

City of Hamilton

HAMILTON MUNICIPAL HERITAGE COMMITTEE ADDENDUM

Meeting #:20-004Date:August 20, 2020Time:9:30 a.m.Location:Due to the COVID-19 and the Closure of City
HallAll electronic meetings can be viewed at:
City's YouTube Channel:
https://www.youtube.com/user/InsideCityofHa
milton

Loren Kolar, Legislative Coordinator (905) 546-2424 ext. 2604

5. COMMUNICATIONS

*5.2 Correspondence from Jim MacLeod, Vice President, Ancaster Village Heritage Community, respecting Demolition Control in the City of Hamilton

Recommendation: Be received and referred to Item 10.4 for consideration

6. DELEGATION REQUESTS

*6.1 Jack Dennison, Property Owner, respecting Designation of 1389 Progreston Road, Carlisle (Flamborough), (Evergreen Farm) under Part IV of the Ontario Heritage Act (PED20125) (Ward 15)

7. CONSENT ITEMS

- 7.5 Heritage Permit Applications -Delegated Approvals
 - *7.5.c Heritage Permit Application HP2020-016: Proposed additions and alterations, 49 Mill Street South, Waterdown, located in Mill Street Heritage Conservation District, By-law No. 96-34-H

*7.5.d Heritage Permit Application HP2020-018: Proposed front porch replacement, and addition of lights and decorative shutters at 62 Sydenham Street, Dundas (Ward 13)

Located within the Cross-Melville Heritage Conservation District, By-law No. 3899-90

10. DISCUSSION ITEMS

*10.5 Location of the Cross of Lorraine located at 828 Sanatorium Road Hamilton (PED20141) (Ward 8)

Hamilton Municipal Heritage Committee

5.2

<u>August 20, 2020</u> Jim MacLeod, Vice President Ancaster Village Heritage Community

Thank you for your consideration of the plan put forward by **Ancaster Village Heritage Community** to improve demolition control in our city and add protection to important buildings that should not be demolished without careful consideration.

Some properties are protected through designation, listing and maintaining a register. This helps but property by property action is needed. Our proposals would build in a pause button for older buildings and move responsibility to City Council for issuance of demolition permits for these properties and other important buildings. Staff would still handle most truly routine requests.

This highlights the positive proposals in our full document. I believe you have a copy of it.

GOAL

Ancaster Village Heritage Community Inc, AVHC, is a vibrant, engaged community group in Ancaster. We offer positive solutions for amendment of governance controlling demolitions to end the significant damage current City policies cause. Our focus is on Ancaster, but we believe the issues we set out affect the entire City.

OUR REQUEST: We ask that the Heritage Committee refer this matter to Planning Committee and City Council with a recommendation that a public process is created to develop a new Demolition Control Bylaw to replace Bylaw 09-208 <u>as soon as possible</u>.

BACKGROUND

We looked at demolition control after the sudden loss of Brandon House, a pristine 1860s heritage home at the gateway to Ancaster. It seems clear the current bylaw, 09-208, is short on accountability and tilted towards efficiency. Non-residential buildings are not covered by 09-208 and Brandon House, a family home for almost 150 years, was zoned C5a Mixed Use and seems to have been processed under commercial zoning procedures. <u>All demolitions should have similar governance.</u>

The 2009 staff background document for Bylaw 09-208 is very clear that the goal is to minimize Council involvement in granting demolition permits. Decisions are delegated to staff. It appears to the public that demolition permit decisions are made behind closed doors. <u>This needs a reset to ensure accountability to the community.</u>

Multiple demolitions in Ancaster's heritage village on Wilson Street East, like Brandon House zoned C5a Mixed Use, left what can only be described as a wasteland at the corner of Academy Street.

The same is true of the weed infested Brandon House site that still has rubble strewn around. Current <u>City governance of demolitions clearly can and does result in this</u>.

WHY VACANT LOTS?

Creation of vacant lots is a developer tactic. Council is under pressure to fill a vacant lot and may grant zoning variations to permit higher or denser development. Is Council and LPAT more likely to bend when faced with a lot that has been vacant for some time?

We may find out. While there is no development application filed, the potential developers of the vast vacant lot at Academy Street have made at least two public presentations to advance their agenda. AVHC notes the six story building outlined is double what is permitted under current zoning, enacted in 2018. The C5a zoning permits 9 meter height, about 3 stories.

- Over development creates multiple issues with traffic, infrastructure, and harms quality of life for other parts of the community.
- Vacant lots encourage over development.
- City demolition policies seem to encourage vacant lots.

It all ties together.

AVHC POSITION

We ask Council to initiate a public process to repeal and replace Bylaw 09-208 and treat all demolitions in a similar manner. AVHC believes the resulting bylaw should follow these guiding principles:

- **Set out the intent** of demolition approval so all parties know what is acceptable upfront. Take a look at Waterloo bylaw intents that we outline in our document—they are excellent.
- **Look Carefully at Older Buildings**. Ensure that demolition applications for all buildings with heritage connections whether listed or not are dealt with by Council in a public process. AVHC suggests all buildings over 90 years old automatically be a Council decision
- No Vacant Lots. Ensure that the practice of allowing demolition to create vacant lots ends.
 Applications for a demolition permit not tied to a development permit and an approved plan should be considered by Council and generally denied.
- **Encourage Compliance**. Tie development and demolition together and impose a meaningful penalty on any applicant that fails to proceed with that development after demolition. AVHC suggests the current \$20,000 is pennies and closer to \$250,000 would be appropriate.
- Set Clear Rules for Staff. Ensure that the criteria set out in the new bylaw where staff can issue a demolition period are unequivocal.

Our positive suggestions and our specific request are outlined in detail in our written presentation.

AVHC is asking Hamilton to urgently make changes and create a better future for our community. Development must be a win for the City, a win for the developer, but most important a win for the people.

From:	<u>clerk@hamilton.ca</u>
To:	Vernem, Christine; Kolar, Loren
Subject:	Fw: Form submission from: Request to Speak to Committee of Council Form
Date:	August 17, 2020 1:27:11 PM

From: no-reply@hamilton.ca <no-reply@hamilton.ca> on behalf of City of Hamilton, Ontario, Canada via City of Hamilton, Ontario, Canada <no-reply@hamilton.ca> Sent: Monday, August 17, 2020 12:23 PM To: clerk@hamilton.ca Subject: Form submission from: Request to Speak to Committee of Council Form

Submitted on Monday, August 17, 2020 - 12:23pm Submitted by anonymous user: 162.158.75.41 Submitted values are:

==Committee Requested== Committee: Hamilton Municipal Heritage Committee

==Requestor Information== Name of Individual: jack Dennison Name of Organization: Contact Number: Email Address: Mailing Address:

Reason(s) for delegation request: I am the property Owner of 1389 Progreston Rd Carlisle

Will you be requesting funds from the City? No Will you be submitting a formal presentation? No

The results of this submission may be viewed at: https://www.hamilton.ca/node/286/submission/441666

August 18, 2020

Written Delegation Submission to the Hamilton Municipal Heritage Committee Regarding the Notice of Intention to Designate the Property at 1389 Progreston Road, former Town of Flamborough

From Leah Wallace, MA MCIP RPP, Heritage Planner

Members of the Hamilton Municipal Heritage Committee

Thank you for the opportunity to address you with respect to the Notice of Intention to Designate the property at 1389 Progreston Road, Carlisle. My remarks are directed specifically to the house on the property and are contained in the conclusion to my report which is included in your agenda package and which I will reiterate here.

I would respectfully suggest that no additional research was undertaken on the property at 1389 Progreston Road by City staff or the heritage committee beyond the preliminary notes provided by the Inventory and Research Working Group in August, 2019. The working group's research appears to be derived from previous research undertaken by such groups as the Waterdown-East Flamborough Heritage Society. At no time did any committee member or any City staff attend at the property to make on site observations and notes before the Notice of Intention to Designate (NOID) was issued. No additional reports or historical research was provided between December 2019 when City Council approved adding the property to the City of Hamilton Municipal Register of Properties of Cultural Heritage Value or Interest as a non-designated property and when the ward councillor tabled a motion to proceed with issuing the NOID on April 22, 2020. There is also no evidence that the Municipal Heritage Committee was consulted before Council's decision, although this is a requirement under the Section 29(2) of the OHA.

On April 27, 2020, during a site visit, I determined that the house had suffered unsympathetic alterations over the years including later additions and interior alterations that obliterated any original features that might remain. Any restoration of the structure would result in removal of most of the remaining original features which would have to be replaced in kind resulting in a facsimile of the original house.

Some of the heritage attributes listed in the Statement of Significance published by the City on April 30, 2020 do not exist or are modern interventions of no architectural or historical significance including the covered porch with wooden columns and decorative bargeboard. The semi-circular windows below the front gables are modern replacements added in 1982 by the current owner. A site visit by City staff and heritage

committee members could have determined these facts and also confirmed that the log cabin built by James Kievel was not incorporated into the house when it was constructed in the second half of the 19th century. A separate site visit by Mark Shoalts also determined that the log cabin was not incorporated into the house and that the porch was a modern and unsympathetic intervention.

The Regulation 9/06 review of the house undertaken and included in my report concluded that, on its own, it does not meet the criteria of Historical/Associative, Design/Physical or Contextual Value. However, the setting of the house, not the house itself, on a promontory overlooking Bronte Creek and Progreston Road, has some value within the context of the entire property and its landscape and in the context of the development of the community of Progreston. With the understanding the much of the original features still extant on the exterior of the existing house cannot be salvaged and would have to be replaced; a new house, located in the same place on the property with a similar mass and scale, design and materials, will afford the same contextual value to the landscape as the existing structure.

I would respectfully recommend that the committee consider Mr. Dennison's preferred position, to rescind the NOID and to undertake additional research in the interim to further confirm my findings and observations and those of Mr. Shoalts or to consider other options with respect to the property that would better reflect and protect its cultural heritage value or interest.



August 18, 2020

Written Delegation Submission to the Hamilton Municipal Heritage Committee Regarding the Notice of Intention to Designate the Property at 1389 Progreston Road, former Town of Flamborough.

Submitted by Mark Shoalts, P.Eng., CAHP

Thank you for the opportunity to address you with respect to the Notice of Intention to Designate the property at 1389 Progreston Road, Carlisle. You have my full report in your agenda package but because of two statements in particular that have been made in the Statement of Cultural Heritage Value or Interest I feel that it is important to re-emphasize some points. The Statement asserts that the present house has been built around and represents "significant additions to Kievel's original log cabin". This statement is false and is not based on nor supported by any visit to the property or investigation by the authors of the Statement. There is no log cabin or any portion of a log cabin in the existing house. The second assertion that is concerning is an item in the list of Heritage Attributes: "…covered porch with wooden columns and decorative bargeboard". The porch is very clearly and unequivocally a late 20th century addition with deteriorating finger-jointed pine posts available at any lumberyard and, more unfortunately, installed upside down.

The existing residence at 1389 Progreston Road in Carlisle was originally a modest 1 ½ storey late-nineteenth century single family dwelling and it has had numerous alterations and additions over the years. At present, it is visibly deteriorated both inside and out, and has serious building envelope issues that are directly related to and/or causing many of the immediately apparent major problems. It is in need of substantial repairs, in part because of some site and grading issues and in part because of the original construction method and materials. The structure has some serious problems and because of the type of construction, it is very difficult to properly repair it. The house would require essentially 100% interior refinishing subsequent to the necessary structural repairs and the building systems replacement.

In light of the dubious claims in the Statement of Cultural Heritage Value, the extensive alterations to the building, and the enormous expense of compensating construction required to maintain the remnants of the building that are salvageable, it is our recommendation that the house be replaced with a new, sympathetically designed residence.



Mailing Address: 71 Main Street West Hamilton, Ontario Canada L8P 4Y5 www.hamilton.ca Planning and Economic Development Department Planning Division 71 Main Street West, 5th Floor, Hamilton, Ontario, L8P 4Y5 Phone: 905-546-2424, Ext. 4281 Fax: 905-540-5611

FILE: HP2020-016

August 18, 2020

Andrea Matic 49 Mill Street South Waterdown, Ontario L0R 2H0

Re: Heritage Permit Application HP2020-016: Proposed additions and alterations 49 Mill Street South, Waterdown located in Mill Street Heritage Conservation District, By-law No. 96-34-H

Please be advised that pursuant to By-law No. 05-364, as amended by By-law No. 07-322, which delegates the power to consent to alterations to designated property under the *Ontario Heritage Act* to the Director of Planning and Chief Planner, Heritage Permit Application HP2020-016 is approved for the designated property at 49 Mill Street South, Waterdown, in accordance with the submitted Heritage Permit Application for the following alterations:

- Proposed front porch;
- Proposed rear addition; and
- Roof replacement.

Subject to the following conditions:

- a) Any minor changes to the plans and elevations following approval shall be submitted, to the satisfaction and approval of the Director of Planning and Chief Planner, prior to submission as part of any application for a Building Permit and / or the commencement of any alterations; and,
- b) Implementation of the alterations, in accordance with this approval, shall be completed no later than August 31, 2022. If the alterations are not completed by August 31, 2022, then this approval expires as of that date and no alterations shall be undertaken without a new approval issued by the City of Hamilton.

Re: Heritage Permit Application HP2020-016: Proposed additions and alterations 49 Mill Street South, Waterdown located in Mill Street Heritage Conservation District, By-law No. 96-34-H

Please note that this property is designated under Part V of the *Ontario Heritage Act*, and that this permit is only for the above-noted alterations. Any departure from the approved plans and specifications is prohibited, and could result in penalties, as provided for by the *Ontario Heritage Act*. The terms and conditions of this approval may be appealed to the Local Planning Appeal Tribunal within 30 days of your receipt of this permit.

The issuance of this permit under the *Ontario Heritage Act* is not a waiver of any of the provisions of any By-law of the City of Hamilton, the requirements of the *Building Code Act*, the *Planning Act*, or any other applicable legislation.

We wish you success with your project, and if you have any further questions please feel free to contact Miranda Brunton, Cultural Heritage Planner, at 905-546-2424 ext. 1202, or via email at Miranda.brunton@hamilton.ca.

Yours truly,

Steve Robichaud, MCIP RPP Director of Planning and Chief Planner

cc: Miranda Brunton, Cultural Heritage Planner Chantal Costa, Plan Examination Secretary John Lane, Manager, Building Inspections Loren Kolar, Legislative Coordinator Christine Vernem, Legislative Secretary Councillor Partridge



Mailing Address: 71 Main Street West Hamilton, Ontario Canada L8P 4Y5 www.hamilton.ca Planning and Economic Development Department Planning Division 71 Main Street West, 5th Floor, Hamilton, Ontario, L8P 4Y5 Phone: 905-546-2424, Ext. 4281 Fax: 905-540-5611

FILE: HP2020-018

August 18, 2020

David Emslie and Anastasia Mroch 62 Sydenham Street Dundas, Ontario L9H 2T9

Re: Heritage Permit Application HP2020-018: Proposed front porch replacement, and addition of lights and decorative shutters at 62 Sydenham Street, Dundas (Ward 13) located within the Cross-Melville Heritage Conservation District (By-law No. 3899 90)

Please be advised that pursuant to By-law No. 05-364, as amended by By-law No. 07-322, which delegates the power to consent to alterations to designated property under the *Ontario Heritage Act* to the Director of Planning and Chief Planner, Heritage Permit Application HP2020-018 is approved for the designated property at 62 Sydenham Street, Dundas, in accordance with the submitted Heritage Permit Application for the following alterations:

- Replace main entryway porch with a covered porch;
- Add lights; and,
- Add decorative shutters (contemplating).

Subject to the following conditions:

- a) That any minor changes to the plans and elevations following approval shall be submitted, to the satisfaction and approval of the Director of Planning and Chief Planner, prior to submission as part of any application for a Building Permit and / or the commencement of any alterations;
- b) Installation of the alterations, in accordance with this approval, shall be completed no later than August 31, 2022. If the alterations are not completed by August 31, 2022, then this approval expires as of that date and no alterations shall be undertaken without a new approval issued by the City of Hamilton; and,

Re: Heritage Permit Application HP2020-018: Proposed front porch replacement, and addition of lights and decorative shutters at 62 Sydenham Street, Dundas (Ward 13) located within the Cross-Melville Heritage Conservation District (By-law No. 3899-90)

c) If the applicant decides to install decorative shutters, the final materials and colours should be reviewed and approved by Heritage Staff.

Please note that this property is designated under Part V of the *Ontario Heritage Act*, and that this permit is only for the above-noted alterations. Any departure from the approved plans and specifications is prohibited, and could result in penalties, as provided for by the *Ontario Heritage Act*. The terms and conditions of this approval may be appealed to the Local Planning Appeal Tribunal within 30 days of your receipt of this permit.

The issuance of this permit under the *Ontario Heritage Act* is not a waiver of any of the provisions of any By-law of the City of Hamilton, the requirements of the *Building Code Act*, the *Planning Act*, or any other applicable legislation.

We wish you success with your project, and if you have any further questions please feel free to contact Miranda Brunton, Cultural Heritage Planner, at 905-546-2424 ext. 1202, or via email at Miranda.Brunton@hamilton.ca.

Yours truly,

Steve Robichaud, MCIP RPP Director of Planning and Chief Planner

cc: Miranda Brunton, Cultural Heritage Planner Chantal Costa, Plan Examination Secretary John Lane, Manager, Building Inspections Loren Kolar, Legislative Coordinator Christine Vernem, Legislative Secretary Erin Semande, Registrar, Ontario Heritage Trust Councillor Arlene VanderBeek, Ward 13



INFORMATION REPORT

то:	Chair and Members Hamilton Municipal Heritage Committee
COMMITTEE DATE:	August 20, 2020
SUBJECT/REPORT NO:	Location of the Cross of Lorraine located at 828 Sanatorium Road, Hamilton (PED20141) (Ward 8)
WARD(S) AFFECTED:	Ward 8
PREPARED BY:	Miranda Brunton (905) 546-2424 Ext. 1202
SUBMITTED BY:	Steve Robichaud Director, Planning and Chief Planner Planning and Economic Development Department
SIGNATURE:	Ata Jaba for SR

At the Hamilton Municipal Heritage Committee (HMHC) meeting on September 13, 2018, the Committee reviewed the initial recommendation to designate the property located at 828 Sanatorium Road, Hamilton (refer to Report PED18214). The identified heritage attributes of the subject property include the Long and Bisby Building and multiple landscape features, including the Cross of Lorraine.

The HMHC supported the recommendation to designate the property located at 828 Sanatorium Road and forwarded the recommendation to Planning Committee for review and consideration (refer to Appendix "A" to Report PED20141). In 2018, the HMHC was unclear about the location of the Cross of Lorraine and requested that staff report back to the HMHC clarifying the location of the Cross of Lorraine (please see excerpt from HMHC report (18-009) below):

- "(a) That staff be directed to determine if the Cross of Lorraine is situated on private property or escarpment lands, with a report back to the Hamilton Municipal Heritage Committee; and
- (b) That if the Cross of Lorraine is determined to be situated on private property, it should be removed from the Statement of Cultural Heritage Value or Interest, attached as Appendix "C" to Report PED18214 respecting the Recommendation to Designate the Property Located at 828 Sanatorium Road, Hamilton (Long & Bisby Building) Under Part IV of the Ontario Heritage Act."

SUBJECT: Location of the Cross of Lorraine located at 828 Sanatorium Road, Hamilton (PED20141) (Ward 8)- Page 2 of 2

This report will address the HMHC request (a) of the direction to staff regarding the location of the Cross of Lorraine. Staff will follow up with another report regarding part (b) of the HMHC request at a later date.

Cross of Lorraine

The Cross of Lorraine was erected by the E.L. Ruddy Company in November of 1953 and stands as a tangible reminder of the former use of the property as a Sanatorium and the wider struggle to contain and eradicate Tuberculosis. The Cross is 7.62 m (25 feet) tall, constructed of metal and includes neon lights for illumination. When lit, the Cross is noted to be clearly visible from the city and bay below the escarpment. For a comprehensive history of the Cross of Lorraine, refer to PED18214.

During the HMHC meeting on September 13, 2018, the ownership of the Cross was called into question and the HMHC directed staff to determine the location and ownership of the Cross and report back to the HMHC (refer to Appendix "A" to Report PED20141). To determine the location of the Cross, Heritage staff consulted with Public Works staff (David Lamont, Manager, Geomatic & Corridor Management), GIS staff in the Planning and Economic Development Department, as well as the City's legal staff. Based on this consultation and review of site data information and surveys, staff have determined the Cross of Lorraine is on private property, that is located within the boundary of 828 Sanatorium Road, Hamilton (refer to Appendix "B" to Report PED20141).

APPENDICES

- Appendix "A" Excerpts from HMHC 18-009
- Appendix "B" Registered Plan 62R-17555 geo-reference on top of an Aerial showing the Cross of Lorraine

Excerpts from Hamilton Municipal Heritage Committee meeting report 18-009



HAMILTON MUNICIPAL HERITAGE COMMITTEE MINUTES 18-009 12:00 p.m. September 13, 2018 Room 264, 2nd Floor Hamilton City Hall

71 Main Street West

Present:	Councillor M. Pearson and J. Partridge A. Denham-Robinson (Chair), D. Beland, C. Dmitry, K. Garay, M. McGaw, T. Ritchie, K. Stacey
Absent with Regrets:	Councillor A. Johnson – Personal, W. Arndt, G. Carroll, R. Sindair and T. Wallis

THE FOLLOWING ITEMS WERE REFERRED TO THE PLANNING COMMITTEE FOR CONSIDERATION:

1. Recommendation to Designate the Property Located at 828 Sanatorium Road, Hamilton (Long & Bisby Building) Under Part IV of the Ontario Heritage Act (PED18214) (Ward 8) (Item 7.1)

(Pearson/Garay)

- (a) That the designation of 828 Sanatorium Road, Hamilton, shown in Appendix "A" to Report PED18214, as a property of cultural heritage value pursuant to the provisions of Part IV of the Ontario Heritage Act, be approved;
- (b) That the Statement of Cultural Heritage Value or Interest and Description of Heritage Attributes, attached as Appendix "C" to PED18214, be approved;
- (c) That the City Clerk be directed to take appropriate action to designate 828 Sanatorium Road, Hamilton under Part IV of the Ontario Heritage Act, in accordance with the Notice of Intention to Designate, attached as Appendix "D" to Report PED18214

CARRIED

From the 'For Information' section of the Hamilton Municipal Heritage Committee meeting report 18-009:

(g) STAFF PRESENTATIONS (Item 7)

(i) Recommendation to Designate the Property Located at 828 Sanatorium Road, Hamilton (Long & Bisby Building) Under Part IV of the *Ontario Heritage Act* (PED18214) (Ward 8) (Item 7.1)

Jeremy Parsons, Cultural Heritage Planner, addressed the Committee respecting the Recommendation to Designate the Property Located at 828 Sanatorium Road, Hamilton (Long & Bisby Building) Under Part IV of the *Ontario Heritage Act* (PED18214) (Ward 8), with the aid of a PowerPoint presentation. A copy of the presentation has been included in the official record.

(Pearson/Garay)

That the presentation respecting the Recommendation to Designate the Property Located at 828 Sanatorium Road, Hamilton (Long & Bisby Building) Under Part IV of the *Ontario Heritage Act* (PED18214) (Ward 8), be received.

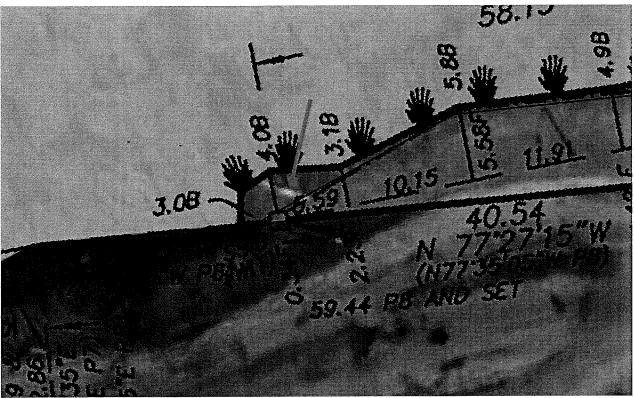
CARRIED

Councillor Pearson wished to be recorded as OPPOSED to the Recommendation to Designate the Property Located at 828 Sanatorium Road, Hamilton (Long & Bisby Building) Under Part IV of the Ontario Heritage Act (PED18214) (Ward 8).

(Dmitry/Partridge)

- (a) That staff be directed to determine if the Cross of Lorraine is situated on private property or escarpment lands, with a report back to the Hamilton Municipal Heritage Committee; and
- (b) That if the Cross of Lorraine is determined to be situated on private property, it should be removed from the Statement of Cultural Heritage Value of Interest, attached as Appendix "C" to Report PED18214 respecting the Recommendation to Designate the Property Located at 828 Sanatorium Road, Hamilton (Long & Bisby Building) Under Part IV of the Ontario Heritage Act.

CARRIED



Registered plan 62R-17555 - geo-reference on top of an aerial showing Cross of Lorraine within subject property. The orange arrow indicates the location of the Cross.