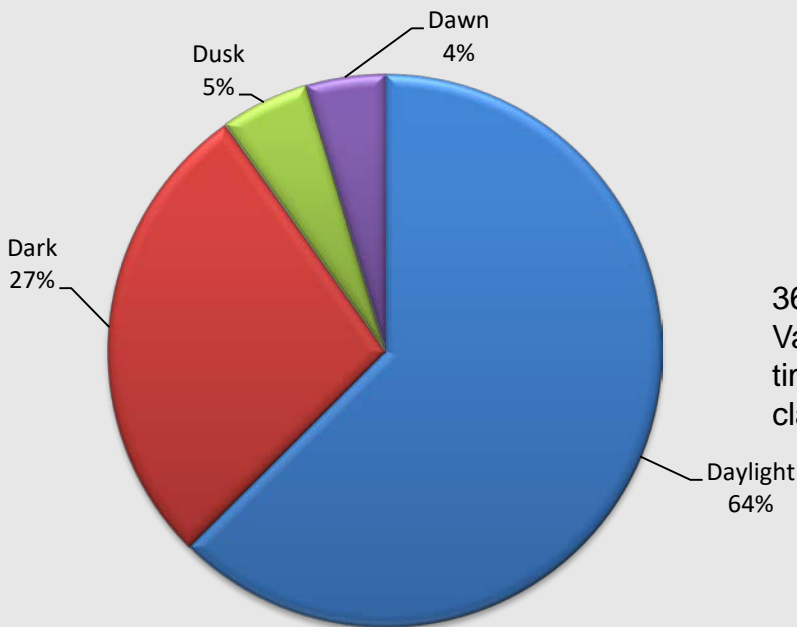
Collision Classification	#
Property damage only	286
Non fatal Injury	202
Fatal injury	4

**LINC Collisions by Lighting Condition**



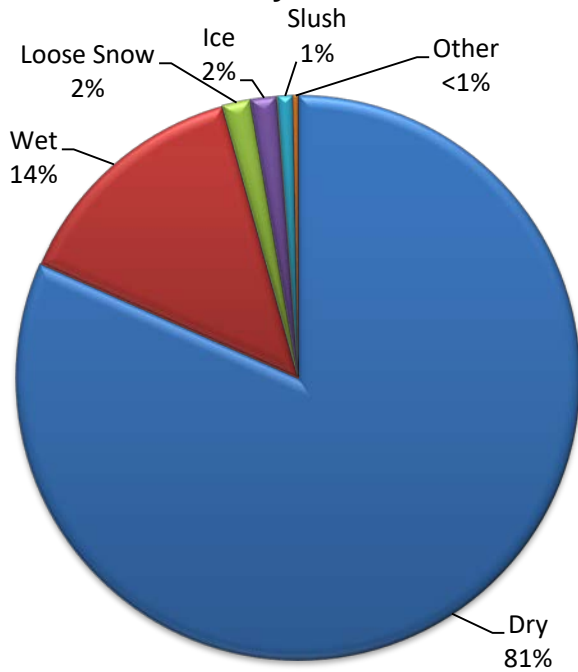
30% of collisions on the Lincoln Alexander Parkway occurred during times when lighting conditions were classified as other than Daylight.

**RHVP Collision by Lighting Condition**



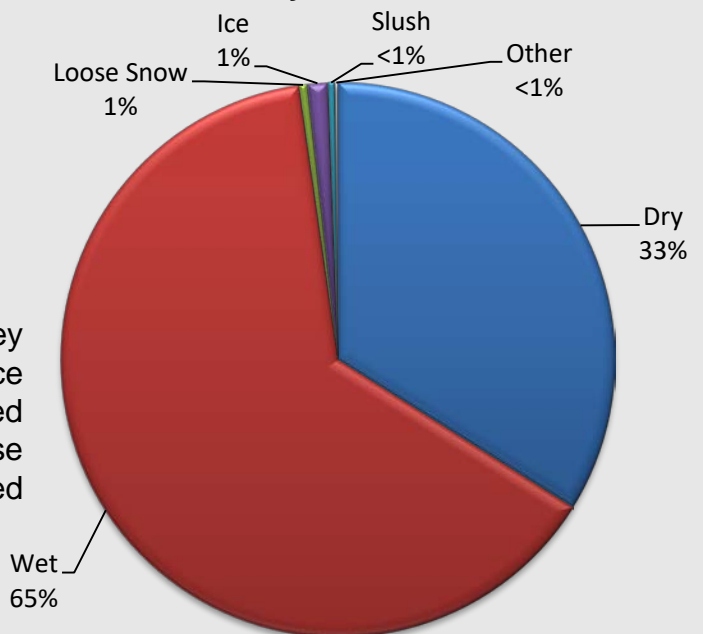
36% of collisions on the Red Hill Valley Parkway occurred during times when lighting conditions were classified as other than Daylight.

**LINC Collisions by Road Surface Condition**

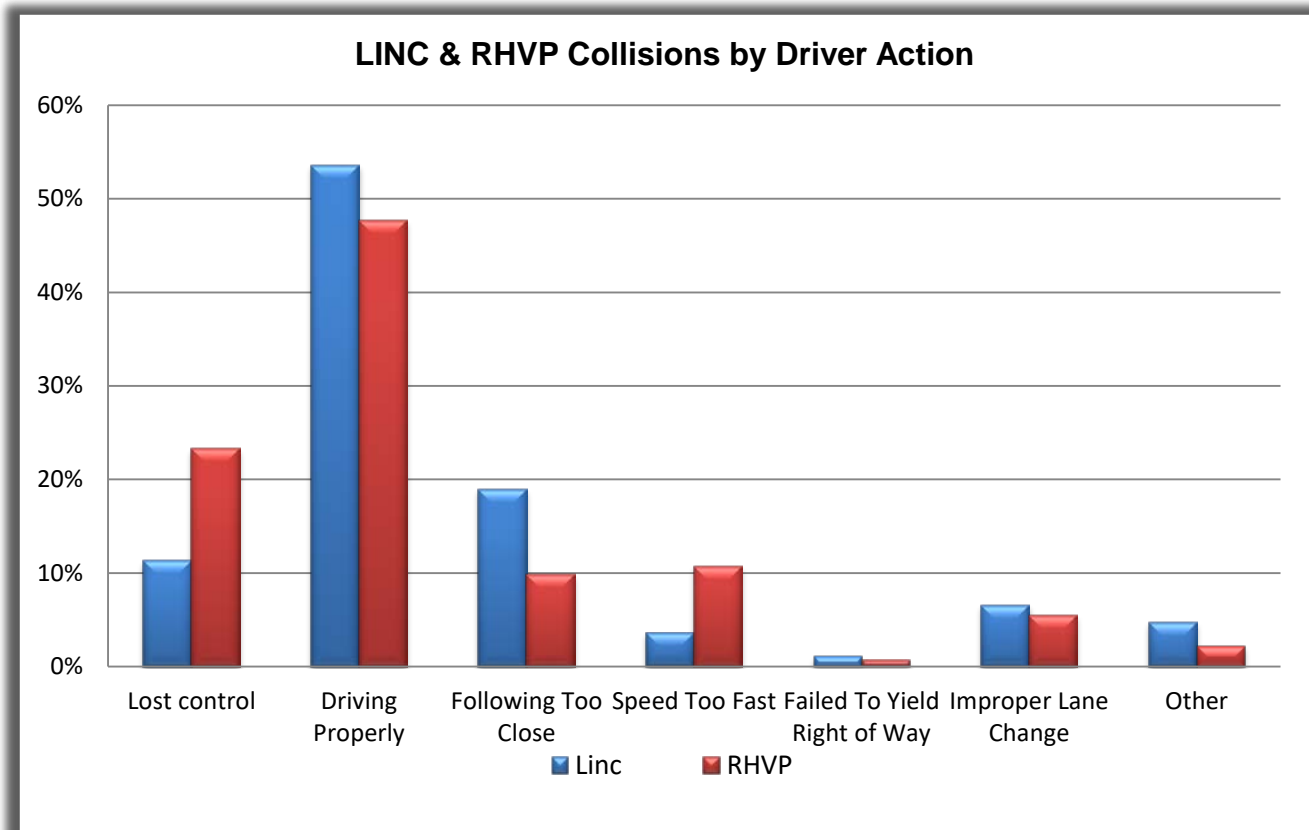


Over 80% of collisions on the Lincoln Alexander Parkway occurred when the road surface was dry. 14% occurred when the road surface was wet, 2% during loose snow and ice and 1% during slushy conditions.

**RHVP Collisions by Road Surface Condition**



65% of collisions on the Red Hill Valley Parkway occurred when the road surface was wet. 33% of collisions occurred during dry road conditions and ice, loose snow, slush and others each accounted for 1% or less.

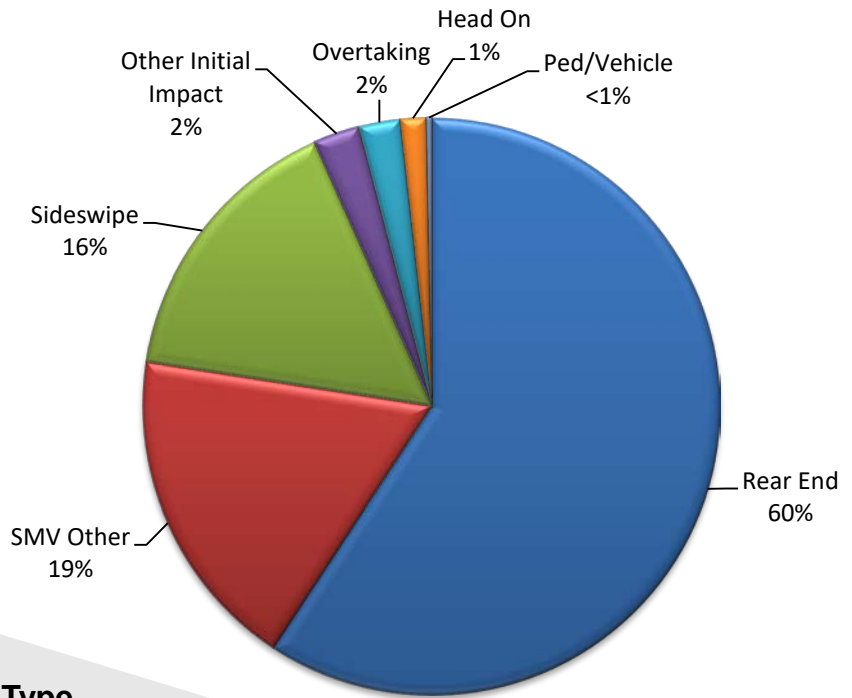


The most common driver action resulting in collisions on the Lincoln Alexander Parkway were drivers “Following Too Close.” The Red Hill Valley Parkway driver action resulting in the most collisions was “Lost Control.”

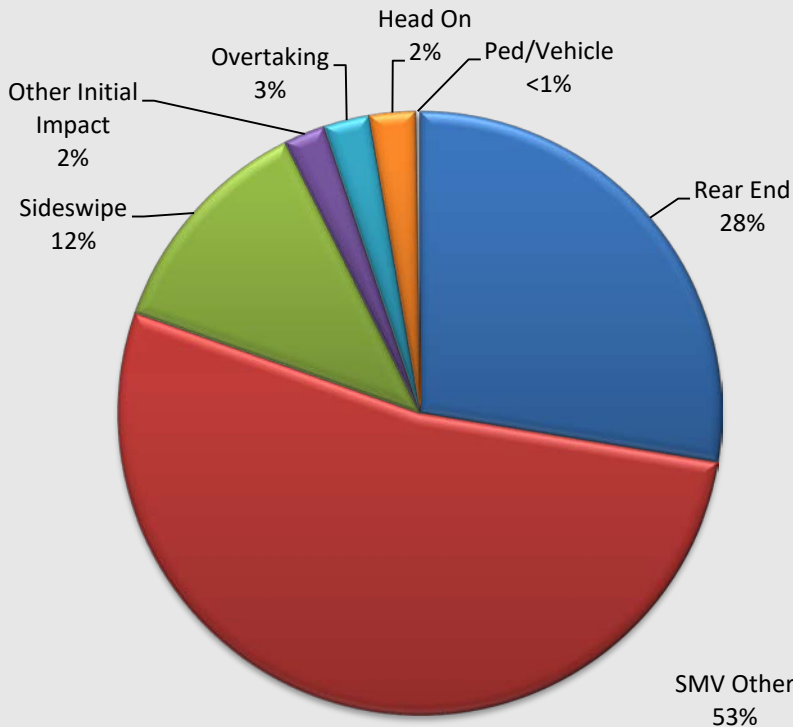
The values in “Driving Properly” typically represent the action of the driver that was not at fault in a collision.

### LINC Collisions by Impact Type

Rear end collisions were the most common occurrence on the Lincoln Alexander Parkway.



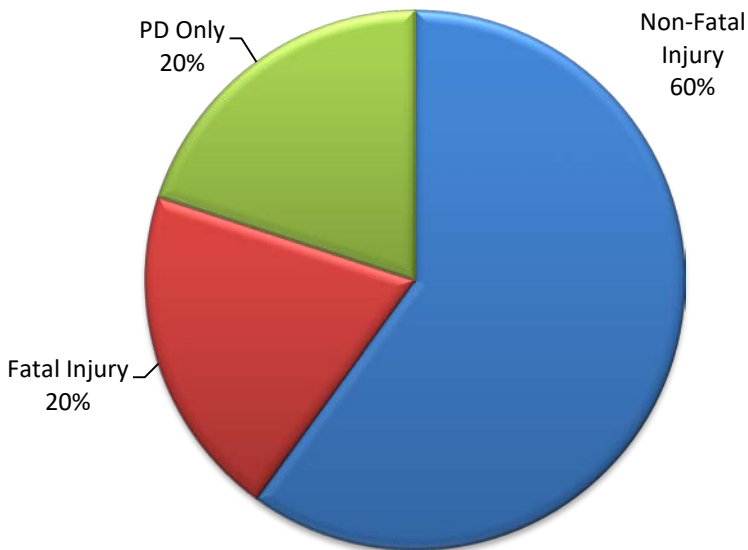
### RHVP Collisions by Impact Type



Single Motor Vehicle collisions accounted for more than 50% of all collisions on the Red Hill Valley Parkway.



### LINC Injury Severity for Crossover Collisions



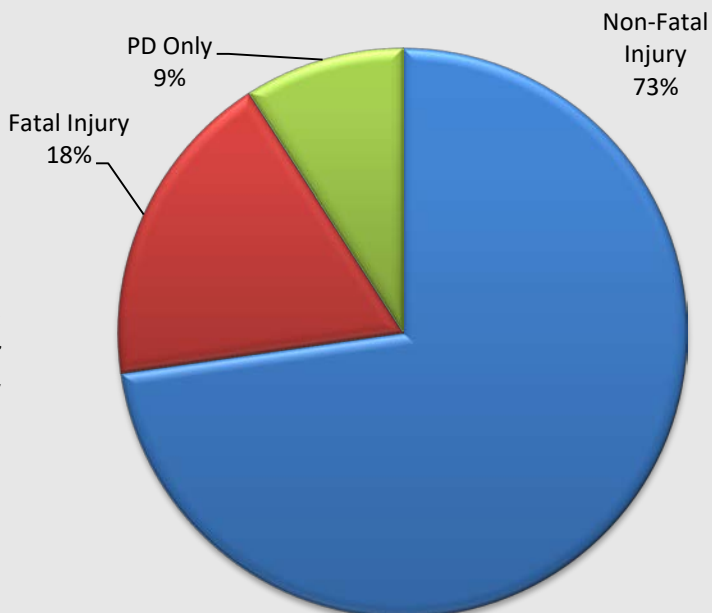
Classification	#
Property damage only	1
Non-fatal injury	3
Fatal injury	1

There have been a total of 5 collisions since 2013 where a vehicle has fully crossed over the center median of the Lincoln Alexander Parkway and collided with another vehicle. Crossover over collisions account for 1.5% of all collisions that occur on the Lincoln Alexander Parkway.

### RHVP Injury Severity for Crossover Collisions

Classification	#
Property damage only	1
Non-fatal injury	8
Fatal injury	2

There have been a total of 11 collisions since 2013 where a vehicle has fully crossed over the center median of the Red Hill Valley Parkway and collided with another vehicle. Crossover collisions account for 2.2% of all collisions that occur on the Red Hill Valley Parkway.



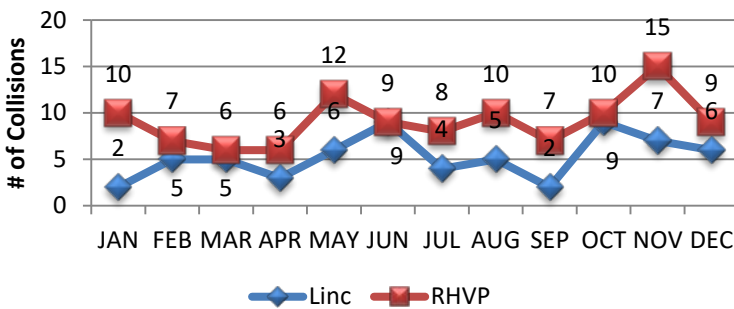
# Section 7

## Lincoln Alexander & Red Hill Valley Parkways Collision Statistics – 2017



2017 STATISTICS	LINC	RHVP
Number of total collisions	159	193
Number of police reported collisions	63	109
Number of fatal collisions	1	2
Number of collisions involving pedestrians	1	0
Number of crossover collisions	1	3
Day with highest number of total collisions	Friday	Sunday
Month with highest number of total collisions	June & October	November
Hour with highest number of total collisions	8AM – 9AM	6AM – 7AM 8AM – 9AM 12PM – 1PM 6PM – 7PM
Most common collision type	Rear end	Single Motor vehicle
Most frequent driver action resulting in collision	Following too close	Lost control

**LINC & RHVP Collisions by Month**



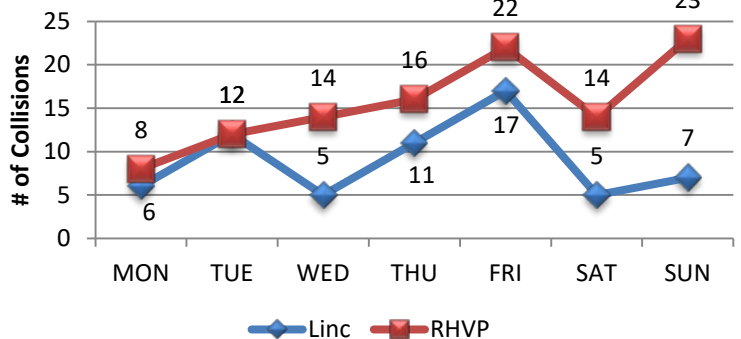
June and October had the highest number of collisions on the LINC.

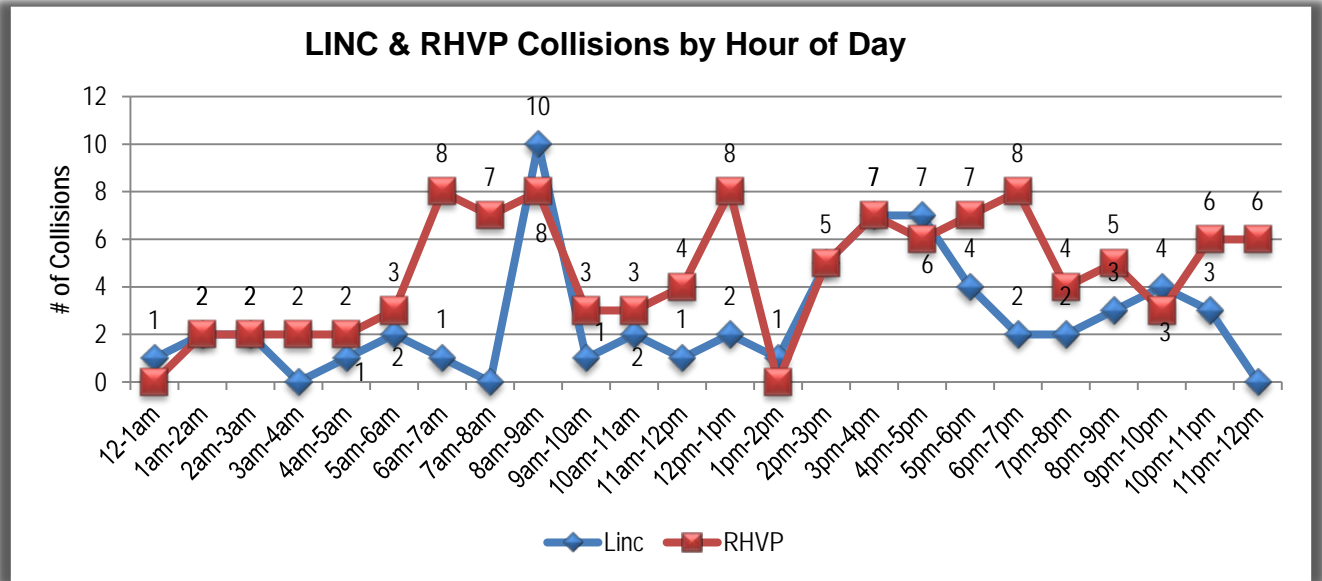
November was the month that had the highest number of collisions on the RHVP.

Friday had the highest combined collisions for both Parkways during the week.

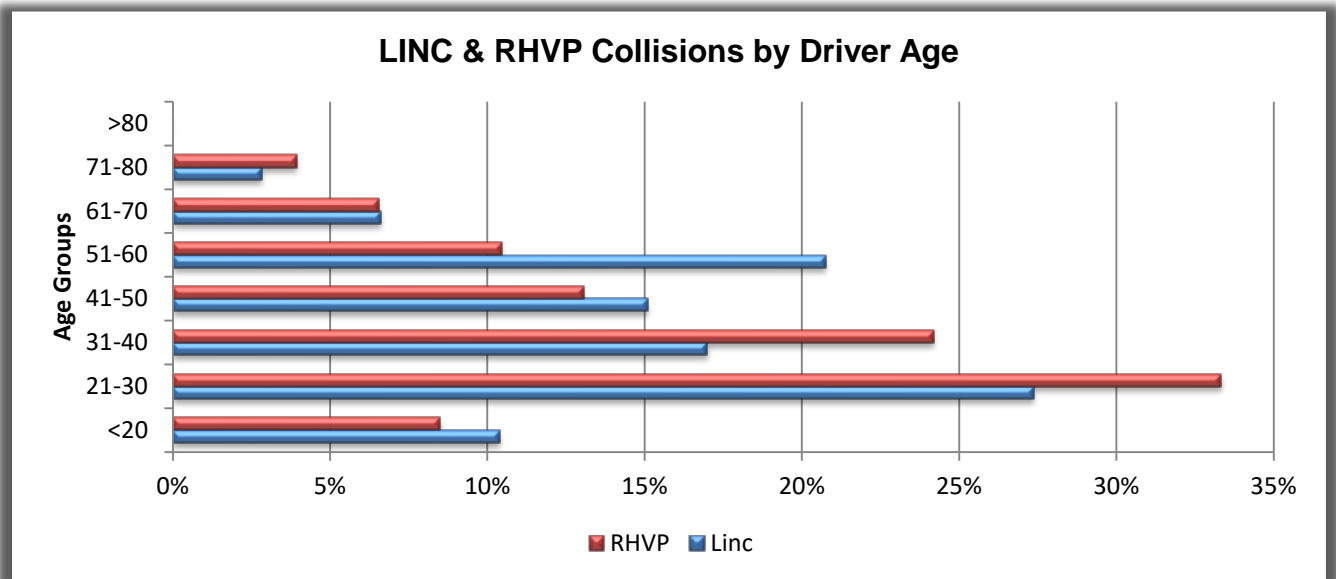
Friday had the most collisions for the LINC and Sunday was highest for the RHVP.

**LINC & RHVP Collisions by Day of Week**





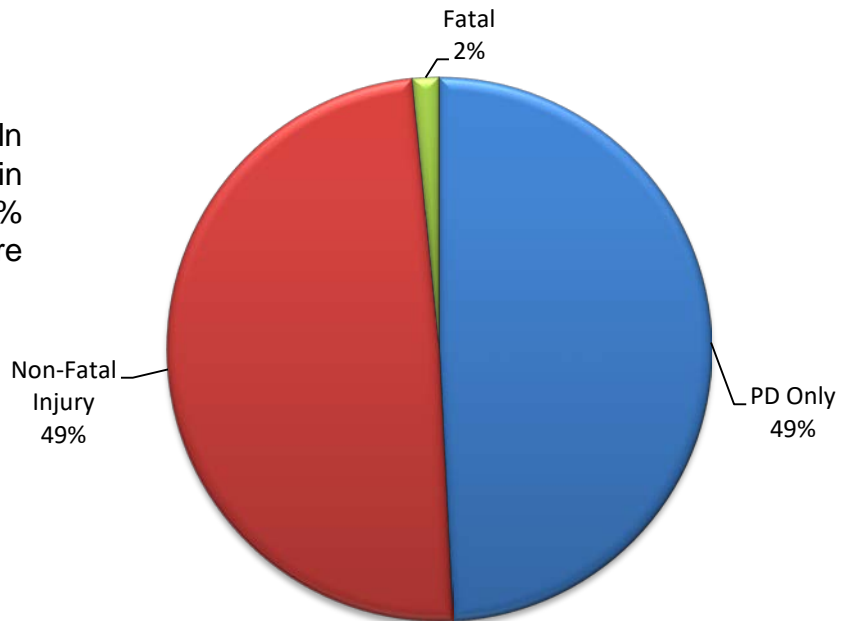
The 8:00 am – 9:00 am morning commute resulted in the highest number of collisions during that hour on the Lincoln Alexander Parkway in 2017. The Red Hill Valley Parkway had 4 different hours that had 8 collisions throughout the year.



The most common age for a driver involved in a collision on the Lincoln Alexander Parkway in 2017 was 21. The most common age for a driver involved in a collision on the Red Hill Valley Parkway was 24. It should be noted that these were drivers involved in collisions, not necessarily the person at fault.

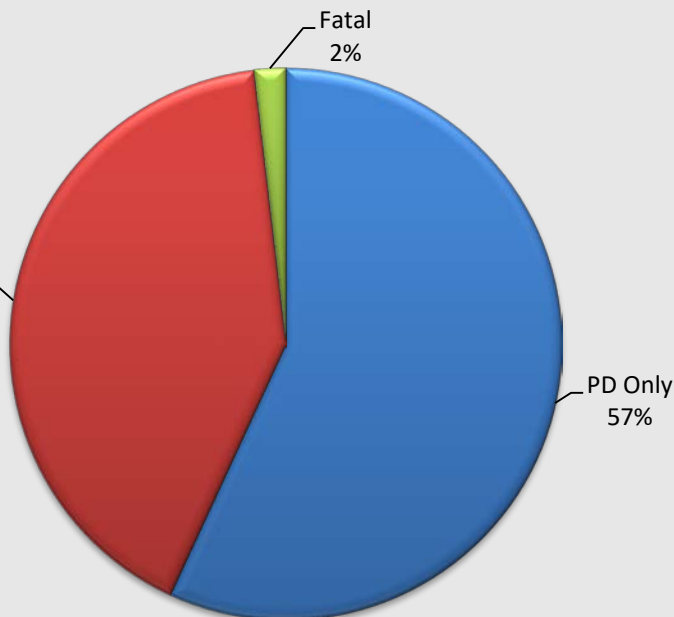
### LINC Collisions by Severity

49% of collisions on the Lincoln Alexander Parkway resulted in property damage and 49% resulted in non-fatal injuries. There was 1 fatal collision in 2017.



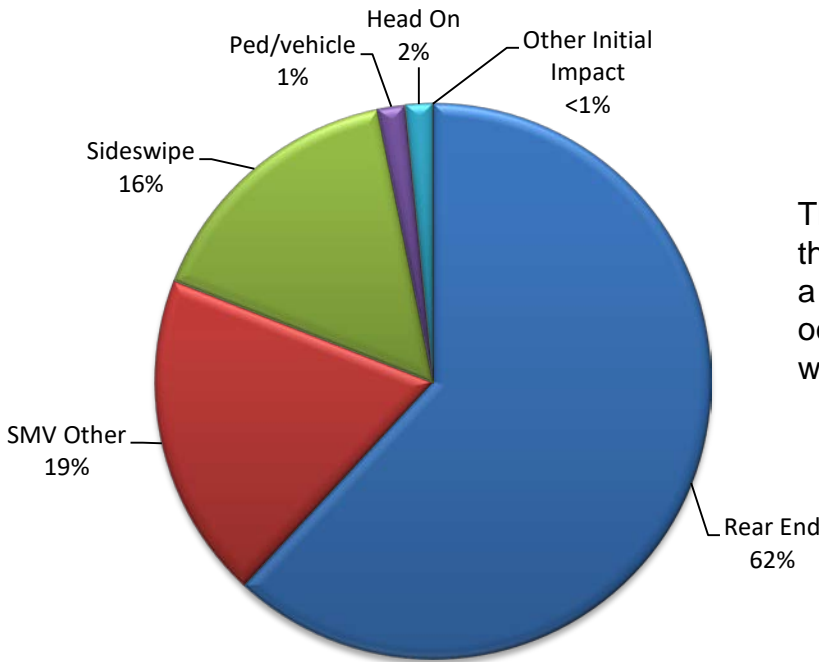
### RHVP Collisions by Severity

Non-Fatal Injury  
41%



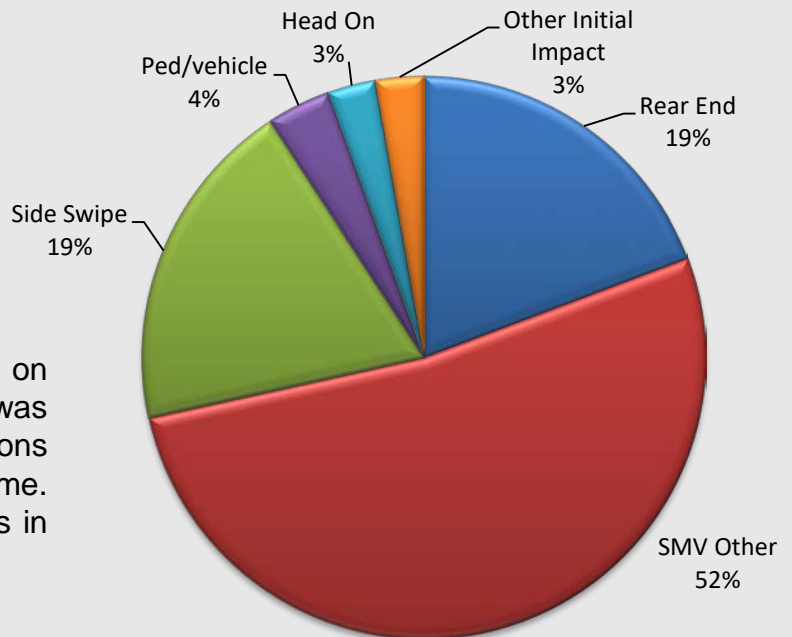
57% of collisions on the Red Hill Valley Parkway resulted in property damage and 41% resulted in non-fatal injuries. There were 2 fatal collisions in 2017.

### LINC Collisions by Initial Impact Type



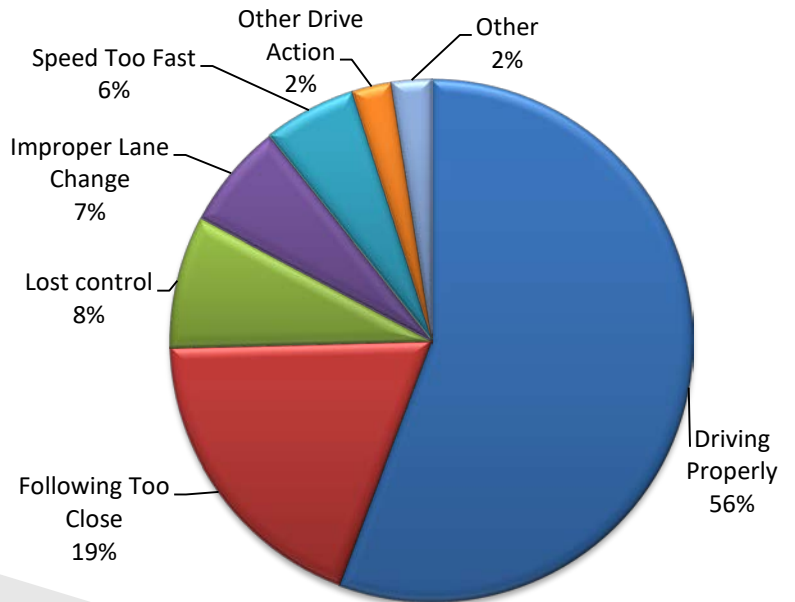
The most common impact type on the Lincoln Alexander Parkway was a “Rear End” collision which occurred 62% of the time. There was 1 Crossover collision in 2017.

### RHVP Collisions by Initial Impact Type



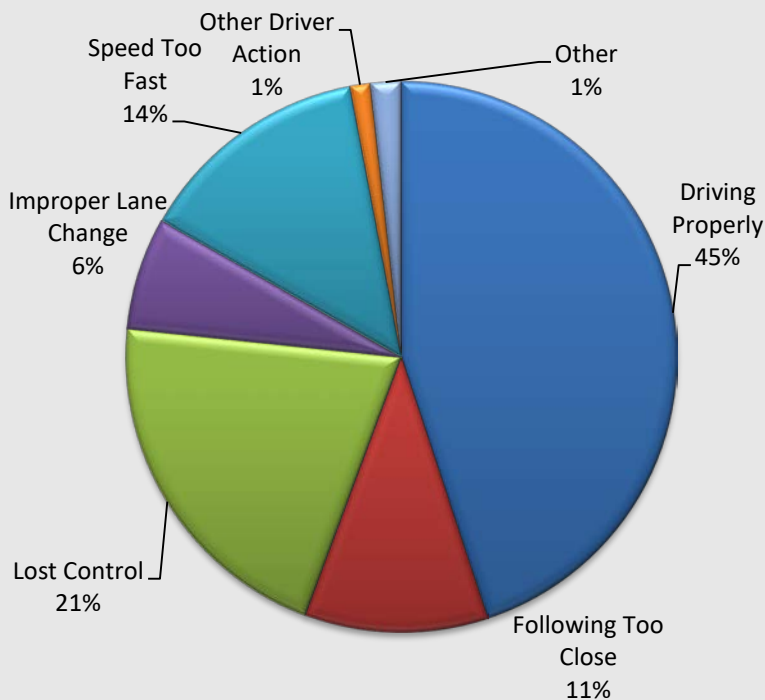
The most common impact type on the Red Hill Valley Parkway was “Single Motor Vehicle” collisions which occurred 52% of the time. There were 3 Crossover collisions in 2017.

### LINC Collisions by Driver Action



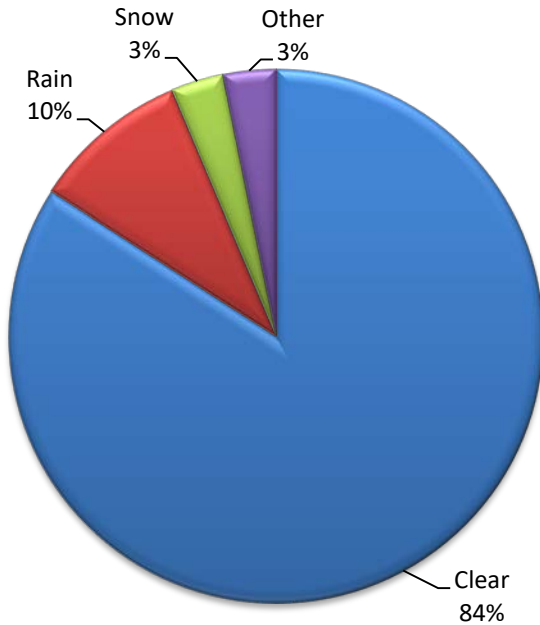
“Driving Properly” was the driver action that resulted in the most collisions on the Lincoln Alexander Parkway. “Following Too Close” was 19% and “Lost Control” was 8%.

### RHVP Collisions by Driver Action



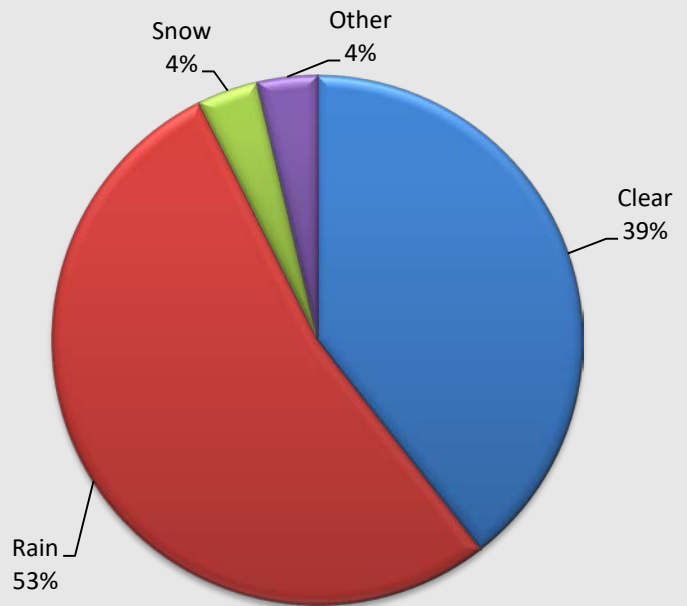
“Driving Properly” was the driver action that resulted in the most collisions on the Red Hill Valley Parkway. “Lost Control” was 21% and “Speed Too Fast” was 14%.

### LINC Collisions by Weather Condition



84% of all collisions on the Lincoln Alexander Parkway occurred when the weather was clear.

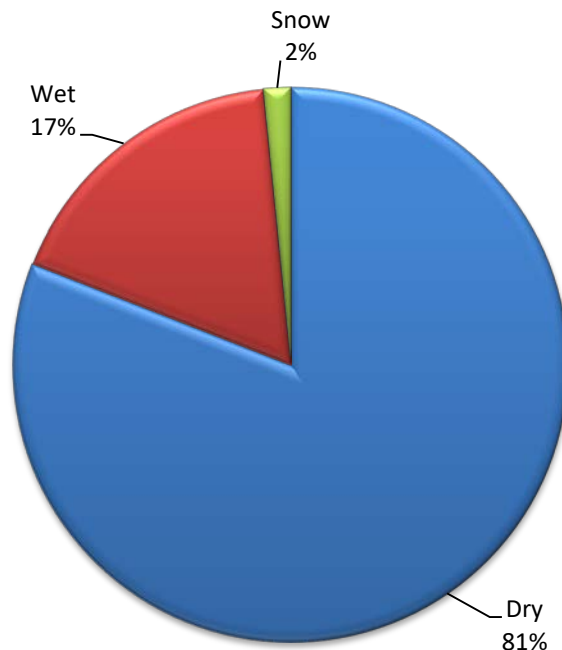
### RHVP Collisions by Weather Condition



53% of all 2017 collisions on the Red Hill Valley Parkway occurred when it was raining.

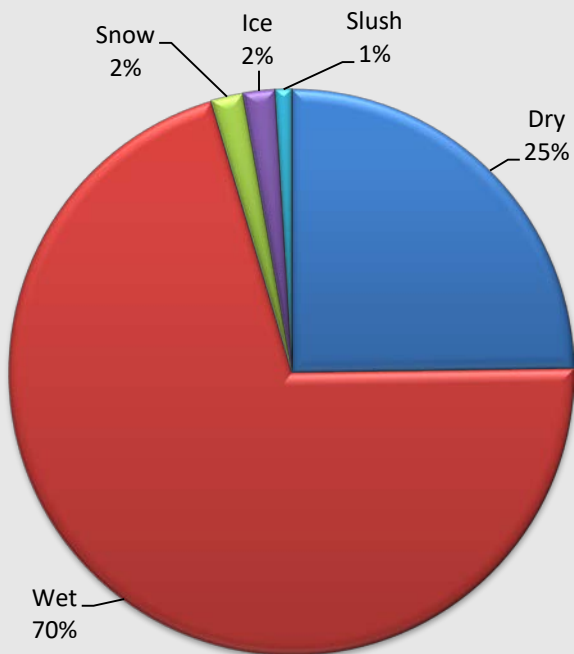


### LINC Collisions by Road Surface Condition



81% of all collisions on the Lincoln Alexander Parkway occurred when the road surface was dry.

### RHVP Collisions by Road Surface Condition



70% of all 2017 collisions on the Red Hill Valley Parkway occurred when the road surface was wet.

# Section 8

## Network Screening

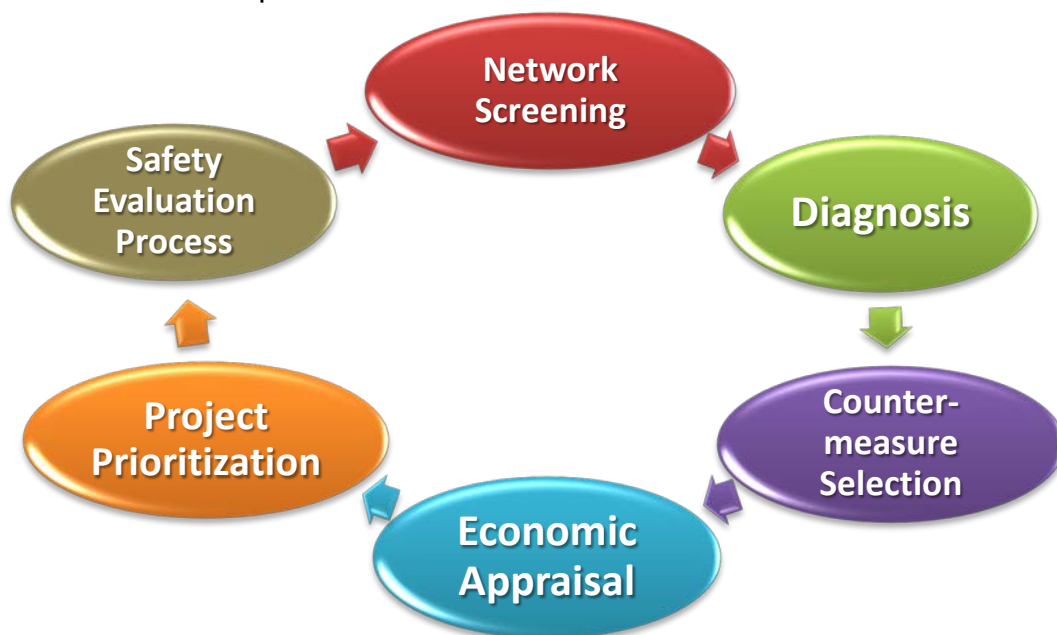


## Network Screening

Network Screening is the comprehensive process of evaluating safety conditions on the entire road network in the City of Hamilton. By using the same method at each location, the results can be compared and prioritized.

Twelve (12) types of road groups are analyzed:

- Traffic Signals (at intersections)
- IPS – Intersection Pedestrian Signals
- Mid-Block Traffic Signals
- All-Way Stop Controlled Intersections
- Two-Way Stop Controlled Intersections
- Yield Controlled Intersections
- Intersections with No Control
- Urban Roadway Sections, between intersections (curbed cross-sections)
- Rural Roadway Sections, between intersections (uncurbed cross-sections)
- Lincoln Alexander Parkway and Redhill Valley Parkway Sections
- Lincoln Alexander Parkway and Redhill Valley Parkway On-Ramps
- Lincoln Alexander Parkway and Redhill Valley Parkway Off-Ramps



## Calculation of Risk and Overrepresentation

Traditionally, collision screening processes determined candidate locations by calculating collision rates considering collision frequency and traffic volume.

A major change that has been implemented in the network screening process for the City of Hamilton is the automated calculation of overrepresentation trends in the collision that occurred at each location when compared to its peer group. By comparing locations to other similar types within the group, a risk indicator can be calculated. All locations are then grouped and sorted by the indicator. In particular, where collision types were found to be overrepresented, greater potential exists for the application of programs or techniques to reduce the number of collisions. This element forms one component of a test for candidate locations for the application of road safety audits.

To further enhance the likelihood of success in achieving collision reduction, the network risk indicator and collision type overrepresentation were supplemented with an evaluation of the frequency of collisions at each location. Each site was checked to determine if the number of collisions at the locations exceeded the upper 95% confidence limits for the expected number of collisions for sites in that group of locations. This additional test ensured that there was good “potential” at each site selected to implement successful countermeasures.

Network Screening Overrepresentation Ranking – 2013-2017 (TOP 15 LOCATIONS)

Rank	Group	Description	Network Risk Indicator	Total Collisions	Collisions per Km	Overall average # of Collisions for 5 years for Group	Fatal or Injury Collisions for 5 Years for Location
1	Onramp	Mud: Mud SB - EB off ramp - RHVP	86.209	39	91.1	11.0	8
2	Two-way	Highland Rd and Third Rd	72.694	7		1.1	5
3	Urban Road	Dundurn: Aberdeen – King	72.208	23	17.7	15.3	12
4	Onramp	King to RHVP NB loop on ramp	59.385	7	16.2	11.0	4
5	Off-ramp	RHVP SB to King off ramp	56.834	8	16.7	11.3	2
6	Rural Road	Pritchard: Stone Church – Rymal	55.695	12	11.7	3.0	8
7	Rural Road	Rymal: Upper Sherman - Upper Gage	53.638	45	53.4	3.0	37
8	Rural Road	Jerseyville: Martin – Wilson	50.166	23	10.8	3.0	17
9	Urban Road	Barton: Wellington – Wentworth	48.300	44	51.3	15.3	16
10	Off-ramp	SCRIP EB - SB ramp: Mud NB - SB off ramp – SCRIP	48.194	19	43.6	11.3	7
11	Urban Road	Stone Church: Upper Ottawa – Pritchard	48.076	38	20.7	15.3	27
12	Urban Road	Wilson: Fiddlers Green – Mohawk	42.368	45	24.2	15.3	30
13	Two-way	10th Concession and Cooper	41.573	6		1.1	4
14	Urban Road	King: James – Catharine	41.234	23	68.2	15.3	12
15	Urban Road	SCRIP: Stone Church to RHVP off ramps	40.176	10	28.0	15.3	8

Network Screening Overrepresentation Ranking – 2013-2017 (LOCATIONS 16-30)

Rank	Group	Description	Network Risk Indicator	Total Collisions	Collisions per Km	Overall average # of Collisions for 5 years for Group	Fatal or Injury Collisions for 5 Years for Location
16	Urban Road	Rymal: West 5th - Upper James	39.975	21	59.3	15.3	16
17	Two-way	Eleventh Rd & Mud	37.175	15		1.1	10
18	Two-way	Birch Avenue and Princess Street	36.834	7		1.1	7
19	Urban Road	Queenston: Parkdale - Nash	36.754	77	47.5	15.3	47
20	Urban Road	Barton: James - Wellington	33.793	36	42.3	15.3	18
21	Rural Road	VanWagners: Beach Blvd- Centennial Pkwy	33.595	19	7.5	3.0	10
22	On-ramp	Queenston to RHVP SB loop on ramp	30.085	8	24.2	11.0	3
23	Urban Road	Upper James: Mohawk - LINC WB off ramp	29.815	61	58.7	15.3	44
24	Urban Road	Barton: Wentworth - Sherman	29.789	29	34.4	15.3	21
25	Rural Road	Sulphur Springs: Mineral Springs - Lovers Lane	29.786	12	8.2	3.0	6
26	Rural Road	Weirs Ln: Hwy 8 - Governors	29.613	12	5.5	3.0	3
27	Two-way	Beechwood & Lottridge	28.345	6		1.1	6
28	Two-way	Cooper and HWY 97	28.147	8		1.1	3
29	Urban Road	Upper James: Rymal - Alderlea	28.049	32	58.7	15.3	24
30	Rural Road	Evans: Dundas - Parkside	28.034	9	10.0	3.0	4

Network Screening Overrepresentation Ranking – 2013-2017 (LOCATIONS 31-50)

Rank	Group	Description	Network Risk Indicator	Total Collisions	Collisions per Km	Overall average # of Collisions for 5 years for Group	Fatal or Injury Collisions for 5 Years for Location
31	Urban Road	Queenston: Nash - Centennial Pkwy	28.012	58	71.1	15.3	31
32	Rural Road	Rymal: Swayze - Upper Centennial	27.558	19	46.8	3.0	9
33	Urban Road	Upper James: Rymal - Stone Church	27.047	67	66.5	15.3	44
34	Urban Road	John: King - Barton	26.115	20	22.6	15.3	9
35	Rural Road	Old Ancaster Dundas: Turnbull - Lions Club	26.049	34	18.2	3.0	14
36	Rural Road	Fifty: Ridge - Coker	25.768	7	4.7	3.0	5
37	Urban Road	King: Catharine - Wellington	25.668	40	75.2	15.3	9
38	Urban Road	Wellington: King - Claremont Access	25.337	13	66.3	15.3	5
39	Rural Road	Twenty: Garth - Upper James	25.213	7	4.3	3.0	3
40	Urban Road	Barton: Sherman - Gage	23.908	38	44.2	15.3	21
41	Rural Road	Jerseyville: Paddy Greene - Martin	22.207	12	6.5	3.0	4
42	Urban Road	King: Queen - James	21.897	57	67.9	15.3	21
43	Rural Road	Rymal: Upper Wentworth - Upper Sherman	21.601	25	30.5	3.0	14
44	Urban Road	Fennell: Upper Ottawa - Upper Kenilworth	21.418	17	19.4	15.3	10
45	Urban Road	Main: Longwood - Paradise	21.028	7	60.3	15.3	4
46	Rural Road	Miles: Dickenson - Airport	20.852	13	4.8	3.0	7
47	Urban Road	King: Paradise - Newton	20.669	22	28.8	15.3	13
48	Urban Road	James: St Josephs - King	20.136	45	46.5	15.3	12
49	Two-way	6th Con & Brock Rd	20.118	6		1.1	5
50	Rural Road	Ridge: Upper Centennial - New Mountain	20.109	8	3.3	3.0	4

# Section 9

## Red Light Camera Statistics





## Red Light Cameras

The City of Hamilton has installed 24 Red Light Cameras (RLC). The chart, on the following page, shows the location of all RLC's installed before 2017. The City installed RLCs at 5 locations in 2017:

- Charlton Street @ John Street
- Mohawk Road @ Upper Paradise Road
- Hess Street @ York Road
- Dundas Street @ Mill Street
- Highway 8 @ Green Road

Red Light Cameras are generally installed at locations that have a history of right-angle collisions which typically result in more severe injury & fatal collisions. There has been a 49% reduction in right-angle collisions and 57% reduction in injury/fatal collisions at all Red Light Camera locations combined in the past 3 years.



APPENDIX A  
Report PW19012  
Page 68 of 88

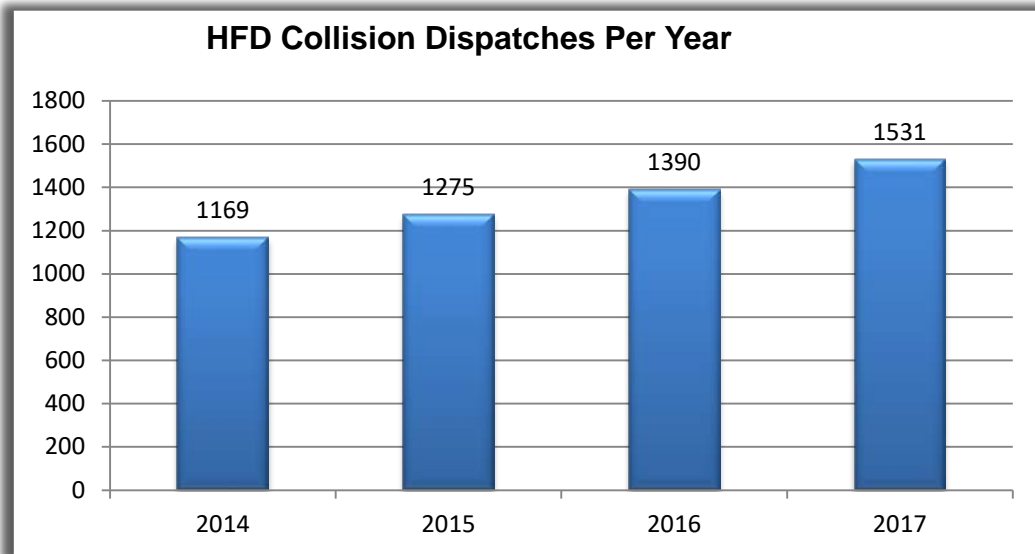
Location	Date Installed	Right Angle Collisions			Injury/Fatal Collisions			Annual Violations
		3 Years Before	2015-2017	% Change	3 Years Before	2015-2017	% Change	2015-2017
Stone Church @ Upper Wentworth	21-Jul-08	1	1	0%	0	0	0%	216
Mud @ Paramount	21-Jul-08	3	2	-33%	2	1	-50%	222
Cannon @ Hess	19-Aug-08	9	2	-78%	5	2	-60%	1940
Burlington @ Gage	19-Aug-08	8	2	-75%	7	2	-71%	243
Dundurn @ King	17-Aug-09	13	3	-77%	7	1	-86%	2550
Dundurn @ Main	17-Aug-09	5	1	-80%	5	0	-100%	2004
Bay @ Main (EB)	12-Oct-10	4	8	+100%	2	4	+100%	605
Cannon @ Kenilworth	12-Oct-10	8	6	-25%	6	3	-50%	470
Bay @ Main (NB)	16-Oct-12	7	8	+14%	5	4	-20%	269
Main @ Sanford	16-Oct-12	3	3	0%	1	1	0%	1231
Brantdale @ Upper James	16-Oct-12	1	0	-100%	1	0	-100%	884
Longwood @ Main	12-Nov-13	4	1	-75%	1	1	0%	176
Mohawk @ Upper Gage	12-Nov-13	3	1	-67%	2	1	-50%	224
Mohawk @ Upper Wellington	05-Dec-14	6	2	-67%	5	1	-80%	659
Fennel @ Up. Gage	28-Nov-14	7	0	-100%	5	0	-100%	166
King @ Lawrence/RHVP	05-Dec-14	3	0	-100%	3	0	-100%	392
Mohawk @ Upper Wentworth*	13-Feb-15	3	1	67%	3	1	-67%	417
Main @ Wellington*	13-Feb-15	10	12	+20%	5	8	+60%	425
King @ Macklin*	07-Jan-15	6	0	-100%	5	0	-100%	1740
<b>All RLC Locations Combined</b>		<b>104</b>	<b>53</b>	<b>-49%</b>	<b>70</b>	<b>33</b>	<b>-57%</b>	<b>14833</b>

\*After collisions from 2016 & 2017 only

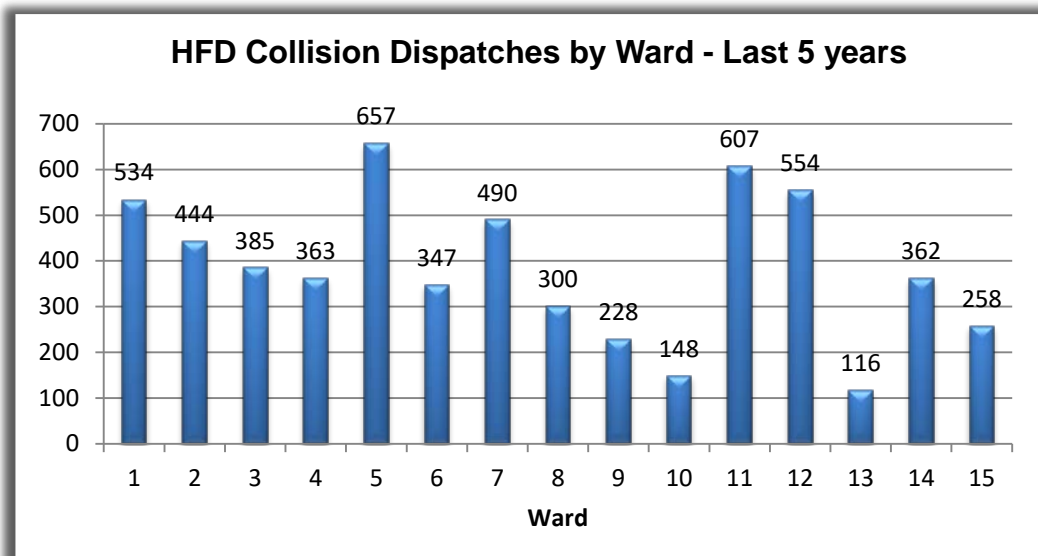
# Section 10

## Hamilton Fire Department Collision Statistics

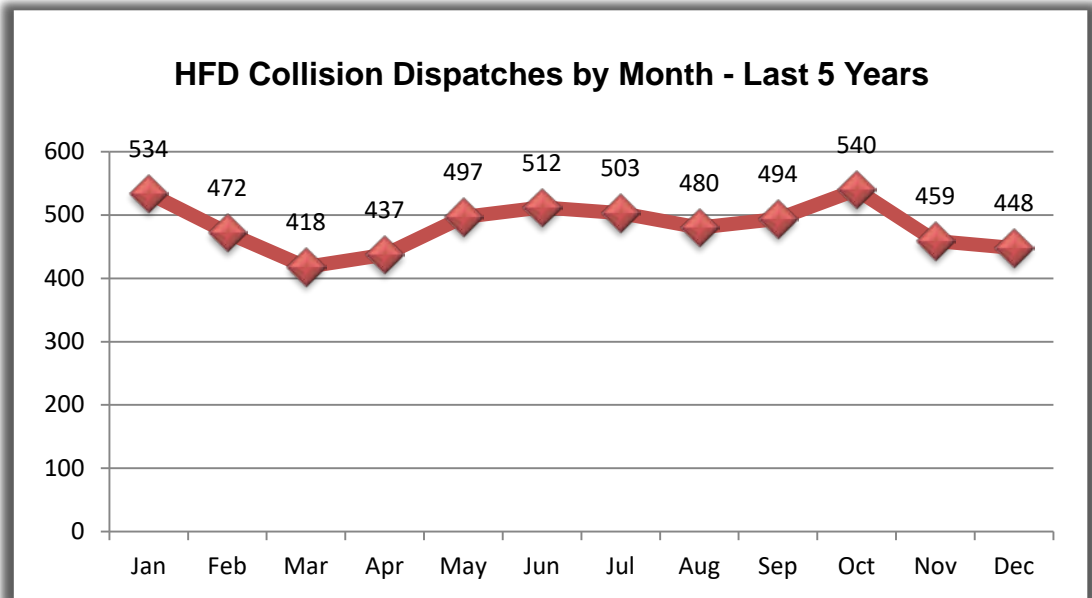




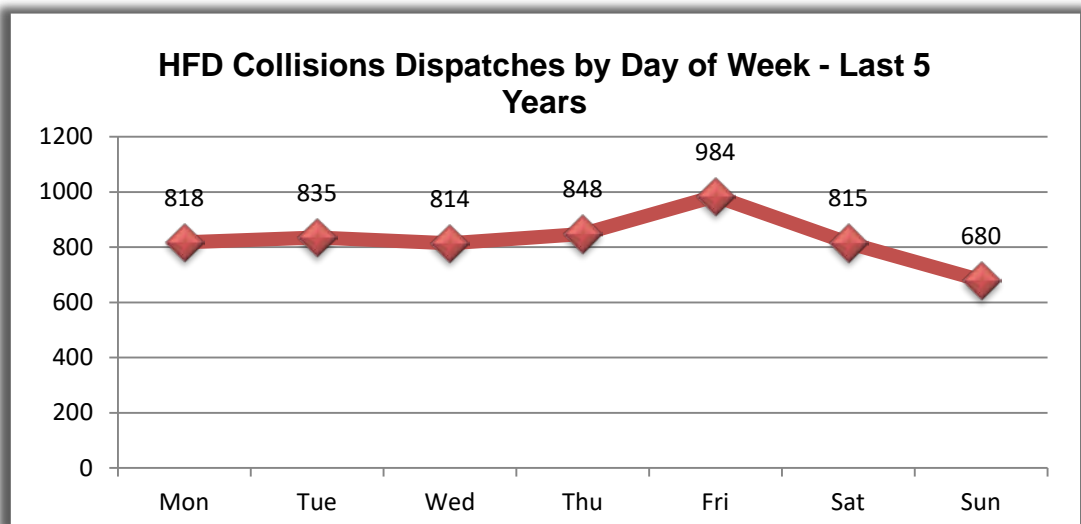
The Hamilton Fire Department have been dispatched to a higher number of collisions every year since 2014. In 2017, an increase of 141 more collision dispatches than 2016, an increase of approximately 10%.



The last 5 years have resulted in Ward 5 having the highest number of collision dispatches for the Hamilton Fire Department with an average of approximately 130 per year. Ward 13 has the fewest collision dispatches with an average of 23 per year.

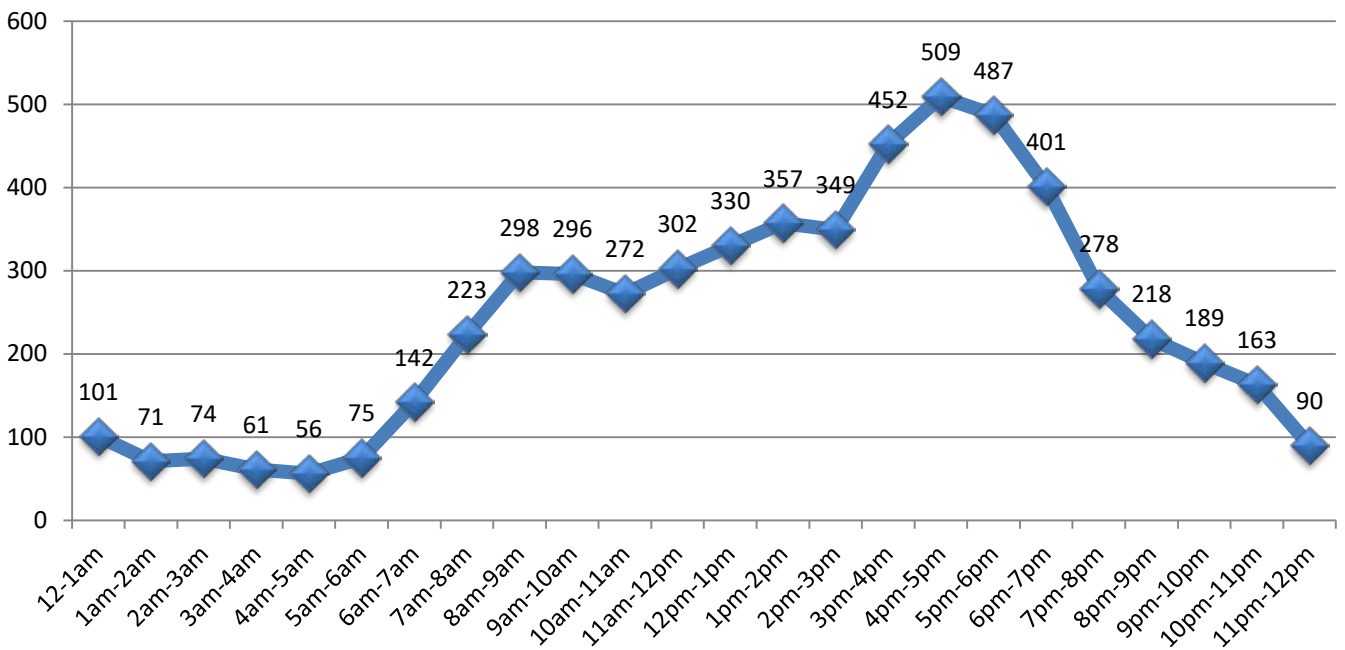


The Hamilton Fire Department has been dispatched to 540 collisions in October over the past 5 years. This coincides with October also having the highest monthly percentage of collisions (9%) in the past 5 years.



Fridays have statistically been the day with the highest number of collisions resulting in Hamilton Fire being dispatched. This coincides with Fridays also being the day with the highest number of collisions in the past 5 years.

**HFD Collision Dispatches by Hour of Day - Last 5 Years**



The time period of 4:00 pm – 5:00 pm has been the hour in which the Hamilton Fire Department have been dispatched most often in the past 5 years for collisions.

# Section 11

## Public Health Statistics



**Emergency Department Visits  
In the City of Hamilton  
By Mode of Transportation By Year (2013-2017)  
(Rate Per 100,000 Population)**

Year	Motor Vehicle Collisions		Pedestrian		Cycling	
	#	Rate	#	Rate	#	Rate
2013	3,484	637.7	367	67.2	1,132	207.2
2014	3,698	670.9	405	73.5	1,204	218.4
2015	3,798	684.3	393	70.8	1,242	223.8
2016	4,221	752.4	468	83.4	1,156	206.1
2017	4,182	733.8	434	76.2	1,174	206.0

Motor vehicle collisions account for more emergency department visits and hospital admissions in comparison to pedestrian and cycling injuries. Emergency visit numbers differ from collisions stats as not all emergency visits are the result of a reported collision, there can be multiple diagnoses per visits and often there are multiple people injured in one collision.

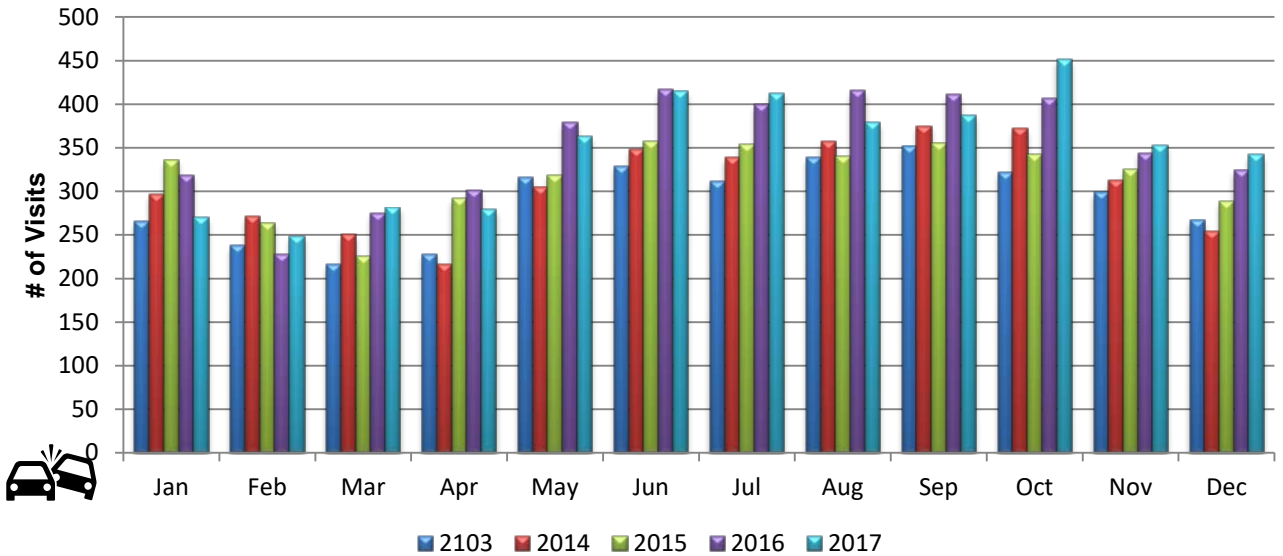
In 2017, there were 4,182 emergency department visits to Hamilton hospitals for injuries related to motor vehicle collisions. 671 (16%) of these visits required hospital admittance.

Between 2013 and 2017, the rate of emergency department visits to Hamilton hospitals for injuries related to motor vehicle collisions has increased.

The following graphs show the number of monthly emergency department visits per year for motor vehicle collisions, pedestrians and cyclists.

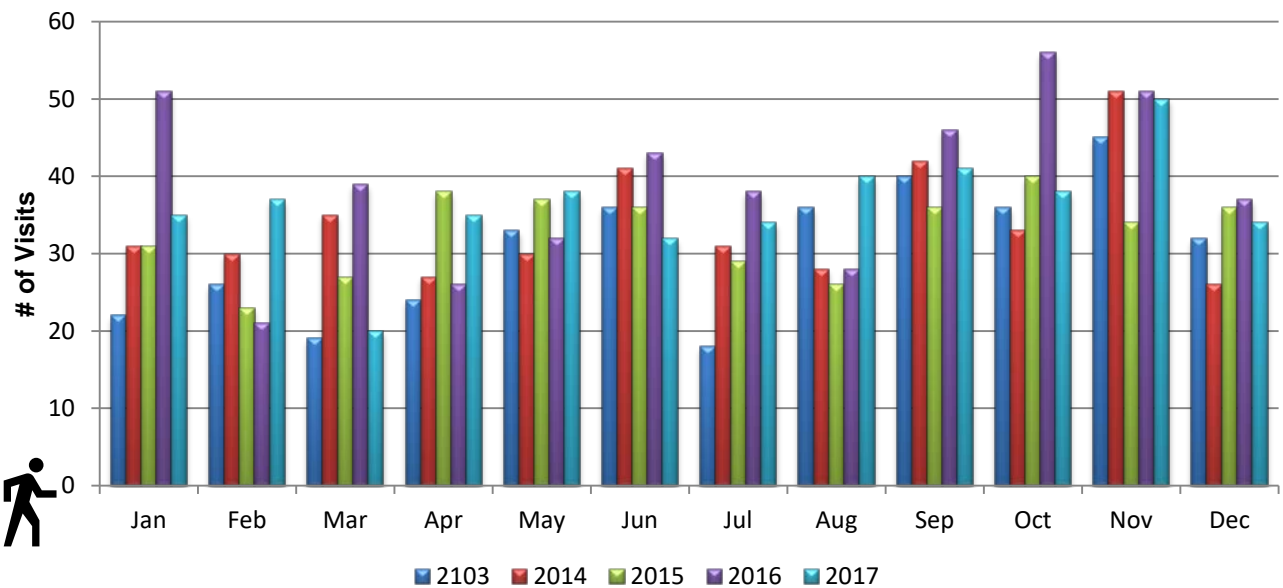


### Monthly Emergency Department Visits by Year for Motor Vehicle Collisions



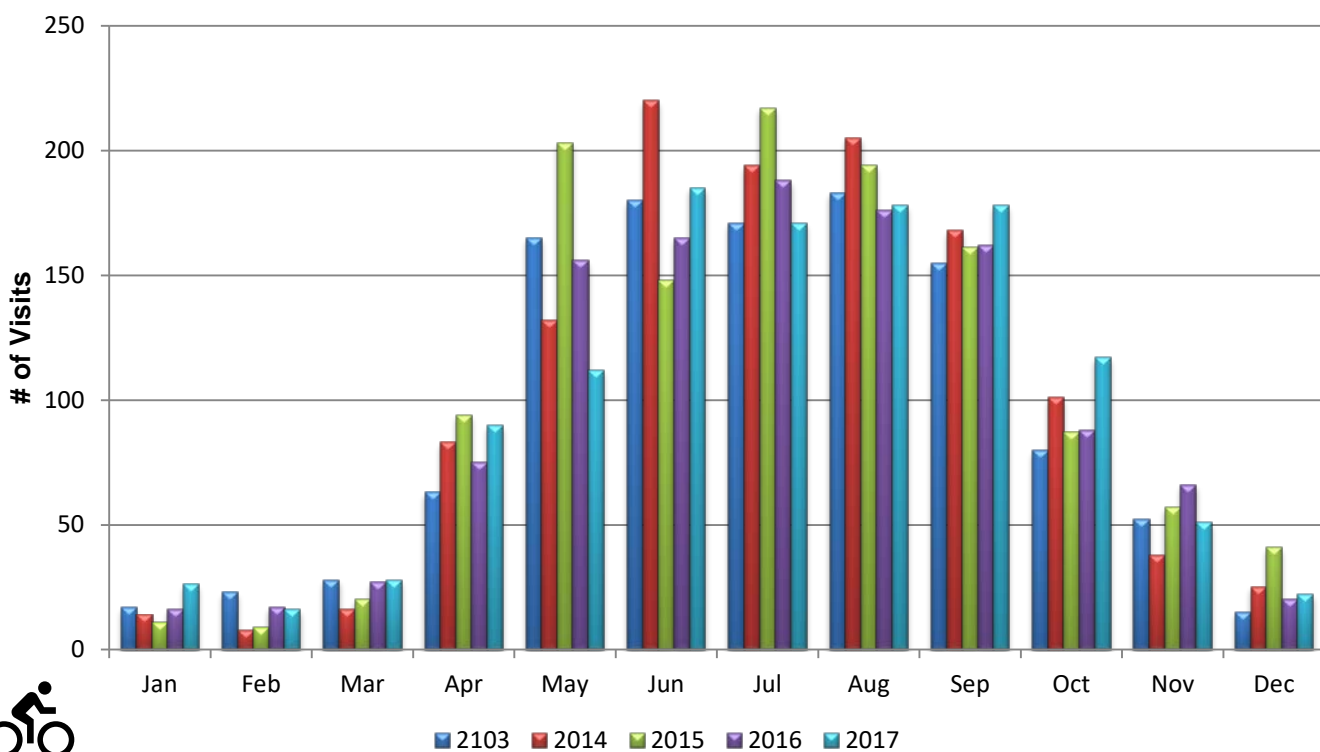
October 2017 was the month with the highest number of visits (approximately 450) to the emergency department due to motor vehicle collisions.

### Monthly Emergency Department Visits by Year for Pedestrians



October 2016 was the month with the highest number of visits (approximately 56) to the emergency department for pedestrian collisions since 2013.

**Monthly Emergency Department Visits by Year for Cyclists**



June 2014 was the month with the highest number of visits (approximately 220) to the emergency department for cyclists.

# Section 12

## Hamilton Police Services Statistics



The Hamilton Police Service has developed a year-long Road Safety Education and Awareness Campaign. The goal is to raise understanding of driver and pedestrian safety rules and gain compliance on the use of safety equipment. As part of the Hamilton Strategic Road Safety Committee, the Hamilton Police Service is committed to reducing motor vehicle collisions (MVC's) in Hamilton.

The 2017 Traffic Safety Program targeted seasonal issues. In the spring/summer months, the focus was on distracted driving, seat belts, aggressive driving and speeding. In the fall, emphasis was directed again at distracted driving and speeding. In addition, the Hamilton Police Service joined the provincial Seat Belt Campaign. During the holiday season, R.I.D.E. lanes were emphasized.

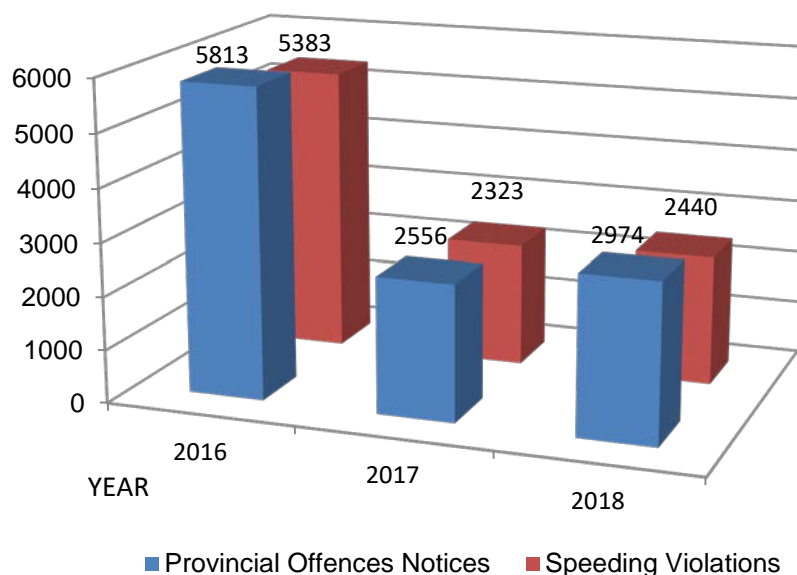
### Hazardous Moving Violations

Hazardous moving violations (red light infractions, stop sign infractions, speeding, careless driving offences, distracted driving, etc.), decreased 11.32% over 2016. In 2017, there were 34,964 provincial offenses notices issued in comparison to 39,424 notices in 2016.

### Non-Hazardous Violations

Non-hazardous violations (seat belt violations, fail to surrender permits, validation tag offences, etc.), decreased 3.81% over 2016. In 2017, 14,408 violations were issued, in comparison to 14,978 in 2016.

**# of Notices and Violations issued per year on the LINC/RHVP**



## 2017 Alcohol-Related Charges

In 2017, there were 673 alcohol-related driving offences, which represent a decrease of 1.61% over 2016. In 2016, there were 684 alcohol-related driving offences.

There were 160 motor vehicle collisions that involved alcohol in 2017 as compared to 121 in 2016, an increase of 32.23%.

Type of Charges	2017	2016	% Change
Impaired	279	273	+2.19%
Over 80 mg	322	338	-4.73%
Impaired C.B.H.	2	2	0.00%
Impaired by Drugs	16	22	-27.27%
Impaired Cause Death	0	1	-100%
Refuse Breath	43	36	+19.44%
Over 80 cause Death	0	1	-100%
Over 80 cause B.H.	3	0	+300%
Refuse Blood	1	0	+100%
Refuse A.S.D	7	11	-36.36%
Blood Samples Taken	1	0	+100%
Alcohol-Related Driving Offences	673	684	-1.61%

### Five-Year Trend: Alcohol Related Charges

Type of Charges	2017	2016	2015	2014	2013
Impaired	279	273	300	350	353
Over 80 mg	322	338	377	447	419
Impaired C.B.H.	2	2	5	2	0
Impaired by Drugs	16	22	24	18	4
Impaired Cause Death	0	1	1	1	1
Refuse Breath	43	36	50	60	39
Over 80 cause Death	0	1	1	0	0
Over 80 cause B.H.	3	0	3	0	0
Refuse Blood	0	0	1	0	0
Refuse A.S.D	7	11	16	18	12
Blood Samples Taken	1	0	4	3	3
Alcohol-Related Driving Offences	673	684	778	896	828

**2013-2017 R.I.D.E. Stats**

<b>R.I.D.E Program</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
R.I.D.E. Stops	182,228	224,503	245,760	240,344	238,450
R.I.D.E. Tests	156	219	337	391	376

R.I.D.E. is a year-long educational and enforcement program for the Hamilton Police Service. The Service also participates in the Provincial Policing Community's annual R.I.D.E. focus that starts in December.

<b>R.I.D.E. Stats</b>	<b>2017 Yearly Total</b>	<b>2016 Yearly Total</b>	<b>% Difference</b>
Stopped	182,228	224,503	-18.83%
Pass	107	162	-33.95%
Warn	29	39	-25.64%
Fail	20	18	+11.11%
Impaired	8	4	+100%
Over .08	24	22	+9.09%
Refuse A.S.D.	0	0	0.00%
Refuse Breath	0	0	0.00%
Other C.C.	21	18	+16.67%
Roadside Demand	156	219	-28.77%
Alcohol Warn Range Suspension	29	39	-25.64%

In 2017, there were a total of 182,228 vehicles stopped by the R.I.D.E Program. This represents a decrease of 18.83%, below 2016.

R.I.D.E. will again be a focus of the **2018 Traffic Management Plan**.

# Section 13

## Action Items



## **Demonstrating a commitment to continually increase safety for all road users, the Hamilton Strategic Road Safety Committee will:**

- Review and implement collision countermeasures based on the Network Screening results for intersections and road segments identified as being the most dangerous locations in the City. This will include on-site investigations, along with collecting traffic data, to determine the cause of collisions and to develop recommendations to increase safety at each location based on cost-benefit analysis.
- Development of an interactive mapping tool that will show all motor vehicle, pedestrian and cycling collisions that have occurred on Hamilton streets.
- The Province is in the process of amending the Highway Traffic Act to implement Bill 65 legislation which will reduce the speed limit on all local roadways within designated neighbourhoods to 40 km/h. Subject to Council approval this initiative would be initiated in 2019.
- In conjunction with the neighbourhood speed limit reductions, designated School Zones located on local roadways, would be reduced to 30 km/h.
- Working with other Ontario municipalities, implement Automated Speed Enforcement zones throughout the City based on the new Bill 65 legislation and the future amendments to the Highway Traffic Act. This could include a mobile speed enforcement camera that can be stationed throughout the City in various designated Community Safety Zones and School Zones
- Implement the ideology of Vision Zero.
- Review new technologies that can be used to enhance traffic safety including autonomous vehicle and connected vehicle/infrastructure applications.
- Update the yearly collision statistics and provide a Traffic Safety Report on an annual basis.



# Section 14

## Appendix

APPENDIX.

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## Motor Vehicle Collision History

Year	Police Reported Collisions	Fatal Collisions	Injury Collisions	Property Damage Collisions
2000	5217	20	2023	3151
2001	5171	20	2031	3107
2002	5270	19	2229	3020
2003 (a)	4041	21	1784	2238
2004	3161	16	1697	1448
2005	3149	19	1690	1440
2006	3174	22	1638	1514
2007	3356	21	1743	1592
2008	3314	14	1675	1625
2009	3335	14	1666	1655
2010	3673	20	1809	1844
2011	3755	17	1835	1903
2012	3650	20	1795	1835
2013	3521	14	1742	1765
2014	3835	16	1831	1988
2015	3864	14	1931	1919
2016	3610	11	1937	1662
2017	3578	16	1682	1880

(a) Introduction of Collision Reporting Centres – refer to disclaimer on Page 2.



## Personal Injuries and Fatalities

Year	Police Reported Collisions	Persons Injured	Personal Injuries/1,000 Population	# of Fatalities	Fatalities/100,000 Population	Fatalities/10,000 Registered Vehicle
2000	5217	3013	6.4	22	4.7	0.6
2001	5171	3107	5.2	21	4.4	0.6
2002	5270	3209	6.4	19	3.8	0.5
2003(a)	4041	2680	5.3	21	4.1	0.5
2004	3161	2507	5.0	16	3.2	0.4
2005	3149	2422	4.8	19	3.8	0.5
2006	3174	2427	4.8	25	4.9	0.7
2007	3356	2457	4.9	27	5.3	0.7
2008	3314	2347	4.6	14	2.8	0.4
2009	3335	2345	4.6	16	3.1	0.4
2010	3673	2533	5.0	21	4.1	0.5
2011	3755	2509	4.8	18	3.5	0.5
2012	3650	2462	4.7	22	4.2	0.5
2013	3521	2452	4.7	15	2.9	0.4
2014	3835	2648	5.1	18	3.5	0.4
2015	3864	2720	5.2	15	2.8	n/a
2016	3610	2653	5.1	12	2.3	0.3
2017	3578	2332	4.9	16	3.0	0.4

(a) Introduction of Collision Reporting Centres – refer to disclaimer on Page 2.



## Pedestrian and Cyclist Injuries and Fatalities

Year	Collisions Involving Pedestrians	Pedestrian Injuries/ Fatalities	Pedestrian Fatalities Only	Collisions Involving Cyclists	Cyclist Injuries/ Fatalities	Cyclist Fatalities Only
2000	282	271	8	159	145	1
2001	270	262	2	157	131	4
2002	262	253	2	170	146	2
2003(a)	264	237	6	142	120	0
2004	241	222	4	169	143	1
2005	268	245	5	151	131	0
2006	243	227	6	146	132	2
2007	293	288	8	156	137	0
2008	250	246	3	162	140	1
2009	221	209	2	139	121	2
2010	272	257	7	162	143	2
2011	267	274	8	149	127	0
2012	264	247	6	161	138	1
2013	234	220	5	168	131	1
2014	235	225	5	157	130	0
2015	250	224	7	165	133	1
2016	278	259	4	179	148	0
2017	239	215	4	176	138	0



## Alcohol Related Motor Vehicle Collisions

Year	Police Reported Collisions	Total Alcohol-Related Collisions	% of Total Collisions Involving Alcohol	Impaired or Had Been Drinking (Drivers Under the Age of 21)	Total Fatal Collisions	Alcohol-Related Fatal Collisions (a)	% Fatal Collisions Involving Alcohol
2000	5217	252	5.0	5.8	20	1	5.0
2001	5171	266	5.1	7.8	20	1	5.0
2002	5270	281	5.3	4.6	19	0	0.0
2003 (b)	4041	242	5.9	3.4	19	1	5.2
2004	3161	208	6.6	1.5	16	2	12.5
2005	3149	234	7.4	7.9	19	2	10.5
2006	3174	231	7.3	4.8	22	2	9.0
2007	3356	223	6.6	8.5	21	2	9.5
2008	3314	235	7.0	9.4	14	2	14.2
2009	3335	195	5.8	6.1	14	2	14.2
2010	3673	181	4.9	7.7	20	2	10.0
2011	3755	190	5.0	3.3	17	4	23.5
2012	3650	155	4.2	2.0	20	0	0
2013	3521	168	4.8	4.0	14	3	21.4
2014	3835	169	4.4	1.9	16	2	12.5
2015	3864	148	3.8	2.4	14	0	0
2016	3610	151	4.2	1.7	11	1	9.1
2017	3578	174	4.7	3.4	16	2	12.5

(a) Includes drivers classified as impaired due to alcohol or classified as had been drinking

(b) Introduction of Collision Reporting Centres – refer to disclaimer on Page 2.



## 2017 City of Hamilton's Annual Collision Report

Please contact us for more information.

City of Hamilton  
Public Works Department

[TrafficOps@hamilton.ca](mailto:TrafficOps@hamilton.ca)  
(905)546-4376





**CITY OF HAMILTON**  
**PUBLIC WORKS DEPARTMENT**  
**Engineering Services Division**  
**and**  
**Roads and Traffic Division**

<b>TO:</b>	Mayor and Members General Issues Committee
<b>COMMITTEE DATE:</b>	February 6, 2019
<b>SUBJECT/REPORT NO:</b>	Lincoln M. Alexander Parkway (LINC) and Red Hill Valley Parkway (RHVP) Transportation and Safety Update (PW18008a) (City Wide) (Outstanding Business List Item)
<b>WARD(S) AFFECTED:</b>	City Wide
<b>PREPARED BY:</b>	Gord McGuire (905) 546-2424, Extension 2439 Edward Soldo, P.Eng. (905) 546-2424, Extension 4622
<b>SUBMITTED BY:</b>	Gord McGuire Director, Engineering Services Public Works Edward Soldo, P.Eng. Director, Roads and Traffic Public Works
<b>SIGNATURE:</b>	

### RECOMMENDATION

- (a) That staff be directed to develop a Terms of Reference (TOR) for a functional design of the LINC and RHVP. The TOR will address the long term needs of these facilities as per PW18008. The undertaking would generate a Request for Proposal (RFP) to include a review of overall operating conditions on the LINC and RHVP. The RFP would address the implementation of potential future widening and connections with Highways 403 and Queen Elizabeth Way, truck movements; transit opportunities and safety enhancements (lighting, medians, geometrics). Funding is available in account 4031711015 RHVP Rehabilitation to an upset limit of \$150,000;

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**SUBJECT: Lincoln M. Alexander Parkway (LINC) and Red Hill Valley Parkway (RHVP) Transportation and Safety Update (PW18008a) (City Wide)**  
**- Page 2 of 9**

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- (b) That staff present the RFP to council for the review and approval prior to issuance;
- (c) That the Outstanding Business List Item, Lighting on the Red Hill Valley Parkway (RHVP), be identified as complete and removed from the Public Works Outstanding Business List.

### **EXECUTIVE SUMMARY**

The LINC opened in 1997 and was subsequently followed by the opening of the RHVP in 2007. This report will outline the immediate program for the parkways and the longer-term studies required to enhance the roadways for future needs.

The purpose of this report is to provide a summary of works and actions that have occurred over the last several years relative to operational and safety enhancements on the RHVP and LINC as well as to seek approval for the development of a TOR and approval process for the issuance of an RFP.

The purpose of the RFP is to establish a comprehensive scope of work that considers a variety of elements that respond to questions and concerns raised by council over time, the changing needs of the parkway, future use and potential expansion and the capital needs identified through the study. Staff will report back with the results of the study and propose a comprehensive plan as determined by the study and to seek further approval from Council.

Staff retained a consultant (CIMA) to review and consider illumination on the parkways and the consultant has submitted their findings. The illumination review found that lighting is warranted, however to install these lighting systems a lengthy Environmental Assessment (EA) process will be required. The EA process is more appropriately done holistically to address all the parkways needs as noted above.

### ***Alternatives for Consideration – Page 9***

### **FINANCIAL – STAFFING – LEGAL IMPLICATIONS**

**Financial:** The project budget can be accommodated in the RHVP and LINC rehabilitation programs. Funds has been included in the 2018 (\$6.75M) and 2019 (\$8.75M) capital budget for the RHVP and funding is programmed for the LINC in 2020 and 2021.

**Staffing:** None

**Legal:** None

### **HISTORICAL BACKGROUND**

The Lincoln M. Alexander Parkway (LINC) opened in 1997 and was subsequently followed by the opening of the Red Hill Valley Parkway (RHVP) in 2007. Since January 2013, there have been a total of 10 motions issued from Council related to these parkways, and they have been the subject of a series of reports.

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**SUBJECT: Lincoln M. Alexander Parkway (LINC) and Red Hill Valley Parkway (RHVP) Transportation and Safety Update (PW18008a) (City Wide)**  
**- Page 3 of 9**

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These motions have focused specifically on two areas, widening of the LINC and RHVP and the safety operations of both parkways.

This report will outline the immediate program for the parkways and the longer-term studies required enhance the parkways for future needs.

Previously Report PW18008 addressed several outstanding motions and consolidated them into one report.

That report was approved at Public Works Committee on January 15, 2018 and by Council on January 24, 2018.

Appendix "A" attached to Report PW18008a outlines in detail the actions taken by staff and the associated costs to monitor, enhance, study and implement various safety related elements along these parkways since 2015 and identified in Report PW18008. Completed initiatives include the following:

- Install Oversized Speed Limit Signs
- Install "Slippery When Wet" signs
- Install "Merge and Bridge Ices" signs
- Upgrade Guiderail end treatments
- Install Digital Feedback Signs
- Install Recessed Pavement Markers (cats eyes)
- Guiderail Treatments

The City has spent \$1.6M in the last 3 years on these items and they are described in more detail in Appendix "A" attached to Report PW18008a.

Other actions are addressed through the Bill 65 - Automated Speed Enforcement (PW19002), Hamilton Strategic Road Safety Program and Vision Zero Action Plan 2019 (PW19015), City of Hamilton Annual Collision Report - 2017 (PW19012) and Speed Limit Reduction Feasibility Study on the Lincoln M. Alexander and the Red Hill Valley Parkways (PW19014).

➤ Street Lighting

Council passed a motion to review the lighting on the RHVP and LINC parkways via

Public Works Committee Report 17-014

(ii) Lighting on the Red Hill Valley Parkway (Added Item 11.2)

Staff were directed to report back to the Public Works Committee on the cost of installing brighter lights on the southern portion of the Red Hill Valley Parkway (RHVP) and that the report also address what, if any, impact the brighter lighting may have on the Environmental Assessment currently in place for the RHVP.

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**- Page 4 of 9**

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Staff have retained a consultant (CIMA) to review and assess the need for lighting on both the LINC and RHVP parkways using industry accepted processes to determine the needs.

The findings can be summarized as follows:

- (a) Lighting is warranted using both the Ministry of Transportation of Ontario (MTO) and Transportation Association of Canada (TAC) methods. For the RHVP, the results of both the TAC and MTO illumination warrant analyses, completed using current operational conditions and considering collision data indicated that continuous lighting is warranted. For the LINC, the results of MTO illumination warrant analysis indicated that continuous lighting is warranted. The TAC illumination warrants were not met, but TAC warrant thresholds are close to being achieved.
- (b) No documentation from any previously completed environmental studies identified a specific prohibition or listed defined parameters that would preclude the implementation of continuous illumination on either the LINC or the RHVP. The review of the full range of past environmental assessment studies completed as well as associated relevant documents revealed that continuous roadway illumination was not considered during the original design of both parkways.
- (c) Neither the LINC nor the RHVP were found to have a disproportionate number of collisions occurring during hours of darkness. The proportions of collisions occurring along both Parkways during hours of darkness was found to be consistent with the Provincial averages on similar parkways with partial illumination.
- (d) The costs to implement lighting would range from \$12.5M (conventional) to \$18M (high mast) for just the lighting infrastructure. This cost estimate does not include protection for the poles such as a median barrier, or enhanced guide rail. Those costs are currently unknown.
- (e) To deliver lighting alone the project would require a significant Environmental Assessment process and should be included in part of a larger overall parkway review as recommended above.

➤ Friction Testing

As identified in Report PW18008, Appendix "A", friction testing on the parkways was completed. Engineering Services retained a consultant in November of 2017 to review 3 elements of the RHVP materials.

The consultant (Golders and Associates) reviewed 30 locations and supplied this information on the study:

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**- Page 5 of 9**

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- British Pendulum Test (BPN) - This test method covers the procedure for measuring surface frictional properties using the British pendulum skid resistance tester. The British pendulum tester is a dynamic pendulum impact-type tester used to measure the energy loss when a rubber slider edge is propelled over a test surface. Unfortunately, the field conditions during the night of the test were poor with snow and below zero temperatures, rendering these results inconclusive and varied.
- Measured Texture Depth (MTD) – This test method describes a procedure for determining the average depth of pavement surface macrotexture by careful application of a known volume of material on the surface and subsequent measurement of the total area covered.

The results of this testing ranged from 0.57mm to 1.98mm with an average of 1.25mm which is considered to be generally good as referenced by the consultant.

- Polished Stone Values (PSV) - The Polished Stone Value of an aggregate gives a measure of resistance to the polishing action of vehicle tires under conditions similar to those occurring on the surface of a road. In our results the value returned of the tested aggregate was 45. This number is considered average / medium by the consultant.

➤ Expansion of the RHVP and LINC

Regarding item (f) of PW18008 that addressed the motion: Expansion of Redhill Valley Parkway (RHVP) and Lincoln M. Alexander Parkway (LINC) (PW16084) (City Wide) (Item 8.1) (Public Works Committee, October 3, 2016).

Staff recommends the development of a Request for Proposal through a preliminary to outline the scope through which upgrades to the LINC and RHVP will be reviewed. The scope will address capacity constraints, goods and services movement, potential transit opportunities and safety enhancements as noted in PW18008 along with other considerations that align with the approved Transportation Master Plan (TMP).

These factors were identified in previous reports and will provide the background details needed to develop the framework study terms.

The widening of these parkways will provide opportunities to improve connectivity between the Parkways and Provincial Highways. In coordination with the Transportation Planning group of Planning and Economic Development (PED), Public Works recommends initiating this process as it will be a complex RFP to prepare. It is recommended that this work start shortly to allow the process to develop a comprehensive and inclusive scope of work.

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**- Page 6 of 9**

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The terms will identify the potential stakeholders and processes that need to be engaged. As identified in the Street Light review a comprehensive EA process is required solely for lighting. Consolidating all the considerations, as described above would be more effective and develop a complete process.

➤ Rehabilitation of the RHVP – LINC Schedule

The Engineering Services Division has scheduled the repaving of the LINC and RHVP between 2018 and 2021.

In order to determine an inclusive scope of work, the Roads and Traffic Division initiated a roadside safety assessment of the parkway, including the mainline and all on- and off-ramps. The main purpose of the study is to provide recommendations to reduce roadside related collision frequency and/or severity by upgrading roadside safety devices to current standards (new guidance was published in 2017 by the Transportation Association of Canada – TAC and by the Ministry of Transportation Ontario – MTO).

Implementation of the study recommendations as part of the repaving will assist in providing positive guidance for motorists, enhance the safety of the parkway and reduce the potential for collisions.

The RHVP project is in preparation and will be tendered in mid-February, the LINC projects are programmed for 2020 and 2021 with the expectation that one direction per year will be rehabilitated. The 2019 RHVP project budget is currently \$15.5M and is expected to be sufficient to achieve the goals of the tender document. The scope of work includes the addition of a number of the elements proposed by the Roadside Safety Assessment and include:

- Guiderail – replace and update to current standards.
- End treatments – replace and update to current standards.
- Marker replacements – replace and update to current standards.
- Higher quality durable pavement markings are proposed.
- Shoulder rumble strips will be implemented for the entire length of the parkway.
- Shoulder and median structures were evaluated, and it is recommended to cover and protect various protruding objects if possible.
- Installation of reflective markers along centre medians and guide rails along with post mounted reflective markers will be installed in lieu of reflective recessed pavement markers to avoid unnecessary milling into the asphalt that reduces the life of the pavement.

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**SUBJECT: Lincoln M. Alexander Parkway (LINC) and Red Hill Valley Parkway (RHVP) Transportation and Safety Update (PW18008a) (City Wide)**  
**- Page 7 of 9**

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- Oversized speed feedback signs will be installed at three locations: Northbound, approximately 550 m north of Greenhill Ave, southbound, approximately 700 m north of Queenston Road and southbound, approximately 300 m north of King Street. In total, 6 signs on both right and left sides of the road at each location will be installed on their own post.
- Hamilton Police Services had requested median cross overs at 6 locations be built up and formalized. The late 2018 completed safety analysis does not recommend the construction of the requested cross over locations to be undertaken at this stage, and therefore will not be addressed during the resurfacing project.
- Hamilton Water has two (2) parkways that access and exit onto the roadway, of which needs to be addressed and requires detailed design and approval of Hamilton Conservation Authority. Due to the timing required to obtain the required approval, this undertaking will also not be addressed through the resurfacing project at this time.
- The sediment traps and catch basin replacements and/or maintenance will be undertaken during the resurfacing project, where required.

Engineering Services will be delivering the project using rolling closures of the parkway to allow the contractor full access to the site. The closure will be coordinated with the Roads and Traffic Division to minimize impacts.

Weekday and weekend closures in each direction will be done one section at a time in one direction. The repaving closure approach:

- Is the least expensive delivery option and the fastest way to complete the repaving;
- Provides for the highest quality repaving process;
- Allows for increased health and safety for workers that are working on the repaving and associated guiderail works; and
- Results in the RHVP being restricted to residents/commuters for approximately 3 weeks per direction and the overall construction timeframe would be approximately 1.5 months (June/July).

Traffic Operations will provide input into the preferred construction staging options and determine the detour (and EDR) options, signage and traffic signal modifications required to address the detours.

Finally, Ministry of Transportation (MTO) permits will be required as the works are within the Ministry zone of influence of the Queen Elizabeth Way (QEW). Detour signs will have to implemented along the QEW, LINC and other internal roads to facilitate the implementation of this project.

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**- Page 8 of 9**

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➤ Further Safety Recommendations

As per the recommendation in Report PW15016, staff is continuing to implement the remaining short-term and medium-term collision counter measures as identified in Appendix “A” attached to Report PW18008a. Implementation of these counter measures will continue to assist in addressing the collision patterns that have been identified and assist in reducing the number of collisions occurring.

**POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS**

There are no Policy Implications as a result of this report.

**RELEVANT CONSULTATION**

Roads and Traffic together with Engineering staff have consulted with Public Works staff in Transportation Management, Operations Division, and Engineering Services, Legal Services and external Consultants.

**ANALYSIS AND RATIONALE FOR RECOMMENDATION**

In order to achieve a complete Environmental Assessment and develop overarching terms of reference for future widenings the City is best advised to consolidate all desired elements into one process.

To address the lighting component alone and address the below motion requires and EA Schedule B or C. This process will be lengthy and complex for just lighting as other elements such as ultimate width will impact the scale of the lighting infrastructure.

i. Motion:

Expansion of Redhill Valley Parkway (RHVP) and Lincoln Alexander Parkway (LINC) (PW16084) (City Wide) (Item 8.1) (Public Works Committee, October 3, 2016)

(d) That the matter respecting the Expansion of the Redhill Valley Parkway (RHVP) and Lincoln Alexander Parkway remain on the Outstanding Business List off the Public Works Committee and also be referred to the consideration of the development of the Transportation Master Plan.

The consideration for widening the LINC and RHVP will be considered under a number of different operating conditions. These conditions can include capacity issues, improved goods and services movements and for safety improvements.

The City of Hamilton will work with the MTO to investigate and understand the need for widening the Highway 403 and QEW through Provincial Capital programming. This has recently been further supported by the Planning and Economic Development Department in which it was identified that congestion of the Provincial parkways has negative impacts to the Economic Growth of the City of Hamilton (PED16161a).

On March 24, 2017, the City of Hamilton received written notice from the Honourable Steven Del Duca, Minister of Transportation, (Appendix “B” of Report PW18008) noting

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**- Page 9 of 9**

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that both Highway 403 and QEW have been identified for one additional lane per direction and is subject to environmental assessments and approvals before implementation. The timing to initiate the next phases will be dependent on further review and prioritization of the expansion needs across the province. Minister Del Duca had committed to ensure that City of Hamilton staff will be invited to participate in the studies related to the design of these parkways.

The widening of these parkways will provide opportunities to improve connectivity between the Parkways and Provincial Highways.

Staff will continue to monitor traffic patterns including traffic volumes, MTO progress, truck activity, vehicle speeds and the requirement for widening in order to coordinate potential widenings with MTO improvements on the 403 and QEW. Staff will further report back to Public Works Committee regarding this issue on an annual basis identifying operation patterns as part of the Hamilton Strategic Road Safety Program Annual Report.

### **ALTERNATIVES FOR CONSIDERATION**

Not performing any works is an option but will create a scenario that positions the City unfavourably in managing these assets. If the MTO proceeds with any projects the City would be in a better position to coordinate works.

The City can proceed with an Environmental Assessment for the lighting systems as a stand-alone process. That would create a need for additional EA works to facilitate widenings, along with the ancillary works required to widen.

Neither alternative is recommended as it would be an inefficient use of staff and consultant resources.

### **ALIGNMENT TO THE 2016 – 2025 STRATEGIC PLAN**

#### **Community Engagement & Participation**

*Hamilton has an open, transparent and accessible approach to City government that engages with and empowers all citizens to be involved in their community.*

#### **Healthy and Safe Communities**

*Hamilton is a safe and supportive city where people are active, healthy, and have a high quality of life.*

#### **Built Environment and Infrastructure**

*Hamilton is supported by state of the art infrastructure, transportation options, buildings and public spaces that create a dynamic City.*

### **APPENDICES AND SCHEDULES ATTACHED**

Appendix “A” - List of Counter Measures

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**APPENDIX "A"**  
**Report PW18008a**  
**Page 1 of 3**

Action Items	Status	Est. Costs	Comments
Safety Review of RHVP and LINC (2015)	Completed	\$210,000	
Trim Vegetation at various locations	Completed	\$5000	Works completed by Parks and Traffic Operations staff, works should be completed yearly as part of a regular maintenance program
Install Oversized Speed Limit Signs	Completed	\$30,000	
Install "Slippery When Wet" signs	Completed	\$1000	
Install "Merge and Bridge Ices" signs	Completed	\$1500	
Upgrade Guiderail end treatments	Completed	\$15,000	Location upgraded in 2015/16
	Completed	\$15,000	Recently upgraded end treatments to meet new standards. Will require maintenance based on incidents.
Install Digital Feedback Signs	Completed	\$80,000	Installed Variable Message Board Signs in December 2017
	Ongoing	\$125,000/year	New Tender issued for upgraded signs to address operations issues
Install Recessed Pavement Markers (cats eyes)	Completed	\$250,000	Initial installation completed in 2015
	Completed	\$120,000	Completion of Maintenance works
	Completed	\$130,000	2018 installation of new markers



**APPENDIX "A"**  
**Report PW18008a**  
**Page 2 of 3**

Action Items	Status	Est. Costs	Comments
Guiderail Treatments	Completed	\$15,000	
	Ongoing	\$200,000	Installation of reflective markers to be placed on guiderails between Greenhill and Queenston. Order for reflectors issued in January, expecting to install in February.
Q-End Warning System	Ongoing	\$100,000	Tender awarded.
Install Advance Diagrammatic and advance lane Exit signs – Hwy 403 Mohawk Rd	Ongoing	\$100,000	Working with MTO, finalized designs and signs being manufactured. MTO to install overhead sign, City to install roadside signage.
Conduct Speed Study for consideration of variable speed limits	Completed	\$75,000	Reviewed by consultant, recommendation no change to existing speed limit.
Install "Speed Fine" signs	Completed	\$80,000	
Conduct Pavement Friction Testing	Completed	\$18,000	In November 2017, Engineering Service retained Golder and Associates to perform tests on the RHVP materials. 2 of the 3 tests returned acceptable values (Polished Stone and Measured Texture Depth) while the 3 <sup>rd</sup> test was inconclusive due to the conditions at the time of testing (British Pendulum Test).
Shield Rock Cuts	Ongoing		To be assessed during LINC resurfacing project.
Shoulder Rumble Strips	Ongoing		To be completed during resurfacing

**APPENDIX "A"**  
**Report PW18008a**  
**Page 3 of 3**

Action Items	Status	Est. Costs	Comments
Median Barrier System	Ongoing		To be considered with any future widening of Parkways
Install End to End Illumination	Ongoing – Study complete	\$125,000	Engineering Services retained CIMA to review the warrant calculations. The warrants (MTO and TAC) support lighting the facilities however the costs will be from \$12.5M-\$18M without pole protection, median installation etc. and will require a significant EA process. It is recommended this element is reviewed a part of an overall future widening review.
Roadside Safety Review	Complete	\$120,000	Consultant conducting a review of roadside to identify potential improvements that can be completed as part of resurfacing project.
Truck Study	Underway	\$50,000	



**CITY OF HAMILTON**  
**PUBLIC WORKS DEPARTMENT**  
**Roads and Traffic Division**

<b>TO:</b>	Mayor and Members General Issues Committee
<b>COMMITTEE DATE:</b>	February 6, 2019
<b>SUBJECT/REPORT NO:</b>	Speed Limit Reduction Feasibility Study on the Lincoln M. Alexander and the Red Hill Valley Parkways (PW19014) (City Wide) Outstanding Business List Item
<b>WARD(S) AFFECTED:</b>	City Wide
<b>PREPARED BY:</b>	Stephen Cooper, C.E.T. (905) 546-2424, Extension 2558  Martin White, C.E.T (905) 546-2423, Extension 4345
<b>SUBMITTED BY:</b>	Edward Soldo, P.Eng. Director, Roads & Traffic Public Works
<b>SIGNATURE:</b>	

### RECOMMENDATION

- (a) That the existing speed limit be reduced to 80 km/h on the Red Hill Valley Parkway from the Greenhill Interchange to the Queen Elizabeth Way;
- (b) That Hamilton Police Services be requested to continue to undertake regular speed and aggressive driving enforcement on both the Lincoln M. Alexander and the Red Hill Valley Parkways, and that the results be reported annually to the Public Works Committee as part of the Hamilton Strategic Road Safety Program Annual Report;
- (c) That the Outstanding Business List Item, Speed Limit Reduction Feasibility Study on Lincoln M. Alexander Parkway and the Red Hill Valley Parkway be identified as completed and removed from the Public Works Outstanding Business List.

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**SUBJECT: Speed Limit Reduction Feasibility Study on the  
Lincoln M. Alexander and Red Hill Valley Parkways  
(PW19014) (City Wide) – Page 2 of 6**

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## **EXECUTIVE SUMMARY**

At the meeting of August 18, 2017, Hamilton City Council approved the following motion:

That staff be directed to study the feasibility and safety benefits of reducing the speed limit on the Lincoln M. Alexander Parkway (LINC) and the Red Hill Valley Parkway (RHVP) from 90 km/h to 80 km/h and report the findings back to the Public Works Committee in one year's time.

Staff retained a consultant to complete the study and utilize various industry standards to identify safety benefits from the current and possible reduced speed limit to 80 km/h, as well as identify the appropriate posted speed limit on the Parkways.

The purpose of the study was to conduct a detailed review of the operating speeds along the LINC and RHVP and recommend a safe posted speed limit consistent with sound engineering practices and driver expectations. To achieve this objective, a comprehensive literature review was conducted to identify the best approaches for setting posted speed limits.

In parallel to the literature review, 24-hour speed traffic data were collected continuously for one week to evaluate the prevailing traffic conditions. The existing posted speed limit on the LINC and the RHVP is 90 km/h. A review of the speed data collected along both highways revealed that traffic was traveling at average speeds of 90 km/h to 100 km/h at various points along the parkways. The 85<sup>th</sup> percentile speed along the length of these facilities also lies between 90 km/h and 100 km/h. Similar observations were made during peak and off-peak periods. It should be noted that the speed differentials between the travel lanes along the LINC were found to be significant. Consequently, any increase in the posted speed limit of 90 km/h may increase the speed differentials and create additional safety concerns.

Following the review utilizing the three methods, attached to Report PW19014 as Appendix "A", the consultant recommended that the speed limit of 90 km/h is appropriate for the LINC and the RHVP.

Notwithstanding the consultant's recommendation, taking into consideration the collision history of the RHVP and the geometry of the roadway north of the Greenhill Interchange, it is recommended that the speed limit be reduced to 80 km/h from the Greenhill Interchange to the to the Queen Elizabeth Way.

It is also recommended that bi-annual monitoring of the traffic conditions be undertaken to assess the compliance of the posted speed limit change and any changes to the

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**SUBJECT: Speed Limit Reduction Feasibility Study on the  
Lincoln M. Alexander and Red Hill Valley Parkways  
(PW19014) (City Wide) – Page 3 of 6**

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safety performance of the roadway. The results of this analysis will be incorporated into the Annual Collision Report.

In order to be effective, regular enforcement is required, and as such, it is recommended that a targeted education and enforcement campaign be developed in conjunction with Hamilton Police Services.

***Alternatives for Consideration – See Page 6***

**FINANCIAL – STAFFING – LEGAL IMPLICATIONS**

**Financial:** The additional speed compliance monitoring will be accommodated within the existing operating budget.

**Staffing:** N/A

**Legal:** N/A

**HISTORICAL BACKGROUND**

At the meeting of August 18, 2017, Hamilton City Council approved the following motion:

That staff be directed to study the feasibility and safety benefits of reducing the speed limit on the LINC and the RHVP from 90 km/h to 80 km/h and report the findings back to the Public Works Committee in one year's time.

**RELEVANT CONSULTATION**

No internal or external consultation was required as part of this project.

**ANALYSIS AND RATIONALE FOR RECOMMENDATION**

A consultant was hired to conduct a detailed review of the operating speed along the LINC and RHVP and recommend a safe posted speed. To achieve this objective, a comprehensive literature review was conducted to identify the best approaches for setting posted speed limits. Taking into account the specific function of the LINC and RHVP, three methodologies were selected for setting the speed limit: Transportation Association of Canada, Northwestern method, and USLIMITS2 which are widely used as methods of determining posted speed limits throughout the transportation industry.

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**SUBJECT: Speed Limit Reduction Feasibility Study on the  
Lincoln M. Alexander and Red Hill Valley Parkways  
(PW19014) (City Wide) – Page 4 of 6**

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In parallel to the literature review, 24-hour speed traffic data was collected continuously for one week to evaluate the prevailing traffic conditions. The existing posted speed limit on the LINC and the RHVP is 90 km/h. A review of the speed data collected along both highways revealed that traffic was traveling at average speeds of 90 km/h to 100 km/h at various points along the parkways. The 85<sup>th</sup> percentile speed along the length of these facilities also lies between 90 km/h and 100 km/h. Similar observations were made during peak and off-peak periods. It should be noted that the speed differentials between the travel lanes along the LINC were found to be significant. Consequently, any increase in the posted speed limit of 90 km/h may increase the speed differentials and create additional safety concerns.

The above-noted observations were coupled with the following findings from each of the three selected methodologies:

1) Transportation Association of Canada (TAC) Approach

The proposed speed limit from the TAC road risk method is 110 km/h for both Parkways. However, having the same posted and design speed for a corridor would be an uncommon and controversial policy, while creating several operational and safety issues. A posted speed limit of 110 km/h would be noticeably higher than the operating speed of approximately 94 km/h.

The posted speed limit of 110 km/h will lead to upward trend in average operating speeds over time. Some drivers will eventually travel faster than the posted speed limit which would then exceed the design speed and consequently impose significant safety concerns to all drivers. It is noted the TAC guidelines acknowledges several provisions to the core methodology, including engineering judgement, which allows roadway agencies to evaluate the recommended speed limit against the prevailing traffic condition and roadway safety.

2) Northwestern Approach

On the RHVP, the proposed speed limits from the Northwestern approach suggest zones of 80 km/h, 90 km/h, and 110 km/h. As discussed above, the speed limit of 110 km/h is not recommended along these two highways. The potential for an 80 km/h zone was identified in the section from Greenhill to Queenston. Variable speed limit zones may create enforcement, operational, and safety issues along both the LINC and RHVP. It is also noted that the proposed speed limit from both approaches were close to the existing 90 km/h. Based on these observations, it was recommended the existing posted speed limit of 90 km/h for the RHVP be maintained.

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**SUBJECT: Speed Limit Reduction Feasibility Study on the  
Lincoln M. Alexander and Red Hill Valley Parkways  
(PW19014) (City Wide) – Page 5 of 6**

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3) USLIMITS2 Approach

Based on Northwestern approach, the proposed speed limit along the majority of the LINC is 90 km/h, while the USLIMITS2 proposes a slightly higher speed limit of 100 km/h. As discussed above, increasing the speed limit on the LINC may increase the speed differentials between the two lanes and create safety concerns. In addition, the traffic was moving at or slightly above the existing posted speed limit.

Comparison of Speed Limit Methodologies

On the RHVP, the proposed speed limit from the Northwestern approach suggests zones of 80 km/h, 90 km/h and 110 km/h. In the USLIMITS2, the recommended speed limits are in zones of 90 km/h and 100 km/h. As discussed above, the speed limit of 110 km/h is not recommended along these two highways. In addition, the variable speed limit zones may create enforcement, operational, and safety issues along both the LINC and RHVP. It is also noted that the proposed speed limit from both approaches were close to the existing 90 km/h. Based on these observations, it was recommended the existing posted speed limit of 90 km/h for the RHVP be maintained.

On the LINC, the proposed speed limit along the majority of the LINC is 90 km/h based on Northwestern approach, while the USLIMITS2 proposes a slightly higher speed limit of 100 km/h. As discussed above, increasing the speed limit on the LINC may increase the speed differentials between the two lanes and create safety concerns. In addition, the traffic was moving at or slightly above the existing posted speed limit. The report identified for consistency with the RHVP, it is recommended to keep the speed limit along the LINC as 90 km/h.

As a result of the analysis, the consultant recommended that the speed limit of 90 km/h is appropriate for the LINC and the RHVP.

Reduction of Posted Speed Limit to 80 km/h – Greenhill to Queen Elizabeth Way

The potential for an 80 km/h zone was identified in the section from Greenhill interchange to Queenston interchange utilizing the Northwestern approach. Variable speed limit zones are not recommended for short sections as they may create enforcement, operational, and safety issues.

Notwithstanding the consultant's recommendation of maintaining the 90 km/h posted speed, taking into consideration the collision history of the RHVP as identified in the City of Hamilton Annual Collision Report – 2017 (PW19012) and the geometry of the

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**SUBJECT: Speed Limit Reduction Feasibility Study on the  
Lincoln M. Alexander and Red Hill Valley Parkways  
(PW19014) (City Wide) – Page 6 of 6**

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roadway north of the Greenhill Interchange, it is recommended that the speed limit be reduced to 80 km/h from the Greenhill Interchange to the to the Queen Elizabeth Way.

It is also recommended that bi-annual monitoring of the traffic conditions be undertaken to assess the compliance of the posted speed limit change and any changes to the safety performance of the roadway. In order to be effective, regular enforcement is required and as such, it is recommended that a targeted education and enforcement campaign be developed in conjunction with Hamilton Police Services.

## **ALTERNATIVES FOR CONSIDERATION**

Council may choose to not lower the speed limit to 80 km/h on the Red Hill Valley Parkway from the Greenhill Interchange to the Queen Elizabeth Way.

## **ALIGNMENT TO THE 2016 – 2025 STRATEGIC PLAN**

### **Healthy and Safe Communities**

*Hamilton is a safe and supportive city where people are active, healthy, and have a high quality of life.*

### **Clean and Green**

*Hamilton is environmentally sustainable with a healthy balance of natural and urban spaces.*

### **Built Environment and Infrastructure**

*Hamilton is supported by state of the art infrastructure, transportation options, buildings and public spaces that create a dynamic City.*

### **Our People and Performance**

*Hamiltonians have a high level of trust and confidence in their City government.*

## **APPENDICES AND SCHEDULES ATTACHED**

Appendix “A” – Hamilton LINC and RHVP Speed Study

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The City of Hamilton

# Hamilton LINC and RHVP Speed Study

Final Report  
October 2018

B000915

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**SUBMITTED BY CIMA CANADA INC.**

400–3027 Harvester Road  
Burlington, ON L7N 3G7  
T 289 288-0287 F 289 288-0285  
[cima.ca](http://cima.ca)



# The City of Hamilton

## Final Report

### Hamilton LINC and RHVP Speed Study

Project No. B000915

PREPARED BY:

\_\_\_\_\_  
JuYoung Kim, EIT

REVIEWED BY:

\_\_\_\_\_  
Reza Omrani, Ph.D., P.Eng.

VERIFIED BY:

\_\_\_\_\_  
Chris Philp, P.Eng.

**CIMA+**

400 – 3027 Harvester Road  
Burlington, ON. L7N 3G7

**October 2018**



# Table of contents

<b>1. Background and Introduction .....</b>	<b>1</b>
1.1. Background .....	1
1.2. Scope of Work .....	1
<b>2. Methodologies for Setting Speed Limits .....</b>	<b>1</b>
<b>2.1. Engineering Approach.....</b>	<b>2</b>
2.1.1. Operating Speed Method .....	2
2.1.2. Illinois Department of Transportation (IDOT).....	4
2.1.3. The Northwestern Speed Zoning Technique .....	6
2.1.4. TAC Road Risk Method.....	8
2.1.5. New Zealand’s Road Risk Method .....	12
<b>2.2. Expert System .....</b>	<b>13</b>
2.2.1. Victoria Limits (VLimits) .....	13
2.2.2. USLIMITS2.....	15
<b>2.3. Optimal speeds .....</b>	<b>17</b>
<b>2.4. Safe System Approach .....</b>	<b>18</b>
<b>3. Evaluation of Methodologies .....</b>	<b>21</b>
<b>4. Preferred Methodologies .....</b>	<b>25</b>
<b>5. Data Collection and Analysis .....</b>	<b>26</b>
5.1. Data Collection .....	26
5.2. Analysis .....	27
<b>5.3. Study Findings .....</b>	<b>30</b>
5.3.1. TAC Road Risk Method.....	30
5.3.2. The Northwestern Speed Zoning Technique .....	30
5.3.3. USLIMITS2.....	31
<b>5.4. Speed Differentials between Lanes .....</b>	<b>32</b>
<b>6. Summary and Recommendation .....</b>	<b>35</b>

## List of tables

Table 1: Justified Speed Limit based on Speed Data.....	7
Table 2: Maximum Speed Limit based on Road Parameters .....	7
Table 3: Base Speed for the Classification and Land Use Combination .....	10
Table 4: Proposed Maximum Travel Speed Based on Biomechanical Tolerance .....	19
Table 5: Summary of Methodologies for Setting the Speed Limit.....	21
Table 6: Justifications for Selecting the Locations for the Speed Study .....	26
Table 7: Summary of Speed Data During Free-Flow Traffic Conditions.....	29

## List of figures

Figure 1: TAC Speed Limit Evaluation Process .....	9
Figure 2: Societal Costs of Travelling in Different Speeds (Optimal Speed: 82 km/h)...	17
Figure 3: Components of the Safe System Approach .....	18
Figure 4: Proposed Locations for the Speed Data Collection.....	26
Figure 5: Congested, Transition and Uncongested Traffic Conditions .....	28
Figure 6: Example Speed-Flow Diagram.....	29
Figure 7: Proposed Speed Limits from Northwestern Speed Zoning Technique.....	31
Figure 8: Proposed Speed Limits from USLIMITS2 .....	32

## List of appendices

**Appendix A:** Northwestern Speed Zoning Technique

**Appendix B:** TAC Evaluation Criteria

**Appendix C:** New Zealand Speed Limit Methodology

**Appendix D:** VLIMITS Process

**Appendix E:** USLIMITS Process

**Appendix F:** Speed Data Summary Report

**Appendix G:** Outputs of the TAC Approach

**Appendix H:** Outputs of the Northwestern Approach

**Appendix I:** Sample Outputs of the USLIMITS2 Method

# 1. Background and Introduction

## 1.1. Background

Lincoln M. Alexander Parkway (LINC) and Red Hill Valley Parkway (RHVP) provide key commuter routes for the movement of people and goods within and across the City of Hamilton. These two highways are prone to congestion and lane-to-lane speed differentials resulting in incidents directly affecting safety and traffic mobility. In addition, the two highways have unique characteristics, being part of the urban arterial highway system, with challenging roadway geometries, including a sequence of curves of relatively small radii along the RHVP, as well as closely spaced interchanges along the LINC. Recently, the City completed a safety and operational performance review of both the LINC and RHVP to identify measures that could potentially improve performance and reduce the number and/or the severity of collisions. One of the recommendations derived from the study was an in-depth review of the operating speed along these highways along with a review of the posted speed limits on the LINC and RHVP.

## 1.2. Scope of Work

The City initiated this project to establish a reasonable and safe speed limit along both the LINC and RHVP. Road safety can be enhanced through credible posted speed limits that are consistent with the expectations of motorists for a given roadway and surrounding environment. To that end, the following major tasks were undertaken:

- Collect the speed data along the LINC and RHVP;
- Review and evaluate the methodologies for setting speed limits; and
- Select the preferred approach and provide recommendations for posted speed limits based on the observed traffic along the two highways.

A critical component of this project was to review the most recent industry standards, research and best practices relevant to proper speed limit setting, with careful consideration of the specific function, geometry, collision history, and surrounding environment of these two highways. This report summarizes the steps taken to identify recommended speed limits and is structured as follows: first, a literature review was conducted to identify different methodologies for setting posted speed limits. The findings of this review are presented in Section 2 of the report. A tabulated summary of each methodology, including data requirements as well as advantages and disadvantages to each approach is discussed in Section 3. Section 4 presents the recommendations for setting posted speed limits. This is followed by a description of speed data collection and analysis in Section 5. Finally, the recommended speed limits derived from the selected methodologies and field observations is presented in Section 5.4.

# 2. Methodologies for Setting Speed Limits

The posted speed limit is one of the most popular tools used by traffic engineers and practitioners to manage travel speeds and improve roadway safety. Despite this use, there is no consensus in

the traffic engineering community on a single methodology to identify the optimum posted speed limit. A review of the best practices revealed the following four prevalent approaches<sup>1,2</sup>:

- Engineering approach;
- Expert system approach;
- Optimization approach; and
- Safe system approach.

## 2.1. Engineering Approach

Engineering approaches are widely used in North America and typically involve a two-step process where:

- An initial reference speed is set by considering the 85th percentile speed, the design speed, and/or other criteria; and
- The reference speed is adjusted according to several other factors depending on the methodology used.

*Policy on Establishing and Posting Speed Limits on the State Highway System* by the Illinois Department of Transportation (IDOT)<sup>3</sup>, the *Northwestern Speed Zoning Technique*<sup>4</sup> and *Road Risk Method* outlined by Transportation Association of Canada's (TAC) *Canadian Guidelines for Establishing Posted Speed Limits*<sup>5</sup> are the three methodologies mostly used in North America.

### 2.1.1. Operating Speed Method

Most engineering approaches for identifying an optimum speed limit are based on the 85<sup>th</sup> percentile speed, expressed as the speed at which 85% of vehicles do not exceed. The procedure is to set the speed limit at or near the 85<sup>th</sup> percentile speed of the traffic. Adjustments to either increase or decrease the recommended speed limit may be made depending on infrastructure, traffic conditions, roadway safety, and engineering judgment.

The 85<sup>th</sup> percentile speed approach has widely been used by both agencies and researchers for setting the speed limit because it reflects the collective judgment of majority of drivers as to what a reasonable speed for a given traffic and roadway condition should be<sup>6</sup>. This is aligned with the general policy sentiment that speed limits should not make people acting reasonably into law-breakers. The use of the 85<sup>th</sup> percentile speed concept is based on the theory that most drivers are

---

<sup>1</sup> Forbes, G. (2012). *Methods and practices for setting speed limits: An informational report* (No. IR-133). Federal Highway Administration (FHWA).

<sup>2</sup> J.G. Milliken, F.M. Council, et al. (1998). *Special Report 254: Managing Speed: Review of Current Practice for Setting and Enforcing Speed Limits [Report]*, Transportation Research Board, National Research Council, National Academy Press, Washington, DC.

<sup>3</sup> *Policy on Establishing and Posting Speed Limits on the State Highway System* (2014). Illinois Department of Transportation, Illinois, USA.

<sup>4</sup> Forbes, G. (2012). *Methods and practices for setting speed limits: An informational report* (No. IR-133). Federal Highway Administration (FHWA).

<sup>5</sup> Law, V., & Zein, S. (2009). *Canadian Guidelines for Establishing Posted Speed Limits*, Transportation Association of Canada, Ottawa, Canada.

<sup>6</sup> Forbes, G. (2012). *Global Approaches to Setting Speed Limits*. In 2012 Conference and Exhibition of the Transportation Association of Canada, *Transportation: Innovations and Opportunities*.

reasonable and prudent, would like to stay away from collisions, and desire to reach their destination in the shortest possible time<sup>1</sup>.

Under the operating speed method, the first step is to set the speed limit at the 85<sup>th</sup> percentile speed. According to the Manual on Uniform Traffic Control Devices (MUTCD), the speed limit should be within 5 mph (8 km/h) of the 85<sup>th</sup> percentile speed<sup>2</sup>.

While the MUTCD recommends setting the posted speed limits near the 85<sup>th</sup> percentile speed, the common practice in many jurisdictions is to use engineering judgement through experience with similar roadway conditions to adjust the 85<sup>th</sup> percentile speed. The following factors can be considered as adjustments<sup>3,4,5</sup>:

- Road characteristics, shoulder condition, grade, alignment, and sight distance;
- The average speed;
- Parking policies and pedestrian activity;
- Access density;
- Roadside development and environment; and
- Reported collision history for at least a 12-month period.

For example, if the collision analysis identifies a roadway segment with a higher than average collision history compared to other similar segments, a reduction in the posted speed limit or other engineering countermeasures should be considered. Another example would be the adjustment due to a limited stopping sight distance. When the stopping sight distance is found shorter than the required minimum value, the observed 85<sup>th</sup> percentile speed should be adjusted for the purposes of identifying an optimum posted speed limit<sup>6</sup>.

Once the adjustments are made on the 85<sup>th</sup> percentile speed, some jurisdictions recommend that several test runs be made through the area in both directions of travel driving at the selected speeds. These tests highlight any irregularities that may need correction before the speed limit is implemented<sup>7</sup>.

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<sup>1</sup> Rawson, C.T. (2015). Procedures for Establishing Speed Zones. Texas Department of Transportation, Texas.

<sup>2</sup> Manual on Uniform Traffic Control Devices. (2009). US Department of Transportation, Federal Highway Administration, Washington DC.

<sup>3</sup> K. Fitzpatrick, P. Carlson, M.A. Brewer, M.D. Wooldridge, and S.P. Miaou. (2003). Design Speed, Operating Speed and Posted Speed Practices, Transportation Research Board of the National Academies, National Cooperative Highway Research Program Report 504, Washington, DC.

<sup>4</sup> Minnesota Department of Transportation. (2012). Methods for Setting Posted Speed Limits, Transportation Research Synthesis, Minnesota.

<sup>5</sup> Establishing Realistic Speed Limits, Michigan Department of Transportation, [https://www.michigan.gov/documents/Establishing\\_Realistic\\_Speedlimits\\_85625\\_7.pdf](https://www.michigan.gov/documents/Establishing_Realistic_Speedlimits_85625_7.pdf)

<sup>6</sup> Yang, Y. (2006). Optimal speed limit for shared-use roadways, Ph.D. Thesis, New Jersey Institute of Technology, New Jersey, NJ.

<sup>7</sup> Rawson, C.T. (2015). Procedures for Establishing Speed Zones. Texas Department of Transportation, Texas, TX.

The operating speed method has the advantage that a properly set speed limit will provide a realistic expectation of actual vehicular speeds on the roadway. However, the following criticisms were noted in the literature on using the operating speed method<sup>1,2,3</sup>:

- This approach is built with an assumption that the majority of drivers are aware of and select the safest speed. In other words, the safety impact of the operating speed on other road users is not considered and may create an inequity in the safety of different road users and residents; and
- This practice may lead to an upward drift or creep in average operating speeds over time.

Despite wide-spread use of the operating speed method for setting speed limits in North America, there are few jurisdictions that have quantitative criteria for the adjustments to the 85<sup>th</sup> percentile speed. For example, how much should a speed limit be reduced if there is a high volume of pedestrian traffic on the street? For the most part, the analyst is to use “engineering judgment” to make such valuations. Two notable exceptions to the qualitative procedures are the Policy on Establishing and Posting Speed Limits on the State Highway System by the Illinois Department of Transportation (IDOT), and the Northwestern Speed Zoning Technique, which is a procedure used by several municipalities. These approaches are discussed in the following sections.

### 2.1.2. Illinois Department of Transportation (IDOT)

IDOT has developed the *Policy on Establishing and Posting Speed Limits on the State Highway System*<sup>4</sup>, as an engineering guideline to analyze the observed speed distribution of traffic and assist practitioners and local agencies in setting the speed limits on both arterial and highway corridors. The procedure is comprised of the following steps:

#### Step 1: Establish the Prevailing Speed

The first step in the Illinois methodology is to establish the prevailing speed, as the average of the following three metrics, measured during free-flow traffic conditions:

- 85<sup>th</sup> percentile speed;
- Average speed; and
- Upper limit of 10 mph (16 km/h) pace. The 16 km/h pace is defined as the 16 km/h range containing the most vehicles.

The prevailing speed is to be rounded to the nearest 5 mph increment, or 10 km/h in the metric system. The prevailing speed can be directly used as the preliminary speed limit. However, in certain cases, a lower altered speed limit may be justified for uninterrupted traffic flow facilities based on the following supplementary investigation.

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<sup>1</sup> Forbes, G. (2012). Global Approaches to Setting Speed Limits. In 2012 Conference and Exhibition of the Transportation Association of Canada, Transportation: Innovations and Opportunities.

<sup>2</sup> Commonwealth of Massachusetts. (2005). Massachusetts Highway Department, Procedures for Speed Zoning on State and Municipal Roadways.

<sup>3</sup> E. Hauer. (2009). Speed and Safety, Transportation Research Record 2103, Transportation Research Board of the National Academies, pp. 10–17.

<sup>4</sup> Policy on Establishing and Posting Speed Limits on the State Highway System (2014). Illinois Department of Transportation, Illinois, USA.



## Step 2: Conduct Supplementary Investigations (Optional)

### Non-State Highways

For non-state highways, IDOT uses qualitative procedures to make further adjustments. The adjustments consider factors such as high-collision locations, access control, pedestrian, parking presence, and other factors based on engineering judgement. Since both LINC and RHVP are uninterrupted traffic flow facilities, the reduction factors for access control, pedestrians, and parking presence were excluded from this section. The other factors are as follows:

- If the study area is determined to be a high-collision area based on historical collision analysis, the prevailing speed may be reduced by 10%; and
- Normally, isolated curves and turns, areas of restricted sight distances, and no-passing zones, should not be considered as the basis for alteration of speed limits.

The adjustment factors from the above-note factors are added together to produce a single percentage adjustment.

### Interstate Highways

IDOT recommends reviewing the following conditions for interstate highways between 3 km (2 miles) and 16 km (10 miles) to identify potential reductions in speed limit:

1. Locations with a high number of collisions based on historical collision analysis;
2. Segments with an access density of 3 points per 1.6 km (3 points/mile), covering a minimum of two interchanges within the study area. Access density captures the effect of entry and exit ramps for the interchanges along the study area;
3. Segments with the Average Daily Traffic (ADT) above the following thresholds:

Number of Lanes (Both Directions)	Minimum ADT
4 lanes	50,000
6 lanes	75,000
8 lanes	100,000
10 lanes	125,000
12 lanes	150,000
14 lanes	175,000

4. A location with the advisory speed of 30 mph (50 km/h) or less on the exit ramps, where the traffic routinely slows down on the mainline interstate while approaching the exit point;
5. A location where the traffic on exit ramp queues back onto the mainline segment and implementing alternative countermeasures was not successful; and
6. A segment where the travelling speed is less than 40 mph (70 km/h) for at least 4 hours a day<sup>1</sup>.

Based on the above conditions, the following adjustment factors are to be considered for interstate highways:

- If conditions 1 **and** 2 are met, a **0.90** adjustment factor may be applied;
- If conditions 1 **or** 2 are met, a **0.95** adjustment factor may be applied; and

<sup>1</sup> This condition should be interpreted with cautious as the posted speed on Illinois interstate highways is 112 km/h (70 mph), which is higher than the posted speed limit of 90 km/h along the LINC and RHVP

- A **0.975** adjustment factor may be applied for each of conditions 3 through 6 that are met.

### Step 3: Select Preliminary Speed Limit

The preliminary speed limit is either the calculated prevailing speed (from Step 1), or if the optional investigation was undertaken, it is the prevailing speed, altered by the adjustment factors discussed above (Step 2). Either way, the following rules should be considered for the selection of the preliminary posted speed limit:

- The preliminary posted speed limit is to be rounded to the nearest 5 mph increment, or 10 km/h in the metric system;
- For non-interstate highways, the preliminary speed limit should be within 9 mph (15 km/h) of the prevailing speed or 20% difference, whichever is less; and
- For interstate highways, the preliminary speed limit should be within 15 mph (25 km/h) of the prevailing speed or 25% difference, whichever is less.

### Step 4: Violation Check

The final step in the IDOT approach is to review the violation rate due to imposing the preliminary speed limit. To do so, using the collected speed data in Step 1, the 50<sup>th</sup> percentile speed (i.e. speed median) should be calculated. The proposed speed limit should be either the preliminary posted speed limit or the 50<sup>th</sup> percentile speed, whichever is greater. In other words, the violation rate based on the proposed speed limit should be less than 50%.

It is noted that differences in posted speed limits between adjacent speed zones should not be more than 10 mph (16 km/h). However, the IDOT policy allows a larger difference provided that adequate speed reduction signs are posted.

## 2.1.3. The Northwestern Speed Zoning Technique

The Northwestern Speed Zone Methodology<sup>1</sup>, developed by the Northwestern University, has been extensively used by several municipalities in North America, including Peel Region<sup>2</sup> and Nova Scotia Department of Transportation and Infrastructure Renewal<sup>3</sup>. The procedure is like the IDOT methodology discussed above, but it considers a wider range of traffic and infrastructure factors including presence of a median, lane widths, vertical alignment, etc.

The procedure consists of two parts: a) minimum speed study, and b) a detailed study. The minimum study is the first step and is always carried out; the detailed analysis is undertaken when unique road or land use characteristics are present along the corridor, necessitating adjustments to the speed limit derived from the minimum study. The details of the procedure are discussed in the followings.

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<sup>1</sup> Forbes, G. (2012). Methods and practices for setting speed limits: An informational report (No. IR-133). Federal Highway Administration (FHWA).

<sup>2</sup> Labrecque, D. (2011). Speed Limit Revision on Regional Road 50 (Highway 50), 120 Metres North of Bolton Heights Road to Columbia Way - Town of Caledon -Ward 5, Peel Region, <http://www.peelregion.ca/council/agendas/pdf/rc-20110908/report-pw-c1.pdf>, Accessed 17 June 18, 2018.

<sup>3</sup> Low Posted Speed Limit Study. (2013). Nova Scotia Transportation and Infrastructure Renewal, Nova Scotia, Canada.

### Minimum Speed Study

The objective of the minimum speed study is to identify a preliminary speed limit based on the collected speed data, considering physical features of the corridor. This study is comprised of the following steps:

- Determine 85<sup>th</sup> percentile speed, upper limit of the 15 km/h pace, and the average speed using the collected speed data along the study area.
- Select the justified speed for each of the above three measurements using the values presented in Table 1.

**Table 1: Justified Speed Limit based on Speed Data**

85 <sup>th</sup> Percentile Speed (km/h)	Upper Limit of the 15 km/h Pace	Average Speed (km/h)	Justified Speed Limit (km/h)
< 34	< 33	< 30	30
34 – 44	33 – 42	30 – 38	40
45 – 54	43 – 52	39 – 48	50
55 – 64	53 – 62	49 – 56	60
65 – 74	63 – 72	57 – 65	70
75 – 84	73 – 80	66 – 75	80
85 – 94	81 – 88	76 – 85	90
95 – 104	89 – 96	86 – 94	100
> 104	> 96	> 94	110

- Compute a weighted average speed limit (SL), using the following equation and round down to the nearest 10 km/h:

$$SL = \frac{3SL_{85} + 3SL_{pace} + 4SL_{ave}}{10} \tag{1}$$

Where:

- $SL_{85}$ : Justified speed limit using the 85th percentile speed from Table 1
- $SL_{pace}$ : Justified speed limit using the upper limit of 15 km/h pace from Table 1
- $SL_{ave}$ : Justified speed limit using the average speed from Table 1

- Select the maximum speed limit (MSL) from Table 2 that will satisfy all three conditions of the design speed, average distance between interchanges, and length of the proposed speed zone.

**Table 2: Maximum Speed Limit based on Road Parameters**

Design Speed (km/h)	Average Distance Between Interchanges (m)	Length of Proposed Zone (km)	Maximum Speed Limit (km/h)
110	400	1.5	110
100	300	1.0	100
90	250	0.8	90
90	175	0.7	80
70	125	0.6	70
70	100	0.5	60
50	75	0.4	50
50	60	0.3	40
30	45	0.2	30

- The recommended speed limit is the lower of the weighted average (SL) and the maximum speed limit (MSL).

**Detailed Analysis**

As noted above, the detailed analysis method makes further adjustments to the recommended speed limit derived from the minimum speed study. The analysis is comprised of the following steps:

- Identify the adjustment factors for the following traffic and roadway characteristics from the table listed in **Appendix A**.
  - Access density;
  - Land width;
  - Functional classification;
  - Median type;
  - Shoulder type;
  - Pedestrian activity and sidewalk location;
  - Parking activity;
  - Vertical roadway alignment and number of curves; and
  - Collision rate.
- Add all the adjustment factors together to obtain an Overall Adjustment Factor (OAF).
- Calculate the Multiplier Factor (MF) using the following equation:

$$MF = \frac{100+OAF}{100} \tag{2}$$

- If the MF is greater than 1.25 or less than 0.75, set the value to 1.25 or 0.75, respectively.
- Multiply the recommended speed limit from the minimum speed study by the MF and round to the nearest 10 km/h to produce the recommended speed limit.

**2.1.4. TAC Road Risk Method**

The road risk method considers the risks associated with the physical design of the road and the expected traffic conditions. The road risk method is like the operating speed method in that a base speed limit is being adjusted by various factors to determine the recommended speed limit. However, the main difference between the two engineering methods is that the operating speed approach uses the 85<sup>th</sup> percentile speed as the starting point, while the road risk method uses a starting speed limit that is based on the functional classification of the road and land use characteristics.

In Canada, the *Canadian Guidelines for Establishing Posted Speed Limits*<sup>1</sup> published by Transportation Association of Canada’s (TAC) is one of the major resources that provides a systematic, consistent, and repeatable process for establishing posted speed limits. According to the guidelines, the recommended posted speed limit evaluation methodology meets the following objectives:

- The posted speed limit is a function of the road classification, function, physical characteristics and engineering factors that influence the level of risk;
- It is applicable to all types of roadways across Canada;
- It is systematic, consistent and repeatable; and

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<sup>1</sup> Law, V., & Zein, S. (2009). *Canadian Guidelines for Establishing Posted Speed Limits*, Transportation Association of Canada, Ottawa, Canada.

- It is simple to use.

The TAC evaluation methodology is illustrated in Figure 1.

Steps in the Evaluation	Road Classification					
	Freeway	Expressway	Highway <sup>(1)</sup>	Arterial	Collector	Local
Identify land use: Urban or Rural	✓	✓	✓	✓	✓	✓
Identify median separation: Divided or Undivided	✓ <sup>(2)</sup>	✓	✓	✓	✓	✓
Identify road hierarchy: Major or Minor	Not applicable		✓	✓	✓	Not applicable
Identify number of through lanes per travel direction: 1 lane or 2+ lanes	✓ <sup>(3)</sup>	✓	✓	✓	✓	✓
Identify length of corridor	✓	✓	✓	✓	✓	✓
Identify design speed	✓	✓	✓	Not applicable		
Identify risk level for each evaluation criteria: - Horizontal geometry - Vertical geometry - Average lane width - Roadside hazards - Pedestrian exposure - Cyclist exposure - Pavement surface - Intersection density - Access density - Interchange density - On-street parking	✓	✓	✓	✓	✓	✓
<b>Posted Speed Limit Recommended based on Characteristics of Roadway</b>						

(1) The Highway road class is currently not defined by the GDGCR, (TAC, 1999). It is included in these guidelines to accommodate the practical use of this road class across Canada. More discussion is included in Section 6.3.

(2) It is expected that all freeways are divided.

(3) It is expected that all freeways have 2+ lanes per direction.

**Figure 1: TAC Speed Limit Evaluation Process**

### Starting Speed Value and Risk Score

The TAC methodology establishes a “starting speed value” for each combination of road classification, land use, median separation, hierarchy and number of lanes, and calculates a “risk score” based on several physical characteristics such as road geometry, lane width, pedestrian and cyclist exposure, intersection and access density, etc. The starting speed value is then reduced by increments of 10 km/h depending on the total risk score (i.e. the combination of the risk scores of all physical characteristics). Table 3 provides the base speed limits for different land use and roadway classifications.

**Table 3: Base Speed Limits for the Classification and Land Use Combination**

Classification	Land Use							
	Rural				Urban			
	Undivided		Divided		Undivided		Divided	
	1 lane per direction	2+ lanes per direction	1 lane per direction	2+ lanes per direction	1 lane per direction	2+ lanes per direction	1 lane per direction	2+ lanes per direction
<b>Freeway</b>	Freeways are typically divided	Freeways are typically divided	A divided freeway typically has 2+ lanes in each direction	Design speed	Freeways are typically divided	Freeways are typically divided	A divided freeway typically has 2+ lanes in each direction	Design speed
<b>Expressway</b>	Design speed	Design speed	Design speed	Design speed	Design speed	Design speed	Design speed	Design speed
<b>Highway</b>	Design speed	Design speed	Design speed	Design speed	Design speed	Design speed	Design speed	Design speed

**Road Classification, Land Use and Hierarchy**

The road classification referenced in the TAC’s posted speed limit guideline is generally consistent with the TAC Geometric Design Guide<sup>1</sup>. From road classification (public lanes, locals, collectors, arterials, expressway and freeways), land use (residential, commercial and industrial) and road hierarchy (major and minor), a facility can be categorized into one of the following groups:

- Urban roads
  - Public lanes (residential or commercial);
  - Locals (residential or commercial/industrial);
  - Collectors (residential or commercial/industrial);
  - Arterials (minor or major);
  - Expressways; and
  - Freeways.
- Rural roads
  - Rural locals;
  - Rural collectors;
  - Rural arterials; and
  - Rural freeways.

The detailed characteristics of each facility in terms of typical traffic volume, design speed, access, vehicle type, average running speed, and other characteristics are provided in the TAC guideline.

**Median Separation, Number of Lanes and Length of Corridor**

The presence of a median and the number of lanes is another consideration in setting the speed limit. Where the geometric characteristics change through the study segment, those characteristics present for 50% or more of the study segment should be considered.

For a continuously divided roadway, the evaluation methodology can be applied separately for each direction of travel, if there is an interest in possibly posting different speed limits in each

<sup>1</sup> Transportation Association of Canada (TAC). (2017) *Geometric Design Guide for Canadian Roads*. Ottawa, Canada.

direction. This may also be useful in the case where a divided roadway provides one lane in one travel direction and more than one lane in the other direction, or significantly different access conditions or roadside hazards in one direction.

Frequent speed limit changes may overwhelm the ability of drivers and react. It is recommended that a minimum speed zone length of 1,000 m be provided for posted speed limits of 70 km/h or higher.

### Evaluation Criteria

As noted in Figure 1, the TAC guideline considers eleven evaluation criteria related to the physical and road-user characteristics of the roadway. In general, the guideline assigns three qualitative risk levels (lower, medium, higher) for most of the evaluation criteria, although it provides quantitative references to assist in the determination of the risk levels. The guideline states that “*the data requirements are intended to be easy to collect and [...] detailed counts and a high level of precision are not required and will not add value in the determination of the recommended posted speed limit*”. The detailed evaluation criteria, including risk levels and their descriptions are provided in **Appendix B**.

### Other Provisions in the TAC Guidelines

The TAC guidelines include the following set of provisions in addition to the core methodology (i.e. starting speed limit and risk score):

- **Speed zone length:** as noted above, a minimum length of 1,000 m is recommended for speed zones at a speed limit of 70 km/h or higher. For slower speeds, speed zone lengths shorter than 500 m should be avoided;
- **Operating speeds:** if there is a significant discrepancy<sup>1</sup> between the recommended posted speed limit and the operating speeds, the reasons for the discrepancy should be identified, reviewed and rectified. A significant discrepancy is usually a result of a road where the risks are not apparent to the driver. Typical causes for this include:
  - the road is being used for a different function than its original intention;
  - the speed limit has been set by a policy (not consistent with the characteristics of the road);
  - the risks that are present along the road have been over-stated;
  - the road has been over-designed compared to its function and the surrounding land use; or
  - the function of the road and its surrounding land use are inconsistent.
- **Transitional speed limits:** the guidelines recommend that the posted speed limit always be consistent with the characteristics of the road. The physical characteristics in the transition zone should be self-explanatory in guiding drivers to lower their speeds; and
- **Engineering judgement:** the decision to adjust posted speed limits based on these guidelines rests with individual road agencies, and sound engineering judgement should always be applied.

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<sup>1</sup> For roads posted 70 km/h or less, the 85<sup>th</sup> percentile speed should be within +/- 10 km/h of the posted speed. For posted speeds 80 km/h or more, the 85<sup>th</sup> percentile should be within +/- 20% of the posted speed.

### 2.1.5. New Zealand's Road Risk Method

The Speed Limits New Zealand (SLNZ) method is based on the road risk approach<sup>1</sup> for calculating the speed limits on public roads. The speed limit is calculated using the following information:

- The existing speed limit;
- The character of the surrounding land environment (e.g., rural, fringe of city, fully developed);
- The function of a road (i.e., arterial, collector, or local);
- Detailed roadside development data (e.g., number of houses, shops, schools, etc.);
- The number and nature of side roads;
- Roadway characteristics (e.g., median divided, lane width and number of lanes, road geometry,
- Street lighting, sidewalks, cycle lanes, parking, setback of fence line from the road);
- Vehicle, bicycle, and pedestrian activity;
- Collision data; and
- Speed survey data.

The New Zealand Transport Agency also developed a computer program that is based on the same procedure as the SLNZ.

Like the TAC procedure, the SLNZ method does not consider the operating speed to be a major consideration factor<sup>2</sup>. However, the recommended speed limit based on the road risk method should be consistent with the operating speeds. If the mean speed is over the posted speed and 85<sup>th</sup> percentile speed is over the posted speed by 10 km/h, additional engineering, enforcement, or educational countermeasures are recommended to reduce the operating speed.

In the SLNZ method, the roadway and roadside data listed above are used to calculate the development and roadside ratings. These ratings are used as inputs to a flow chart to determine the appropriate speed limit. The following steps summarize the SLNZ procedure.

- Step 1: Development Rating:
  - The development rating is based on the frontage development types available on the road segment. For example, an access point with 1 or 2 dwellings has a rating unit of 1 and a hospital has a rating unit of 4. Summation of rating units on all access points for each 100 m section of the road is determined to be the development rating. Readers are referred Table C-1 in **Appendix C** for the development rating units.
- Step 2: Side Road Development Rating:
  - The side road development rating is based on the traffic volume on the side road and the development rating found in Table C-1 on the first 500 m of the side road. The side road rating can be found in Table C-2 in **Appendix C**.
- Step 3: Roadway Rating:

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<sup>1</sup> NZ Transport Agency (2003). *Speed Limits New Zealand (SLNZ), Guidelines for Setting Speed Limits and Procedures for Calculating Speed Limits*.

<sup>2</sup> Forbes, G. (2012). *Methods and practices for setting speed limits: An informational report (No. IR-133)*. Federal Highway Administration (FHWA).



- Roadway rating is calculated by summing the ratings related to pedestrian facilities, cycling facilities, parking facilities, roadway geometry, traffic control type, road classification and land use development. Tables C-3 to C-8 in **Appendix C** present the rating for each of the above-noted criterion.
- Step 4: Average Rating
  - The average rating is calculated by adding the total development and roadway rating for the length of the road being assessed and then dividing by the number of 100 m sections of road.
- Step 5: Speed Limit:
  - In the final step, the speed limit can be determined using the flow charts presented in Appendix C. Three separate charts are available depending on surrounding land use environment, including rural, suburban, and urban settings.

## 2.2. Expert System

An expert system is developed through the collective knowledge and experience of experts to establish a uniform system for setting speed limit<sup>1</sup>. Typically, an expert system is a computer-based program that contains the accumulated knowledge and experience (knowledge base), and a set of rules for applying the knowledge to each situation (the inference procedure)<sup>2</sup>.

The expert system approach includes all the factors covered in the engineering study method. The main difference is the process. The expert system approach makes the factors and the decision rules involved in determining an appropriate speed limit more explicit<sup>3</sup>. The following sub-sections discuss the most common expert systems for setting speed limits.

### 2.2.1. Victoria Limits (VLimits)

The original expert system for setting speed limits was developed by the Australian Road Research Board (ARRB), for the State of Victoria, Australia. The field data from more than 60 locations were reviewed by a panel of experts to elicit decision rules for determining appropriate speed limits for various road classes and traffic conditions. This expert judgment was reduced to a computer program, VLimits 3.0, which leads the user through a series of question-answer menus that ultimately results in a recommended speed limit for a roadway section. One of the caveats of this approach is that the Australian expert system is hard coded, and the system does not learn with previous experience<sup>4</sup>.

Several factors are coded in the VLimits when determining what speed limit might be appropriate for a road section. These criteria include<sup>5,6</sup>:

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<sup>1</sup> Forbes, G. (2012). Methods and practices for setting speed limits: An informational report (No. IR-133). Federal Highway Administration (FHWA).

<sup>2</sup> Minnesota Department of Transportation. (2012). Methods for Setting Posted Speed Limits, Transportation Research Synthesis, Minnesota.

<sup>3</sup> Committee for Guidance on Setting and Enforcing Speed Limits National Research Council. (1998). Managing speed: review of current practice for setting and enforcing speed limits. National Academy Press

<sup>4</sup> Minnesota Department of Transportation. (2012). Methods for Setting Posted Speed Limits, Transportation Research Synthesis, Minnesota.

<sup>5</sup> Traffic Engineering Manual Volume 3 - Speed Zoning Guidelines. (2017). Victoria State Government, Australia.

<sup>6</sup> Setting speed limits in Victoria, VicRoads, <http://vlimits.com.au/>, Accessed 27 June 27, 2018.

- Road and road environment, including classification; presence and width of median; presence of service roads; number and type of intersections; vertical and horizontal alignment;
- Surrounding developments, including nature and density of abutting development (i.e. rural, fully or partially built-up, etc.); type of development (e.g. houses, shops, schools, etc.); type and volume of traffic generated;
- Nature and level of road user activity, such as traffic volume; presence and type of public transport; presence of pedestrians and cyclists; heavy vehicles; presence of recreational traffic;
- Collision history;
- Existing operating speeds (i.e. 85th percentile speed); and
- Speed limits on adjacent road sections.

VLimits is a tool to determine a suggested speed limit based on the inputs listed above. New South Wales and Queensland also developed similar version called NLimits and QLimits<sup>1</sup>. Adjustments to the suggested speed limit will generally need to be made to reflect local issues and conditions, including consideration of lower speed limits in areas with pedestrian activity.

Lowering of speed limits should not be used to compensate for sub-standard road infrastructure. The primary response for locations with a high collision frequency and severity should be to identify and implement infrastructure measures that address the specific safety problem. However, where infrastructure improvement options have been exhausted or are not feasible in the short term and current risks are unacceptably high, a reduced speed limit may be appropriate<sup>2</sup>.

The most recent version of the system, VLimits v3.0, starts with selecting the land use environment (i.e. fully built-up, partially built-up etc.) and adjust the default speed limit<sup>3</sup> based on the criteria listed above. The flowcharts of the VLimits system for setting the speed limits are presented in **Appendix D**.

In practice, on higher-speed roads, the VLimits system recommends a speed limit that is close to the 85<sup>th</sup> percentile speed in most cases<sup>4</sup>. The system appears to be most useful on roads where the 85<sup>th</sup> percentile speed is seen as an inappropriate basis for setting speed limits. Heavily trafficked urban areas with a mix of road users, including cyclists and pedestrians, with heavy roadside activity (e.g., parking, access to businesses) fall into this category. In such cases, the system is likely to recommend a lower speed limit, which is more compatible with the needs of all road users.

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<sup>1</sup> Committee for Guidance on Setting and Enforcing Speed Limits National Research Council. (1998). Managing speed: review of current practice for setting and enforcing speed limits. National Academy Press.

<sup>2</sup> Setting speed limits in Victoria, VicRoads, <http://vlimits.com.au/>, Accessed 27 June 27, 2018.

<sup>3</sup> The default speed limit is 50 km/h in built-up areas and 100 km/h for the outside of built-up areas.

<sup>4</sup> Coleman, J. A., Paniati, J., Cotton, R. D., Parker Jr, M. R., Covey, R., Pena Jr, H. E., ... & Morford, G. (1996). FHWA study tour for speed management and enforcement technology. US Department of Transportation, Washington, DC.

### 2.2.2. USLIMITS2

In 2012, the Federal Highway Administration's (FHWA) Office of Safety released an updated version of USLIMITS2, a web-based software program designed to assist State and local agencies in setting appropriate speed limits, defined as safe, credible, consistent, and enforceable<sup>1</sup>.

The core of USLIMITS2 is a set of decision rules developed with the help of two selected groups of experts: an expert panel that participated in meetings and conferences and a larger expanded panel that responded to questionnaires and surveys. These groups included traffic engineers; law enforcement officials; road safety professionals; and other experienced officials familiar with the setting, enforcement, and adjudication of speed limits for speed zones<sup>2</sup>.

Like VLimits, USLIMITS2 was built with the idea of providing a consistent and systematic procedure for setting a speed limit. What differs between VLimits and USLIMITS2, is that USLIMITS2 incorporated lessons learned from previous generation of expert systems in addition to previous research, expert's input from hypothetical case studies, and panel meetings<sup>3</sup>.

For the limited access freeways, the USLIMITS2 would require the following input variables<sup>4</sup>:

- Operating Speed: 85<sup>th</sup> and 50<sup>th</sup> percentile speeds;
- Section length;
- Annual Average Daily Traffic (AADT);
- Presence/absence of vertical and/or horizontal alignments;
- Current statutory speed limit for this type of road;
- Terrain (i.e. level/flat, rolling, or mountainous);
- Is this section transitioning to a non-limited access highway?
- Number of Interchanges within this section; and
- Historical collision rates, per 100 million Vehicle Miles Travelled (VMT).

The USLIMITS2 program (<https://safety.fhwa.dot.gov/uslimits>) calculates a recommended speed limit using two approaches, based on a) safety surrogates using roadway characteristics, and b) operating speeds and collisions history. The lower value of the speed limit from the two approaches is reported as the recommended speed limit in the output window. A brief description of these approaches is presented below. The decision rules and algorithm are illustrated in the **Appendix E**.

#### Approach 1: Safety Surrogates

Safety surrogates are indicators that are associated with any safety hazards on the road segments. For the first approach, the expert panel identified designated ranges of selected characteristics of a

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<sup>1</sup> USLIMITS2: A Tool to Aid Practitioners in Determining Appropriate Speed Limit Recommendations, <https://safety.fhwa.dot.gov/uslimits>, Accessed 28 June 2018.

<sup>2</sup> University of North Carolina. Highway Safety Research Center. (2007). An Expert System for Recommending Speed Limits in Speed Zones. Transportation Research Board. Research Results Digest 318.

<sup>3</sup> Forbes, G. (2012). Global Approaches to Setting Speed Limits. In 2012 Conference and Exhibition of the Transportation Association of Canada, Transportation: Innovations and Opportunities.

<sup>4</sup> User Guide for USLIMITS2. (2017). Federal Highway Administration (FHWA), <https://safety.fhwa.dot.gov/uslimits/documents/appendix-l-user-guide.pdf>, Washington D.C.

roadway segment as the surrogates. For freeways, safety surrogates include interchange spacing and AADT. The recommended speed limit for limited accessed freeways are as follows<sup>1</sup>:

- If AADT is higher than 180,000 and the average interchange spacing is between 0.5 and 1-mile (800 m and 1.6 km), the recommended speed limit from this approach will be the 5 mph (10 km/h in the metric system) multiple obtained by rounding down the 85<sup>th</sup> percentile speed.
- If AADT is higher than 180,000 and the average interchange spacing is less than 0.5 mile (800 m), the recommended speed limit is the 5 mph (10 km/h) multiple closest to the 50<sup>th</sup> percentile speed.
- For other situations in freeways, the recommended speed limit from this approach will be the 5 mph (10 km/h) multiple closest to the 85<sup>th</sup> percentile speed.

**Approach 2: Collision Modules**

Collision module is based on collision frequency and severity of the roadway. First, the user is asked to enter the frequency of total and injury collisions. In addition, the user is also asked to enter the average collision rate and the average rate of injury and fatal collisions for similar sections in the same jurisdiction. If data on average rates are not available, the program makes use of average rates calculated with data from 8 States in the US that are part of the Highway Safety Information System (HSIS). Using the average collision rate and the average rate of injury and fatal collisions, the program calculates the following critical collision rate and critical injury rate<sup>2</sup>:

$$R_C = R_a + K \sqrt{\frac{R_a}{M}} + \frac{1}{2M} \tag{3}$$

Where:

- R<sub>C</sub>**: critical collision rate
- R<sub>a</sub>**: average collision rate
- K**: constant associated with the confidence level (1.645 for 95% confidence)
- M**: 100 million vehicle miles travelled

If the collision or injury rate is higher than the corresponding critical rates or at least 30% higher than the corresponding average rates, the user is asked to indicate if traffic and geometric measures can reduce the total collision and/or injury rate in this section. If the user answers “Yes” to this question, the recommended speed limit from this module will be the 5 mph (10 km/h) multiple closest to the 85<sup>th</sup> percentile speed. If the user answers “No” or “Unknown”, the recommended speed limit from this module will be the 5 mph (10 km/h) increment obtained by rounding-down the 85<sup>th</sup> percentile speed (if collision or injury rate is at least 30% higher than the average rate) or closest to the 50<sup>th</sup> percentile speed (if the collision or injury rate is higher than the critical rate).

As noted above, the expert system does not recommend speed limits higher than the 5 mph (10 km/h) increment closest to the 85<sup>th</sup> percentile speed; it also does not recommend speed limits

<sup>1</sup> Bared, J.G., Edara, P., and Kim, T. (2006). Safety Impact of Interchange Spacing on Urban Freeways, Presented at the 2006 Annual Meeting of the Transportation Research Board, Washington, D.C.

<sup>2</sup> Zegeer, C.V., and Deen, R.C. (1977). Identification of Hazardous Locations on City Streets, Traffic Quarterly, Vol. 31(4), pp. 549-570

lower than the 5 mph (10 km/h) increment closest to the 50<sup>th</sup> percentile speed. The system also provides warnings if the 85<sup>th</sup> percentile speed is unusually low or high for a road type. The final output window warns the users of any minimum requirements to be advised of such as section length, statutory limit, geometric alignment, collision rate and injury and fatal collision rate.

### 2.3. Optimal speeds

One scheme to control the societal cost of travel in a transportation network is to identify the optimal speed limit that minimizes the total cost of transportation, including costs of collisions, travel time, as well as fuel consumption, and vehicle emissions<sup>1</sup>.

Each of these cost variables was defined as a function of the posted speed limit. Various mathematical models were developed in the literature to formulate the relationship between the cost of collisions and the posted speed limit, including linear regression, Poisson, and Negative binomial models<sup>2</sup>. Also, in the absence of fuel consumption and vehicle emission data, traffic simulation models were developed to estimate the correlation between these parameters and the posted speed limit. Finally, the optimal speed limit was set as the point with the minimum total cost of transportation. This process is visually shown in Figure 2<sup>3</sup>. As shown in this graph, the cost of each societal factor was developed through a mathematical function from available data and the most optimal speed limit is determined through mathematical optimization.

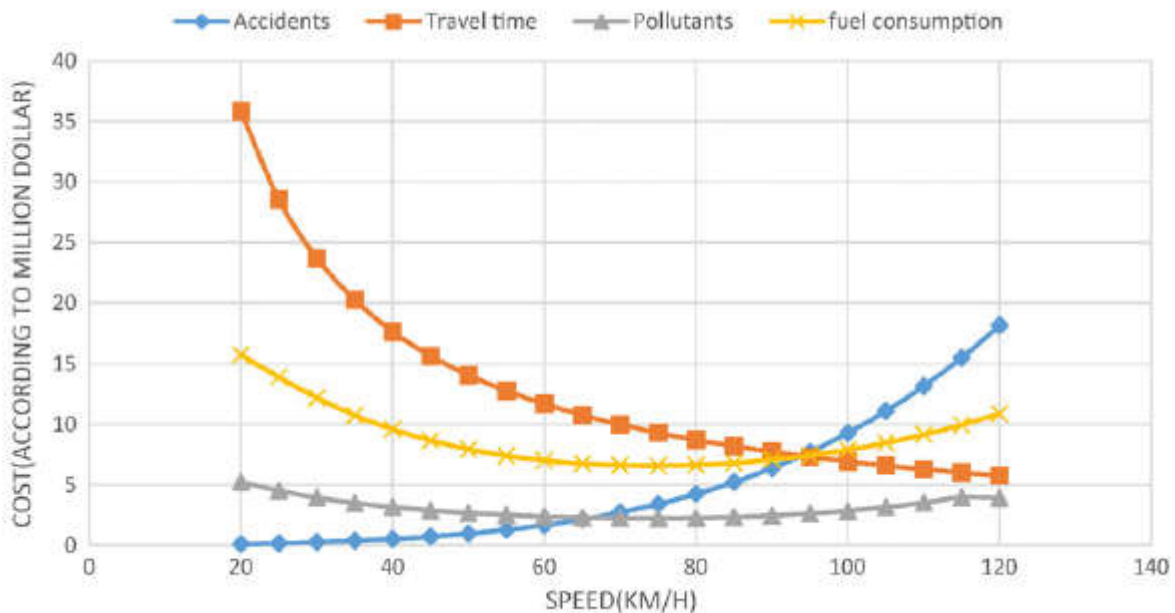


Figure 2: Societal Costs of Travelling in Different Speeds (Optimal Speed: 82 km/h)

<sup>1</sup> Forbes, G. (2012). Methods and practices for setting speed limits: An informational report (No. IR-133). Federal Highway Administration (FHWA).

<sup>2</sup> Yang, Y. (2006). Optimal Speed Limit for Shared-Use Roadways, Ph.D. Thesis, New Jersey Science and Technology University, Vol. 69, No. 10.

<sup>3</sup> Hosseinlou, M. H., Kheyraadi, S. A., & Zolfaghari, A. (2015). Determining optimal speed limits in traffic networks. IATSS research, 39(1), 36-41

This method of setting the speed limit was used in the Netherlands, Spain, and Sweden to improve air quality of NO<sub>x</sub> and PM<sub>10</sub> along the freeways<sup>1,2,3</sup>. However, the optimal speed method has been rarely used due to the difficulty in quantifying key variables and the overall complexity of the process. In addition, the optimization models would require a significant amount of data for the development or calibration of various models that are at the core of the system.

## 2.4. Safe System Approach

The Safe System approach aspires to create a road system in which human error does not result in death or serious injury. The approach accepts that humans will make errors, so collisions will continue to occur. However, humans are physically vulnerable and are only able to absorb limited kinetic energy during a collision before serious injury or death occurs. In other words, vehicles cannot legally travel at speeds where, in the event of a collision, the release of kinetic energy can produce a serious or fatal injury<sup>4</sup>.

Australian Transport Council launched the Safe System in 2004 across all state and territory authorities<sup>5</sup>. The approach is composed of four essential and interlinked pillars, including road and roadside infrastructure; vehicles; road users; as well as travel speeds to minimize death and serious injury because of a collision. These pillars form the areas of strategic focus and ongoing improvement. Figure 3 presents an example of a Safe System diagram<sup>6</sup>.



**Figure 3: Components of the Safe System Approach**

<sup>1</sup> M.P. Keuken, S. Jonkers, I. Wilmink, J. Wesseling (2010). Reduced NO<sub>x</sub> and PM<sub>10</sub> Emissions on Urban Motorways in The Netherlands by 80 km/h Speed Management, *Sci. Total Environ.* 408 (12), pp. 2517–2526.

<sup>2</sup> J.M. Baldasano, M. Gonçalves, A. Soret, P. Jiménez-Guerrero (2010) Air pollution Impacts of Speed Limitation Measures in Large Cities: The Need for Improving Traffic Data in a Metropolitan Area, *Atmos. Environ.* 44 (25), pp. 2997–3006.

<sup>3</sup> J.M. Baldasano, L.P. Güereca, E. López, S. Gassó (2008). Development of a High-Resolution Emission Model for Spain: The High-Elective Resolution Modelling, *Atmos. Environ.* 42, pp. 7215–7233 (31).

<sup>4</sup> Langford. (2006). Setting Speed Limits for a Safe System, Monash University Accident Research Centre, [http://www.whiteandblack.co.nz/wp-content/uploads/2010/06/9\\_Setting\\_speed\\_limits\\_16\\_Nov\\_06\\_.pdf](http://www.whiteandblack.co.nz/wp-content/uploads/2010/06/9_Setting_speed_limits_16_Nov_06_.pdf), Accessed 3 July 2018.

<sup>5</sup> Jurewicz, C. (2014). Model national guidelines for setting speed limits at high-risk locations. In ARRB Conference, 26th, 2014, Sydney, New South Wales, Australia, No. 1.4.

<sup>6</sup> The Safe System Approach, Safer Roads, Safer Queensland: Queensland's Road Safety Strategy 2015–21, <http://roadsafety.gov.au/nrss/safe-system.aspx>, Accessed 29 June 2018.

Through a combination of the components in Figure 3 , the Safe System approach aims to design and build a transport system that will protect road users and reduce the number of deaths and serious injuries. This approach shares principles in common with well-known international strategies such as Sweden’s Vision Zero and Netherlands’ Sustainable Safety approaches<sup>1</sup>. Like the Vision Zero, the Safe System approach requires significant cultural and legislative changes towards traffic and road safety, road design, enforcement, and the education of road users.

A four-step procedure was proposed in the literature to identify the speed limits following the Safe System approach<sup>2,3,4</sup>. The process involves the following four steps:

- Identify the speed limit based on road classification and function in the subject jurisdiction;
- Identify the speed limits, derived from the Safe System principles. Within this context, several studies summarised the biomechanical tolerances of humans for different collision types<sup>5,6,7</sup>. Table 4 presents the maximum survivable impact speeds for various collision types. These human tolerances need to be considered in the management of speed to ensure that in the event of a collision, no road users are killed or seriously injured.

**Table 4: Proposed Maximum Travel Speed Based on Biomechanical Tolerance**

Type of Collisions	Impact Speed (km/h)
Locations with potential conflicts between pedestrians and vehicles	30
Locations with potential side impacts between vehicles	50
Locations with potential head-on impacts between vehicles	70
Impact with road infrastructure only (roads with no possibility of a side impact or head-on collisions)	100+

The speeds from the assessment above will likely form the lower end of the speed limit. A significant gap may be evident from these first two steps. In other words, the Safe System assessment may suggest that a much lower speed is required than the assessment based on road classification and function.

<sup>1</sup> Vision Zero was introduced recently in North America with several jurisdictions adopting the approach, including Toronto, Peel, Durham, London, Halifax, Kingston, Edmonton, New York, and Washington D.C., and the early results have been very promising.

<sup>2</sup> Jurewicz, C. (2014). Model national guidelines for setting speed limits at high-risk locations. In ARRB Conference, 26th, 2014, Sydney, New South Wales, Australia, No. 1.4.

<sup>3</sup> Turner, B. (2013). Implementing the safe system approach to road safety: Some examples of infrastructure related approaches. In 16th International Conference Road Safety on Four Continents. Beijing, China (RS4C 2013). 15-17 May 2013.

<sup>4</sup> Tingvall, C., & Haworth, N. (2000). Vision Zero: an ethical approach to safety and mobility. In 6<sup>th</sup> ITE International Conference Road Safety & Traffic Enforcement: Beyond (Vol. 1999, pp. 6-7).

<sup>5</sup> Austroads. (2005). Balance between harm reduction and mobility in setting speed limits: a feasibility study, APR272/05, Austroads, Sydney, NSW.

<sup>6</sup> Tingvall, C., & Haworth, N. (2000). Vision Zero: an ethical approach to safety and mobility. In 6<sup>th</sup> ITE International Conference Road Safety & Traffic Enforcement: Beyond (Vol. 1999, pp. 6-7).

<sup>7</sup> J. Langford. (2006). Setting Speed Limits for a Safe System, Monash University Accident Research Centre, [http://www.whiteandblack.co.nz/wp-content/uploads/2010/06/9\\_Setting\\_speed\\_limits\\_16\\_Nov\\_06\\_.pdf](http://www.whiteandblack.co.nz/wp-content/uploads/2010/06/9_Setting_speed_limits_16_Nov_06_.pdf), Accessed 3 July 2018.

- The third step involves an assessment of a current or future road infrastructure that could be utilized to minimize the risk of collisions. This may involve an improvement or provision of new infrastructure or a lower speed to meet the objectives of the Safe System.
- The final stage of the assessment involves managing political and social impacts, including driver perception of the road environment and the new speed limit strategy. If the operating speed is noticeably higher than the posted speed limit, engineering, educational, or enforcement countermeasures should be implemented to provide incremental safety improvements and support the new speed limit. This might require additional speed management strategies (e.g. narrower traffic lanes, gateway treatments, oversized posted speed signs) to reduce the operating speeds, in combination with a higher presence of enforcement.

The Safe System approach to speed limit setting would result in lower posted speed limits than those traditionally used in most Canadian jurisdictions, as generally set by engineering and expert system methods. Thus, implementing a Safe System approach to the speed limits would be challenging at first due to the likely substantial reductions in posted speed limits. At least in the short to medium term, it is likely that the new posted speed limits will meet with considerable resistance, which in turn will give rise to major compliance issues. Some opposition can also be expected especially from commercial freight operators who are likely to associate any reduced speeds with increased travel times and hence disruptive to existing freight schedules.

To increase drivers' compliance with the new posted speed limits, the following strategies can be followed<sup>1,2</sup>:

- Build a case over time for a new paradigm as to what is regarded and legislated as a safe speed limit for the roadway network;
- Prolonged political and community support will be critical if this new approach is to overcome the issues listed above and is to have an impact on speed setting practices; and
- Education programs alerting motorists to the dangers of speeding may have a role in promoting the benefits of reduced speeds and encouraging more compliance without the need for sustained intensive enforcement.

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<sup>1</sup> Forbes, G. (2012). Methods and practices for setting speed limits: An informational report (No. IR-133). Federal Highway Administration (FHWA).

<sup>2</sup> Langford. (2006). Setting Speed Limits for a Safe System, Monash University Accident Research Centre, [http://www.whiteandblack.co.nz/wp-content/uploads/2010/06/9\\_Setting\\_speed\\_limits\\_16\\_Nov\\_06\\_.pdf](http://www.whiteandblack.co.nz/wp-content/uploads/2010/06/9_Setting_speed_limits_16_Nov_06_.pdf), Accessed 3 July 2018.



### 3. Evaluation of Methodologies

Table 5 summarizes each methodology discussed in this report for setting posted speed limits, including the data requirements, advantages, and disadvantages of each approach.

**Table 5: Summary of Methodologies for Setting the Speed Limit**

Approach	Basic Premise	Data Required	Advantages	Disadvantages
Operating Speed	The speed limit is based on the 85 <sup>th</sup> percentile speed and may be slightly adjusted based on road and traffic conditions and collision history.	<ul style="list-style-type: none"> <li>Observed speed data</li> <li>Road characteristics, shoulder condition, grade, alignment, and sight distance</li> <li>Parking policies and pedestrian activity</li> <li>Access density</li> <li>Reported collisions</li> </ul>	<ul style="list-style-type: none"> <li>85<sup>th</sup> percentile speed reflects the collective judgement of most drivers as to a reasonable speed for given traffic and roadway condition.</li> <li>ensures that the speed limit does not place a burden on enforcement.</li> </ul>	<ul style="list-style-type: none"> <li>This practice may lead to an upward drift or creep in average operating speeds over time.</li> <li>Drivers may not be aware of the impact of their actions and select the most appropriate speed.</li> <li>Selection of the speed limit based on the 85<sup>th</sup> percentile speed assumes that most drivers select the safest speed.</li> <li>Lack of quantitative criteria for the adjustments to the 85<sup>th</sup> percentile speed.</li> </ul>
Illinois DOT	The base speed limit is the rounded average of 85 <sup>th</sup> percentile speed, average speed, and 10 mph pace. The base speed limit may be slightly adjusted based on road and traffic conditions and collision history.	<ul style="list-style-type: none"> <li>Observed speed data</li> <li>Road classification</li> <li>Traffic volumes</li> <li>Access density</li> <li>Collision history</li> </ul>	Easy to calculate the quantitative criteria as the adjustments to the 85 <sup>th</sup> percentile speed.	<ul style="list-style-type: none"> <li>This method does not consider the roadway geometries such as median presence, lane width and horizontal/vertical alignment in the process.</li> <li>Selection of the speed limit based on the 85<sup>th</sup> percentile speed assumes that most drivers select the safest speed.</li> </ul>
The Northwestern Zoning Technique	The speed limit is determined through a two-step process where a minimum study determines the base speed and the detailed analysis makes adjustments to the	<ul style="list-style-type: none"> <li>Observed speed data</li> <li>Design speed</li> <li>Distance between interchanges</li> <li>Access density</li> </ul>	<ul style="list-style-type: none"> <li>Using the 85<sup>th</sup> percentile speed ensures that the speed limit does not place an undue burden on enforcement and provides residents and businesses</li> </ul>	<ul style="list-style-type: none"> <li>Selection of the speed limit based on the 85<sup>th</sup> percentile speed assumes that most drivers select the safest speed.</li> </ul>

Approach	Basic Premise	Data Required	Advantages	Disadvantages
	speed limit based on the road and traffic characteristics.	<ul style="list-style-type: none"> <li>Land width</li> <li>Functional classification</li> <li>Median and shoulder type</li> <li>Vertical roadway alignment and number of curves</li> <li>Collision history</li> </ul>	<ul style="list-style-type: none"> <li>with valid indication of actual travel speeds.</li> <li>Comparing to the Illinois DOT method, this approach considers a wider range of traffic and infrastructure factors including the presence of a median, lane width, vertical alignment, etc.</li> <li>Well-established methodology for setting the speed limit in North America.</li> </ul>	
Road Risk Method – TAC	The road risk method considers the risks associated with the physical and road-user characteristics of the roadway without factoring in the operating speed of the facility.	<ul style="list-style-type: none"> <li>Road Classification</li> <li>Land use</li> <li>Median separation</li> <li>Road hierarchy</li> <li>Number of lanes</li> <li>Length of corridor</li> <li>Design speed</li> <li>Road geometry</li> <li>Pedestrian/cyclist exposure</li> <li>Pavement surface</li> <li>Access, interchange and intersection density</li> <li>Parking presence</li> </ul>	<ul style="list-style-type: none"> <li>This method aligns the recommended speed limit with the function and design of the road.</li> <li>It is applicable to all types of roadways.</li> <li>The automated spreadsheet is simple to use.</li> </ul>	<ul style="list-style-type: none"> <li>The road risk methods may result in speed limits that are well below the 85<sup>th</sup> percentile speeds, resulting in a reduced compliance.</li> <li>No clear direction is provided if there is a substantial discrepancy between the recommended posted speed limit and the operating speeds.</li> </ul>
Road Risk Method – Speed Limits New Zealand (SLNZ)	The speed limit policy in New Zealand is a national policy that aims to balance mobility and safety by setting speed limits that are safe, appropriate, and credible for the level of roadside development and the category of road.	<ul style="list-style-type: none"> <li>Current speed limit</li> <li>Observed speed data</li> <li>The surrounding land environment</li> <li>Road classification</li> <li>Roadside development data</li> <li>Side road characteristics</li> <li>Vehicle, cycle and pedestrian activity</li> <li>Collision data</li> </ul>	SLNZ is considered beneficial for road segments with a high number of access points to ensure the interruption of traffic flow on mainline is considered.	Highly focused on the roadside development and road environment, meaning this approach best used for urban roadways and rural local and arterial roads. The SLNZ may not be suitable for highways, freeways and expressways.

Approach	Basic Premise	Data Required	Advantages	Disadvantages
Expert System – VLIMITS	As an expert system, the procedure is built as a computer program. A panel of experts reviewed field data to come up with decision rules for appropriate speed limits for different types of roads and traffic conditions.	<ul style="list-style-type: none"> <li>● Road and road environment</li> <li>● Surrounding developments</li> <li>● Traffic volume</li> <li>● Collision history</li> <li>● Existing operating speeds</li> <li>● Speed limits on adjacent road sections</li> </ul>	The system appears to be most useful on roads where the 85 <sup>th</sup> percentile speed is seen as an inappropriate basis for setting speed limits. Heavily trafficked urban areas with a mix of road users, including cyclists and pedestrians, with heavy roadside activity (e.g., parking, access to businesses) fall into this category.	<ul style="list-style-type: none"> <li>● The assumptions of the VLIMITS are hard coded and users cannot change the coded parameters in the program based on newly available data.</li> <li>● Practitioners may need to rely on output from the expert system without applying a critical review of the results.</li> </ul>
Expert System – USLIMITS2	USLIMITS2 is a web-based software program developed by FHWA to assist agencies in setting appropriate speed limits based on results of previous research studies, best practices, and inputs from a panel of experts.	<ul style="list-style-type: none"> <li>● Operating Speed: 85<sup>th</sup> and 50<sup>th</sup> percentile speeds</li> <li>● Section length</li> <li>● AADT</li> <li>● Presence/absence of vertical and/or horizontal alignments</li> <li>● Current statutory speed limit for this type of road</li> <li>● Terrain</li> <li>● Number of Interchanges within this section</li> <li>● Historical collision rates</li> </ul>	<ul style="list-style-type: none"> <li>● USLIMITS2 is easy and simple to use.</li> <li>● Any violation of parameters is noted and shown as a warning message.</li> <li>● Unlike VLIMITS, USLIMITS2 incorporated lessons learned from previous generations of expert systems in addition to previous research, expert's input from hypothetical case studies, and panel meetings.</li> <li>● USLIMITS2 considers not only roadway geometry and traffic characteristics in setting the speed limits, but also the observed speed profiles and historical collision data.</li> </ul>	<ul style="list-style-type: none"> <li>● This program does not provide maximum safe speed warnings for adverse alignments.</li> <li>● Based on the information gathered from experts in the US, this program does not recommend speed limits higher than 75 mph.</li> </ul>
Optimal Speed Limit	The optimal speed limit is a speed threshold that minimizes the total cost of transportation, including cost of collisions, travel time, as	<ul style="list-style-type: none"> <li>● Cost model</li> <li>● Collision history</li> <li>● Air pollution data</li> <li>● Delay data</li> <li>● Pedestrian and cycling activity</li> </ul>	Provides a balanced approach to setting speed limits that considers different aspects of transportation and the environment as well as	<ul style="list-style-type: none"> <li>● This method of setting speed limits is rarely used due to the difficulty in quantifying key variables, as well as collecting the required data and</li> </ul>

Approach	Basic Premise	Data Required	Advantages	Disadvantages
	well as fuel consumption, and vehicle emissions.		non-motorized road users in setting the speed limit.	developing the prediction models. <ul style="list-style-type: none"> <li>• Different prospective of optimal speed between drivers and road authorities</li> <li>• The benefits derived from the optimal speed limit may not be evident to all road users.</li> </ul>
Safe System	The Safe System approach advocates for a safe road system, better adapted to the physical tolerance of the users. Speed limits are set according to the collision types that are likely to occur, the impact forces that result, and the tolerance of the human body to withstand these forces.	<ul style="list-style-type: none"> <li>• Collision types for the subject road</li> <li>• Survivability rate for different operating speeds</li> <li>• Roadway classification</li> </ul>	<ul style="list-style-type: none"> <li>• This approach places a high priority on road safety.</li> <li>• The approach considers road and roadside infrastructure, vehicles, road users, as well as travel speeds to minimise death and serious injury collisions.</li> <li>• The Safe System approach is successfully implemented in Sweden and Netherlands.</li> </ul>	<ul style="list-style-type: none"> <li>• Mostly beneficial in urban arterial environments with shared road users including pedestrians and cyclists.</li> <li>• implementing a Safe System approach to speed limits would be controversial and challenging at first due to substantial reductions in speed limits on some roads.</li> <li>• This approach may suggest a speed limit that is not in line with drivers' expectations, and consequently result in reduced compliance.</li> </ul>

## 4. Preferred Methodologies

As noted earlier in this report, there is no consensus in the traffic engineering community on a single methodology for setting posted speed limits. This is evident from the summary of the methodologies listed in Table 5. With careful consideration of the specific functions of the LINC and RHVP, the following conclusions and recommendations were made for selecting a speed limit methodology:

- Optimal Speed Limit:
  - As discussed above, this method for setting the speed limit was used in a few cases in the Europe, aiming to improve the air quality along the freeways. However, due to difficulties in quantifying key variables, as well as collecting the required data and developing the prediction models, this method was not recommended for this project.
- Safe System:
  - The Safe System places a high priority on road safety, and shares principles with the concept of Vision Zero. However, this approach was found to be more beneficial in urban arterial environments with shared road users. It is also noted that the implementation of a Safe System would be challenging in the short-term, due to a substantial difference between the drivers' expectations and the new posted speed limit. Finally, this approach was utilized in a few instances in the Europe, with no examples in the North America. Therefore, the Safe System is not recommended for setting the speed limits on the LINC and RHVP.
- Road Risk Methods:
  - The Speed Limits New Zealand (SLNZ) is not suitable for the LINC and RHVP and this approach was best used for urban roadways and rural local and arterial roads.
  - The TAC approach was simple to use and aligned the recommended speed limit with the function and design of the road. Given the extensive application in different Canadian jurisdictions, the TAC method is selected as one of the methodologies for setting posted speed limits on the LINC and RHVP.
- Operating Speed Methods:
  - Among the three approaches based on operating speed (i.e. the 85<sup>th</sup> percentile speed method, IDOT, and the Northwestern Zoning Technique), the Northwestern method was found to be more comprehensive, while considering a wider range of traffic and infrastructure factors. In addition, it is a well-established methodology for setting the speed limit in North America. Therefore, the Northwestern method is one of the recommended methodologies.
- Expert System Methods:
  - The VLIMITS expert system was found to be outdated with hard coded assumptions. Instead, the USLIMITS2 was noted in the literature as an easy-to-use tool, while considering roadway geometry and traffic characteristics, as well as speed profiles and historical collision data. This approach was derived from extensive research studies and expert's inputs from hypothetical case studies, as well as panel meetings. Therefore, this method is another recommended method for comparison with the the Northwestern and TAC methods.

In summary, the Northwestern, TAC, and USLIMITS2 methods are chosen as the selected approaches for setting the speed limit. The next section of this report discusses the speed data collection and analysis, followed by the recommended speed limit derived from the three selected approaches.

## 5. Data Collection and Analysis

### 5.1. Data Collection

To carry out the speed limit review, traffic data is required along the LINC / RHVP. Figure 4 shows the proposed locations for the speed data collection, following by the justification for these locations as listed in Table 6. The main criteria for the selection of these locations include collision history, geometry of the highway, and our observations in previous projects.



Figure 4: Proposed Locations for the Speed Data Collection

Table 6: Justifications for Selecting the Locations for the Speed Study

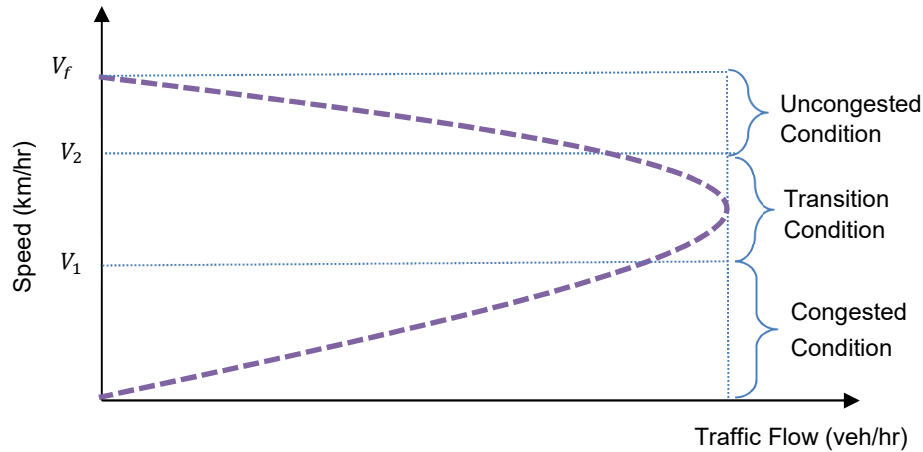
Highway	No.	Location	Direction	Justification
LINC	1	At 550 m east of Upper Ottawa Overpass	EB and WB	Start / End of the LINC and outside the interchange influence.
	2	At Upper Wellington Street Overpass	EB and WB	Collisions are broadly distributed along the LINC in both directions. Distance between interchanges is approximately 1.7 km. This location presents the midpoint between Upper James Street and Upper Gage Avenue interchanges.
	3	At 450 m west of Upper Paradise Road Overpass	EB and WB	Area outside the interchange influence

Highway	No.	Location	Direction	Justification
RHVP	1	At 700 m North of Queenston Road interchange	NB and SB	One of the locations with highest collision frequencies along the RHVP, outside the weaving sections.
	2	At 350 m South of King Street East interchange	NB and SB	One of the locations with highest collision frequencies along the RHVP, outside the weaving sections.
	3	At 1400 m south of Greenhill Avenue interchange	NB and SB	Area outside the interchange influence and before the downhill / uphill.

Upon conformation of the locations with the City’s project team, the 24-hour traffic data collection was completed using Automatic Traffic Recorder (ATR), placed at 14 selected locations, each associated with one lane of traffic, as shown in Figure 4. The data collection efforts lasted 7 days (including a weekend) from May 24<sup>th</sup> to May 31<sup>st</sup>, 2018 and ran continuously at each location. The data includes traffic characteristics such as speed, vehicle classification, and traffic volume. Readers are referred to **Appendix F** for the data summary reports, describing the detailed data collection efforts, including the start and end times, traffic volumes, headway, weather information, as well as average and 85<sup>th</sup> percentile speeds for each lane of traffic.

## 5.2. Analysis

In the next step, the acquired traffic data was thoroughly reviewed to ensure compliance with the study dates and locations. As discussed in Section 2, most engineering approaches for identifying optimum posted speed limits are based on the 85<sup>th</sup> percentile speed during the free-flow traffic conditions. Therefore, the next step of the data analysis was to identify and exclude the peak-period traffic conditions from the original dataset. To do so, it was essential to plot the speed-flow diagrams for each location, during weekdays. Figure 5 provides a schematic speed-flow diagram. In this figure, the purple dashed line represents the approximate fitted curve with the speed-flow data.



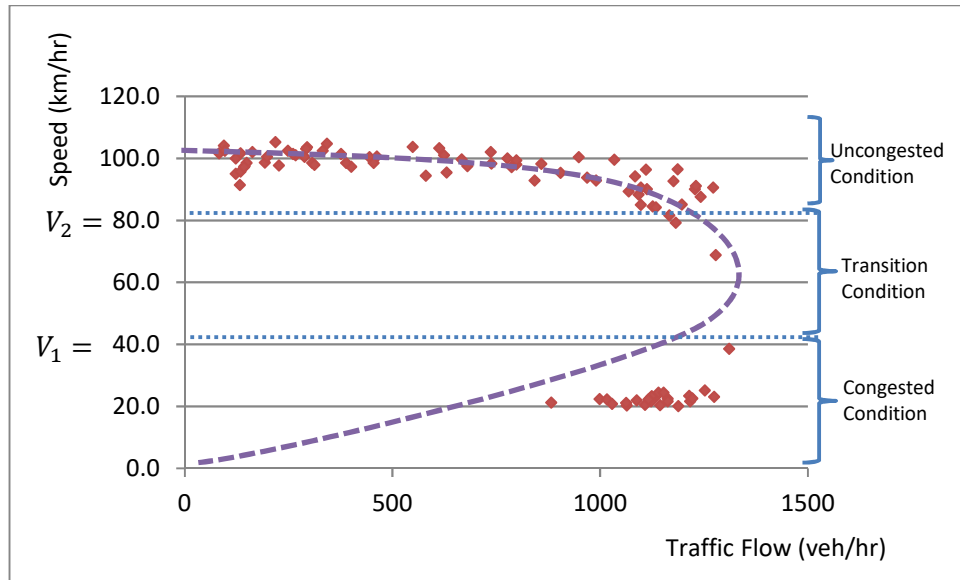
**Figure 5: Congested, Transition and Uncongested Traffic Conditions**

As shown in Figure 5, the traffic congestion occurs under the following three regimes:

- Congested conditions, when standing queues were present;
- Uncongested conditions, when traffic was travelling at or near free-flow speeds (from  $V_2$  to  $V_f$ ); and
- Transition conditions, when traffic flow conditions were moving between the congested and uncongested conditions or where queues were repeatedly forming and dissipating.

In this project, the speed-flow diagrams were plotted for each location. The uncongested traffic condition was then visually set as the threshold where slight increases in the traffic volume results in noticeable changes in the traffic speed. As an example, Figure 6 presents the speed-flow diagram for one of the ATR locations on the RHVP. According to this figure, the threshold speeds for the congested and uncongested conditions are approximately 40 km/h and 80 km/h, respectively. Based on these speed values, the uncongested traffic conditions were separated and carried forward for further analysis.





**Figure 6: Example Speed-Flow Diagram**

Based on the approach discussed above, the 85<sup>th</sup> percentile speed, average speed, and 10 km/h pace were calculated for each location and direction of traffic (Table 7).

**Table 7: Summary of Speed Data During Free-Flow Traffic Conditions**

Highway	No.	Location	Direction	85 <sup>th</sup> % Speed	Average Speed	10 km/hr Pace
Lincoln Alexander Pkwy	#1	West of Dartnall Rd	EB	92	89	80 – 90
			WB	93	90	80 – 90
	#2	West of Upper Wentworth St	EB	94	91	84 – 94
			WB	92	90	82 – 92
	#3	West of Upper Paradise Rd	EB	95	92	82 – 92
			WB	91	88	78 – 88
Red Hill Valley Pkwy	#1	South of Barton St	NB	90	88	80 – 90
			SB	92	90	82 – 92
	#2	South of King St	NB	97	95	86 – 96
			SB	95	93	84 – 94
	#3	North of Mud St	NB	103	100	92 – 102
			SB	99	96	88 – 98

As is apparent from Table 7, the average and 85<sup>th</sup> percentiles speed values were found to be close to one another during off-peak periods. Furthermore, as noted in the TAC Guideline for Defining

and Measuring Traffic Congestion<sup>1</sup>, many jurisdictions in Canada select the posted speed limit plus 10 km/h as an indication of free flow speed. A review of the speed data in Table 7 confirms similar observations for these two highways. In other words, one can conclude that the traffic was traveling at, or slightly above, the posted speed limit of 90 km/h along both highways. Having said that, it is essential to apply the selected approaches for setting the speed limit and identify the recommended posted speed limit based on other adjustment factors.

### 5.3. Study Findings

The objective of this section of the report is to present the recommended speed limit values derived from each of the three selected methodologies, namely TAC, Northwestern, and USLIMITS2.

#### 5.3.1. TAC Road Risk Method

As discussed in Section 2.1.4, the posted speed limit from the TAC method is a function of the road classification, function, physical characteristics and engineering factors that influence the level of risk. As shown in Table 3, this method is heavily based on the design speed, as the starting point. For both LINC and RHVP, the design speed is 110 km/h, with the estimated total risk score of 19 and 25 for the LINC and RHVP, respectively. The TAC automated spreadsheet assigned a weighting factor to each of the evaluation elements listed in Figure 1. Based on the calculated level of risks, the posted speed limit of 110 km/h was recommended from the TAC methodology. The outputs of the TAC method and the risk levels are presented in **Appendix G**.

The above observations were as expected from this approach since the observed traffic data is not one of the input variables. In addition, the existing physical characteristics of these two highways did not impose any high level of risks, based on risk descriptions provided in the TAC guidelines.

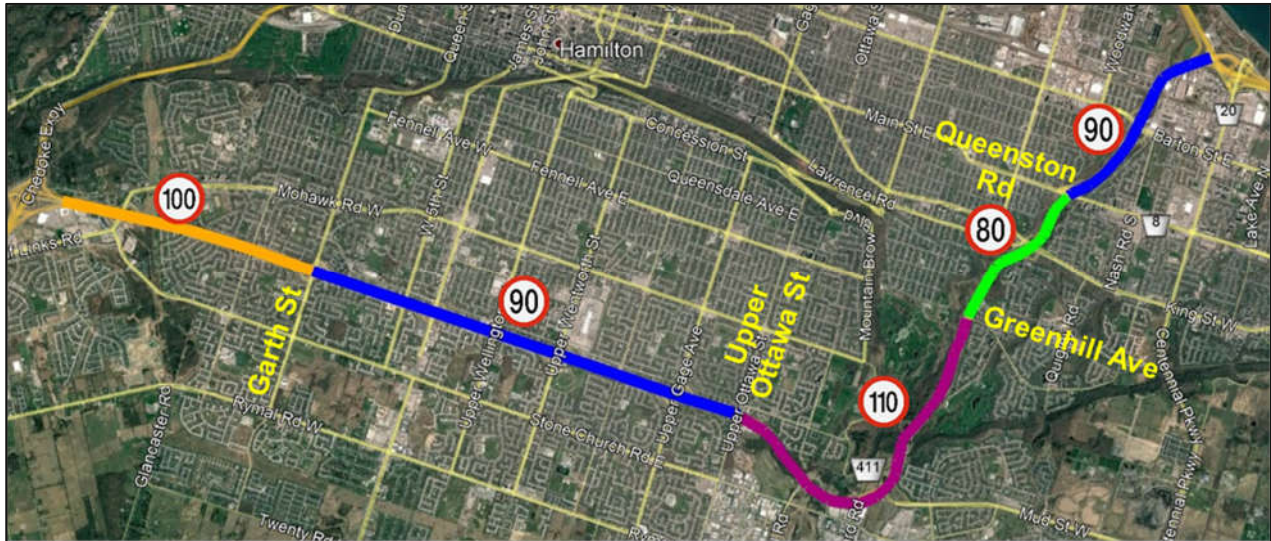
#### 5.3.2. The Northwestern Speed Zoning Technique

The Northwestern approach identified the speed limit through a two-step process where a minimum study determines the base speed and the detailed analysis makes adjustments based on the road and traffic characteristics. The input parameter and the adjustment factors can be found in **Appendix H** for all study locations. Figure 7 shows the proposed speed limits along the study corridors.

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<sup>1</sup> Guidelines for Defining and Measuring Urban Congestion. (2017). Transportation Association of Canada (TAC), Ottawa, Canada

**Figure 7: Proposed Speed Limits from Northwestern Speed Zoning Technique**



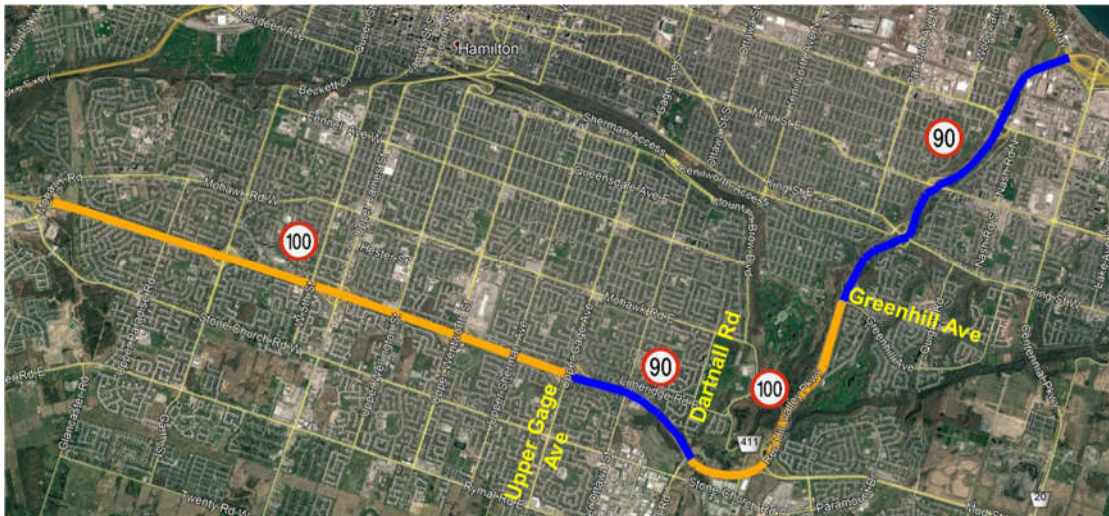
The following observations are based on the results shown in Figure 7:

- On the RHVP, the recommended posted speed limit is 90 km/h from the QEW to Queenston Rd. The lower speed limit of 80 km/h from Queenston Rd to Greenhill Ave was due to high number of fatal and injury collisions compared to other highways with similar characteristics. As expected, due to a higher traffic speed from Greenhill Ave to Upper Ottawa St, and with the addition of the third lane in the southbound direction, the Northwestern approach proposed an increase in the posted speed limit for this section.
- On the LINC, the Northwestern approach confirmed the prevailing posted speed of 90 km/h for most highway sections, except from Garth St to Hwy 403 with the proposed speed limit of 100 km/h. The increase of the speed limit for this section was due to a lower collision rate compared to other similar facilities in Ontario.

### 5.3.3. USLIMITS2

Based on the input parameters listed in Section 2.2.2, the online tool provided the proposed posted speed limits for different sections of the highways. **Appendix I** presents the speed zoning reports generated for the entire length of both highways. Similar reports were also prepared for the smaller speed zones, as shown in Figure 8.

**Figure 8: Proposed Speed Limits from USLIMITS2**

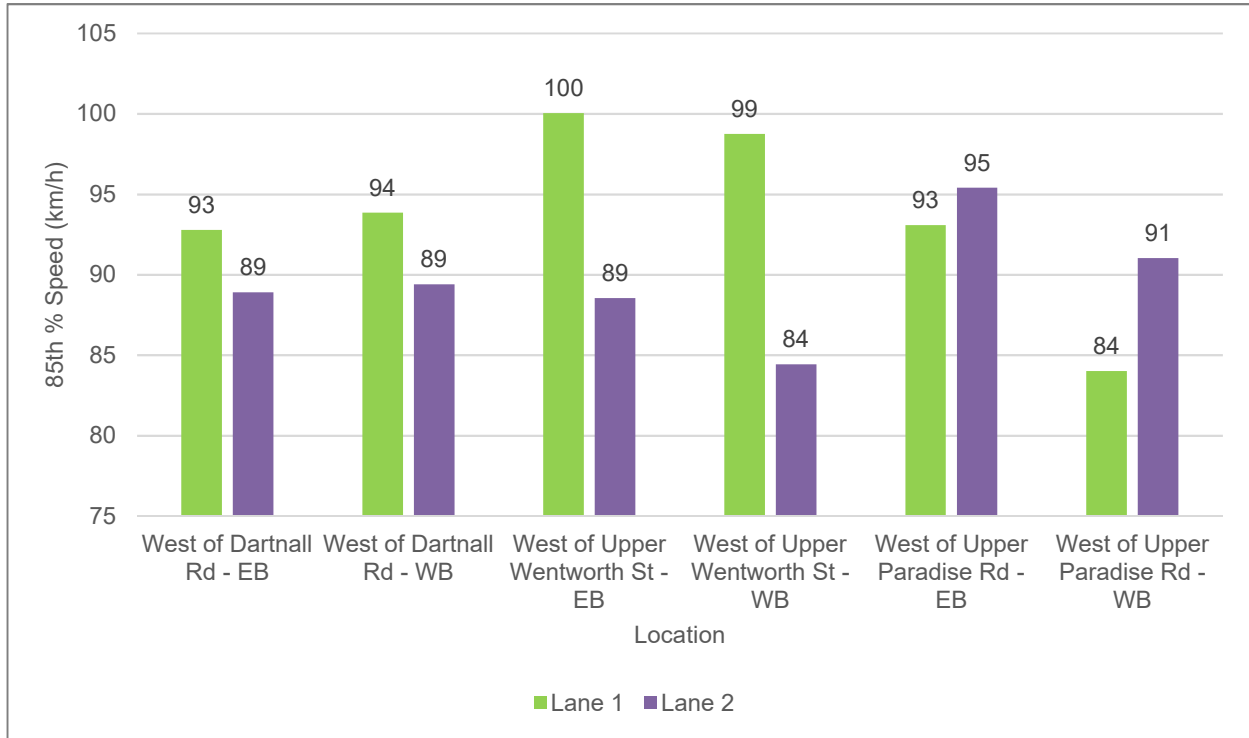


The following observations are based on the results shown in Figure 8:

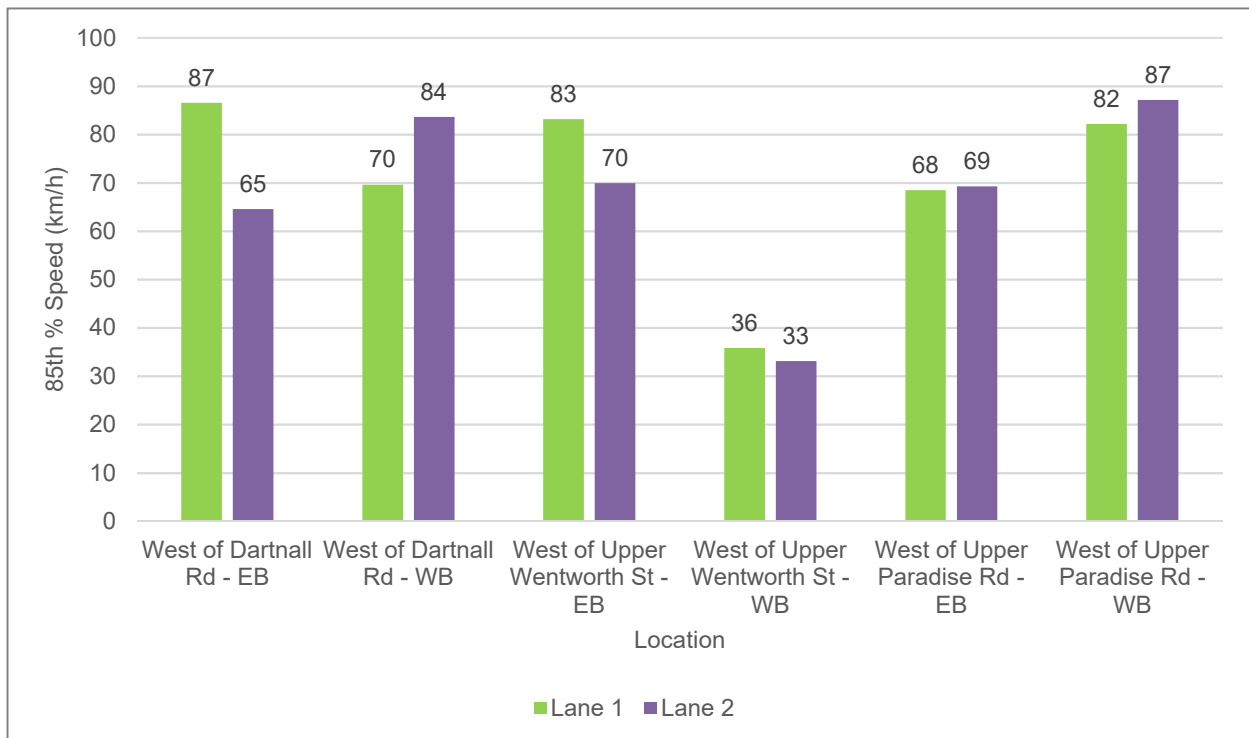
- On the RHVP, the recommended posted speed limit is 90 km/h from the QEW to Greenhill Ave. Like the Northwestern approach, the USLIMITS2 assigned a higher speed from Greenhill Ave to the LINC.
- On the LINC, the USLIMITS2 approach increased the posted speed limit to 100 km/h, except from Dartnall Rd to Upper Gage Ave with the speed limit of 90 km/h.
- In addition to running the online tool for different speed zones, the USLIMITS2 was run for the entire length of the both highways (**Appendix I**). The recommended speed limit was found to be 90 km/h and 100 km/h for the RHVP and LINC, respectively.

#### 5.4. Speed Differentials between Lanes

One of the essential benefits of an optimum posted speed limit is a reduction in speed differentials between traffic lanes, while considering the safety of all drivers. This assessment should be included in setting the speed limit for the two subject highways. Figure 9 and Figure 10 present the lane-by-lane 85<sup>th</sup> percentile speed values for the peak periods along the LINC and RHVP, respectively. It is noted that the speed differentials analysis was conducted for the AM and PM peak periods, which was found to be more evident when comparing to off-peak periods.

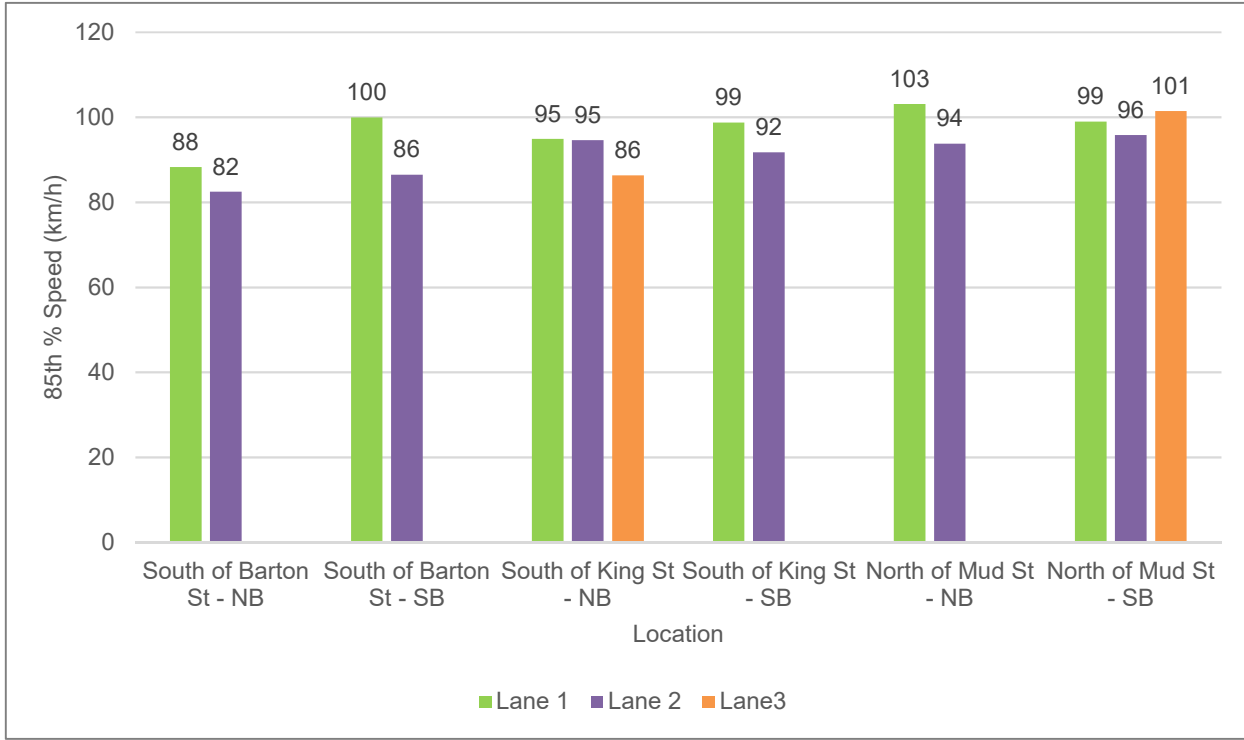


a) AM Peak

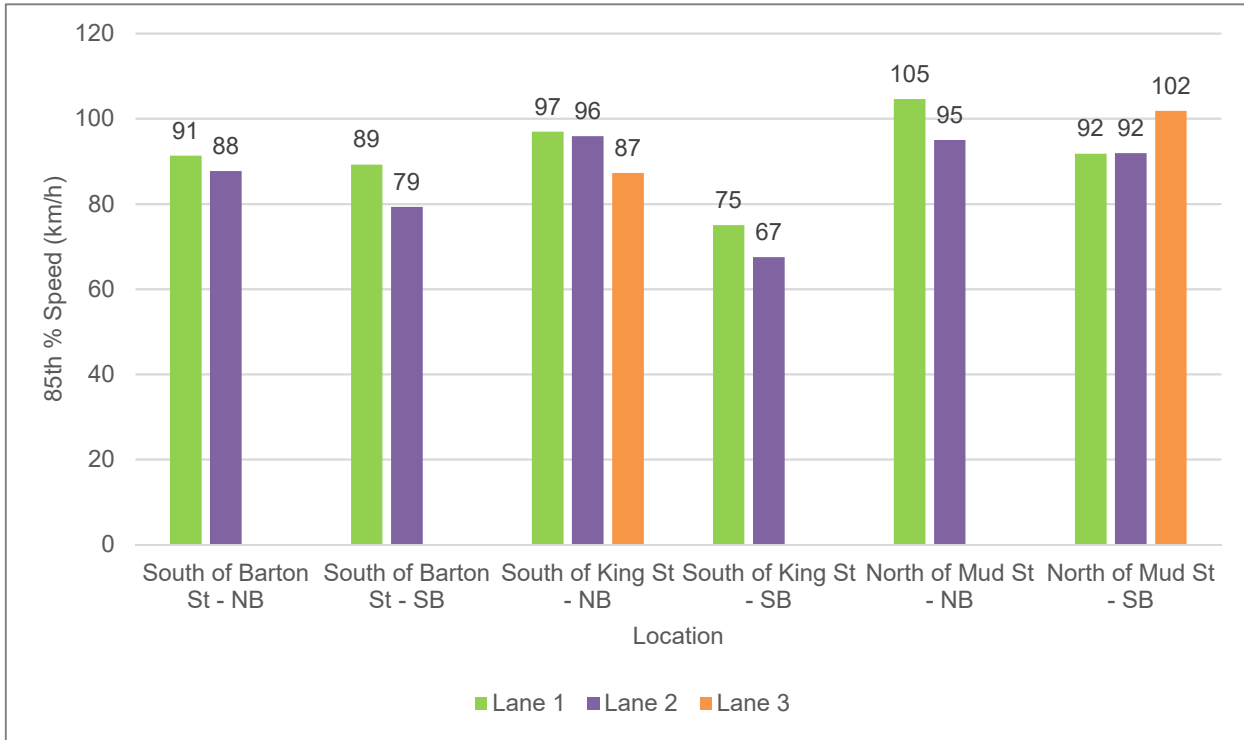


b) PM Peak

**Figure 9: Speed Differential between Lanes along the LINC**



a) AM Peak



b) PM Peak

**Figure 10: Speed Differential between Lanes along the RHVP**

In summary, the following observations were made from the above figures:

- During the AM peak period, the speed differentials between the two lanes of traffic were found to be noticeable, especially west of Upper Wentworth St and west of Dartnall Rd for both directions of travel. The speed differentials were less evident for the PM peak period;
- The speed differentials between the traffic lanes were found to be less evident when comparing the RHVP to the LINC, except for the south of Barton St in the southbound direction of travel; and
- The traffic compliance with the existing posted speed was found to be high for the LINC and RHVP, during both peak periods and directions of travel.

The above-noted observations along with the findings on of the speed study listed in Table 7 confirm that drivers along these two highways complied with the posted speed limit. In addition, the speed differential between traffic lanes along the LINC highlight the current challenges for drivers, including closely-spaced interchanges and short acceleration and deceleration lanes, which can cause significant speed differentials between the two lanes of traffic. In addition, any increase in the posted speed limit may create a greater gap in the observed speed between the two lanes, which can consequently increase the risk of collisions along this corridor. A more detailed discussion, leading to the recommended speed limit is provided in the next section.

## 6. Summary and Recommendation

The purpose of this assignment was to conduct a detailed review of the operating speed along the LINC and RHVP and recommend a safe posted speed, consistent with drivers' expectations. To achieve this objective, a comprehensive literature review was conducted to identify the best approaches for setting posted speed limits. With careful assessment and consideration of the specific function of the LINC and RHVP, three methodologies were selected for setting the speed limit: TAC, Northwestern, and USLIMITS2.

In parallel to the literature review, 24-hour speed traffic data were collected continuously for one week to evaluate the prevailing traffic conditions. A preliminary review of these speed data along both highways revealed that the traffic was traveling at, or slightly above, the posted speed limit of 90 km/h. Similar observations were made during peak and off-peak periods. Having said that, the speed differentials between the travel lanes along the LINC were found to be significant. Consequently, any increase in the posted speed limit may increase the speed differentials and create a bigger safety concern.

The above-noted observations were coupled with the following findings from each of the three selected methodologies:

- The proposed speed limit from the TAC road risk method is 110 km/h for both highways. However, having the same posted and design speed for a corridor would be an uncommon and controversial policy, while creating several operational and safety issues. First, the posted speed limit of 110 km/h is noticeably higher than the operating speeds listed in Table 7, which would be inconsistent with existing drivers' expectations. Second, the posted speed limit of 110 km/h will lead to upward creep in average operating speeds over time. Some drivers will eventually travel faster than the posted speed limit (i.e. design speed), which consequently will impose significant safety concerns to all drivers. It is noted the TAC guidelines acknowledges several provisions to the core methodology, including engineering

judgement, which allows roadway agencies to evaluate the recommended speed limit against the prevailing traffic condition and roadway safety.

- On the RHVP, the proposed speed limits from the Northwestern approach suggests zones of 90 km/h, 80 km/h, and 110 km/h (Figure 7). In the USLIMITS2, the recommended speed limits are in zones of 90 km/h and 100 km/h (Figure 8). As discussed above, the speed limit of 110 km/h is not recommended along these two highways. In addition, the variable speed limit zones will create enforcement, operational, and safety issues along both the LINC and RHVP. It is also noted that the proposed speed limit from both approaches were close to the existing 90 km/h. Based on these observations, it was recommended the existing posted speed limit of 90 km/h for the RHVP be maintained.
- Based on Northwestern approach, the proposed speed limit along the majority of the LINC is 90 km/h (Figure 7), while the USLIMITS2 proposes a slightly higher speed limit of 100 km/h (Figure 8). As discussed above, increasing the speed limit on the LINC may increase the speed differentials between the two lanes and create safety concerns. In addition, the traffic was moving at or slightly above the existing posted speed limit. Therefore, and for consistency with the RHVP, it is recommended to keep the speed limit along the LINC as 90 km/h.



# A

## **Appendix A: Northwestern Speed Zoning Technique**



The detailed analysis of the Northwestern Speed Zoning Technique requires adjustments to the posted speed limit, based on the following traffic and roadway characteristics:

- Access density;
- Land width;
- Functional classification;
- Median type;
- Shoulder type;
- Pedestrian activity and sidewalk location;
- Parking activity;
- Vertical roadway alignment and number of curves; and
- Collision rate.

Table A-1: Adjustment Factors for Access Density

No. of Driveways per kilometer		Speed Limit from Minimum Study (km/h)								
Non-Commercial	Commercial	30	40	50	60	70	80	90	100	110
0 – 3	0	+15	+15	+15	+10	+10	+5	+5	0	0
4 – 6	0	+10	+10	+10	+5	+5	0	0	0	-5
7 – 12	1	+10	+10	+5	+5	0	0	0	-5	-5
13 – 21	2 – 3	+5	+5	0	0	0	-5	-5	-10	-10
22 – 30	4 – 5	+5	0	0	0	-5	-10	-10	-15	-15
> 30	> 5	0	0	-5	-10	-10	-15	-15	-20	-20

Table A-2: Adjustment Factors for Lane Width

Lane Width (m)	Speed Limit from Minimum Study (km/h)								
Commercial	30	40	50	60	70	80	90	100	110
< 2.8	0	0	0	-5	-5	-10	-10	-10	-15
2.8 – 3.2	+5	+5	0	0	0	-5	-5	-5	-10
3.3 – 3.5	+10	+10	+5	+5	0	0	0	0	-5
> 3.5	+15	+15	+10	+10	+5	+5	+5	0	0

Table A-3: Adjustment Factors for Functional Classification

Functional Classification (Urban Areas Only)	Speed Limit from Minimum Study (km/h)								
	30	40	50	60	70	80	90	100	110
Local	0	0	0	-5	-10	-10	-15	-15	-20
Collector	+5	0	0	0	-5	-5	-10	-10	-15
Arterial	+10	+5	+5	0	0	0	-5	-5	-10
Expressway	+15	+10	+10	+5	0	0	0	0	-5
Freeway	+25	+20	+15	+10	+5	+5	0	0	0

Table A-4: Adjustment Factors for Median Type

Functional Classification	Median								
	None	Flush or Painted		Mountable		Barrier		Depressed Unpaved	
		0.6m – 1.8m	> 1.8m	0.6m – 1.8m	> 1.8m	0.6m – 1.8m	> 1.8m	1.8m – 6.0m	> 6.0m
<b>Local</b>	0	+5	+10	—	—	—	—	—	—
<b>Collector</b>	0	+5	+5	+10	+15	—	—	—	—
<b>Arterial</b>	-10	0	0	+5	+10	+15	+20	—	—
<b>Expressway</b>	—	-10	-5	0	0	+5	+10	+15	+20
<b>Freeway</b>	—	—	-10	-10	-5	0	0	0	0

Table A-5: Adjustment Factors for Shoulder Type and Width

Functional Classification	Shoulder Type			
	None	Turf or Gravel	Stabilized	Paved
<b>Local</b>	0	+5	+10	+20
<b>Collector</b>	0	0	+5	+10
<b>Arterial</b>	-5	0	0	+5
<b>Expressway</b>	-10	-5	0	0
<b>Freeway</b>	+25	+20	+15	+10

Table A-6: Adjustment Factors for Pedestrian Activity

Pedestrian Activity	Sidewalk Setback from Edge of Pavement (m)				
	None	0 – 0.5	0.6 – 2.5	2.6 – 4.5	> 4.5
<b>Age &lt;12</b>					
<b>Heavy</b>	-25	-20	-15	-10	-5
<b>Medium</b>	-20	-15	-10	-5	0
<b>Light</b>	-15	-10	-5	0	0
<b>Age &gt;12 (If none, consider ages over 12)</b>					
<b>Heavy</b>	-10	-5	0	0	0
<b>Medium</b>	-5	0	0	0	0
<b>Light</b>	-5	0	0	0	0
<b>None</b>	0	0	0	0	0

Table A-7: Adjustment Factors for Parking Activity

Functional Classification	Parking Activity			
	No Parking	Low Turnover	Medium Turnover	High Turnover
Local	+10	0	-10	-10
Collector	+10	0	-10	-15
Arterial	+15	0	-10	-15
Expressway	0	-10	-15	-20

Table A-8: Adjustment Factors for Roadway Alignment

Number of Curves per KM with Advisory Speed < Speed Limit from Minimum Study	Vertical Alignment			
	Level	Rolling	Hilly	Mountainous
0	+10	+5	0	0
1	0	0	-5	-5
2	-10	-10	-10	-10
> 2	-20	-20	-20	-20

Table A-9: Adjustment Factors for Collision Rate

Collision Rate as a Percent of Area-wide Rate for Similar Facilities	Adjustment
< 75%	+10
76% – 125%	0
126% – 200%	-10
> 200%	-20

# B

## Appendix B: TAC Evaluation Criteria



Table B-1: TAC Evaluation Criteria

Evaluation Criteria	Risk Level	TAC Guidelines
Horizontal Alignment (number of curves per km)	Lower	R: < 3; U: < 2
	Medium	R: 3-6; U: 2-4
	Higher	R: > 6; U: > 4
Vertical Alignment (Steep grades on 50% of the road section or more)	Lower	6% grades or more
	Medium	4% grades or more
	Higher	Moderate or flat
Average Lane Width (Comparison to typical roads with same classification)	Lower	Wide lane widths
	Medium	Similar lane widths
	Higher	Narrow lane widths
Roadside Hazards (Frequency of hazards within clear zone)	Lower	R: < 2; U: < 5
	Medium	R: 2-5; U: 5-9
	Higher	R: > 5; U: > 9
Pedestrian Exposure (Usage and facilities)	Lower	Used and separated, or negligible demand
	Medium	Used and adjacent to the road
	Higher	Used and no facilities provided
Cyclist Exposure (Usage and facilities)	Lower	Used and designated facility is provided, or negligible demand
	Medium	Used and wide curb lane/shoulder provided
	Higher	Used and no facilities provided
Pavement Surface (General condition of pavement)	Lower	Good or smooth
	Medium	Fair or rough
	Higher	Poor or unpaved
Number of intersections with public roads	Density of intersections/driveways per kilometer (number of occurrences divided by segment length).	
Number of intersections with private driveways		
Number of interchanges		
On-street parking (Level of permission and/or utilization)	N/A	Prohibited
	Lower	Permitted and rarely utilized
	Medium	Permitted during part of the day
	Higher	Permitted all day
<b>Legend:</b> R: Rural; U: Urban; N/A: Not Applicable		

# C

## **Appendix C: New Zealand Speed Limit Methodology**



The detailed analysis of the New Zealand Speed Limit Methodology requires adjustments to the posted speed limit, based on the following criteria:

- Frontage development;
- Side road development;
- Pedestrian facilities;
- Cycling facilities;
- Parking facilities;
- Roadway geometry;
- Traffic control type;
- Road classification; and
- Land development.

*Table C-1: Frontage Development Rating Units*

Development Type	Frontage Development Description	Rating Unit
A	Property or access point <sup>1</sup> with 1 or 2 dwellings <sup>2</sup> ; church; small hall; playground; beach; sports ground; camping ground; holiday cabins; cycle path or pedestrian way that intersects with the roadway	1
B	Property or access point <sup>1</sup> with 3 or 4 dwellings <sup>2</sup> ; business or office with fewer than ten employees; small shop; large hall; cinema; small public swimming pool	2
C	Property or access point <sup>1</sup> with 5 or more dwellings <sup>2</sup> ; business or office with 10 to 30 employees; general store; takeaway shop; bank; service station; cinema complex; hotel; restaurant; large swimming pool	3
D	Business or office with more than 30 employees; large shop; post office; hospital; tertiary education establishment	4
E	Access point <sup>1</sup> serving two or more developments	1 or 4 <sup>3</sup>
F	Primary school or kindergarten	1 for every 15 pupils
G	Secondary School	1 for every 30 pupils

<sup>1</sup> An access point includes a private driveway and a public entrance or exit.

<sup>2</sup> A dwelling includes a house, a home unit in a block, a semi-detached home unit and a motel unit. Each unit in a block of units counts as one dwelling.

<sup>3</sup> When two or more developments other than dwellings, or if dwellings and other developments share a common access point or service road, the correct rating is the greatest of:

- (1) the rating for a development type A, B or C according to the number of dwellings served by the access point; or
- (2) the highest rating for any one development, other than dwellings, served by the access point; or
- (3) the rating determined by treating the access point as a side road and allocating the rating specified in Table C-2.



Table C-2: Side Road Development Rating Unit

Traffic flow on side road (V = vehicles per day)	Side road development rating units according to the frontage development rating (R) on the first 500 m of the side road		
	R < 8	8 ≤ R < 20	R ≥ 20
V < 4000	1	2	3
V ≥ 4000	2	3	4

Table C-3: Pedestrian Facility Roadway Rating

Pedestrian facilities	Pedestrian volume less than 200 per day	Pedestrian volume 200 per day or more
Footpaths behind grass berms or no pedestrian access	0	0
Footpaths adjacent to roadway	0	1
No footpath but useable shoulder	1	2
Pedestrians must walk on roadway	1	3

Table C-4: Cycling Facility Roadway Rating

Cycling facilities	Cyclist volume less than 200 per day	Cyclist volume 200 per day or more
Cycleway behind berms or fence or no cycle access	0	0
Wide road, cycles clear of moving traffic	0	1
Narrow road, cycles impede moving traffic	1	2

Table C-5: Parking Facility Roadway Rating

Parking facilities	Normally two parked vehicles or fewer per 100 metres	Frequent parking on both sides, long duration	Frequent parking on both sides, short duration
Vehicles can park 2 metres from moving traffic	0	0	1
Vehicles park close to moving traffic but do not obstruct it	1	2	3
Parked vehicles obstruct moving traffic, i.e., remaining traffic lane 3 metres or less	2	3	4

Table C-6: Roadway Geometry Rating

Type of Roadway	Shoulder Type		
	Open Visibility	Average Visibility	Limited Visibility
Divided carriageway (solid median or barrier) or one way	0	0	0
4 or more lanes (flush median or undivided)	0	1	1
2 or 3 lanes (flush median or undivided)	0	1	2
1 lane (two way)	3	4	5

Table C-7: Traffic Control Roadway Rating

Traffic control (Applying to traffic on the road surveyed)	Rating units
<b>Pedestrian crossing</b>	3
<b>'Stop' control</b>	3
<b>'Give Way' control</b>	2
<b>Traffic signals</b>	2
<b>Railway level crossing</b>	1

Table C-8: Development Rating

Type of Development	Status of Road		
	Local Road	Collector Road	Arterial Road
Residential	2	1	0
Industrial	1	0	0
Commercial	0	0	0
Rural Residential	1	0	0
Rural	0	0	0

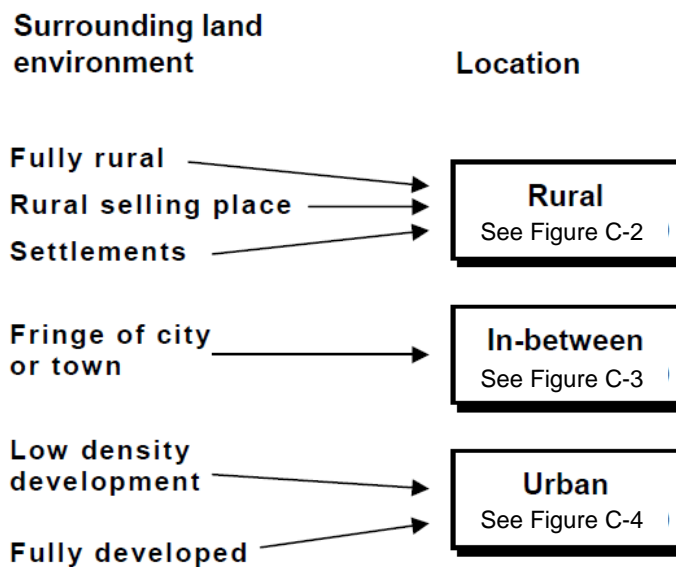


Figure C-1: Determination of Speed Limit Based on Surrounding Land Use

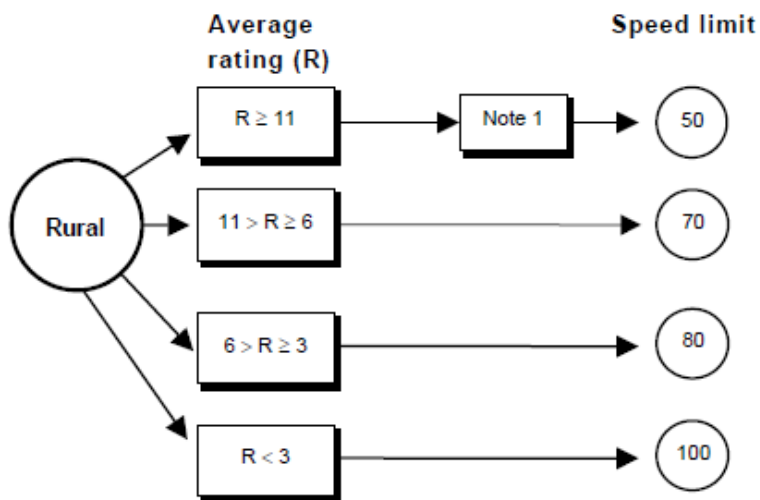


Figure C-2: Speed Limit Flow Chart – Rural

Note 1. The level of development is not consistent with the location of this road. Please check you have used the correct flow chart for the location (see Figure C-1).

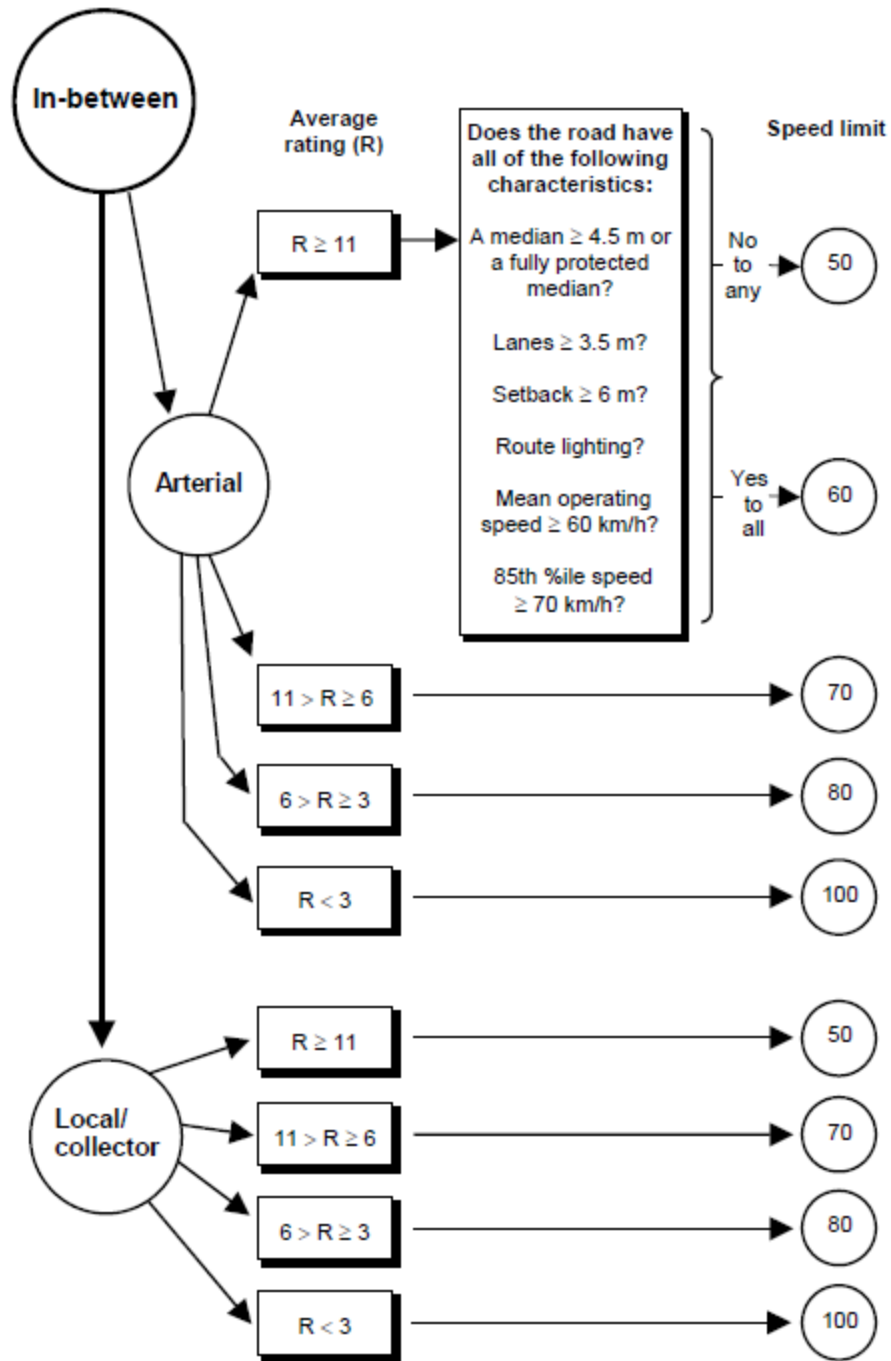


Figure C-3: Speed Limit Flow Chart – In-Between

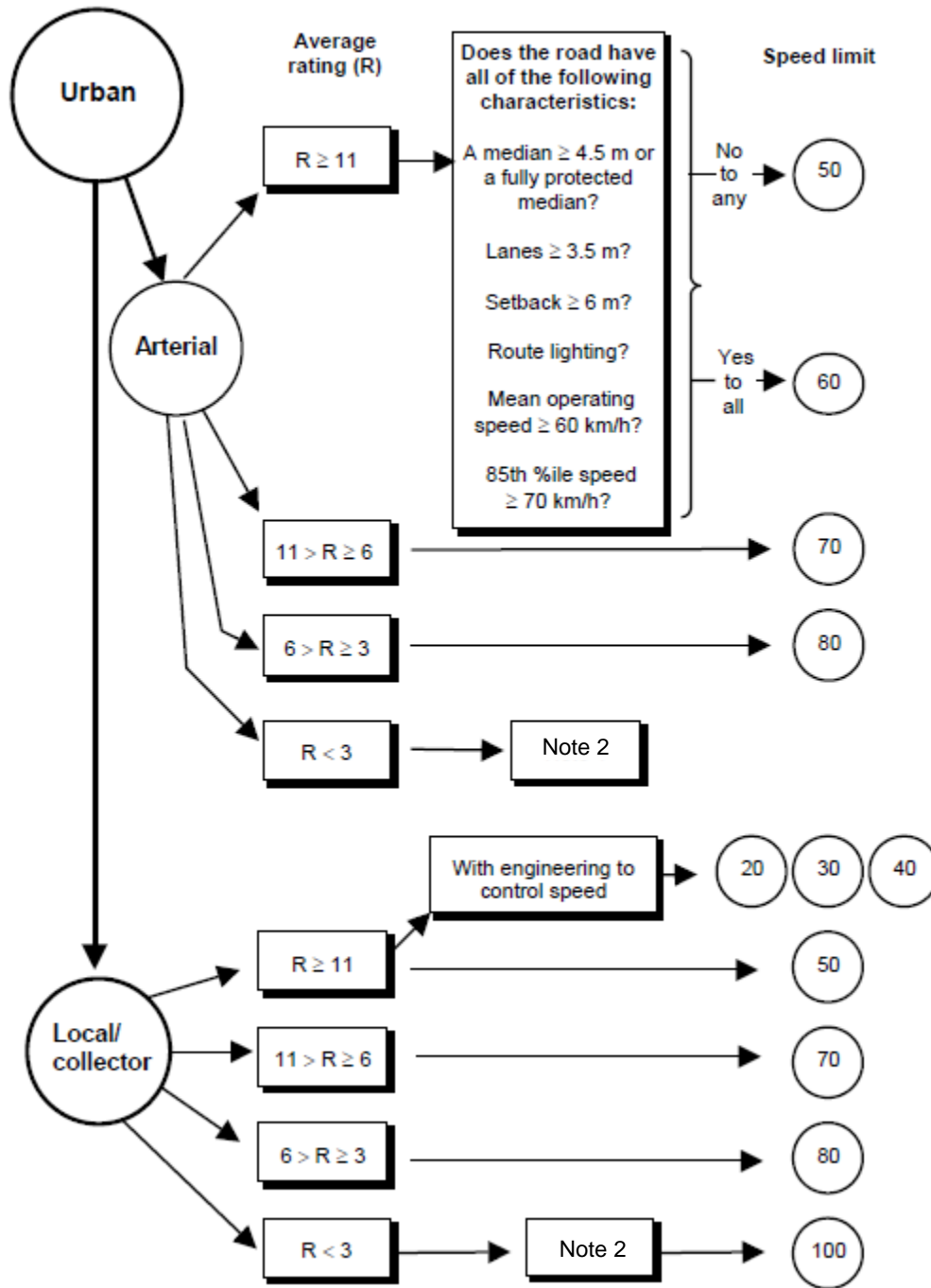


Figure C-4: Speed Limit Flow Chart – Urban

Note 2. The level of development is not consistent with the location of this road. Please check you have used the correct flow chart for the location (see Figure C-1).

# D

## Appendix D: VLIMITS Process



Appendix D

This appendix was derived from the Traffic Engineering Manual published by VicRoads, the Victoria's Road and Traffic Authority. A summary of the VLimits process are outlined in the followings.

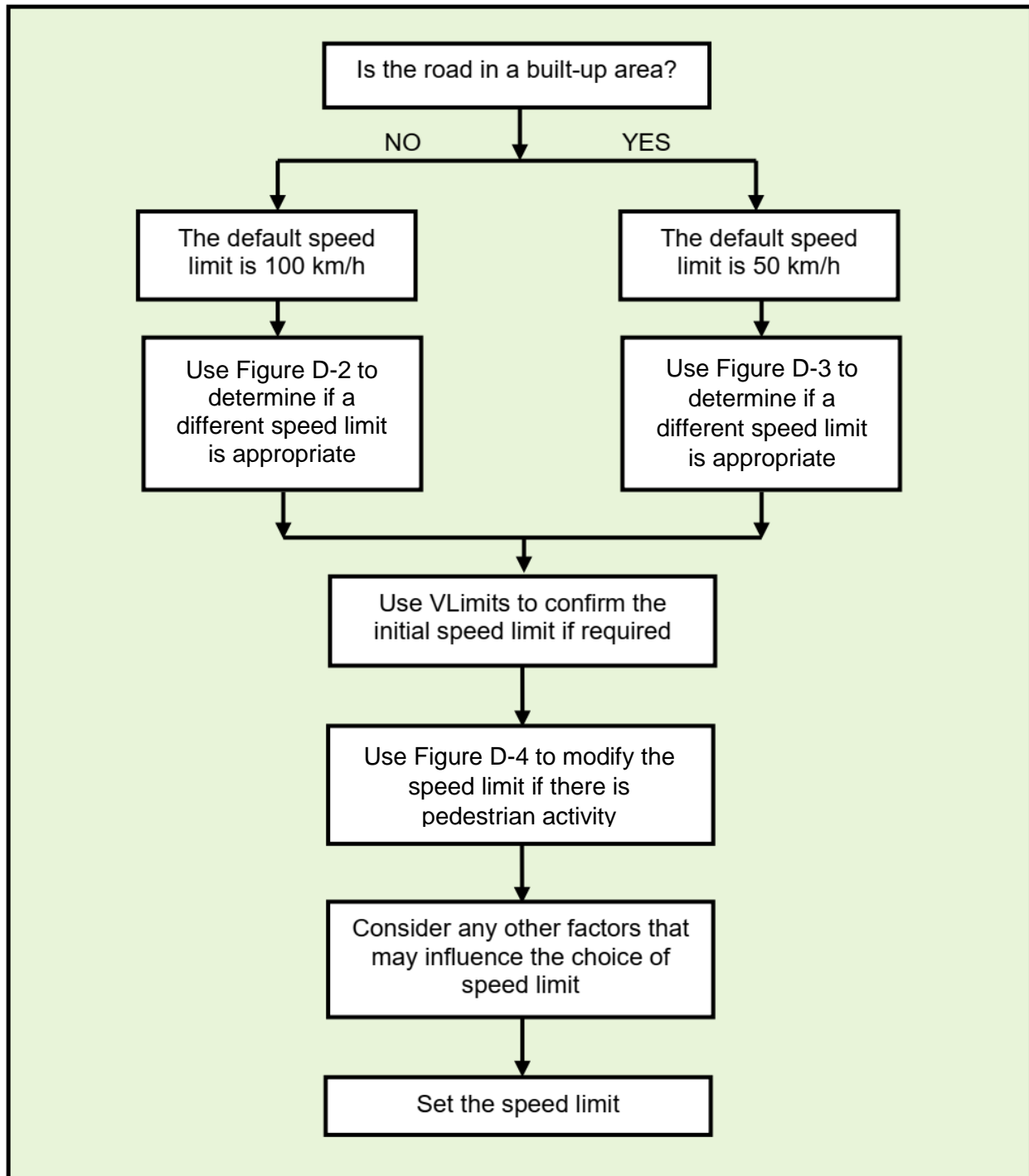


Figure D-1: The overview of Process for Determining Speed Limits Using VLIMITS

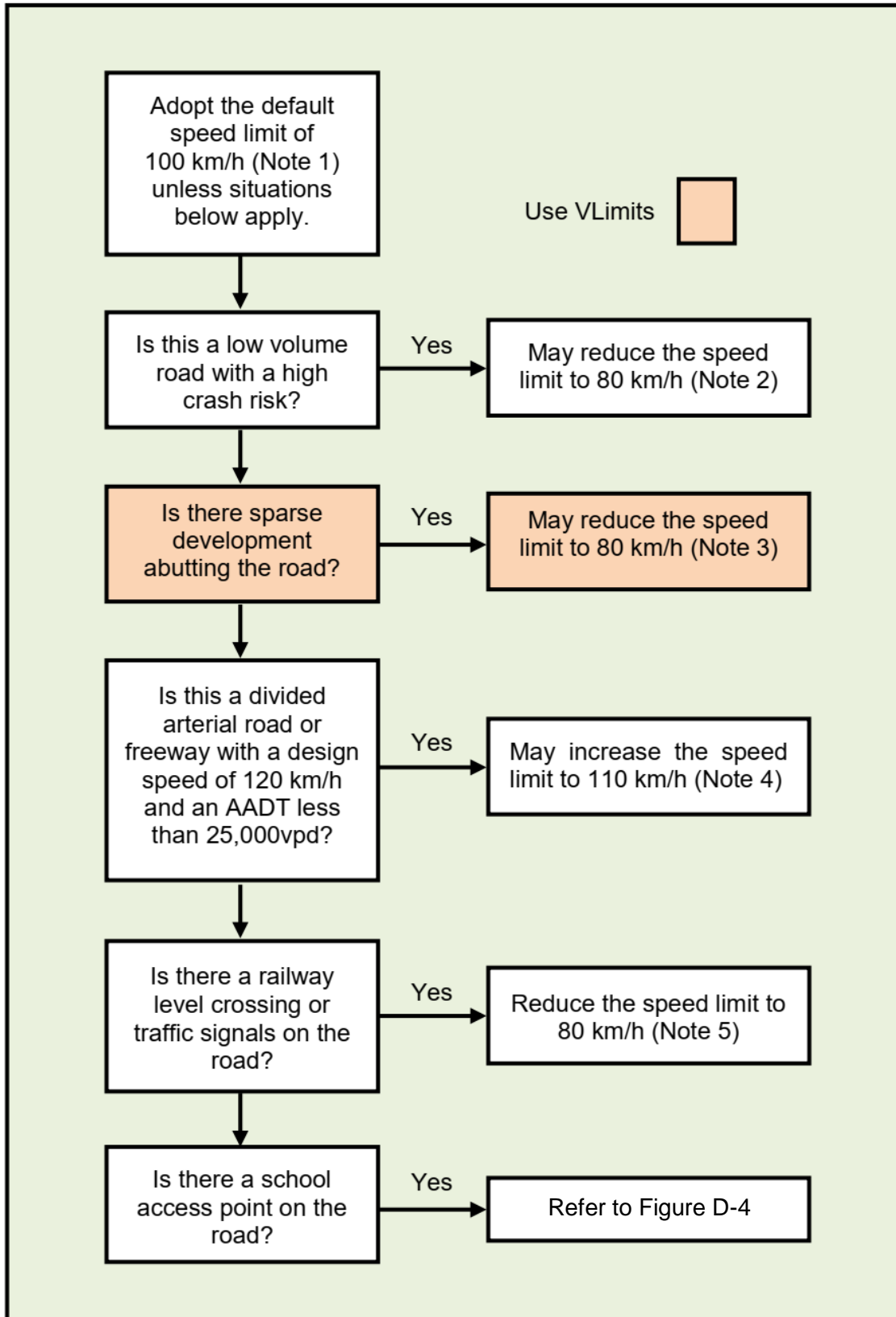


Figure D-2: Process for Determining Speed Limits Outside Built-Up Areas



## Appendix D

### **Notes for Figure D-2**

1. The default limit of 100 km/h applies to rural roads with undeveloped abutting land or abutting farmland and no sign-posted speed limit.  
If operation becomes unsatisfactory (i.e. the collision rate is high) and warning signs such as advisory speed signs on curves fail to correct the problem, sections with low standard of alignment and cross-section can be:
  - Investigated for permanent improvements to curve alignment, cross-section, delineation and shoulders
  - Speed limited to a lower value if infrastructure improvements are not possible or practical in the short term.
2. On rural roads, a speed limit of 80 km/h maybe applicable in the following situations:
  - The road carries a low volume of traffic AND
  - Has a low standard alignment and / or cross section AND
  - Has a high collision rate or demonstrated high collision risk but is unlikely to attract funding to make it safer.
3. A speed limit of 80 km/h may also apply to:
  - Undivided arterial roads or local roads in sparsely built-up areas (typically the outer urban / rural fringe) OR
  - Divided or undivided roads in rural areas that have an alignment standard that is just less than 100 km/h and unsatisfactory operation is being experienced (i.e. the collision rate is high) OR
  - Divided or undivided roads in areas of sparse development where traffic signals have been installed (where the default speed limit of 100 km/h would otherwise apply) OR
  - Roads that pass through a hamlet – a small rural settlement with sparsely built-up development.
4. A speed limit of 110 km/h can generally only be applied to the highest standard rural roads. To be eligible, a road must satisfy ALL the following criteria:
  - Perform an interstate or inter-regional transport function AND
  - Be a divided arterial road with a design speed of 120 km/h AND
  - Have full access control AND
  - Have sealed shoulders (highly desirable) and appropriate roadside clear zones AND
  - Have a collision rate not greater than 0.50 fatal collisions per km/year for the latest three years (minimum) to 5 years (desirable).

Each individual criterion should not be viewed as an absolute warrant but should be considered in combination with others in judging the suitability of road sections for the higher limit.

An isolated curve that has a 100 km/h design speed would not preclude a section being signposted at 110 km/h, provided that the shoulders are sealed, the curves are adequately signposted and delineated, and the collision history does not indicate a safety problem.

Some permitted points of access may exist (generally not more than two per km). In general, entry and exit will be by well-spaced interchanges, and ramps signposted to interchange standards in the case of service centres and rest areas. However, some well-spaced, low volume (< 100 vpd) at-grade intersections would not exclude the section if the collision history is satisfactory.

## Appendix D

Any hazard (including rigid objects) within the roadside recovery area must be frangible or be shielded by crash barriers.

A 110 km/h speed limit is not appropriate for sections of freeways in or around the general built-up areas of Melbourne or provincial cities where there is a high proportion of commuter trips, relatively closely spaced interchanges (typically < 3 km) leading to complex traffic maneuvers or traffic volumes generally in excess of 25,000 vpd (two-way).

5. Applies at railway level crossings on sealed roads in rural areas. A speed limit of 80 km/h shall generally apply for minimum distances of 400 m on the approach to a level crossing and 100 m on the departure.

Also applies if there are isolated traffic signals on a rural road. A speed limit of 80 km/h shall generally apply for minimum distances of 400 m on the approach to the traffic signals and 100 to 200 m on the departure.

Appendix D

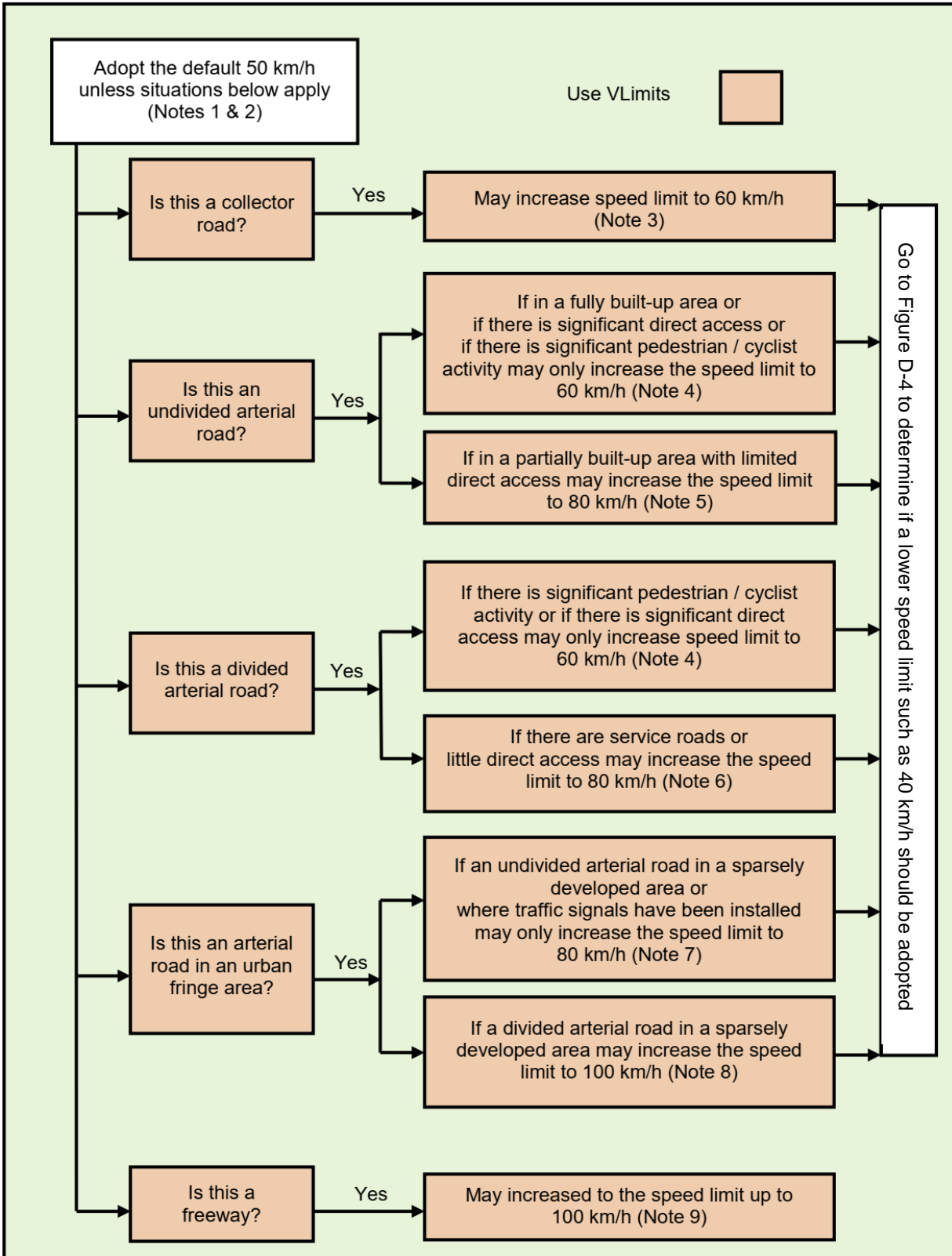


Figure D-3: Process for Determining Speed Limits in Built-Up Areas

### **Notes for Figure D-3**

1. A signposted 50 km/h speed limit should always be used in service roads where the through highways are signposted at a higher level. The signs should be placed on the left side of the service road so that they are not associated with the through highway. However, if signing a service road is likely to cause confusion on the main highway, a 'SERVICE ROAD' supplementary plate should be added below the service road speed limit sign.
2. For the purposes of determining speed limits in built-up areas, a local road that is designated by the relevant municipal council as a traffic route (i.e. a road that performs a traffic function like an arterial road) may be categorized as an arterial road when using Figure D-3 and VLimits.
3. A speed limit of 60 km/h may be appropriate on a collector road (or equivalent higher order local road if this term is not used by a local council) in a built-up area where ALL the followings apply:
  - Appropriate standard of road design and visibility AND
  - Low level of pedestrian and / or cyclist activity AND
  - Insignificant collision history, especially related to pedestrians and cyclists AND
  - Support of the local community and council.

It is also desirable that the frequency of direct access to properties is less than is generally the case for local streets.

4. A speed limit of 60 km/h applies to undivided arterial roads:
  - In fully built-up areas OR
  - In partially built-up areas where there is a significant level of direct access to the road from abutting properties OR
  - In fully or partially built-up areas where there is a significant level of pedestrian and / or cyclist activity or if there is a history of collisions involving pedestrians and / or cyclists.

A significant level of pedestrian activity means that there are regular movements of pedestrians across the road such that on most trips a driver would expect to see pedestrians crossing the road. Typical lengths of road include those with abutting land uses that generate significant pedestrian movements but are not continuous or at a density that would justify a 40 km/h zone, those with closely spaced, well patronized bus stops and along tram routes with curbside stops. Lengths of road where pedestrian movements regularly occur away from controlled pedestrian crossings would have a higher priority.

A significant level of cyclist activity means that on most trips along the road a driver would encounter cyclists that share the road space and may include locations where there is an on-road bicycle lane.

A speed limit of 60 km/h also applies to divided arterial roads in fully or partially built-up areas where the conditions for a speed limit of 80 km/h are not satisfied (see Note 6).

5. A speed limit of 80 km/h may be appropriate for an undivided arterial road in a partially built-up area where direct access is limited because of the nature and / or density of abutting development or because of access controls. In addition, the level of pedestrian and / or cyclist activity must be low.
6. A speed limit of 80 km/h applies to divided arterial roads in fully developed or partially developed areas if ALL the following conditions exist:
  - A limited number of points of access or controlled access on one or both sides (usually via service roads) AND

## Appendix D

- Exclusive right turn lanes at median openings AND
- Little or no pedestrian or cyclist activity.

Also applies in partially developed areas if there is little or no pedestrian or cyclist activity AND:

- There is no access control on either side of the road but there are exclusive turning lanes at all median openings OR
- There is controlled access on one or both sides (usually via service roads), there is partial or no protection for right turn or crossing traffic, and the number of right turn and crossing movements is relatively low OR
- There is a narrow median with few points of access to the main carriageways.

May also apply in fully developed areas where the median is narrow and there is partial or no protection for right turn and crossing traffic provided that:

- There are few points of access to the main highways or there is control of direct access on both sides of the road (usually via service roads) AND
- At unprotected median openings the number of right turn and crossing movements is low.

7. In sparsely built-up areas (typically the outer urban / rural fringe) a speed limit of 80 km/h may apply to:

- Undivided arterial roads OR
- Divided or undivided roads where traffic signals have been installed (where the default speed limit of 100 km/h would otherwise apply). In such cases, a speed limit of 80 km/h shall generally apply for minimum distances of 400 m on the approach to the traffic signals and 100 to 200 m on the departure. Note that split speed zones are permitted in these instances (i.e. the start and finish of the 80 km/h speed zone do not coincide for each direction of traffic).

8. A speed limit of 100 km/h will generally apply to divided arterial roads in sparsely built-up areas (typically the outer urban / rural fringe), subject to a satisfactory safety record.

9. Applies to urban freeways with full access control, well spaced interchanges and high design standards. Lower speed limits may be appropriate on a permanent or variable basis to address geometric and operational concerns on specific sections such as:

- A low standard of alignment or reduced sight distance for a significant length OR
- Closely spaced interchanges and complex weaving manoeuvres OR
- High levels of congestion OR
- Turning roadways or ramps at interchanges OR
- Tunnels with confined cross-sections OR
- At freeway terminals OR
- Congestion and driver behaviour at incidents OR
- A poor crash history which cannot be addressed through improvements to the road infrastructure in the short-term OR
- Sections that are subject to severe levels of wind or adverse weather, such as elevated roadways (generally variable speed limits would apply, dependent on the conditions) OR
- High traffic volumes where a lower speed limit would optimise traffic flow.
- Where variable speed limits exist on freeways or are proposed, practitioners should investigate opportunities to use variable message signs to advise motorists of the reason for the reduction in speed limit (e.g. congestion ahead, incident ahead).

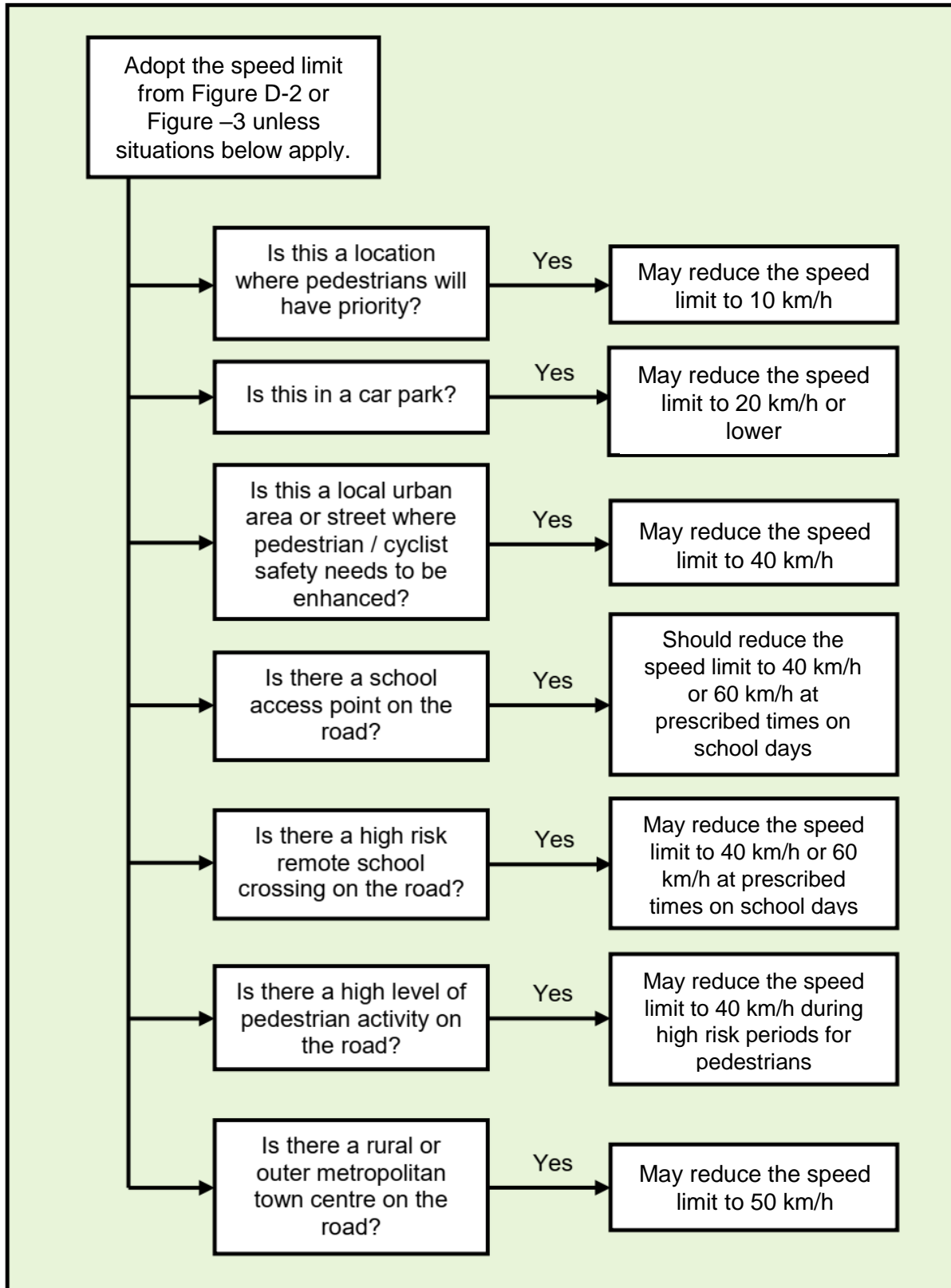


Figure D-4: Process for Determining Speed Limits in Pedestrian Activity Areas

# E

## Appendix E: USLIMITS Process



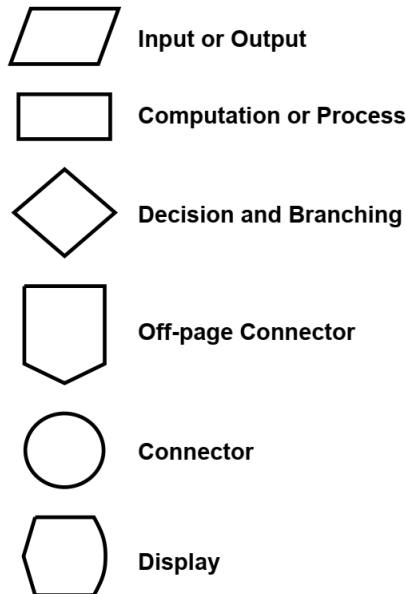
## Appendix E

This appendix contains flow charts describing the decision rules for the USLIMITS expert system applicable for limited access freeways.

### Terms:

- **Closest 85<sup>th</sup>:** This is the 5 mph increment that is closest to the 85<sup>th</sup> percentile speed (e.g., if the 85<sup>th</sup> percentile speed is 63 mph, the Closest\_85<sup>th</sup> will be 65 mph)
- **Rounded-down 85<sup>th</sup>:** This is the 5 mph increment obtained by rounding down the 85<sup>th</sup> percentile to the nearest 5 mph increment (e.g., if the 85<sup>th</sup> percentile speed is 63 mph, the Rounded-down\_85<sup>th</sup> will be 60 mph)
- **Closest 50<sup>th</sup>:** This is the 5 mph increment that is closest to the 50<sup>th</sup> percentile speed (e.g., if the 50<sup>th</sup> percentile speed is 58 mph, the Closest\_50<sup>th</sup> will be 60 mph)
- **SL\_1:** Speed limit calculated using safety surrogates
- **SL\_2:** Speed limit calculated using crash data from the crash module
- **SL:** Recommended speed limit
- **L.A.F.:** Limited Access Freeway

### Keys:





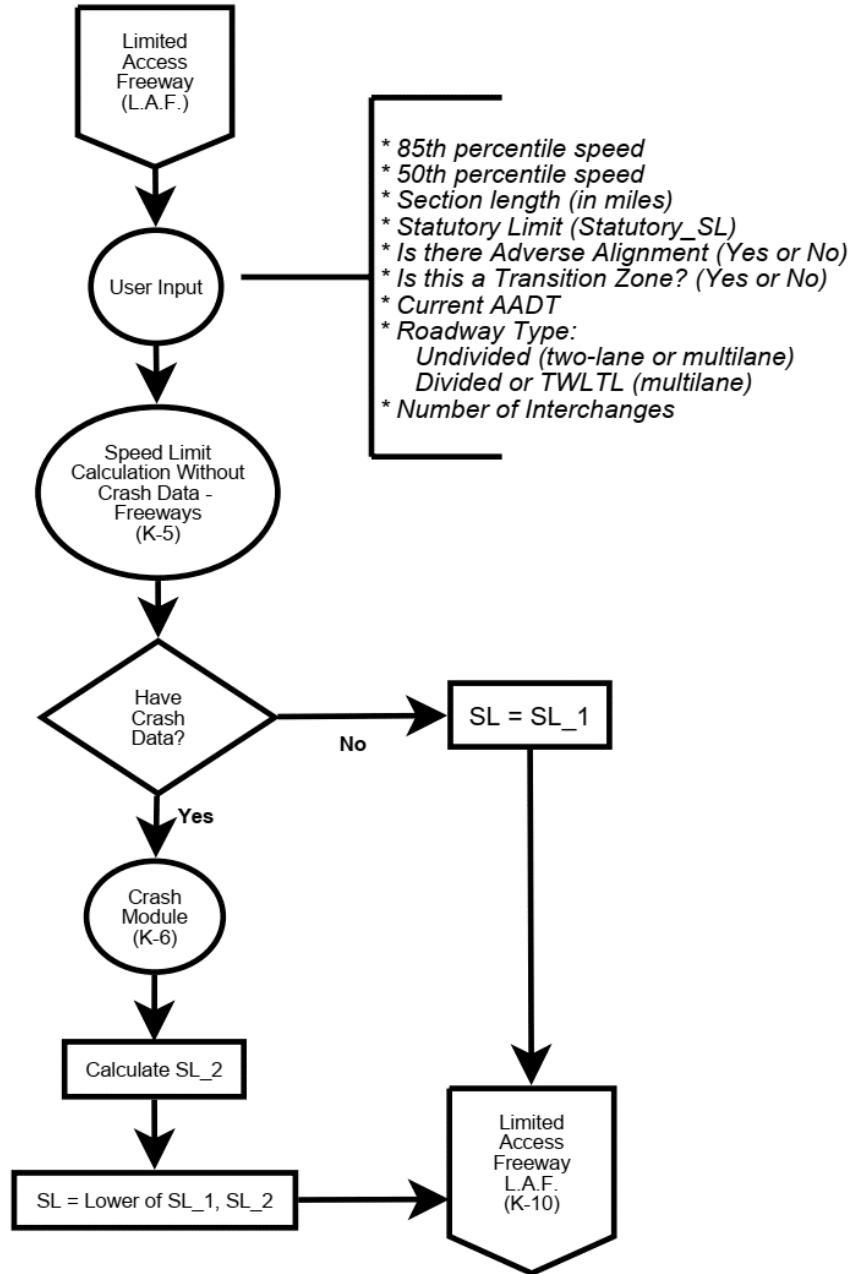


Figure E-1: Overall Process of USLIMITS for Limited Access Freeways (LAF)

### Speed Limit Calculation Without Crash Data (to calculate SL\_1) (Limited Access Freeway)

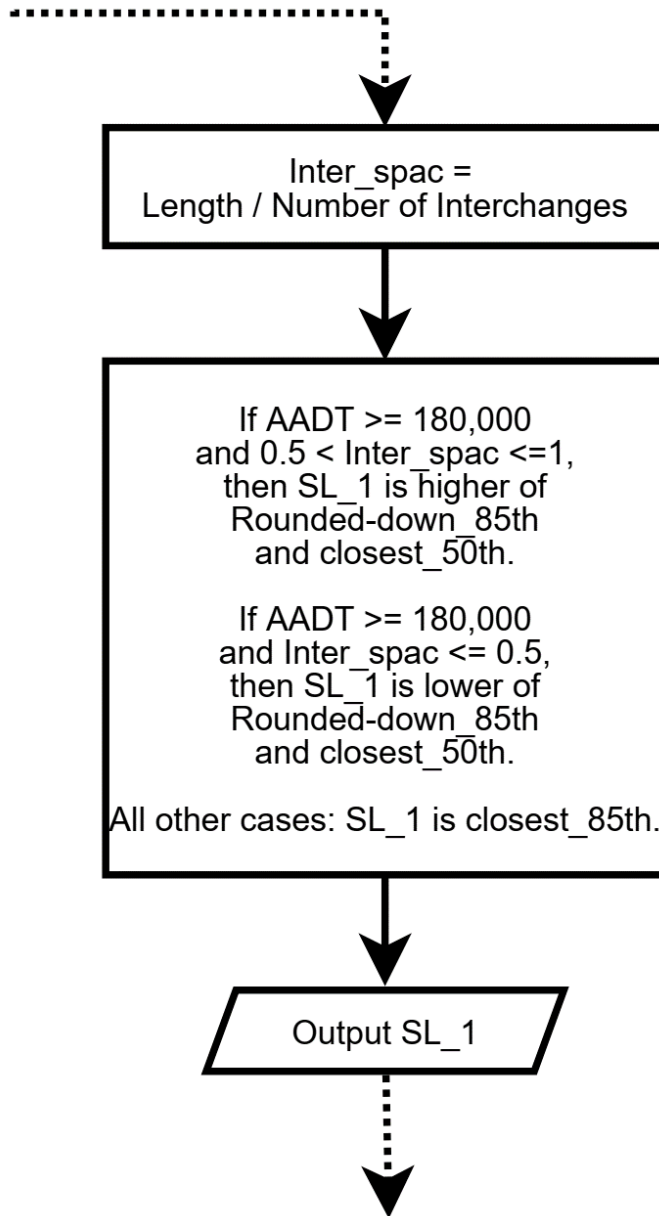
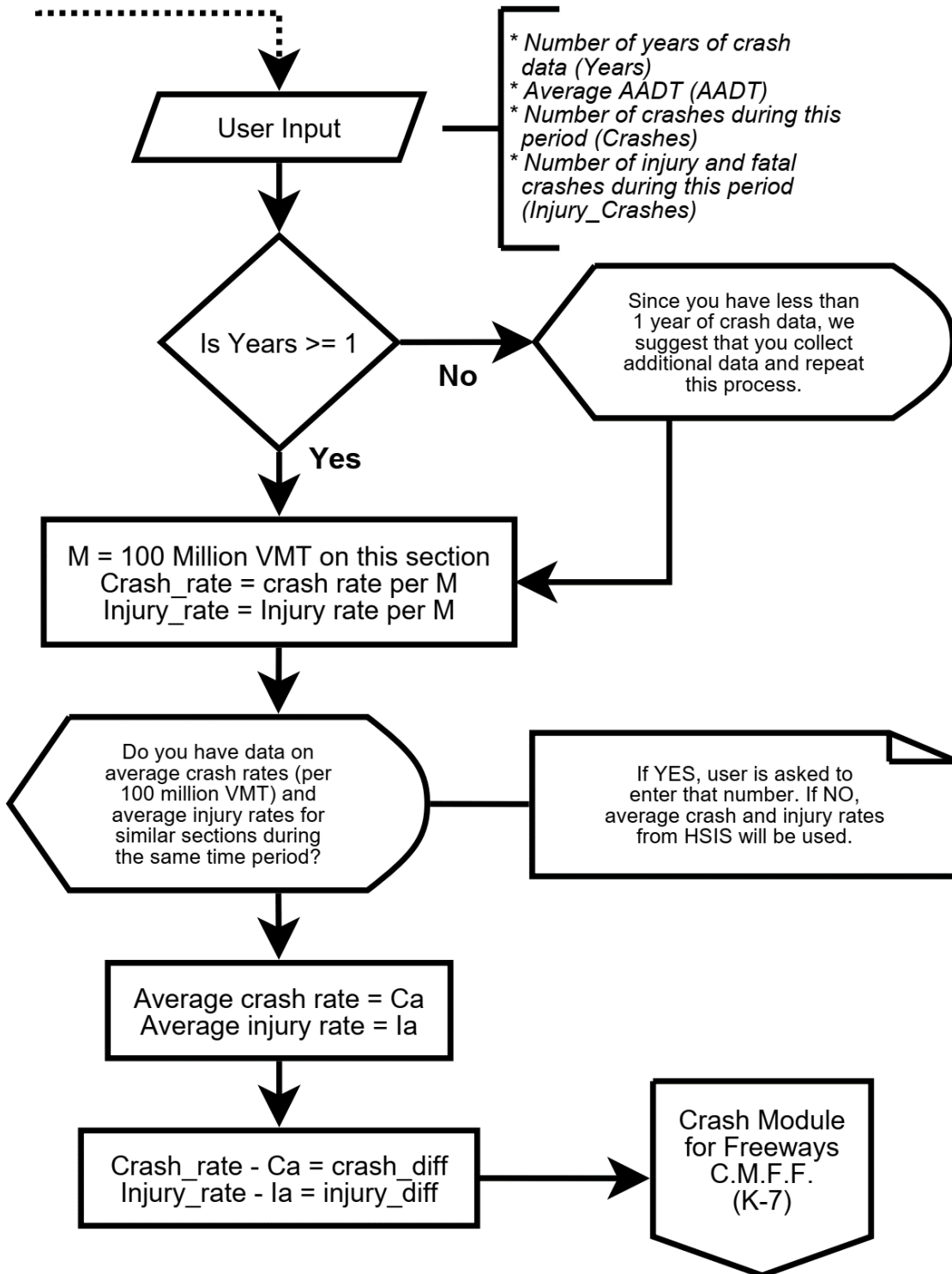


Figure E-2: Speed Limit Calculation Using Safety Surrogates (SL\_1)

**Crash Module for Freeways (to calculate SL<sub>2</sub>)**



K-6

Figure E-3: Speed Limit Calculation Using Crash Module (SL<sub>2</sub>: Step 1)

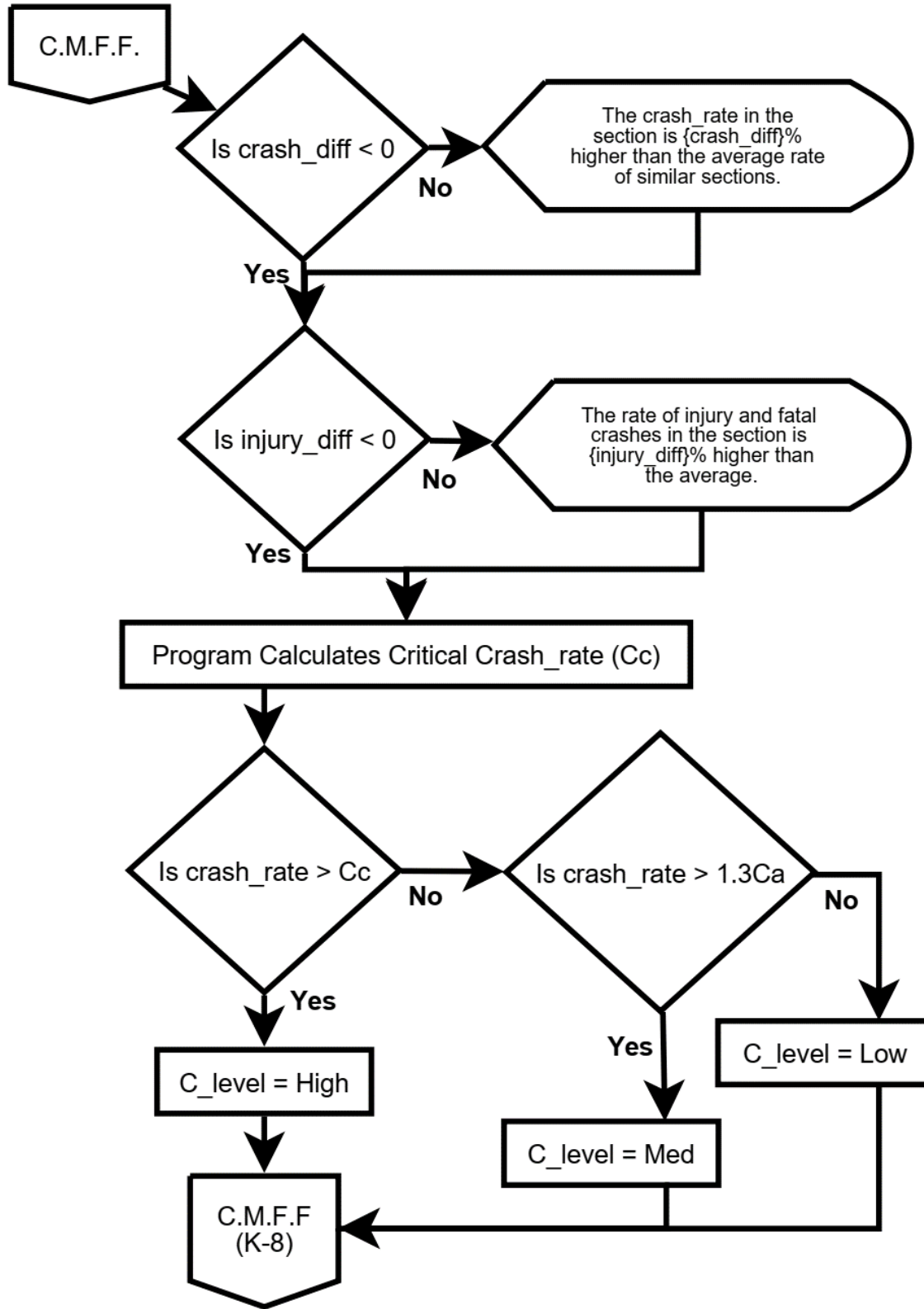


Figure E-4: Speed Limit Calculation Using Crash Module (SL\_2: Step 2)

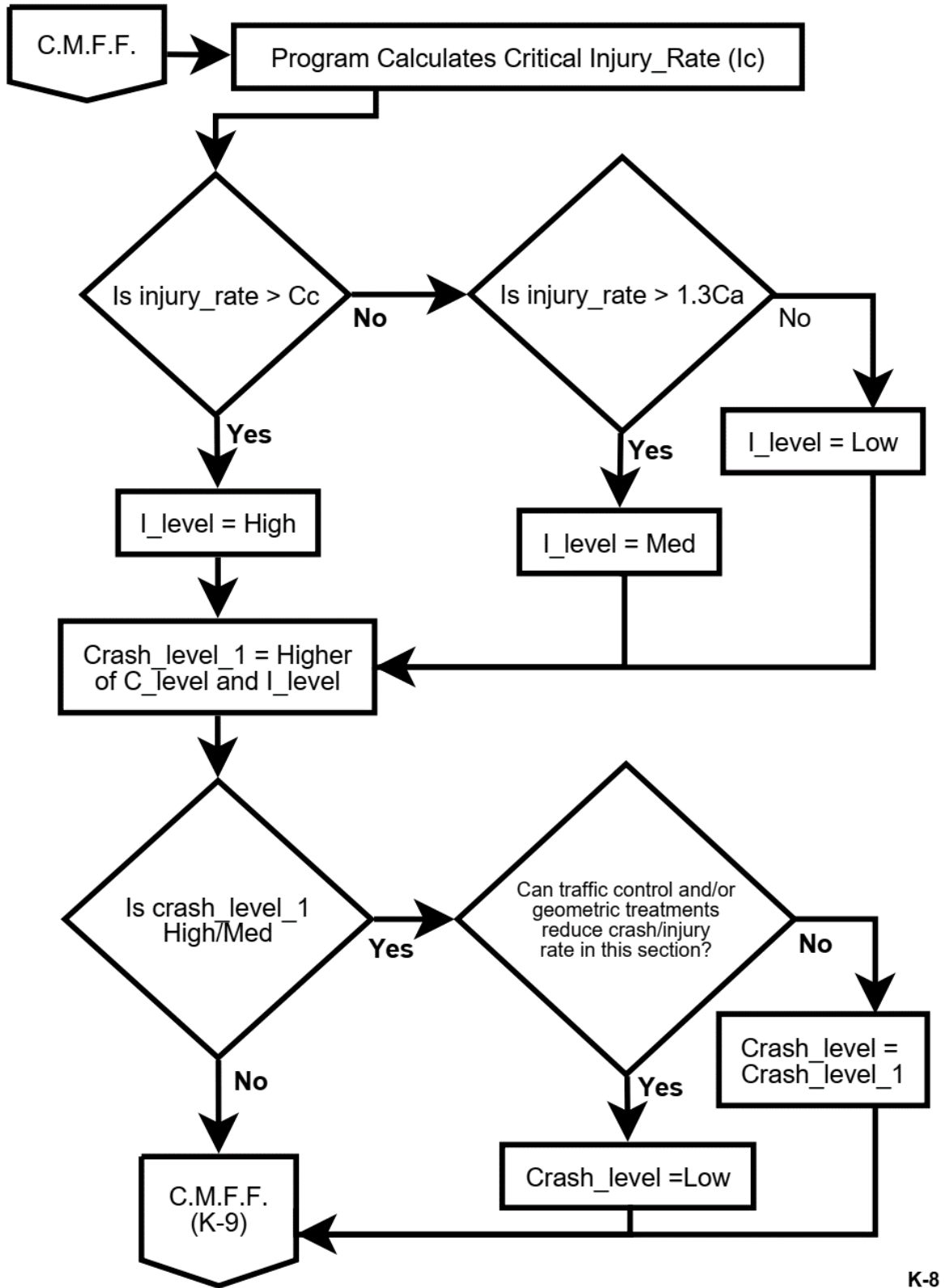


Figure E-5: Speed Limit Calculation Using Crash Module (SL\_2: Step 3)

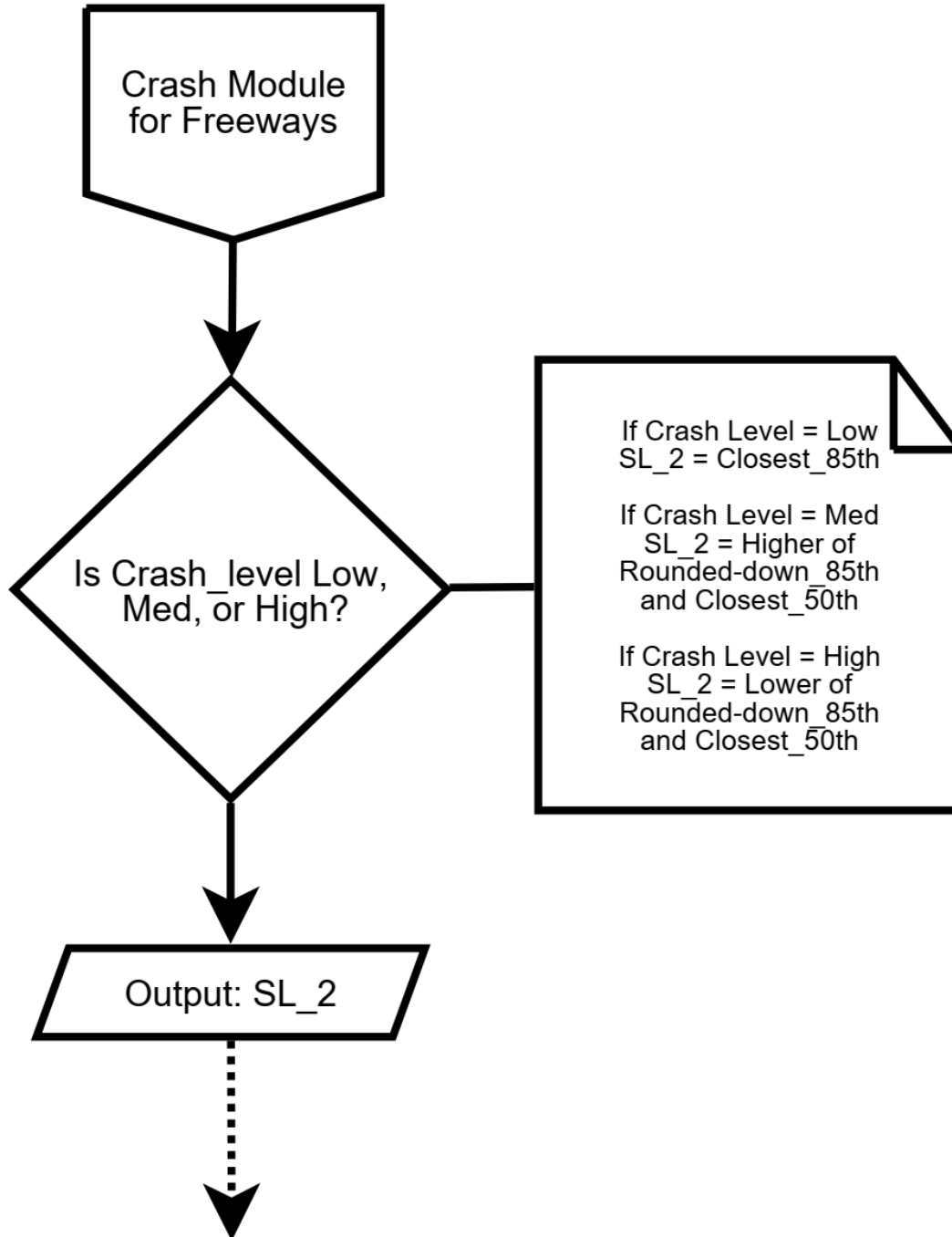
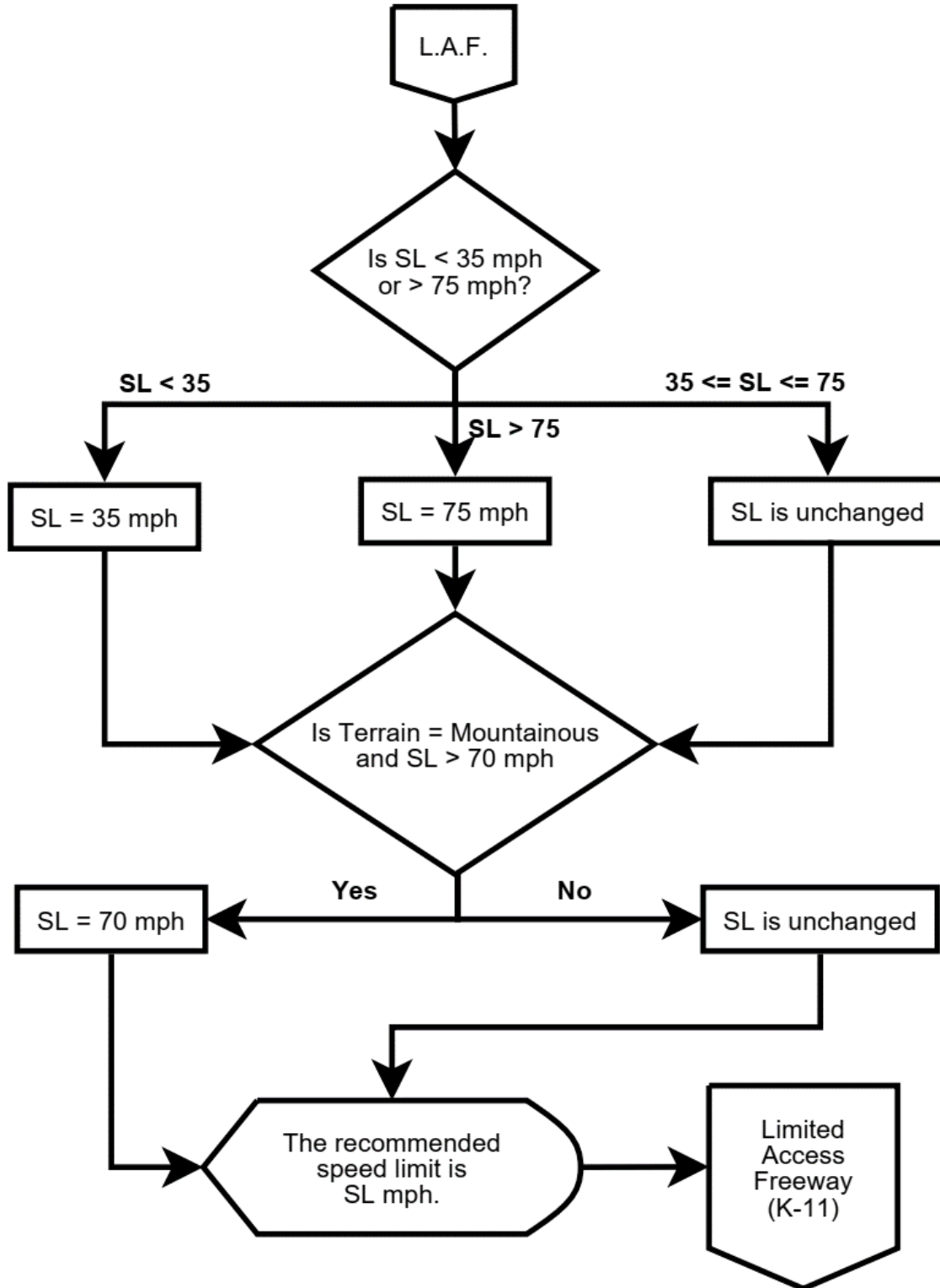


Figure E-6: Speed Limit Calculation Using Crash Module (SL\_2: Step 4)



K-10

Figure E-7: Recommended Speed Limit Considering Terrain

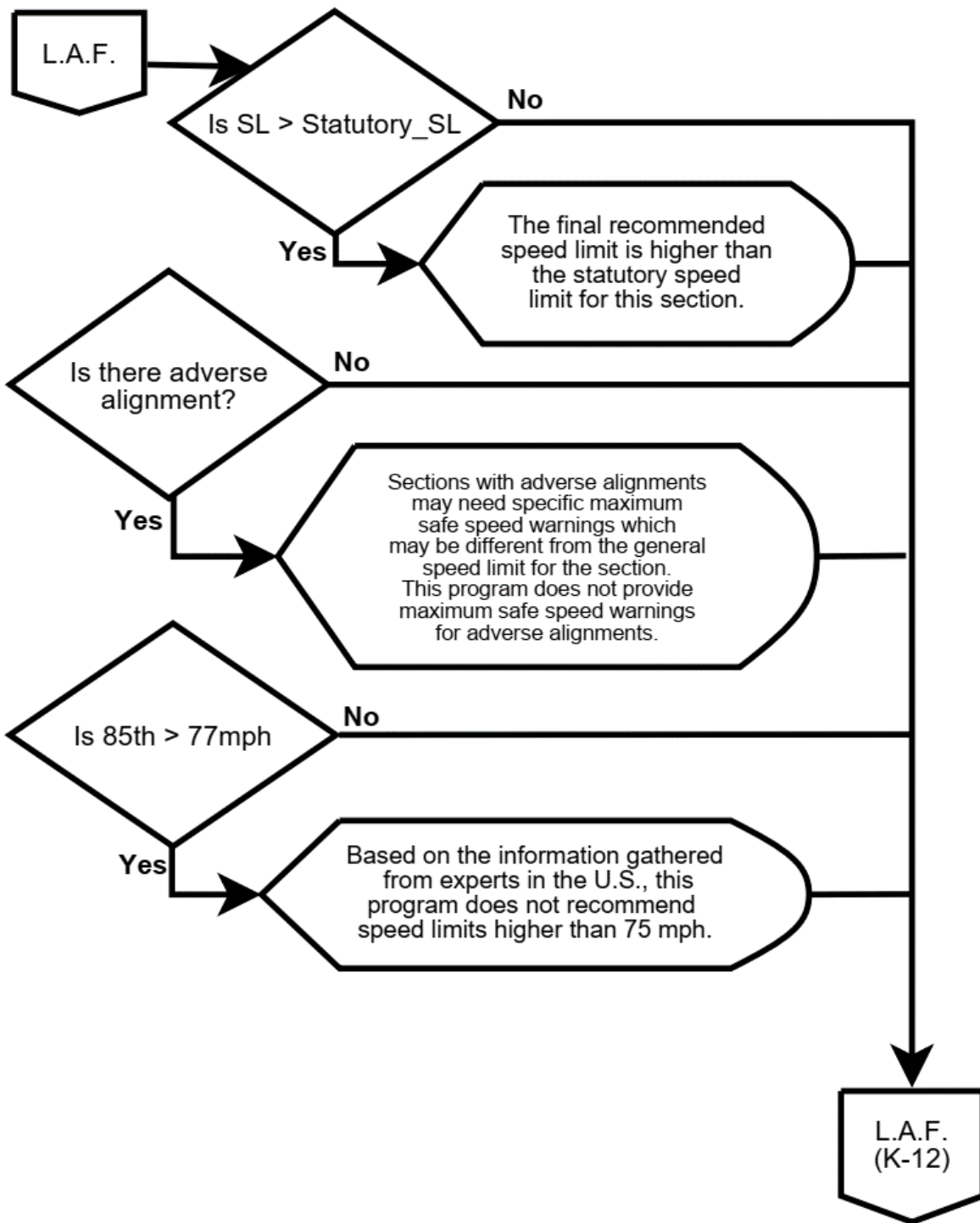


Figure E-8: Recommended Speed Limit Considering Adverse Alignment



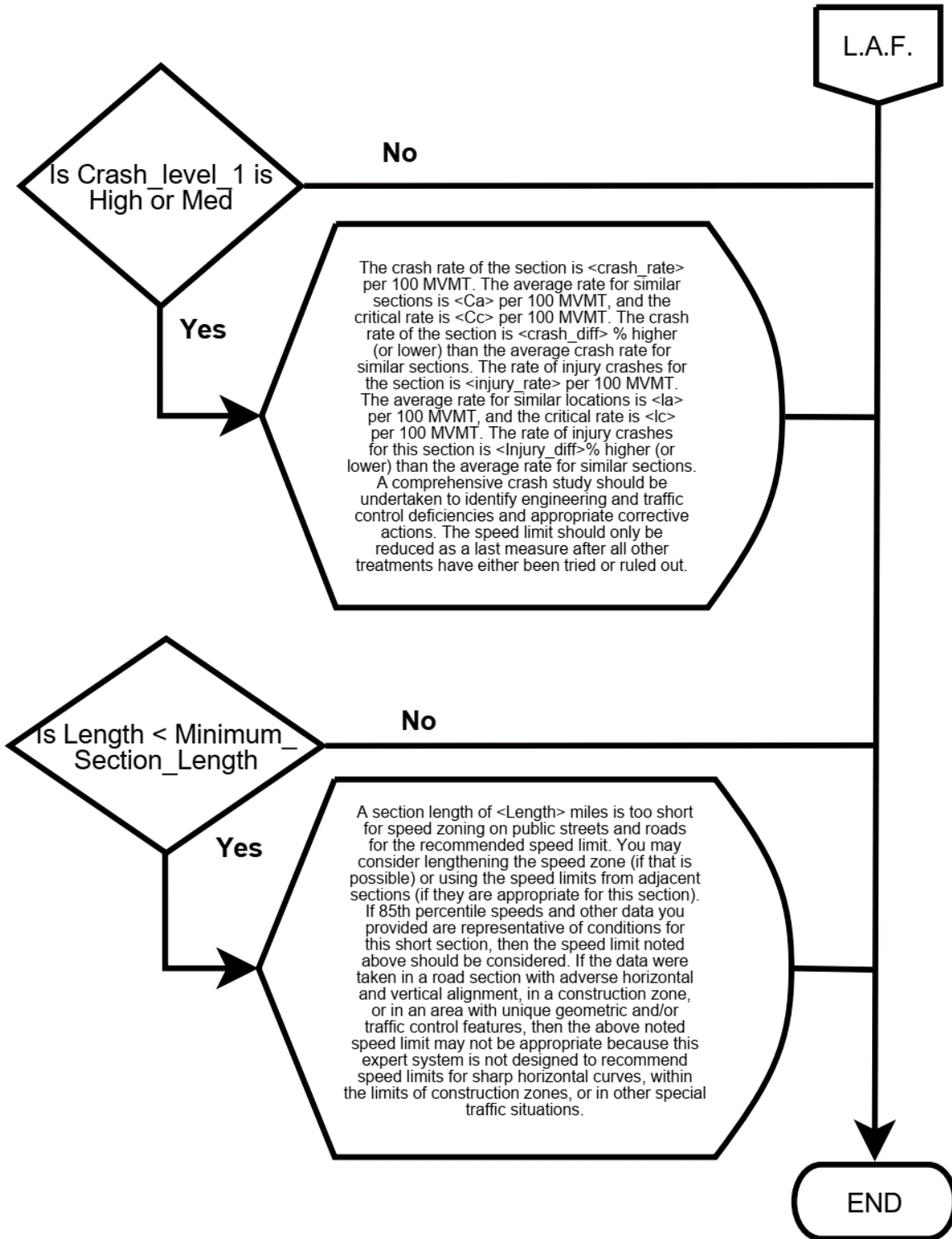


Figure E-9: Recommended Speed Limit Considering Crash Level

# F

## Appendix F: Speed Data Summary Report



**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Lincoln Alexander Pkwy - EB  
Location: 1**

A study of vehicle traffic was conducted with the device having serial number 132476. The study was done in the EB lane at Lincoln Alexander Pkwy - EB in City of Hamilton, ON in west of Dartnall Rd county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 306,082 vehicles passed through the location with a peak volume of 3269 on 2018-05-24 at [04:00 PM-05:00 PM] and a minimum volume of 122 on 2018-05-28 at [03:00 AM-04:00 AM]. The AADT count for this study was 43,726.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 80 - 90 KM/H range or lower. The average speed for all classified vehicles was 84 KM/H with 39.73% vehicles exceeding the posted speed of 90 KM/H. 71.10% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 80KM/H and the 85th percentile was 98.20 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
12956	11300	17448	45415	94538	90879	17972	6056	1878	970	826	429	277	136	349

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 282554 which represents 94 percent of the total classified vehicles. The number of Small Trucks in the study was 4720 which represents 2 percent of the total classified vehicles. The number of Trucks/Buses in the study was 5480 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 8675 which represents 3 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
167136	115418	4720	5480	1815	2761	2768	1331							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-24 at [04:00 PM-05:00 PM] the average headway between vehicles was 1.101 seconds. During the slowest traffic period, on 2018-05-28 at [03:00 AM-04:00 AM] the average headway between vehicles was 29.268 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 20.00 and 42.00 degrees C.

**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Lincoln Alexander Pkwy - WB  
Location: 1**

A study of vehicle traffic was conducted with the device having serial number 135572. The study was done in the WB lane at Lincoln Alexander Pkwy - WB in City of Hamilton, ON in west of Dartnall Rd county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 318,353 vehicles passed through the location with a peak volume of 3426 on 2018-05-28 at [08:00 AM-09:00 AM] and a minimum volume of 147 on 2018-05-28 at [02:00 AM-03:00 AM]. The AADT count for this study was 45,479.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 80 - 90 KM/H range or lower. The average speed for all classified vehicles was 85 KM/H with 39.11% vehicles exceeding the posted speed of 90 KM/H. 68.72% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 80KM/H and the 85th percentile was 99.09 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
13318	12377	20148	50865	91573	82016	22726	7475	3190	1692	1406	866	604	290	672

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 291275 which represents 94 percent of the total classified vehicles. The number of Small Trucks in the study was 5262 which represents 2 percent of the total classified vehicles. The number of Trucks/Buses in the study was 5653 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 7028 which represents 2 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
174223	117052	5262	5653	1435	1996	2609	988							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-28 at [08:00 AM-09:00 AM] the average headway between vehicles was 1.05 seconds. During the slowest traffic period, on 2018-05-28 at [02:00 AM-03:00 AM] the average headway between vehicles was 24.324 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 20.00 and 43.00 degrees C.

**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Lincoln Alexander Pkwy - EB  
Location: 2**

A study of vehicle traffic was conducted with the device having serial number 132657. The study was done in the EB lane at Lincoln Alexander Pkwy - EB in City of Hamilton, ON in west of Upper Wentworth St county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 338,414 vehicles passed through the location with a peak volume of 3625 on 2018-05-28 at [03:00 PM-04:00 PM] and a minimum volume of 150 on 2018-05-28 at [02:00 AM-03:00 AM]. The AADT count for this study was 48,345.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 80 - 90 KM/H range or lower. The average speed for all classified vehicles was 85 KM/H with 38.99% vehicles exceeding the posted speed of 90 KM/H. 66.78% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 80KM/H and the 85th percentile was 99.20 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
7113	13053	31298	59454	92776	87073	28248	8920	2705	1140	815	443	313	159	365

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 316544 which represents 95 percent of the total classified vehicles. The number of Small Trucks in the study was 4841 which represents 1 percent of the total classified vehicles. The number of Trucks/Buses in the study was 5321 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 7169 which represents 2 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
174267	142277	4841	5321	1457	2212	2523	977							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-28 at [03:00 PM-04:00 PM] the average headway between vehicles was 0.993 seconds. During the slowest traffic period, on 2018-05-28 at [02:00 AM-03:00 AM] the average headway between vehicles was 23.841 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 21.00 and 42.00 degrees C.

**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Lincoln Alexander Pkwy - WB  
Location: 2**

A study of vehicle traffic was conducted with the device having serial number 134636. The study was done in the WB lane at Lincoln Alexander Pkwy - WB in City of Hamilton, ON in west of Upper Wentworth St county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 265,945 vehicles passed through the location with a peak volume of 3026 on 2018-05-28 at [08:00 AM-09:00 AM] and a minimum volume of 116 on 2018-05-28 at [03:00 AM-04:00 AM]. The AADT count for this study was 37,992.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 80 - 90 KM/H range or lower. The average speed for all classified vehicles was 78 KM/H with 36.56% vehicles exceeding the posted speed of 90 KM/H. 61.66% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 80KM/H and the 85th percentile was 99.04 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
42021	6302	12471	38736	65141	61895	22526	6103	1998	791	638	354	225	114	273

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 243995 which represents 94 percent of the total classified vehicles. The number of Small Trucks in the study was 4144 which represents 2 percent of the total classified vehicles. The number of Trucks/Buses in the study was 4427 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 7022 which represents 3 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
149713	94282	4144	4427	1402	2604	2290	726							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-28 at [08:00 AM-09:00 AM] the average headway between vehicles was 1.189 seconds. During the slowest traffic period, on 2018-05-28 at [03:00 AM-04:00 AM] the average headway between vehicles was 30.769 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 21.00 and 46.00 degrees C.

**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Lincoln Alexander Pkwy - EB  
Location: 3**

A study of vehicle traffic was conducted with the device having serial number 134751. The study was done in the EB lane at Lincoln Alexander Pkwy - EB in City of Hamilton, ON in west of Upper Paradise Rd county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 298,666 vehicles passed through the location with a peak volume of 3336 on 2018-05-28 at [03:00 PM-04:00 PM] and a minimum volume of 104 on 2018-05-28 at [03:00 AM-04:00 AM]. The AADT count for this study was 42,667.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 80 - 90 KM/H range or lower. The average speed for all classified vehicles was 85 KM/H with 41.71% vehicles exceeding the posted speed of 90 KM/H. 73.80% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 80KM/H and the 85th percentile was 98.80 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
16317	8806	13862	37384	93533	88432	20386	6329	2361	1262	998	613	458	235	513

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 275307 which represents 94 percent of the total classified vehicles. The number of Small Trucks in the study was 4322 which represents 1 percent of the total classified vehicles. The number of Trucks/Buses in the study was 5166 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 6694 which represents 2 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
155317	119990	4322	5166	1342	1827	2493	1032							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-28 at [03:00 PM-04:00 PM] the average headway between vehicles was 1.079 seconds. During the slowest traffic period, on 2018-05-28 at [03:00 AM-04:00 AM] the average headway between vehicles was 34.286 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 20.00 and 45.00 degrees C.

**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Lincoln Alexander Pkwy - WB  
Location: 3**

A study of vehicle traffic was conducted with the device having serial number 135168. The study was done in the WB lane at Lincoln Alexander Pkwy - WB in City of Hamilton, ON in west of Upper Paradise Rd county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 309,342 vehicles passed through the location with a peak volume of 3256 on 2018-05-25 at [03:00 PM-04:00 PM] and a minimum volume of 109 on 2018-05-30 at [02:00 AM-03:00 AM]. The AADT count for this study was 44,192.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 80 - 90 KM/H range or lower. The average speed for all classified vehicles was 85 KM/H with 31.35% vehicles exceeding the posted speed of 90 KM/H. 70.61% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 80KM/H and the 85th percentile was 97.03 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
7386	4984	14366	62189	118779	70339	15908	3633	1744	906	793	548	389	183	409

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 287118 which represents 95 percent of the total classified vehicles. The number of Small Trucks in the study was 4484 which represents 1 percent of the total classified vehicles. The number of Trucks/Buses in the study was 4364 which represents 1 percent of the total classified vehicles. The number of Tractor Trailers in the study was 6590 which represents 2 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
191015	96103	4484	4364	1418	2828	1819	525							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-25 at [03:00 PM-04:00 PM] the average headway between vehicles was 1.105 seconds. During the slowest traffic period, on 2018-05-30 at [02:00 AM-03:00 AM] the average headway between vehicles was 32.727 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 21.00 and 42.00 degrees C.



**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Red Hill Valley Pkwy - NB  
Location: 1**

A study of vehicle traffic was conducted with the device having serial number 134401. The study was done in the NB lane at Red Hill Valley Pkwy - NB in City of Hamilton, ON in south of Barton St county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 262,540 vehicles passed through the location with a peak volume of 3686 on 2018-05-25 at [07:00 AM-08:00 AM] and a minimum volume of 109 on 2018-05-28 at [02:00 AM-03:00 AM]. The AADT count for this study was 37,506.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 80 - 90 KM/H range or lower. The average speed for all classified vehicles was 86 KM/H with 37.48% vehicles exceeding the posted speed of 90 KM/H. 74.12% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 80KM/H and the 85th percentile was 98.37 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
6095	3614	10907	45932	94229	69102	16516	5589	2078	1026	863	470	283	150	326

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 241256 which represents 94 percent of the total classified vehicles. The number of Small Trucks in the study was 5048 which represents 2 percent of the total classified vehicles. The number of Trucks/Buses in the study was 4125 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 6751 which represents 3 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
163127	78129	5048	4125	1619	2796	1648	688							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-25 at [07:00 AM-08:00 AM] the average headway between vehicles was 0.976 seconds. During the slowest traffic period, on 2018-05-28 at [02:00 AM-03:00 AM] the average headway between vehicles was 32.727 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 20.00 and 45.00 degrees C.

**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Red Hill Valley Pkwy - SB  
Location: 1**

A study of vehicle traffic was conducted with the device having serial number 135166. The study was done in the SB lane at Red Hill Valley Pkwy - SB in City of Hamilton, ON in south of Barton St county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 275,309 vehicles passed through the location with a peak volume of 3352 on 2018-05-30 at [03:00 PM-04:00 PM] and a minimum volume of 120 on 2018-05-28 at [03:00 AM-04:00 AM]. The AADT count for this study was 39,330.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 90 - 100 KM/H range or lower. The average speed for all classified vehicles was 86 KM/H with 46.46% vehicles exceeding the posted speed of 90 KM/H. 75.10% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 90KM/H and the 85th percentile was 99.92 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
13043	7008	12236	35558	78006	86388	28503	8255	1728	639	420	235	149	80	173

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 255641 which represents 94 percent of the total classified vehicles. The number of Small Trucks in the study was 4816 which represents 2 percent of the total classified vehicles. The number of Trucks/Buses in the study was 4860 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 7104 which represents 3 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
157504	98137	4816	4860	1517	2421	2470	696							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-30 at [03:00 PM-04:00 PM] the average headway between vehicles was 1.074 seconds. During the slowest traffic period, on 2018-05-28 at [03:00 AM-04:00 AM] the average headway between vehicles was 29.752 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 20.00 and 46.00 degrees C.

**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Red Hill Valley Pkwy - NB  
Location: 2**

A study of vehicle traffic was conducted with the device having serial number 135173. The study was done in the NB lane at Red Hill Valley Pkwy - NB in City of Hamilton, ON in south of King St county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 324,807 vehicles passed through the location with a peak volume of 4084 on 2018-05-29 at [08:00 AM-09:00 AM] and a minimum volume of 124 on 2018-05-29 at [02:00 AM-03:00 AM]. The AADT count for this study was 46,401.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 90 - 100 KM/H range or lower. The average speed for all classified vehicles was 94 KM/H with 66.49% vehicles exceeding the posted speed of 90 KM/H. 88.01% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 90KM/H and the 85th percentile was 106.79 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
3911	3348	6968	23635	67926	127353	51877	16581	6082	2674	2099	1236	818	372	819

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 295102 which represents 93 percent of the total classified vehicles. The number of Small Trucks in the study was 5831 which represents 2 percent of the total classified vehicles. The number of Trucks/Buses in the study was 6581 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 8185 which represents 3 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
152939	142163	5831	6581	1824	1701	2746	1914							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-29 at [08:00 AM-09:00 AM] the average headway between vehicles was 0.881 seconds. During the slowest traffic period, on 2018-05-29 at [02:00 AM-03:00 AM] the average headway between vehicles was 28.8 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 20.00 and 47.00 degrees C.

**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Red Hill Valley Pkwy - SB  
Location: 2**

A study of vehicle traffic was conducted with the device having serial number 134395. The study was done in the SB lane at Red Hill Valley Pkwy - SB in City of Hamilton, ON in south of King St county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 317,824 vehicles passed through the location with a peak volume of 3847 on 2018-05-29 at [05:00 PM-06:00 PM] and a minimum volume of 128 on 2018-05-28 at [03:00 AM-04:00 AM]. The AADT count for this study was 45,403.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 90 - 100 KM/H range or lower. The average speed for all classified vehicles was 88 KM/H with 56.73% vehicles exceeding the posted speed of 90 KM/H. 78.46% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 90KM/H and the 85th percentile was 102.97 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
14287	11075	14079	27839	67898	117735	42521	9646	3041	1480	1062	613	443	217	449

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 292564 which represents 94 percent of the total classified vehicles. The number of Small Trucks in the study was 5851 which represents 2 percent of the total classified vehicles. The number of Trucks/Buses in the study was 6398 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 7572 which represents 2 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
140822	151742	5851	6398	1751	1875	2765	1181							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-29 at [05:00 PM-06:00 PM] the average headway between vehicles was 0.936 seconds. During the slowest traffic period, on 2018-05-28 at [03:00 AM-04:00 AM] the average headway between vehicles was 27.907 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 20.00 and 45.00 degrees C.

**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Red Hill Valley Pkwy - NB  
Location: 3**

A study of vehicle traffic was conducted with the device having serial number 130995. The study was done in the NB lane at Red Hill Valley Pkwy - NB in City of Hamilton, ON in north of Mud St county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 228,527 vehicles passed through the location with a peak volume of 2697 on 2018-05-29 at [08:00 AM-09:00 AM] and a minimum volume of 103 on 2018-05-28 at [02:00 AM-03:00 AM]. The AADT count for this study was 32,647.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 90 - 100 KM/H range or lower. The average speed for all classified vehicles was 97 KM/H with 77.58% vehicles exceeding the posted speed of 90 KM/H. 89.99% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 90KM/H and the 85th percentile was 113.09 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
7911	1891	2929	9721	27809	68311	62982	29141	8023	2502	1354	635	396	227	368

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 207877 which represents 93 percent of the total classified vehicles. The number of Small Trucks in the study was 4832 which represents 2 percent of the total classified vehicles. The number of Trucks/Buses in the study was 4902 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 6589 which represents 3 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
91936	115941	4832	4902	1308	1796	2371	1114							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-29 at [08:00 AM-09:00 AM] the average headway between vehicles was 1.334 seconds. During the slowest traffic period, on 2018-05-28 at [02:00 AM-03:00 AM] the average headway between vehicles was 34.615 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 20.00 and 43.00 degrees C.

**MH Corbin Traffic Analyzer Study  
Computer Generated Summary Report  
City: City of Hamilton  
Street: Red Hill Valley Pkwy - SB  
Location: 3**

A study of vehicle traffic was conducted with the device having serial number 133546. The study was done in the SB lane at Red Hill Valley Pkwy - SB in City of Hamilton, ON in north of Mud St county. The study began on 2018-05-24 at 12:00 PM and concluded on 2018-05-31 at 12:00 PM, lasting a total of 168.00 hours. Traffic statistics were recorded in 60 minute time periods. The total recorded volume showed 337,758 vehicles passed through the location with a peak volume of 4018 on 2018-05-30 at [03:00 PM-04:00 PM] and a minimum volume of 129 on 2018-05-28 at [03:00 AM-04:00 AM]. The AADT count for this study was 48,251.

**SPEED**

Chart 1 lists the values of the speed bins and the total traffic volume for each bin. At least half the vehicles were traveling in the 90 - 100 KM/H range or lower. The average speed for all classified vehicles was 96 KM/H with 67.94% vehicles exceeding the posted speed of 90 KM/H. 89.53% percent of the total vehicles were traveling in excess of 89 KM/H. The mode speed for this traffic study was 90KM/H and the 85th percentile was 108.72 KM/H.

< to 49	50 to 59	60 to 69	70 to 79	80 to 89	90 to 99	100 to 109	110 to 119	120 to 129	130 to 139	140 to 149	150 to 159	160 to 169	170 to 179	180 to >
1327	2098	6531	24741	71506	123096	59994	25884	8538	3078	1949	960	628	310	641

CHART 1

**CLASSIFICATION**

Chart 2 lists the values of the classification bins and the total traffic volume accumulated for each bin. Most of the vehicles classified during the study were Passenger Vehicles. The number of Passenger Vehicles in the study was 310548 which represents 94 percent of the total classified vehicles. The number of Small Trucks in the study was 5758 which represents 2 percent of the total classified vehicles. The number of Trucks/Buses in the study was 6778 which represents 2 percent of the total classified vehicles. The number of Tractor Trailers in the study was 8197 which represents 2 percent of the total classified vehicles.

< to 4.9	5.0 to 8.4	8.5 to 9.9	10.0 to 12.9	13.0 to 15.9	16.0 to 18.9	19.0 to 22.4	22.5 to >							
145634	164914	5758	6778	1901	1676	2908	1712							

CHART 2

**HEADWAY**

During the peak traffic period, on 2018-05-30 at [03:00 PM-04:00 PM] the average headway between vehicles was 0.896 seconds. During the slowest traffic period, on 2018-05-28 at [03:00 AM-04:00 AM] the average headway between vehicles was 27.692 seconds.

**WEATHER**

The roadway surface temperature over the period of the study varied between 20.00 and 43.00 degrees C.

# G

## Appendix G: Outputs of the TAC Approach





# Automated Speed Limit Guidelines

## FORM A - Automated Speed Limit Guidelines Spreadsheet

Version:  
10-Apr-09

Name of Corridor:	Lincoln Alexander Parkway		
Segment Evaluated:	Highway 403	to	Red Hill Valley Parkway
Geographic Region:	City of Hamilton		
Road Agency:	City of Hamilton		
Road Classification:	Expressway	Length of Corridor:	9,900 m
Urban / Rural:	Urban	Design Speed: (Required for Freeway, Expressway, Highway)	110 km/h
Divided / Undivided:	Divided	Current Posted Speed: (For information only)	90 km/h
Major / Minor:	Major	Prevailing Speed: (85th Percentile - for information only)	93 km/h
# Through Lanes Per Direction:	2+ lanes	Policy: (Maximum Posted Speed)	No policy

		RISK	Score
A1	GEOMETRY (Horizontal)	Lower	3
A2	GEOMETRY (Vertical)	Lower	3
A3	AVERAGE LANE WIDTH	Medium	4
B	ROADSIDE HAZARDS	Lower	2
C1	PEDESTRIAN EXPOSURE	N/A	0
C2	CYCLIST EXPOSURE	N/A	0
D	PAVEMENT SURFACE	Lower	1
E1	<b>NUMBER OF INTERSECTIONS WITH PUBLIC ROADS</b>	<i>Number of Occurrences</i>	0
	STOP controlled intersection	0	
	Signalized intersection	0	
	Roundabout or traffic circle	0	
	Crosswalk	0	
	Active, at-grade railroad crossing	0	
	Sidestreet STOP-controlled or lane	0	
E2	<b>NUMBER OF INTERSECTIONS WITH PRIVATE ACCESS DRIVEWAYS</b>	<i>Number of Occurrences</i>	0
	Left turn movements permitted	0	
	Right-in / Right-out only	0	
E3	<b>NUMBER OF INTERCHANGES</b>	<i>Number of Occurrences</i>	6
	Number of interchanges along corridor	5	
F	ON-STREET PARKING	N/A	0

**Total Risk Score:**  
19

**Recommended Posted Speed Limit (km/h):**  
As determined by road characteristics  
110  
As determined by policy  
No policy

The recommended posted speed limit may be checked against the prevailing speeds of the roadway and the road's safety performance.

**Comments:**





# Automated Speed Limit Guidelines

## FORM A - Automated Speed Limit Guidelines Spreadsheet

Version:  
10-Apr-09

Name of Corridor:	Red Hill Valley Parkway		
Segment Evaluated:	Lincoln Alexander Parkway	to	Queen Elizabeth Way
Geographic Region:	City of Hamilton		
Road Agency:	City of Hamilton		
Road Classification:	Expressway	Length of Corridor:	3,000 m
Urban / Rural:	Urban	Design Speed: (Required for Freeway, Expressway, Highway)	110 km/h
Divided / Undivided:	Divided	Current Posted Speed: (For information only)	90 km/h
Major / Minor:	Major	Prevailing Speed: (85th Percentile - for information only)	96 km/h
# Through Lanes Per Direction:	2+ lanes	Policy: (Maximum Posted Speed)	No policy

		RISK	Score
A1	GEOMETRY (Horizontal)	Lower	3
A2	GEOMETRY (Vertical)	Medium	6
A3	AVERAGE LANE WIDTH	Medium	4
B	ROADSIDE HAZARDS	Lower	2
C1	PEDESTRIAN EXPOSURE	N/A	0
C2	CYCLIST EXPOSURE	N/A	0
D	PAVEMENT SURFACE	Lower	1
E1	<b>NUMBER OF INTERSECTIONS WITH PUBLIC ROADS</b>	<i>Number of Occurrences</i>	0
	STOP controlled intersection	0	
	Signalized intersection	0	
	Roundabout or traffic circle	0	
	Crosswalk	0	
	Active, at-grade railroad crossing	0	
	Sidestreet STOP-controlled or lane	0	
E2	<b>NUMBER OF INTERSECTIONS WITH PRIVATE ACCESS DRIVEWAYS</b>	<i>Number of Occurrences</i>	0
	Left turn movements permitted	0	
	Right-in / Right-out only	0	
E3	<b>NUMBER OF INTERCHANGES</b>	<i>Number of Occurrences</i>	9
	Number of interchanges along corridor	6	
F	ON-STREET PARKING	N/A	0

**Total Risk Score:**

25
----

**Recommended Posted Speed Limit (km/h):**

As determined by road characteristics

110
-----

As determined by policy

No policy
-----------

The recommended posted speed limit may be checked against the prevailing speeds of the roadway and the road's safety performance.

**Comments:**

# H

## **Appendix H: Outputs of the Northwestern Approach**



Northwestern Approach		Lincoln Alexander Parkway			Red Hill Valley Parkway		
		Location #1	Location #2	Location #3	Location #1	Location #2	Location #3
Input data	85th Percentile Speed (km/h)	93	93	93	91	96	101
	15 km/h Pace (km/h)	92	95	92	93	97	102
	Average Speed (km/h)	90	91	90	89	94	98
	Design Speed (km/h)	110	110	110	110	110	110
	Interchange Spacing (km)	2.1	1.7	2.6	1.3	1.3	2.5
	Length of Proposed Speed Zone (km)	2.1	1.7	2.6	1.3	1.3	2.5
Speed Limit Justified by Speed Data	85th Percentile Speed (km/h)	90	90	90	90	100	100
	15 km/h Pace (km/h)	100	100	100	100	110	110
	Average Speed (km/h)	100	100	100	100	100	110
Weighting Factors	85th Percentile Speed (km/h)	3	3	3	3	3	3
	15 km/h Pace (km/h)	3	3	3	3	3	3
	Average Speed (km/h)	4	4	4	4	4	4
Weighted Values	85th Percentile Speed	270	270	270	270	300	300
	15 km/h Pace	300	300	300	300	330	330
	Average Speed	400	400	400	400	400	440
	Sum	970	970	970	970	1030	1070
	Weighted Average	97	97	97	97	103	107
	Suggested Speed Limit (km/h)	90	90	90	90	100	100
Max. Speed Limit Based on	Design Speed (km/h)	110	110	110	110	110	110
Major Physical Features:	Interchange Spacing (km/h)	Over 400 m	Over 400 m	Over 400 m	Over 400 m	Over 400 m	Over 400 m
	Length of proposed speed zone (km/h)	Over 1.5 km	Over 1.5 km	Over 1.5 km	Over 1.5 km	Over 1.5 km	Over 1.5 km
	Maximum Speed Limit (km/h)	110	110	110	110	110	110
	Suggested Speed Limit (km/h)	90	90	90	90	100	100
Detailed Analysis:	Functional Classification	Freeway	Freeway	Freeway	Freeway	Freeway	Freeway
	Number of non-commercial driveways	N/A	N/A	N/A	N/A	N/A	N/A
	Number of commercial driveways	N/A	N/A	N/A	N/A	N/A	N/A
	Lane width	> 3.5 m	> 3.5 m	> 3.5 m	> 3.5 m	> 3.5 m	> 3.5 m
	Median	Mountable, > 1.8 m	Mountable, > 1.8 m	Mountable, > 1.8 m	Depressed, > 6 m	Depressed, > 6 m	Barrier, > 1.8 m
	Shoulder	Paved	Paved	Paved	Paved	Paved	Paved
	Pedestrian activity	None	None	None	None	None	None
	Parking	No Parking	No Parking	No Parking	No Parking	No Parking	No Parking
	Terrain	Level	Level	Level	Hilly	Hilly	Hilly
	Collision rate	0.81	0.74	0.60	1.11	2.10	0.65
Adjustment Factors	Functional Classification	0	0	0	0	0	0
	Number of non-commercial driveways	-	-	-	-	-	-
	Number of commercial driveways	-	-	-	-	-	-
	Lane width	5	5	5	5	0	0
	Median	-5	-5	-5	0	0	0
	Shoulders, curb	0	0	0	0	0	0
	Pedestrian activity	0	0	0	0	0	0
	Parking	0	0	0	0	0	0
	Terrain	10	10	10	0	0	0
	Collision rate	0	0	10	0	-20	10
Overall Adjustment Factor	10	10	20	5	-20	10	
Multiplier	1.10	1.10	1.20	1.05	0.80	1.10	
<b>Recommended Speed Limit (km/h)</b>		<b>90</b>	<b>90</b>	<b>100</b>	<b>90</b>	<b>80</b>	<b>110</b>



# Appendix I: Sample Outputs of the USLIMITS2 Method



# USLIMITS2 Speed Zoning Report

**Project Name: LINC**

**Analyst:** CIMA+

**Date:** 07-13-2018

## Basic Project Information

Project Number: B000915  
Route Name: LINC (Entire highway)  
From: Highway 403  
To: RHVP  
State: Arizona  
County: Apache County  
City: LINC  
Route Type: Limited Access Freeway  
Route Status: Existing

## Roadway Information

Section Length: 6.4 mile(s)  
Statutory Speed Limit: None  
Existing Speed Limit: 55 mph  
Adverse Alignment: No  
Terrain: Flat  
Interchanges: 5  
Transition Zone: No

## Crash Data Information

Crash Data Years: 5.00  
Crash AADT: 75730 veh/day  
Total Number of Crashes: 286  
Total Number of Injury Crashes: 166  
Section Crash Rate: 32 per 100 MVM  
Section Injury Crash Rate: 19 per 100 MVM  
Crash Rate Average for Similar Roads: 46  
Injury Rate Average for Similar Roads: 20

## Traffic Information

85th Percentile Speed: 58 mph  
50th Percentile Speed: 56 mph  
AADT: 75730 veh/day

**Recommended Speed Limit: 60 mph**

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## Equations Used in Crash Data Calculations

### Exposure (M)

$M = (\text{Section AADT} * 365 * \text{Section Length} * \text{Duration of Crash Data}) / (100000000)$   
 $M = (75730 * 365 * 6.4 * 5.00) / (100000000)$   
 $M = 8.8453$

### Crash Rate (Rc)

$Rc = (\text{Section Crash Average} * 100000000) / (\text{Section AADT} * 365 * \text{Section Length})$   
 $Rc = (57.20 * 100000000) / (75730 * 365 * 6.4)$   
 $Rc = 32.33 \text{ crashes per 100 MVM}$

### Injury Rate (Ri)

$Ri = (\text{Section Injury Crash Average} * 100000000) / (\text{Section AADT} * 365 * \text{Section Length})$   
 $Ri = (33.20 * 100000000) / (75730 * 365 * 6.4)$   
 $Ri = 18.77 \text{ injuries per 100 MVM}$

*Critical Crash Rate (Cc)*

$Cc = \text{Crash Average of Similar Sections} + 1.645 * (\text{Crash Average of Similar Sections} / \text{Exposure}) ^{(1/2)} + (1 / (2 * \text{Exposure}))$

$Cc = 45.98 + 1.645 * (45.98 / 8.8453) ^{(1/2)} + (1 / (2 * 8.8453))$

$Cc = 49.79$  crashes per 100 MVM

*Critical Injury Rate (Ic)*

$Ic = \text{Injury Crash Average of Similar Sections} + 1.645 * (\text{Injury Crash Average of Similar Sections} / \text{Exposure}) ^{(1/2)} + (1 / (2 * \text{Exposure}))$

$Ic = 20.25 + 1.645 * (20.25 / 8.8453) ^{(1/2)} + (1 / (2 * 8.8453))$

$Ic = 22.80$  injuries per 100 MVM

# USLIMITS2 Speed Zoning Report

## Project Name: RHVP (Entire highway)

**Analyst:** CIMA+

**Date:** 07-13-2018

### Basic Project Information

Project Number: B000915  
Route Name: RHVP (Entire highway)  
From: LINC  
To: QEW  
State: Arizona  
County: Apache County  
City: RHVP (Entire highway)  
Route Type: Limited Access Freeway  
Route Status: Existing

### Crash Data Information

Crash Data Years: 5.00  
Crash AADT: 57117 veh/day  
Total Number of Crashes: 306  
Total Number of Injury Crashes: 134  
Section Crash Rate: 59 per 100 MVM  
Section Injury Crash Rate: 26 per 100 MVM  
Crash Rate Average for Similar Roads: 46  
Injury Rate Average for Similar Roads: 20

### Roadway Information

Section Length: 5.01 mile(s)  
Statutory Speed Limit: None  
Existing Speed Limit: 55 mph  
Adverse Alignment: Yes  
Terrain: Rolling  
Interchanges: 5  
Transition Zone: No

### Traffic Information

85th Percentile Speed: 59 mph  
50th Percentile Speed: 58 mph  
AADT: 57117 veh/day

## Recommended Speed Limit: **55 mph**

**Note:** Sections with adverse alignments may need specific 'advisory speed warnings' which may be different from the general speed limit for the section. See [Procedures for Setting Advisory Speeds on Curves](#), Publication No. FHWA-SA-11-22, June 2011, for more guidance.

**Note:** The section crash rate of 59 per 100 MVM is above the critical rate (51). The injury crash rate for the section of 26 per 100 MVM is above the critical rate (24). A comprehensive crash study should be undertaken to identify engineering and traffic control deficiencies and appropriate corrective actions. The speed limit should only be reduced as a last measure after all other treatments have either been tried or ruled out.

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### Equations Used in Crash Data Calculations

*Exposure (M)*

$$M = (\text{Section AADT} * 365 * \text{Section Length} * \text{Duration of Crash Data}) / (100000000)$$

$$M = (57117 * 365 * 5.01 * 5.00) / (100000000)$$

$$M = 5.2224$$

*Crash Rate (Rc)*

$$Rc = (\text{Section Crash Average} * 100000000) / (\text{Section AADT} * 365 * \text{Section Length})$$
$$Rc = (61.20 * 100000000) / (57117 * 365 * 5.01)$$
$$Rc = 58.59 \text{ crashes per 100 MVM}$$

*Injury Rate (Ri)*

$$Ri = (\text{Section Injury Crash Average} * 100000000) / (\text{Section AADT} * 365 * \text{Section Length})$$
$$Ri = (26.80 * 100000000) / (57117 * 365 * 5.01)$$
$$Ri = 25.66 \text{ injuries per 100 MVM}$$

*Critical Crash Rate (Cc)*

$$Cc = \text{Crash Average of Similar Sections} + 1.645 * (\text{Crash Average of Similar Sections} / \text{Exposure}) ^{(1/2) + (1 / (2 * \text{Exposure}))}$$
$$Cc = 45.98 + 1.645 * (45.98 / 5.2224) ^{(1/2) + (1 / (2 * 5.2224))}$$
$$Cc = 50.96 \text{ crashes per 100 MVM}$$

*Critical Injury Rate (Ic)*

$$Ic = \text{Injury Crash Average of Similar Sections} + 1.645 * (\text{Injury Crash Average of Similar Sections} / \text{Exposure}) ^{(1/2) + (1 / (2 * \text{Exposure}))}$$
$$Ic = 20.25 + 1.645 * (20.25 / 5.2224) ^{(1/2) + (1 / (2 * 5.2224))}$$
$$Ic = 23.58 \text{ injuries per 100 MVM}$$



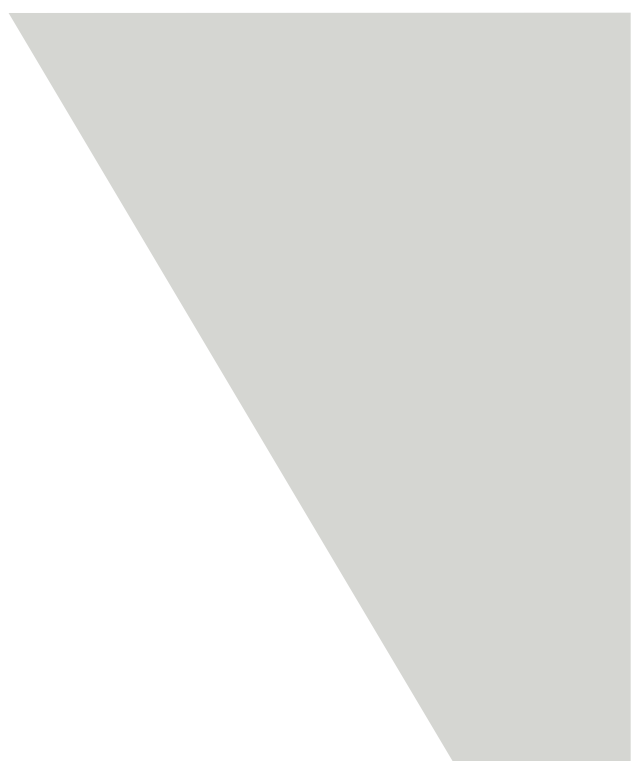
**SUBMITTED BY CIMA CANADA INC.**

400-3027 Harvester Road

Burlington, ON L7N 3G7

T 289 288-0287 F 289 288-0285

[cima.ca](http://cima.ca)



# CITY OF HAMILTON MOTION

General Issues Committee: February 6, 2019

**MOVED BY COUNCILLOR J. FARR.....**

**SECONDED BY MAYOR / COUNCILLOR.....**

### **Ranked Balloting for Municipal Elections**

WHEREAS, ranked ballot elections have been successfully used in Canadian elections, as with the London Ontario 2018 municipal election, and leadership races for Provincial and Federal parties;

WHEREAS, ranked ballot elections are in use globally at various levels of government in Australia, India, Ireland, Malta, New Zealand, Northern Ireland, Pakistan, Republic of Ireland, Scotland, Sri Lanka, United Kingdom, United States of America, and Nepal;

WHEREAS, the candidate with the broadest support and the most votes will win, and a candidate who is opposed by a majority of voters cannot win in elections that use ranked ballots;

WHEREAS, ranked ballot elections eliminate “vote splitting”; wherein two or more candidates with similar platforms “split” a finite base of support. With ranked ballot elections, voters are able to vote for who they want to win rather than voting strategically against who they want to lose;

WHEREAS, the ranking of candidates on the ballot ensures that votes are not “wasted”, rather, if the voter’s first choice is eliminated their vote will transfer to their second choice and so on until a winner is selected; and,

WHEREAS, a study done in Portland, Oregon after implementation of ranked ballots in 2011 found that voters were not confused by a ranked ballot; 94% of voters said that they “Fully Understood” the ballot design and instructions (attached hereto);

**THEREFORE, BE IT RESOLVED:**

That the appropriate staff report back to General Issues Committee on the feasibility of adopting ranked ballots (including all associated costs) for future Hamilton Municipal Elections, beginning in 2022.

# CITY OF HAMILTON MOTION

General Issues Committee: February 6, 2019

**MOVED BY MAYOR EISENBERGER.....**

**SECONDED BY COUNCILLOR.....**

**Code of Conduct for Council-Appointed Citizen Members of External Boards and Agencies**

WHEREAS, on March 8, 2017, Council approved the Advisory Committee / Task Force Code of Conduct applicable to Council-appointed citizen members of Advisory Committees and Task Forces that report to Council;

WHEREAS, the City of Hamilton has not approved a Code of Conduct applicable to Council-appointed citizen members of independent external boards and agencies that do not report to Council; and,

WHEREAS, notwithstanding that some of those independent external boards and agencies have enacted their own Codes of Conduct for board members, it is desirable that the City of Hamilton establish its own standards of conduct, demeanour and ethics for its Council-appointed citizen members.

THEREFORE, BE IT RESOLVED:

That staff be directed to report back to the General Issues Committee with recommendations for implementing a code of conduct applicable to Council-appointed citizen members of independent external boards and agencies, including addressing the use of discriminatory language or actions, and the receiving of gifts or benefits by citizen board/agency members.

# CITY OF HAMILTON

## NOTICE OF MOTION

General Issues Committee: February 6, 2019

**MOVED BY COUNCILLOR B. CLARK .....**

**Protocol for Public Release of Information as it relates to Bids for Any International, National, Provincial Games, Award Shows, Musical Concerts, Conventions, Conference, Trade Shows, and Partisan Political Conventions**

That staff be directed to apply the following protocol to all future City initiated, private for profit, not for profit and any municipal/ third party shared bids for any international, national, provincial games, award shows, musical concerts, conventions, conference, trade shows, and partisan political conventions:

- (i) That the City of Hamilton release the negotiated upset limit for staff time, grants, loans, policy exemptions and in-kind contributions 24 hours, prior to the submission of the bid;
- (ii) That the actual bid document for any third party, proprietary bids remain confidential; and,
- (iii) That the actual bid document for any City of Hamilton initiated bid be made public 24 hours after the bid decision is released.

# CITY OF HAMILTON NOTICE OF MOTION

General Issues Committee: February 6, 2019

**MOVED BY COUNCILLOR N. NANN .....**

## **Postponement of the City Manager Recruitment Steering Committee Meetings**

WHEREAS, a Terms of Reference was never established for the City Manager Recruitment Steering Committee;

WHEREAS, the 2014-2018 Council pre-determined the composition of the City Manager Recruitment Steering Committee set from a practice established in 2008;

WHEREAS, the composition was set to be made up of the Mayor and Chairs of Standing Committees;

WHEREAS, for no reason other than tradition, the chairs of standing committees are exclusively incumbent Councillors;

WHEREAS, best practices for achieving inclusive excellence in recruitment, selection and hiring are rooted in Equity, Diversity and Inclusion (EDI) frameworks;

WHEREAS, the 2018-2022 Council is made up of 47% women, less than 7% racialized people, and 33% new representatives who did not serve on the previous term of council;

WHEREAS, the Committee ought to more accurately reflect both the composition of this term of Council and the demographic makeup of the city's residents;

WHEREAS, recent studies show that of 12 of 15 Canadian municipalities, which recently hired for such a position, the composition of the recruitment steering committee was not restricted to the chairs of standing committees;

WHEREAS, the other 3 municipalities explicitly allow interested new Councillors to participate and some also include optional community members and residents;

WHEREAS, the City of Hamilton's Procedural By-law imposes no restriction on which Councillors are eligible to participate in the selection process;

WHEREAS, under the *Municipal Act* all elected members of Council enjoy the same rights and privileges;

WHEREAS, the General Issues Committee approved public delegations on the Establishment of a New Steering Committee for the Recruitment of the City Manager to be heard at the General Issues Committee on February 6, 2019;

WHEREAS, the public calendar of Council and Committees shows the current Steering Committee is scheduled to begin meeting on February 1, 2019;

WHEREAS, the date of public delegation is five days after the first publicly posted Steering Committee meeting; and,

WHEREAS, the input received through public delegations and Council's vote may influence the direction and makeup of the Steering Committee;

THEREFORE, BE IT RESOLVED:

That all scheduled meeting dates for the City Manager Recruitment Steering Committee be postponed until public delegations have been received and the Council has voted on and ratified a decision on the composition and direction of the City Manager Recruitment Steering Committee.