

City of Hamilton AUDIT, FINANCE AND ADMINISTRATION COMMITTEE AGENDA

Meeting #: 21-008

Date: May 20, 2021

Time: 9:30 a.m.

Location: Due to the COVID-19 and the Closure of City

Hall (CC)

All electronic meetings can be viewed at:

City's Website:

https://www.hamilton.ca/council-committee/council-committee-meetings/meetings-and-agendas

City's YouTube Channel:

https://www.youtube.com/user/InsideCityofHa

milton or Cable 14

Angela McRae, Legislative Coordinator (905) 546-2424 ext. 5987

- 1. CEREMONIAL ACTIVITIES
- 2. APPROVAL OF AGENDA

(Added Items, if applicable, will be noted with *)

- 3. DECLARATIONS OF INTEREST
- 4. APPROVAL OF MINUTES OF PREVIOUS MEETING
 - 4.1. May 6, 2021
- 5. COMMUNICATIONS
- 6. DELEGATION REQUESTS
 - 6.1. Terri Johns, T Johns Consulting, respecting Surety Bonds (For a future meeting)
 - 6.2. Sergio Manchia, Urbancore Group of Companies, respecting Surety of Bonds Report (For a future meeting)

7. CONSENT ITEMS

- 7.1. Reserve / Revenue Fund Investment Performance Report December 31, 2020 (FCS21042) (City Wide)
- 7.2. Hamilton Future Fund Investment Performance Report December 31, 2020 (FCS21043) (City Wide)
- 7.3. Cemetery Trust Accounts Investment Performance Report December 31, 2020 (FCS21044) (City Wide)
- 7.4. 2020 Provincial Offences Administration Annual Report (FSC21046) (City Wide)

8. STAFF PRESENTATIONS

10. DISCUSSION ITEMS

- 10.1. Proposed Write-off for Provincial Offences (FCS21040) (City Wide)
- 10.2. Information Security Policy Report (FCS21039) (City Wide)
- 10.3. Accessible Captioning for Advisory Committee Meetings (FCS21050) (City Wide) (Outstanding Business List Item)

11. MOTIONS

12. NOTICES OF MOTION

13. GENERAL INFORMATION / OTHER BUSINESS

- 13.1. Amendment to the Outstanding Business List:
 - 13.1.a. Item to be Removed:

Citizen Committee Report - Lesbian, Gay, Bisexual, Transgender and Queer (LGBTQ) Advisory Committee - Accessible Captioning for Meetings of the LGBTQ Advisory Committee

Item was referred to staff to report back with additional information, the financial implications, and other considerations.

Added: February 18, 2021 at AF&A - Item 10.1 Completed: May 20, 2021 at AF&A - Item 10.3

OBL Item: 21-C

14. PRIVATE AND CONFIDENTIAL

15. ADJOURNMENT



AUDIT, FINANCE AND ADMINISTRATION COMMITTEE MINUTES 21-007

9:30 a.m. May 6, 2021 Council Chambers Hamilton City Hall

Present: Councillors L. Ferguson (Chair), B. Clark, C. Collins, B. Johnson,

M. Pearson, A. VanderBeek, and M. Wilson

THE FOLLOWING ITEMS WERE REFERRED TO COUNCIL FOR CONSIDERATION:

1. Treasurer's Write-off of Taxes under Section 354 of the *Municipal Act, 2001* (FCS21035) (Ward 5) (Item 7.1)

(Collins/Johnson)

That property taxes in the amount of *\$5,608.85* for 310 Beach Boulevard, Hamilton (Roll #2518 050 511 02440 0000) be written off under Section 354 of the *Municipal Act, 2001* and that Hamilton Beach Rescue Unit Inc., be refunded the property taxes paid in error.

Result: Main Motion, As Amended CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

2. Development Charges Annual Indexing – Effective July 6, 2021 (FCS21033) (City Wide) (Item 7.2)

(Wilson/Johnson)

That Report FCS21033, respecting Development Charges Annual Indexing – Effective July 6, 2021, be received.

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

3. Archiving of City Council Videos (FCS21053 / CM21007) (City Wide) (Added Item 7.4)

(Pearson/Wilson)

That Report FCS21053 / CM21007, respecting the Archiving of City Council Videos, be received.

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

4. Citizen Committee Report - Lesbian, Gay, Bisexual, Transgender and Queer (LGBTQ) Advisory Committee - Delegations regarding Citizen Committee Reports (Item 10.1)

(Pearson/VanderBeek)

That the Citizen Committee Report from the Lesbian, Gay, Bisexual, Transgender and Queer (LGBTQ) Advisory Committee, respecting delegations regarding Citizen Committee Reports, be received.

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

5. Governance Review Sub-Committee Report 21-003 - April 30, 2021 (Added Item 10.2)

(Pearson/Johnson)

(a) Council/Staff Relationship Policy (FCS21045 / CM21005) (City Wide) (Outstanding Business List Item) (Item 8.1)

That the Council/Staff Relationship Policy attached as Appendix "A" as amended to Governance Review Sub-Committee Report 21-003 to include 'or unreasonable' after 'undue' to Item 5 under Principles, be approved.

(b) Advisory Committee for Persons with Disabilities Logo (Item 10.1)

That the secondary logo for the Advisory Committee for Persons with Disabilities (ACPD), be approved.

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

FOR INFORMATION:

(a) CHANGES TO THE AGENDA (Item 2)

The Committee Clerk advised of the following changes to the agenda:

6. DELEGATION REQUESTS

- 6.1 Mike Collins-Williams, West End Homebuilders' Association, respecting Pay on Demand Modern Surety Bonds (For a future meeting)
- 6.2 Stephanie Kuntz, Marsh Canada, respecting Development Bonds as a Security for Development Agreements (For a future meeting)

7. CONSENT ITEMS

7.4 Archiving of City Council Videos (FCS21053 / CM21007) (City Wide) (Outstanding Business List Item)

10. DISCUSSION ITEMS

10.2 Governance Review Sub-Committee Report 21-003 - April 30, 2021

13. GENERAL INFORMATION / OTHER BUSINESS

- 13.1 Amendment to the Outstanding Business List
 - 13.1(a) Item Considered Complete and Needing to be Removed:

Records Retention By-law Amendment (FCS21034)
That staff be directed to report back outlining the City's current practice for the retention of the video recordings of Council, Sub-Committee, and Advisory Committee meetings.

Added: April 22, 2021 at AF&A - Item 7.3 Completed: May 6, 2021 at AF&A - Item 7.4

OBL Item: 21-F

(Pearson/Johnson)

That the agenda for the May 6, 2021 Audit, Finance and Administration Committee meeting be approved, as amended.

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

(b) DECLARATIONS OF INTEREST (Item 3)

There were no declarations of interest.

(c) APPROVAL OF MINUTES OF PREVIOUS MEETING (Item 4)

(i) April 22, 2021 (Item 4.1)

(Johnson/VanderBeek)

That the Minutes of the April 22, 2021 meeting of the Audit, Finance and Administration Committee be approved, as presented.

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

(d) DELEGATION REQUESTS (Item 6)

(Clark/VanderBeek)

That the following Delegation Requests, be approved for a future meeting:

- (i) Mike Collins-Williams, West End Homebuilders' Association, respecting Pay on Demand Modern Surety Bonds (Added Item 6.1)
- (ii) Stephanie Kuntz, Marsh Canada, respecting Development Bonds as a Security for Development Agreements (Added Item 6.2)

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

(e) CONSENT ITEMS (Item 7)

(i) Treasurer's Write-off of Taxes under Section 354 of the *Municipal Act*, 2001 (FCS21035) (Ward 5) (Item 7.1)

(Collins/Johnson)

That the recommendation to Report FCS21035, respecting the Treasurer's Write-off of Taxes under Section 354 of the *Municipal Act, 2001 be amended* by replacing \$5,422.18 with **\$5,608.85**, to read as follows:

That property taxes in the amount of \$5,422.18 \$5,608.85 for 310 Beach Boulevard, Hamilton (Roll #2518 050 511 02440 0000) be written off under Section 354 of the Municipal Act and that Hamilton Beach Rescue Unit Inc. be refunded the property taxes paid in error.

Result: Amendment CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

For disposition of this matter, refer to Item 1.

(ii) Lesbian, Gay, Bisexual, Transgender and Queer (LGBTQ) Advisory Committee Minutes - March 16, 2021 (Item 7.3)

(Pearson/VanderBeek)

That the minutes of the March 16, 2021 meeting of the Lesbian, Gay, Bisexual, Transgender and Queer (LGBTQ) Advisory Committee, be received.

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

(iii) Archiving of City Council Videos (FCS21053 / CM21007) (City Wide) (Added Item 7.4)

(Wilson/Clark)

That Clerk's staff be directed to contact the City's Advisory Committee's to survey their membership as to whether they would be comfortable having their meetings recorded and retained, and report back to the Governance Review Sub-Committee.

Result: Motion CARRIED by a vote of 6 to 1, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

NO - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

For further disposition of this matter, refer to Item 3.

(f) GENERAL INFORMATION / OTHER BUSINESS (Item 13)

(i) Amendment to the Outstanding Business List (Added Item 13.1)

(Pearson/Johnson)

That the following amendment to the Audit, Finance & Administration Committee's Outstanding Business List, be approved:

(a) Item Considered Complete and Needing to be Removed:

Records Retention By-law Amendment (FCS21034)
That staff be directed to report back outlining the City's current practice for the retention of the video recordings of Council, Sub-Committee, and Advisory Committee meetings.

Added: April 22, 2021 at AF&A - Item 7.3 Completed: May 6, 2021 at AF&A - Item 7.4

OBL Item: 21-F

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins YES - Ward 1 Councillor Maureen Wilson

(g) PRIVATE AND CONFIDENTIAL (Item 14)

(i) Closed Minutes – April 22, 2021

(Collins/VanderBeek)

- (a) That the Closed Session Minutes of the April 22, 2021 Audit, Finance and Administration Committee meeting, be approved as presented; and,
- (b) That the Closed Session Minutes of the April 22, 2021 Audit, Finance and Administration Committee meeting, remain confidential.

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

(h) ADJOURNMENT (Item 15)

(Johnson/Pearson)

That, there being no further business, the Audit, Finance and Administration Committee, be adjourned at 10:12 p.m.

Result: Motion CARRIED by a vote of 7 to 0, as follows:

YES - Ward 13 Councillor Arlene VanderBeek

YES - Ward 12 Councillor Lloyd Ferguson

YES - Ward 11 Councillor Brenda Johnson

YES - Ward 10 Councillor Maria Pearson

YES - Ward 9 Councillor Brad Clark

YES - Ward 5 Councillor Chad Collins

YES - Ward 1 Councillor Maureen Wilson

Respectfully submitted,

Councillor Ferguson, Chair Audit, Finance and Administration Committee

Angela McRae Legislative Coordinator Office of the City Clerk

Request to Speak to Committee of Council

Submitted on Wednesday, May 5, 2021 – 2:11 pm

==Committee Requested==

Committee: Audit, Finance and Administration Committee

==Requestor Information==

Name of Individual: Terri Johns

Name of Organization: T Johns Consulting

Contact Number: 905 531 0684

Email Address: tjohns@tjohnsconsulting.com

Mailing Address: 310 Limeridge Rd. W. – Suite 6

Hamilton, ON L9C 2V2

Reason(s) for delegation request: To speak to the Audit Finance and Administration Committee as the President of T. Johns Consulting with respect to Surety Bonds

Will you be requesting funds from the City? No

Will you be submitting a formal presentation? No

Request to Speak to Committee of Council

Submitted on Friday, May 7, 2021 – 2:27 pm

==Committee Requested==

Committee: Audit, Finance and Administration Committee

==Requestor Information==

Name of Individual: Sergio Manchia

Name of Organization: Urbancore Group of Companies

Contact Number: 905-540-4280

Email Address: sergio@urbancore.info

Mailing Address: 3 Studebaker Place, Unit 1

Hamilton, ON L8L 0C8

Reason(s) for delegation request: Surety of Bonds Report

Will you be requesting funds from the City? No

Will you be submitting a formal presentation? No



INFORMATION REPORT

ТО:	Chair and Members Audit, Finance and Administration Committee
COMMITTEE DATE:	May 20, 2021
SUBJECT/REPORT NO:	Reserve / Revenue Fund Investment Performance Report – December 31, 2020 (FCS21042) (City Wide)
WARD(S) AFFECTED:	City Wide
PREPARED BY:	Gerald T. Boychuk (905) 546-2424 Ext. 4321 Brandon A. Teglas (905) 546-2424 Ext. 4363
SUBMITTED BY:	Brian McMullen Director, Financial Planning, Administration and Policy Corporate Services Department
SIGNATURE:	

COUNCIL DIRECTION

Not Applicable.

INFORMATION

The investment portfolio for the City of Hamilton's (City's) Reserve / Revenue Fund (comprised of reserve / revenue funds, capital account balances and unused operating funds) had an earnings rate of 2.71% for the 12 months ending December 31, 2020 and had an average earnings rate of 2.79% over the past five years. The earnings rate includes interest and lending revenues but excludes realized and unrealized capital gains / losses.

The City's portfolio generated \$29,565,852 in bond interest, net realized capital gains / losses, lending revenue and bank interest over the 12 months ending December 31, 2020. The average dollar amount generated over the last five years is \$28.51M. The return of \$29,565,852 was realized on an average asset cost of \$1,272,582,265 (made up of \$948,005,433 for the investment portfolio plus \$288,005,317 for the City's bank account balance plus \$31,098,798 for the One Fund Equity and Universe Corporate Bond) giving a percentage return on cost of 2.32%. Bond lending revenues of \$262,239 are included in the earnings rate of 2.71%. Net unrealized capital gains were \$66,460,354 as at December 31, 2020.

SUBJECT: Reserve / Revenue Fund Investment Performance Report – December 31, 2020 (FCS21042) (City Wide) – Page 2 of 4

For the 12 months ending December 31, 2020, the overall return (includes bond interest, bond lending revenues, realized capital gains / losses and unrealized capital gains / losses) was 7.16% and the return on the benchmark was 5.51%, resulting in an out-performance of 165 basis points. Over the past five years, the overall return has averaged 3.35% per annum, out-performing the average return on the benchmark over the same five-year period of 2.33% by 102 basis points. For the one-year period ending December 31, 2020, the out-performance of the investment portfolio relative to the benchmark is attributed to its longer duration, resulting in mid-term and long-term bonds outperforming short-term bonds.

By comparison, the overall returns for the One Fund portfolios (offered by the Association of Municipalities of Ontario and the Municipal Finance Officers' Association), over the 12-month period ending December 31, 2020 were 5.29% for bonds and 0.85% for money market. If the City's Policy had been used in these funds (i.e. 90% bonds and 10% money market), then the overall return would have been 2.32% less than the actual return of 7.16%, or 4.84%. On an average portfolio market value of \$1,006 M, (excluding One Fund Equity and bank account balances), the incremental return of 2.32% resulted in incremental revenue of approximately \$2.31 M. The One Fund's under-performance is attributed to its policy of investing in short-term bonds. The FTSE TMX All-Government Mid Index returned 9.69% and the FTSE TMX Short Government Index returned 4.85%.

Table 1 summarizes the investment return indicators.

Table 1 - Investment Return Indicators (for information purposes only)

					, ,
	12 Months				
	ended	ended	ended	ended	ended
	12/31/2020	12/31/2019	12/31/2018	12/31/2017	12/31/2016
Policy Target	5.51%	3.42%	1.79%	0.42%	0.52%
City's Portfolio	7.16%	4.97%	1.82%	1.29%	1.49%
One Fund – Bonds	5.29%	2.61%	1.51%	-0.15%	0.68%
One Fund – Money Market	0.85%	1.68%	1.43%	0.60%	0.50%
FTSE TMX – Short	4.050/	0.400/	4.000/	0.200/	0.250/
Government	4.85%	2.40%	1.96%	-0.38%	0.35%
FTSE TMX – Mid	0.600/	4.020/	2.420/	0.460/	0.070/
Government	9.69%	4.92%	2.12%	0.46%	0.87%
Bond Lending Revenue	\$262,239	\$322,520	\$284,474	\$231,169	\$155,754
Earnings Rate (Excludes	2.71%	2 900/	2 950/	2.79%	2.78%
Capital Gains/Losses)	2.71%	2.80%	2.85%	2.79%	2.76%
City's Return One Fund	4.070/	0.000/	0.040/	0.050/	44400/
Investment (Equity)	4.87%	2.98%	2.24%	9.85%	14.18%
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Note: Some figures may have been restated from presentation in previous years.

SUBJECT: Reserve / Revenue Fund Investment Performance Report – December 31, 2020 (FCS21042) (City Wide) – Page 3 of 4

The investments in the portfolio, excluding the One Fund Equity investment, consist of 100% bonds and 0% money market. During the year ending December 31, 2020, the interest rate earned in the City's bank account was greater than the interest rate earned on Treasury Bills and Banker's Acceptances (with term to maturity less than five years) and therefore, funds that were earmarked for short-term expenses were held in the City's bank account. As at December 31, 2020, the duration of the portfolio was 4.04 years compared with 4.49 years as at December 31, 2019. This was due to the net decline in bond holdings (maturities) and increase in Bank holdings through the year.

On December 31, 2020, the market value of the investment portfolio was \$978,394,942 (excluding One Fund Equity and bank balances), a decrease of \$22,388,459 compared to \$1,000,783,401 as at December 31, 2019.

As at December 31, 2020, the One Fund equity holdings market value was \$47.688 M (or 4.87% of the market value of the Reserve Fund including the One Fund but excluding bank balances). Over the 12-month period ending December 31, 2020, the City's investment returned 19.56%.

Table 2 shows the changes in Canadian interest rates over the past 24 months.

Table 2
Canadian Interest Rates

	Interest Rate	Interest Rate	Interest Rate
Canada Benchmark Bond	January 4, 2021	January 2, 2020	January 2, 2019
One Month (T-Bill)	0.04%	1.63%	1.63%
2 year	0.20%	1.66%	1.86%
5 year	0.39%	1.62%	1.85%
10 year	0.68%	1.62%	1.92%

As can be seen in Table 2, interest rates declined precipitously through 2020 for all terms up to 10 years. The decline in rates from the previous year ranged from 1.59% in the one month (T-bill) to a low of 0.94% in the 10-year bond. These are historically low rates and are expected to be the norm for a year or so depending upon recovery from the COVID-19 pandemic and international relations.

In the month of March, the Bank of Canada dropped the central bank rate four times to a low of 0.25%. The rates at year's end in all maturities were at historic lows. Currency values generally decline when rates decline but the exchange rate of US Dollars (USD) to Canadian Dollars (CAD) started 2020 at approximately \$1.29 and dropped to \$1.27 at year end 2020. Oil dropped to below \$40 US per barrel in May and moved to single digit lows in the period to early June, finishing the year at \$52 US per barrel.

SUBJECT: Reserve / Revenue Fund Investment Performance Report – December 31, 2020 (FCS21042) (City Wide) – Page 4 of 4

The Gross Domestic Product (GDP) rate growth forecast of 1.6% was not achieved for the year. It has been confirmed as an actual -5.4% for 2020 due to a poor last quarter, which is expected, at this time, to be rectified in the last half of 2021. GDP growth is forecast to improve about +4.0% if COVID-19 and variants are ultimately controlled. The expectation is for a significant boost in consumption.

The Reserve Fund portfolio of securities has significant holdings of high-quality securities. The Fund out-performed its benchmark by 165 bps (1.65%) by returning 7.16% through 2020. As a strategy going forward, the assumptions are that the economy will recover, COVID-19 will be controlled, a new normal will arrive but not immediately and interest rates will rise.

GB/BT/dt



INFORMATION REPORT

ТО:	Chair and Members Audit, Finance and Administration Committee
COMMITTEE DATE:	May 20, 2021
SUBJECT/REPORT NO:	Hamilton Future Fund Investment Performance Report – December 31, 2020 (FCS21043) (City Wide)
WARD(S) AFFECTED:	City Wide
PREPARED BY:	Gerald T. Boychuk (905) 546-2424 Ext. 4321 Brandon A. Teglas (905) 546-2424 Ext. 4363
SUBMITTED BY:	Brian McMullen Director, Financial Planning, Administration and Policy Corporate Services Department
SIGNATURE:	

COUNCIL DIRECTION

Not Applicable.

INFORMATION

The City of Hamilton Future Fund portfolio of investments had an earnings rate of 2.43% for the 12 months ending December 31, 2020 and an average earnings rate of 2.57% over the past five years. The earnings rate includes interest and lending revenues but excludes realized and unrealized capital gains / losses.

The City of Hamilton Future Fund's portfolio generated approximately \$1,231,573 in bond interest, net realized capital gains / losses and lending revenue over the last 12 months ending December 31, 2020. The total return of \$1,231,573 was realized on an investment at an average cost of \$48,693,441, giving a percentage return on cost of 2.53%. Bond lending revenues of \$10,738 are included in the earnings rate of 2.43%. Interest, net realized capital gains / losses and lending income over the last five years have averaged \$1.14 million annually.

As at December 31, 2020, net unrealized capital gain was \$3,646,858 and a net capital loss of \$7,567 was realized over the past 12 months. The duration of the portfolio of investments was 4.72 years as at December 31, 2020 compared with 5.41 years as at December 31, 2019.

SUBJECT: Hamilton Future Fund Investment Performance Report – December 31, 2020 (FCS21043) (City Wide) – Page 2 of 3

As of December 31, 2020, the market value of the portfolio was \$51,831,393 compared with \$48,113,985 as at December 31, 2019, an increase of \$3,717,408.

For the 12 months ending December 31, 2020, the overall return (includes interest, bond lending revenue, realized and unrealized capital gains / losses) was 7.75%, outperforming the benchmark return of 5.51% by 224 basis points. Over the past five years, the overall return has averaged 3.66% per annum, outperforming the average benchmark return over the same five-year period of 2.33% by 133 basis points. The outperformance of the Hamilton Future Fund relative to the benchmark over the last five years is attributed mostly to its overweight position over the last couple of years in longer term bonds.

The overall returns for the One Fund (offered by the Association of Municipalities of Ontario and the Municipal Finance Officers Association) for the year ending December 31, 2020 was 14.73% for the Equity Portfolio, 5.29% for bonds and 0.85% for money market. If the City's Policy had been used in these funds (i.e. 90% bonds and 10% money market), the overall return would have been 4.84% or 291 basis points less than the overall return of 7.75%. Using an average portfolio market value of \$50,772,109 for the past 12 months, an increase of 2.91% in overall return resulted in a revenue increase of approximately \$1,477,468. The FTSE TMX Mid-Government Index returned 9.69% and the FTSE TMX Short Government Index returned 4.85%.

Table 1 summarizes the investment return indicators.

Table 1
Investment Return Indicators (for information purposes only)

	12 Months				
	ended	ended	ended	ended	ended
	12/31/2020	12/31/2019	12/31/2018	12/31/2017	12/31/2016
			. ===.		
Policy Target	5.51%	3.42%	1.79%	0.42%	0.52%
Hamilton Future Fund Portfolio	7.75%	5.47%	1.95%	1.50%	1.61%
One Fund – Bonds	5.29%	1.68%	1.51%	-0.15%	0.68%
One Fund – Money Mkt.	0.85%	2.61%	1.43%	0.60%	0.50%
FTSE TMX – Short Government	4.85%	2.40%	1.96%	-0.38%	0.35%
FTSE TMX - Mid Government	9.69%	4.92%	2.12%	0.46%	0.87%
Bond Lending Revenue	\$10,738	\$18,094	\$14,128	\$9,479	\$6,071
Earnings Rate (Excludes Capital Gains / Losses)	2.43%	2.58%	2.62%	2.55%	2.66%

SUBJECT: Hamilton Future Fund Investment Performance Report – December 31, 2020 (FCS21043) (City Wide) – Page 3 of 3

Table 2 summarizes the changes in Canadian interest rates over the past 24 months.

Table 2
Canadian Interest Rates

Canada	Interest Rate	Interest Rate	Interest Rate
Benchmark Bond	January 4, 2021	January 2, 2020	January 2, 2019
One Month (T-Bill)	0.04%	1.63%	1.63%
2 year	0.20%	1.66%	1.86%
5 year	0.39%	1.62%	1.85%
10 year	0.68%	1.62%	1.92%

As can be seen in Table 2, interest rates declined precipitously through 2020 for all terms up to 10 years. The decline in rates ranged from 1.59% in the one month (T-bill) to a low of 0.94% in the 10-year bond. These are historically low rates and are expected to be the norm for a year or so depending upon recovery from the COVID-19 pandemic and international relations.

In the month of March, the Bank of Canada dropped the central bank rate four times to a low of 0.25%. The rates at year's end in all maturities were at historic lows. Currency values generally decline when rates decline but the exchange rate of US Dollars (USD) to Canadian Dollars (CAD) started 2020 at approximately \$1.29 and dropped to \$1.27 at year end 2020. Oil dropped to below \$40 US per barrel in May and moved to single digit lows in the period to early June, finishing the year at \$52 US per barrel.

The Gross Domestic Product (GDP) rate growth forecast of 1.6% was not achieved for the year. It has been confirmed as an actual -5.4% for 2020 due to a bad last quarter, which is expected at this time to be rectified in the last half of 2021. GDP growth is forecast to improve about +4.0% if COVID-19 and variants are ultimately controlled. The expectation is for a significant boost in consumption.

The Future Fund portfolio of securities has significant holdings of high-quality securities. The Fund outperformed its benchmark by 224 bps (2.24%) by returning 7.75% through 2020. As a strategy going forward, the assumptions are that the economy will recover, COVID-19 will be controlled, a new normal will arrive but not immediately and interest rates will rise.

GB/BT/dt



INFORMATION REPORT

ТО:	Chair and Members Audit, Finance and Administration Committee
COMMITTEE DATE:	May 20, 2021
SUBJECT/REPORT NO:	Cemetery Trust Accounts Investment Performance Report – December 31, 2020 (FCS21044) (City Wide)
WARD(S) AFFECTED:	City Wide
PREPARED BY:	Gerald T. Boychuk (905) 546-2424 Ext. 4321 Brandon A. Teglas (905) 546-2424 Ext. 4363
SUBMITTED BY:	Brian McMullen Director, Financial Planning, Administration and Policy Corporate Services Department
SIGNATURE:	

COUNCIL DIRECTION

Not Applicable.

INFORMATION

Over the 12-month period ending December 31, 2020, the earnings rates are 2.98% for the Cemetery Care and Maintenance Trust, 3.17% for the Cemetery Monument Care Trust and 3.01% for the Cemetery Pre-Need Assurance Trust. These earning rates include interest and lending revenue but exclude realized and unrealized capital gains / losses.

Over the same period, the overall returns based on market value (which include interest, lending revenue, realized and unrealized capital gains / losses) are 8.25% for the Cemetery Care and Maintenance, 9.55% for the Cemetery Monument Care and 9.03% for the Cemetery Pre-Need Assurance. The overall return for the benchmark (or Policy return) is 8.68%. As a result, the Cemetery Care and Maintenance under-performed the benchmark by 43 basis points, while the Cemetery Monument Care out-performed the benchmark by 87 basis points. The Cemetery Pre-Need Assurance out-performed the benchmark by 35 basis points.

SUBJECT: Cemetery Trust Accounts Investment Performance Report – December 31, 2020 (FCS21044) (City Wide) – Page 2 of 3

As of December 31, 2020, the total portfolio market values are \$13,552,078 (with \$1,487,080 of net unrealized capital gains) for the Cemetery Care and Maintenance Trust, \$1,303,879 (with \$204,040 of net unrealized capital gains) for the Cemetery Monument Care Trust and \$3,441,730 (with \$431,400 of net unrealized capital gains) for the Cemetery Pre-Need Assurance Trust.

The following Table shows the investment return indicators.

Investr	nent R	eturi	n Indio	cators			
(for info	rmatic	n pu	rposes	only)			
·			ended		onths ended	12 M	onths ended
	12	2/31/20)20	12	/31/2019	12	/31/2018
Earnings Rate (Excluding Unrealized							
Capital Gains or Loss)			0.000/		0.400/		4.070/
Cemetery Care and Maintenance			2.98%		3.12%		1.87%
Cemetery Monument Care			3.17%		3.39%		1.49%
Cemetery Pre-Need Assurance			3.01%		3.23%		1.59%
Total Return							
Cemetery Care and Maintenance			8.25%		5.93%		1.88%
Cemetery Monument Care			9.55%		7.10%		1.49%
Cemetery Pre-Need Assurance			9.03%		6.44%		1.59%
Policy Target (FTSE TMX Canada			8.68%		6.87%		1.41%
Universe Bond)			0.00%		0.0170		1.4170
Bond Lending Revenue							
Cemetery Care and Maintenance		\$	3,397		\$ 3,045		\$ 3,033
Cemetery Monument Care		\$	210		\$ 339		\$ 320
Cemetery Pre-Need Assurance		\$	713		\$ 743		\$ 691
Income Earned*							
Cemetery Care and Maintenance	\$	39	94,102	\$	382,712	\$	372,106
Cemetery Monument Care	\$	(39,365	\$	38,259	\$	37,591
Cemetery Pre-Need Assurance	\$	(98,499	\$	98,135	\$	93,537
Ending Portfolio Market Value							
Cemetery Care and Maintenance	\$	13,5	52,078	\$	13,224,970	\$	10,833,356
Cemetery Monument Care	\$		03,879	\$	1,228,412	\$	957,241
Cemetery Pre-Need Assurance	\$	3,44	41,730	\$	3,252,248	\$	2,542,373

^{*}Does not include interest earned in the bank account on balances.

SUBJECT: Cemetery Trust Accounts Investment Performance Report – December 31, 2020 (FCS21044) (City Wide) – Page 3 of 3

The year started with stable short-term interest rates, with all accounts holding longer-term higher coupon bonds. The previous year had ended with a softening economic environment due to international and domestic problems arising in all major economies. A new problem arose late in 2019 with the COVID-19 virus which was recognized in early 2021 as a pandemic, shutting down economies and interfering with trade relations, travel and inter-actions amongst countries.

In early March, the Bank of Canada realized that problems with slowing trade, income, and economic growth should be addressed by cutting rates and implemented short-term interest rate cuts of 0.25% on March 3rd with three more 0.50% cuts through the month, taking the bank rate down to 0.25% and remained there through the year end.

The drastic and quick response coupled with the layered COVID-19 conditions created a reduction in rates throughout all bond maturities, moving downward to historic low rates with unprecedented price changes which favoured all the Cemetery accounts.

Going forward, rates are being stable at these historically low levels and are forecast to increase marginally and slowly over time. With COVID-19 and variants acting as a block to recovering lost growth, the strategy will be to slowly add under 10-year terms depending upon conditions and outlook.

GB/BT/dt



INFORMATION REPORT

TO:	Chair and Members Audit, Finance and Administration Committee
COMMITTEE DATE:	May 20, 2021
SUBJECT/REPORT NO:	2020 Provincial Offences Administration Annual Report (FSC21046) (City Wide)
WARD(S) AFFECTED:	City Wide
PREPARED BY:	Denis Desrosiers (905) 546-2424 Ext. 5718
SUBMITTED BY:	Cindy Mercanti Director, Customer Service, POA and Financial Integration Corporate Services Department
SIGNATURE:	

COUNCIL DIRECTION

Not Applicable

INFORMATION

The 2020 Annual Report, attached to Report FCS21046 as Appendix "A", is a summary that highlights the activities and operations of the Provincial Offences Administration (POA) throughout the year. It is provided every year and includes a performance snapshot, summary of financial results, overview of achievements for the previous year and insight into the coming year's strategic initiatives.

APPENDICES AND SCHEDULES ATTACHED

Appendix "A" to Report FCS21046 – 2020 Provincial Offences Administration Annual Report

DD/dt



2020 Provincial Offences Administration Annual Report



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BACKGROUND

Provincial Offences Administration (POA) administers to charges from approximately 40 enforcement agencies for all acts and regulations under the *Provincial Offences Act*. A charge going to court can result in many different dispositions which do not result in a fine. A charge can be withdrawn, dismissed or suspended all of which result in zero revenue for the City. An Early Resolution meeting can result in an agreed upon plea to a reduced charge and / or a reduced fine. Charges filed are varied and cover a broad range of legislative enforcement from speeding to careless driving under the *Highway Traffic Act* (inclusive of Red Light Camera), charges under City of Hamilton By-laws (excluding parking offences), *Liquor License Act*, *Trespass to Property Act*, *Compulsory Automobile Insurance Act*, the *Environmental Protection Act* and *Occupational Health and Safety Act*, to name a few.

POA administers Part I and Part III offences under the *Provincial Offences Act* which are filed by Enforcement Agencies. Administrative Penalty System (APS) offences are not administered by POA.

A Part I offence is commonly referred to as a "ticket" and is most often issued at the time of the offence. When a Part I offence notice is issued, the defendant can either plead guilty and pay the fine, request an early resolution meeting with a prosecutor or request a trial. A Part III offence is considered a more serious offence and requires the defendant to appear before a Justice of the Peace.

POA is located at 50 Main Street East, which accommodates administrative offices and four courtrooms. POA is comprised of the following services: Court Administration, Court Support, Collections and Prosecution (reporting through Legal Services).

Court Administration responsibilities include:

- processing fine payments and requests for extension of time to pay
- scheduling early resolution meetings and trials
- · updating court documents
- receiving and processing all new charges
- appeals and re-openings of charges

Court Support responsibilities include:

- ensuring courtroom decorum and capture of the official court record
- · production of transcripts, as requested
- management of court documents and exhibits
- swearing in of witnesses and interpreters
- arraigning the defendant on charges

Collections responsibilities include:

- pursuit of the collection of overdue fines
- searching for current address and phone information to assist in contact with defendants
- updating database system for collection activity

Each year, POA solicits an independent audit of the financial statements for the Provincial Offences Office. As per the Memorandum of Understanding (MOU) between Her Majesty the Queen in Right of Ontario as represented by the Attorney General and the City of Hamilton, the completed audit is submitted annually to the Attorney General and the Ministry of Finance.

POA SNAPSHOT

The following provides a 2020 snapshot of POA performance:



\$9.7 M in Revenue (net provincial transfers)



\$70.4 M
Outstanding accounts receivable
\$2.6 M

Revenue collected from defaulted accounts receivable



\$(.3) M Contribution to Net Levy



1,051Trials Requested



9,764Early Resolution (ER)
Meetings Requested



86,736Charges Received

2020 KEY INITIATIVES

In 2020, several continuous improvement initiatives were implemented:

- Implemented COVID-19 protocols to support Public Health guidelines including social distancing, masking, hand washing / sanitizing and active screening
- In partnership with the Ministry of the Attorney General and identified stakeholders, prepared for the introduction of virtual trials
- · Enhanced accessibility and usability of online POA electronic forms
- Implemented remote interpretations in the courtrooms
- Added pre-authorized payments to facilitate regular monthly payments resulting from Extension of Time to Pay applications

2021 KEY INITIATIVES

Several continuous improvement initiatives are being launched for 2021:

- Implement a virtual court platform to support remote proceedings and trials
- · Initiate the electronic filing of automated enforcement charges
- Prepare for the download of responsibilities resulting from the proclamation of various sections of Bill 177 by supporting the examination of Fail to Respond dockets, re-opening applications and requests for extension of time to pay by the Clerk of the Court

EMERGING TRENDS

The following changes to the legislative environment will impact POA:

- **Bill 177** sets out legislative reforms to the *Provincial Offences Act* that modernize and streamline processes. Bill 177 would amend two key areas of the POA Court process:
 - give the Province the authority to transfer Part III prosecutions from the Ministry of the Attorney General to municipal partners; and
 - give the Clerk of the Court additional powers and duties that are currently performed by Justices of the Peace.

There will be costs associated with the download of Part III prosecutions, as well as, additional duties of the Clerk of the Court. The timing of the download of Part III prosecutions is dependent on an amendment to the MOU. Duties of the Clerk of the Court are delayed until 2021. The financial impact of Bill 177 will need to be reflected in future operating budgets.

- Administrative Penalty System (APS) is an alternative process which allows the municipality to
 manage certain types of disputes rather than utilize the provincial court system. Municipal By-law
 disputes account for 1% of total charges filed. Electronic Speed Enforcement and Red Light Camera
 offences are being considered for inclusion in APS, however, no decision has been made.
- Bill 197 the COVID-19 Economic Recovery Act, 2019, permits the electronic filing of court related documents, enhancing provisions for re-openings removing the need to have documents commissioned. The Act permits any party to a court proceeding to appear remotely in a virtual court environment. This Act has caused courts to pivot to a virtual environment resulting in significant equipment investments and additional staffing.

CHARGES FILED

In 2020, POA received 86,736 charges of which, approximately 95% of the charges filed resulted from Hamilton Police Services, automated enforcement and the Ontario Provincial Police (OPP).

Total Charges Filed

2016	2017	2018	2019	2020
83,818	77,861	79,839	83,416	86,736

The number of charges filed has been increasing over the three-year period from 2018 to 2020. The majority (95%) of charges filed relate to the *Highway Traffic Act*.

The table below depicts Part I's and Part III's, by enforcement agency, as a percentage of charges filed over a four-year period.

% of Charges Filed by Agency (Part I and Part III)



For 2020, the proportion of charges filed are as follows:

- 52% Hamilton Police Services
- 39% automated enforcement
- 5% OPP
- 70% of Part III charges are filed by Hamilton Police Services

In 2018, Municipal Law Enforcement (MLE) charges commenced its transition to the Administrative Penalty System (APS) office, resulting in a decline of charges processed through POA. Part III's continue to be processed within POA.

TRIALS

Trials and matters are scheduled five days a week in four courtrooms. No in-person trials were scheduled after March 17, 2020 due to public safety measures enacted due to COVID-19.

2017 2018 2019 2020*
2017 2010 2019 2020
All 1,959 1,685 1,774 1,051

^{* 2020} courtroom utilization only represents in-court hours until March 17, 2020 and the resumption of Early Resolution beginning September 7, 2020.

EARLY RESOLUTION

This process is intended to provide resolution to court matters without a trial. Of all Part I's filed, 11% (approximately 9,764) result in a request for an Early Resolution meeting with a prosecutor. Early Resolution was suspended from March 17 to September 7, 2020.

	% of Early Resolution Hearings Scheduled					
	2016	2017	2018	2019	2020	
Part 1	17%	15%	14%	16%	11%	

FAIL TO RESPOND

In 2020, 4.6% of all Part I certificates of offence filed were placed on a Fail to Respond (failed to respond to any settlement or dispute options) docket. Administratively, this process takes more time as the tickets need to be reviewed by a Justice of the Peace before a conviction and notice can be issued. Under Bill 177, tasks associated with the Fail to Respond process would be downloaded to POA.

Fail to Respond						
Part 1	2016 30%	2017 29%	2018 28%	2019 28%	2020 4.6%	

Due to COVID-19 and the extension of court timelines ordered by the Chief Justice of the Ontario Court of Justice, resulted in no Fail to Respond convictions registered after March 17, 2020.

REVENUES

POA administers and collects fines where revenue is disbursed to other City business units such as Animal Services, Building Division, Licensing and By-law Services and Traffic Engineering and Operations (Red Light Camera charges). Red Light Camera revenue is transferred to Public Works, less any Service Ontario fees and an administrative cost. Similarly, Licensing and By-law Services and Building Division revenue is transferred to Planning and Economic Development, less an administrative cost.

Dedicated Fines, Victim Fine Surcharge, expenses associated with Part III prosecutions prosecuted by the Province and any POA fines levied against the City are payable to the Ministry of the Attorney General. Fines collected for other POA sites (i.e. Brantford, Burlington, etc.) are paid quarterly to the appropriate municipality. The remaining revenue is used to offset administration costs and contribute to the net levy. Payments can be made at any POA court office, over the phone, online via Paytickets (third party vendor), at Hamilton Municipal Service Centers and at Service Ontario locations.

Revenues for 2020 declined over previous years due to the suspension of court processes because of COVID-19. An order suspending timelines was made March 17, 2020 by the Chief Justice of the Ontario Court of Justice, which effectively put Fail to Respond convictions on hold for the remainder of the year. Fewer convictions resulted in decreased revenues. The resumption of Early Resolution on September 7, 2020 did not have a significant impact on revenues. Revenues, post pandemic, are expected to recover.

	Gross Revenue	Net Contribution
2016	\$12,685,559	\$2,952,091
2017	\$12,153,945	\$2,872,089
2018	\$12,352,242	\$2,975,996
2019	\$13,597,869	\$3,052,708
2020	\$10,523,446	\$(328,234)

COLLECTIONS

Internal collections were responsible for collecting \$1,532,213.77 and the external collection agencies collected \$1,058,012.43 for a total of \$2,590,226.20 in 2020. This represents a decrease in overall collections of \$3,152,436.80 over 2019. COVID-19 court closures and the order made by the Chief Justice of the Ontario Court of Justice extending timelines for all court processes have impacted collections efforts across the Province. In 2017, the Province introduced legislation to improve collection efforts (inability to renew plates and drivers' licenses for driving-based offences) to encourage payment. POA has leveraged this opportunity by redirecting defaulted Red Light Camera and Automated Speed Enforcement collections to plate denial (up to a two-year process) saving the cost of the external agency fee.

Fines that qualify are added to the defendant's property taxes (tax roll). Since the introduction of tax rolling by POA in 2017, \$553,268 in outstanding fines has been added to the tax roll. For a defaulted fine to be tax rolled, property ownership must be confirmed. Specific business units, such as Licensing and By-law Services have the authority to deny issuing or renewing a license if a fine is outstanding.

As of December 31, 2020, there were approximately 90,903 defaulted fine records for a total outstanding default amount of \$70,481,483.

Write-offs for Deceased Persons, which are an automatic write-off by the Ministry of the Attorney General, totaled \$423,593.



CITY OF HAMILTON CORPORATE SERVICES DEPARTMENT Customer Service and POA Division

то:	Chair and Members Audit, Finance and Administration Committee
COMMITTEE DATE:	May 20, 2021
SUBJECT/REPORT NO:	Proposed Write-off for Provincial Offences (FCS21040) (City Wide)
WARD(S) AFFECTED:	City Wide
PREPARED BY:	Denis Desrosiers (905) 546-2424 Ext. 5718
SUBMITTED BY:	Cindy Mercanti Director, Customer Service, POA and Financial Integration Corporate Services Department
SIGNATURE:	

RECOMMENDATION(S)

That staff be authorized to write-off the following outstanding Provincial Offences fines deemed uncollectible, in the total amount of \$1,626,850.61:

- (a) \$1,202,687.97 in uncollectible fines with a sentence date of December 31, 2013 and prior;
- (b) \$569.16 in underpayments from April 1, 2020 through March 31, 2021;
- (c) \$423,593.48 in fines held by persons deceased in 2020.

EXECUTIVE SUMMARY

In accordance with the Provincial Offences Administration (POA) Write-off Procedure and the Memorandum of Understanding, POA is requesting that 6,068 files amounting to \$1,626,850.61 be written off. Fines are written off based on the age of the accounts receivable and ability to collect. Files which are seven years or older are identified for write-off consideration. If a fine is written off, it does not absolve a convicted offender from the requirement to pay the fine as debts to the Crown are not forgiven. Reasons that accounts become uncollectible include debtor cannot be located and bankruptcy or business closure.

SUBJECT: Proposed Write-off for Provincial Offences (FCS21040) (City Wide) – Page 2 of 4

The approval to write-off these fines will reduce the accounts receivables owing to the City of Hamilton and allow our collection staff to concentrate their efforts in pursuing more recent fines for which there is a higher probable rate of collection.

Alternatives for Consideration – See Page 4

FINANCIAL - STAFFING - LEGAL IMPLICATIONS

Financial: Accounts Receivable write-offs are reflected as a decrease in Accounts

Receivable and an increase in Bad Debt.

Staffing: None

Legal: If approved by Council, staff will advise the Ministry of the Attorney General

of this recommendation and request that they be authorized to purge these

files from the Ministry database (ICON).

HISTORICAL BACKGROUND

POA utilizes several collection methods which include internal collection efforts, external collection agencies, tax rolling, garnishments and writs. The value of the receivable falls rapidly as a function of time and the longer the debt has been owed, the less likely POA is to collect.

In 2018, the Province introduced legislation to improve collection efforts (inability to renew plates and drivers' licenses for driving-based offences) that has helped encourage payment.

Internal collections were responsible for collecting \$1,532,213.77 and the external collection agencies collected \$1,058,012.43 in 2020. This represents a decrease in overall collections by the internal staff and the collection agencies of \$1,735,073.80 over 2019. In response to the pandemic, collections efforts were amended due to a court order extending timelines, thereby resulting in lower in-year collection revenues.

The year-end outstanding receivables balance, including the 2020 proposed write-off, totalled \$70,481,483.00. Outstanding receivables include new charges (convicted fines) plus defaulted fines.

POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

The recommendation follows existing corporate, provincial policies, procedures and standard accounting practices respecting the write-off of uncollectible monies.

SUBJECT: Proposed Write-off for Provincial Offences (FCS21040) (City Wide) – Page 3 of 4

RELEVANT CONSULTATION

Internal stakeholders consulted include staff in the departments of Corporate Services and Planning and Economic Development.

ANALYSIS AND RATIONALE FOR RECOMMENDATION(S)

Staff anticipates the amount of the write-offs to be \$1,626,850.61 in uncollectible fines with a due date of December 31, 2013 and prior and underpayments (pay less than is due) of \$569.16 from April 1, 2020 through March 31, 2021. An example of an underpayment would be the \$5 fee added to the balance associated with the fail to respond docket. However, in the meantime, the fine was paid. There is an additional amount of \$423,593.48, representing persons that were deceased in 2020, that held unpaid fines. The total amount of \$1,626,850.61 includes the Victim Fine Surcharge which is payable to the Province of Ontario.

All offences filed with POA are pursued by way of enforcement if they are not paid by their due date. Enforcement includes suspension of a driver's licence, denial of licence plate renewal, referral to our external collection agency and civil enforcement. Outstanding fines are tracked through our collections database, wherein chronic offenders can be identified, based upon criteria that anyone with more than three offences in a one-year period is classified as chronic.

The approval to write-off these fines will reduce the accounts receivables owing to the City of Hamilton and allow our collection staff to concentrate their efforts in pursuing more recent fines for which there is a higher probable rate of collection. After writing off the proposed amount of \$1,626,850.61, the remaining outstanding accounts receivables balance will be \$68,854,632.39.

POA is requesting that 6,068 files amounting to \$1,626,850.61 be written off. Fines are written off based on the age of the accounts receivable and ability to collect. If a fine is written off, it does not absolve a convicted offender from the requirement to pay the fine as debts to the Crown are not forgiven. Files can be re-activated in ICON if a payment is received.

Write Off History				
	# of Files	\$ Written Off	Year End Outstanding Balance	
2016	3,924	\$1,541,755	\$61,636,843	
2017	5,870	\$1,200,569	\$64,740,574	
2018	5,581	\$1,173,573	\$69,937,030	
2019	5,739	\$1,385,639	\$71,744,079	
2020	6,068	\$1,626,850	\$68,854,632	

SUBJECT: Proposed Write-off for Provincial Offences (FCS21040) (City Wide) – Page 4 of 4

ALTERNATIVES FOR CONSIDERATION

The Ministry of the Attorney General has issued a directive to all POA offices in the Province to establish and maintain write-off policies and procedures. Given the Council approved write-off procedure, there are no alternatives for consideration.

ALIGNMENT TO THE 2016 - 2025 STRATEGIC PLAN

Our People and Performance

Hamiltonians have a high level of trust and confidence in their City government.

APPENDICES AND SCHEDULES ATTACHED

None.

DD/dt



CITY OF HAMILTON CORPORATE SERVICES DEPARTMENT Information Technology Division

ТО:	Chair and Members Audit, Finance and Administration Committee
COMMITTEE DATE:	May 20, 2021
SUBJECT/REPORT NO:	Information Security Policy Report (FCS21039) (City Wide)
WARD(S) AFFECTED:	City Wide
PREPARED BY:	Emilia Jasnic (905) 546-2424 Ext. 5704
SUBMITTED BY:	Maria McChesney Director, Information Technology Corporate Services
SIGNATURE:	

RECOMMENDATION

That the Information Security Policy, attached as Appendix "A" to Report # FCS21039 be approved.

EXECUTIVE SUMMARY

The City is responsible to protect confidentiality, integrity and availability of information systems and data in order to provision and manage city services. Staff are obligated to protect personal information under the Municipal Freedom of Information & Protection of Privacy Act (MFIPPA) and the Personal Health Information Protection Act (PHIPA). The Information Security Policy, attached as Appendix A, establishes accountability, roles and responsibilities and direction to support staff through legislated requirements and guidelines. In addition, the Information Security Policy is required to ensure compliance to industry standards such as the Payment Card Industry Data Security Standard (PCI DSS).

The City is committed to protecting the security of information systems and data and the Information Security Policy, attached as Appendix A, establishes accountability, roles and responsibilities, and provides direction for information security management at the City of Hamilton modelled after ISO/IEC 27001:2013 - Information Technology — Security Techniques — Information Security Management Systems — Requirements (the "ISO Standard").

SUBJECT: Information Security Policy Report (FCS21039) (City Wide) - Page 2 of 3

ISO/IEC 27000 Series Standards are dedicated to the Information Security. The ISO Standard is an Information Security Program Framework that provides requirements for establishing, implementing, maintaining and continually improving Information Security Management Systems. The Framework defines areas of focus in building an Information Security Program. This consists of policies, procedures, processes, and activities that organizations should implement in order to have a robust Information Security Program.

ISO/IEC 27002 Information Technology – Security techniques – Code of practice for information security controls provides guidance for implementing ISO/IEC 27001. The Information Technology (IT) Division of the Corporate Services Department is committed to implementing the City's Information Security Program by following the guidance from this Program Framework.

Once the Information Security Policy is approved, operational support documentation and processes will be developed, and training will be provided to all impacted city staff and elected officials.

FINANCIAL - STAFFING - LEGAL IMPLICATIONS

Financial: N/A

Staffing: The Information Technology (IT) Division of the Corporate Services Department will work on aligning Standard Operating Procedures to the Information Security Policy. The IT Security Team will develop role-based information security awareness training for all city staff and elected officials.

Legal: N/A

HISTORICAL BACKGROUND

In 2020, the Information Technology (IT) Division of the Corporate Services Department in partnership with the Clerk's Office, Legal, Risk Management, Procurement Divisions in the Corporate Services Department, the Privacy Officer from the Public Health Division of Healthy and Safe Communities Department and Corporate Communications of the City Manager's Office, formed the Information Privacy and Security Committee. The Information Privacy and Security Committee and its membership were endorsed by Senior Leadership Team (SLT) in October 2020.

The IT Security Team has reviewed and updated existing Information Security Policies and created a new comprehensive suite of Policies that together make up the Information Security Policy. The Information Security Policy will be the overarching Policy.

SUBJECT: Information Security Policy Report (FCS21039) (City Wide)

- Page 3 of 3

POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

The Information Technology (IT) Division of the Corporate Services Department will work on aligning Standard Operating Procedures with the PHIPA. Policy – Section 12:

Security - 12 (1) A Health Information Custodian shall take steps that are reasonable in the circumstances to ensure that personal health information in the Custodian's custody or control is protected against theft, loss and unauthorized use or disclosure and to ensure that the records containing the information are protected against unauthorized copying, modification or disposal. 2004, c. 3, Sched. A, s. 12 (1).

The City of Hamilton holds a Health Information Custodian status under PHIPA legislations for the purposes of Hamilton Paramedic Services and Long-Term Care homes and the Medical Officer of Health holds this status with respect to public health.

Payment Card Industry Data Security Standard (PCI DSS): Requirement 12: Maintain a Policy that addresses information security for all personnel.

RELEVANT CONSULTATION

This Policy has been approved by the Information Privacy and Security Committee and Senior Leadership Team in March and April 2021.

ALIGNMENT TO THE 2016 - 2025 STRATEGIC PLAN

Built Environment and Infrastructure

Hamilton is supported by state-of-the-art infrastructure, transportation options, buildings and public spaces that create a dynamic City.

Our People and Performance

Hamiltonians have a high level of trust and confidence in their City government.

APPENDICES AND SCHEDULES ATTACHED

Appendix "A" to Report FCS21039 - Information Security Policy

EJ/sn



Appendix "A" to Report FCS21039

Page 1 of 7

Information Security Policy

POLICY STATEMENT

The main goals of information security are to preserve:

- 1. *Confidentiality:* ensuring that information is accessible only to those who are authorized to have access.
- 2. *Integrity:* safeguarding the accuracy and completeness of information and processing methods.
- 3. Availability: ensuring that authorized users have access to information when needed.

This document follows the guidelines given in *ISO/IEC 27002*, the international standard on *Security techniques, Code of practice for information security controls* and it provides Information Technology (IT) security policy direction to all Authorized Users through the following:

- 1. IT security solutions that are based on risk management principles for selecting, verifying, maintaining, monitoring and adjusting safeguards from the inception of any program, application, system or digital service;
- 2. A Management Framework that will ensure accountability, responsibility and support for the protection of digital information, information systems, process control systems, information services and process control assets:
- Processes that will permit the management of IT Security to support maintenance of system security profiles that include the confidentiality, integrity and availability of IT and Process Control Systems for all users and partners:
- 4. Development, implementation and maintenance of appropriate controls, guidelines and procedures to address the confidentiality, integrity and availability of digital information, process control and information systems and information services:
- Direction and guidance to system developers, analysts, external IT contractors and verification authorities for their tasks so that stipulated IT security requirements are met on an on-going basis;
- 6. Development of programs and resources to support the implementation and maintenance of a balanced security program.

PURPOSE

The purpose of this Policy is to provide management direction and support for information security at the City of Hamilton in accordance with business requirements and relevant laws and regulations.

To define the Policies and Procedures for any individual or

	organization that connects to the City of Hamilton's information technology and process control systems or services. Establishing the roles and responsibilities for ensuring the principles in this Policy are implemented and maintained.
SCOPE	This Policy applies to all City of Hamilton employees, staff of elected officials, and all other organizations and individuals who are authorized by the City to use IT Resources.
DEFINITIONS	The following terms referenced in this Policy are defined as:
Authorized Users	Authorized Users: includes all persons who are authorized by City of Hamilton to access and use the City's Process Control and IT Resources for legitimate business purposes.
	 IT Resources includes all: Computer software, hardware and equipment owned or issued by the City, including desktops, laptops, tablets, notebooks, servers, process control devices or smart phones (such as iPhone or Android devices); Telephones (including IP, cellular or traditional phones), and other audio/voice devices and networks, including voicemail; Video conferencing systems and equipment; Scanners, printers and fax machines and peripheral devices and removable media associated with the computer (such as USB drives, CDs, DVDs, etc.); Transmission methods and services employed by the City's computer hardware and equipment, including wired, wireless and cellular networks, whether accessed from within the City's premises or elsewhere; Internet and e-mail systems; Data, information and other work products such as computer programs, databases, spreadsheets, etc., created and/or maintained in using these IT resources; and City related data and information that is accessed, stored, created, processed, transmitted or filed in an electronic device. Availability: Information is available to authorized persons as agreed.
	Integrity: Ensuring information has not been altered accidentally or deliberately, and it is accurate and complete.
	Information Security: Maintaining confidentiality, integrity and availability of information, process control facilities and data processing facilities.

ISO/IEC 27000 Series Standards: Defined Standards by the International Organization for Standardization (ISO) and by the International Electrotechnical Commission (IEC) to manage information security.

Malware: A generic term for several different types of malicious code.

Threat: Potential cause of an unwanted incident, which may result in harm to the business.

Vulnerability: The weakness of an asset that can be exploited by one or more threats.

Risk: A combination of the likelihood of an event and its consequence.

Storage media: Devices or other media that store data, application and user information.

Non-public Information: means information that is exempt or is potentially exempt from disclosure under the *Municipal Freedom of Information and Protection of Privacy Act*, R.S.O. 1990, c. M.56 or the *Personal Health Information Protection Act*, 2004, S.O. 2004, c. 3, Schedule A, or that is otherwise deemed confidential. (Refer to Policy IT-04 "Data Classification" for further information about the classification and use of City data.)

Confidential Information includes, but is not limited to, Cardholder Data as defined in the *Payment Card Industry Data Security Standard*, Personal Health Information as defined in the *Personal Health Information Protection Act*, 2004, S.O. 2004, c. 3, Sched. A or Personal Information as defined in the *Municipal Freedom of Information and Protection of Privacy Act*, R.S.O. 1990, c. M.56.

TERMS & CONDITIONS

The Director of Information Technology Division is responsible for maintaining IT Security Policies, Standards and Practices that will put this Information Technology Security Policy into practice and provide direction for those charged with security program implementation and management.

In compliance with ISO/IEC 27002, the City's information security procedures will include, but not be limited to the following security standards and objectives:

1. Computer and Technology Acceptable Use Policy This Policy defines the requirements regarding the use of These information and the City's ΙT Resources. intended requirements help protect the are to

confidentiality, integrity and availability of the City's systems and data.

2. Mobile Devices Policy

This Policy defines the guidelines to ensure the security of mobile devices.

3. Remote Work Security Policy

This Policy defines the requirements to ensure the security teleworking.

4. Human Resources Security Policy

This Policy defines the requirements to ensure that employees and contingent workers understand their responsibilities and are suitable for the roles for which they are hired and to protect the City of Hamilton information as part of the process of changing or terminating employment.

5. Information Asset Management Policy

This Policy provides the guidelines to ensure proper record maintenance and asset tagging of all IT equipment; to classify and define protection requirements for the City's data; to ensure that information receives an appropriate level of protection in accordance with its importance to the City of Hamilton.

6. Access Management Policy

This Policy defines a standard to limit access to information and information processing facilities according to the business and security requirements, to ensure authorized user access, to prevent unauthorized access to systems and services and to make Authorized Users accountable to safeguard their authentication information.

7. Cryptography Policy

This Policy defines the information security controls that are required to implement and manage cryptographic solutions according to the business and security requirements.

8. Physical and Environmental Security Policy

This Policy defines the requirements for the physical security of the City of Hamilton's information technology systems and to ensure that physical security of all City of Hamilton's information processing facilities is built and maintained.

9. Operations Security Policy

This Policy defines the requirements for implementing

correct and secure operations of information processing facilities, protection from malware, protection against the loss of data, appropriate recording of events that generate evidence and vulnerability management.

10. Network and Communications Security Policy

This policy defines the requirements to ensure the protection of information in networks and to maintain the security of information transferred within the City of Hamilton and with any external entities.

11. System Acquisition, Development and Maintenance Policy

The procedures in this section outline the security requirements for the procurement of information and process control systems, software development and maintenance, and use of test data.

12. Technology Service Provider Policy

This Policy defines the guidelines to ensure that access to City of Hamilton facilities, systems and information assets by Technology Service Providers is appropriately controlled so that confidentiality, integrity, availability and accountability of information and assets remain intact.

13. Information Security Incident Management Policy

To implement an information security incident management process to identify and resolve information security incidents related to the City of Hamilton quickly and effectively, while minimizing their impact and reducing the risk of similar information security incidents from occurring.

14. Information Security Aspects of Business Continuity Management Policy

This Policy defines the requirements and recommendations to embed the information security continuity into business continuity plans to ensure availability of all information systems and assets supporting the City of Hamilton business functions.

15. Security Compliance Policy

This section identifies and documents information security obligations including business records, intellectual property, and privacy. This security procedure describes the legal and contractual commitments, security reviews and audits requirements.

RESPONSIBILITIES (if applicable)

Within the City of Hamilton, Security is everyone's responsibility. The City of Hamilton, as a contracting authority, is legally responsible for ensuring contractors and

partners are acting in accordance with these policies while executing work in the City of Hamilton's name.

This policy will be reviewed on a regular basis and updated as needed by the IT Security Manager. Reviews will consider:

- Its effectiveness, as demonstrated by the nature, number and impact of security incidents.
- The cost and impact of controls on business efficiency.
- The effects of changes in risk; technology; available controls; regulatory and legal requirements; and industry best practice.

The City Manager and the Senior Management Team will be required to approve significant changes to the policy.

The Director of Information Technology Division is responsible for establishing, monitoring and ensuring compliance with Information Technology Security Policies and Standards.

The Information Technology Division has the authority to implement the Information Technology Security Policy, oversees threat and vulnerability assessments and advises on safeguards and other elements of risk management throughout the life cycle of process control and information systems.

The Clerk's Division and Privacy Officers ensure that input is provided for privacy assessments, as part of risk management.

All City of Hamilton Authorized Users are required to complete the training provided by the IT Division Security Awareness Program and notify management of actual or suspected policy breaches. These notifications should be sent to the Service Desk so that appropriate IT Security resources can be engaged.

The Information Technology Division will designate auditors to undertake broad-based IT security audits on a periodic basis to ensure an objective third party view on the success of the security program.

Manager, IT Security is responsible for ensuring the conduct of IT security reviews and reporting to the Information Technology Leadership Team about the findings of the IT security program.

All requirements specific in Information Security Policies are mandatory. Any deviation from a mandatory requirement in Information Security Policy must be approved by the IT Security Team.

All process control and information security exemption requests

COMPLIANCE

	must be assessed by the IT Security Team and then reviewed by the Information Technology Leadership team for approval. All process control and information security exemptions requests and approvals must be logged by the IT Security Team. Information security exemptions may be requested and granted for any length of time. However, all approved exemptions must be reviewed by the IT Security Team at a minimum, every two years, to ensure that the level of risk has not increased or that new risks have not appeared.
RELATED	 The following related documents are referenced in this Policy: ISO/IEC - 27002:2013 Security techniques, Code of practice for information security controls Computer and Technology Acceptable Use Policy Mobile Devices Security Policy Remote Work Security Policy Human Resources Security Policy Information Asset Management Policy Access Management Policy Cryptography Policy Operations Security Policy Network and Communications Security Policy System Acquisition, Development and Maintenance Policy Technology Service Provider Policy Information Security Incident Management Policy Information Security Aspects of Business Continuity Management Policy Security Compliance Policy
HISTORY	The following stakeholders were consulted in the creation or revisions made to this Policy: Information Technology Leadership Team Information Privacy and Security Committee This policy is dated < <insert available="" date="" here,="" if="">></insert>



CITY OF HAMILTON CORPORATE SERVICES DEPARTMENT City Clerk's Office

ТО:	Chair and Members Audit, Finance and Administration Committee
COMMITTEE DATE:	May 20, 2021
SUBJECT/REPORT NO:	Accessible Captioning for Advisory Committee Meetings (FCS21050)
WARD(S) AFFECTED:	(City Wide)
PREPARED BY:	Janet Pilon
	Manager, Legislative Services / Deputy Clerk
	Ext. 4304
SUBMITTED BY:	Andrea Holland
	City Clerk
SIGNATURE:	

RECOMMENDATION

- (a) That staff be directed to implement closed captioning and live streaming through the City's website for all Advisory Committee meetings through the acquisition of an encoder from eSCRIBE Software Ltd., in the amount of \$87,450 + applicable HST, for a three (3) year term, be approved, to be funded as follows:
 - (i) Year One \$32,750 + applicable HST (includes one-time implementation fees of \$5,400 + applicable HST from June 2021 to June 2022) from Account Number 56132 300100 (Operating Budget); and,
 - (ii) Years Two and Three \$27,350 + applicable HST (annually) from Account Number 56132 300100 (Operating Budget);
- (b) That the General Manager of Finance and Corporate Services be authorized to enter into and execute any required Contract and any ancillary documents required to give effect thereto with eSCRIBE Software Ltd., in a form satisfactory to the City Solicitor.

SUBJECT: Accessible Captioning for Advisory Committee Meetings (FCS21050) (City Wide) Page 2 of 4

EXECUTIVE SUMMARY

Staff as directed by the Audit, Finance & Administration Committee on February 18, 2021 have considered the accessible captioning for Advisory Committee meetings, and are recommending as per the Multi-Year Accessibility Plan that all Advisory Committee meetings be closed captioned in order to provide persons with disabilities the means to access Advisory Committee meetings as they do the City's Council, Standing Committee and Sub-Committee meetings.

The closed captioning of the Advisory Committee meetings through an encoder will enable the live streaming of these meetings through the City's website.

The additional encoder will also be available for the live streaming of City events on the City's website, when it is not in use for the Advisory Committee meetings.

Alternatives for Consideration – See Page X or Not Applicable

FINANCIAL - STAFFING - LEGAL IMPLICATIONS

Financial: An additional encoder has one-time implementation costs in the amount of \$5,400 + applicable HST (Live streaming and Closed Captioning setup and training) to be funded from the operating budget and the annual subscription fees of \$27,350 + applicable HST (Live streaming and Closed Captioning) to be funded from the operating budget.

Staffing: Advisory Committee agendas are currently prepared and published through eSCRIBE, therefore, there will be minimal training required for the staff liaisons in order for their Advisory Committee meetings to be live streamed through the eSCRIBE encoder on the City's website.

Legal: There are no legal implications.

HISTORICAL BACKGROUND

At the February 18, 2021, Audit, Finance & Administration Committee meeting Committee received and referred the Citizen Committee Report from the Lesbian, Gay, Bisexual, Transgender and Queer (LGBTQ) Advisory Committee respecting Accessible Captioning for Meetings of the LGBTQ Advisory Committee to staff to report back to the Audit, Finance and Administration Committee with additional information, the financial implications, and other considerations.

The recommendation within the Citizen Committee Report, reads as follows:

SUBJECT: Accessible Captioning for Advisory Committee Meetings (FCS21050) (City Wide) Page 3 of 4

That the City of Hamilton (City) provide accessible captioning as part of its virtual meeting software either through Cisco Webex or through another software provider for all future meetings of the LGBTQ Advisory Committee (LGBTQAC), and that the City, if it has not done so already, consult with the Advisory Committee for Persons with Disabilities (ACPD) to get their input and feedback about this as soon as possible and before implementing this recommendation.

The City currently close captions all of its Council, Standing Committee and Sub-Committee meetings through eSCRIBE.

POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

The Multi-Year Accessibility Plan contains six strategic goals demonstrating the City's commitment to fulfilling the requirements of the Integrated Accessibility Standards Regulation. Each strategic goal addresses a key aspect of how we are designing, delivering and implementing policies, programs, services, resources and opportunities to persons with disabilities in an equitable manner that respects their dignity and independence, as well as takes into account the person's disability.

As per Strategic Goal Three which states that the City of Hamilton is committed to ensuring that information and communication and supports including the City's website and self-service kiosks are fully accessible and available in accessible formats, staff are committed to providing persons with disabilities access to meeting proceedings in an alternate format that respects their dignity and independence, as well as takes into account the person's disability.

RELEVANT CONSULTATION

As per the direction, consultation with the Advisory Committee for Persons with Disabilities (ACPD) was based on the Committee's input to the Multi-Year Accessibility Plan, which supports the Lesbian, Gay, Bisexual, Transgender and Queer (LGBTQ) Advisory Committee's recommendation.

Information Technology was consulted with respect the proposed configuration from eSCRIBE for the live streaming of the Advisory Committee meetings and other events when the encoder is not in use, through WebEx to the City's website. Information Technology found the configuration acceptable.

ANALYSIS AND RATIONALE FOR RECOMMENDATION

Based on staff's commitment to providing persons with disabilities access to meeting proceedings in an alternate format that respects their dignity and independence, as well

SUBJECT: Accessible Captioning for Advisory Committee Meetings (FCS21050) (City Wide) Page 4 of 4

as takes into account the person's disability, staff are recommending the close captioning of all Advisory Committee meetings.

ALTERNATIVES FOR CONSIDERATION

None

ALIGNMENT TO THE 2016 - 2025 STRATEGIC PLAN

Community Engagement and Participation - Hamilton has an open, transparent and accessible approach to City government that engages with and empowers all citizens to be involved in their community

APPENDICES AND SCHEDULES ATTACHED

None