

City of Hamilton PUBLIC WORKS COMMITTEE ADDENDUM

Meeting #: 22-009

Date: May 30, 2022

Time: 1:30 p.m.

Location: Council Chambers

Council Chambers, Hamilton City Hall

71 Main Street West

Carrie McIntosh, Legislative Coordinator (905) 546-2424 ext. 2729

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6.	DELEGATION REQUESTS		
	*6.2.	Lachlan Holmes respecting Bayfront Park - Transit Service Extension (Item 7.2) (for today's meeting)	2
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6.2

Request to Speak to Committee of Council

Friday, May 27, 2022 - 6:07am

==Committee Requested==

Committee: Public Works Committee

Will you be delegating in person or virtually? Virtually Will you be delegating via a pre-recorded video? No

==Requestor Information==

Name of Individual: Lachlan Holmes

Name of Organization:

Contact Number:

Email Address:

Mailing Address:



Reason(s) for delegation request: Respecting agenda item 7.2 - Bayfront Park Transit Service.

Will you be requesting funds from the City? No

Will you be submitting a formal presentation? Yes



CITY OF HAMILTON

PUBLIC WORKS DEPARTMENT Hamilton Water Division and

Engineering Services Division

TO:	Chair and Members Public Works Committee
COMMITTEE DATE:	May 30, 2022
SUBJECT/REPORT NO:	Highway 5 - Grindstone Creek Bridge Utility Relocation Class Environmental Assessment and Conceptual Design (PW16085(a)) (Ward 15)
WARD(S) AFFECTED:	Ward 15
PREPARED BY:	Udo Ehrenberg (905) 546-2424 Ext. 2499 Winston Wang (905) 546-2424 Ext. 4092 Omozokpia Ajayi (905) 546-2424 Ext. 2436
SUBMITTED BY:	Mark Bainbridge Director, Water and Wastewater Planning and Capital Public Works Department
SIGNATURE:	M. Bainbridge
SUBMITTED BY:	Susan Jacob Acting Director Engineering Services Public Works Department
SIGNATURE:	Susan Koreh

RECOMMENDATIONS

(a) That the General Manager, Public Works Department be directed to proceed with the design and construction of a single all-encompassing bridge, as an alternate to the standalone utility bridge, separate from the existing parallel transportation bridge previously recommended by the 2016 Municipal Class Environmental Assessment, for the Highway 5 - Grindstone Creek Bridge Utility Relocation; and,

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(b) Subject to the approval of proceeding with the design and construction of a single all-encompassing bridge on Highway 5 over the Grindstone Creek, that the General Manager, Public Works be directed to notify all stakeholders of the changed bridge design and the abandonment of the Municipal Class Environmental Assessment process.

EXECUTIVE SUMMARY

Council, at its meeting of October 12, 2016, through Report PW16085, approved filing the Notice of Completion and Project File Report of the Class Environmental Assessment for Highway 5 - Grindstone Bridge Utility Relocation and Conceptual Design for 30-day public review; and proceeding with the detailed design and implementation of the Class Environmental Assessment (EA) preferred solution. During the detailed design stage of the utility bridge, it was determined that property acquisition was necessary to construct the parallel utility bridge. However, an adjacent landowner after numerous negotiation attempts was not willing to sell the required land or grant an easement. With this impasse, an alternative conceptual design for a single all-encompassing bridge was then completed.

Acceptance of the Recommendations of Report PW16085(a) is required to proceed with the implementation of this single all-encompassing bridge that consists of a single series of pillars and abutments, and a single bridge deck. All utilities, vehicular traffic, pedestrian and cycling traffic over the Grindstone Creek and railroad track will be aggregated into one structure. The deck layout will include an eastbound, a westbound, centre-turning lane; and a barrier-separated, multi-use path on the south side.

Alternatives for Consideration – See Page 5

FINANCIAL - STAFFING - LEGAL IMPLICATIONS

Financial: The final project estimated costs including third party utility costs is \$9.55M.

Existing Council approved Capital Budget of \$9.9M is available to fund this

project

Staffing: N/A

Legal: N/A

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HISTORICAL BACKGROUND

In 2015, Hamilton Water Division, Public Works Department initiated the Class EA process to determine the best alternative for the relocation of existing utilities affixed to the existing Highway 5 – Grindstone Creek Bridge, at the location shown on the map attached to Report PW16085(a) as Appendix "A".

Council, at its meeting of October 12, 2016, through Report PW16085, approved the filing of the Notice of Completion and Project File Report of the Class EA for Highway 5 - Grindstone Bridge Utility Relocation and Conceptual Design for 30-day public review; and proceeding with the detailed design and implementation of the Class EA preferred solution.

During the detailed design stage, it was determined that property acquisition was necessary to construct the parallel utility bridge which was not foreseen during the Class EA stage. However, the property owner is not willing to sell the required land or grant an easement. Furthermore, an adjacent property is also being considered for designation as a heritage property. Mature trees may be impacted by construction within the land acquisition zone as well.

With this impasse, a conceptual design for a single all-encompassing bridge was completed. Recommendation a) in Report PW16085(a) seeks direction to proceed with a single all-encompassing style of bridge. This single all-encompassing bridge is considered as a schedule A+ project in the Municipal Class EA process, and can proceed directly to implementation.

POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

Approval of the recommendations in Report PW16085(a) will not affect corporate policies or legislative requirements.

Abandoning the Municipal Class EA and communication thereof to stakeholders is discretional according to the Municipal Class EA Procedure Manual.

Notification to Council and stakeholders of these changes aligns with the Community Engagement and Participation priority of the Corporate Strategic Plan.

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RELEVANT CONSULTATION

Numerous consultation events were held with an adjacent landowner. The history of the Class Environmental Assessment process, the nature of the project, and impact to the property were communicated.

Agreement to sell the portion of the property (43 square meters initial, then
reduced to 10 square metres through redesign along the north property
boundary) or seek permission to grant an easement were rejected. The
homeowner also submitted a letter to the Mayor's Office itemizing concerns and
disagreement with process, the project scope, and related engagement with
staff. It is expected that the approval of the recommendations in this report align
with the concerns of this resident.

Consultation with Transit staff was completed and summarized as follows:

• The project as a single all-encompassing bridge will result in impacts to transit. Specifically, any conventional HSR transit service or HSR myRide, on-demand stop-to-stop service which is currently a one-year pilot will be affected. Maintaining traffic flow is critical to the Business Improvement Area (BIA) and the important Mill Street/Waterdown Road north-south corridor, for connections to GO Transit, VIA Rail and Burlington Transit services. Selection and careful implementation of a construction option that minimizes impacts on transit directness of routing and overall trip time is critical. Maintaining transit movement with priority over other traffic through the construction site is needed. Given the uncertainty in the project phase timing and duration, HSR staff are unable to determine the total extent of impacts to service levels and as a result to transit customers. A funding source within the approved capital project budget may need to be identified to help offset increases in operating costs.

Planning and Economic Development Department, Economic Development Division, Real Estate Section staff were engaged to negotiate with the property owner and advise on land acquisition options.

 Expropriation was identified as a challenging option needing additional funds and additional time. Expropriation is not recommended.

The Ward Councillor has been consulted and is in agreement.

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Environmental Assessment and Conceptual Design

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ANALYSIS AND RATIONALE FOR RECOMMENDATION

An evaluation of costs between proceeding with two (2) separate bridges, versus one (1) single all-encompassing bridge was completed. The estimated costs were close; however, the latter option was estimated to be approximately \$180,000 less expensive to construct and does not require additional funds for land acquisition. The estimated timing for major stages of the single all-encompassing bridge is as follows:

- Third party utilities relocation in 2022
- Design, permits and approvals in 2022/2023
- Replacement of the bridge in 2024/2025/2026

ALTERNATIVES FOR CONSIDERATION

Proceeding with the original concept of two (2) parallel bridges, the existing bridge for transportation, plus a new utility bridge is not recommended for the following reasons.

Land expropriation would be necessary. Funding needed to complete this step does not exist (legal, real estate and land purchase costs). Furthermore, expropriation would cause an appreciable delay in implementation of the needed construction work. There is risk that the foundational process needed to justify expropriation may not be adequate. Additional funds and time to document the supporting rationale for expropriation would be needed.

Financial: The existing bridge requires regular maintenance due to its age which represents a prolonged cost to the City of Hamilton (City) until such time that a complete reconstruction is completed.

> Additional costs related to staff resources and inter-departmental billing to pursue this alternative will also be needed.

Additional funding would be required to pursue expropriation. The actual funds needed will depend on complexity of the process.

Staffing: N/A

Legal: Expropriation requires the support of staff from the City's Legal and Real

Estate Divisions.

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Environmental Assessment and Conceptual Design

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ALIGNMENT TO THE 2016 - 2025 STRATEGIC PLAN

Community Engagement and Participation

Hamilton has an open, transparent and accessible approach to City government that engages with and empowers all citizens to be involved in their community

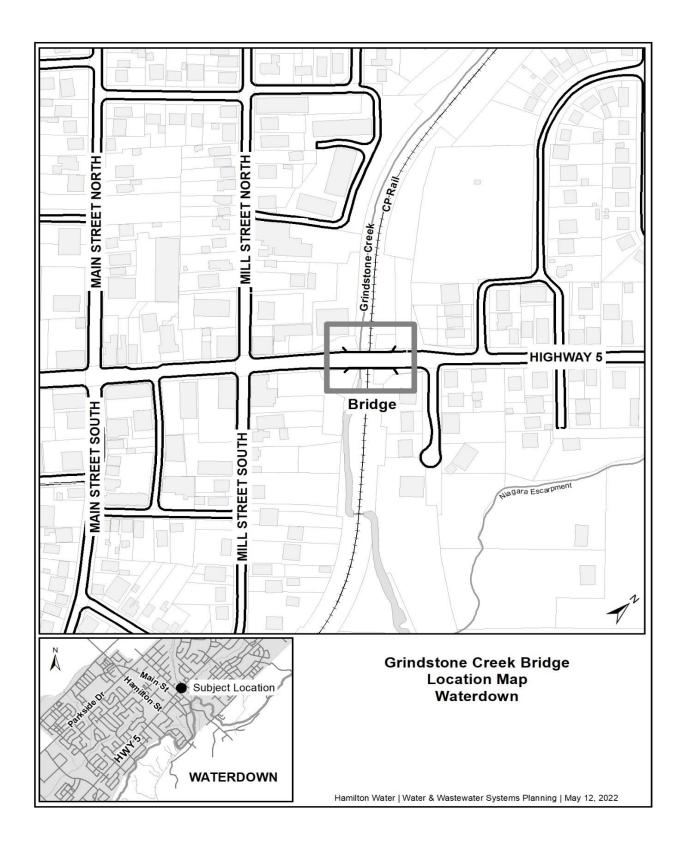
Our People and Performance

Hamiltonians have a high level of trust and confidence in their City government.

APPENDICES AND SCHEDULES ATTACHED

Appendix "A" to Report PW16085(a) – Location Map

Appendix A - Location Map



12.1

Public Works Committee: May 30, 2022

CITY OF HAMILTON

NOTICE OF MOTION

MOVED BY COUNCILLOR N. NANN	

Investment in Ward 3 Complete Streets Review, Traffic Calming Measures (Ward 3)

WHEREAS, Vision Zero and Complete Streets principles are used in the City of Hamilton to provide a safer environment for all road users;

WHEREAS, in 2021 a review of designated Ward 3 neighbourhoods was initiated with the intent of providing a Complete Streets report identifying areas of concern and recommendations to provide a safer environment for all road users based on Vision Zero and Complete Streets principles;

WHEREAS, the Complete Streets Review included a focus on Traffic Calming Measures at problem locations considering road width, classification, surrounding land use, proximity to schools and playgrounds, access roads from arterials, on-street parking and other considerations;

WHEREAS, extensive public consultation is integrated as part of the Ward 3 Complete Streets Review process, including prior to implementation to aid in finalizing the recommendations;

WHEREAS, the Ward 3 Complete Streets Review is in the final stages and expected to be completed in late Q2 or early Q3 of 2022 which will result in the recommendation of a variety of neighborhood specific traffic calming enhancements; and

WHEREAS, implementation of the approved traffic calming enhancements will require financial investments in order to undertake the initial measures in 2022.

THEREFORE, BE IT RESOLVED:

(a) That, subject to the recommendations provided within the final Ward 3 Complete Streets Review, Transportation Operations & Maintenance staff be authorized and directed to implement the review's initial traffic calming measures, with the approval and support of the Ward 3 Councillor, funded from the Ward 3 Capital Re-Investment Reserve #108053, at an upset limit not to exceed \$450,000; and

(b) That the Mayor and City Clerk be authorized and directed to execute any required agreement(s) and ancillary documents, with such terms and conditions in a form satisfactory to the City Solicitor.