



City of Hamilton
BOARD OF HEALTH ADDENDUM

Meeting #: 20-003
Date: June 16, 2020
Time: 1:30 p.m.
Location: Due to the COVID-19 and the Closure of City Hall

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Loren Kolar, Legislative Coordinator (905) 546-2424 ext. 2604

5. COMMUNICATIONS

- *5.5 Correspondence from Dr. Nicola Mercer, Medical Officer of Health, respecting the Issue an Order under Section 22 of the Health Protection and Promotion Act to Ensure Public Safety

Recommendation: Be received



EMERGENCY ORDER NO.1 (AMENDED)

**THIS EMERGENCY ORDER ISSUED AND EFFECTIVE JUNE 12, 2020 AT 8:00 a.m.
REPLACES AND SUPERCEDES THE ORDER ISSUED JUNE 10, 2020 EFFECTIVE JUNE
12, 2020 AT 8:01 a.m**

WHEREAS pursuant to subsection 4(1) of the Emergency Management and Civil Protection Act, R.S.O. 1990, c.E.9, as amended (the “**EMPCA**”), the Warden of the Corporation of the County of Wellington has declared that an emergency exists in the County of Wellington due a public health emergency – COVID-19;

AND WHEREAS pursuant to subsection 4(1) of the EMPCA, the Warden may make such orders as he considers necessary and are not contrary to law to implement the emergency plan of the County and to protect the health, safety and welfare of the inhabitants of the County;

AND WHEREAS under sections 11(1) of the Municipal Act, 2001, the County has broad authority to provide any service or thing that the County considers necessary or desirable for the public , including passing by-laws in respect of the health, safety and well-being of persons;

AND WHEREAS the Medical Officer of Health for the Wellington-Dufferin-Guelph Health Unit has advised as follows:

1. COVID-19, a disease caused by a novel coronavirus, is designated as a disease of public health significance and a communicable disease pursuant to Ontario Regulation 135/18 (Designation of Diseases), as amended, made under the Health Protection and Promotion Act, R.S.O 1990, c. H. 7, as amended (the “**HPPA**”).
2. COVID-19 can cause acute and severe respiratory illness and death in humans.
3. The spread of COVID-19 is of immediate and compelling public health importance in the jurisdiction of the Wellington-Dufferin Guelph Health Unit:
 - a. On March 11, 2020, the spread of COVID-19 was declared a pandemic by the World Health Organization;
 - b. On March 15, 2020, the first case of COVID-19 was reported in the jurisdiction of the Wellington-Dufferin-Guelph Health Unit;
 - c. On March 17, 2020, the spread of COVID-19 was declared an emergency in Ontario pursuant to the EMPCA, on the basis that COVID-19 constitutes a danger of major proportions;

- d. States of Emergency were subsequently declared by the City of Guelph and the Counties of Dufferin and Wellington (on March 23, 2020) in response to COVID-19;
 - e. As of June 9, 2020, there is evidence of continued community transmission of COVID-19 in the jurisdiction of the Wellington-Dufferin-Guelph Health Unit, as evidenced by newly identified cases not connected to facility outbreaks or travel.
4. COVID-19 is transmitted from person-to-person predominantly through respiratory droplets that are released from the nose and mouth, through contact with contaminated surfaces, and through poor hand hygiene.
5. COVID-19 may be transmitted from persons who have minimal or no signs or symptoms of illness.
6. Accumulating epidemiological evidence indicates that the widespread use of Face Coverings by all persons decreases spread of respiratory droplets, and expert opinion supports the widespread use of Face Coverings to decrease transmission of COVID-19.
7. Use of Face Coverings is recommended by the Chief Medical Officer of Health of Ontario and the Chief Public Health Officer of Canada in situations where physical distancing (spatial separation of individuals by at least two metres) is difficult to maintain.
8. On June 11, 2020, the Medical Officer of Health for the Wellington-Dufferin-Guelph Health Unit issued an Amended Order pursuant to section 22 of the HPPA which Amended Order is attached as **Schedule “A”** to this Order.
9. Effective June 12, 2020, Commercial Establishments in the jurisdiction of the Wellington-Dufferin-Guelph Health Unit that previously had been prohibited to operate by Ontario Regulation 51/20 (Order under subsection 7.0.2(4) of the Act – Closure of Establishments), made under the EMCPA, will be permitted to resume operations as part of Ontario’s staged re-opening of the economy.
10. Re-opening of Commercial Establishments will increase the frequency of contact and limit opportunities for physical distancing between persons in the jurisdiction of the Wellington-Dufferin-Guelph Health Unit which, absent adequate preventative measures, will increase the growth rate of COVID-19 cases in the Wellington-Dufferin-Guelph Health Unit.

11. An increase in the number of COVID-19 cases will increase disease transmission, potential for outbreaks in congregate settings, and the morbidity and mortality of COVID-19 within the population of the jurisdiction of the Wellington-Dufferin-Guelph Health Unit.

AND WHEREAS the Medical Officer of Health for the Wellington-Dufferin-Guelph Health Unit has stated that she is of the opinion on reasonable and probable grounds that:

- a. A communicable disease exists or may exist or there is an immediate risk of an outbreak of a communicable disease in the geographic area served by the Wellington-Dufferin-Guelph Health Unit;
- b. The communicable disease presents a risk to the health of persons in the geographic area served by the Wellington-Dufferin-Guelph Health Unit; and
- c. The requirements specified in this Order are necessary in order to decrease or eliminate the risk to health presented by the communicable disease.

Therefore, I, Kelly Linton, Warden of the Corporation of the County of Wellington, enact, by issuing this Order, the following regulations with respect to the County of Wellington:

Definitions

1. For the purposes of this By-law the following terms shall have the corresponding meanings:

- i. “**County**” means the geographical area of the County of Wellington or the municipal corporation as the context requires;
- ii. “**Commercial Establishment**” and “**Establishment**” mean those portions of a fixed commercial premises that are openly accessible to members of the public and that are used for the purposes of offering goods or services for sale to members of the public and include a mall or other structure containing a number of commercial premises, and, without limiting the generality of the forgoing, include the following:
 - Retail stores
 - Convenience stores
 - Malls/plazas
 - Restaurants
 - Personal service settings
 - Grocery stores and bakeries
 - Gas stations
 - Farmer’s markets
 - Areas of Mechanics’ shops/garages / repair shops which are open to the public

Notwithstanding the foregoing the following are not subject to this Order even if they would otherwise fall within the definition of a Commercial Establishment:

- Churches or faith settings
- Day camps
- Day care centres
- Schools
- Libraries
- Community centres
- Offices that are not open to members of the public
- Professional offices where clients receive purchased services (e.g. lawyer’s/accountant’s office) that are not open to members of the public
- Private transportation (bus/taxi/limo)
- Public transportation (bus/train)
- Hospitals
- Independent health facilities
- Offices of regulated health professionals

The areas of a Commercial Establishment that are subject to the Face Covering requirements of this Order are:

- Any areas in which customers interact with one another or with staff members, OR
- Any areas that is open or accessible to members of the public.
- Except where:
 - The area is outside, whether or not the area is covered (e.g. a restaurant patio).

For greater clarity, examples of areas that are or are not subject to the Face Covering requirements of this Order are as follows:

Example Establishment	Parts of the Establishment Covered by the Order (Examples)	Parts of the Establishment Not Covered by the Order (Examples)
Retail Store	<ul style="list-style-type: none"> • Retail floor/aisles • Cashier area/queues • Service desks/counters • Publicly accessible washrooms 	<ul style="list-style-type: none"> • Staff lounge not accessible to the public • Stock/storage room not accessible to the public • Workshop/service room not accessible to the public • Private office (e.g. manager’s office) • Shipping/receiving area not accessible to the public • Outdoor patios/display areas that form part of the retail

		store (e.g. outdoor garden centre)
Gas Station (self-serve)	<ul style="list-style-type: none"> • Inside the gas station store/kiosk 	<ul style="list-style-type: none"> • Pump area
Restaurant	<ul style="list-style-type: none"> • Indoor take-out counters • Indoor dining area when indoor dining becomes permissible • Food preparation areas that are open to the public 	<ul style="list-style-type: none"> • Outdoor drive-through windows • Outdoor dining area • Kitchen area that is physically separated from dining area and not accessible to the public • Staff lounge not accessible to the public • Stock/storage room not accessible to the public • Private office (e.g. manager's office) • Shipping/receiving area not accessible to the public
Mall/Plaza	<ul style="list-style-type: none"> • Indoor areas accessible to members of the public 	<ul style="list-style-type: none"> • Outdoor areas accessible to the public • Administrative offices, service areas, or other areas that are not accessible to the public
Farmer's Market	<ul style="list-style-type: none"> • Indoor areas accessible to the public 	<ul style="list-style-type: none"> • Outdoor areas • Areas not accessible to the public

- iii. **“Face Covering(s)”** means a medical mask or a non-medical mask or other face coverings such as a bandana, a scarf or cloth that covers the mouth, nose and chin ensuring a barrier that limits the transmission of infectious respiratory droplets.
- iv. **“Person(s)”** means any customer, patron, employee or visitor, who enters the Establishment.

Severability

2. If a court of competent jurisdiction declares any provision or part of a provision of this Order to be invalid, illegal, unenforceable or of no force and effect, it is my intention in enacting this Order that the remainder of this Order will continue in force and be applied and enforced in accordance with its terms to the fullest extent possible according to law.

Actions to be taken by persons who own or operate a Commercial Establishment in the County of Wellington

3. Every person who owns or operates a Commercial Establishment in the County of Wellington shall take the following actions effective 8:01 am on June 12, 2020:

1. Prohibit Persons from entering the premises of the Commercial Establishment or remaining in the premises if the said Person is not wearing a Face Covering.

2. The Face Covering must be worn inside the Establishment at all times, unless it is reasonably required to temporarily remove the Face Covering for services provided by the Establishment.

A Person shall be exempt from wearing a Face Covering on the premises if:

a. The Person is a child under the age of two years; or a child under the age of 5 years either chronologically or developmentally and he or she refuses to wear a face covering and cannot be persuaded to do so by their caregiver;

b. Wearing a Face Covering would inhibit the Person's ability to breathe in any way;

c. For any other medical reason, the Person cannot safely wear a Face Covering such as, but not limited to, respiratory disease, cognitive difficulties or difficulties in hearing or processing information.

3. Ensure the availability of alcohol-based hand rub at all entrances and exits for the use of all Persons entering or exiting the Establishment.

4. This Order shall come into force and take effect at 8:01 am on June 12, 2020.

5. Unless earlier rescinded, this Order shall remain in force and effect until the lifting of the County's March 23, 2020 emergency declaration.

Passed this 12th day of June, 2020.

Original signed by:


Kelly Linton (Jun 12, 2020 10:16 EDT), Warden


Donna Bryce (Jun 12, 2020 10:17 EDT), County Clerk

Dated this 12th day of June, 2020,

Time declaration made 10:00 a.m.

Kelly Linton

Warden or Alternate



Kelly Linton (Jun 12, 2020 10:16 EDT)

Signature of Warden or Alternate

SCHEDULE “A”

**AMENDED ORDER
OF THE MEDICAL OFFICER OF HEALTH FOR THE WELLINGTON-DUFFERIN-
GUELPH HEALTH UNIT**

Made under section 22 of the Health Protection and Promotion Act

CLASS ORDER

**made pursuant to Section 22 of the Health Protection and Promotion Act,
R.S.O. 1990, c.H.7**

**THIS CLASS ORDER ISSUED AND EFFECTIVE JUNE 12, 2020 AT 8:00 a.m. REPLACES
AND SUPERCEDES THE ORDER ISSUED JUNE 10, 2020 EFFECTIVE JUNE 12, 2020 AT
8:01 a.m**

DATE: June 12, 2020

TO: All persons who own or operate a Commercial Establishment in the Wellington-Dufferin-Guelph Health Unit.

I, Dr. Nicola Mercer, Medical Officer of Health for the Wellington-Dufferin-Guelph Health Unit, ORDER YOU TO TAKE THE FOLLOWING ACTIONS, effective 12:01 a.m. on June 12, 2020:

- 1. Prohibit Persons from entering the premises of the Commercial Establishment or remaining in the premises if the said Person is not wearing a Face Covering.** The Face Covering must be worn inside the Establishment at all times, unless it is reasonably required to temporarily remove the Face Covering for services provided by the Establishment.

A Person shall be exempt from wearing a Face Covering on the premises if:

- a. The Person is a child under the age of two years; or a child under the age of 5 years either chronologically or developmentally and he or she refuses to wear a face covering and cannot be persuaded to do so by their caregiver;
 - b. Wearing a Face Covering would inhibit the Person's ability to breathe in any way;
 - c. For any other medical reason, the Person cannot safely wear a Face Covering such as, but not limited to, respiratory disease, cognitive difficulties or difficulties in hearing or processing information.
- 2. Ensure the availability of alcohol-based hand rub at all entrances and exits for the use of all Persons entering or exiting the Establishment.**

THE REASONS for this ORDER are that:

1. COVID-19, a disease caused by a novel coronavirus, is designated as a disease of public health significance and a communicable disease pursuant to Ontario Regulation 135/18 under the Health Protection and Promotion Act.
2. COVID-19 can cause acute and severe respiratory illness and death in humans.

3. The spread of COVID-19 is of immediate and compelling public health importance in the jurisdiction of the Wellington-Dufferin Guelph Health Unit:
 - a. On March 11, 2020, the spread of COVID-19 was declared a pandemic by the World Health Organization;
 - b. On March 15, 2020 the first case of COVID-19 was reported in the jurisdiction of the Wellington-Dufferin-Guelph Health Unit.
 - c. On March 17, 2020 the spread of COVID-19 was declared an emergency in Ontario pursuant to the Emergency Management and Civil Protection Act, R.S.O. 1990, c.E.9, as amended, on the basis that COVID-19 constitutes a danger of major proportions;
 - d. States of Emergency were subsequently declared by the City of Guelph and the Counties of Dufferin and Wellington in response to COVID-19;
 - e. As of June 8, 2020, there is evidence of continued community transmission of COVID-19 in the jurisdiction of the Wellington-Dufferin-Guelph Health Unit, as evidenced by newly identified cases not connected to facility outbreaks or travel.
4. COVID-19 is transmitted from person to person predominantly through respiratory droplets that are released from the nose and mouth, through contact with contaminated surfaces, and through poor hand hygiene.
5. COVID-19 may be transmitted from persons who have minimal or no signs or symptoms of illness.
6. Accumulating epidemiological evidence indicates that the widespread use of Face Coverings by all persons decreases spread of respiratory droplets, and expert opinion supports the widespread use of Face Coverings to decrease transmission of COVID-19
7. Use of Face Coverings is recommended by the Chief Medical Officer of Health of Ontario and the Chief Public Health Officer of Canada in situations where physical distancing (spatial separation of individuals by at least two metres) is difficult to maintain.
8. Effective June 12, 2020, Commercial Establishments in the jurisdiction of the Wellington-Dufferin-Guelph Health Unit that previously had been prohibited to operate by Ontario Regulation 51/20 and Ontario Regulation 82/20 will be permitted to resume operations as part of Ontario's staged re-opening of the economy.
9. Re-opening of Commercial Establishments will increase the frequency of contact and limit opportunities for physical distancing between persons in the jurisdiction of the Wellington-Dufferin-Guelph Health Unit which, absent adequate preventative measures, will increase the number of cases of COVID-19 cases in the jurisdiction of the Wellington-Dufferin-Guelph Health Unit.

10. An increase in the number of cases of COVID-19 will increase disease transmission, potential for outbreaks in congregate settings, and the morbidity and mortality of COVID-19 within the population of the jurisdiction of the Wellington-Dufferin-Guelph Health Unit.

I am of the opinion, on reasonable and probable grounds that:

- a. A communicable disease exists or may exist or there is an immediate risk of an outbreak of a communicable disease in the health unit served by me;
- b. The communicable disease presents a risk to the health of persons in the health unit served by me; and
- c. The requirements specified in this order are necessary in order to decrease or eliminate the risk to health presented by the communicable disease.

I am also of the opinion that the delivery of notice of this Order to each and every member of the class to whom it is directed is likely to cause a delay that could significantly increase the risk to the health of any person residing in the jurisdiction of the Wellington-Dufferin-Guelph Health Unit, so notice shall be provided through the public media and the internet via posting at: www.wdgpulichealth.ca.

DEFINITIONS AND SCOPE OF THE ORDER

The following definitions apply to this Order:

A **Person** means any customer, patron, employee or visitor, who enters the Establishment.

A **Face Covering** means a medical mask or a non-medical mask or other face coverings such as a bandana, a scarf or cloth that covers the mouth, nose and chin ensuring a barrier that limits the transmission of infectious respiratory droplets.

Commercial Establishment and Establishment mean those portions of a fixed commercial premises that are openly accessible to members of the public and that are used for the purposes of offering goods or services for sale to members of the public and include a mall or other structure containing a number of commercial premises, and, without limiting the generality of the forgoing, include the following:

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- Convenience stores
- Malls/plazas
- Restaurants
- Personal service settings
- Grocery stores and bakeries
- Gas stations
- Farmer's markets
- Areas of Mechanics' shops/garages / repair shops which are open to the public

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- Day care centres
- Schools
- Libraries
- Community centres
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- Private transportation (bus/taxi/limo)
- Public transportation (bus/train)
- Hospitals,
- Independent health facilities,
- Offices of regulated health professionals

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- Any areas that are open or accessible to members of the public.
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 - The area is outside, whether or not the area is covered (e.g. a restaurant patio).

For greater clarity, examples of areas that are or are not subject to the Face Covering requirements of this Order are as follows:

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Gas Station (self-serve)	<ul style="list-style-type: none"> • Inside the gas station store/kiosk 	<ul style="list-style-type: none"> • Pump area

Restaurant	<ul style="list-style-type: none"> • Indoor take-out counters • Indoor dining area when indoor dining becomes permissible • Food preparation areas that are open to the public 	<ul style="list-style-type: none"> • Outdoor drive-through windows • Outdoor dining area • Kitchen area that is physically separated from dining area and not accessible to the public • Staff lounge not accessible to the public • Stock/storage room not accessible to the public • Private office (e.g. manager's office) • Shipping/receiving area not accessible to the public
Mall/Plaza	<ul style="list-style-type: none"> • Indoor areas accessible to members of the public 	<ul style="list-style-type: none"> • Outdoor areas accessible to the public • Administrative offices, service areas, or other areas that are not accessible to the public
Farmer's Market	<ul style="list-style-type: none"> • Indoor areas accessible to the public 	<ul style="list-style-type: none"> • Outdoor areas • Areas not accessible to the public

NOTICE

TAKE NOTICE THAT each member of the class to whom this Order is directed is entitled to a hearing by the Health Services Appeal and Review Board if the member has delivered notice in writing to me and to the Health Services Appeal and Review Board (Health Boards Secretariat, 151 Bloor Street West, 9th Floor, Toronto, Ontario, M5S 2T5), requesting a hearing within 15 days after publication of this Order or otherwise in accordance with applicable law. In the context of the COVID-19 outbreak, all requests for appeals and reviews, submissions, materials, and inquiries must be sent by e-mail to hsarb@ontario.ca or faxed to the Health Services Appeal and Review Board at 416-327-8524.

AND TAKE FURTHER NOTICE THAT although a hearing may be requested this Order takes effect when it is delivered to a member of the class or brought to the attention of a member of the class.

FAILURE to comply with this Order is an offence for which you may be liable, on conviction, to a fine of not more than \$5,000.00 for every day or part of each day on which the offence occurs or continues.

Signed copy on file

Dr. Nicola Mercer
Medical Officer of Health,
Wellington-Dufferin-Guelph Public Health
160 Chancellors Way, Guelph, ON N1G 0E1


COW Emergency Order NO1 Amended V2

Final Audit Report

2020-06-12

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"COW Emergency Order NO1 Amended V2" History

-  Document created by Jennifer Adams (jennifera@wellington.ca)
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