

### City of Hamilton PLANNING COMMITTEE REVISED AGENDA

Meeting #: 24-014 Date: October 1, 2024 Time: 9:30 a.m. Location: Council Chambers (Planning) Hamilton City Hall 71 Main Street West

Lisa Kelsey, Legislative Coordinator (905) 546-2424 ext. 4605

#### 1. CEREMONIAL ACTIVITIES

- 2. APPROVAL OF AGENDA (Added Items, if applicable, will be noted with \*)
- 3. DECLARATIONS OF INTEREST

#### 4. APPROVAL OF MINUTES OF PREVIOUS MEETING

4.1 September 17, 2024

#### 5. COMMUNICATIONS

5.1 Communications respecting Green Building Standards (Item 11.2)
(i) David Carson (Electrification of buildings)
(ii) Khursheed Ahmed

Recommendation: Be received and referred to the consideration of Item 11.2.

- \*a. Added Communications:
  - (iii) Anne Washington
  - (iv) Gail Faveri
  - (v) Geoff Ondercin-Bourne and Edward Reece
  - (vi) Jeffrey Cowan, Hamilton Community Enterprises

Members of the public can contact the Clerk's Office to acquire the documents considered at this meeting, in an alternate format.

Pages

4

24

#### 6. DELEGATION REQUESTS

- 6.1 Delegations respecting Green Building Standards (Item 11.2) (For today's meeting)
  - (i) David Carson (in-person)
  - (ii) Michelle Diplock, West End Home Builders' Association (in-person)
  - (iii) Jesse Elders, Bay Area Climate Change Council (in-person)
    - \*a. Added Delegation Requests:

(iv) Lucia Iannantuono, Climate Change Advisory Committee (in-person)

- (v) Lana Goldberg, Stand.earth (virtually)
- (vi) Gabriella Kalapos, Clean Air Partnership (in-person)
- (vii) Don McLean (virtually)
- (viii) Laura McCloskey, The Atmospheric Fund
- (ix) Ian Borsuk, Environment Hamilton (virtually)
- (x) Mary Anne Peters (pre-recorded)
- (xi) Peter Appleton (pre-recorded)
- 6.2 Delegations respecting Green Building Standards Site Servicing (Item 11.3) (For today's meeting)
  (i) Michelle Diplock, West End Home Builders' Association (in-person)
- 6.3 Candice Beaith Davidson respecting Rules at the Rail Trail Dog Park (For the October 18th meeting)
- 7. DELEGATIONS
- 8. STAFF PRESENTATIONS
- 9. CONSENT ITEMS

#### 10. PUBLIC HEARINGS

10.1Application for a Zoning By-law Amendment for Lands Located at 4877Jenny Court, Stoney Creek (PED24178) (Ward 10)

114

\*a. Staff Presentation

#### 11. DISCUSSION ITEMS

11.1 Financial Policies for Development - Update to Rates for "Over-sizing of 135 Infrastructure" and "New Roads Servicing Rate" (PED24174) (City Wide)

Members of the public can contact the Clerk's Office to acquire the documents considered at this meeting, in an alternate format.

|     | 11.2  | Green Building Standards (PED24114) (Urban Areas – City Wide)   | 144 |
|-----|-------|---|-----|
|     |       | *a. Climate Change Advisory Committee - Citizen Committee<br>Report respecting Green Building Standards Report  | 389 |
|     |       | *b. Staff Presentation  | 394 |
|     | 11.3  | Green Standards and Guidelines for Site Servicing (PED24102) (City Wide)  | 427 |
|     | 11.4  | Parking Penalty Increases (PED24139) (City Wide) (Deferred from the September 17, 2024 meeting)   | 498 |
| 12. | ΜΟΤΙΟ | DNS   |     |
| 13. | NOTIC | ES OF MOTION  |     |
|     | 13.1  | Demolition Control Exemption for 3033 and 3047 Binbrook Road  | 507 |
| 14. | GENE  | RAL INFORMATION / OTHER BUSINESS  |     |
| 15. | PRIVA | TE AND CONFIDENTIAL   |     |
|     | 15.1  | Closed Session Minutes - September 17, 2024   |     |
|     | 15.2  | Appeal to the Ontario Land Tribunal (OLT) for lands located at 764<br>Valens Road, Flamborough,<br>for Approval by Committee of Adjustment for Minor Variance Application<br>(FL/A-23:312) and Consent to Sever Land (FL/B-23:82)<br>(LS24021/PED24168) (Ward 13)   |     |
|     |       | Pursuant to Section 9.3, Sub-sections (e), (f) and (k) of the<br>City's Procedural By-law 21-021, as amended; and, Section 239(2),<br>Subsections (e), (f) and (k) of the <i>Ontario Municipal Act</i> , 2001, as<br>amended, as the subject matter pertains to litigation or potential<br>litigation, including matters before administrative tribunals, affecting the<br>municipality or local board; advice that is subject to solicitor-client<br>privilege, including communications necessary for that purpose; and, a<br>position, plan, procedure, criteria or instruction to be applied to any<br>negotiations carried on or to be carried on by or on behalf of the |     |

#### 16. ADJOURNMENT

municipality or local board.

Members of the public can contact the Clerk's Office to acquire the documents considered at this meeting, in an alternate format.



#### PLANNING COMMITTEE MINUTES 24-013 September 17, 2024

#### 9:30 a.m. Council Chambers (Hybrid), Hamilton City Hall 71 Main Street West

Present:Councillor C. Cassar (Chair)<br/>Councillor M. Wilson (1st Vice Chair)<br/>Councillor T. Hwang (2nd Vice Chair)<br/>Councillors J. Beattie, J.P. Danko, M. Francis, C. Kroetsch,<br/>T. McMeekin, M. Tadeson, A. Wilson, E. Pauls

Absent with Regrets: Councillor N. Nann – Personal

#### THE FOLLOWING ITEMS WERE REFERRED TO COUNCIL FOR CONSIDERATION:

1. Active Official Plan Amendment, Zoning By-law Amendment, and Plan of Subdivision Applications (PED24158) (City Wide) (Item 9.1)

#### (Hwang/McMeekin)

That Report PED24158 respecting Active Official Plan Amendment, Zoning Bylaw Amendment, and Plan of Subdivision Applications, be received.

#### Result: Motion CARRIED by a vote of 11 to 0, as follows:

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson

YES – Ward 15 Councillor T. McMeekin

2. Applications for an Official Plan Amendment and Zoning By-law Amendment for Lands Located at 1600 Upper James Street, Hamilton (PED24159) (Ward 8) (Item 10.1)

#### (Danko/Pauls)

- (a) That Amended Official Plan Amendment application UHOPA-24-004, submitted by A.J. Clarke & Associates Ltd. (c/o Ryan Ferrari), on behalf of LJM Developments (Upper James), Owner, to establish a Site Specific Policy Area for the "Mixed Use – Medium Density" designation in the Urban Hamilton Official Plan to permit a maximum height of 20 storeys and establish a minimum of three affordable rental units, for lands located at 1600 Upper James Street, Hamilton as shown on Appendix "A" to attached to Report PED24159, be APPROVED on the following basis:
  - (i) That the draft Official Plan Amendment, attached as Appendix "B" to Report PED24159, be adopted by City Council;
  - (ii) That the proposed Official Plan Amendment is consistent with the Provincial Policy Statement (2020) and conforms to A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2019, as amended);
- (b) That Amended Zoning By-law Amendment application ZAC-24-010, submitted by A.J. Clarke & Associates Ltd. (c/o Ryan Ferrari) on behalf of LJM Developments (Upper James), Owner, for a change in zoning from the Mixed Use Medium Density (C5) Zone to a site specific Transit Oriented Corridor Mixed Use Medium Density (TOC1) Zone, to permit a 65.0 metre (20 storey) mixed use building containing 250 dwelling units, including a minimum of three affordable rental units, 438 square metres of ground floor commercial uses, and 177 parking spaces, for lands located at 1600 Upper James Street, Hamilton as shown on attached Appendix "A" to Report PED24159, be APPROVED on the following basis:
  - That the draft By-law, attached as Appendix "C" to Report PED24159, which has been prepared in a form satisfactory to the City Solicitor, be enacted by City Council;
  - (ii) That the amending By-law apply the Holding Provisions of Section 36(1) of the Planning Act, R.S.O. 1990 to the subject property by including the Holding symbol 'H' to the proposed Transit Oriented Corridor Mixed Use Medium Density (TOC1, 912, H182) Zone:

The Holding Provision 'H182', is to be removed conditional on the following:

- (1) That the Owner enter into and register an External Works Agreement with the City on the title of the lands for the design and construction of any public realm improvements to the adjacent municipal right-of-way at the Owner's cost, to the satisfaction of the Director of Planning and Chief Planner;
- (2) That the Owner enter into and register a lease agreement with the City to provide three dwelling units, including one one-bedroom unit, one two-bedroom unit, and one threebedroom unit, in compliance with the definition of "affordable" in the Urban Hamilton Official Plan, for a period of 15 years from the date of first occupancy of the development, to the satisfaction of the Director of Planning and Chief Planner;
- (3) That the Owner submit and receive approval of an updated Wind Study completed by a licenced professional Engineer, in the Province of Ontario, to the satisfaction of the Director of Planning and Chief Planner;
- (4) That the Owner submit and receive approval of a revised Functional Servicing Report to demonstrate that there is adequate capacity in the existing municipal infrastructure system in accordance with City standards to accommodate the proposed stormwater and wastewater flows to support this development, to the satisfaction of the Director of Development Engineering;
- (5) That the Owner submit and receive approval of a Watermain Hydraulic Analysis Report to demonstrate that the required domestic and fire flows are available within the appropriate pressure range and that the surrounding areas are not adversely impacted, to the satisfaction of the Director of Development Engineering;
- (6) That the Owner make satisfactory arrangements with the City's Growth Management Division and enter into and register on title of the lands, an External Works Agreement with the City for the design and construction of any required improvements to the municipal infrastructure at the Owner's cost, should it be determined that the upgrades are required to the municipal infrastructure to support this development according to the Functional Servicing Report and Watermain

Hydraulic Analysis Report, to the satisfaction of the Director of Development Engineering;

(iii) That the proposed change in zoning is consistent with the Provincial Policy Statement (2020), conforms to A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2019, as amended), and complies with the Urban Hamilton Official Plan upon the adoption of the Official Plan Amendment.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

YES – Ward 1 Councillor M. Wilson

- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin
- 3. Applications for an Official Plan Amendment and Zoning By-law Amendment for Lands Located at 173 and 177 Dundas Street East, Flamborough (PED24068) (Ward 15) (Deferred from the August 13th meeting) (Item 11.1)

#### (M. Wilson/Hwang)

- (a) That Official Plan Amendment Application UHOPA-18-020, by MHBC Planning c/o Gerry Tchisler, on behalf of Hawk Ridges Home Inc., Owner, to redesignate the subject lands from "Low Density Residential 2e" to "Low Density Residential 3c" in the West Waterdown Secondary Plan and add a Site Specific Policy to permit a density range of 27 to 53 units per hectare, for the lands located at 173 and 177 Dundas Street East, as shown on Appendix "A" attached to Report PED24068, be APPROVED on the following basis:
  - (i) That the draft Official Plan Amendment, attached as Appendix "B" to Report PED24068, be adopted by City Council;
  - (ii) That the proposed Official Plan Amendment is consistent with the Provincial Policy Statement (2020), conforms to A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2019, as

amended) and complies with the general intent of the Urban Hamilton Official Plan and West Waterdown Secondary Plan;

- (b) That Amended Zoning By-law Amendment Application ZAC-18-045, by MHBC Planning c/o Gerry Tchisler, on behalf of Hawk Ridges Home Inc., Owner, for a change in zoning by adding lands to the Low Density Residential (R1, 898) Zone in Zoning By-law No. 05-200, to permit the development of eight, three storey townhouse dwellings and ten, two storey townhouse dwellings with frontage on a condominium road with five visitor parking spaces, for the lands located at 173 and 177 Dundas Street East, as shown on Appendix "A" attached to Report PED24068, be APPROVED on the following basis:
  - (i) That the draft Zoning By-law, attached as Appendix "C" to Report PED24068, which has been prepared in a form satisfactory to the City Solicitor, be enacted by City Council;
  - (ii) That the proposed change in zoning is consistent with the Provincial Policy Statement (2020), conforms to A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2019, as amended), and will comply with the Urban Hamilton Official Plan and West Waterdown Secondary Plan upon approval of the Official Plan Amendment.

#### **Result:** Motion CARRIED by a vote of 8 to 3, as follows:

YES – Ward 1 Councillor M. Wilson YES – Ward 2 Councillor C. Kroetsch NOT PRESENT – Ward 3 Councillor N. Nann YES – Ward 4 Councillor T. Hwang NO – Ward 5 Councillor M. Francis YES – Ward 7 Councillor E. Pauls YES – Ward 7 Councillor J. P. Danko NO – Ward 10 Councillor J. Beattie YES – Ward 10 Councillor J. Beattie YES – Ward 11 Councillor M. Tadeson YES – Ward 12 Councillor C. Cassar YES – Ward 13 Councillor A. Wilson NO – Ward 15 Councillor T. McMeekin

## 4. New Fees – Growth Management Division (PED24157) (City Wide) (Item 11.2)

#### (Kroetsch/Hwang)

That the By-law to amend By-law No. 12-282 Tariff of Fees, as amended by Bylaw No. 19-108, attached as Appendix "A" to Report PED24157, to provide for

new fees for various applications and services administered by the Growth Management Division, be enacted by Council.

#### **Result:** Motion CARRIED by a vote of 8 to 0, as follows:

YES – Ward 1 Councillor M. Wilson YES – Ward 2 Councillor C. Kroetsch NOT PRESENT – Ward 3 Councillor N. Nann YES – Ward 4 Councillor T. Hwang NOT PRESENT – Ward 5 Councillor M. Francis YES – Ward 7 Councillor E. Pauls YES – Ward 8 Councillor J.P. Danko YES – Ward 8 Councillor J. Beattie YES – Ward 10 Councillor J. Beattie YES – Ward 11 Councillor M. Tadeson YES – Ward 12 Councillor C. Cassar NOT PRESENT – Ward 13 Councillor A. Wilson NOT PRESENT – Ward 15 Councillor T. McMeekin

#### 5. Business Improvement Area Revenue Sharing Agreement and Pre-Holiday Free Parking Program (PED24167) (Wards 1, 2, 3, 4, 7, 12 and 13) (Item 11.4)

#### (A. Wilson/Pauls)

- (a) That the 2010 Business Improvement Area Revenue Sharing Policy and Procedure be amended to incorporate a revised revenue sharing allocation which is based on a direct percentage of on-street parking meter revenues as opposed to the current method which utilizes netsurplus parking system operating revenues and Business Improvement Area levy assessment values;
- (b) That the maximum annual amount to be shared annually with the Business Improvement Areas be increased from \$167,280 to \$250,000, adjusted annually, thereafter, by a 3% inflationary increase;
- (c) That the minimum base revenue share for Business Improvement Areas be set at \$7,500 and adjusted upward based on a percentage of Business Improvement Area-specific on-street parking revenues;
- (d) That the eligible expenditures identified in the 2010 Revenue Sharing Policy and Procedure be amended to include projects that contribute to the use of non vehicle modes for Business Improvement Area travel access and/or promote a more vibrant pedestrian realm;
- (e) That the annual Pre-Holiday Free Parking Strategy, approved by Council on June 25, 2003, and amended from time to time, be converted to an optional program with any forgone revenues being funded *directly by*

**Business Improvement Areas** as an eligible expense under the Revenue Sharing program **starting in 2025**; **and phased in as follows**:

- (i) In 2024, two weeks of Pre-Holiday Free Parking will be funded by Hamilton Municipal Parking System with Business Improvement Areas having the option of funding an additional two-weeks;
- (ii) Starting in 2025, Business Improvement Areas opting to provide free Pre Holiday Parking will be required to fund calculated forgone revenues through their share of Parking Revenues;
- (f) That the amended Business Improvement Area Revenue Sharing Policy attached as Appendix "A" to Report PED24167 be approved;
- (g) That for the 2024 revenue share distributions, each of the City's 11 Business Improvement Areas that participate annually in the Parking Revenue Sharing Program be provided a one-time grant in 2024 that is equal to the amount they received in 2023 through the Parking Revenue Sharing Program funded from the Economic Development Initiatives Capital Project 3621708900 as detailed in Appendix "B" attached to Report PED24167.

### Result: Main Motion, *As Amended*, CARRIED by a vote of 11 to 0, as follows:

YES – Ward 1 Councillor M. Wilson

- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin
- 6. Appeal of Committee of Adjustment Decision for lands located at 14 Belvidere Avenue respecting Consent (HM/B-22:131) and Minor Variance (A-24:93) applications (LS24016) (Ward 8) (Item 15.2)

(Danko/Hwang)

#### Planning Committee Minutes 24-013

- (a) That the directions to staff in closed session respecting Report LS24016 be approved;
- (b) That the directions to staff in closed session respecting Report LS24016 be released to the public, following approval by Council; and,
- (c) That the balance of Report LS24016 remain confidential.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

YES – Ward 1 Councillor M. Wilson YES – Ward 2 Councillor C. Kroetsch NOT PRESENT – Ward 3 Councillor N. Nann YES – Ward 4 Councillor T. Hwang YES – Ward 5 Councillor M. Francis YES – Ward 7 Councillor E. Pauls YES – Ward 7 Councillor J. P. Danko YES – Ward 8 Councillor J.P. Danko YES – Ward 10 Councillor J. Beattie YES – Ward 10 Councillor M. Tadeson YES – Ward 12 Councillor C. Cassar YES – Ward 13 Councillor A. Wilson YES – Ward 15 Councillor T. McMeekin

#### FOR INFORMATION:

#### (a) APPROVAL OF AGENDA (Item 2)

The Committee Clerk advised of the following changes to the agenda:

#### 5. COMMUNICATIONS

5.1 Chris Ritsma, Cycle Hamilton Board of Directors, respecting Parking Penalty Increase (Item 11.3)

Recommendation: Be received and referred to the consideration of Item 11.3.

#### 6. DELEGATION REQUESTS

- 6.1 Gerry Tchisler, MHBC Planning, respecting 173 and 177 Dundas Street East (Item 11.1) (For today's meeting)
- 6.2 Chris Ritsma, Cycle Hamilton Board of Directors, respecting Parking Penalty Increase (Item 11.3) (For today's meeting)

#### 10. PUBLIC HEARINGS

- 10.1 Applications for an Official Plan Amendment and Zoning By-law Amendment for Lands Located at 1600 Upper James Street, Hamilton (PED24159) (Ward 8)
  - (b) Added Staff Presentation

#### 11. DISCUSSION ITEMS

- 11.1 Applications for an Official Plan Amendment and Zoning By-law Amendment for Lands Located at 173 and 177 Dundas Street East, Flamborough (PED24068) (Ward 15) (Deferred from the August 13th meeting)
  - (a) Added Staff Presentation
  - (b) Open House Summary of Questions and Comments

#### (Pauls/Hwang)

That the agenda for the September 17, 2024, Planning Committee meeting be approved, as amended.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin

#### (b) DECLARATIONS OF INTEREST (Item 3)

There were no declarations of interest.

#### (c) APPROVAL OF MINUTES OF PREVIOUS MEETING (Item 4)

(i) September 6, 2024 (Item 4.1)

#### (Beattie/Pauls)

That the Minutes of the September 6, 2024 meeting be approved, as presented.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

YES – Ward 1 Councillor M. Wilson

YES – Ward 2 Councillor C. Kroetsch

NOT PRESENT - Ward 3 Councillor N. Nann

YES – Ward 4 Councillor T. Hwang

YES – Ward 5 Councillor M. Francis

- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin

#### (d) COMMUNICATIONS (Item 5)

#### (i) Chris Ritsma, Cycle Hamilton Board of Directors, respecting Parking Penalty Increase (Item 11.3) (Added Item 5.1)

#### (Hwang/Beattie)

That the correspondence from Chris Ritsma, Cycle Hamilton Board of Directors, respecting Parking Penalty Increase, be received and referred to the consideration of Item 11.3

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin

#### (e) DELEGATION REQUESTS (Item 6)

#### (i) (Kroetsch/Beattie)

That the following Delegations be approved, as follows:

- (a) Gerry Tchisler, MHBC Planning, respecting 173 and 177 Dundas Street East (Item 11.1) (For today's meeting) (Added Item 6.1)
- (b) Chris Ritsma, Cycle Hamilton Board of Directors, respecting Parking Penalty Increase (Item 11.3) (For today's meeting) (Added Item 6.2)

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin

#### (f) DELEGATIONS (Item 7)

#### (i) Gerry Tchisler, MHBC Planning, respecting 173 and 177 Dundas Street East (Item 11.1) (Added Item 7.1)

Gerry Tchisler, MHBC Planning, addressed the Committee respecting 173 and 177 Dundas Street East (Item 11.1).

#### (Francis/Tadeson)

That the Delegation from Gerry Tchisler, MHBC Planning, respecting 173 and 177 Dundas Street East (Item 11.1), be received.

#### Result: Motion CARRIED by a vote of 11 to 0, as follows:

YES – Ward 1 Councillor M. Wilson YES – Ward 2 Councillor C. Kroetsch NOT PRESENT – Ward 3 Councillor N. Nann YES – Ward 4 Councillor T. Hwang YES – Ward 5 Councillor M. Francis

- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin

#### (ii) Chris Ritsma, Cycle Hamilton Board of Directors, respecting Parking Penalty Increase (Item 11.3) (Added Item 7.2)

Chris Ritsma, Cycle Hamilton Board of Directors, addressed the Committee respecting Parking Penalty Increase (Item 11.3).

#### (Kroetsch/Tadeson)

That the Delegation from Chris Ritsma, Cycle Hamilton Board of Directors, respecting Parking Penalty Increase (Item 11.3), be received.

#### Result: Motion CARRIED by a vote of 11 to 0, as follows:

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin

#### (g) PUBLIC HEARINGS (Item 10)

In accordance with the *Planning Act*, Chair C. Cassar advised those viewing the meeting that the public had been advised of how to pre-register to be a delegate at the Public Meetings on today's agenda.

If a person, public body or registered owner of land would otherwise have an ability to appeal the decision of Council, City of Hamilton to the Ontario Land Tribunal but the person or public body does not make oral submissions at a public meeting or make written submissions to the City of Hamilton before the bylaw is passed, the person or public body is not entitled to appeal the decision. If a person, public body or registered owner of land does not make oral submissions at a public meeting or make written submissions to the City of Hamilton before the by-law is passed, the person or public body may not be added as a party to the hearing of an appeal before the Ontario Land Tribunal unless, in the opinion of the Tribunal, there are reasonable grounds to do so.

#### (i) Application for an Urban Hamilton Official Plan Amendment and Zoning By-law Amendment for Lands Located at 1600 Upper James Street (Ward 8) (Item 10.1)

(a) Mark Michniak, Senior Planner, addressed the Committee with the aid of a PowerPoint presentation.

#### (Danko/A. Wilson)

That the staff presentation be received.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin
- (b) Ryan Ferrari with A.J. Clarke & Associates Ltd. was in attendance and indicated support for the staff report.

#### (Pauls/Danko)

That the presentation from Ryan Ferrari with A.J. Clarke & Associates, be received.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls

- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin

Chair Cassar called three times for public delegations and the following persons came forward:

- (1) Lynda Petch Opposed to the development
- (2) David Falletta, Bousfields Inc. Concerns with development

#### (c) (Danko/Kroetsch)

- (1) That the following public submissions regarding this matter were received and considered by the Committee:
  - (a) Written Submissions (Item 10.1(a)):
    - (i) Jodi Campovari Opposed to the development
  - (b) Delegations (Added Item 10.1(b)):
    - (i) Lynda Petch Opposed to the development
    - (ii) David Falletta, Bousfields Inc. Concerns with the development
- (2) That the public meeting be closed.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch

NOT PRESENT – Ward 3 Councillor N. Nann

- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin

For disposition of this matter, refer to Item 2.

#### (h) DISCUSSION ITEMS (Item 11)

 Applications for an Official Plan Amendment and Zoning By-law Amendment for Lands Located at 173 and 177 Dundas Street East, Flamborough (PED24068) (Ward 15) (Deferred from the August 13th meeting) (Item 11.1)

The staff presentation was not heard.

#### (McMeekin/Hwang)

That the Open House Summary of Questions and Comments (Added Item 11.1 (b)), be received.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

YES – Ward 1 Councillor M. Wilson YES – Ward 2 Councillor C. Kroetsch NOT PRESENT – Ward 3 Councillor N. Nann YES – Ward 4 Councillor T. Hwang YES – Ward 5 Councillor M. Francis YES – Ward 7 Councillor E. Pauls YES – Ward 8 Councillor J.P. Danko YES – Ward 8 Councillor J. Beattie YES – Ward 10 Councillor J. Beattie YES – Ward 11 Councillor M. Tadeson YES – Ward 12 Councillor C. Cassar YES – Ward 13 Councillor A. Wilson YES – Ward 15 Councillor T. McMeekin

For disposition of this matter, refer to Item 3.

#### (ii) Parking Penalty Increases (PED24139) (City Wide) (Item 11.3)

#### (Kroetsch/Hwang)

That the amending by-law to Administrative Penalty System By-law 17-225 (APS) which outlines increases to certain parking penalties attached as Appendix "A" to Report PED24139 and prepared in a form satisfactory to the City Solicitor be approved.

#### (Danko/Kroetsch)

That Report PED24139 respecting Parking Penalty Increase, be DEFERRED to the October 1, 2024 Planning Committee meeting.

#### **Result:** Motion CARRIED by a vote of 10 to 0, as follows:

YES – Ward 1 Councillor M. Wilson

YES – Ward 2 Councillor C. Kroetsch

September 17, 2024 Page 16 of 20

- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- NOT PRESENT Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin
- (iv) Business Improvement Area Revenue Sharing Agreement and Pre-Holiday Free Parking Program (PED24167) (Wards 1, 2, 3, 4, 7, 12 and 13) (Item 11.4)
  - (A. Wilson/Pauls)
  - (a) That the 2010 Business Improvement Area Revenue Sharing Policy and Procedure be amended to incorporate a revised revenue sharing allocation which is based on a direct percentage of onstreet parking meter revenues as opposed to the current method which utilizes net-surplus parking system operating revenues and Business Improvement Area levy assessment values;
  - (b) That the maximum annual amount to be shared annually with the Business Improvement Areas be increased from \$167,280 to \$250,000, adjusted annually, thereafter, by a 3% inflationary increase;
  - (c) That the minimum base revenue share for Business Improvement Areas be set at \$7,500 and adjusted upward based on a percentage of Business Improvement Area-specific on-street parking revenues;
  - (d) That the eligible expenditures identified in the 2010 Revenue Sharing Policy and Procedure be amended to include projects that contribute to the use of non vehicle modes for Business Improvement Area travel access and/or promote a more vibrant pedestrian realm;
  - (e) That the annual Pre-Holiday Free Parking Strategy, approved by Council on June 25, 2003, and amended from time to time, be converted to an optional program with any forgone revenues being funded as an eligible expense under the Revenue Sharing program and phased in as follows:

- In 2024, two weeks of Pre-Holiday Free Parking will be funded by Hamilton Municipal Parking System with Business Improvement Areas having the option of funding an additional two-weeks;
- Starting in 2025, Business Improvement Areas opting to provide free Pre Holiday Parking will be required to fund calculated forgone revenues through their share of Parking Revenues;
- (f) That the amended Business Improvement Area Revenue Sharing Policy attached as Appendix "A" to Report PED24167 be approved;
- (g) That for the 2024 revenue share distributions, each of the City's 11 Business Improvement Areas that participate annually in the Parking Revenue Sharing Program be provided a one-time grant in 2024 that is equal to the amount they received in 2023 through the Parking Revenue Sharing Program funded from the Economic Development Initiatives Capital Project 3621708900 as detailed in Appendix "B" attached to Report PED24167.

#### (Kroetsch/M. Wilson)

That Report PED24167 respecting Business Improvement Area Revenue Sharing Agreement and Pre-Holiday Free Parking Program, be **amended** by adding and deleting wording in sub-section (e), and deleting sub-sections (e) (i) and (e) (ii), as follows:

- (e) That the annual Pre-Holiday Free Parking Strategy, approved by Council on June 25, 2003, and amended from time to time, be converted to an optional program with any forgone revenues being funded *directly by Business Improvement Areas* as an eligible expense under the Revenue Sharing program *starting in 2024; and phased in as follows:* 
  - (i) In 2024, two weeks of Pre-Holiday Free Parking will be funded by Hamilton Municipal Parking System with Business Improvement Areas having the option of funding an additional two-weeks;
  - (ii) Starting in 2025, Business Improvement Areas opting to provide free Pre Holiday Parking will be required to fund calculated forgone revenues through their share of Parking Revenues;
- Result: Amendment CARRIED by a vote of 11 to 0, as follows:

September 17, 2024 Page 18 of 20

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin

For disposition of this matter, refer to Item 5.

#### (i) GENERAL INFORMATION / OTHER BUSINESS (Item 14)

#### (i) General Manager's Update (Added Item 14.1)

Steve Robichaud, Acting General Manager of Planning and Economic Development, advised the Committee of the upcoming Ontario Professional Planners Institute (OPPI) Annual Conference in Hamilton from September 25 – 27, 2024.

#### (Hwang/Tadeson)

That the General Manager's Update be received.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson
- YES Ward 15 Councillor T. McMeekin

#### (j) **PRIVATE & CONFIDENTIAL (Item 15)**

(i) Closed Session Minutes – September 6, 2024 (Item 15.1)

#### (Pauls/Kroetsch)

- (a) That the Closed Session Minutes dated September 6, 2024, be approved as presented; and,
- (b) That the Closed Session Minutes dated September 6, 2024, remain confidential.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

YES – Ward 1 Councillor M. Wilson YES – Ward 2 Councillor C. Kroetsch NOT PRESENT – Ward 3 Councillor N. Nann YES – Ward 4 Councillor T. Hwang YES – Ward 5 Councillor M. Francis YES – Ward 5 Councillor E. Pauls YES – Ward 7 Councillor E. Pauls YES – Ward 8 Councillor J.P. Danko YES – Ward 8 Councillor J.P. Danko YES – Ward 10 Councillor J. Beattie YES – Ward 10 Councillor M. Tadeson YES – Ward 12 Councillor C. Cassar YES – Ward 12 Councillor A. Wilson YES – Ward 15 Councillor T. McMeekin

#### (Hwang/Pauls)

That Committee move into Closed Session for Item 15.2 pursuant to Section 9.3, Sub-sections (e), (f) and (k) of the City's Procedural By-law 21-021, as amended; and Section 239(2), Sub-sections (e), (f) and (k) of the *Ontario Municipal Act*, 2001, as amended as the subject matter pertains to litigation or potential litigation, including matters before administrative tribunals, affecting the municipality or local board; advice that is subject to solicitor-client privilege, including communications necessary for that purpose; and, a position, plan, procedure, criteria or instruction to be applied to any negotiations carried on or to be carried on by or on behalf of the municipality or local board.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

- YES Ward 1 Councillor M. Wilson
- YES Ward 2 Councillor C. Kroetsch
- NOT PRESENT Ward 3 Councillor N. Nann
- YES Ward 4 Councillor T. Hwang
- YES Ward 5 Councillor M. Francis
- YES Ward 7 Councillor E. Pauls
- YES Ward 8 Councillor J.P. Danko
- YES Ward 10 Councillor J. Beattie
- YES Ward 11 Councillor M. Tadeson
- YES Ward 12 Councillor C. Cassar
- YES Ward 13 Councillor A. Wilson

September 17, 2024 Page 20 of 20

YES – Ward 15 Councillor T. McMeekin

The Committee meeting reconvened in Open Session at 12:28 p.m.

#### (i) Appeal of Committee of Adjustment Decision for lands located at 14 Belvidere Avenue respecting Consent (HM/B-22:131) and Minor Variance (A-24:93) applications (LS24016) (Ward 8) (Item 15.2)

For disposition of this matter, refer to Item 6.

#### (k) ADJOURNMENT (Item 16)

#### (Hwang/Francis)

That there being no further business, the Planning Committee be adjourned at 12:30 p.m.

#### **Result:** Motion CARRIED by a vote of 11 to 0, as follows:

YES – Ward 1 Councillor M. Wilson YES – Ward 2 Councillor C. Kroetsch NOT PRESENT – Ward 3 Councillor N. Nann YES – Ward 4 Councillor T. Hwang YES – Ward 5 Councillor M. Francis YES – Ward 7 Councillor E. Pauls YES – Ward 7 Councillor J.P. Danko YES – Ward 8 Councillor J.P. Danko YES – Ward 10 Councillor J. Beattie YES – Ward 10 Councillor M. Tadeson YES – Ward 12 Councillor C. Cassar YES – Ward 13 Councillor A. Wilson YES – Ward 15 Councillor T. McMeekin

> Councillor C. Cassar, Chair Planning Committee

Lisa Kelsey Legislative Coordinator



June 2nd 2024

То

Mallory Smith, Planning Department, Linda Lukasik, Director, Office of Climate Change cc. Members of the Planning Committee,

#### **Re: Green Building Standards**

We wrote to you in April to address the single largest action that the City could take to address the greenhouse gas emissions from residential buildings, that of adopting a by-law requiring electrification of new buildings and recommending its inclusion in the Green Building Standards.

A review of this, along with a draft Municipal by-law were attached. They are provided again with this letter. (A LEGAL REVIEW FOR MUNICIPALITIES: Mandating Full Electrification for New Buildings in Ontario and MODEL MUNICIPAL BY-LAWS).

We have now had the opportunity to review the City of Hamilton City-Wide Green Building Standards and <u>we express serious concern that the single largest beneficial action – that of</u> <u>eliminating gas heating and cooking from new residential build - is not directly addressed.</u>

This should be the most important aspect of the Energy and Carbon Impact Category, EC1, which addresses building emissions.

Our focus is on Hamilton's Tier 1 standards, in that they are more prescriptive, while Tier 2 are less so, based on the description given during the Open House.

We also observe that the WSP background report is dated June 2021 which did not consider some more recent approaches to emissions reduction.

We find that the proposals do not adequately address the source of emissions. Instead, they focus on the measurement of potential energy losses from building due to their design and construction, for example using net zero standards, regardless of the emissions intensity of the energy source used.

Regardless, all residential buildings will still need some form of heating & cooking equipment. The standards talk of energy provision methods such as district energy and renewables. They indirectly address emission, through EC1, Energy Performance. But nowhere do they address the main source of heating currently used in Ontario, that of natural (fossil methane) gas.

#### Re: Draft Green Building Standards need to address gas heating and cooking emissions

There are no requirements to avoid emissions from natural gas. We consider it probable that for some years to come the building industry will not achieve net zero on new builds. The standards make Net Zero a Tier 2 standard, which we read as optional and aspirational rather than a Tier 1 mandatory requirement.

Thus, it is likely that, given the availability of gas infrastructure, builders will opt for gas furnaces to heat homes to the limited Energy Star 17.1 or R2000 standard, which mainly address ignition and venting, with only indirect reduction in emissions through efficiency improvements.

What is required is a specific Tier 1 standard mandating electrification of new buildings. This also encourages use of district heating or geothermal methods and promotes use of air-source heat pumps.

This standard will then reduce demand of building out of the natural gas infrastructure, with attendant potential for loading stranded asset costs onto homeowners.

Since the 2021 report by WSP, several jurisdictions have recognized that the proper path to reduce emissions is to eliminate the use of natural gas in heating and cooking. **They recognize the additional health benefits of eliminating proven damaging effects of domestic emissions from gas burning devices.** 

We argue that the single biggest building emissions reductions that can be achieved - without requiring builders to undertake extensive emissions modelling and BEAM assessment – is simply to require building electrification with the consequent use of heat pumps and electric stoves. Assessment and inspection become a very simple process. Adherence costs are minimized, given the strong evidence today that this is the cheapest source of home heating.

We would additionally propose that, with reasonable notice (say two or three years for industry and consumers to prepare) this requirement be extended to replacement heating and cooking equipment. This is an important supplement to new building standards given two facts 1. Existing Buildings are the second largest source of emissions in Ontario (after transport) and 2. The majority of buildings in 2050 will still be those that were in existence in 2025.

As noted in our earlier letter Hamilton 350 and Stand.earth representatives would be happy to review these documents with you and discuss further. They will be forming the basis for our advocacy on this matter.

David Carson On behalf of the Hamilton 350 Committee

**Attachments.** A LEGAL REVIEW FOR MUNICIPALITIES: Mandating Full Electrification for New Buildings in Ontario and A LEGAL REVIEW FOR MUNICIPALITIES MODEL MUNICIPAL BY-LAWS.

## A LEGAL REVIEW FOR MUNICIPALITIES:

Mandating Full Electrification for New Buildings in Ontario

January 2024

PREPARED FOR:



## DISCLAIMER

A Legal Review for Municipalities: Mandating Full Electrification for New Buildings in Ontario (the "Review") has been compiled with reasonable efforts to ensure accuracy as of January 2024.

The legislative and regulatory information presented in this Review and its Appendices are intended for general informational purposes only. This Review does not constitute legal advice and should not be considered a substitute for official government publications.

In the event of any discrepancy between the content of this Review and official government policies, statutes, or regulations, the latter will take precedence. For accurate legislative provisions, it is advised to refer to the relevant legislation and policy documents cited in the Review.

Any use of this document by a third party, as well as any reliance on or decisions made based on its content, are solely the responsibility of such third parties.

Prepared by Krystal-Anne Roussel (B.A., J.D. 2020) for SAFE Cities

Reviewed by Canadian Environmental Law Association (CELA)

# TABLE OF CONTENTS

| EXECUTIVE SUMMARY1                                      |    |  |  |  |
|---|----|--|--|--|
| INTRODUCTION  |    |  |  |  |
| LEGAL FRAMEWORK4  |    |  |  |  |
| A. Legislation and Policies                             | 4  |  |  |  |
| I. The Municipal Act                                    | 4  |  |  |  |
| II. The Planning Act                                    | 6  |  |  |  |
| III. The Ontario Building Code Act                      | 7  |  |  |  |
| B. Jurisprudence  | 8  |  |  |  |
| C. Opportunities for Action                             | 10 |  |  |  |
| Option 1: Enact a Municipal By-Law                      | 11 |  |  |  |
| Option 2: Utilize Zoning By-Laws                        | 12 |  |  |  |
| Option 3: Utilize Site Plan Controls                    | 15 |  |  |  |
| Option 4: Establish a Community Planning Permit Systems | 16 |  |  |  |
| CONCLUSION  |    |  |  |  |
| APPENDIX A: ALTERNATIVE APPROACHES                      |    |  |  |  |
| APPENDIX B: ENDNOTES                                    |    |  |  |  |

# EXECUTIVE SUMMARY

In response to the escalating need for environmental sustainability and the imperative to combat climate change, municipalities worldwide are adopting transformative measures. A prominent trend gaining traction involves the enforcement of municipal ordinances restricting the usage of fossil fuels in new construction.<sup>1</sup> This strategic move seeks to curb greenhouse gas (GHG) emissions by eliminating dependence on fossil fuels during the construction and operation of new structures. These policies also contribute to preserving public health and safety, especially in light of the evidence linking fossil fuel infrastructure and appliances to adverse human health effects, such as asthma, cancer, heart disease, and premature death.<sup>2</sup>

Amidst these developments, uncertainties persist regarding the legal authority granted to Ontario municipalities. Specifically, questions arise regarding the extent to which municipalities can impose restrictions on new fossil fuel infrastructure and mandate electrification in new buildings.

This Review explores the legal authority that Ontario municipalities might possess to implement similar policies for new buildings. Serving as a guide, this Review delineates legislative and policy pathways for mandating building electrification. Four options are explored, two of which are recommended:

- 1. Enactment of a Municipal By-Law: Leveraging authority under the Municipal Act (either to regulate the use and installation of heating and cooking appliances under section 125, or to pass by-laws related to health, safety, and environmental well-being), this Review proposes the enactment of a municipal by-law prohibiting the use and installation of new fossil fuel burning appliances in buildings.
- 2. **Utilizing Zoning By-Laws:** Municipalities can strategically craft zoning by-laws to restrict new fossil fuel infrastructure and mandate electrification in new buildings. This can be achieved by creating new prohibited land uses, making floor area ratio exclusions to encourage the construction and retrofitting of

energy-efficient buildings, and/or establishing a community planning permit system.

Overall, while both options have their advantages, utilizing zoning by-laws provides municipalities with a more flexible, comprehensive, and potentially effective approach to limit fossil fuels in new buildings.

Alternative approaches, such as financial incentives for building electrification, are outlined in Appendix A, offering a diverse range of options for municipalities to explore.

While the transition to fossil fuel-free buildings may pose challenges, Ontario municipalities possess substantial powers to address environmental concerns. The recommended measures establish a framework for municipalities to proactively transition towards a more sustainable and resilient future.

# INTRODUCTION

Residential, commercial, and institutional buildings play a pivotal role in shaping Ontario's environmental landscape, accounting for a significant 25% of the province's greenhouse gas ("GHG") emissions in 2020.<sup>3</sup> The majority of these emissions stem from the combustion of fossil fuels like natural gas, heating oil, and propane for space and water heating.<sup>4</sup>

Aligned with Canada's commitment to achieving net-zero GHG emissions by 2050, the imperative to decarbonize building space and water heating becomes paramount. The *Transition Accelerator's Pathways to Net Zero* report identifies electrification as the most credible and compelling approach for widespread building decarbonization.<sup>5</sup> Furthermore, advancements in heat pump technologies bolster the efficient use of clean electricity, presenting a viable solution in the pursuit of sustainable alternatives.<sup>6</sup>

Beyond the immediate goal of mitigating GHG emissions, the reduction of fossil fuel usage in buildings brings forth multifaceted benefits. Notably, it enhances air quality and human health by curtailing nitrogen oxide emissions, a major contributor to smog formation.<sup>7</sup>

As governments, both federal and provincial, embark on the path to phasing out of fossil fuels and transitioning to renewable energy, uncertainty looms regarding the legal authority granted to Ontario municipalities. Specifically, questions arise regarding the extent to which municipalities can impose restrictions on new fossil fuel infrastructure and mandate electrification.

To respond to these questions, SAFE (Stand Against Fossil Fuel Expansion) Cities at Stand.earth has requested a legal analysis of relevant laws, regulations, by-laws, and policies related to municipal jurisdiction to mandate full electrification in new buildings in Ontario. SAFE Cities is a movement of neighbours, local groups, and elected officials working to keep their communities safe from fossil fuels. The goal of SAFE Cities is to support municipalities to enact policies that reduce greenhouse gas emissions from the use of fossil fuels.<sup>8</sup>

This Review serves as a guide for Ontario municipalities, outlining the legislative and policy avenues available to mandate building electrification.

# LEGAL FRAMEWORK

This section provides a brief overview of the legal authority of Ontario municipalities impose restrictions on new fossil fuel infrastructure and mandate electrification in new buildings. It's important to note that the following comments are not intended as a formal legal opinion on these matters. If a municipality decides to pursue the options discussed in this Review, it is advisable for the municipality's legal team to conduct a thorough analysis to ensure that any initiatives align with the municipality's legal powers and does not conflict with any other applicable legislation.

## A. Legislation and Policies

### I. <u>The Municipal Act</u>

In Ontario, the *Municipal Act*, 2001, SO 2001, c. 25<sup>9</sup> (the "Municipal Act") is the primary piece of legislation applicable to municipalities (except Toronto)<sup>10</sup> and sets out the roles and responsibilities of municipal governments in Ontario. The Act outlines a broad and deferential approach to municipal powers:

**8 (1)** "The powers of a municipality under this or any other Act shall be <u>interpreted</u> <u>broadly so as to confer broad authority on the municipality</u> to enable the municipality to govern its affairs as it considers appropriate and to enhance the municipality's ability to respond to municipal issues"<sup>11</sup>

The Municipal Act also provides the ability for a municipality to pass by-laws respecting various matters, including to address climate change and environmental well-being. For example, sections 10(2) and 11(2) of the Act provide<sup>12</sup>:

**10 (2)** A single-tier municipality may pass by-laws respecting the following matters:

[...]

5. Economic, social and <u>environmental well-being of the municipality</u>, including <u>respecting climate change</u>.

[...]

6. Health, safety and well-being of persons.

[...]

8. Protection of persons and property, including consumer protection.

9. Animals.

10. Structures, including fences and signs.

[...]

**11 (2)** A lower-tier municipality and an upper-tier municipality may pass by-laws, subject to the rules set out in subsection (4), respecting the following matters:

[...]

5. Economic, social and <u>environmental well-being of the municipality</u>, including <u>respecting climate change</u>.

[...]

6. Health, safety and well-being of persons.

In addition to the above general powers, the Municipal Act grants municipalities specific powers related to certain listed categories. For example, under the category of "Health,

Safety, and Nuisance", the Act gives municipalities the authority to regulate the use and installation of heating and cooking appliances, as outlined in section 125:

**125** Without limiting sections 9, 10 and 11, a local municipality may regulate,

(a) the use and installation of heating and cooking appliances;<sup>13</sup>

The Act also allows municipalities to participate in long-term energy planning for their community:

**147 (1)** Without limiting sections 9, 10 and 11, a municipality may provide for or participate in <u>long-term energy planning in the municipality</u>.

#### Interpretation

(2) Long-term energy planning referred to in subsection (1) may include consideration of energy conservation, climate change, and green energy.<sup>14</sup>

The *City of Toronto Act, 2006*, S.O. 2006, c. 11 ("COTA") is the analogous piece of legislation applicable to the City of Toronto. COTA includes provisions similar to those mentioned above. Although COTA provides Toronto with some specialized tools and mechanisms, including enhanced revenue tools, distinct governance structures, and increased decision-making powers to address its unique challenges, it does not bring additional clarity or jurisdiction to Toronto concerning matters of building electrification when compared to the Municipal Act. However, notably, COTA does not include a provision analogous to section 125 of the Municipal Act, which grants municipalities the specific authority to regulate the use of and installation of heating and cooking appliances.

### II. The Planning Act

The *Planning Act*, R.S.O. 1990, c. P.13 provides the framework and legislative authority for municipalities to engage in land use planning. Municipalities, in carrying out their responsibilities under the Planning Act, must have regard to matters of provincial interest. Section 2 of the Planning Act sets out these interests, which include:

- the conservation of natural resources
- the supply, efficient use and conservation of energy and water
- the orderly development of safe and healthy communities
- the protection of public health and safety
- the mitigation of GHG emissions and adaptation to a changing climate.<sup>15</sup>

The Planning Act also requires that municipal land use decisions be consistent with the Provincial Policy Statement, 2020 ("PPS").<sup>16</sup> The PPS provides policy direction on matters of provincial interest related to land use planning and development. According to section 1.8 of the PPS, planning authorities shall support energy conservation and efficiency, improved air quality, reduced GHG emissions, and prepare for the impacts of a changing climate through land use and development patterns which:

• "promote design and orientation which **maximizes energy efficiency and conservation**, and considers the mitigating effects of vegetation and green infrastructure"<sup>17</sup>

Pursuant to the PPS, planning authorities should also provide opportunities for the development of energy supply including electricity generation facilities and transmission and distribution systems, district energy, and renewable energy systems and alternative energy systems, to accommodate current and projected needs.<sup>18</sup>

### III. The Ontario Building Code Act

The Ontario Building Code Act, 1992, S.O. 1992, c. 23<sup>19</sup> (the "OBCA") and O. Reg. 332/12<sup>20</sup> (the "Building Code") lay out the legislative framework governing the construction, renovation, demolition and change of use of buildings in Ontario. Municipalities are responsible for the enforcement of the OBCA and the Building Code within their jurisdiction.

The Building Code includes requirements for how energy efficient a building must be.<sup>21</sup> These requirements include specifications for the required thickness of insulation, maximum number and size of windows, and how efficient new mechanical systems must be.<sup>22</sup>

While the most obvious tool to mandate electrification in new buildings would be a stringent set of energy efficiency requirements, the OBCA does not allow municipalities to require

building construction standards above the minimum set out in the Act. Specifically, section 35 of the OBCA states:

#### **Municipal by-laws**

35 (1) This Act and the building code supersede all municipal by-laws respecting the construction or demolition of buildings.<sup>23</sup>

"Construction" under the OBCA encompasses various building activities, including erection, installation, extension, or material alteration or repair of a building.<sup>24</sup> If a municipality decides to pursue one or more of the options discussed in this report, they will need to be mindful of this provision.

### **B. Jurisprudence**

#### MUNICIPALITIES HAVE BROAD POWERS TO ADDRESS ENVIRONMENTAL ISSUES

The jurisprudence has granted municipalities extensive powers to tackle environmental concerns. In the pivotal case of *Spraytech v Hudson*, [2001] 2 SCR 241 [*Spraytech*], the Supreme Court of Canada (SCC) upheld a Quebec municipality's authority to enforce a by-law limiting non-essential pesticide use.<sup>25</sup> The SCC affirmed that municipalities possess general authority to enact by-laws promoting public health and safety. The burden of proof rests on challengers to demonstrate a by-law's invalidity, with a presumption favouring its legitimacy <sup>26</sup> Stressing deference to elected bodies, the SCC highlighted the importance of judicial restraint in interfering with municipal councils' responsibilities to constituents.<sup>27</sup> *Spraytech* stressed that environmental protection requires concerted efforts from all levels of government, recognizing municipalities as the government closest to affected citizens with a legitimate role in enhancing environmental safeguards.<sup>28</sup>

This precedent has been consistently upheld, notably in the case of *Croplife Canada v Toronto (City)*, [2005] OJ No 1896 [*Croplife*], where the Ontario Court of Appeal supported Toronto's pesticide by-law despite the absence of explicit authorization in the Municipal Act.<sup>29</sup> The court ruled that municipal powers should be broadly interpreted within statutory limits to serve the municipality's legitimate interests and those of its residents.<sup>30</sup> The SCC
declined to hear Croplife's appeal, effectively concluding the legal challenge against Toronto's pesticide by-law.

Additional cases, such as  $\ln R v Drain$ , 2006 ONCJ 186, have contributed to jurisprudence by interpreting municipal powers expansively. In R v Drain, the Ontario Court of Justice interpreted the term "well-being" in the Municipal Act expansively to encompass concerns related to the health, living conditions, and prosperity of the municipality's residents.<sup>31</sup> In this instance, the court determined that unregulated accumulation of waste and debris in neighbouring yards could adversely impact the well-being of the local community.

These rulings collectively establish a robust foundation for recognizing and upholding municipalities' broad authority in addressing environmental challenges.

### MUNICIPALITIES MUST AVOID CONFLICT WITH PROVINCIAL STANDARDS

While municipalities wield broad authority to address environmental concerns, they must also navigate within defined limits. Specifically, municipal by-laws must not conflict with higher-level laws and regulations. While provincial or federal legislation does not automatically override municipal authority, a **genuine conflict** between municipal by-laws and provincial and/or federal laws renders the by-law invalid (e.g. one says "yes" while the other says "no").<sup>32</sup> Mere potential inconsistency is insufficient to invalidate a by-law, and the jurisprudence is clear that as long as the two laws don't conflict to the extent of rendering dual compliance impossible, **multiple jurisdictions can address different facets of the same subject matter or even the same subject matter with varying degrees of stringency.**<sup>33</sup>

In determining whether a municipal by-law conflicts with federal or provincial regulations, courts apply the "impossibility of dual compliance test." This test, established in *Multiple Access v McCutcheon*, [1982] 2 SCR 161, states that if it's possible to comply with both laws simultaneously, there's no conflict.<sup>34</sup> Regarding pesticide regulation in Spraytech, for example, the SCC noted that the federal and provincial legislation failed to differentiate between "cosmetic" and "necessary" uses of chemical controls, and in this absence municipalities should be able to respond to local concerns.<sup>35</sup> Further, the federal and provincial legislation did not take into account regional differences, community needs, and risk assessment regarding when and where pesticides may be applied.<sup>36</sup> In the end, the SCC found that since it was possible to mutually comply with the federal law, the provincial law and the bylaw, there was no conflict.<sup>37</sup>

This principle has also been upheld in the context of the *Ontario Building Code Act, 1992,* S.O. 1992, c. 23. In *A-Major Homes (Ontario) Inc. v Caledon (Town)*, [2017] OMBD No 519, for example, a settlement was reached between parties and the following policy was approved to be included in the Official Plan Amendment for the Town of Caledon.<sup>38</sup>

"7.14.18.1.1 All residential homes in the Plan Area shall be designed and constructed with water and energy conservation, efficiency, and re-use systems and/or features that will reduce the rate of water and energy consumption and **exceed energy efficiency standards in the Building Code Act, 1992, S.O. 1992, c. 23**"<sup>39</sup>

Similarly, in *Tay Valley (Township) Zoning By-law No.* 02-121 (*Re*), [2004] OMBD No 501, there was a potential conflict that arose in terms of setback from the water at a sewage disposal site, where the Township has required a setback of 15 m from water, whereas the Ontario Building Code recommended a setback of 0 m.<sup>40</sup> The Tribunal determined that **in order to guarantee no conflict with the Ontario Building Code, the water setback should be the greater of the two options**.<sup>41</sup>

It is important to note that provincial statutes, such as section 35 of the OBCA, may explicitly render municipal by-laws inoperable in specific areas. This provision emphasizes that the OBCA and the Building Code supersede all municipal by-laws concerning the **construction or demolition of buildings.**<sup>42</sup> Furthermore, in cases of conflicting treatment of the same subject matter, the OBCA or the Building Code prevails, rendering the by-law inoperative to the extent of any differences.<sup>43</sup>

In the pursuit of initiatives to mandate building electrification, municipalities must be vigilant of these provisions to ensure alignment with provincial standards and avert legal conflicts.

## **C.** Opportunities for Action

The legal framework established by the jurisprudence and legislation grants municipalities substantial authority to tackle the environmental challenges arising from the use of fossil

fuels. This section outlines several legal pathways that Ontario municipalities can explore to mitigate these challenges.

### **Option 1: Enact a Municipal By-Law**

The first legal avenue available to Ontario municipalities to impose restrictions on new fossil fuel infrastructure and mandate electrification in new buildings is through enacting a by-law using powers granted under the Municipal Act. **Firstly**, municipalities (excluding Toronto) can wield their legal authority under section 125 of the Municipal Act to enact a by-law regulating the use and/or installation of fossil fuel burning heating and cooking appliances in buildings.

Although the term "appliances" is not explicitly defined in the Municipal Act, it is safe to assume that fossil fuel burning systems for heating and cooking, such as space heaters, gas ranges and ovens, and furnaces, constitute "appliances." This interpretation is reinforced by the Ontario Building Code, which defines "appliance" as a device converting fuel into energy, inclusive of all necessary components, controls, wiring, and piping.<sup>44</sup>

Numerous Ontario municipalities have effectively employed section 125 to enact by-laws regulating the installation and use of Outdoor Solid Fuel Combustion Appliances, aiming to mitigate environmental risks linked with outdoor burning of fossil fuels.<sup>45</sup> Several of these by-laws include broad prohibitions on installing Outdoor Solid Fuel Combustion Appliances within various zoning categories, such as a Village, Hamlet, or Residential zone.<sup>46</sup>

**Secondly,** municipalities can leverage the general powers granted to them under sections 10(2)6 and 8, and 11(2)6 and 8 of the Municipal Act (or section 8(2) of COTA) to enact a "burning by-law." Burning by-laws are a policy mechanism used by local governments to regulate, limit, and in some cases, completely ban, burning of solids, liquids, and or gases.<sup>47</sup>

Several Ontario municipalities have enacted "open-air burning by-laws", for example, to regulate, limit, and/or prohibit burning of certain solids, liquids, and/or gases to address environmental concerns and safeguard public health and safety.<sup>48</sup> While existing burning by-laws primarily target activities like open-air leaf or garbage burning, there exists an opportunity to expand these prohibitions to encompass fossil fuels.

While not in Ontario, the City of Montreal serves as a notable example, having introduced a by-law on solid fuel-burning appliances in 2018.<sup>49</sup> This by-law prohibits burning of any solid

fuel in residences across all of Montreal's 19 boroughs, unless the stove or fireplace meets stringent emission standards. The enactment of this by-law in Montreal was prompted by the recognition that heating with wood is the most significant source of fine particle pollution in Montreal, posing substantial threats to both the environment and public health.<sup>50</sup>

In the Ontario context, municipalities are empowered under the above-mentioned sections of the Municipal Act to enact a similar burning by-law as a strategy to alleviate the negative impacts associated with combustion of fossil fuels. Such a by-law would require **careful consideration of human health and environmental effects linked with fossil fuel combustion and would need strong rationale tied to the objective of protecting human health and environmental well-being**, as outlined in the relevant sections of the Municipal Act.

### **Option 2: Utilize Zoning By-Laws**

A zoning by-law is a planning tool permitted and passed under section 34 of the Planning Act. It allows municipalities to control:

- How land and buildings are used
- The type of buildings that can be constructed
- Where buildings can be located
- How tall a building can be
- How many residential units may be constructed
- How small or large a property may be
- The number of off-street parking or bicycle parking spaces required
- Other features related to the use of land

Section 34 of the Planning Act provides the following with regard to zoning by-laws:

### Zoning by-laws

34 (1) Zoning by-laws may be passed by the councils of local municipalities:

### Restricting use of land

1. For prohibiting the use of land, for or except for such purposes as may be set out in the by-law within the municipality or within any defined area or areas or abutting on any defined highway or part of a highway.

### Restricting erecting, locating or using of buildings

2. For prohibiting the erecting, locating or using of buildings or structures for or except for such purposes as may be set out in the by-law within the municipality or within any defined area or areas or upon land abutting on any defined highway or part of a highway.

[...]

### Construction of buildings or structures

4. For regulating the type of construction and the height, bulk, location, size, floor area, spacing, character and use of buildings or structures to be erected or located within the municipality or within any defined area or areas or upon land abutting on any defined highway or part of a highway, and the minimum frontage and depth of the parcel of land and the proportion of the area thereof that any building or structure may occupy.<sup>51</sup>

Municipalities can leverage zoning by-laws to curb fossil fuel use through strategies such as:

- Making fossil fuel burning appliances a prohibited land use
- Making floor area ratio exclusions to encourage energy efficient buildings to be built and retrofitted

### a. Make Fossil Fuel Burning Appliances a Prohibited Land Use

Municipalities can define permitted and prohibited uses to make fossil fuel burning appliances a prohibited land use in their zoning by-laws. For example, the City of Ottawa's Zoning By-law 2008-250 was amended in 2012 to prohibit the use of hydronic heaters ("HH") for specific land-uses City-wide due to concerns regarding smoke and pollution from HH.<sup>52</sup> HHs are outdoor appliances used to heat homes and water by burning solid fuel such as wood or coal. Ottawa's Zoning By-law 2008-250 states:

### Hydronic Heaters (Section 83)

83 (1) A Hydronic Heater is:

(a) not permitted on a lot within:

(i) areas A, B and C on Schedule 1; and,

(ii) the V1, V2, V3 and VM zones;

(b) Only permitted on a lot with an area equal to or greater than 8000 square metres, except in the AG zone;

(c) Required to be setback a minimum of:

- (i) 30 metres from a lot line abutting a public street;
- (ii) 15 metres from any other lot line; and,
- (iii) 60 metres from a residential use building located on another lot,

(d) Required to have a chimney or stack which projects at least 3.66 metres above ground level;

(e) Notwithstanding clause (d), where a Hydronic Heater is within 92 metres of a residential use building located on another lot, the Hydronic Heater must have a chimney or stack or stack which projects at least 4.88 metres above ground level. (By-law 2012-344)<sup>53</sup>

A similar approach could be taken to restrict the installation and use of fossil fuel burning appliances in specific and/or general land use categories.

### b. Add Floor Area Ratio Exclusions

Zoning by-laws can also be tweaked to encourage electrification by means of floor area ratio exclusions. For example, in 2020, Vancouver City Council approved changes to the Zoning and Development By-law to support zero emissions space and water heating in one to three storey residential buildings.<sup>54</sup> The changes allow the Director of Planning to provide additional height for increased roof insulation without reducing interior space and exclude up to 2.3 m2 per dwelling unit from the computation of floor area to accommodate zero emissions mechanical equipment for heating or hot water.

See section below about Official Plans as the first step to using this path.

### **Option 3: Utilize Site Plan Controls**

Section 41 of the Planning Act enables the council of a local municipality to regulate certain matters on and around a development site, including exterior sustainable design features for buildings, via the site plan control process.

In several Ontario municipalities, this authority has been utilized to establish Green Development Standards ("GDS"). GDS serve as a framework to promote environmentally, socially, and economically sustainable development.<sup>55</sup> Integrated into the planning approvals process, these standards require developers to meet specific criteria, often including energy performance targets and/or carbon intensity limits which effectively require the installation of heat pumps or hybrid gas/electric systems.<sup>56</sup>

For instance, the Toronto Green Standard ("TGS") mandates that residential and commercial office buildings demonstrate an annual greenhouse gas intensity ("GHGI") below 15 kgCO2e/m2 for the first Tier.<sup>57</sup> To meet GHGI limits, the TGS encourages installation of low carbon fuel sources such as electric heat pumps.

While there have recently been some questions about the authority of Ontario municipalities to enact GDS in light of amendments made to the Planning Act under the *More Homes Built Faster Act* (Bill 23) in 2022<sup>58</sup>, the Government of Ontario clarified that the Act's aim was not to prevent municipalities from implementing green standards but to prevent them from imposing unnecessary visual design requirements through site plans.<sup>59</sup> The government even reinforced the role of municipalities in addressing environmental issues through GDS, noting:

Bill 23 was amended to maintain important *Planning Act* provisions related to sustainable design of landscape elements and to provide municipalities with the option to require site plan drawings to show municipal green building construction requirements that will be authorized by the Building Code and established by municipal by- law.

The government recognizes the important work being done by municipalities through green standards to encourage green-friendly development and is committed to supporting these efforts.<sup>60</sup>

This provides clarity that site plan controls are another Planning Act mechanism municipalities can use to restrict fossil fuel infrastructure and encourage electrification in new buildings by requiring them to meet certain energy performance targets and/or carbon intensity limits through GDS.

See section below about Official Plans as the first step to using this path.

## <u>Option 4: Establish a Community Planning</u> <u>Permit Systems</u>

Under section 70.2 of the Planning Act, municipalities may establish a Community Planning Permit System (CPPS) to make development approval processes more streamlined and efficient, and support local priorities (such as improving energy efficiency and reducing fossil fuel use and infrastructure).<sup>61</sup> The CPPS combines zoning, site plan and minor variance processes into one application and approval process with shorter approval timelines (45 days as opposed to 90 for traditional zoning).<sup>62</sup>

This versatile tool can be strategically employed to restrict fossil fuel infrastructure and mandate building electrification within communities by combining the zoning by-law and site plan control options outlined above into one permitting system. Municipalities can apply the CPPS to all of their municipality or to certain neighbourhoods or areas.

Municipalities can tailor the CPPS to meet their local needs as long as they meet the legislative and regulatory requirements outlined in Community Planning Permits, O Reg 173/16.<sup>63</sup> This Regulation provides the details for how a municipality can implement a CPPS.

It requires first that an Official Plan Amendment ("OPA") is passed that identifies the boundaries to which the CPPS applies and details the goals, criteria and conditions that may be included in the implementing CPPS by-law. Second, it requires a CPPS by-law be passed, which includes the following elements:

- a. A description of the area to which the by-law applies;
- b. The definitions of permitted and discretionary uses within the CPPS area;
- c. The development standards with specified minimum and maximum standards; and

d. An outline of the conditions that the council may impose in making decisions about whether or not to issue a CPPS permit.<sup>64</sup>

Like a traditional zoning by-law, the CPPS by-law would contain a list of permitted uses and development standards, such as GDS. It could also contain other elements not found in a traditional zoning by-law, such as:

- o land uses that are allowed, subject to certain conditions.
- $\circ$  classes of development or uses of land exempt from requiring a permit.<sup>65</sup>

Once a CPPS by-law is in effect, municipalities can issue permits to allow development to occur if an application meets the standards set out in the CPPS by-law.

Several municipalities have used the CPPS system to support environmental protection goals specific to their communities. For example, in 2017, the Town of Innisfil enacted Community Planning Permit By-law 062-17 to regulate land use and development on lands within the "Shoreline Permit Area" designation of the Town of Innisfil Official Plan for the promotion of ecologically sound and safe development along the Lake Simcoe shoreline.<sup>66</sup> Conditions for receiving approval for a Community Planning Permit Area follow several guiding principles, including the use of sustainable/low impact design features.<sup>67</sup> The by-law also sets out permitted uses within the Shoreline Permit Area, which does not include gas bars or other fossil fuel infrastructure.

See section below about Official Plans as the first step to using this path.

### **An Important Note About Official Plans**

An Official Plan is a policy document that guides the short-term and long-term development in a municipality.<sup>68</sup> It applies to all lands within the municipal boundary and the policies within it provide direction for the size and location of land uses, provision of municipal services and facilities, and preparation of regulatory by-laws to control the development and use of land.<sup>69</sup>

Section 16 of the Planning Act provides the following with regard to official plans:

### Contents of official plan

16 (1) An official plan shall contain,

(a) goals, objectives and policies established primarily to manage and direct physical change and the effects on the social, economic, built and natural environment of the municipality or part of it, or an area that is without municipal organization;

[...]

#### **Climate change policies**

(14) An official plan shall contain policies that identify goals, objectives and actions to mitigate greenhouse gas emissions and to provide for adaptation to a changing climate, including through increasing resiliency.<sup>70</sup>

Given that official plans govern all planning decisions within a municipality, zoning by-laws, site plan controls, and permitting systems (such as CPPS) must align with these plans. Therefore, **it is advisable for Ontario municipalities to initially incorporate policies into their official plans expressing a commitment to advancing green development, promoting building electrification, and discouraging fossil fuel infrastructure. It is crucial to establish overarching policy goals within official plans concerning building electrification or opposition to fossil fuels before proceeding with the formulation of zoning by-laws, site plan controls, and permitting systems. This approach is vital because a zoning by-law prohibiting fossil fuel burning appliances, for example, may face appeal to the Ontario Land Tribunal and will only be upheld if it conforms to the Official Plan.** 

## CONCLUSION

As municipalities worldwide grapple with the urgent need for environmental sustainability and the imperative to combat climate change, the adoption of transformative measures to tackle emissions from residential, commercial, and institutional building becomes paramount. This Review outlines several legal pathways available for Ontario municipalities to address this challenge by implementing policies to promote building electrification and restricting fossil fuel infrastructure. Key recommendations include:

- 1. Enactment of a Municipal By-Law: Leveraging authority under the Municipal Act (either to regulate the use and installation of heating and cooking appliances under section 125, or to pass by-laws related to health, safety, and environmental well-being), this Review proposes the enactment of a municipal by-law prohibiting the use and installation of new fossil fuel burning appliances in buildings. Such a by-law would require careful consideration of human health and environmental effects linked with fossil fuel combustion, as outlined in the relevant sections of the Municipal Act.
- 2. Utilizing Zoning By-Laws: Municipalities can strategically craft zoning by-laws to restrict new fossil fuel infrastructure and mandate electrification in new buildings. This can be achieved by creating new prohibited land uses, making floor area ratio exclusions to encourage the construction and retrofitting of energy-efficient buildings, and/or establishing a community planning permit system.

Both options have their merits, but the second option, utilizing zoning by-laws, might be a more effective path forward for municipalities to limit fossil fuels in new buildings for several reasons:

- **Flexibility:** Zoning by-laws offer greater flexibility in tailoring regulations to the specific needs and characteristics of each municipality. This allows for nuanced approaches that consider local factors such as population density, existing infrastructure, and particular environmental concerns.
- **Comprehensive Approach:** Zoning by-laws can address multiple aspects of fossil fuel use in buildings, including not just heating and cooking appliances but also overall infrastructure (e.g. through floor area exclusions and ceiling height

allowances). This comprehensive approach ensures that the transition to cleaner energy sources is more holistic and impactful.

 Legal Framework: While both options involve legal frameworks, zoning by-laws are specifically designed to regulate land use and development, making them a more direct and potentially robust tool for addressing energy-related issues in building construction.

Overall, while both options have their advantages, utilizing zoning by-laws provides municipalities with a more flexible, comprehensive, and potentially effective approach to limit fossil fuels in new buildings.

Other options discussed in this Review, such as utilizing site plan controls or establishing a Community Planning Permit System (CPPS), are not as advantageous for several reasons. For instance, site plan controls often entail regulating numerous building elements, which can go beyond addressing heating needs specifically, thus lacking the necessary focus and efficiency in reducing fossil fuel usage. Additionally, while site plan controls, or Green Development Standards, may encourage the installation of low carbon fuel sources through measures like greenhouse gas intensity limits, they do not directly restrict or limit fossil fuel usage in new constructions. The final option, establishing a CPPS, merges site plan control and zoning processes, which is a complex undertaking that might surpass the scope necessary for curbing fossil fuel usage in new buildings.

Prior to moving forward with any of these options (with the exception of Option 1), it is advisable for Ontario municipalities to initially incorporate policies into their official plans expressing a commitment to advancing green development and promoting building electrification.

It's important to note that the options presented in this Review do not constitute formal legal advice, and there is always the possibility of a municipality facing legal challenges as a result of any initiative to restrict fossil fuel infrastructure and increase building electrification due to potential conflicts with provincial jurisdiction. Should a municipality choose to pursue any of the options discussed herein, it is recommended that the municipality's legal team conducts a comprehensive analysis to ensure alignment with the municipality's legal authority and to identify any potential conflicts with other relevant legislation.

Alternative approaches such as financial incentives for building electrification, outlined in Appendix A, broaden the range of options available.

While the transition to fossil fuel-free buildings may not be straightforward, Ontario municipalities possess substantial powers to address environmental concerns and foster sustainable development. By leveraging the recommended measures outlined in this Review, municipalities can proactively contribute to building a more resilient and environmentally conscious future for their communities.

## APPENDIX A: ALTERNATIVE APPROACHES

In addition to legally enforceable tools like zoning by-laws and site plan controls, municipalities can harness alternative mechanisms to encourage building electrification and combat climate change. These non-binding approaches provide flexibility and avenues for collaboration. Three key avenues include resolutions, investment policies, and incentive programs.

### I. Law Reform

Municipalities can advocate for legislative reform at the provincial level to secure greater powers to enact more robust building policies. Collaboration with organizations such as the Association of Municipalities Ontario can be instrumental in advancing proposals for legislative amendments.

One avenue for reform involves seeking greater autonomy in adopting building codes that exceed the provincial standards set out in the Ontario Building Code Act (OBCA) and Building Code. By securing this autonomy, municipalities can tailor building regulations to better address local environmental concerns and enhance sustainability efforts.

Furthermore, municipalities may advocate for provincial law reform to grant them authority to pass by-laws restricting or imposing conditions on new residential natural gas connections. Currently, section 42 of the *Ontario Energy Board Act*, 1998 provides that a gas distributor **must** provide gas distribution services to any building along the line of any of the gas distributor's distribution pipelines upon the request of the owner, occupant or other person in charge of the building.<sup>71</sup> In 2022, MPP Ted Hsu introduced Bill 29, the *Think Twice Before You Choose Natural Gas Act (Ontario Energy Board Amendment)*, 2022.<sup>72</sup> This

proposed bill aimed to amend the *Ontario Energy Board Act*, 1998, allowing municipalities to impose conditions on new residential gas connections in accordance with local emission reduction goals. Although Bill 29 did not progress beyond second reading, municipalities can continue to advocate for similar legislative changes to empower local environmental initiatives.

### II. <u>Resolutions</u>

Municipalities can utilize resolutions as powerful expressions of intent and commitment.<sup>73</sup> While non-binding, Resolutions serve as public statements of a municipality's dedication to specific goals. Municipal councils can pass resolutions to promoting green development and discouraging fossil fuel usage. This approach can act as a catalyst for community engagement and awareness, fostering a shared vision for sustainable urban planning.

One example of this kind of catalyst resolution could be to endorse the call for a Fossil Fuel Non-Proliferation Treaty to end the expansion of oil, gas and coal, and wind down existing production in keeping with what science shows is needed to address the climate crisis.<sup>74</sup>

### III. Investment Policies

Municipal investment policies present another avenue to drive building electrification.<sup>75</sup> By aligning investment strategies with green development objectives, municipalities can divest from fossil fuel-related ventures and prioritize investments in renewable energy and energy-efficient projects. This financial approach not only supports environmentally friendly initiatives but also signals a municipality's commitment to responsible and sustainable development.

### IV. Incentive Programs

Municipalities can also design incentive programs that encourage building electrification. For example, under section 28 of the Planning Act, establish community improvement plans

(CIPs) to promote sustainability within a designated community improvement project area. These plans can include financial incentives for green building practices, including building electrification. Section 28 provides the following:

Community improvement project area

28 (1) In this section,

"community improvement" means the planning or replanning, design or redesign, resubdivision, clearance, development or redevelopment, construction, reconstruction and rehabilitation, improvement of energy efficiency, or any of them, of a community improvement project area, and the provision of such residential, commercial, industrial, public, recreational, institutional, religious, charitable or other uses, buildings, structures, works, improvements or facilities, or spaces therefore, as may be appropriate or necessary Designation of community improvement project area;

"community improvement plan" means a plan for the community improvement of a community improvement project area;

"community improvement project area" means a municipality or an area within a municipality, the community improvement of which in the opinion of the council is desirable because of age, dilapidation, overcrowding, faulty arrangement, unsuitability of buildings or for any other environmental, social or community economic development reason.

[...]

#### Designation of community improvement project area

(2) Where there is an official plan in effect in a local municipality or in a prescribed upper-tier municipality that contains provisions relating to community improvement in the municipality, the council may, by by-law, designate the whole or any part of an area covered by such an official plan as a community improvement project area.

### Acquisition and clearance of land

(3) When a by-law has been passed under subsection (2), the municipality may,

(a) acquire land within the community improvement project area;

(b) hold land acquired before or after the passing of the by-law within the community improvement project area; and

(c) clear, grade or otherwise prepare the land for community improvement

[...]

#### Powers of council re land

(6) For the purpose of carrying out a community improvement plan that has come into effect, the municipality may,

(a) construct, repair, rehabilitate or improve buildings on land acquired or held by it in the community improvement project area in conformity with the community improvement plan, and sell, lease or otherwise dispose of any such buildings and the land appurtenant thereto;

(b) sell, lease or otherwise dispose of any land acquired or held by it in the community improvement project area to any person or governmental authority for use in conformity with the community improvement plan.

#### Grants or loans re eligible costs

(7) For the purpose of carrying out a municipality's community improvement plan that has come into effect, the municipality may make grants or loans, in conformity with the community improvement plan, to registered owners, assessed owners and tenants of lands and buildings within the community improvement project area, and to any person to whom such an owner or tenant has assigned the right to receive a grant or loan, to pay for the whole or any part of the eligible costs of the community improvement plan. 2006, c. 23, s. 14 (8).

#### **Eligible costs**

(7.1) For the purposes of subsection (7), the eligible costs of a community improvement plan may include costs related to environmental site assessment, environmental remediation, development, redevelopment, construction and reconstruction of lands and buildings for rehabilitation purposes or for the provision of energy efficient uses, buildings, structures, works, improvements or facilities.<sup>76</sup>

One example of how CIPs can be used to encourage building electrification can be seen in the City of Dryden, which offers an <u>Energy Efficiency Grant</u> to property owners, existing and

future business owners, and tenants (with the property owner's permission) for proposed projects that meet the general and program-specific Eligibility Requirements outlined in the CIP.<sup>77</sup> The grant is meant to encourage property owners to improve energy efficiency of existing commercial/industrial buildings, and to facilitate the installation of small-scale renewable energy systems. Eligible costs include the purchase and installation of energy-efficient heating/cooling/ventilation products (e.g. central air conditioners, heat pumps, furnaces/boilers, windows and doors with the EnergySTAR certification).

In addition to the CIP mechanism, the *Development Charges Act*, 1997, S.O. 1997, c. 27, gives municipalities the authority to impose development charges on new developments.<sup>78</sup> A number of municipalities in Ontario already offer financial incentives to developers of green buildings through reductions in development charges. For example:

- The Town of Caledon offers a 5%-10% reduction in development charges for developments implementing specified energy-efficiency measures. LEED certification qualifies for reductions of between 20% - 27.5% for commercial development and 30%-44.5% for industrial development (depending on the LEED rating achieved).<sup>79</sup>
- The City of Toronto offers a 20% reduction in development charges for buildings that achieve both Tier 1 and Tier 2 of the Toronto Green Standard.<sup>80</sup>

Other municipalities can similarly consider adjusting these charges to provide incentives for or promote electrification in new buildings.

## APPENDIX B: ENDNOTES

<sup>2</sup> See for example: <u>https://www.eesi.org/papers/view/fact-sheet-climate-environmental-and-health-impacts-of-fossil-fuels-2021</u>; <u>https://www.clasp.ngo/wp-content/uploads/2023/05/The-Public-Health-and-Environmental-Impacts-of-Cooking-with-Gas-.pdf</u>; <u>https://rmi.org/wp-</u>

content/uploads/2022/02/gas\_appliance\_equity\_factsheet.pdf; https://www.hsph.harvard.edu/cchange/news/natural-gas-used-in-homes/; https://www.hsph.harvard.edu/c-change/news/naturalgas-used-in-homes/

<sup>5</sup> <u>https://transitionaccelerator.ca/wp-content/uploads/2023/06/BDA-The-Case-for-Building-</u> <u>Electrification-in-Canada.pdf</u>

<sup>6</sup> <u>https://transitionaccelerator.ca/wp-content/uploads/2023/06/BDA-The-Case-for-Building-</u> <u>Electrification-in-Canada.pdf</u>

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https://www.auditor.on.ca/en/content/annualreports/arreports/en20/ENV\_reducinggreenhousegase missions\_en20.pdf

<sup>8</sup> <u>http://stand.earth/our-work/programs/safe-cities/</u>

<sup>9</sup> Municipal Act, 2001, SO 2001, c. 25 [Municipal Act].

<sup>10</sup> The *City of Toronto Act, 2006,* S.O. 2006, c. 11 [COTA] is the analogous piece of legislation applicable to the City of Toronto.

<sup>11</sup> Municipal Act at s 8(1).

<sup>12</sup> Municipal Act at ss 10(2) and 11(2).

<sup>13</sup> Municipal Act at s 125.

<sup>14</sup> Municipal Act at s 147.

<sup>15</sup> *Planning Act*, R.S.O. 1990, c. P.13 at s 2.

<sup>16</sup> <u>https://www.ontario.ca/page/provincial-policy-statement-2020</u>

<sup>17</sup> https://www.ontario.ca/page/provincial-policy-statement-2020

<sup>18</sup> <u>https://www.ontario.ca/page/provincial-policy-statement-2020</u>

<sup>19</sup> Ontario Building Code Act, 1992, S.O. 1992, c. 23 [OBCA].

<sup>20</sup> O. Reg. 332/12: BUILDING CODE [Building Code].

<sup>&</sup>lt;sup>1</sup> See for example: <u>https://stand.earth/press-releases/sacramento-city-council-passes-ordinance-to-electrify-new-buildings-accelerate-transition-away-from-fossil-fuels/;</u>

https://stand.earth/insights/cities-counties-pick-up-federal-governments-slack-on-climate-changeby-freezing-fossil-fuel-infrastructure/

<sup>&</sup>lt;sup>3</sup> <u>https://www.cer-rec.gc.ca/en/data-analysis/energy-markets/provincial-territorial-energy-profiles/provincial-territorial-energy-profiles-ontario.html</u>

https://www.auditor.on.ca/en/content/annualreports/arreports/en20/ENV\_reducinggreenhousegase missions\_en20.pdf

<sup>21</sup> O. Reg. 332/12: BUILDING CODE at Part 12.

<sup>22</sup> O. Reg. 332/12: BUILDING CODE at Part 12.

<sup>23</sup> OBCA at s 35.

<sup>24</sup> OBCA at s 1.

<sup>25</sup> 114957 Canada Ltée (Spraytech, Société d'arrosage) v. Hudson (Town), [2001] 2 SCR 241

[Spraytech].

<sup>26</sup> Spraytech at paras 10, 21.

<sup>27</sup> Spraytech at para 23.

<sup>28</sup> Spraytech at para 3.

<sup>29</sup> Croplife Canada v Toronto (City), [2005] OJ No 1896 [Croplife].

<sup>30</sup> Croplife at para 37.

<sup>31</sup> R v Drain, 2006 ONCJ 186.

<sup>32</sup> Multiple Access v McCutcheon, [1982] 2 SCR 161 [Multiple Access].

<sup>33</sup> Multiple Access.

<sup>34</sup> Multiple Access.

<sup>35</sup> Spraytech.

<sup>36</sup> Spraytech.

<sup>37</sup> Spraytech.

<sup>38</sup> A-Major Homes (Ontario) Inc. v Caledon (Town), [2017] OMBD No 519 [A-Major Homes].

<sup>39</sup> A-Major Homes.

<sup>40</sup> Tay Valley (Township) Zoning By-law No. 02-121 (Re), [2004] OMBD No 501 [Tay Valley].

<sup>41</sup> Tay Valley.

<sup>42</sup> Ontario Building Code Act, 1992, S.O. 1992, c. 23 at s 35.

<sup>43</sup> Ontario Building Code Act, 1992, S.O. 1992, c. 23 at s 35.

<sup>44</sup> OBCA at s 1.

<sup>45</sup> See for example: <u>https://www.springwater.ca/en/township-hall/resources/Documents/By-</u> <u>laws/2007-098-Outdoor-Furnace.pdf;</u>

https://www.uxbridge.ca/en/resourcesGeneral/Documents/Outdoor-Solid-Fuel-Combustion-Appliances-By-law.pdf

<sup>46</sup> See for example: <u>https://www.leeds1000islands.ca/en/growing/resources/Documents/01-090-By-law-To-Regulate-Outdoor-Furnaces.pdf;</u> <u>https://www.mississippimills.ca/en/build-and-invest/resources/Documents/Building/Outdoor-Wood-Burning-Appliances-By-Law.pdf;</u> <u>https://www.southfrontenac.net/en/living-here/resources/By-law-2017-50---To-Regulate-Outdoor-Solid-Fuel-Burning-Appliances.pdf.</u>

<sup>47</sup> https://perma.cc/25M6-AWQ9

<sup>48</sup> See for example:

https://www.greatersudbury.ca/sites/sudburyen/assets/File/Open\_Air\_Burning\_Bylaw\_May\_29\_200 9.pdf; https://www.mississauga.ca/wp-content/uploads/2019/06/21133325/Open-Air-Burning-Bylaw-0140-2018.pdf; https://citybellevilleon.civicweb.net/document/16313/;

https://carletonplace.ca/photos/custom/BY-LAW-NO-21-2004-Open-Air-Burning.pdf 49

https://ville.montreal.qc.ca/pls/portal/docs/PAGE/ENVIRO\_FR/MEDIA/DOCUMENTS/CODIFICATION \_15\_069\_AN.PDF

<sup>50</sup> <u>https://montrealgazette.com/news/local-news/montreals-wood-burning-ban-starts-oct-1-what-you-need-to-</u>

know#:~:text=Remember%20that%20as%20of%20Monday.of%20fine%20particles%20per%20h
our).

<sup>51</sup> Planning Act at s 34.

52

https://documents.ottawa.ca/sites/documents/files/documents/zoning\_bylaw\_part3\_en.pdf#namedd est=hydronicheaters

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https://documents.ottawa.ca/sites/documents/files/documents/zoning\_bylaw\_part3\_en.pdf#namedd est=hydronicheaters

<sup>54</sup> <u>https://bylaws.vancouver.ca/zoning/zoning-by-law-section-10.pdf</u>

<sup>55</sup> <u>https://www.cleanairpartnership.org/wp-content/uploads/2021/10/Municipal-Green-</u>

Development-Standards-Final.pdf

<sup>56</sup> For example: Ajax, Pickering, Whitby, Halton Hills, Brampton, East Gwillimbury, Vaughan, Aurora, King, Markham, Richmond Hill, Toronto.

<sup>57</sup> <u>https://www.toronto.ca/city-government/planning-development/official-plan-guidelines/toronto-green-standard/toronto-green-standard-version-4/mid-to-high-rise-residential-non-residential-version-4/buildings-energy-emissions-</u>

resilience/#:~:text=Residential%20and%20commercial%20projects%20must,intensity%20of%204
00%20kgCO2e%2Fm2.

<sup>58</sup> https://www.ola.org/en/legislative-business/bills/parliament-43/session-1/bill-23

<sup>59</sup> <u>https://ero.ontario.ca/notice/019-6163</u>

<sup>60</sup> https://pub-ottawa.escribemeetings.com/filestream.ashx?DocumentId=128120

<sup>61</sup> <u>https://www.ontario.ca/page/community-planning-permit-system</u>

<sup>62</sup> <u>https://pub-markham.escribemeetings.com/filestream.ashx?DocumentId=72731</u>

<sup>63</sup> https://www.canlii.org/en/on/laws/regu/o-reg-173-16/latest/o-reg-173-16.html

- <sup>64</sup> Community Planning Permits, O Reg 173/16.
- <sup>65</sup> Community Planning Permits, O Reg 173/16.

<sup>66</sup> <u>https://innisfil.ca/en/building-and-development/resources/Documents/CPPSBookletFINAL-</u> <u>compressed-size.pdf</u>

<sup>67</sup> <u>https://innisfil.ca/en/building-and-development/resources/Documents/CPPSBookletFINAL-</u> <u>compressed-size.pdf</u>

<sup>68</sup> <u>https://www.ptbocounty.ca/en/growing/resources/New-Official-Plan/What-is-an-OP.pdf</u>

<sup>69</sup> <u>https://www.ptbocounty.ca/en/growing/resources/New-Official-Plan/What-is-an-OP.pdf</u>

<sup>70</sup> Planning Act at s 16.

<sup>71</sup> Ontario Energy Board Act, 1998, S.O. 1998, c. 15, Sched. B at s 42.

<sup>72</sup> https://www.ola.org/en/legislative-business/bills/parliament-43/session-1/bill-

29#:~:text=Section%2042%20of%20the%20Act,by%2Dlaw%20establishing%20limits%20on

<sup>73</sup> Several Ontario municipalities have already endorsed gas power phase-out. See:

https://www.cleanairalliance.org/ontario-municipalities-that-have-endorsed-gas-power-phase-out/ <sup>74</sup> https://fossilfueltreaty.org/; See sample municipal resolution here:

https://drive.google.com/file/d/1YZpMQ-3asrY1YbDVqq1AGP3FvOfUsWqz/view

<sup>75</sup> See for example the City of Toronto's Investment Policy, which excludes fossil fuels from the portfolio: <u>https://www.toronto.ca/legdocs/mmis/2019/ib/bgrd/backgroundfile-132447.pdf</u>
 <sup>76</sup> Planning Act at s 28.

77 https://www.dryden.ca/en/business/community-improvement-

plan.aspx#:~:text=Energy%20Efficiency%20Grant.-PURPOSE&text=PROGRAM%20DETAILS-

<u>A%20grant%20for%20up%20to%20half%20(50%25)%20of%20eligible.to%20a%20maximum%</u> <u>20of%20%2415%2C000</u>.

<sup>78</sup> Development Charges Act, 1997, S.O. 1997, c. 27.

<sup>79</sup> <u>https://www.caledon.ca/uploads/14/Doc\_637202992128221378.pdf?ts=638418668213087794</u>

<sup>80</sup> <u>https://www.toronto.ca/city-government/planning-development/official-plan-guidelines/toronto-green-standard/development-charge-refund-program/</u>

## A LEGAL REVIEW FOR MUNICIPALITIES:

Mandating Full Electrification for New Buildings in Ontario

## **MODEL MUNICIPAL BY-LAWS**

January 2024

PREPARED FOR:



## DISCLAIMER

A Legal Review for Municipalities: Mandating Full Electrification for New Buildings in Ontario (the "Review") has been compiled with reasonable efforts to ensure accuracy as of January 2024.

The legislative and regulatory information presented in this Review and its Appendices are intended for general informational purposes only. This Review does not constitute legal advice and should not be considered a substitute for official government publications.

In the event of any discrepancy between the content of this Review and official government policies, statutes, or regulations, the latter will take precedence. For accurate legislative provisions, it is advised to refer to the relevant legislation and policy documents cited in the Review.

Any use of this document by a third party, as well as any reliance on or decisions made based on its content, are solely the responsibility of such third parties.

Prepared by Krystal-Anne Roussel (B.A., J.D. 2020) for SAFE Cities

## **TABLE OF CONTENTS**

| MODEL MUNICIPAL BY-LAW | 1 |
|------------------------|---|
| MODEL ZONING BY-LAW 1  | 4 |
| MODEL ZONING BY-LAW 2  | 5 |

# MODEL MUNICIPAL BY-LAW

WHEREAS sections 8, 9, 10 and 11 of the Municipal Act, 2001, S.O. 2001, c.25, (the "Municipal Act, 2001") authorize a municipality to pass by-laws necessary or desirable for municipal purposes, and in particular, paragraphs 5, 6 and 8 of subsections 10(2) and 11(2) provide that a single-tier or lower-tier municipality may pass by-laws respecting the economic, social and environmental wellbeing of the municipality, the health, safety and well-being of persons, and the protection of persons and property;

**AND WHEREAS** section 125 of the Municipal Act, 2001, authorizes a municipality to regulate the use and installation of heating and cooking appliances; and the storage of fuel for use in heating and cooking appliances;\*

**AND WHEREAS** section 425 of the Municipal Act, 2001 authorizes a municipality to pass bylaws providing that a person who contravenes a by-law of the municipality passed under that Act is guilty of an offence;

**AND WHEREAS** section 436 of the Municipal Act, 2001, provides that a municipality may pass a bylaw providing that the municipality may enter on lands at any reasonable time for the purpose of carrying out an inspection to determine whether a by-law of the municipality has been complied with;

**AND WHEREAS** sections 444 and 445 of the Municipal Act, 2001, provides that the municipality may make an order requiring the person who contravened the by-law or who caused or permitted the contravention or the owner or occupier of the land on which the contravention occurred to discontinue the contravening activity or to do work to correct the contravention;

NOW THEREFORE THE COUNCIL OF [MUNICIPALITY NAME] ENACTS AS FOLLOWS:

### **SECTION 1 TITLE**

This by-law shall be known as the "[INSERT NAME]."

<sup>\*</sup> For Toronto, this would be excluded.

### **SECTION 2 DEFINITIONS**

In this by-law:

(a) "Fossil Fuel Burning Appliance" means any appliance or device that burns fossil fuels, including but not limited to coal, oil, natural gas, or propane, for the purpose of space heating, water heating, or cooking.

(b) "Zoning By-law" means [INSERT NAME OF ZONING BY-LAW].

### **SECTION 3 APPLICATION**

(a) This by-law applies to all lands located within the geographic limits of [MUNICIPALITY NAME].

(b) This by-law does not apply to existing Fossil Fuel Burning Appliances in operation as of the date of the passage of this by-law.

### **SECTION 4 PROHIBITION**

(a) No person shall install a Fossil Fuel Burning Appliance within [MUNICIPALITY NAME] which is:

- (i) On any lot zoned [INSERT ZONING BY-LAW CATEGORY], in the Zoning By-law;
- (ii) On any lot zoned [INSERT ZONING BY-LAW CATEGORY], in the Zoning By-law.

except in accordance with the provisions of this By-law.

#### SECTION 5 INSTALLATION REQUIREMENTS

(a) A Fossil Fuel Burning Appliance shall be located/installed as follows:

(i) [INSERT CONDITIONS]

#### **SECTION 6 PENALTIES**

(a) Any person found guilty of an offence under this by-law may be subject to fines as determined by the Provincial Offences Act.

### SECTION 7 DATE OF EFFECT

This by-law shall come into force and take effect on [date].

\* This model by-law is a recommendation for municipalities to adopt. It combines various legal and other sources including: <u>https://www.springwater.ca/en/township-hall/resources/Documents/By-</u> *laws/2007-098-Outdoor-Furnace.pdf*; <u>https://www.northdundas.com/sites/1/files/2023-</u> 01/Outdoor-Wood-Burning-Appliances-By-law\_0.pdf; https://www.uxbridge.ca/en/resourcesGeneral/Documents/Outdoor-Solid-Fuel-Combustion-Appliances-By-law.pdf; https://montreal.ca/en/reglementsmunicipaux/recherche/60d7e530fd65311c115a308f

# MODEL ZONING BY-LAW 1

### **Specific Use Provisions**

**Fossil Fuel Burning Appliances** 

### **SECTION 1 DEFINITIONS**

(a) "Fossil Fuel Burning Appliance" means any appliance or device that burns fossil fuels, including but not limited to coal, oil, natural gas, or propane, for the purpose of space heating, water heating, or any other similar use.

### SECTION 2 PERMITTED AREAS

(1) A Fossil Fuel Burning Appliance is:

- (a) not permitted on a lot within:
  - (i) areas XX, XX, and XX, and;
  - (ii) zones XX, XX, and XX;

\* This model by-law is a recommendation for municipalities to adopt. It is modelled after section 83 of the City of Ottawa's Zoning By-Law 2008-250:

https://documents.ottawa.ca/sites/documents/files/documents/zoning\_bylaw\_part3\_en.pdf#namedd est=hydronicheaters

## MODEL ZONING BY-LAW 2

### **General Regulations**

### SECTION 1 ALLOWANCE FOR ZERO EMISSIONS MECHANICAL EQUIPMENT

(a) The Director of Planning may exclude up to 2.3 square meters per dwelling unit from the computation of floor area to accommodate zero emissions mechanical equipment for heating or hot water in [INSERT CATEGORY OF BUILDING].

### SECTION 2 ADDITIONAL CEILING HEIGHT ALLOWANCE

(a) For [INSERT CATEGORY OF BUILDING], an additional 0.15 m in height is permitted if the roof contains at least 0.35 m of insulation.

\* This model by-law is a recommendation for municipalities to adopt. It is modelled after section 10 of the City of Vancouver's Zoning and Development By-Law No. 3575: <u>https://bylaws.vancouver.ca/zoning/zoning-by-law-section-10.pdf</u>

From: Khursheed Ahmed
Sent: Thursday, September 19, 2024 12:10 PM
To: Office of the Mayor <<u>Officeofthe.Mayor@hamilton.ca</u>>
Subject: New buildings should be built green from the start

External Email: Use caution with links and attachments

Dear Mayor Horwath and members of the Planning Committee,

I'm reaching out to you today because I would like to see the City of Hamilton adopt more ambitious Green Development Standards (GDS).

New technologies like heat pumps are far more energy and cost efficient for heating and cooling homes compared to a conventional approach that uses two separate appliances, like AC units and gas-burning furnaces. Making homes more efficient benefits residents by reducing annual heating and cooling bills while also benefiting everyone by reducing methane pollution and Greenhouse Gas (GHG) emissions.

The best time to install an efficient heating and cooling solution is right from the start. During construction, the installation cost of a heat pump is on cost parity with the total installation cost of both an AC and gas furnace.

Retrofits after construction are significantly harder: they can be too expensive for homeowners to afford, beyond the ability of tenants to control, and too costly for the municipality to fully finance through tax dollars.

Therefore, I'd like to encourage the Planning committee to ensure that Hamilton's upcoming Green Development Standards incorporate the following two recommendations to make sure that going forward our buildings will be green and future-ready:

1. The City of Hamilton should adopt more ambitious emissions intensity limits that would eventually lead to non-emitting heating systems, in alignment with the City of Toronto's GDS. To do this: a) Hamilton's Tier 1 should be mandatory in 2026 and include Greenhouse Gas Intensity (GHGI) limits of 8-10 kgCO2/m2/yr for all building types, including low-rise residential (matching Toronto's Tier 2 levels coming into effect in 2025).

b) Hamilton's Tier 2 should become mandatory in 2028 and include GHGI limits of 4-5 kgCO2/m2/yr for all building types, including low-rise residential (matching Toronto's Tier 3 levels coming into effect in 2028).

2. The City of Hamilton should include the same emissions intensity limits for low-rise residential development from the beginning, in line with all other building types.

As Hamilton plans to build almost 50,000 new homes by 2031, these homes ought to be climatefriendly, healthy, and affordable to maintain, rather than a source of increased community-wide emissions.

The Planning Committee and its staff are taking an important step in developing GDS. Please make sure the Standards are effective in helping Hamilton control its emissions and make life a little more affordable for its residents.

Page 68 of 507

Sincerely, Khursheed Ahmed From: Anne Washington
Sent: Sunday, September 29, 2024 5:34 PM
To: <u>clerk@hamilton.ca</u>
Subject: Greening of new buildings General Issues Meeting Oct 1sf 2024

#### External Email: Use caution with links and attachments

Dear Madam Mayor and Members of Hamilton City Council,

I understand that you have before you on Octover 1st a decision to determine whether or not not to regulate the type of heating used in new buildings in the city.

This brief note is to urge you to promote sources of heat and warming that significantly increase the amount of carbon and other gasses that contribute to the climate crisis which is upon us.

It is encouraging to know that there are now councillors who are aware of, and deeply concerned about the need to stop polluting this life sustaining planet using fossil fuels to heat and cool buildings when then there are alternate, safer solutions to keeping ourselves indoor spaces liveable.

At your meeting on October 1sf, I urge you to vote for Strict Building Standards that will not allow the use of fossil fuels for heating and warming for the thousands of new buildings and homes to be built in Hamilton, hopefully within the existing urban boundary.

I look forward to hearing about your vote on this important, environmental issue.

Respectfully,

Anne Washingon

From: Gail Faveri Sent: Saturday, September 28, 2024 11:28 AM To: Cassar, Craig <<u>Craig.Cassar@hamilton.ca</u>> Subject: New buildings should be built green from the start

External Email: Use caution with links and attachments

Dear Mayor Horwath and members of the Planning Committee,

The City of Hamilton has to adopt more ambitious Green Development Standards (GDS).

I has a air heat exchanger installed in two bedroom Hamilton Mountain bungalow - it looks like an air conditioner on steroids. My gas bill reduced by one fifth, and my electrical bill only increased marginally. Heat pumps are the way of the future.

New technologies like heat pumps are far more energy and cost efficient for heating and cooling homes compared to a conventional approach that uses two separate appliances, like AC units and gas-burning furnaces. Making homes more efficient benefits residents by reducing annual heating and cooling bills while also benefiting everyone by reducing methane pollution and Greenhouse Gas (GHG) emissions.

Even more efficient are district geo-thermal heat exchangers, where pipes are installed underground, say under a playing field, and circulate hotter or cooler liquids to maintain comfortable interior temperatures in nearby buildings.

The best time to install an efficient heating and cooling solution is right from the start. During construction, the installation cost of a heat pump is on cost parity with the total installation cost of both an AC and gas furnace.

Retrofits after construction such as mine are significantly harder: they can be too expensive for homeowners to afford, beyond the ability of tenants to control, and too costly for the municipality to fully finance through tax dollars.

Therefore, I'd like to encourage the Planning committee to ensure that Hamilton's upcoming Green Development Standards incorporate the following two recommendations to make sure that going forward our buildings will be green and future-ready:

1. The City of Hamilton should adopt more ambitious emissions intensity limits that would eventually lead to non-emitting heating systems, in alignment with the City of Toronto's GDS. To do this:

a) Hamilton's Tier 1 should be mandatory in 2026 and include Greenhouse Gas Intensity (GHGI) limits of 8-10 kgCO2/m2/yr for all building types, including low-rise residential (matching Toronto's Tier 2 levels coming into effect in 2025).

b) Hamilton's Tier 2 should become mandatory in 2028 and include GHGI limits of 4- 5 kgCO2/m2/yr for all building types, including low-rise residential (matching Toronto's Tier 3 levels coming into effect in 2028).

2. The City of Hamilton should include the same emissions intensity limits for low-rise residential development from the beginning, in line with all other building types.

As Hamilton plans to build almost 50,000 new homes by 2031, these homes ought to be climate-friendly, healthy, and affordable to maintain, rather than a source of increased community-wide emissions.

The Planning Committee and its staff are taking an important step in developing GDS. Please make sure the Standards are effective in helping Hamilton control its emissions and make life a little more affordable for its residents.

Sincerely, Gail Faveri

## Written submission on the proposed Green Building Standards for the City of Hamilton submitted by Geoff Ondercin-Bourne and Edward Reece on behalf of the Council of Canadians Hamilton chapter.

When communities take energy generation into their own hands, prices fall and communities prosper. Local jobs are created, money stops leaving the community, energy prices fall, and the air becomes less polluted.

Thus, the generation of renewable energy, particularly solar energy, should be a major goal for all municipalities. The proposed Green Building Standards provide an opportunity to increase the solar energy generated in Hamilton and to reduce future emissions.

The city of Hamilton is to be commended for the solar power installations and initiatives it has undertaken so far. One such initiative is the Net Zero Energy Performance Standard for all new municipal buildings that is currently being developed by the Office of Climate Change Initiatives and CFEM/Office of Energy, which will require all new municipal buildings to be constructed for solar readiness.

Another initiative is the target for all new homes to have 30% annual load coverage by solar PV by 2031 and the target for all new commercial buildings to include rooftop solar PV panels by 2026. Mandating a requirement to build all new private sector buildings for solar readiness will give a tremendous boost to the number of solar installations in the city.

There are of course further measures that could be undertaken by the city. The Better Homes Hamilton pilot project can be moved beyond the pilot phase, expanding the list of eligible home energy 'retrofit' options to include solar panels on residential buildings.

The city of Burlington is waiving the building permit fee for homeowners who wish to install solar panels on their roofs and Hamilton could do the same. Guelph is offering interest free loans of up to \$50,000 to homeowners who switch to solar power, another option for Hamilton to consider.

It would also help if the city set up a web page to identify use of solar incentive programs from all levels of gov't and the industry (i.e. Sunly). Both residential and commercial. Publicize it!

We would encourage Council to adopt more ambitious targets similar to those adopted by the city of Toronto, which is planning to phase out traditional fossil fuel heating after 2028 in most new buildings.

Thus, while other municipalities have made the decision not to run gas lines into new subdivisions, the proposed Green Building Standards do not call for this. This a huge missed opportunity, as new homes in new subdivisions can be fitted with heat pumps and solar powered water heaters.

As regards the Ontario Building Code, additional municipal advocacy at the AMO level is required to move the province to be more supportive of renewable energy options. Collaboration will strengthen our hand when we're lobbying Queen's Park to make green energy an attractive alternative. We can do it together!
From: Geoff Ondercin-Bourne
Sent: Sunday, September 29, 2024 7:36 PM
To: clerk@hamilton.ca
Cc: Ed Reece
Subject: Planning Committee, Item 6 Submission

#### External Email: Use caution with links and attachments

Please accept this report as our submission on Hamilton Green Building Standards on behalf of the Council of Canadians, Hamilton Chapter. I have copied Ed Reece, chapter co-chair, on this email. Thank you.



September 30, 2024

Planning Committee City Council City of Hamilton By email: <u>clerk@hamilton.ca</u>

## Re: HCE Written Delegation to: "Green Building Standards (PED24114) (Urban Areas – City Wide)"

Climate change, urban development and digital transformation present our community with unprecedented challenges and opportunities. The City of Hamilton's intention to adopt Green Building Standards (GBS) is a testament to this. Hamilton Community Enterprises (HCE) appreciates these efforts and commends this significant step towards sustainability and resilience. HCE supports the goals of the GBS policy, as decarbonizing Hamilton aligns with our company's ethos.

As a wholly-owned subsidiary of the City, HCE is uniquely positioned to provide transformative, community-centric solutions. Leveraging our expertise in integrating thermal energy, renewables, and data technologies, we are actively working to expand Hamilton's District Energy System while reducing our carbon footprint and growing our purpose-driven offerings. Our shared goal is clear: enable growth, promote sustainable development, and create resilient communities.

Our District Energy System (DES), founded in 2002, was established with the clear goal of reducing greenhouse gas emissions in Hamilton's downtown. The system has proven to be effective and highly reliable. It has the capacity to grow as the Hamilton downtown continues to intensify, making a significant contribution to a healthier environment.

The proposed GBS must encourage the connection and growth of the existing network. A DES is inherently scalable, and as it grows and adds customers, the costs of decarbonization, expansion, and investment are shared amongst a more extensive base, leading to lower individual costs for all customers of the DES system. To achieve this, HCE recommends revising the draft GBS to recognize that any new building within the

hce.net

21 King St W #1400, Hamilton, ON L8P 4W7



Downtown Hamilton Commercial District Community Improvement Project Area (CIPA) that connects to HCE's DES will be deemed GBS compliant.

HCE firmly believes that a high level of encouragement is necessary to ensure the growth of the DES system. This growth will benefit the system's users and the City, leading to renewed downtown infrastructure, reduced GHG emissions through affordable low-carbon energy, and a sustainable community.

Our commitment to reducing greenhouse gas emissions and the role district energy plays in building vibrant, healthy, and modern communities is unwavering. Our current emphasis is not only on efficiencies but also on conservation measures to reduce the demand for energy through digitization/AI and using energy effectively by reducing waste through energy harvesting and sharing. Our DES is critical to accomplishing these goals a highway for thermal energy and a pathway to develop a better-built environment.

Hamilton's DES is more important now than ever, as projections have the province facing an energy shortfall; District Energy enables fuel sources to easily evolve to alternative lowcarbon energy sources incorporating energy storage that will decarbonize not only new development but existing buildings on the system as well. District Energy is a nextgeneration Distributed Energy Resource (DER) that overcomes carbon lock-in, which occurs when opportunities to build using low or zero-emissions methods are missed. For this reason, cities across Canada are joining the rest of the world in exploring DES as a prime decarbonization, energy resiliency and economic development pathway.

While additional incentives, such as Revitalizing Hamilton's Commercial Districts CIP incentives program, could assist in adoption and use, HCE does not believe these alone are enough and would encourage the adoption of streamlined building approval processes for developers connecting to the DES to ensure the benefits of expanding the existing DES are realized.

Finally, it must be remembered that unlike Toronto, upon which Hamilton's GBS have been modelled, or many of the other GTHA municipalities with which our proposed GBS has been compared, Hamilton has a DES that is a community-owned asset that can assist Hamilton in reaching the goals of the new proposed Green Building Standard. As such, the



City's proposed GBS must actively support and encourage its District Energy System and, conversely, not detract in any way that would impede its growth.

HCE looks forward to continuing its engagement with the City of Hamilton's Green Building Standard team to advance this conversation. Please do not hesitate to contact me for further information or discussion.

Sincerely,

**Jeffrey Cowan** President and CEO Hamilton Community Enterprises



# CITY OF HAMILTON PLANNING AND ECONOMIC DEVELOPMENT DEPARTMENT Planning Division

| то:                | Chair and Members<br>Planning Committee  |
|--------------------|--|
| COMMITTEE DATE:    | October 1, 2024  |
| SUBJECT/REPORT NO: | Application for a Zoning By-law Amendment for Lands<br>Located at 48 Jenny Court, Stoney Creek (PED24178) (Ward<br>10) |
| WARD(S) AFFECTED:  | Ward 10  |
| PREPARED BY:       | Dhruv Mehta (905) 546-2424   |
| SUBMITTED BY:      | Anita Fabac<br>Acting Director, Planning and Chief Planner<br>Planning and Economic Development Department             |
| SIGNATURE:         | Per: Dave Heywort  |

#### RECOMMENDATION

That Amended Zoning By-law Amendment application ZAC-23-004, by Landwise (c/o) Katelyn Gillis on behalf of Vjekoslav Djuric, Owner, for a change in zoning from the Neighbourhood Development "ND" Zone to a Low Density Residential "R1" Zone, to permit the redevelopment of the subject lands for two single detached dwellings and to facilitate a future consent application, for lands located at 48 Jenny Court, as shown on attached Appendix "A" to Report PED24178, be **APPROVED** on the following basis:

- (a) That the draft Amended By-law, attached as Appendix "B" to Report PED24178, which has been prepared in a form satisfactory to the City Solicitor, be enacted by City Council;
- (b) That the proposed change in zoning is consistent with the Provincial Policy Statement (2020), conforms to A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2019, as amended), and complies with the Urban Hamilton Official Plan and the Western Development Area Secondary Plan.

#### SUBJECT: Application for a Zoning By-law Amendment for Lands Located at 48 Jenny Court (PED24178) (Ward 10) - Page 2 of 8

### **EXECUTIVE SUMMARY**

The subject site is municipally known as 48 Jenny Court and is 0.11 hectares (1,100 square metres) in size with 30.8 metres of frontage on Jenny Court, which is a local road. The property is generally rectangular and situated between Jenny Court to the south and Maple Drive to the north, with the Niagara Escarpment to the south. There is a two storey single detached dwelling on the subject lands.

The purpose of the Zoning By-law Amendment application is to rezone the subject site from the Neighbourhood Development "ND" Zone in the City of Stoney Creek Zoning By-law No. 3692-92 to a Low Density Residential "R1" Zone, in City of Hamilton Zoning By-law No. 05-200. The application will facilitate the development of two new single detached dwellings. The Zoning By-law only permits one single detached dwelling per lot so a future consent application will be necessary to construct the two dwellings. Through Official Plan Amendment No. 202 of the Urban Hamilton Official Plan, which established the City's Low Density Residential Zones under Zoning By-law 05-200, the density ranges and permitted uses established in the Western Development Area Secondary Plan have been not withstood. As a result, the policies of Volume 1 now prevail regarding permitted uses, built form, density ranges, and height, rendering the previously indicated density range no longer applicable.

The proposal has merit and can be supported for the following reasons:

- It is consistent with the Provincial Policy Statement (2020);
- It conforms to A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2019, as amended);
- It complies with the Urban Hamilton Official Plan and Western Development Area Secondary Plan; and,
- The proposal is compatible with the existing land uses in the immediate area and represents good planning by providing a compact and efficient urban form, increasing the housing stock, and supporting the development of a complete community.

### Alternatives for Consideration – See Page 8

### FINANCIAL – STAFFING – LEGAL IMPLICATIONS

- Financial: N/A
- Staffing: N/A
- Legal: As required by the *Planning Act*, Council shall hold a Public Meeting to consider an application for a Zoning By-law Amendment.

#### SUBJECT: Application for a Zoning By-law Amendment for Lands Located at 48 Jenny Court (PED24178) (Ward 10) - Page 3 of 8

### HISTORICAL BACKGROUND

| Application Details             |  |  |
|---------------------------------|--|--|
| Owner(s):                       | Vjekoslav Djuric.  |  |
| Applicant:                      | Landwise (formerly T. Johns Consulting Group Ltd.) c/o<br>Katelyn Gillis.  |  |
| File Number:                    | ZAC-23-004.  |  |
| Type of Applications:           | Zoning By-law Amendment.   |  |
| Proposal:                       | To demolish the existing single detached dwelling and to permit single detached dwellings which will have frontage and access onto Jenny Court.  |  |
|                                 | Staff revised the applicant's proposal to rezone the lands to a<br>Low Density Residential (R1) Zone, in Zoning By-law No. 05-<br>200, instead of the originally requested Low Density<br>Residential (R2) in Zoning By-law No. 3692-92.   |  |
| Property Details                |  |  |
| Municipal Address:              | 48 Jenny Court. (See Location Map on Appendix "A" attached to Report PED24178).  |  |
| Lot Area:                       | 0.11 ha.   |  |
| Servicing:                      | An existing watermain is fronting the subject site along Maple<br>Drive and serviced through a triangular piece of property to<br>the north which is part of the City owned right-of-way. The<br>applicant will be required to extend the sanitary and storm<br>sewers along the entire frontage of the subject site on Jenny<br>Court to service the proposed development (refer to Appendix<br>"E" attached to Report PED24178 for details). |  |
| Existing Use:                   | Single detached dwelling (to be demolished).   |  |
| Documents                       |  |  |
| Provincial Policy<br>Statement: | The proposal is consistent with the Provincial Policy Statement (2020).  |  |
| Niagara Escarpment<br>Plan      | The proposal conforms with the Niagara Escarpment Plan (2017)  |  |
| A Place to Grow:                | The proposal conforms to A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2019, as amended).   |  |

### SUBJECT: Application for a Zoning By-law Amendment for Lands Located at 48 Jenny Court (PED24178) (Ward 10) - Page 4 of 8

| Official Plan Existing:            | "Neighbourhoods" on Schedule E-1 – Urban Land Use Designations.   |  |
|------------------------------------|---|--|
| Secondary Plan<br>Existing:        | "Low Density Residential 2b" in the Western Development<br>Area Secondary Plan.   |  |
| Documents                          |   |  |
| Zoning Existing:                   | Neighbourhood Development "ND" Zone.  |  |
| Zoning Proposed by<br>Applicant:   | Single Residential "R2" Zone (City of Stoney Creek Zoning<br>By-law No. 3692-92)  |  |
| Zoning Proposed by Staff:          | Low Density Residential "R1" Zone (City of Hamilton Zoning<br>By-law No. 05-200). In addition to single detached dwellings,<br>the "R1 Zone" permits semi-detached dwellings and street<br>townhouse dwellings. |  |
| Processing Details                 |   |  |
| Received:                          | November 29, 2022.  |  |
| Deemed Complete:                   | January 4, 2023.  |  |
| Notice of Complete<br>Application: | Sent to 43 property owners within 120 metres of the subject property on January 13, 2023.   |  |
| Public Notice Sign:                | Posted January 18, 2023, and updated with the Public Meeting date October 01, 2024.   |  |
| Notice of Public<br>Meeting:       | Sent to 43 property owners within 120 metres of the subject property on September 13, 2024.   |  |
| Staff and Agency<br>Comments:      | Staff and agency comments have been summarized in Appendix "E" attached to Report PED24133.   |  |
| Public Consultation:               | No further public consultation was conducted beyond the requirements of the <i>Planning Act</i> .   |  |
| Public Comments:                   | Staff received one email expressing concern (see Appendix "F" attached to Report PED24178).   |  |
| Processing Time:                   | 636 days.   |  |

### **Existing Land Use and Zoning**

|                | Existing Land Use        | Existing Zoning                         |
|----------------|--------------------------|---|
| Subject Lands: | Single Detached Dwelling | Neighbourhood Development<br>"ND" Zone. |

#### SUBJECT: Application for a Zoning By-law Amendment for Lands Located at 48 Jenny Court (PED24178) (Ward 10) - Page 5 of 8

### Surrounding Lands:

| North | Single Detached Dwellings. | Single Residential "R2-9"<br>Zone, Modified. |
|-------|----------------------------|--|
| South | Niagara Escarpment.        | Open Space "OS-3" Zone,<br>Modified.         |
| East  | Single Detached Dwellings. | Single Residential "R1-4"<br>Zone, Modified. |
| West  | Single Detached Dwellings. | Single Residential "R2" Zone                 |

### POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

#### **Provincial Policy Framework**

The Provincial Planning Policy framework is established through the *Planning Act* (Section 3) and the Provincial Policy Statement (2020). The *Planning Act* requires that all municipal land use decisions affecting planning matters be consistent with the Provincial Policy Statement. It is noted that the Provincial Planning Statement (2024) does not come into affect until October 20, 2024, and therefore this application is subject to the Provincial Policy Statement (2020).

The mechanism for the implementation of the Provincial plans and policies is through the Official Plan. Through the preparation, adoption and subsequent approval by the Ontario Land Tribunal, the City of Hamilton has established the Urban Hamilton Official Plan, which contains local policies for the implementation of the Provincial planning policy framework. As such, matters of provincial interest (i.e., efficiency of land use) are discussed in the Official Plan analysis that follows.

As the application for Zoning By-law Amendment complies with the Urban Hamilton Official Plan, it is staff's opinion that the application is:

- Consistent with Section 3 of the *Planning Act*;
- Consistent with the Provincial Policy Statement (2020); and,
- Conforms to A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2019, as amended).

#### SUBJECT: Application for a Zoning By-law Amendment for Lands Located at 48 Jenny Court (PED24178) (Ward 10) - Page 6 of 8

### Niagara Escarpment Plan (2017)

The policies of the Niagara Escarpment Plan (2017) apply to any planning decision throughout the Niagara Escarpment Plan Area. The subject property is designated "Urban Area" within the Niagara Escarpment Plan and is located outside the Niagara Escarpment Plan Area of Development Control. Therefore, a Development Permit from the Niagara Escarpment Commission is not required. The Niagara Escarpment Plan area is governed by the Niagara Escarpment Commission. Staff circulated the Niagara Escarpment Commission, and as per the comments from the Niagara Escarpment Commission (as detailed in Appendix "E" to Report PED24178), the proposal conforms with the applicable policies of the Niagara Escarpment Plan (2017). The future Consent application to create the proposed lots will be referred to the Niagara Escarpment Commission for further comment.

#### Urban Hamilton Official Plan and Western Development Area Secondary Plan

The subject lands are identified as "Neighbourhoods" on Schedule E – Urban Structure and designated "Neighbourhoods" on Schedule E-1 – Urban Land Use Designations in the Urban Hamilton Official Plan. The lands are further designated "Low Density Residential 2b" on Map B.7.1-1 – Western Development Area Secondary Plan – Land Use Plan.

The subject lands have access to open space and park uses, such as John Santarelli Plateau Park, and are in proximity to commercial and institutional facilities serving residents. The proposed development of two single detached dwellings is compatible with the surrounding low density residential area, which primarily consists of single detached dwellings, while maintaining the neighbourhood's low rise built form.

In terms of residential intensification, the proposal to demolish the existing single detached dwelling and construct two new single detached dwellings will contribute to gentle housing intensification. The proposal integrates well with the existing built form and scale of surrounding properties, with both new dwellings being two storeys in height, which is consistent with the scale and orientation of the surrounding area. The proposal maintains the low rise built form in the existing streetscape and conforms to the "Neighbourhoods" designation policies of the Urban Hamilton Official Plan.

The "Low Density Residential 2b" designation of the Western Development Area Secondary Plan permits single, semi-detached, and duplex dwellings with a density ranging from 1 to 29 units per net residential hectare. The proposed development, of two single detached dwellings on two lots of approximately 0.06 hectares, equates to 16 units per hectare, thus conforming to the density requirement. As mentioned above, through Official Plan Amendment No. 202 of the Urban Hamilton Official Plan, which established the City's Low Density Residential Zones under Zoning By-law No. 05-200,

#### SUBJECT: Application for a Zoning By-law Amendment for Lands Located at 48 Jenny Court (PED24178) (Ward 10) - Page 7 of 8

the density ranges and permitted uses established in the Western Development Area Secondary Plan have been not withstood. As a result, the policies of Volume 1 now prevail regarding permitted uses, built form, density ranges, and height, rendering the previously indicated density range no longer applicable.

Based on the policy analysis provided in Appendix "D" attached to Report PED24178, the proposal complies with the Urban Hamilton Official Plan and the Western Development Area Secondary Plan.

### Stoney Creek Zoning By-law No. 3692-92

The subject property is zoned Neighbourhood Development "ND" Zone in the former City of Stoney Creek Zoning By-law 3692-92. The Neighbourhood Development "ND" Zone does not permit new residential uses which necessitated the need for a Zoning By-law Amendment to facilitate the proposal.

### City of Hamilton Zoning By-law No. 05-200

The proposed Amended Zoning By-law Amendment is for a change in zoning from the Neighbourhood Development "ND" Zone to the Low Density Residential "R1" Zone, to permit single detached dwellings. The "R1" Zone also permits semi-detached dwellings and street townhouse dwellings, in accordance with the policies of Volume 1 of the Urban Hamilton Official Plan. Zoning staff have reviewed this property as a through lot and there are no modifications required to the "R1" Zone.

It is appropriate to include the subject site within the City of Hamilton Zoning By-law No. 05-200 to permit single detached dwellings. The proposed redevelopment conforms to the Low Density Residential "R1" Zone.

### ANALYSIS AND RATIONALE FOR RECOMMENDATION

- 1. The proposal has merit and can be supported for the following reasons:
  - (i) It is consistent with the Provincial Policy Statement (2020), conforms to A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2019, as amended), and does not conflict with the Niagara Escarpment Plan;
  - (ii) It complies with the Urban Hamilton Official Plan and the Western Development Area Secondary Plan; and,
  - (iii) It is compatible with existing development in the immediate area, and it represents good planning by, among other things, providing an efficient urban form, increasing the housing stock, achieving the planned urban structure and supports the achievement of a complete community.

#### SUBJECT: Application for a Zoning By-law Amendment for Lands Located at 48 Jenny Court (PED24178) (Ward 10) - Page 8 of 8

2. Zoning By-law Amendment

The subject lands are zoned Neighbourhood Development "ND" Zone in the former City of Stoney Creek Zoning By-law No. 3692-92. The Zoning By-law Amendment proposes to change the zoning to the Low Density Residential "R1" Zone, in City of Hamilton Zoning By-law No. 05-200. Staff are satisfied that the proposal complies with and meets the intent of the "Neighbourhoods" designation policies in the Urban Hamilton Official Plan and the "Low Density Residential 2b" policies of the Western Development Area Secondary Plan.

Therefore, staff support the proposed Zoning By-law Amendment.

### ALTERNATIVES FOR CONSIDERATION

Should the applications be denied, the subject land can be used in accordance with the Neighbourhood Development "ND" Zone in former City of Stoney Creek Zoning By-law No. 3692-92, which permits single detached dwellings and limited agricultural type uses.

### APPENDICES AND SCHEDULES ATTACHED

Appendix "A" to Report PED24178 – Location Map Appendix "B" to Report PED24178 – Zoning By-law Amendment Appendix "C" to Report PED24178 – Concept Plan Appendix "D" to Report PED24178 – Policy Review Appendix "E" to Report PED24178 – Staff and Agency Comments Appendix "F" to Report PED24178 – Public Comments

DM:sd

Appendix "A" to Report PED24178 Page 1 of 1



Page 86 of 507

Appendix "B" to Report PED24178 Page 1 of 2

Authority: Item, Report (PEDXXX) CM: October 9, 2024 Ward: 10

Bill No.

## **CITY OF HAMILTON**

#### BY-LAW NO.

#### To amend Zoning By-law No. 05-200 with respect to lands located at 48 Jenny Court, Stoney Creek

**WHEREAS** Council approved Item \_\_\_\_ of Report PEDXXX of the Planning Committee, at its meeting held on October 9, 2024;

NOW THEREFORE Council amends Zoning By-law No. 05-200 as follows:

- That Schedule "A" Zoning Maps, Map No. 1358 is amended by adding lands to the Low Density Residential (R1) Zone, for the lands known as 48 Jenny Court, Stoney Creek, the extent, and boundaries of which are shown on Schedule "A" attached to and forming part of this By-law.
- 2. That no building or structure shall be erected, altered, extended, or enlarged, nor shall any building or structure or part thereof be used, nor shall any land be used, except in accordance with the provisions of the Low Density Residential (R1) Zone.
- 3. That the Clerk is hereby authorized and directed to proceed with the giving of notice of the passing of this By-law in accordance with the *Planning Act.*

PASSED this \_\_\_\_\_ , 2024

A. Horwath Mayor M. Trennum City Clerk

ZAC-23-004

### Appendix "B" to Report PED24178 Page 2 of 2



#### Appendix "C" to Report PED24178 Page 1 of 12



Page 89 of 507

#### Appendix "C" to Report PED24178 Page 2 of 12



Page 90 of 507

### Appendix "C" to Report PED24178 Page 3 of 12



### Appendix "C" to Report PED24178 Page 4 of 12



Page 92 of 507

### Appendix "C" to Report PED24178 Page 5 of 12



Page 93 of 507

### Appendix "C" to Report PED24178 Page 6 of 12



Page 94 of 507

# Appendix "C" to Report PED24178 Page 7 of 12



Page 95 of 507

Appendix "C" to Report PED24178 Page 8 of 12



Page 96 of 507

#### Appendix "C" to Report PED24178 Page 9 of 12



Page 97 of 507

#### Appendix "C" to Report PED24178 Page 10 of 12



#### Appendix "C" to Report PED24178 Page 11 of 12



Page 99 of 507

#### Appendix "C" to Report PED24178 Page 12 of 12



### SUMMARY OF POLICY REVIEW

The following policies, amongst others, apply to the proposal.

| Theme and Policy              | Summary of Policy or Issue   | Staff Response  |  |
|-------------------------------|--|---|--|
| Niagara Escarpment Plan       |  |   |  |
| Policy/Designation<br>1.7.4   | Proposed uses and new lot creation may<br>be permitted in the Urban Area if they<br>conform to Development Criteria,<br>Objectives, and applicable zoning by-<br>laws that are not in conflict with the<br>Niagara Escarpment Plan. Changes to<br>permitted uses, expansions, alterations,<br>or new lot creation within the Urban Area<br>designation do not require an<br>amendment to the Niagara Escarpment<br>Plan. | Within the Urban Area designation, the proposed uses and<br>lot creation are permitted. The subject lands are an existing<br>lot of record for residential use and do not encroach into the<br>adjacent Escarpment Natural Area, separated by Jenny<br>Court. The subject lands are outside the Niagara<br>Escarpment Plan Area of Development Control and within<br>the Urban Area designation, so a Development Permit from<br>the Niagara Escarpment Commission is not required, and<br>the City's Zoning By-law regulates the land use. The<br>proposed Zoning By-law Amendment application adheres to<br>the Development Criteria and Objectives of the Niagara<br>Escarpment Plan, as well as local planning policies. The<br>future Consent application will be referred to the Niagara<br>Escarpment Commission for further comment.<br>The proposal complies with this policy. |  |
| Lirban Hamilton Official Plan |  |   |  |
| Residential                   | Residential intensification is encouraged  | The proposal complies with this policy as the subject lands   |  |
| Intensification               | throughout the entire built-up area.   | are located within the built-up area.   |  |
| Policies B.2.4.1.1            |  | The proposal complies with this policy.   |  |

| Theme and Policy   | Summary of Policy or Issue  | Staff Response  |
|--|---|---|
| Residential<br>Intensification<br>Evaluation<br>Policy: B.2.4.1.4  | Proposals are evaluated based on how<br>they build upon desirable established<br>patterns and built form and requires an<br>evaluation of compatible integration with<br>the surrounding area in terms of use,<br>scale, form, and character.   | The subject lands are situated within a stable, low-density<br>residential area. The proposal is designed to integrate with<br>the existing neighbourhood character, ensuring compatibility<br>in terms of use, form, scale, and massing. There are no<br>anticipated impacts on the surrounding low-density<br>residential areas.  |
|  | This policy also considers evaluating the<br>proposal against the Urban Structure to<br>ensure that the overall structure goals of<br>the Urban Hamilton Official Plan are also<br>achieved.  | Additionally, the proposed single detached dwellings align<br>with the Low Density Residential (R1) Zone of the City of<br>Hamilton Zoning By-law No. 05-200.<br>The proposal complies with this policy.  |
| Residential<br>Intensification<br>within the<br>Neighbourhoods<br>Designation<br>Policies: B.2.4.2.1,<br>B.2.4.2.2 | Residential intensification within the built-<br>up area and on lands designated as<br>Neighbourhoods on Schedule E-1 must<br>comply with the Neighbourhoods<br>Designation policies. When evaluating<br>applications for such developments,<br>factors include compatibility with adjacent<br>land uses (e.g., shadowing, noise, and<br>traffic), the height and massing of<br>proposed buildings, and transitions in<br>height and density.<br>Consideration will also be given to the<br>lot's relationship to the neighbourhood lot<br>pattern, the provision of amenity space,<br>and the maintenance of streetscape<br>patterns. The proposal must complement<br>the neighbourhood's functions, conserve<br>cultural heritage resources, and address<br>infrastructure and transportation capacity. | The proposed development aligns with the policies for<br>residential intensification within the Neighbourhoods<br>designation and maintains the existing character of the<br>neighbourhood. It is compatible with adjacent residential<br>land uses in terms of massing and height. The development<br>preserves the streetscape along Jenny Court, replicating the<br>existing lot fabric and massing of single detached dwellings,<br>while meeting setback and lot coverage requirements.<br>Additionally, the development will utilize existing municipal<br>infrastructure for water and wastewater. The applicant will<br>be required to extend the sanitary and storm sewers along<br>the entire frontage of the subject site to service the<br>proposed development, as discussed in greater detail in<br>Appendix "E" attached to Report PED24178.<br>The proposal complies with these policies. |

| Theme and Policy                 | Summary of Policy or Issue  | Staff Response   |
|----------------------------------|---|--|
| Archaeology<br>Policy B.3.4.4.3  | Areas identified as having archaeological potential on Appendix F-4, an archaeological assessment must be submitted prior to or at the time of application for certain planning matters under the <i>Planning Act.</i>                        | The subject property meets three of the ten criteria used by<br>the City of Hamilton and Ministry of Citizenship and<br>Multiculturalism for determining archaeological potential. As<br>this is a demolition and a redevelopment proposal and the<br>lands are previously disturbed, a written caution is to be<br>added to future consent agreement.<br>The proposal complies with this policy.  |
| Trees<br>Policy C.2.11.1         | The City recognizes the importance of<br>trees and woodlands to the health and<br>quality of life in our community. The City<br>shall encourage sustainable forestry<br>practices and the protection and<br>restoration of trees and forests. | <ul> <li>GLN Farm &amp; Forest Research Co. Ltd. prepared a Tree<br/>Protection Plan and a Landscape Plan dated June 2, 2024,<br/>by Michael Plowman (A.D Horticulture). The inventory<br/>includes 45 trees. The decision to retain trees is to be based<br/>on condition, aesthetics, age, and species. 15 trees are<br/>proposed to be removed as they will be impacted by<br/>construction activities (such as grading within the root zone).<br/>The trees slated for removal include Austrian Pine and<br/>Eastern White Cedar. Trees are being preserved on the<br/>neighbouring property, with an arborist on-site to ensure<br/>their protection.</li> <li>To maintain existing tree cover, one-for-one compensation<br/>is required for any tree (10 cm DBH or greater) that is<br/>proposed for removal. Consequently, compensation must be<br/>provided for 15 trees, which will be addressed in the future<br/>consent application through the Consent Agreement.</li> <li>The proposal complies with this policy.</li> </ul> |
| Infrastructure<br>Policy C.5.3.6 | All redevelopment within the urban area<br>shall be connected to the City's water<br>and wastewater system.   | The existing lot is connected to the municipal watermain<br>fronting the site along Maple Drive. There is a 0.3 m reserve<br>located along the entire frontage of the subject site on<br>Maple Drive, which needs to be lifted prior to any new<br>services being connected. There are no municipal storm or<br>sanitary sewers fronting the site along Maple Drive or Jenny<br>Court.   |

| Theme and Policy                                | Summary of Policy or Issue   | Staff Response  |
|---|--|---|
| Infrastructure<br>Policy<br>C.5.3.6 (Continued) |  | The owner/applicant must extend the sanitary and storm<br>sewers along Jenny Court currently terminated towards the<br>northeast of the subject lands along the entire frontage of<br>the subject site to service the two proposed dwellings<br>through an External Works Agreement and ECA, which will<br>be addressed through conditions of approval of the future<br>Consent to sever application. |
| Urbon Systems and                               | Decidential internification in established   | The proposal complies with this policy.   |
| Designations                                    | Neighbourhoods must maintain the existing character and enhance the scale  | existing single detached dwelling and constructing two new single detached dwellings. The proposal will facilitate a  |
| Policies: E.3.2.4,<br>E.3.2.13                  | and character of the residential area. The<br>City supports such intensification in line<br>with relevant policies to ensure<br>compatibility with the neighbourhood's<br>established character. | form of residential intensification that is compatible with the<br>existing built form, scale, and character of surrounding<br>development. The new two storey dwellings will match the<br>height, scale, and orientation of the existing residences<br>along Jenny Court.  |
|   |  | In terms of urban design, the proposal features high-quality<br>design that respects the existing character, built form, and<br>landscape. It prioritizes preserving the prominent views of<br>the Niagara Escarpment and conserving the adjacent<br>natural heritage features.   |
|   |  | The proposal complies with these policies.  |
| Urban Systems and<br>Designations:              | Low-density residential uses are preferred<br>within the interior of neighbourhoods and<br>are characterized by grade-oriented,  | The proposed development is situated in the interior of the neighbourhood on a local road. The proposed single detached dwellings are consistent with the existing  |
| Low Density<br>Residential                      | lower-profile buildings with direct unit access at grade.  | character of the neighbourhood, featuring a low-profile, grade-oriented layout with direct access to each unit.   |
| Policy E.3.4.1,<br>E.3.4.2, and E.3.4.3         | Uses permitted in low density residential<br>areas: a) shall include single-detached,<br>semi-detached, duplex, triplex, fourplex,<br>and street townhouse dwellings.                            | The proposed single detached dwellings are a permitted use in the low density residential category of the Neighbourhoods designation.   |

|  |   | <ul> <li>Through Official Plan Amendment No. 202 of the Urban<br/>Hamilton Official Plan, which established the City's Low<br/>Density Residential Zones under Zoning By-law No. 05-<br/>200, the density ranges and permitted uses established in<br/>the Western Development Area Secondary Plan have been<br/>notwithstood. As a result, the policies of Volume 1 now<br/>prevail regarding permitted uses, built form, density ranges,<br/>and height.</li> <li>The proposal complies with these policies.</li> </ul>  |
|--|---|--|
| Theme and Policy   | Summary of Policy or Issue  | Staff Response   |
| Urban Systems and<br>Designations:<br>Policy E.3.4.5,<br>E.3.4.6 | In low-density residential areas, buildings<br>must not exceed three storeys.<br>Development should avoid direct access<br>from major or minor arterial roads and<br>discourage back lotting along public<br>streets and parks.   | The proposed single detached dwelling units are designed<br>to comply with Zoning By-law provisions. The subject lands<br>are accessed from Jenny Court, which is classified as a<br>local public road. The proposed single-detached dwellings<br>back onto a local road, but this is an existing condition.<br>Since the lots are "through" lots, backing onto either Jenny<br>Court or Maple Drive is unavoidable.<br>Furthermore, an existing reserve along Maple Drive<br>restricts access onto Maple Drive from the proposed<br>dwellings. The inclusion of landscaping, careful design to<br>the rear façade of the dwellings, and a large landscape<br>boulevard within the Maple Drive right-of-way will help<br>mitigate the impact of the rear-lotted dwellings.<br>The proposal complies with these policies. |
| Western Developmer   | nt Area Secondary Plan  |  |
| Policy: B.1.5 a)   | Through Official Plan Amendment No. 202<br>of the Urban Hamilton Official Plan that<br>implemented the City's Low Density<br>Residential Zones under Zoning By-law<br>05-200, the density ranges, and uses<br>permitted within the Western Development<br>Area Secondary Plan have not<br>materialized and the policies of Volume 1 | As indicated above, the proposal conforms with the low<br>density residential policies of Volume 1 of the Urban<br>Hamilton Official Plan, including policies E.3.4.3, E.3.4.4,<br>and E.3.4.5.<br>The proposal complies with this policy.   |

|                   | (E.3.4.3, E.3.4.4, and E.3.4.5) prevail with<br>respect to permitted built form, density<br>ranges, and height. Accordingly, the<br>density range indicated in policy B.7.1.1.2<br>below, is no longer applicable.                       |   |
|-------------------|--|---|
| Theme and Policy  | Summary of Policy or Issue   | Staff Response  |
| Policy: B.7.1.1.2 | The Low Density Residential 2b<br>designation on Map B.7.1-1 of the Western<br>Development Area Land Use Plan permits<br>single, semi-detached, and duplex<br>dwellings. The allowable density ranges<br>from 1 to 29 units per hectare. | The proposed development, consisting of single-detached<br>dwellings on two lots each approximately 0.06 hectares,<br>results in a density of 16 units per hectare, meeting the<br>required density criteria. The Secondary Plan does not<br>offer additional guidelines for areas designated as "Low<br>Density Residential 2b. As discussed above, staff have<br>included this policy for information purposes, but it is not<br>directly applicable due to the amendments made through<br>Policy B.1.5 a) of Volume 2 of the UHOP. |

# Appendix "E" to Report PED24178 Page 1 of 6

#### **CONSULTATION – DEPARTMENTS AND AGENCIES**

| Department/Agency   | Comment   | Staff Response   |
|---|---|--|
| Development Engineering Section,<br>Growth Management Division,<br>Planning and Economic Development<br>Department. | There is currently a 0.3 m reserve along the<br>entire frontage of the subject site on Maple Drive.<br>There are currently no municipal storm or<br>sanitary sewers fronting the subject site along<br>Maple Drive or Jenny Court. There is a 300mmø<br>watermain fronting the site along Maple Drive.<br>The owner / applicant will be required to extend<br>the sanitary and storm sewers along the entire<br>frontage of the subject site to service the two<br>proposed dwellings.<br>Development Engineering supports the Zoning<br>By-law Amendment application; however, several<br>conditions must be met during the future Consent<br>application stage. These include submitting<br>Geotechnical and Hydrogeological Briefs to<br>address potential dewatering needs, making a<br>cash payment for future urbanization along the<br>Jenny Court frontage, submitting an<br>Environmental Compliance Application for<br>extensions to the municipal sewer mains,<br>securing an External Works Agreement for<br>necessary upgrades to municipal water and<br>sewer infrastructure and roadway reconstruction<br>along Maple Drive, and registering the consent<br>agreement with the future severance application<br>on title. | These matters regarding municipal<br>servicing extensions along Maple<br>Drive, urbanization of Jenny Court,<br>dewatering needs, and entering into a<br>Consent Agreement, will be<br>addressed through the future Consent<br>application to create the proposed<br>lots. |

| Department/Agency  | Comment   | Staff Response  |
|--|---|---|
| Waste Policy and Planning Section,<br>Waste Management Division, Public<br>Works Department  | The residential dwellings can set out their waste along the curbside in front of their dwelling units.  | Noted.  |
|  | The developer is responsible for all waste removal up until the time that municipal collection services are initiated.  |   |
| Legislative Approvals, Growth<br>Management Plan, Planning and<br>Economic Development Department                                    | The Owner and Agent should be made aware<br>that the addresses for this proposal will be<br>determined through the Consent process.   | This matter will be addressed through the future Consent application. |
| Canadian Pacific Railway Company   | Recommends that a condition be inserted in all<br>property and tenancy agreements and offers of<br>purchase and sale for all dwelling units in the<br>proposed buildings advising future residents of<br>noise and/or vibration arising from the nearby<br>railway right-of- way.   | This matter will be addressed through the future Consent application. |
| Transportation Planning Section,<br>Transportation Planning and Parking<br>Division, Planning and Economic<br>Development Department | Transportation Planning supports the Zoning By-<br>law Amendment (ZAC-23-004) as the existing<br>transportation network can accommodate the<br>proposed development. Due to the limited<br>number of residential units and the low projected<br>vehicular impact, a Transportation Impact Study<br>is not required. The Jenny Court right-of-way,<br>which is sufficiently wide at 64.0 meters, requires<br>no further land dedication. Additionally,<br>Transportation Planning does not provide<br>comments on driveway access for single, two, or<br>three-unit dwellings. | Noted.  |

# Appendix "E" to Report PED24178 Page 3 of 6

| Department/Agency | Comment  | Staff Response   |
|-------------------|--|--|
| Urban Forestry    | Forestry has approved the Arborist report and<br>tree preservation plans revised on June 2, 2024.<br>An invoice for a public tree permit will be issued<br>once the landscape plans are reviewed and<br>approved. Please submit the landscape plans as<br>soon as they are ready.  | The revised Landscape Plan was<br>approved by Forestry on August 21st,<br>and the invoice for street tree planting<br>fees has been sent to the applicant. |
| Alectra Utilities | The Engineering Design Department has<br>reviewed the Consent Application and provided<br>several key points for consideration. Developers<br>are advised to contact the ICI and Layouts<br>Department for Residential/Commercial electrical<br>service requirements.  | Noted.   |
|                   | Any relocation, modification, or removal of<br>existing hydro facilities will be at the owner's<br>expense, and developers will also be responsible<br>for the cost of civil work related to duct<br>structures, transformer foundations, and<br>associated distribution equipment. If an<br>easement is required, it will need to be acquired<br>by the developer. To ensure timely service,<br>Alectra Utilities requires a minimum of six months<br>notification to prepare design and procure<br>materials, with transformer procurement taking<br>approximately 20 weeks.<br>Additional guidelines include maintaining a safe |  |
|                   | distance from hydro poles, anchors, and<br>underground hydro plants during excavation,<br>unless approved and supervised by Alectra<br>Utilities, with associated costs being the owner's<br>responsibility.   |  |
| Department/Agency               | Comment   | Staff Response |  |
|---------------------------------|---|----------------|--|
| Alectra Utilities (Continued)   | Developers must contact Alectra Utilities for the<br>removal, isolation, or relocation of existing plants.<br>Prior to construction, it's essential to arrange for<br>underground hydro cable locates through Ontario<br>One. Compliance with clearance regulations is<br>mandatory according to the Ontario Building<br>Code, Electrical Safety Code, Occupational<br>Health and Safety Act, and CSA Standards for<br>both Overhead and Underground Systems.   |                |  |
| Enbridge Gas.                   | <ul> <li>Enbridge will review all planning and development notifications to determine their proximity and potential to impact our liquid pipeline network. If your notification is in proximity to an Enbridge liquid transmission pipeline, a formal response will be prepared and emailed by your specified deadline.</li> <li>Planning and development notifications not in proximity to an Enbridge transmission pipeline will not receive a response.</li> </ul>   | Noted.         |  |
| Hamilton Conservation Authority | The Hamilton Conservation Authority reviewed<br>the application to demolish an existing home and<br>construct two single-detached dwellings on a<br>0.12 ha property adjacent to the Niagara<br>Escarpment and Watercourse 4.0. The property<br>is outside the Niagara Escarpment Plan<br>Development Control Area and is separated from<br>Core Areas identified in the Urban Hamilton<br>Official Plan by Jenny Court. The Hamilton<br>Conservation Authority has no concerns related<br>to natural heritage and the proposed<br>development is consistent with the existing use. | Noted.         |  |

| Department/Agency                              | Comment   | Staff Response   |  |
|--|---|--|--|
| Hamilton Conservation Authority<br>(Continued) | The property is partially regulated by Ontario<br>Regulation 161/06 due to proximity to<br>Watercourse 4.0, requiring written permission<br>from HCA for any future development or site<br>alteration. HCA staff have no concerns regarding<br>natural hazards, as the site is outside flood and<br>erosion hazard zones. In conclusion, the<br>Hamilton Conservation Authority has no<br>objections to the proposed development but<br>emphasizes that written permission will be<br>necessary for any future work on the property.  |  |  |
| Niagara Escarpment Commission<br>(NEC)         | 48 Jenny Court, Hamilton (ARN<br>251800331054200) is located outside of the<br>Niagara Escarpment Development Control Area,<br>and as such, a Development Permit is not<br>required from our office for development on the<br>subject property. However, the property is<br>located within the Niagara Escarpment Plan Area<br>and is designated Urban Area by the Niagara<br>Escarpment Plan (2017). As such, proposed<br>uses and development activities on the property<br>shall conform with Parts 1.7 and 2 of the Niagara<br>Escarpment Plan, found here:<br><u>https://escarpment.org/planning/niagara-<br/>escarpment-plan/</u> . | Staff can confirm that the proposal is<br>for two single detached dwellings,<br>each on their own future lot to be<br>created via Consent. |  |
|  | The permitted uses for the Urban Area in Part<br>1.7.4 states: Proposed uses and the creation of<br>new lots may be permitted, subject to conformity<br>with Part 2, Development Criteria, the<br>Development Objectives and, where applicable,<br>zoning by-laws that are not in conflict with the<br>Niagara Escarpment Plan.   |  |  |

#### Appendix "E" to Report PED24178 Page 6 of 6

| Department/Agency   | Comment   | Staff Response |
|---|---|----------------|
| Niagara Escarpment Commission<br>(NEC) <b>(Continued)</b> | The NEP does not allow for detached secondary<br>dwelling units per Part 2.2.11c). As such,<br>provided the lots are formally severed prior to<br>construction of the two dwellings (one single<br>dwelling on each lot), we would have no<br>objections. |                |

#### Appendix "F" to Report PED24178 Page 1 of 2

#### Summary of Public Comments Received

| Comment Received (Concerns)   | Staff Response  |
|---|---|
| Exterior Design of Dwellings<br>Concern has been raised about preserving the<br>character and appeal of the street, with<br>requests for assurance that exterior finishes of<br>the proposed homes will align with the existing<br>homes.   | As the subject lands are not within a<br>designated heritage district or an identified<br>heritage asset, the City has limited authority to<br>control or enforce specific exterior finishes.<br>However, the proposed single-family dwellings<br>will be two storeys in height and will align with<br>the scale of other residences along Jenny<br>Court and Maple Avenue.   |
| Servicing<br>Concern has been raised about the potential<br>impact of the proposed development on water<br>pressure, which has already been an issue on<br>Jenny Court. There is a newer 2-inch water line<br>that runs through the backyards of #34, #38,<br>and #44 Jenny Court. It is requested that<br>assurance be provided that these homes will<br>not tie into the existing water line, as doing so<br>could further impact water pressure. | The servicing plan shows the proposed<br>dwellings will connect to the existing 300mm<br>watermain on Maple Drive, avoiding the 2-inch<br>water line mentioned. If approved, the<br>Owner/applicant must extend the sanitary and<br>storm sewers along the entire site frontage, as<br>there are no existing municipal sewers on<br>Maple Drive or Jenny Court. This extension<br>will be a requirement of the consent<br>agreement when the lots are created.<br>Additionally, at a later stage, during the<br>severance process and through a consent<br>agreement, the owner/applicant must provide<br>Geotechnical and Hydrogeological Briefs,<br>prepared by a qualified professional (P.Eng,<br>P.Geo), to assess soil and groundwater<br>conditions and potential dewatering needs, as<br>required by the Director of Hamilton Water and<br>Source Water Protection. |
| Traffic<br>Concern has been raised regarding the<br>increased traffic and the existing corner on<br>Jenny Court. Clarification is requested on what<br>measures the city proposes to address these<br>issues.   | No concern has been raised by Transportation<br>Planning staff and they support the proposed<br>development, stating that it can be generally<br>accommodated by the surrounding<br>transportation network.   |

#### Appendix "F" to Report PED24178 Page 2 of 2

Date: February 13, 2023 at 11:22:30 AM EST To: aman.hansra@hamilton.ca Cc

Subject: 48 Jenny Court

Good morning,

I write to you with respect to the proposed Zoning By-law Amendment Application for lands located at 48 Jenny Court, Stoney Creek, Ward 10.

Please provide an artistic rendering of the intended builds and advise what materials will be used on the exterior.

We request assurance that exterior finishes are kept more in keeping with the character of the street and existing homes. We are concerned that the charm
and appeal of our street is going to be compromised. We request confirmation that the homes will <u>NOT</u> be of a contemporary style, similar to new build on
Maple Drive.

Please advise of your intentions with respect to routing of water lines on Jenny Court.

We request assurance that our water pressure will not be impacted. Water pressure has always been an issue on Jenny. There is a newer (approx 27 years)
 2 inch water line that runs through the backyards of #34, #38 & #44 Jenny Court. These homes cannot tie into our water line as it will impact our water pressure further.

Please advise what the city proposes to do about the added traffic and blind corner on Jenny Court.

3. Jenny Court is a narrow street with a hazardous bend. Visibility is an issue when rounding the bend. Residents have to take the turn slowly and proceed with caution so as to not hit an approaching car or person. Jenny Court residents have brought their concerns to the City of Hamilton in the past but nothing was done about it. More traffic will most definitely add to the problem.

Thank you,

Page 114 of 507



# WELCOME TO THE CITY OF HAMILTON PLANNING COMMITTEE

October 1, 2024

Presented by: Tim Vrooman

# **PED24178** – (ZAC-23-004)

Application for a Zoning By-law Amendment for Lands Located at 48 Jenny Court, Stoney Creek.

Presented by: Tim Vrooman





SUBJECT PROPERTY

48 Jenny Court, Stoney Creek







### Page 217245078 Appendix A



### Page 218 24 5078 Appendix C















# Page 21245078 Appendix C























#### PLANNING & ECONOMIC DEVELOPMENT DEPARTMENT

11



# Hamilton







# Hamilton





## Pa**ge <u>130</u>245078** Photo 1





#### Existing Detached Dwelling on the Subject Lands





Single Detached Dwelling on the West





Single Detached Dwelling on the East





#### Open space (Niagara Escarpment) on the South



Page 134 of 507



# THANK YOU FOR ATTENDING

# THE CITY OF HAMILTON PLANNING COMMITTEE



#### CITY OF HAMILTON PLANNING AND ECONOMIC DEVELOPMENT DEPARTMENT Growth Management Division

| то:                | Chair and Members<br>Planning Committee  |
|--------------------|--|
| COMMITTEE DATE:    | October 1, 2024  |
| SUBJECT/REPORT NO: | Financial Policies for Development - Update to Rates for<br>"Over-sizing of Infrastructure" and "New Roads Servicing<br>Rate" (PED24174) (City Wide) |
| WARD(S) AFFECTED:  | City Wide  |
| PREPARED BY:       | Tim Winterton (905) 546-2424 Ext. 5418   |
| SUBMITTED BY:      | Ashraf Hanna<br>Director, Growth Management<br>Planning and Economic Development Department  |
| SIGNATURE:         | 11/0   |

#### RECOMMENDATION

- (a) That the updated rates for "Over-sizing of Infrastructure" and "New Roads Servicing Rate", attached as Appendix "A" to Report PED24174 respectively, be approved;
- (b) That the updated rates for "Over-sizing of Infrastructure" and "New Roads Servicing Rate" be adjusted annually on June 1 using Statistics Canada Quarterly, Non-Residential Building Construction Price Index (Table 18-10-0276-02);
- (c) That the updated rates for "Over-sizing of Infrastructure" and "New Roads Servicing Rate", attached as Appendix "A" to Report PED24174 apply to all development applications where a Subdivision, External Works, or Consent Agreements will be executed after Council's approval date of the new rates.

#### **EXECUTIVE SUMMARY**

A developer is responsible to pay the full cost of "local service" infrastructure for new developments. Where water, wastewater, stormwater, road and related infrastructure is larger than the "local size", the over-sized component of the service is paid by the City

#### SUBJECT: Financial Policies for Development - Update to Rates for "Over-sizing of Infrastructure" and "New Roads Servicing Rate" (PED24174) (City Wide) - Page 2 of 5

of Hamilton and funded from Development Charges on a fixed flat-rate basis. In addition, the City also pays from Development Charges for the full cost of above- and below-ground infrastructure (watermain, sewers, road) abutting lands dedicated for park and for residential stormwater management ponds, where the portion of street pond frontage is exceeding 8m in length.

This cost is referred to as the "City's Share" and is separated into two distinct rate categories:

- Over-sizing of Infrastructure (water, and sewer infrastructure); and,
- New Road Servicing (urban road infrastructure).

The New Roads Servicing Rates is also used to calculate a developer's share for road works abutting a property that will be constructed in the future by the City or another developer. The City collects the calculated fee as condition of development approval through a Subdivision, External Works, or Consent Agreement.

Historically, the rates for the City's Share of infrastructure have been adjusted annually using the Canadata Construction Cost Index; however, base costs have not been updated since 2010 in accordance with report PED10148. Additionally, as of October 2021 the Canadata Construction Cost Index no longer provides annual construction cost indexing data leading to the City using the Statistics Canada Quarterly, Non-Residential Building Construction Price Index (Table 18-10-0276-02) for yearly indexing. Given the City's recent completion of the 2024 Development Charges Background Study, Staff is recommending establishing updated rates derived from the costing and indexing assumptions used for the Study.

The proposed new rates attached as Appendix "A" to Report PED24174 reflect current construction costs and are recommended to be indexed annually in conjunction with Development Charge rates on June 1, using the Statistics Canada Quarterly, Non-Residential Building Construction Price Index (Table 18-10-0276-02) to reflect any fluctuation in construction costs.

#### Alternatives for Consideration – Not Applicable

#### FINANCIAL – STAFFING – LEGAL IMPLICATIONS

Financial: The cost to the City of over-sized infrastructure including the cost of works adjacent to lands dedicated for parks and road frontage of stormwater management ponds is Development Charge eligible and accounted for in the Development Charges calculation. As such, there is no financial cost

#### SUBJECT: Financial Policies for Development - Update to Rates for "Over-sizing of Infrastructure" and "New Roads Servicing Rate" (PED24174) (City Wide) - Page 3 of 5

to the City. The value of this infrastructure is included in the annual Capital Budget process and approved by Council.

- Staffing: There are no staffing implications with the implementation of these recommendations.
- Legal: There are no legal implications with the implementation of these recommendations.

#### HISTORICAL BACKGROUND

City Council, at its meeting held on July 5, 2010, approved the Update on Sidewalk and Financial Policies for Development (PED10148) (City Wide) which introduced new payment rates for over-sized infrastructure, roads abutting lands dedicated for parks, and the portion of roads abutting residential storm water management ponds. Since that time rates have been indexed annually using the Canadata Construction Cost Index and Statics Canada Quarterly, Non-Residential Building Construction Price Index (Table 18-10-0276-02); however, base costs have not been updated since 2010.

#### POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

The Over-sizing of Infrastructure and New Road Servicing Rates form part of the Council approved Comprehensive Development Guidelines and Financial Policies Manual.

#### **RELEVANT CONSULTATION**

The process of updating fixed-rates for over-sizing of infrastructure by Growth Management staff included consultation with staff in Financial Planning, Administration and Policy, Hamilton Water, and Transportation Planning and their consultants responsible for development of the costing methodologies used for the 2024 Development Charges Background Study.

#### ANALYSIS AND RATIONALE FOR RECOMMENDATION

A developer is responsible to pay the full cost of "local service" infrastructure for new developments. Where water, wastewater, stormwater, road and related infrastructure is larger than the "local size", the over-sized component of the service is paid by the City of Hamilton and funded from Development Charges. Infrastructure greater than the following sizes are considered over-sized and qualify for Development Charges funding:

Sanitary Sewers

- greater than 450mm diameter

# SUBJECT: Financial Policies for Development - Update to Rates for "Over-sizing of Infrastructure" and "New Roads Servicing Rate" (PED24174) (City Wide) - Page 4 of 5

| Storm Sewers              | - greater than 1200mm diameter                           |
|---------------------------|--|
| Watermains                | - greater than 300mm diameter                            |
| Pavement Width            | - wider than 8.0m (residential); 9.25m (non-residential) |
| Base Course Asphalt Depth | - depth greater than 80mm                                |
| Granular "A" Base Depth   | - depth greater than 150mm                               |
| Granular "B" Base Depth   | - depth greater than 300mm                               |

In addition, the City also pays from Development Charges for the full cost of above- and below-ground infrastructure (watermain, sewers, road) abutting lands dedicated for park and for residential stormwater management ponds, where the portion of street pond frontage is exceeding 8m in length, funded from Development Charges.

The City's contribution to the cost of infrastructure referred to generally as the "City's Share" is based on fixed-rates and is separated into two distinct rate categories:

- Oversizing of Infrastructure (water, and sewer infrastructure); and,
- New Road Servicing (urban road infrastructure).

The New Roads Servicing Rate is also used to calculate a developer's share for road works abutting a property that will be constructed in the future by the City or another developer. The City collects the calculated fee as condition of development approval through a Subdivision, External Works, or Consent Agreement.

Historically, these fixed-rates are adjusted annually using the Canadata Construction Cost Index; however, base costs have not been re-established using actual local construction cost data since 2010. Moreover, the Canadata Construction Cost Index no longer calculates annual construction cost indexing.

Therefore, Staff is recommending establishing new rates for "Over-sizing of Infrastructure" based on the "Water, Wastewater, Stormwater Development Charges 2023 Costing Methodology Update" (GM BluePlan)", dated September 26, 2023, prepared for the 2024 Development Charges Background Study. Similarly, staff is recommending that the "New Roads Servicing Rate" be updated utilizing the "Strategic Transportation Network Review (Arcadis) Appendix "C" Strategic Transportation Network Review Costing Tables", dated December 15, 2023, also prepared for the 2024 Development Charges Background Study.

The proposed new rates included as Appendix "A" attached to Report PED24174 reflect current construction costs and staff recommend they be indexed annually in conjunction with the indexing of Development Charge rates on June 1, using the Statistics Canada Quarterly, Non-Residential Building Construction Price Index (Table 18-10-0276-02) to reflect any fluctuation in construction costs.

# SUBJECT: Financial Policies for Development - Update to Rates for "Over-sizing of Infrastructure" and "New Roads Servicing Rate" (PED24174) (City Wide) - Page 5 of 5

#### ALTERNATIVES FOR CONSIDERATION

Not Applicable.

#### APPENDICES AND SCHEDULES ATTACHED

Appendix "A" to Report PED24174 – Over-sizing of Infrastructure and New Roads Servicing Rate

#### 2024 Over-sizing of Infrastructure

| WATERMAINS   |                     |  |                          |  |
|--|---------------------|--|--------------------------|--|
| Pipe Size  | )                   | Rate Per Metre of Pipe   |                          | Rate per Combination<br>Gate Valve with Air Valve<br>or Blow-off           |
| 300mm Ø  |                     | - NIL -  |                          | - NIL-   |
| 400mm Ø  | i                   | \$ 171.00  |                          | \$ 23,291.00   |
| NOTES  | <u> </u>            |  |                          |  |
| 1. Fo  | or 40<br>ice        | 00mm Ø stand-alone ai<br>per chamber is <b>\$ 15,27</b>                      | r valv<br><b>9.00</b> .  | e/blow-off chambers, the unit  |
| 2. Ti<br>si<br>aj  | ne C<br>zes<br>opro | ity's contribution towar<br>beyond 400mm Ø shall<br>val of the engineering o | ds the<br>be n<br>lesigr | e over-sized portion of pipe<br>egotiated at the time of<br>n by the City. |
|  |                     | SANITARY   | SEW                      | ERS  |
|  | Pi                  | ipe Size   |                          | Rate per Metre of Pipe   |
|  | 45                  | 50mm Ø   |                          | - NIL-   |
|  | 52                  | 25mm Ø   |                          | \$ 58.00   |
|  | 60                  | 00mm Ø   |                          | \$ 144.00  |
| 675mm Ø  |                     |  | \$ 328.00                |  |
| 750mm Ø  |                     |  | \$ 478.00                |  |
| 825mm Ø  |                     |  | \$ 613.00                |  |
| 900mm Ø  |                     |  | \$ 756.00                |  |
| 975mm Ø  |                     |  | \$ 1067.00               |  |
| 1050mm Ø   |                     |  | \$ 1,377.00              |  |
|  | 12                  | 00mm Ø   |                          | \$ 1,655.00  |
| SANITARY MANHOLES  |                     |  |                          |  |
| Manhole Size Rate Per Manhole  |                     | Rate Per Manhole   |                          |  |
|  | 12                  | 00mm Ø   |                          | - NIL -  |
|  | 15                  | 00mm Ø   |                          | \$ 3,411.00  |
|  | 18                  | 00mm Ø   |                          | \$ 5,406.00  |
|  | 24                  | 00mm Ø   |                          | \$ 12,505.00   |
| Note: The City will only cost share for over-sized manholes that are used in combination with over-sized sewer pipe. |                     |  |                          |  |

| STORM SEWERS   |                        |
|--|------------------------|
| Pipe Size  | Rate per Metre of Pipe |
| 1200mm Ø   | - NIL -                |
| 1350mm Ø   | \$ 490.00              |
| 1500mm Ø   | \$ 1,089.00            |
| 1650mm Ø   | \$ 1,740.00            |
| 1800mm Ø   | \$ 2,554.00            |
| 1950mm Ø   | \$ 3,314.00            |
| 2100mm Ø   | \$ 4,123.00            |
| Note: Storm sewer over-sizing is applicable on the minor storm system only.  |                        |
| STORM M  | ANHOLES                |
| Manhole Size Rate Per Manhole  |                        |
| 2400mm Ø   | - NIL -                |
| 3000mm Ø   | \$ 7,266.00            |
| 3600mm Ø   | \$ 56,172.00           |
| <u>Note</u> : The City will only cost share for over-sized manholes that are used in combination with over-sized sewer pipe. |                        |

#### 2024 Over-sizing of Infrastructure

#### 2024 Over-sizing of Infrastructure

| Roads  |                         |   |
|--|-------------------------|---|
| ltem   | Rate Per m <sup>2</sup> | Description   |
| Binder<br>Asphalt and<br>Granular<br>Base                                | \$ 78.00                | Extra <b>WIDTH</b> over 8.0m of:<br>150mm Granular "A"<br>300mm Granular "B"<br>80mm Superpave 19.0 (Traffic Category<br>'C') PG 58-28 Binder Asphalt |
| Surface<br>Asphalt   | \$ 23.00                | Extra <b>WIDTH</b> over 8.0m of:<br>40mm Superpave 9.5 (Traffic Category<br>'C') PG 58-28 Surface Asphalt   |
|  | \$ 2.00                 | Full <b>WIDTH</b> of:<br>40mm Superpave 12.5 (Traffic Category<br>'D') PG 64-28 Surface Asphalt   |
| Binder<br>Asphalt  | \$ 11.00                | Extra <b>DEPTH</b> for:<br>100mm Superpave 19.0 (Traffic<br>Category 'C') PG 58-28 Binder Asphalt   |
|  | \$ 27.00                | Extra <b>DEPTH</b> for:<br>120mm Superpave 19.0 (Traffic<br>Category 'D') PG 64-28<br>Binder Asphalt  |
| Granular<br>Base   | \$ 10.00                | Extra <b>DEPTH</b> for:<br>450 mm Granular "B" Base   |
| Note: For non-residential roads Extra Width applies to width over 9.25m. |                         |   |

| ITEM  | Rate per Metre of<br>Property Frontage |
|---|--|
| Curbs and Sub-drains                              | \$ 103.00                              |
| Street catch-basins<br>and connections            | \$ 57.00                               |
| Asphalt pavement<br>(up to binder course asphalt) | \$ 312.00                              |
| Asphalt pavement<br>(surface course asphalt)      | \$ 66.00                               |
| Sidewalk (both sides)                             | \$ 147.00                              |
| Street lighting                                   | \$ 37.00                               |
| Utility trenching                                 | \$ 23.00                               |
| Local Storm Sewer                                 | \$ 183.00                              |

#### 2024 New Roads Servicing Rate for Individual Items

#### 2024 New Roads Servicing Rate for Cost Sharing of Roads Adjacent to Stormwater Management Ponds and Parks



#### 2024 New Roads Servicing Rate for Calculating Road Urbanization

| New Roads Servicing Rate<br>for Calculating Road Urbanization<br>(includes storm sewer) |           |
|---|-----------|
| With Sidewalk =   | \$ 928.00 |
| Without Sidewalk =  | \$ 780.00 |



#### **CITY OF HAMILTON** PLANNING AND ECONOMIC DEVELOPMENT DEPARTMENT **Planning Division**

Hamilton

| TO:                | Chair and Members<br>Planning Committee  |
|--------------------|--|
| COMMITTEE DATE:    | October 1, 2024  |
| SUBJECT/REPORT NO: | Green Building Standards (PED24114) (Urban Areas – City<br>Wide)   |
| WARD(S) AFFECTED:  | Urban Areas – City Wide  |
| PREPARED BY:       | Mallory Smith (905) 546-2424 Ext. 1249   |
| SUBMITTED BY:      | Anita Fabac<br>Acting Director, Planning and Chief Planner<br>Planning and Economic Development Department |
| SIGNATURE:         | auto Jackae  |
|                    |  |

#### RECOMMENDATION

- That the Green Building Standards Final Report attached as Appendix "A" to Report (a) PED24114, be endorsed;
- That the Green Building Standards Guidebook attached as Appendix "A" to Report (b) PED24114, be endorsed;
- That the Green Building Standards Baseline Review Report attached as Appendix "A" (c) to Report PED24114, be received;
- (d) That Planning and Economic Development Department staff be directed to develop an Implementation Plan for the Green Building Standards, including the review of financial incentives through Community Improvement Plans, and report back to General Issues Committee in Q1 of 2025;
- (e) That the Green Building Standards be implemented as a two year Pilot Project and that staff report back to the Planning Committee in Q1, 2026 with an update on the outcomes and future recommendations.
# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 2 of 14

(f) That Item 22S, public consultation on sustainable building and development guidelines for low density residential uses, be removed from the Outstanding Business List.

#### EXECUTIVE SUMMARY

The purpose of the Green Building Standards is to improve the environmental performance of new industrial, commercial, institutional, and residential development within the urban areas of the city. The Green Building Standards will be applied to all new industrial, commercial, institutional, and residential development within the urban areas under the following condition:

• Where an application is made under the *Planning Act* for a Plan of Subdivision or is subject to the City of Hamilton Site Plan Control By-law.

**Note:** As a result of amendments to the *Planning Act* through Bill 23, projects with 10 or fewer residential units are not subject to Site Plan Control. As a result, the Green Building Standards will not apply to low density residential developments of less than 10 units.

The Green Building Standards will include an assessment tool to form part of the submission requirements for Site Plan and Plan of Subdivision applications. The assessment tool and accompanying Guidebook are attached as Appendix "A" to Report PED24114.

The Green Building Standards will aid in evaluating development applications through the lens of sustainability, energy, and climate resilience, by providing performance requirements across a range of Impact Categories for buildings and site design. The development of the Green Building Standards was informed by City of Hamilton's current sustainability initiatives and priorities, engagement with interested parties, and provincial and local policy and regulations.

The Green Building Standards are grouped into five Impact Categories. Impact Categories are broad themes that help to organize the Performance Requirements.

The five overarching Green Building Standards Impact Categories are:

- **Energy & Carbon:** Promotes energy-efficient buildings that lower operating costs, reduce greenhouse gas emissions, and improve building resilience;
- **Ecology & Biodiversity:** Preserves, restores, and enhances the natural environment within the development area;
- **Water:** Reducing potable water use for indoor and outdoor water uses, water metering, and rainwater management;
- **Waste Management & Materials:** Reducing waste generation during construction and the operational phases of development; and,
- **Community & Urban Design:** Promotes a sense of place by preserving heritage and cultural features, local food production, healthy practices, and inclusion. This Impact

safe, and prosperous community, in a sustainable manner.

OUR Culture: Collective Ownership, Steadfast Integrity, Courageous Change, Sensational Service, Engaged Empowered Employees.

OUR Vision: To be the best place to raise a child and age successfully.

OUR Mission: To provide high quality cost conscious public services that contribute to a healthy,

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 3 of 14

Category includes educating residents on sustainability features in their community.

Each Impact Category includes several Performance Requirements. Performance Requirements include metrics and criteria to be achieved to support the intent of the Impact Category. The metrics are categorized as either Tier 1 (mandatory), or Tier 2 (optional). Some metrics have a Tier 1 and a Tier 2 level of compliance, while others may have just one tier of compliance. The Impact Categories are explained in detail within the Final Report, attached as Appendix "A" to Report PED24114.

The Green Building Standards align with the stated goals of the City's Corporate Goals and Areas of Focus for Climate Change Mitigation and Adaptation which was presented in December 2019 to the Corporate Climate Change Task Force through Report CMO19008/HSC19073. Goal 1 of the Corporate Goals and Areas of Focus for Climate Change Mitigation and Adaptation is to increase the number of new and existing highperformance state-of- the-art buildings that improve energy efficiency and adapt to a changing climate. The high impact action associated with that goal is for the city to work within its jurisdiction to achieve a high level of environmental performance in future private sector construction. The goal identifies six areas of focus for further work, including, to produce information materials and best practice guidelines related to green building practices. The Green Building Standards (GBS) is an implementation tool of the City's Climate Action Strategy, which was adopted by Council in August 2022 through Report CM22016/PED22058(a)/HSC22030(a).

The Green Building Standards are aligned with multiple objectives identified by the city through various plans and strategies, including the Urban Hamilton Official Plan, and as such, the Green Building Standards play an important role in guiding the development and evolution of Hamilton's communities.

#### Alternatives for Consideration – See Page 13

#### FINANCIAL – STAFFING – LEGAL IMPLICATIONS

- Financial: Will report back with any Financial and Staffing needs when staff bring forward the implementation plan and financial incentives in Q1 2025.
- Staffing: Will report back with any Financial and Staffing needs when staff bring forward the implementation plan and financial incentives in Q1 2025.
- Legal: N/A

#### HISTORICAL BACKGROUND

In October 2015, Council endorsed "Taking Action on Climate Change in Hamilton – A

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 4 of 14

Community Plan". In 2019, Council further expanded its commitment to climate action by adopting a Climate Emergency Declaration and directing staff to identify actions to achieve net-zero carbon emissions before 2050. In 2019, the City's Corporate Goals and Areas of Focus for Climate Change Mitigation and Adaptation was presented to the Corporate Climate Change Task Force through Report CMO19008/HSC19073. Goal 1 of the Corporate Goals and Areas of Focus of Focus for Climate Change Mitigation and Adaptation was to increase the number of new and existing high-performance state-of- the-art buildings that improve energy efficiency and adapt to a changing climate. The goal identifies six areas of focus for further work, including, to produce information materials and best practice guidelines related to green building practices.

In December 2020, the City retained WSP Canada Inc. (WSP) to establish a set of criteria for the evaluation of low density residential development proposals against the objectives of achieving sustainable and resilient communities that reduce greenhouse gas (GHG), carbon emissions, and decrease energy usage and water consumption. The Report was titled "Sustainable Building and Development Guidelines Phase 1 – Low Density" and was presented to Planning Committee on September 6, 2022 (PED22185).

In August 2022, Council endorsed the Climate Change Impact Adaptation Plan and the Community Energy and Emissions Plan (PED22058(a)), which comprised Hamilton's Climate Action Strategy for achieving the goal of net-zero carbon emissions by 2050. One of the recommendations of the Community Energy and Emissions Plan was the development of a Green Building Standard.

At the direction of Planning Committee, the project plan expanded the scope to include all residential, industrial, commercial, and institutional uses. The project was rebranded as the "Green Building Standards". The Green Building Standards is an implementation tool for the policies and recommendations of both the Community Energy and Emissions Plan and the City's Climate Action Strategy. In summer of 2023 WSP was retained to continue work on the expanded scope of the project. The project team has since continued to develop the Green Building Standards including a review of other municipalities' standards, City of Hamilton's strategic goals and the unique policy framework, and consultation. A baseline review and background report that was framed by City of Hamilton policy and conversations with staff, attached as Appendix "A" to this report, launched the beginning of the Green Building Standards project.

Following the baseline report, the next phase included workshops with city staff, the development industry, and interested parties including environmental advocacy groups and framed the impact categories and performance metrics of the project. The next phase refined the performance metrics, continued consultation, and included public feedback. Consultation was commenced on the Green Building Standards project with the purpose of educating the public on the purpose of the project, confirming the direction of the project and the impact categories, confirming the performance metrics, and engaging with the development industry for opportunities and challenges related to the project.

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 5 of 14

A full review of the work that led to the completion of the Green Building Standards is found in the Background Review and the Final Report, attached as Appendix "A" to Report PED24114.

The Green Building Standards are an implementation tool that utilizes the policy direction and goals of the aforementioned documents to form performance requirements that will be applied to new developments to help achieve the City's climate action goals. The Green Building Standards are a product of the research, work, and consultation that went into producing the goals and policies of the City's various efforts to combat climate change and offer a tangible way to implement the efforts of that work moving forward.

The Green Building Standards represent one of the most tangible ways for the city to direct and influence more sustainable community development practices. While the City's Urban Hamilton Official Plan establishes broad sustainable policy direction, the Green Building Standards should be considered an important implementation tool, along with other land use planning instruments, such as the City's Zoning By-laws. The Green Building Standards afford the city an opportunity to address a breadth of emerging challenges associated with development, such as public health, climate change, energy, and resource use.

#### POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

#### 1.0 Provincial Policy Framework

The Provincial Policy Statement (2020) affirms that planning authorities shall support energy conservation and efficiency, improved air quality, reduced greenhouse gas emissions, and preparing for the impacts of a changing climate through land use and development patterns which promote design and orientation which maximizes energy efficiency and conservation and considers the mitigating effects of vegetation and green infrastructure.

One of the Guiding Principles of the A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2020) is to integrate climate change considerations into planning and managing growth such as planning for more resilient communities and infrastructure, which are adaptive to the impacts of a changing climate and moving towards environmentally sustainable communities by incorporating approaches to reduce greenhouse gas emissions. A goal set in the Growth Plan is to develop strategies to reduce greenhouse gas emissions and improve resilience through the identification of vulnerabilities to climate change, land use planning, planning for infrastructure, including transit and energy, green infrastructure, and low impact development.

The Growth Plan provides direction for development, infrastructure planning and the protection of resources in the context of growth management. Broadly, issue areas include complete communities, compact urban form, growth management, and greenfield density and intensification minimum targets, a number of which are addressed through the City's Official Plans. The City's Green Building Standards can advance the City's land use planning framework to further implement and conform to the Growth Plan by:

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 6 of 14

- Addressing the environmental design associated with encouraging complete communities;
- Supporting and encouraging intensification and mixed-use development;
- Providing mechanisms for residents and visitors to access and use alternative and active forms of transportation;
- Supporting the City's transition toward a next-zero community;
- Implementing low impact development (LID); and,
- Protecting natural and cultural heritage, agriculture, and water resource systems.

The Green Building Standards align with environmental policies within the Growth Plan through encouraging built forms that improve resiliency, increase energy efficiency, and prioritize environmental design.

#### 2.0 Urban Hamilton Official Plan

The Urban Hamilton Official Plan includes policies that encourage the reduction of greenhouse gases and the increase of energy efficient development. Chapter B of the Urban Hamilton Official Plan supports energy efficient and environmental designed development through a number of policies.

In Volume 1, Policy B.1.2, the City establishes the urgent need to respond to the impacts of a changing climate, referencing the Climate Emergency declaration and establishing a goal of achieving net zero carbon emissions by 2050. Several goals and policies of the Urban Hamilton Official Plan both directly and indirectly contribute to improvement of air quality, the reduction of greenhouse gas emissions, minimizing vulnerability to climate impacts, and other climate related actions that are closely aligned with the City's Green Building Standards, including:

- Promoting compact, mixed use urban communities;
- Integrating the transportation network to include all modes of transportation;
- Promoting active transportation, including walking, and cycling, and the use of public transit;
- Achieving a natural heritage ecosystem through the protection and enhancement of natural heritage features and functions;
- Implementing urban design features to support sustainable development;
- Enhancing vegetative cover; and,
- Reducing the heat island effect through the use of reflective roofs, green roofs, natural landscaping, and increasing the tree canopy.

Volume 1, Policy B.3.7 states that the City shall support energy efficient and environmental designed development through approval of planning applications, including applications for zoning by-law amendments, site plan approval, and plans of subdivision or condominium, as appropriate.

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 7 of 14

This section of the Urban Hamilton Official Plan also provides direction to respond to the impacts of a changing climate. This includes direction for the City to establish and update Sustainable Building and Development Guidelines (Policy B.3.7.3) and includes a comprehensive list of energy efficient and environmental design considerations through Policy B.3.7.2 that should be considered as part of the Green Building Standards. Given the relevance and importance of this policy to the development of the Standards, a comprehensive list of the design considerations included in Policy B.3.7.2 is provided below:

- Use of third-party certification and rating systems (e.g., Leadership in Energy and Environmental Design (LEED));
- Renewable energy or alternative energy systems;
- Cogeneration energy systems;
- Green roofs, reflective roofs, or other design interventions to minimize building heat loss and capture or retain solar heat;
- Building orientation to maximize solar or wind energy;
- Building design that encourages use of active transportation, transit, and alternative fuel and energy conserving vehicles;
- Energy conservation initiatives (e.g., energy demand management);
- Water and stormwater conservation or management practices;
- Low Impact Development techniques;
- Building conservation and adaptive reuse;
- Designs that facilitate cooperation or joint energy efficiency between development;
- Use of locally sourced and reclaimed building materials to reduce embodied carbon; and,
- Other environmental development standards that encourage energy efficiency and environmental design.

Through the Green Building Standards, there is an opportunity to implement and reflect various standards for new development that are responsive to the planned form and function for different contexts within the city. At the same time, policies established in the Urban Hamilton Official Plan that apply City-wide recognize shared benefits that can be achieved by setting a standard for new development that is sustainable and responsive to the impacts of a changing climate. This provides a strong foundation for the development of Green Building Standards for new development in the City's urban areas.

#### 3.0 Our Future Hamilton

The Green Building Standards align with the City's Community Vision Statement (Our Future Hamilton), which includes advancing environmental sustainability and stewardship through the Clean and Green community priorities.

The extensive engagement undertaken during the development of Our Future Hamilton revealed that top priorities for Hamilton residents included:

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 8 of 14

- The advancement of environmental responsibility and stewardship;
- The reduction of contribution to climate change;
- To strive to be a zero-waste community;
- The protection and improvement of water and air quality;
- The preservation and rehabilitation of the City's natural ecosystems; and,
- The transition to more sustainable practices.

The Green Building Standards will assist the city in moving towards achieving these components of the Vision. The Impact Categories of the Green Building Standards align with and implement the Our Future Hamilton priorities.

#### 4.0 Biodiversity Action Plan (PED21065(d))

The Biodiversity Action Plan is a collaborative initiative between local conservation community partners and the City of Hamilton. Community partner organizations involved in the Biodiversity Action Plan include, but are not limited to, the Hamilton's Naturalists' Club, Hamilton Conservation Authority, Cootes to Escarpment EcoPark System, and the Bay Area Restoration Council. Many other local organizations have been consulted in the development of the plan. The partner organizations have committed to working towards the vision of "A Hamilton that is resilient to climate change, celebrates nature and provides a healthy environment for all life". The intention of the Biodiversity Action Plan is to coordinate the actions across the partner organizations that are needed to protect, restore, connect, and explore local biodiversity over the next five years.

The Biodiversity Action Plan organizes the required actions under seven key priorities, and identifies the lead organizations, supporting partners, and timeframes for initiation. The seven key priorities are:

- Key Priority 1: Administration and Governance;
- Key Priority 2: Evaluation and Monitoring;
- Key Priority 3: Long Term Protection and Connection;
- Key Priority 4: Education and Stewardship;
- Key Priority 5: Coordinated Invasive Species Management;
- Key Priority 6: Aquatic Habitat Restoration and Enhancement; and,
- Key Priority 7: Local Decision-Making.

The Green Building Standards incorporated elements of the Biodiversity Action Plan into its development, including metrics for native species planting requirements, standards that protect biodiversity including plant, bird, and pollinator populations, and enhancement of on-site stormwater management practices.

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 9 of 14

#### **RELEVANT CONSULTATION**

The engagement tactics and approaches leveraged by the Project Team throughout the course of the project were:

- Two in-person focus groups, one with City staff from various departments, and a second with City staff, developers and builders, community organizations, and post-secondary institutions;
- One virtual workshop with City staff focused on implementation of the Green Building Standards;
- One workshop with interested parties in the development industry;
- One virtual public open house;
- Two public surveys conducted on the Engage Hamilton Project Page; and,
- Additional one-on-one meetings with City staff from various departments and with different subject matter expertise.

A detailed summary of all engagement and consultation undertaken for the Green Building Standards during the engagement period launched in October 2023, is found in the Consultation Summary Report in the Final Report prepared by WSP Canada Inc., attached as Appendix "A" to Report PED24114. The Consultation Summary Report describes all communications and engagement activities undertaken and reports back on "what we heard" over the course of the engagement period.

The feedback gathered through the engagement tactics was used to form the impact categories, performance requirements, and metrics of the Green Building Standards. The feedback gathered identified eight major themes, summarized below.

- It is important that the Green Building Standards are aligned and coordinated with other City-led projects and initiatives to achieve and realize sustainability and climate objectives and targets.
- The Green Building Standards should be inspired by standards for development in other municipalities and best practices for climate resilient and sustainable development, while uniquely tailored to the context in Hamilton.
- The Green Building Standards must balance different priorities for various interested parties including the City, the development industry, community partners, and the public.
- The metrics must be realistic and achievable to advance the City's sustainability priorities while balancing continued growth and development that contributes to new housing opportunities and employment.
- There are many different environmental related priorities that may be advance through the Green Building Standards, including a focus on clean air and water, climate change adaptation, waste reduction, adaptive re-use, bird-friendly development, dark sky compliance, and drought tolerant and native plant species, among others.

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 10 of 14

- Incentivizing the Green Building Standards is an important consideration for implementation, particularly to achieve the voluntary Tier 2 Metrics.
- Clarity, simplicity, and flexibility of the Green Building Standards is important for effective interpretation, administration, and implementation for both the City and the development industry.
- The Green Building Standards should be regularly reviewed and updated to ensure that they remain relevant and responsive to Hamilton's sustainability priorities.

#### ANALYSIS AND RATIONALE FOR RECOMMENDATION

The Green Building Standards will apply to site plan and plan of subdivision applications for new residential, commercial, institutional, and industrial development within the City of Hamilton urban areas and will aid in evaluating urban development applications through the lens of sustainability, energy, and climate resilience by providing a suite of performance requirements and metrics across a range of Impact Categories. The development of the Standards was influenced by City of Hamilton current sustainability initiatives and priorities, and provincial and regional policy regulations. Compliance with the Standards is expected for all low-rise, mid-rise, and high-rise residential, institutional, commercial, and industrial uses.

As part of the initial review, an assessment of comparable peer municipal building standards/guidelines was conducted for relevance to the development of the City's Green Building Standards, which can be found in Appendix "A" attached to PED24114. Appendix "A" attached to Report PED24114 offers a summary of provincial, regional, and City of Hamilton policies, plans, and strategies related to sustainability, energy, and climate resilience applicable to the development of the Green Building Standards. It also reviews applicable Conservation Authority policies and regulations. The comprehensive policy review identifies principles and key considerations that informed the development of the Green Building Standards. The Impact Categories of the project were informed by the policy review, jurisdictional scan, and consultation with city staff, the development industry, interested parties including advocacy groups, and the public.

The Green Building Standards is comprised of five Impact Categories, each focusing on a sustainability concept relevant to City of Hamilton's sustainability goals and objectives. Outlined within each of the Impact Categories are Performance Requirements that support the intent of the Impact Category. Each Performance Requirement has one or more Metrics that quantifies or qualifies achievement.

The Impact Categories and Performance Requirements are included below; more detail on each can be found in Appendix "A" attached to Report PED24114.

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 11 of 14

| Energy and<br>Carbon   | Ecology and<br>Biodiversity                | Water                                     | Waste<br>Management<br>and Materials                 | Community<br>and Urban<br>Design                       |
|--|--|---|--|--|
| Energy<br>Performance  | Native Species<br>Planting                 | Reduced<br>Indoor Water<br>Use            | Construction<br>Waste<br>Reduction and<br>Management | Celebration of<br>Heritage and<br>Culture              |
| Embodied<br>Carbon   | Tree Planting                              | Reduce<br>Outdoor<br>Potable Water<br>Use | Operational<br>Waste<br>Reduction and<br>Management  | Urban<br>Agriculture                                   |
| Refrigerant<br>Leakage                                       | Bird Friendly<br>Design                    | Water Metering                            | Material Reuse                                       | Services within<br>Walking<br>Distance                 |
| Energy<br>Metering   | Climate<br>Positive<br>Landscape<br>Design | Stormwater<br>Management                  |  | Community<br>Sustainability<br>Outreach                |
| Building<br>Resilience                                       |  | Benchmarking<br>and Reporting             |  | Promotion of<br>Public and<br>Active<br>Transportation |
| On-Site<br>Renewables  |  |   |  | Bicycle<br>Facilities                                  |
| District Energy  |  |   |  | Accessible<br>Design                                   |
| Building<br>Systems and<br>Commissioning                     |  |   |  | Heat Island<br>Effect                                  |
| Air Tightness<br>Testing                                     |  |   |  |  |
| Benchmarking<br>and Reporting                                |  |   |  |  |
| Electric Vehicle<br>and E-Bike<br>Charging<br>Infrastructure |  |   |  |  |

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 12 of 14

Metrics are classified either as Tier 1, which is mandatory for all applicable development applications, or Tier 2, which is optional. Tier 1 Metrics mandate a minimum level of sustainability performance for all new development in the City of Hamilton and support achievement of municipal sustainability goals and objectives. In many cases, the Tier 1 Metrics align with related City of Hamilton by-laws, guidelines, and strategies. For example, the Celebration of Heritage and Culture requirement CD 7.2 in Appendix "A" attached to PED24114 - "Significant cultural heritage resources including heritage buildings and structures shall be conserved in accordance with provincial and municipal policies. These resources should be retained in situ and integrated into compatible and sympathetic new development" - is aligned with current City requirements. However, Tier 2 metric CD 7.4 - "Introduce beautification measures/amenities that beautify stormwater management features, such as ponds" - goes beyond current City requirements. Tier 2 Metrics allow applicants to demonstrate an enhanced level of sustainability performance. The Implementation Plan will explore opportunities for incentivization of compliance with Tier 1 and Tier 2 Metrics.

Green Building Standards are intended to be living documents that are updated periodically to incorporate higher standards, revised metrics, and incorporate new technologies and evolving best practices. Through a jurisdictional scan, attached as Appendix "A" to Report PED24114, it was observed that most municipalities update their standards over time. For example, the City of Toronto is currently on Version 4 of the Toronto Green Standard. The City of Hamilton's Green Building Standards were developed with the intention that the Standards will be updated periodically. Future versions of the Green Building Standards may consider adopting current Tier 2 Metrics as Tier 1 mandatory requirements to further drive sustainability performance. Often, Tier 2 voluntary metrics are an indication to the development industry of the future direction of Green Standards and allows the industry to prepare for what may become mandatory in a future version. The Implementation Plan will consider an appropriate time period for the Green Building Standards to be reviewed and updated. Future updates to the Green Building Standards will incorporate further engagement with the development industry and other interested parties and subject matter experts. Monitoring of the Green Building Standards implementation including feedback from applicants will inform decisions on new metrics, updates to metrics, and changes in the tier assignment of existing metrics. Further consideration to a monitoring plan will be taken in the implementation plan.

The Green Building Standards Guidebook provides necessary information for applicants on each Performance Requirement and Metric. The Guidebook includes relevant details for understanding and implementing each Metric, lists suggested documentation to demonstrate compliance, and includes references for information or guidance. The Guidebook references related by-laws, guidelines, and strategies, and includes links to the City of Hamilton website. The Guidebook is included as Appendix "A" attached to Report PED24114.

Associated with the Guidebook is a simplified tool, also attached as Appendix "A" attached to Report PED24114, for applicants to indicate which Performance Requirements and Metrics are applicable to their new development, and confirm compliance is met. The tool provides applicants with an easy-to-use table that provides details on the performance metrics and the

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 13 of 14

documentation required as part of a full application to demonstrate compliance. Each performance metric has additional information including further details on the metric, the documentation required, and references for further information. The Guidebook provides further details on each performance metric, explaining the intent of the metric and additional details on what may be required.

#### IMPLEMENTATION

It is recommended that staff be directed to develop an Implementation Plan for the Green Building Standards to be developed as the next step in this project, and report back to Planning Committee in Q1 of 2025. Once approved, the Green Building Standards will be implemented as a two-year Pilot Project so staff can monitor outcomes and report back with future recommendations.

Minor adjustments to the Green Building Standards may be necessary as a result of the Implementation Plan. Through development of the Implementation Plan, staff will assess the implications of facilitating and evaluating applications under the Standards, consider incentive options, and consider if any updates to the site plan and plan of subdivision application processes are necessary. The Implementation Plan will consider the following:

- Staffing considerations for program implementation and additional application review;
- Establishing a date for the Green Building Standards to become in effect;
- Considering transition provisions;
- Piloting and testing of the Green Building Standards;
- Integrating the Green Building Standards within the City's development application and review process;
- Opportunities for incentives through Community Improvement Plans and the minimum standards that must be achieved in order to be eligible for incentives;
- Opportunities for alignment within the City's Comprehensive Zoning By-law No. 05-200 such as definition alignment, or opportunities to implement Tier 1 metrics through zoning standards;
- Recommendations for timely reviews and updates;
- Educational, communication and marketing opportunities; and,
- Other implementation considerations.

With the recent introduction of the Province's Bill 185 and the new Provincial Planning Statement 2024, the Implementation Plan will also evaluate the potential impacts of the proposed legislation on implementation measures, most notably removing Formal Consultation as a compulsory requirement for certain *Planning Act* applications.

#### ALTERNATIVES FOR CONSIDERATION

Council may choose not to approve the Green Building Standards at this time. Staff do not

# SUBJECT: Green Building Standards (PED24114) (Urban Areas – City Wide) - Page 14 of 14

recommend this alternative as the project would be unable to proceed with an implementation and incentivization plan which will delay the ability to apply the enhanced requirements of the Green Building Standards to new development.

#### APPENDICES AND SCHEDULES ATTACHED

Appendix "A" to Report PED24114 – Green Building Standards Final Report

AF/sd

Appendix "A" to Report PED24114 Page 1558 of 507

# City of Hamilton GREEN BUILDING STANDARDS

FINAL REPORT

**SEPTEMBER 2024** 

## **REVISION HISTORY**

| ISSUE/REVISION | DRAFT ISSUE                         | FINAL ISSUE REV0   | FINAL ISSUE REV1   |  |
|----------------|-------------------------------------|--|--|--|
| Remarks        | None                                | Revision 1 to address<br>minor comments from<br>City of Hamilton | Revision 1 to address<br>minor comments from<br>City of Hamilton |  |
| Date           | March 15, 2024                      | /arch 15, 2024 June 21, 2024                                     |  |  |
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| Reviewed by    | Robert Rappolt                      | Robert Rappolt   |  |  |
| Approved by    |                                     | Maeri Machado  | Maeri Machado  |  |
| Project number | CA0010529.3231                      | CA0010529.3231   | CA0010529.3231   |  |
| Report number  | 3                                   | 3  | 3  |  |

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WSP Canada Inc. ("WSP") prepared this report solely for the use of the intended recipient, City of Hamilton, in accordance with the professional services agreement between the parties. In the event a contract has not been executed, the parties agree that the WSP General Terms for Consultant shall govern their business relationship which was provided to you prior to the preparation of this report.

The report is intended to be used in its entirety. No excerpts may be taken to be representative of the findings in the assessment.

The conclusions presented in this report are based on work performed by trained, professional and technical staff, in accordance with their reasonable interpretation of current and accepted engineering and scientific practices at the time the work was performed.

The content and opinions contained in the present report are based on the observations and/or information available to WSP at the time of preparation, using investigation techniques and engineering analysis methods consistent with those ordinarily exercised by WSP and other engineering/scientific practitioners working under similar conditions, and subject to the same time, financial and physical constraints applicable to this project.

WSP disclaims any obligation to update this report if, after the date of this report, any conditions appear to differ significantly from those presented in this report; however, WSP reserves the right to amend or supplement this report based on additional information, documentation, or evidence.

WSP makes no other representations whatsoever concerning the legal significance of its findings.

The intended recipient is solely responsible for the disclosure of any information contained in this report. If a third party makes use of, relies on, or makes decisions in accordance with this report, said third party is solely responsible for such use, reliance, or decisions. WSP does not accept responsibility for damages, if any, suffered by any third party as a result of decisions made or actions taken by said third party based on this report.

WSP has provided services to the intended recipient in accordance with the professional services agreement between the parties and in a manner consistent with that degree of care, skill and diligence normally provided by members of the same profession performing the same or comparable services in respect of projects of a similar nature in similar circumstances. It is understood and agreed by WSP and the recipient of this report that WSP provides no warranty, express or implied, of any kind. Without limiting the generality of the foregoing, it is agreed and understood by WSP and the recipient of this report that WSP makes no representation or warranty whatsoever as to the sufficiency of its scope of work for the purpose sought by the recipient of this report.

In preparing this report, WSP has relied in good faith on information provided by others, as noted in the report. WSP has reasonably assumed that the information provided is correct and WSP is not responsible for the accuracy or completeness of such information.

Benchmark and elevations used in this report are primarily to establish relative elevation differences between the specific testing and/or sampling locations and should not be used for other purposes, such as grading, excavating, construction, planning, development, etc.

## **TABLE OF CONTENTS**

| 1     | INT         | FRODUCTION |   |    |
|-------|-------------|------------|---|----|
|       | 1.1         | Ho         | w To Read This Report                                 | 6  |
| 2     | СІТ         | TY OF      | HAMILTON GREEN BUILDING STANDARD                      | 7  |
|       | 2.1         | Арр        | olicant Resources                                     | 7  |
|       | 2.2         | Imp        | pact Categories                                       | 8  |
|       | 2.2         | .1         | Energy and Carbon                                     | 9  |
|       | 2.2         | .2         | Ecology and Biodiversity                              | 13 |
|       | 2.2.3 Water |            | Water   | 15 |
|       | 2.2         | .4         | Waste Management and Materials                        | 17 |
|       | 2.2         | .5         | Community and Urban Design                            | 18 |
| 3     | EN          | GAG        | EMENT SUMMARY   | 21 |
|       | 3.1         | Eng        | gagement Tactics and Approaches                       | 21 |
|       | 3.1         | .1         | Focus Group #1  | 21 |
|       | 3.1         | .2         | Focus Group #2  | 23 |
|       | 3.1         | .3         | Implementation Workshop                               | 24 |
|       | 3.1         | .4         | Discussions with City Staff                           | 25 |
| 3.1.5 |             | .5         | Development Industry Workshop                         | 26 |
|       | 3.1         | .6         | Engage Hamilton Webpage and Surveys                   | 27 |
|       | 3.1         | .7         | Public Open House                                     | 27 |
|       | 3.2         | Sur        | nmary of What We Heard                                | 29 |
| 4     | IMF         | PLEN       | IENTATION CONSIDERATIONS                              | 30 |
|       | 4.1         | Pha        | ased Application of the GBS                           | 31 |
|       | 4.2         | Imp        | elementation through the Urban Hamilton Official Plan | 32 |
|       | 4.3         | Alig       | nment with Comprehensive Zoning By-law No. 05-200     | 33 |
|       | 4.4         | Inte       | egrating the GBS with the Application Process         | 35 |
|       | 4.5         | Inc        | entivizing the GBS                                    | 38 |
|       | 4.6         | Aw         | areness, Training, and Education                      | 40 |

#### **APPENDICIES**

Appendix A: Green Building Standard Guidebook

- Appendix B: Green Building Standards Checklist
- Appendix C: Phase 2 Baseline Report

Appendix D: Phase 3 Report

Appendix E: Focus Group #1 Consultation Summary Report

Appendix F: Green Building Standards Engagement Snapshot

# **1** INTRODUCTION

WSP was engaged by the City of Hamilton (the City) to support the creation of a Green Building Standard (GBS), which includes green building development requirements for Part 3 and Part 9 buildings, i.e., lowrise, mid-rise, and high-rise residential, institutional, commercial, and industrial uses. The GBS will be applied to all site plan and plan of subdivision development applications within the urban area moving forward, which will include an assessment tool (GBS Guidebook and GBS Checklist tool) to form part of the submission requirements for planning applications.

The GBS will aid in evaluating development applications through the lens of sustainability, energy, and climate resilience by providing performance requirements across a range of Impact Categories. The development of the GBS is a critical part of the City's ability to achieve Hamilton's Climate Action Strategy to become a net-zero greenhouse gas (GHG) community by 2050. These building standards were influenced by the City's current sustainability initiatives and priorities, and provincial, regional policies and regulations.

The project was delivered over the following key stages of development including associated deliverables:





In Phase 2 an engagement session (GBS Workshop #1) with internal interested parties was conducted to identify key considerations for the GBS. The session outcome included identification of a set of sustainability Impact Categories and related sub-topics, and a follow-up survey to interested parties requesting that these Categories and sub-topics be ranked based on what interested parties considered a high priority to the City and community. In November 2023, WSP issued the final "Green Building Standard Baseline Review Report" (the Baseline Report). The Baseline Report summarized an assessment of relevant City policies and plans, as well as an assessment of peer municipalities.

In Phase 3 a second engagement session (GBS Workshop #2) with internal and external interested parties was conducted. WSP developed worksheets for each of the sub-topics identified in Phase 2, which included preliminary performance requirements to guide the discussions and collect feedback during the workshop. All feedback collected during and following the workshop was used to develop the draft Impact Categories, Performance Requirements and Metrics that form the GBS. The final recommendations were presented in the Phase 3 report issued by WSP on February 12, 2024. Draft content for the GBS Guidebook and Checklist tools were prepared following the Phase 3 report. An engagement session (GBS Workshop #3) with the development industry was conducted on April 24, 2024, to engage the development industry in a discussion regarding the proposed Performance Requirements and Metrics and the feasibility of the GBS.

Also, a GBS Implementation Workshop and GBS Public Open House were conducted by WSP, which occurred in parallel with Phase 3 of this project. The purpose of the GBS Implementation Workshop was to discuss opportunities and/or challenges with the implementation of the GBS. The GBS Public Open House provided members of the public with an opportunity to learn about the GBS, specifically how the GBS will be an important tool used by the City to achieve sustainability objectives. Input received during the GBS Implementation Workshop and GBS Public Open House have been recorded and reported on in this GBS Report.

Lastly, in Phase 4, a final version of the GBS Report, GBS Guidebook, and Checklist tools were prepared. These documents incorporate feedback from the development industry, the public, and City staff.

## 1.1 How To Read This Report

The intent of this report is to summarize the work completed to date, provide a brief description of each component of the GBS and provide recommendations for implementation of the GBS. The following sections are included in this report:

- Section 2: Green Building Standards: This section provides a summary of the structure of the GBS, and a brief description of each Impact Category and Performance Requirement. Details for each Performance Requirement can be found in Appendix A Green Building Standard Guidebook.
- Section 3: Engagement Summary: This section summarizes engagement activities undertaken by the Project Team to consult and engage on the GBS throughout the project.
- **Section 4: Implementation:** This section provides recommendations for the City to implement the GBS internally.

Additionally, the following information is provided in the Appendices of this report:

- Appendix A Green Building Standard Guidebook: This document is a publicly available tool intended to be used during the development application process to provide guidance on the requirements of the GBS. Details, documentation requirements and references are included for each Performance Requirement.
- **Appendix B Green Building Standards Checklist:** Simple checklist tool for applicants to identify where their new development meets the requirements of the GBS.
- Appendix C Phase 2 Baseline Review Report: This report offers a summary of provincial, regional, and City of Hamiliton policies, plans, and strategies related to sustainability, energy and climate resilience applicable to the development of the GBS. It also reviews applicable Conservation Authority policies and regulations. The comprehensive policy review identifies principles and key considerations to inform the development of the GBS.
- Appendix D Phase 3 Report: This report summarizes work completed in Phase 3 of the project, including engagement session preparation, and feedback and outcomes from the workshop.
- Appendix E Consultation Summary Report: Consultation Summary Report prepared to summarize the Focus Group #1 session and feedback received.
- **Appendix F Green Building Standards Engagement Snapshot**: Summary of engagement events and key messages heard during engagement throughout the GBS.

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## 2 CITY OF HAMILTON GREEN BUILDING STANDARD

The GBS is intended to apply to all site plan applications and plan of subdivisions within the City of Hamilton urban area<sup>1</sup>. Compliance with the GBS is expected for all Part 3<sup>2</sup> and Part 9<sup>3</sup> building types.

The GBS is comprised of five Impact Categories, each focusing on a sustainability concept relevant to the City's sustainability and climate goals and objectives. Outlined within each of the Impact Categories are a number of Performance Requirements that support the intent of the Impact Category. Each Performance Requirement will have one or more Metrics that quantifies or qualifies achievement. The GBS structure is visually represented in Figure 2-1.

Metrics are classified as Tier 1, which is mandatory for all applicable development applications, or Tier 2 which are optional. Tier 1 Metrics mandate a minimum level of sustainability performance for all new development in the urban area subject to the applicable Planning Act applications in the City, and support achievement of municipal sustainability goals and objectives. In many cases, the Tier 1 Metrics align with related City of Hamilton by-laws, guidelines and strategies. Tier 2 Metrics allow applicants to demonstrate an enhanced level of sustainability performance.



Figure 2-1 GBS Structure

## 2.1 Applicant Resources

A **Green Building Standards Guidebook** will provide necessary information for applicants on each Performance Requirement and Metric. The Guidebook will include relevant details for understanding and implementing each Metric, list suggested documentation to demonstrate compliance, and include references for information or guidance. The Guidebook will reference related by-laws, guidelines and strategies, and include hyperlinks to the sources. A copy of the Guidebook is included in Appendix A.

<sup>&</sup>lt;sup>1</sup> The City of Hamilton urban area is the area inside the urban boundary. Refer to the **Urban Hamilton Official Plan** for details.

<sup>&</sup>lt;sup>2</sup> This refers to all mid to high-rise residential and all non-residential developments and refers to buildings that are subject to Part 3 of Division B of the Ontario Building Code, per Article 1.1.2 O.Reg. 332/12: Building Code.

<sup>&</sup>lt;sup>3</sup> This refers to low-rise residential developments and refers to buildings that are subject to Part 9 of Division B of the Ontario Building Code, per Article 1.1.2 O.Reg. 332/12: Building Code.

A **Green Building Standards Checklist** will act as a simplified tool for applicants to indicate which Performance Requirements and Metrics are applicable to their new development, and confirm compliance is met. A copy of the Checklist is included in Appendix B.

## 2.2 Impact Categories

The GBS is grouped into five unique Impact Categories. The Performance Requirements outlined under each Impact Category support the overall objective of the sustainability concept, however there are interconnections and co-benefits between many of the Performance Requirements. Figure 2-2 below presents the Impact Categories and Performance Requirements that fall under each Category.

Figure 2-2: Green Building Standards Impact Categories and Performance Requirements

| 1   | 2                                    | 3                             | 4   | 5  |
|---|--------------------------------------|-------------------------------|---|--|
|   |                                      | $\bigcirc$                    | <b>S</b>  |  |
| Energy and<br>Carbon                        | Ecology and<br>Biodiversity          | Water                         | Waste<br>Management<br>and Materials              | Community and<br>Urban Design                    |
| Energy Performance                          | Native Species Planting              | Reduced Water Use             | Construction Waste<br>Reduction and<br>Management | Promotion of Public and<br>Active Transportation |
| Embodied Carbon                             | Tree Planting                        | Benchmarking and<br>Reporting | Operational Waste<br>Reduction and<br>Management  | Services within<br>Walking Distance              |
| Refrigerant Leakage                         | Bird Friendly Design                 | Water Metering                | Material Reuse                                    | Bicycle Facilities                               |
| Building Energy<br>Resilience               | Light Pollution                      | Stormwater Management         |   | Accessible Design                                |
| On-Site Renewables                          | Climate Positive Landscape<br>Design |                               |   | Urban Agriculture                                |
| District Energy                             |                                      |                               |   | Heat Island Effect                               |
| Building Systems<br>Commissioning           |                                      |                               |   | Community<br>Sustainability Outreach             |
| Air Tightness<br>Testing                    |                                      |                               |   | Celebration of Heritage<br>and Culture           |
| Energy Metering                             |                                      |                               |   |  |
| Benchmarking and<br>Reporting               |                                      |                               |   |  |
| Electric Vehicle Charging<br>Infrastructure |                                      |                               |   |  |
| Electric bicycle Charging<br>Infrastructure |                                      |                               |   |  |

A brief description of each Impact Category and Performance Requirement is included in this section. The detailed Performance Requirements and Metrics associated with each are provided in Appendix A.

## 2.2.1 Energy and Carbon

The Energy and Carbon Impact Category focuses on improving energy performance and reducing greenhouse gas (GHG) emissions during building operations. In each of the peer municipal standards reviewed in Phase 2, energy was invariably found to be a predominant focus area, and while carbon targets were not always explicitly



separated from energy targets, the two are closely related and were typically addressed. This Impact Category links GHG reduction goals with energy efficiency, highlighting their role in eco-friendly building practices. By setting strict benchmarks for energy use, encouraging the use of renewable energy, and establishing goals for operational efficiency, this category aims to reduce energy consumption and GHG emissions throughout the building life-cycle.

#### **Energy Performance**

This performance requirement aims to promote energy-efficient buildings that lower operating costs, reduce GHG emissions, and improve building resilience. Tier 1 and Tier 2 Metrics have been established for both Part 3 and Part 9 development types, aligning with various municipalities.

For Part 9 buildings, Tier 1 requires the achievement of the ENERGY STAR® for New Homes standards version 17.1. Optional Tier 2 requires buildings to comply with more ambitious standards, CHBA Net Zero Home Labelling Program or Passive House Standards, aligning with the green building guidelines in cities like Toronto, East Gwillimbury, Ottawa, Richmond Hill, Vaughan, and Brampton.

For Part 3 buildings, specific targets were set for Total Energy Use Intensity (TEUI), Thermal Energy Demand Intensity (TEDI), and GHG Emission Intensity (GHGI) at both Tier 1 and Tier 2 levels. TEUI is a measure of a building's energy use as a function of its size and a lower TEUI corresponds to a more energy-efficient building. TEDI is a measure of a building's heating energy demand as a function of its size, requiring project owners to improve heating efficiency through optimal orientation, solar access, envelope performance, and passive design to reduce TEDI. A lower TEDI represents a higher level of energy efficiency. GHGI is a measure of the GHG emissions associated with a building's energy use, as a function of its size. A lower GHGI indicates that a building emits fewer GHG emissions, with a GHGI of 0 representing a net zero building.

Feedback from interested parties during the workshop suggested that the TEUI, TEDI, and GHGI requirements for mid to high-rise developments should be aligned with the requirements outlined in the City of Toronto Green Standards (TGS) version 4. Consequently, the established targets for Tier 1 and Tier 2 in TEDI, TEUI, and GHGI have been adjusted to match the TGS v4 requirements. This tier-based approach is consistent with other municipals like Brampton, Richmond Hill, Toronto, Vaughan, Whitby, Ajax, and Ottawa.

For Part 3 Buildings<sup>4</sup> where TEDI, TEUI and GHGI targets are not listed, Tier 1 Metrics include developing a whole-building energy model, as well as designing and constructing the building to meet National Energy Code of Canada for Buildings (NECB) 2020 Tier 1. The Tier 2 Metrics require either developing

<sup>&</sup>lt;sup>4</sup> Part 3 Buildings: Buildings that are subject to Part 3 of Division B of the Ontario Building Code, per Article 1.1.2 O.Reg. 332/12: Building Code. This includes buildings exceeding 600 m2 in building area or exceeding three storeys in height.

a whole-building energy model, as well as designing and constructing the building to meet the National Energy Code of Canada for Buildings (NECB) 2020 Tier 2.

Certification under the current version of the Canada Green Building Council's Zero Carbon Building Design Standard is included as an acceptable Tier 2 alternative compliance path for any Part 3 Building.

#### **Embodied Carbon**

This performance requirement is focused on promoting reductions in embodied carbon as part of a broader strategy to decrease overall carbon emissions. Embodied carbon refers to the life-cycle GHG emissions arising from manufacturing, transportation, installation, maintenance, and disposal.

For Part 9 buildings, a mandatory Tier 1 Metric has been established to conduct an upfront embodied emissions (A1 – A3) assessment for the structure and envelope, in accordance with the CaGBC Zero Carbon Building Standard, using the Building Emissions Accounting for Materials (BEAM) tool, or equivalent. For Part 3 building types, a whole building life cycle assessment of the building's structure and envelope is required for the A1-A5, B1-B5 and C1-C4 life cycle stages in accordance with the CaGBC Zero Carbon Building Standard. This Metric is progressive, surpassing City of Toronto's Tier 1 but aligning to the Tier 2 within the Toronto's Green Standards Version 4.0. It is also consistent with future proposed embodied carbon Metrics from the Town of Caledon.

The Tier 2 Metric encourages projects to demonstrate a 5% minimum reduction in embodied carbon compared to a baseline. This applies across all building types, including Part 3 and Part 9 buildings.

#### **Refrigerant Leakage**

This performance requirement requires buildings to develop an approach for monitoring refrigerant leakage during operation of the building to raise awareness on potential leakages and create a process to enable future reporting. Refrigerants are GHGs that last a short time in the atmosphere but trap a large amount of heat, accelerating the impact of climate change. However, refrigerants are commonly used in Heating, Ventilation and Cooling (HVAC) equipment, such as heat pumps, and can contribute to climate change when they leak into the atmosphere or are improperly disposed of at their end of life. The increasing popularity of low carbon solutions like heat pumps increases the risks for potential refrigerant leaks, and necessitates better processes for reducing leaks.

#### **Building Energy Resilience**

This performance requirement focuses on ensuring that Part 3 buildings (mid to high-rise residential developments only) are equipped with backup power for essential systems and a refuge area for occupants during power outages caused by extreme weather events. It introduces a voluntary, Tier 2 Metric that encourages buildings to have a designated area with heating, cooling, lighting, potable water, and backup power for essential systems lasting 72 hours. This Metric aligns with suggestions from stakeholders who emphasized the importance of climate resilience and adaptation measures, including backup power and refuge areas, as part of the Tier 2 Metric. Adopted by cities like Brampton, Vaughan, Ottawa, Pickering, and Toronto, this approach not only meets basic safety needs during emergencies but also encourages the use of low or zero-carbon backup power sources.

#### **On-Site Renewables**

This performance requirement promotes the adoption of cost-effective renewable energy solutions to mitigate climate change and reduce the on-site carbon footprint.

For Tier 1 Metrics, Part 9 buildings (Plan of Subdivision applications only) are required to prepare a community energy plan demonstrating energy emissions and resiliency targets on a community scale. Also, all building types are required to be designed for solar readiness<sup>5</sup>. Applicants are referred to the Natural Resources Canada (NRCan) Solar Ready Guidelines and the National Renewable Energy Laboratory's Solar Ready Buildings Planning Guide for solar readiness and PV-ready provisions.

Tier 2 Metrics, which are optional, requires designing and installing on-site renewable energy systems for Part 9 buildings, to supply at least 10% of the building energy load. This Tier 2 Metric has been increased for this development type in support of the Hamilton's Climate Action Strategy, which includes a 2031 target for all new homes to have 30% annual load coverage by solar PV. Alternatively, the Tier 2 Metric requires that 20% of the building's total energy demand is fulfilled through geo-exchange (geothermal or ground source heat pumps).

For Part 3 buildings, Tier 2 Metrics require designing and the installation of on-site renewable systems to ensure at least 5% of the building's total energy load is met through either one or a combination of PV, solar thermal, biogas, and wind energy sources. Alternatively, the Tier 2 Metric requires that 20% of the building's total energy demand is fulfilled through geo-exchange (geothermal or ground source heat pumps). The Tier 2 Metrics is consistent with Hamilton's Climate Action Strategy, which has a target for all new commercial buildings to include rooftop solar PV panels by 2026.

Feedback from interested parties highlighted a preference for geothermal energy due to its local availability, efficiency, and cost-effectiveness, noting its stable output compared to the more variable solar and wind energy.

The Metrics within this performance requirement align with the City's goal to achieve net-zero greenhouse gas emissions by 2050, which emphasizes the use of renewable energy as a key strategy.

#### **District Energy**

This performance requirement promotes the use of district energy systems to lessen the environmental and economic impacts of fossil fuel dependence. It encourages connections to existing low-carbon district energy networks to reduce carbon emissions and achieve GHGI limits.

Tier 1 requires assessing the feasibility of shared energy solutions, such as developing low-carbon thermal networks or connecting to existing or planned district energy systems, alongside identifying needs for district energy readiness. This is in line with practices in Whitby and Ottawa, and includes creating a Community Energy Plan for subdivision applications to outline community-scale energy emissions and resilience goals. Further guidance is expected to be included in the upcoming City of Hamilton Terms of Reference (ToR) Community Energy Plan. The Tier 2 Metric encourages voluntary connections to an existing district energy system or designs for future connections where such systems are anticipated. This Metric aligns with initiatives in Aurora, East Gwillimbury, Langford, and Ottawa. Workshop feedback favoured classifying district energy connections as a Tier 2 Metric due to practical

<sup>&</sup>lt;sup>5</sup> Solar Readiness refers to incorporating specific design modifications and considerations into new attached and detached homes. These changes are made to facilitate the future installation of solar thermal systems or solar photovoltaic systems.

limitations on mandating building hookups, although some participants suggested categorizing it as Tier 1, mirroring Whitby's approach.

The Metrics of this performance requirement align with the City's plan to decarbonize and expand the downtown district energy system, as indicated in Action 19 - Decarbonize and Expand District Energy of the City of Hamilton's Community Energy and Emissions Plan.

#### **Building Systems Commissioning**

This performance requirement aims to encourage the design of energy-efficient buildings with lower operating costs and reduced greenhouse gas emissions from building operations. This performance requirement has one Tier 2 Metric, which involves conducting best practice commissioning, following the guidelines set out in the LEED BD+C v4.1 Fundamental Commissioning and Verification prerequisite. This aligns with municipalities such as Brampton, Vaughan, Richmond Hill, Toronto, Whitby, and Ajax, who have designated building systems commissioning as a Tier 2, voluntary Metric.

#### **Air Tightness Testing**

This performance requirement is designed to reduce air leakage, thereby lowering greenhouse gas emissions from building operations and enhancing the thermal comfort of occupants. During discussions, stakeholders agreed that air tightness testing should be a Tier 2, voluntary requirement, in line with practices in municipalities such as Brampton, Ottawa, Richmond Hill, Ajax, and Toronto. However, some participants advocated for it to be a mandatory Tier 1 requirement, given its frequent adoption in new developments. In response to this feedback, a mandatory Tier 1 Metric was established, requiring the submission of a letter describing the approach to enhance building envelope's quality and airtightness. This letter must outline the project's strategy for achieving air tightness, including details on any planned testing procedures. Tier 2 involves conducting a comprehensive whole-building air leakage test, with results to be documented and reported. This structured approach aims to improve building performance by prioritizing air tightness from the planning phase through to construction and final testing.

#### **Energy Metering**

This performance requirement focuses on fostering greater energy awareness to encourage behaviors that lead to energy efficiency and consumption reduction. Implementing continuous tracking and benchmarking of energy use ensures that buildings adhere to their intended design goals for energy performance. To facilitate this, the requirement outlines Tier 1 and Tier 2 Metrics that are applicable across a wide range of building and development types.

Tier 1 mandates the installation of electricity and/or thermal sub-meters for all energy end-uses that account for more than 10% of the building's total energy consumption. Tier 2, while optional, extends this concept further for buildings with multiple tenants. It requires the provision of energy submetering for each commercial or institutional tenant space and each residential suite.

While cities like Vaughan, Richmond Hill, Ottawa, and Brampton have made the installation of sub-meters for energy end-uses voluntary, feedback from stakeholders indicated that energy sub-metering should be a fundamental requirement for all buildings.

#### **Benchmarking and Reporting**

This performance requirement aims to promote energy and water conservation by enabling continuous monitoring and reporting, thereby allowing the City to effectively monitor emissions from new developments. Tier 1 Metrics apply to buildings larger than 50,000 square feet ( $\approx$  4645 m<sup>2</sup>), requiring enrollment in the ENERGYSTAR® Portfolio Manager. This tool tracks the energy and water consumption of new developments during their operational phase, in line with Ontario Regulation 506/18. The Tier 2 Metric encourages all new developments, regardless of size, to also enroll in ENERGYSTAR® Portfolio Manager for monitoring energy and water usage. This practice aligns with initiatives in cities such as Ottawa and Toronto, promoting broader adoption of energy and water consumption tracking.

#### **Electric Vehicle Charging Infrastructure**

This performance requirement aims to encourage the use of electric vehicles (EVs) through the provision and installation of EV charging stations, to support GHG reduction targets, and improve air quality. Tier 1 Metrics align with the City of Hamilton Zoning By-law No. 05-200, stipulating that all Part 9 (Non-Residential) developments must make at least 50% of their parking spaces EV-ready. For Part 3 & Part 9 (Residential) developments, the established Metric is that 100% of parking spaces are EV-ready. Tier 2 expands this requirement, encouraging at least 10% of all parking spaces in Part 9 (Non-Residential) developments to include Electric Vehicle Supply Equipment (EVSE). Similarly, for Part 3 & Part 9 (Residential) developments, the established Metric requires providing at least 20% of all parking spaces with EVSE. During discussions, it was noted that the City is in the process of developing an EV strategy. Interested parties suggested that the final Metrics of this requirement should align with the future EV strategy to ensure consistency and support the City's broader environmental goals.

#### **Electric Bicycle Charging Infrastructure**

This performance requirement focuses on reducing air pollution and GHG emissions from car usage by encouraging low-emission transportation through electric bicycles. This also reduces reliance on fuel and also reduces traffic congestion, noise pollution, and the strain on infrastructure. A Tier 1 mandatory Metric within this framework mandates the installation of energized outlets (120V) for electric bicycle charging at 15% of bicycle parking spaces. This approach aligns with cities like Pickering and Toronto, which have also classified this measure as a Tier 1 Metric. Additionally, municipalities such as Ottawa and Aurora have included this as a voluntary Metric, reflecting a range of commitments to promoting active transportation and sustainable urban mobility.

## 2.2.2 Ecology and Biodiversity

Ecology and Biodiversity focuses on the preservation, restoration, and enhancement of the natural environment within the development area. In each of the Standards reviewed, landscaping strategies to promote biodiversity and enhance the natural



spaces were included. Common requirements in this topic include native species and tree planting, prohibiting invasive species, and bird-friendly design. The performance requirements within this impact category foster ecological health and biodiversity, and also significantly contribute to the enhancement of urban forests, elevate biodiversity levels, and mitigate urban heat islands. By prioritizing these measures, developments can achieve a balance between urban uses and environmental preservation, ensuring sustainable habitats for both wildlife and human communities.

#### **Native Species Planting**

This performance requirement is designed to preserve the long-term health of landscape designs and minimize impacts on wider natural ecosystems. Tier 1 requires that 50% of new landscaping areas use native or adapted plant species, while strictly prohibiting the planting of invasive species. Tier 2 expands the threshold to 75% of new landscaping areas with native or adapted species and includes the installation of permanent signage to educate about the native species planted on-site. Furthermore, to support the City's "Bee City" initiative, developments are encouraged to restore or preserve at least 30% of the site with native vegetation, incorporating at least two native flowering species that bloom at different times during the growing season, promoting biodiversity and ecological health. The selected Metrics support the City of Hamilton's Urban Forest Strategy, Draft Biodiversity Action Plan, and Climate Change Impact Adaptation Plan.

#### **Tree Planting**

The tree planting performance requirements aim to preserve and enhance natural heritage, support biodiversity, mitigate heat island effects, and manage stormwater. Tier 1 Metrics focus on protecting healthy, mature trees within the project area in accordance with the City of Hamilton Tree Protection Guidelines. This includes ensuring each planted tree has access to sufficient soil volumes to grow and providing a watering and maintenance program for at least the first four years post-planting. Applicants are encouraged to reference the City of Hamilton Street Tree Planting Policy on street tree planting practices.

A Tier 2 Metric has been included for alignment with the City of Hamilton Urban Forestry Strategy's target of 40% tree canopy cover. If pursued, developments are required to plant trees to achieve a 40% canopy cover on the site, calculated based on a mature canopy width.

The intent of this performance requirement also aligns with the specific sections of the City of Hamilton's Urban Forest Strategy, Street Tree Planting Policy, Tree Protection Guidelines, and the City of Hamilton's Private Tree Protection By-Law which is currently under development.

#### **Bird Friendly Design**

In April 2022, the City became the 6<sup>th</sup> certified Bird Friendly City in Canada. As part of this commitment, the City has taken steps to reduce threats to wild birds, conserve bird habitat, and educate the public about birds.

This performance requirement aims to prevent bird collisions with buildings by requiring bird-friendly design measures. A key piece of feedback from interested parties during the workshop emphasized the importance of classifying all bird-friendly Metrics as a high priority. The Tier 1 Metrics include designing the project in accordance with the guidance laid out in the Canadian Standard Association's (CSA) A460:19 Bird-Friendly Design Standards. This aligns with received feedback during the organized workshop, and from FLAP Canada, a Canadian-based Non-governmental Organization (NGO) devoted to safeguarding migratory birds in the built environment through education, policy development, research, rescue, and rehabilitation. Additionally, this corresponds with the Metrics used by other municipalities like Ajax, Toronto, Brampton, and Richmond Hill. Adhering to the CSA standard positions the City alongside numerous municipalities across the province committed to safeguarding birds by preventing collisions with buildings.

#### **Light Pollution**

This performance requirement aims to reduce nighttime glare, light trespass, and light pollution, addressing their negative impact on energy efficiency, local residents, and nocturnal wildlife. Additionally, workshop feedback emphasized the importance of these Metrics for bird-friendly design. The Tier 1 mandatory Metrics require that all exterior lighting fixtures be Dark Sky compliant, ensuring rooftop and façade lighting is directed downward, and switched off between 10 p.m. and 6 a.m. Additionally, it mandates the use of lighting controls in non-residential spaces to cut light spillage by 50% from 11 p.m. to 5 a.m., further mitigating light pollution and its associated impacts.

#### **Climate Positive Landscape Design**

This performance requirement focuses on encouraging GHG reductions through thoughtful landscape design. It introduces a Tier 2 voluntary Metric that involves using the Climate Positive Design's Pathfinder: Landscape Carbon Calculator<sup>6</sup>. This tool helps calculate both the embodied carbon of materials used in landscape projects and the carbon sequestration potential of the landscape design. This approach aligns with recommendations from interested parties and practices in municipalities such as Toronto and Aurora. The Climate Positive Landscape Design Challenge provides guidance for improving the impact of site design projects on the environment.

## 2.2.3 Water

The Water Topic focuses on reducing potable water use for indoor and outdoor water uses, water metering, as well as rainwater management. Reducing potable water use, harvesting and re-using stormwater, and managing the quantity and quality of stormwater are all common themes in this topic. Each of the municipal standards reviewed during Phase 2 includes requirements that address one or more of these themes.

#### **Reduced Water Use**

This performance requirement promotes water conservation by using efficient water fixtures, balanced irrigation practices and reducing overall water consumption.

Tier 1 requires all indoor water-consuming fixtures to be high-efficiency WaterSense® or meet specific maximum flow requirements. The Tier 2 optional requirements include the use of water fixtures that obtain a 40% reduction over the baseline fixture (per LEED BD+C v4 guidance) for indoor consumption. In addition, outdoor potable water used for irrigation is to be reduced by 60% (per LEED BD+C v4 guidance) and greywater and/or rainwater systems are to be designed to capture and reuse water for irrigation and/or indoor flushing fixtures. Whitby Green Building Standard makes it optional under Tiers 2, 3, and 4, to reduce potable water use for irrigation by 60%-100%. This aligns with the City of Pickering's Tier 2 Metric, which sets an indoor potable water consumption reduction of 30% better than the Ontario Building Code baseline and requires the design of a non-potable water system for outdoor reuse purposes.

#### **Benchmarking and Reporting**

This requirement promote energy and water conservation through ongoing monitoring and reporting, and increased visibility for the City to track water consumption of new developments.

Tier 1 requires the enrollment of the project in ENERGYSTAR® Portfolio Manager to track energy and water consumption of the new development during operations in accordance with O. Reg. 506/18 for buildings 50,000 square feet or larger. Tier 2 expands the requirement of enrolling the project in ENERGYSTAR® Portfolio Manager to track the energy and water consumption of the new development during operations to include all buildings. The enrolment in ENERGYSTAR® Portfolio Manager is required under Tier 2 requirements for both Toronto and Ottawa.

#### Water Metering

This requirement promotes awareness for water consumption to reduce usage and encourage behaviors that lead to water efficiency and consumption reduction. Implementing continuous tracking and benchmarking of water consumption ensures that buildings adhere to their intended design goals for energy performance.

This Metric is a Tier 2 voluntary required for buildings with multiple tenants to provide water submetering for each commercial or institutional tenant and per residential suite. Water Metering supports water efficiency efforts by monitoring and benchmarking water use over time. Received feedback suggested that this Metric be a Tier 1 Metric; however, to be consistent with the energy metering Metric, it has been determined as Tier 2.

#### **Stormwater Management**

This requirement addresses stormwater and watershed management to minimize the impact of polluted runoff flowing into water streams and to alleviate the strain that stormwater places on municipal infrastructure.

Tier 1 mandatory Metric requires projects to provide long-term controls for Erosion and Sediment Control (ESC) in conformance with the Greater Golden Horseshoe Area Conservation Authorities 2006 Erosion and Sediment Control Guideline. The "Greater Golden Horseshoe Area Conservation Authorities' Erosion and Sediment Control Guideline for Urban Construction" is intended to be applied within all member municipalities encompassed within the Greater Golden Horseshoe Area (GGHA) watersheds to protect and preserve the water quality, aquatic and terrestrial habitats, and form and function of their natural water resources. Additionally, Tier 1 requires applicants to demonstrate compliance with the upcoming City of Hamilton Green Standards and Guidelines for Low-Impact Development. Requirements regarding stormwater management appear in several peer municipalities' green standards such as Toronto, Ajax, Vaughan, and Brampton.

The Tier 2 Metric encourages applicants to design for future rainfall data instead of historical rainfall to account for the impacts of climate change and increase the climate resilience of the building. Examples of acceptable calculation methods to determine future rainfall is provided.

## 2.2.4 Waste Management and Materials

The Waste and Materials topic focuses on reducing waste generation during construction and the operational phases of development. Reducing waste can contribute to the reuse of existing materials and decrease demand for raw materials. In addition, managing operational



waste facilitates waste recycling and decomposing practices, contributing to waste diversion and material reuse can ultimately positively impact the environment and natural resources. In each of the peer municipal standards reviewed in Phase 2, waste management has been observed to be an integral focus area and has been addressed through a combination of mandatory and voluntary performance requirements.

#### **Construction Waste Reduction and Management**

This performance requirement encourages the reduction of waste generation and encourages the safe and proper disposal of waste generated during building construction. Diverting waste from landfills reduces the extraction of virgin natural resources and minimizes land, water, and air pollution.

Tier 1 requires the management of construction and demolition waste in accordance with O. Reg. 103/94. Tier 1 also requires the development and implementation of a construction waste management plan for non-hazardous construction, and demolition waste and to demonstrate a diversion rate of 50% or more.

Tier 2 increases the threshold of waste diversion rate to 75%. The cities of Ajax, Pickering, and Toronto also have similar mandatory and optional strategies for waste diversion.

#### **Operational Waste Reduction and Management**

This performance requirement facilitates the safe and proper disposal of waste generated during building operations. Mandatory Tier 1 Metrics for this performance requirement include designing Part 9 (residential) developments to meet the requirements in Section 3.5 of the City of Hamilton Waste Design Requirements for Design of New Developments and Collections document. In addition, all Part 3 (residential) and Part 9 developments are required to design unit kitchen cabinets to accommodate space for the segregated collection of recyclables, organics, and garbage. The City of Toronto includes this Metric as an optional performance requirement.

#### **Material Reuse**

This performance requirement encourages the reuse of existing materials to support total carbon reductions and reduce demolition and construction waste.

This voluntary Tier 2 Metric requires developments to maintain the existing building structure and envelope for 30% of the existing floor area OR using existing interior non-structural elements for at least 30% of the entire completed building, including additions. Feedback from interested parties during the workshop has emphasized the importance of including Material Reuse Metrics in the standard. This aligns with municipalities such as Brampton, Aurora, and Toronto, which have designated material reuse as a Tier 2, voluntary Metric. Additionally, LEED BD+C Core and Shell have dedicated a credit to encouraging the reuse of building materials.

## 2.2.5 Community and Urban Design

The Community and Urban Design Topic focuses on the design elements that promote a sense of place in the community by emphasizing the importance of preserving heritage and cultural features, raising awareness of local food production, promoting healthy practices



and inclusion, as well as educating residents on sustainability features in their community and ultimately creating communities that are healthy and resilient.

#### **Promotion of Public and Active Transportation**

This performance requirement reduces air pollution and GHG emissions related to car use by promoting active transportation. Active transportation also reduces fuel dependency, traffic congestion, noise pollution, and infrastructure. Tier 1 Metrics require the development of a Transportation Demand Management (TDM) Plan and demonstrate a 25% reduction in single occupancy auto vehicle trips generated by the proposed development. It also requires the construction of a network of suitable cycling facilities and multi-use paths within the development, which also connects to the bicycle network, and implement recommendations of the City's Transportation Master Plan and/or Cycling Master Plan. In addition, it requires the provision of safe and direct routes that encourage the use of active transportation modes and connect to transit, commercial areas, community facilities, and parks.

The City of Hamilton's Transportation Demand Management Plan and Cycling Master Plan are to be consulted when developing designs pertaining to public and active transportation.

#### Services within Walking Distance

This performance requirement encourages developments to locate the building(s) within 800 metres walking distance of a transit station, public amenities, or public parks or recreational trail. The municipalities of Whitby, Brampton, Richmond Hill, and Vaughan include similar Metrics for services within walking distance within their voluntary requirements. This Tier 2 Metric emphasizes the importance and the health benefits attained by designing communities that promote an active lifestyle.

#### **Bicycle Facilities**

This performance requirement reduces air pollution and GHG emissions related to car use and encourages a more active lifestyle. The City of Hamilton Zoning By-law No. 05-200 already implements minimum requirements for bicycle parking, which specifies minimum requirements for short and long-term bicycle parking areas for different building use types, including mixed-use, commercial, institutional, and industrial use, as well as university and college use.

The optional Tier 2 Metric adds an additional 20% long-term and short-term bicycle parking spaces beyond the Tier 1 minimum space requirements. The municipalities of Ajax, Brampton, Pickering, Toronto, Richmond Hill, and Vaughan require mandatory parking spaces for short and long-term use.

An additional Tier 2 Metric is available, encouraging the inclusion of dedicated bike share locations onsite and engaging in a contract with the Hamilton Bike Share program.

#### **Accessible Design**

This performance requirement is designed to support persons with disabilities in the built environment. The Tier 1 Metric requires meeting the Accessibility for Ontarians with Disabilities Act (AODA) Integrated Accessibility Standards, sections 80.16 to 80.31 inclusive, for pedestrian infrastructure. Pedestrian accessibility design features such as curb ramps and depressed curbs (designed according to AODA standards), are examples of strategies that improve the experience of residents with disabilities. This Metric has been added to address feedback from interested parties on the importance of designing accessible public spaces, which would promote inclusion in the community.

#### **Urban Agriculture**

The intent of Urban Agriculture is to raise awareness around local food, reduce environmental and economic impact from the transport of food, and increase green space. The Metric is a Tier 2 performance requirement for residential buildings to provide 0.5 m<sup>2</sup> per dwelling unit of garden space and for institutional buildings to provide space for urban agriculture and/or community gardens. Garden space is defined as land and/or an alternative mechanism with a growing medium that will be used to cultivate plants for food. This requirement Metric aligns with that of Ajax, Brampton, and Richmond Hill, which includes voluntary Metrics promoting local gardens and urban agriculture through the allocation of spaces in residential areas for gardening and food production. Furthermore, this aligns with Recommendation 6 of the City of Hamilton's Food Strategy, which is aimed at supporting and creating diverse ways for people to grow food and participate in urban agriculture activities. Interested parties have emphasized the importance of community-driven initiatives, referencing the "Brampton Backyard Garden Program" as an example.

#### Heat Island Effect

This performance requirement is designed to lower ambient surface temperatures and mitigate the urban heat island effect. Tier 1 mandates that at least 75% of available roof space must feature one or a combination of green roofs, cool roofs, and solar PV installations. Additionally, it requires using one or a combination of heat island reduction strategies for at least 50% of the site's non-roof hardscape areas. Tier 2 extends the effort by requiring 75% of all hardscapes, such as roads, sidewalks, and driveways, to be treated with heat island reduction measures.

Following input from interested parties, the requirement references the TGS v4 strategies for mid and high-rise residential and non-residential buildings. Examples of such strategies include the use of highalbedo paving materials (with a minimum solar reflectance of 0.33 or SRI of 29), shade from existing or new tree canopies, and shade from structures that also generate energy. Feedback also highlighted the challenges of using permeable pavers in Ontario's winter conditions. Thus, they were excluded from the final strategy list for heat island reduction. Although permeable pavers remain an important objective for stormwater management purposes and low impact development measures, which is reflected in provisions within Zoning By-law 05-200.

The intent of this performance requirement supports specific sections of the City of Hamilton's Urban Forest Strategy, Biodiversity Action Plan, Climate Change Impact Adaptation Plan, and Community Energy and Emissions Plan.

#### **Community Sustainability Outreach**

This performance requirement promotes green building features and supports the continued involvement of tenants or homeowners.

The Tier 1 Metric requires applicants to distribute a building-specific sustainability handout to all new homeowners and tenants, outlining sustainability features including information on native and invasive species, in alignment with the City of Hamilton Biodiversity Action Plan. Additional examples of features include green building materials, waste management programs, bicycle facilities, and transit stop locations. In addition, the Metric also requires familiarizing tenants and homeowners with the building's green building feature through an on-site review.

#### **Celebration of Heritage and Culture**

This performance requirement contributes to a sense of place in the community and amplifies shared values.

The Tier 1 Metric of this requirement includes design features that encourage connecting with natural and cultural heritage and the incorporation of public art. Metrics have been coordinated with Cultural Heritage staff for alignment with the existing Heritage Permit process. Feedback from interested parties highlighted the importance of this Metric to the City's residents and recommended making it a Tier 1 mandatory requirement. The requirement has been changed to a Tier 1 requirement as a result of that feedback.

The Tier 2 Metrics focus on introducing beautification measures/amenities that beautify stormwater management features, such as ponds (e.g. public art, interpretive signage). Municipalities such as Richmond Hill, Whitby and Vaughan have been promoting the conservation of natural and cultural heritage through their green standards through a combination of mandatory and voluntary requirement Metrics.

## **3 ENGAGEMENT SUMMARY**

This section summarizes engagement tactics and approaches undertaken by the Project Team to inform development of the GBS. This section also presents key input and feedback received throughout the project. The overall objective was to engage interested parties through an iterative process designed to receive input and feedback on key aspects of the GBS.

It is crucial that the Project Team reports back on input received throughout the project. The engagement process was important to ensure interested parties had appropriate opportunity to provide meaningful input, and to demonstrate how the feedback received has been used to inform the GBS. Importantly, for each engagement and consultation touchpoint described in this section, details and outcomes are clearly described to demonstrate evolution of the project.

## **3.1 Engagement Tactics and Approaches**

This section provides additional details about the engagement tactics and approaches leveraged by the Project Team throughout the course of the project. These include:

- Two (2) in-person focus groups, one with internal City staff, and a second with City staff, developers and builders, community organizations, and post-secondary institutions;
- One (1) virtual workshop with City staff focused on implementation of the GBS;
- One (1) workshop with interested parties in the development industry;
- One (1) virtual public open house;
- Additional one-on-one meetings with City staff working in various departments and with different subject matter expertise;
- A project webpage dedicated to the GBS posted on Engage Hamilton; and
- Two (2) online surveys posted to the GBS webpage on Engage Hamilton.

These engagement tactics and approaches are summarized in the subsections below.

## 3.1.1 Focus Group #1

#### Purpose

The purpose of Focus Group #1 was to engage City staff on the Project and obtain feedback on the preliminary topic areas for the GBS.

#### Date, and Location

Focus Group #1 was hosted in-person at City Hall in the City of Hamilton on October 18<sup>th</sup>, 2023 from 2:00pm to 4:00pm.

#### **Participants**

Twenty City staff from a range of divisions, including Planning, Building, Climate Change, Public Health, and Public Works Department participated in Focus Group #1.

#### **Tactics and Approaches**

The Project Team began Focus Group #1 with a brief presentation to set the stage for the project. Following the presentation, WSP facilitated an activity designed to receive feedback for the preliminary topic areas and proposed sub-topics. The activity was structured as a "World Café" wherein six tables were each assigned one of the six preliminary topic areas identified through background research.

Stationary, sticky notes, chart paper, and supporting materials were provided at each table to help facilitate the discussion and for staff to document their ideas. While at each table, staff were asked to consider and record their responses to two key questions within a ten minute time period, after which staff rotated tables and moved to the next preliminary topic area.

Focus Group #1 concluded with a brief review of next steps. An online survey was distributed to staff afterwards to capture additional comments, input, and feedback regarding the preliminary topic areas and the project broadly.



Figure 3-1: Snapshots from Focus Group #1 and preliminary feedback received for two of the six preliminary topic areas.

#### Outcome(s)

Input received during Focus Group #1 was used by the Project Team to inform and prioritize impact categories and performance requirements for the GBS. Feedback received during Focus Group #1 and through the survey were captured in a Consultation Summary delivered to the City in November 2023.

## 3.1.2 Focus Group #2

#### Purpose

The purpose of Focus Group #2 was to receive feedback from interested parties on the preliminary performance requirements for the GBS.

#### Date and Location

Focus Group #2 was facilitated in-person on December 12<sup>th</sup>, 2023 from 1:30pm to 3:30pm at CityLab in the City of Hamilton.

#### **Participants**

Interested parties invited to participate in Focus Group #2 included:

- City staff working in zoning, development planning, development engineering, site plan, policy planning, heritage, building, water and wastewater systems, urban design, public health, and the office of climate change;
- External interested parties included representatives from advocacy groups such as Birdsong Hamilton, the West End Home Builders' Association, and Environment Hamilton; and
- Other interested parties, such as staff from McMaster University.

Over 20 individuals from the groups identified above attended Focus Group #2. Additional interested parties who were invited but unable to attend provided written feedback to the Project Team via email.

#### **Tactics and Approaches**

Focus Group #2 began with a concise presentation delivered by the Project Team. The presentation covered background information, context, objectives, timelines and next steps in the project. Detailed worksheets were distributed to interested parties prior to Focus Group #2. These worksheets served as a key discussion tool used during Focus Group #2.

Following the presentation, the Project Team facilitated a 90 minute workshop wherein interested parties were grouped at one of five tables based on their stated expertise and interests. Each table was allocated one topic (e.g., Water, Air, etc.), with the exception of one table, which was assigned two topics. Participants rotated through three tables and topics based on their interests, allocating a total of 25 minutes per table. The worksheets distributed in advance of the Focus Group were used to facilitate discussion.

Focus Group #2 concluded with the Project Team dedicating time for general questions from interested parties and a discussion about next steps.

#### Outcome(s)

Input and feedback received during and after Focus Group #2 was used by the Project Team to inform Performance Requirements and Metrics in the GBS. Input received also identified the need for subsequent follow up discussions with City staff to further refine Performance Requirements and Metrics.


Figure 3-2: Snapshots from Focus Group #2, including the worksheets (left) and workshop discussions (right).

## 3.1.3 Implementation Workshop

#### **Purpose**

The purpose of the Implementation Workshop was to facilitate a discussion with staff to understand opportunities, challenges and gaps that may result from implementation of the GBS. The Implementation Workshop is an important opportunity to facilitate a discussion with staff about implementation of the GBS. For example, updating and reviewing internal planning processes, communicating the GBS to interested parties, training staff and applicants, and/or resourcing third-party review.

#### **Date and Location**

The Implementation Workshop was hosted on the virtual platform Teams on February 15<sup>th</sup>, 2024 from 10:00am to 12:00pm.

#### **Participants**

Participants included City staff who had previously been invited to and participated in Focus Group #1 and Focus Group #2. Additional City staff members were invited to participate based on their area of expertise. For example, City staff who work on the City's Site Plan requirements were invited to provide input on the application review process.

#### **Tactics and Approaches**

During the Implementation Workshop, City staff were asked a series of questions about current implementation processes, and potential challenges or opportunities related to implementation of the GBS, including required documentation. The Implementation Workshop was facilitated using a PowerPoint presentation and an Info Sheet, which was shared as an interactive Word document following

the Implementation Workshop. Participants also received an updated copy of the Performance Requirements and Metrics.

Input received during the Implementation Workshop and by participants up until and including February 23<sup>rd</sup>, 2024 helped to inform recommendations prepared by the Project Team for the City to assist with implementation of the GBS.

#### Outcome(s)

Responses to questions used to guide discussion during the Implementation Workshop have been used to inform recommendations for the City to consider when implementing the GBS. These recommendations have been summarized and detailed in Section 4 of this Report.

### 3.1.4 Discussions with City Staff

#### Purpose

The purpose of the additional discussions and consultation with City staff was to collect additional information and feedback from City staff who are supporting projects with ties to the GBS or are directly referenced by the GBS.

#### Date and Location

Consultation was conducted multiple times throughout the Project. All consultation was conducted via virtual meetings.

#### **Participants**

Planning and Economic Development, Sustainable Mobility Planning, Water Resources, Infrastructure Planning, Cultural Heritage Planning, and Office of Climate Change Initiatives.

#### **Tactics and Approaches**

During consultation with City staff, the Project Team asked questions to collect information and feedback from the City staff. Meeting notes were collected by the Project Team for consideration in developing the GBS.

#### Outcome(s)

The GBS Performance Requirements and Metrics were developed using the information and feedback collected as part of the Staff Consultation. Additionally, the GBS Guidebook includes references and details informed by these discussions.

# 3.1.5 Development Industry Workshop

#### Purpose

The purpose of the Development Industry Workshop was to receive critical feedback from interested parties about the draft Performance Requirements and Metrics. The Development Industry Workshop focused on three key areas:

- 1. To verify if Tier 1 (mandatory) Metrics were feasible from a technical, logistical, etc. perspective;
- 2. To verify if Tier 2 (optional) Metrics were appropriate, or if there were opportunities to reassign as Tier 1 (mandatory); and
- 3. To discuss and understand if there were Tier 1 or Tier 2 Metrics already being included as part of active or planned development applications.

Feedback and input received was used to inform updates to the Performance Requirements and Metrics.

#### Date and Location

The Development Industry Workshop was hosted on the virtual platform Teams on April 24<sup>th</sup>, 2024 from 2:00pm – 4:00pm.

#### Participants

Interested parties from the development industry were invited to join the Development Industry Workshop.

#### **Tactics and Approaches**

A draft version of the GBS Guidebook and Checklist tool were distributed to participants in advance for review. During the Development Industry Workshop, the Project Team presented a brief presentation to reintroduce the project purpose, objectives, and timeline.

After the presentation, the Project Team facilitated an interactive discussion with participants using the virtual platform MURAL. The MURAL included the draft Performance Requirements and Metrics for each Impact Category. Participants were invited to provide their feedback and input by:

- Inputting their feedback directly into the MURAL;
- Providing comments and asking questions using the chat function in Teams; and
- Providing their comments verbally, which were recorded in MURAL by the Project Team.

Input received during the Development Industry Workshop and by participants up until and including May 8<sup>th</sup>, 2024 helped to inform refinements to the GBS.

#### Outcome(s)

Input received through the Development Industry Workshop was used to refine and further confirm the Performance Requirements and Metrics, specifically the appropriateness and suitability of Tier 1 versus Tier 2 Metrics.

## 3.1.6 Engage Hamilton Webpage and Surveys

#### Purpose

The purpose of the webpage and survey was to provide information to the public, such as the Draft Green Building Standards and staff reports and presentations, and obtain broad public feedback.

#### **Date and Location**

The webpage and surveys were launched on April 8, 2024. The survey was closed on May 7, 2024. The webpage can be found at https://engage.hamilton.ca/green-building-standards.

#### **Participants**

Approximately 675 people interacted with the webpage between April 8<sup>th</sup>, 2024, and May 8<sup>th</sup>, 2024. 123 participants completed the survey.

#### **Tactics and Approaches**

The webpage included a general introduction to the project, a status report on the GBS project, and a section on the City's commitment to public engagement. The webpage also included a project timeline, contact information for City staff as well as links to the Draft GBS, a recording of the Public Open House, and survey.

The survey questions asked participants to rate the Impact Categories, and provide comments for the Impact Categories and Performance Requirements.

#### Outcome(s)

Responses from the survey were used to support and validate the Impact Categories and Performance Requirements.

A majority of participants rated positive impacts on the natural environment as the most important outcome of the GBS. The Energy and Carbon Impact Category, followed by the Ecology and Biodiversity Impact Category, were seen as key to achieving that objective.

When given the opportunity to provide feedback, survey respondents had many suggestions for additional Performance Requirements, including but not limited to requiring apartments and commercial buildings to participate in recycling programs and preserving mature trees, among others. Some survey respondents had concerns around the potential of increased costs to construction, and the impact on affordability.

## 3.1.7 Public Open House

#### Purpose

The purpose of the Public Open House was to provide interested parties with an introduction to and overview of the draft GBS. It also provided an opportunity for interested parties to ask questions about

**GREEN BUILDING STANDARDS** 

the draft GBS, including the Impact Categories, Performance Requirements, Metrics, and implementation considerations.

#### Date and Location

The Public Open House was hosted on the virtual platform Zoom on April 25<sup>th</sup>, 2024 from 6:00pm – 8:00pm.

Hamilton

#### **Participants**

Over 85 participants registered for the Public Open House, and over 58 participants attended.

#### **Tactics and Approaches**

The Public Open House was advertised on the Engage Hamilton webpage. Social media posts were distributed through the City's social media pages on LinkedIn, Facebook, Instagram and X (formerly Twitter) advertising the Public Open House and inviting interested parties to visit the project webpage (see Figure 3-3).

During the Public Open House, the Project Team presented an overview of the project to date, including the purpose and objectives of the GBS. The Project Team also provided a summary and overview the Impact Categories and of Performance Requirements, including an explanation of the relationship between the Performance Requirements and Tier 1 (mandatory) versus Tier 2 (voluntary) Metrics.

Following the presentation, the Project Team

and complete the online survey to provide additional input and feedback.

the Public Open House. facilitated a question and answer period. Participants were invited to submit their questions through the "Q & A" function on Zoom, which were read and answered live by the Project Team. Participants were invited to submit follow up questions and comments to City staff, visit the Engage Hamilton webpage,

#### Outcome(s)

Input and feedback received through the Public Open House was used to update and finalize the GBS. The City also heard important input regarding implementation, which has been used to inform recommendations for implementation in this Report.



Figure 3-3: Post to the City's Instagram page advertising of

### 3.2 Summary of What We Heard

The Project Team received detailed feedback throughout the course of the project. All input received has been reviewed, analyzed and used by the Project Team to inspire and inform the GBS. Importantly, this Report has identified where input and feedback from interested parties has been leveraged to inform the Impact Categories, Performance Requirements, and Metrics.

In addition to the detailed feedback received, the Project Team has summarized key findings and input received throughout the consultation and engagement process. These are summarized below:

1. It is important that the GBS Metrics are aligned and coordinated with other City-led projects. This should include, at a minimum, initiatives the City is leading to guide sustainable growth and development, such as the forthcoming Biodiversity Action Plan and Climate Action Strategy.

2. The GBS should be inspired by standards for development in other municipalities and best practices for climate resilient and sustainable development. At the same time, the GBS must be locally specific and realistically implementable by Hamilton's development community.

3. The GBS must balance different priorities for various interested parties, including the City, the development industry, community partners, and the public.

4. The metrics must be realistic and achievable to advance the City's sustainability priorities while balancing continued growth and development that contributes to new housing opportunities and employment. Some interested parties voiced concerns that the GBS should have been more ambitious. At the same time, builders and developers expressed that the GBS needs to be feasible. These and other important priorities must be balanced and considered in the GBS, with the understanding that the City is targeting to achieve net-zero emissions by 2050.

5. There are many different environmental related priorities that may be advanced through the GBS, including a focus on clean air and water, climate change adaptation, waste reduction, adaptive re-use, bird-friendly development, dark sky compliance, and drought tolerant and native plant species, among others.

6. **Incentivizing the GBS will be important to the success of implementation.** Incentives may be financial (e.g. financial grants through a Community Improvement Plan), or non-financial (e.g., recognition through award programs), and will be particularly important for the successful implementation of Tier 2 Metrics.

7. Clarity, simplicity, and flexibility of the GBS is important for effective interpretation, administration, and implementation for both the City and the development industry. Implementation of the GBS should be made simple and practical, through templates and guides to support developers navigate the process. Flexibility should be incorporated to prevent unnecessary review and documentation.

8. The GBS should be periodically reviewed and updated to ensure it remains relevant and responsive to Hamilton's sustainability priorities. The GBS will be an important implementation tool to help the City achieve multiple objectives. The City should commit to a regular review and update of the GBS to ensure it aligns with industry standards, best practices, comparable municipal trends, and policy tools available to the City.

# **4** IMPLEMENTATION CONSIDERATIONS

The GBS represents a tool for the City to implement various complimentary initiatives of the City to achieve the sustainability goals. Considering the GBS is aligned with multiple objectives identified by the City through various plans and strategies, including the Urban Hamilton Official Plan, the GBS plays an important role in guiding the development and evolution of Hamilton's communities through a sustainability lens.

The Project Team has received significant input and feedback throughout the course of the project from interested parties regarding the GBS' implementation. This section provides recommendations for the City to consider in order to successfully implement the GBS as well as options for the following themes, identified in Table 4-1 below.

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| Recommendation   | Summary   |
|--|---|
| Proceed with phased<br>implementation of the GBS                                   | Implement the GBS for one year, requiring all Site Plan and Plan of<br>Subdivision applicants to complete the GBS, where applicable. After<br>the one year period, review and evaluate the GBS (e.g., application<br>review process, uptake of certain Metrics, etc.) to understand<br>opportunities for adjustments to the technical elements or<br>implementation process.<br>Following review, identify and make adjustments as necessary to<br>support continued implementation of the GBS by applicants and City<br>staff. |
| Implement the GBS through policy<br>updates in the Urban Hamilton<br>Official Plan | Update relevant sections and policies in the Urban Hamilton Official<br>Plan to clearly reference and identify the GBS as an important<br>implementation tool to achieve the City's vision and objectives. This<br>includes necessary updates to implementation policies in the Urban<br>Hamilton Official Plan to recognize the GBS as a document required<br>for submission as part of a complete application.  |
| Align the GBS with Comprehensive<br>Zoning By-law No. 05-200                       | Consider opportunities to update the City's Zoning By-law to implement elements of the GBS through building and performance standards enforced through the Zoning By-law, where feasible.   |
| Integrate the GBS within the City's development application and review process     | Require completion of the GBS Checklist as part of a complete<br>application and establish a formal process for City staff to receive,<br>review, and approve the GBS Checklist and required documentation.   |
| Establishing incentives to support implementation                                  | Leverage tools available to the City through Provincial legislation to<br>incentivize the GBS. The City may also choose to collaborate with<br>external parties (e.g., utility providers) or apply for third-party grant<br>programs. Non-financial incentives may also be provided to<br>recognize development that achieves a certain level of performance.   |
| Explore educational,<br>communication, and marketing<br>opportunities              | Share materials and tools to market and educate interested parties<br>about the GBS. Education for City staff and the development<br>community will also be important and integral to the successful<br>implementation of the GBS.  |

### 4.1 Phased Application of the GBS

During engagement and consultation, the Project Team heard that there is a desire to phase or test application of the GBS prior to full implementation. On this basis, it is recommended that the City identify a period of transition to test the application of the GBS within the urban area of the City. The following considerations are noted in this regard:

• Identify a specified period for phased implementation of the GBS. The City may options consider different for scoped implementation to "test" application of the GBS through the development application process. It is recommended that the City pursue a timebased implementation period and begin with implementation of the GBS for a one-year period, after which the City can review and evaluate implementation and make adjustments to the GBS and implementation process accordingly. The City of Toronto undertook a similar approach for their Mass Timber Program.

#### **Case Study Example: City of Toronto**

In 2022, CreateTO initiated the **Mass Timber Pilot Program** to explore mass timber construction for the delivery of affordable housing projects. The program was also used to inform updates to the Toronto Green Standard. CreateTO reported back to the CreateTO Board of Directors in 2023 with a set of recommendations for implementation.

- Establish transition provisions to clarify how the GBS may apply to applications currently in process, once fully implemented: Concerns were raised by the development community about the applicability of the GBS, once implemented, to applications currently under review. For transparency, it is important that the City clearly identify a strategy for transition of applications currently under review, and at what stage the GBS applies to an application.
- Consider permitting flexibility in achieving all required metrics. For example, if a development is deficient in meeting all mandatory Tier 1 Metrics in one Performance Requirement, the City may consider offsetting this requirement if the development exceeds minimum mandatory Metrics for a different Performance Requirement. This could provide more flexibility for applicants and allow requirements to be met in a more efficient and meaningful manner that better responds to the nature and scale of the development/uses being proposed.
- Leverage the transition period to further engage and consult with interested parties. While
  the City is phasing in application of the GBS, the City is encouraged to further engage with
  interested parties. This should include City staff, the development industry, community groups
  and organizations, and the general public. This transition period provides the City with an
  opportunity to educate and inform interested parties about the GBS and further refine the process
  for implementation.
- During and after phased application of the GBS, report back to interested parties. The City
  is encouraged to report back to interested parties during and after the one-year phased
  implementation period. This should be used as an opportunity to share feedback received and
  how it was used to inform implementation considerations, if applicable.

Establish a set of requirements that will be used to evaluate the success of the GBS following the one-year implementation period. Using a pre-established set of criteria, evaluate the success of GBS implementation. This should include qualitative and quantitative criteria. For example, the City is encouraged to track the number of Tier 1 Metrics achieved, number of Tier 2 Metrics achieved, and the number of times a Metric was achieved. The City may also choose to receive input and feedback from City staff receiving and processing the GBS Checklist and materials as part of a complete application, as well as the development community. Based on the input and feedback received, the City is encouraged to modify the GBS Performance Requirements and Metrics, or aspects of the development review process.

## 4.2 Implementation through the Urban Hamilton Official Plan

The Urban Hamilton Official Plan (2023, as amended) (UHOP) establishes the principles, goals, objectives, and policies governing growth and development on a range of land use planning and related matters. The UHOP applies to the City's urban area, which is the centre for employment uses, community services, and residential neighbourhoods. It provides direction on land use planning matters and sets the stage for growth and development in Hamilton.

The Clean Air Partnership strongly recommends that at a minimum, municipalities interested in implementing standards for new development include language on these standards into the Official Plan through an amendment or update to the Official Plan. The UHOP includes many policies that relate to sustainable and green development. Notably, policy 3.7.3 directs the City to develop and implement a GBS program that includes a development review checklist to be used through the development approvals process.

The following recommendations provide the City with options to consider for integrating the GBS into the UHOP:

- Update Chapter F Implementation to identify which new submission requirements will need to be included as part of a complete application.
- Update and revise policy 3.7.3 in Chapter B Communities to explicitly reference the City's GBS program as an important implementation tool to achieve the Official Plan's objectives.
- Introduce new policy language that commits the City to regularly reviewing and updating the GBS.
- Consider updating policies 1.15.2 and 1.15.3 in Chapter F – Implementation to include stronger reference to the sustainability and/or green building

# Best Practice Example: City of Brampton

The City of Brampton's new Official Plan includes many policies that reference the **Sustainable New Communities Program**. Policies commit to regular review and updates, and set the stage for how the Sustainable New Communities Program will be used to encourage sustainable and resilient development.

initiatives led by the City through the development approval process.

• Identify and establish terms of reference for new studies and/or assessments that are not currently identified in the UHOP, to support implementation of the updated policies.

### 4.3 Alignment with Comprehensive Zoning By-law No. 05-200

Throughout the project, the City and the Project Team have identified the opportunity to integrate elements of the GBS into Comprehensive Zoning By-law No. 05-200 (herein referred to as the "Comprehensive Zoning By-law"), as appropriate, as a means to further advance the climate change, environmental protection, or energy related goals, objectives and targets of the GBS.

The Background Review Report identified preliminary opportunities and reference to sustainable development and design standards in the Comprehensive Zoning By-law. The Background Review Report also identified opportunities to potentially introduce permissions and regulations for various elements of the GBS for new development that could be implemented through the Comprehensive Zoning By-law.

The Comprehensive Zoning By-law is an important tool that can be leveraged to implement certain elements of the GBS. To leverage this opportunity, Table 4-2 identifies options to support implementation of the GBS Performance Requirements and Metrics, where appropriate, through the Comprehensive Zoning By-law.

| Table 4-2: | <b>Opportunities</b> | for implementation | through the | Comprehensive | Zoning By-law |
|------------|----------------------|--------------------|-------------|---------------|---------------|
|------------|----------------------|--------------------|-------------|---------------|---------------|

| Impact<br>Category   | Performance<br>Requirement                     | Implementation Opportunity<br>(Comprehensive Zoning By-law No. 05-200)  |
|----------------------|--|---|
| Energy and<br>Carbon | Electric Vehicle<br>Charging<br>Infrastructure | By-law No. 24-052 introduced provisions and standards for<br>electric vehicle parking and chargers to the current<br>Comprehensive Zoning By-law. As a result, Section 5.6 of the<br>City of Hamilton Zoning By-law establishes minimum electric<br>vehicle parking requirements in accordance with the Minimum<br>Electric Vehicle Parking Rate. All electric vehicle requirements are<br>calculated on the basis of use.                                |
| Energy and<br>Carbon | Electric Bicycle<br>Charging<br>Infrastructure | <ul> <li>The current Comprehensive Zoning By-law does not contain provisions for electric bicycle charging infrastructure. There is an opportunity to introduce minimum parking requirements for electric bicycle charging infrastructure in the Comprehensive Zoning By-law.</li> <li>If provisions and standards are included, a definition for electric bicycle charging infrastructure should be added to the Comprehensive Zoning By-law.</li> </ul> |
| Energy and<br>Carbon | On-Site<br>Renewables                          | <ul> <li>The current Comprehensive Zoning By-law defines "renewable<br/>energy systems" and "community energy plan", both of which are<br/>contemplated as part of the On-Site Renewables Performance<br/>Requirements.</li> </ul>  |

| Impact<br>Category               | Performance<br>Requirement | Implementation Opportunity<br>(Comprehensive Zoning By-law No. 05-200)   |
|----------------------------------|----------------------------|--|
| Ecology and<br>Biodiversity      | Heat Island Effect         | <ul> <li>The current Comprehensive Zoning By-law contains a definition for "green roof". However, permissions and standards are not comprehensive.</li> <li>There is an opportunity to identify permissions for green roofs in the Comprehensive Zoning By-law.</li> <li>The City may require a certain percentage of landscaped open space to be in the form of a green roof. Alternatively, the definition of "landscaped area" may be revised to explicitly include a green roof. This may provide flexibility for the way in which minimum landscaped area requirements are achieved.</li> </ul> |
| Ecology and<br>Biodiversity      | Native Species<br>Planting | <ul> <li>To help support implementation of Ecology and Biodiversity<br/>Performance Requirements (specifically Ecology and<br/>Biodiversity), there is an opportunity for the City to consider<br/>revising the definition of "Landscaped Area" and/or "Landscaping"<br/>in the Comprehensive Zoning By-law.</li> <li>The definition may be revised to refer to native or adapted<br/>species, as referenced in the GBS.</li> </ul>  |
| Community<br>and Urban<br>Design | Urban Agriculture          | <ul> <li>The Comprehensive Zoning By-law defines "Urban Farm", "Farm Produce/Product Stand (Urban)", "Urban Farmers Market", and "Community Garden". These terms were introduced to the Comprehensive Zoning By-law through By-law 14-273.</li> <li>These terms are closely aligned with GBS Performance Requirement and Metric for urban agriculture and garden space. Permissions for these uses are included in Section 4 of the Comprehensive Zoning By-law.</li> </ul>  |
| Community<br>and Urban<br>Design | Bicycle Facilities         | • Through the City-led Zoning By-law Reform project, the City<br>undertook a review and update of bicycle parking standards. As a<br>result, Section 5.4 of the City of Hamilton Zoning By-law<br>establishes minimum bicycle parking requirements in accordance<br>with the Minimum Bicycle Parking Schedule. All bicycle parking<br>requirements are required on the basis of units or floor area.   |

### 4.4 Integrating the GBS with the Application Process

As noted in Section 2 of this Report, the GBS is intended to apply to all site plan applications and plan of subdivisions within the City of Hamilton urban area. Compliance with the GBS is expected for all low-rise, mid-rise and high-rise residential, institutional, commercial and industrial uses. On this basis, it is imperative that applicants and City staff that have a role in the planning approvals process understand how the GBS will be integrated into the application approval process.

This section provides a set of recommendations to integrate the GBS into the City's application process. Recommendations are informed by input and feedback received throughout the course of the Project, specifically the Implementation Workshop.

Figure 6 below identifies high-level steps in the development application process and a general description about the role the applicant and the City may have in facilitating implementation of the GBS.

#### Best Practice Examples: The Clean Air Partnership

The Clean Air Partnership's Towards Low Carbon Communities resource has also provided integral guidance to recommendations included in this section. Refer to the document **Towards Low Carbon Communities: Creating Municipal Green Development Standards.** 

#### Appendix "A" to Report PED24114 Pages6193:0f 507



Figure 4-1: The application review process and alignment with submission and review of the GBS.

Table 4-3 provides additional information and recommendations for the City to consider in implementing the GBS through the application process.

Table 4-3: Recommendations for implementation of the GBS through the application submission process.

#### Step 1 - Inquiry

The applicant inquires about a development application.

- Create a formal webpage for the GBS wherein interested parties (specifically interested applicants) can access and view the GBS Guidebook and Checklist.
- Ensure staff, specifically those staff members who occupy the "Planner of the Day" role or conduct Formal Consultation meetings, understand the purpose and intent of the GBS, and the materials that are/will be available to applicants. It is important that the GBS is communicated to applicants early in the application process.
- For applicant's ease of reference, consider an amendment to Official Plan Chapter F Implementation Table F.1.19.1 and Section 3.1 to add 'Green Building Standards' as a required study / material for specified applications.

#### Step 2 – Formal Consultation

The applicant may formally meet with City staff to confirm standards and expectations for applications, including GBS requirements (Due to changes through Bill. 185 to the formal consultation process, the City has updated the Official Plan policies for a complete application, which will be further updated to implement the GBS).

• Identify a point person and/or a group of staff members who can coordinate successful completion and review of the GBS.

#### Step 3 – Submission

An application is formally submitted, including required documents and supporting materials for the GBS, and the City determines if the application is complete.

- Identify who (whether an individual City staff member, a group of individuals, or the Planner of the Day) will determine the GBS Checklist Tool has been adequately completed as part of submission.
- Note that for the GBS to be required as part of a complete application, amendment to Official Plan Chapter F Implementation Table F.1.19.1 is required.

#### Step 4 – Review

City staff review the application, including required documentation to demonstrate compliance with the GBS.

- Consider identifying an "internal review team" comprised of multi-disciplinary City staff members with
  expertise in a broad range of sustainability topics to review applications for alignment with multiple climate
  and sustainability related City priorities, including the GBS. City staff who are assigned to review the GBS,
  or specific elements of the GBS (e.g., an Impact Category or set of Performance Requirements) should be
  identified in internal processes so responsibilities are clearly delineated.
- Explicitly identify gaps in internal subject matter expertise when considering ability to review documentation for compliance with GBS. For example, it is understood that the City may currently be challenged to review an Energy Model Report. To address this gap, the City may consider training staff to review this type of

who are trained and equipped with necessary tools to review Energy Model Reports. Third-party review for Energy Model Reports may be a suitable alternative, if they can be reviewed within the application review timelines required by the City.

• Identify City staff groups that will be responsible for reviewing each Impact Category, Performance Requirement and/or Metric to clearly delineate roles and responsibilities.

#### Step 5 – Approval

Application is approved.

• Identify a point person and/or an "internal review team" to approve and sign off on successful completion of GBS Guidebook and Checklist Tool.

#### Step 6 – Track, Monitor and Update

City tracks, monitors, and updates the GBS, as necessary.

- For post construction submission requirements, identify a process to track and verify submissions.
- Consider a phased application of the GBS over a one year period. Following implementation, perform a review of the GBS to identify opportunities to review and update the GBS.
- Develop a process for tracking implementation of the GBS to understand uptake of Performance Requirements and Metrics. The City is encouraged to track and monitor uptake of Tier 2 (optional) Metrics to help inform transition of Metrics from Tier 2 (optional) to Tier 1 (mandatory).

### 4.5 Incentivizing the GBS

Many municipalities recognize and utilize incentives as an important tool to facilitate implementation of green standards. Through consultation and engagement, the Project Team heard that incentives will be very important to the successful implementation of the GBS, specifically to encourage the implementation of Tier 2 requirements and higher performance standards. Table 4-4 below outlines examples of incentives for green and sustainable development available to municipalities through planning tools, and through other third-party organizations.

Based on what was heard through consultation and engagement, and research into options for incentives, the following recommendations are proposed for the City to consider:

- Continue to explore to align the GBS with the City's existing Community Improvement Plan(s) (CIP). Alternatively, the City may explore the option of preparing a new CIP specifically for the GBS to direct funding towards building standards that go above and beyond Tier 1 Metrics.
- The City may explore incentive options available through third-party organizations or other levels of government. This could include obtaining other sources of funding for potential grant opportunities, or partnerships with non-government organizations to help with training, education or additional resources for the development community.
- Share information about incentives (available through the City or external sources) on a webpage dedicated to the GBS. The City of Toronto, for example, has a webpage dedicated to environmental grants and incentives, with direct links to and an explanation of each opportunity.

| Municipality /<br>Organization | Program  | Incentive  |
|--------------------------------|--|--|
| City of Toronto                | Eco-Roof Program   | <ul> <li>The Eco-roof program applies to new and existing residential, industrial, commercial and institutional development with a gross floor area (GFA) less than 2,000 m<sup>2</sup>.</li> <li>The incentive offers \$100/m<sup>2</sup> installed for green roof, or \$5/m2 installed for cool roof with new membrane.</li> </ul>   |
| Town of Caledon                | Development Charge<br>Exceptions – Green<br>Development Charge<br>Discount | <ul> <li>The Development Charge Exceptions – Green<br/>Development Charge Discount applies to new commercial<br/>and industrial buildings.</li> <li>The Town offers a discount of five to 27.5%, depending on<br/>the sustainability measures achieved in new development.</li> </ul>  |
| City of Kingston               | Green Standard<br>Community<br>Improvement Plan                            | <ul> <li>The City of Kingston's Green Standard Community<br/>Improvement Plan (CIP) applies to multi-unit residential,<br/>subdivisions, commercial offices, and residential mixed-use<br/>development.</li> <li>Through the CIP, applicants are eligible to receive a cash<br/>rebate, up to 25% of incremental capital cost, to a maximum<br/>of \$1,000,000 per project, depending on performance level.</li> </ul>   |
| Enbridge Gas                   | Savings by Design<br>Commercial & Multi-<br>Residential                    | <ul> <li>Enbridge offers up to \$60,000 in performance incentives for new commercial and multi-unit residential projects.</li> <li>Applicants are required to participate in a program with Enbridge to integrate and strategize sustainable design features into the design of commercial builds.</li> <li>As part of this program, an energy model is developed, as well as a final report summarizing options discussed and recommendations for sustainability priorities.</li> </ul> |
| Enbridge Gas                   | Commercial<br>Airtightness Testing<br>Program                              | <ul> <li>Enbridge Gas provides incentives up to \$45,000 for testing<br/>and to resolve any issues discovered in the process, to help<br/>ensure intended performance standards are achieved.</li> <li>The program is available for commercial and multi-<br/>residential builders and developers.</li> <li>Enbridge Gas also offers free technical and hands-on<br/>training for industry professionals as part of the Commercial<br/>Airtightness Testing program.</li> </ul>          |

Table 4-4: Examples of incentives for green and sustainable building and development.

| Municipality /<br>Organization                       | Program                       | Incentive  |
|--|-------------------------------|--|
| Federation of<br>Canadian<br>Municipalities<br>(FCM) | Green Municipal<br>Fund (GMF) | <ul> <li>The FCM GMF includes a suite of incentives available to municipalities and their project partners. Several grants are available for the construction of new sustainable municipal and community buildings.</li> <li>The FCM GMF also includes grants for community energy projects and local energy generation, which may be pursued by the City in collaboration with local community partners.</li> </ul> |

## 4.6 Awareness, Training, and Education

Through consultation and engagement, the Project Team heard that education, awareness, and training will be important for the successful implementation of the GBS. Prior to formal implementation, the City is encouraged to prepare communications materials to communicate key objectives, details, and expectations about the GBS. The following recommendations and examples provide the City with options to consider for training, educating and marketing the GBS to a wide range of interested parties:

- Coduct training with staff and applicants. It is anticipated that City staff will require training to understand how to interprete and implement the GBS. During phased implementation of the GBS, it is recommended that City staff are trained as early as possible. Training should include a description of the rationale, purpose and value of the GBS. It should also be specifically geared and tailored to review of the GBS against different types of applications to ensure City staff are familiar with the Metrics. As part of implementation, it is recommended that multiple training sessions are hosted to account for turnover in City staff, and to report back on performance and implementation of the GBS.
- Consider implementing an awareness campaign to share information about the GBS. This
  may include social media posts to the City's social media pages, short, informational videos
  posted to the City's webpage and YouTube, and pamphlets or postcards distributed at public
  events or shared as part of City correspondence with the public. These materials should use
  common language to be accessible for a wide range of interested parties.

#### Best Practice Examples: City of Toronto and City of Mississauga

The City of Toronto and City of Mississauga have and continue to promote their respective programs for sustainable development. Figure 7 and Figure 8 illustrate how these municipalities are leveraging graphics and common language for their programs.

#### Appendix "A" to Report PED24114 Pagege1 88 20 507



cityofto 🕏 Choose a Better Future. Choose a Toronto Green Standard home or office.

Since 2010, new development in Toronto has been required to meet the Toronto Green Standard. The Toronto Green Standard is a minimum set of sustainable performance measures to reduce energy and greenhouse gas emissions, manage stormwater, grow healthy trees, and support biodiversity by installing birdfriendly glass and planting diverse native species.

Developers who go above and beyond these minimums are eligible for a refund on development charges when they have been verified to have met more demanding performance

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Figure 4-2: An example of a social media post from the City of Toronto's Instagram page promoting the Toronto Green Standard.



updating their green development standards. The City has posted about the value of green buildings in a graphic friendly and easy-to-read format, with a link to get involved in the project.

Figure 4-3 (left): The City of Mississauga is in the process of



Mississauga

- Celebrate and promote existing and/or new development. Some municipalities have developed a recognition program for new development that implements sustainability measures. The program may be directly linked to the GBS, or a standalone program that recognizes development for achieving multiple sustainability objectives. For the City, this may be tied to the Urban Design and Architecture Awards, which is an existing program that recognizes and celebrates excellence in the urban environment.
- Identify and post Frequently Asked Questions (FAQs) on the City and/or project webpage. Many municipalities with green or sustainable building standards include a dedicated section for FAQs on their project webpages. Questions posted to the FAQ page range from how the standard works to what types of applications trigger the standard. Responses are often short and concise, with links to additional information, if required, and contact information for questions.

# Best Practice Examples: City of Brampton and Town of Whitby

The City of Brampton's **Sustainable New Communities Program webpage**, and the Town of Whitby's **Whitby Green Standard webpage** both include an FAQ section with simple and concise questions and answers about their respective programs.

• The City may consider identifying "champions" for the GBS. Champions may be staff members or Councillors who are passionate about or interested in supporting and celebrating the GBS. An engaged Council is key to ensuring a supportive environment for implementation of the GBS. The City may also consider partnership with community organizations or conservation groups to help share and disseminate knowledge about the GBS. Establishing partnerships with these interested parties can help to built trust and knowledge about the GBS.



# **APPENDIX A**

# Guidebook



Appendix "A" to Report PED24114 Page94201201507

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# City of Hamilton Green Building Standards GUIDEBOOK





# **INTRODUCTION**

Green building standards are an essential tool used by municipalities to guide new development in a manner that integrates economic, social, and environmental sustainability principles. The City of Hamilton has implemented its own Green Building Standards to elevate the sustainability performance of new developments and ensure alignment with sustainable building and development best practices.

On March 27, 2019, Hamilton City Council declared a Climate Change Emergency, reinforcing the city's commitment to achieving net-zero greenhouse gas emissions by 2050 and preparing for the unavoidable impacts of climate change. Key milestones leading up to the City Council's Climate Emergency Declaration can be found in Figure 1 below. This declaration has shaped the Green Building Standards, aligning them with the community-wide net-zero carbon goals.



#### Figure 1: City of Hamilton's Climate Change Work (1994 - 2019)

Green Building Standards, used across Canada, guide professionals in achieving high sustainability standards for new urban buildings. These standards help evaluate new development applications based on sustainability, energy efficiency, and climate resilience.

The City of Hamilton's Green Building Standards (GBS) align with the city's current climate action initiatives, targets, and policies, and are informed by relevant provincial and municipal land use planning, sustainability, and climate action goals. The GBS is designed to be beneficial for the City's environmental goals in promoting sustainable development and enhancing community resilience and will be regularly evaluated and updated to ensure it stays effective and relevant in addressing evolving climate and sustainability challenges.



# **APPLICATION OF GREEN BUILDING STANDARDS**

# **Applicable Applications**

The Green Building Standards (GBS) is intended to apply to the following development applications within the City of Hamilton urban area:

- Site Plan
- Draft Plan of Subdivision

# **Development Types**

The GBS applies to the Part 3 and Part 9 building types which are described below. For clarity, applicants must refer to the in-effect Official Plan and Zoning By-law at the time of application to confirm how the GBS may apply to the development proposal.

# Part 3 Buildings

This refers to all mid to high-rise residential and all non-residential developments and refers to buildings that are subject to Part 3 of Division B of the Ontario Building Code, per Article 1.1.2 O.Reg. 332/12: Building Code. This includes buildings exceeding 600 m<sup>2</sup> in building area or exceeding three storeys in height. These include the following:

- Medium and High-Density Residential Development: High and medium-density residential uses are characterized in the Urban Hamilton Official Plan as multiple dwelling forms containing five or more dwelling units. Examples include block townhouse dwellings, stacked townhouse dwellings, street townhouse dwellings fronting onto a condominium road, and multiple dwellings.
- Mixed-Use Development: A development or area made up of mixed land uses either in the same building or in separate buildings. The mix of
  land uses may include commercial, industrial or institutional uses but must include residential units (*defined in the <u>UHOP</u>*).
- Institutional Development: A development or area comprised of public or non-public institutions in individual buildings or groups of buildings. The uses may include but are not limited to educational facilities, religious facilities, cultural facilities, health care facilities, or daycare facilities (*not defined in the <u>UHOP</u>*, but a land use designation with permitted uses, development policies, etc. in Section E.6.0.).
- Industrial Development: A development or area that permits for a range of employment activity, including offices, business parks, and industrial uses including but not limited to manufacturing and warehousing. (*Employment Areas are defined in the <u>UHOP</u>*, the description is also based on policies for the Employment Area Industrial Land designation in Section E.5.0).
- Commercial Development: A development or area that are primarily located in mixed-use areas and accommodates a range of uses, including but not limited to retail, restaurants, and other similar service commercial uses (*not defined in the UHOP*, *but described based in policies for the Commercial and Mixed Use Designations in Section E.4.0*).



# **APPLICATION OF GREEN BUILDING STANDARDS**

## Part 9 Buildings

This refers to low-rise residential developments and refers to buildings that are subject to Part 9 of Division B of the Ontario Building Code, per Article 1.1.2 O.Reg. 332/12: Building Code. This includes buildings of three or fewer storeys in height or with a building area not exceeding 600 m<sup>2</sup>. These include:

• Low-Density Residential Development: Low-density residential uses generally include single-detached, semi-detached, duplex, triplex, fourplex, and street townhouse dwellings.

# **Application Process**

The GBS is designed to be integrated into the City of Hamilton's existing development application process. Figure 2 below outlines the development application process steps, including GBS submission requirements and review procedures.



Figure 2: Development Application Process

# **IMPACT CATEGORIES**

The GBS comprises five (5) Impact Categories, each focusing on a sustainability concept relevant to the City of Hamilton's sustainability and climate goals and objectives are described below:



# **Energy and Carbon**

Focuses on improving energy performance and reducing carbon emissions during building operations and links greenhouse gas (GHG) reduction goals with energy efficiency, highlighting their role in eco-friendly building practices. Refer to **pages 7 to 17** of this document for the Energy and Carbon Impact Category.



# **Ecology and Biodiversity**

Focuses on the preservation, restoration, and enhancement of the natural environment within the development area. Refer to **pages 19 to 22** of this document for the Ecology and Biodiversity Impact Category.

# Water

Focuses on reducing potable water use for indoor and outdoor water uses, water metering, as well as stormwater management. Refer to **pages 24 to 26** of this document for the Water Impact Category.



# **Waste Management and Materials**

Focuses on reducing waste generation during construction and the operational phases of development. Reducing waste can contribute to the reuse of existing materials and decrease demand for raw materials. Refer to **pages 28 to 30** of this document for the Waste Management and Materials Impact Category.



# **Community and Urban Design**

Focuses on the design elements that promote a sense of place in the community by emphasizing the importance of preserving heritage and cultural features, raising awareness of local food production, promoting healthy practices and inclusion, as well as educating residents on sustainability features in their community and ultimately creating communities that are healthy and resilient. Refer to **pages 32 to 37** of this document for the Community and Urban Design Impact Category.

# **STRUCTURE OF THE GBS**

Outlined within each of the Impact Categories identified above are a number of Performance Requirements that support the intent of the Impact Category. Each Performance Requirement will have one or more Metric that quantifies or qualifies achievement.



Metrics are classified as **Tier 1**, which is mandatory for all applicable development applications, or **Tier 2**, which are currently optional.

- Tier 1 Metrics mandate a minimum level of sustainability performance for all new development in the urban area subject to the applicable Planning Act application in the City of Hamilton and support the achievement of municipal sustainability goals and objectives. The Tier 1 Metrics align with the related City of Hamilton by-laws, guidelines, and strategies.
- Tier 2 Metrics allow applicants to demonstrate an enhanced level of sustainability performance. Future versions of the GBS may consider adopting current Tier 2 Metrics as Tier 1 mandatory requirements to drive further sustainability performance.

For each Tier 1 and Tier 2 metric, applicants must provide documentation demonstrating compliance during their Site Plan Application or Draft Plan of Subdivision submission. In some cases, additional documentation is required post-construction, particularly when the relevant documentation is not available at the Site Plan Application submission stage. Several Tier 2 specifically require compliance documentation to be submitted only after construction is completed. This ensures that all necessary compliance information is thoroughly reviewed and verified by the City.

Further details on each Impact Category, Performance Requirement and Metric can be found in this Guidebook. Details and resources can be found in the Details column for each Performance Requirement.

Additional relevant resources not linked in this document may be available to support in demonstrating compliance with the GBS. Refer to the City of Hamilton website for the latest information.



# **ENERGY AND CARBON**

This Impact Category focuses on improving energy performance and reducing carbon emissions during building operations. This Impact Category links greenhouse gas (GHG) reduction goals with energy efficiency, highlighting their role in eco-friendly building practices. By setting strict benchmarks for energy use, establishing goals for operational efficiency, encouraging the use of renewable energy and conducting embodied carbon assessment, this category aims to lessen buildings' environmental impact.

#### **PERFORMANCE REQUIREMENTS**

- EC1 Energy Performance
- EC2 Embodied Carbon
- EC3 Refrigerant Leakage
- EC4 Building Resilience
- EC5 On-Site Renewables
- EC6 District Energy
- EC7 Building Systems Commissioning
- EC8 Air Tightness Testing
- EC9 Energy Metering
- EC10 Benchmarking and Reporting
- EC11 Electric Vehicle Charging Infrastructure
- EC12 Electric Bicycle Charging Infrastructure







#### EC1 ENERGY PERFORMANCE

Intent: Promote energy-efficient buildings that lower operating costs, reduce greenhouse gas emissions, and improve building resilience.

| Item # | Tier   | Applicability |   | Metrics   | Documentation   |    | Details   |
|--------|--------|---------------|---|---|---|----|---|
| EC1.1  | Tier 1 | Part 9        | • | Design, construct, and label the building(s) to<br>meet the ENERGY STAR® for New Homes <sup>1</sup> ,<br>version 17.1 or R-2000 requirements <sup>1,2,3</sup> . | <ul> <li>Site Plan Application Submission         <ul> <li>A Letter of Commitment signed by a qualified professional (Architect, Electrical Engineer, or Mechanical Engineer) and the owner/developer/builder that includes confirmation that the requirements of this metric will be met.</li> </ul> </li> <li>Post Construction Submission         <ul> <li>Confirmation of ENERGY STAR rating by a qualified professional (e.g. Energy modeller).</li> </ul> </li> </ul> | 1. | The ENERGY STAR® for New Homes Standard is<br>an initiative designed to encourage energy-<br>efficient construction in new housing, which helps<br>reduce greenhouse gas emissions. The Standard<br>sets out requirements that enable new homes to<br>be approximately 20% more energy efficient than<br>those built to the Provincial or National Building<br>Code.<br>Service Organizations are licensed by NRCan to<br>deliver ENERGY STAR® qualified home labels or<br>R-2000 certification. For a list of authorized<br>service organizations see <u>Natural Resources</u><br><u>Canada</u> . Certified Energy Advisors are<br>independent contractors licensed by NRCan who   |
| EC1.2  | Tier 2 | Part 9        | • | Design the building(s) to meet CHBA Net Zero<br>Home Labelling Program <sup>4</sup> or Passive House<br>Classic Standard <sup>5</sup> .                         | <ul> <li>Site Plan Application Submission</li> <li>Confirmation of registration in the CHBA Program or Passive House Standard.</li> <li>Post Construction <ul> <li>A Letter of Certification signed by an accredited professional (Architect, Electrical Engineer, or Mechanical Engineer) post-construction that the metric requirements have been implemented and verified.</li> </ul> </li> </ul>  | 3. | <ul> <li>perform the testing and final inspection and report.<br/>They submit their report documentation for<br/>compliance to the NRCan Authorized Service<br/>Organization.</li> <li><u>ENERGY STAR® for New Homes</u> (ESNH)<br/>Standard evaluations are conducted by Certified<br/>NRCan-licensed Energy Advisors following either<br/>a performance or a prescriptive approach. For the<br/>performance approach, use the HOT2000<br/>software v.10.51 specified in the version of the<br/>Standard you are using. For the prescriptive<br/>approach, evaluations are conducted using the<br/>BOP (Builder Option Package).</li> <li><u>CHBA Qualified Net Zero Homes</u> are defined as<br/>homes that produce as much clean energy as they<br/>consume annually, using on-site renewable<br/>energy.</li> </ul> |
|        |        |               |   |   |   | 5. | Passive House Standards represent a stringent, voluntary criterion for enhancing a building's energy efficiency These standards facilitate the creation of ultra-low energy structures that demand minimal energy for both heating and cooling purposes.  |

Appendix "A" to Report PED24114 Page 239 239 507 Hamilton

| Item #       | Tier   | Applicability |  | Metrics  |  | Documentation  |          | Details   |
|--------------|--------|---------------|--|--|--|--|----------|---|
| EC1.3 Tier 1 |        | Part 3        | Using whole-building energy modelling,<br>demonstrate an annual Total Energy Use<br>Intensity (TEUI), Thermal Energy Demand<br>Intensity (TEDI), and GHG Emission Intensity<br>(GHGI) that meets the applicable performance<br>limits <sup>1,2,3</sup> : |  |  | <ul> <li>Site Plan Application Submission</li> <li>Energy Model Report summarizing<br/>key modelling inputs, outputs, and<br/>assumptions, signed by a licensed<br/>professional (Energy Modeller), and<br/>demonstrating compliance with the<br/>applicable target<sup>3</sup>.</li> </ul>  | 1.<br>2. | Identify the applicable building archetype and<br>meet the archetype-specific performance limits.<br>Mixed use buildings can apply a weighted average<br>of the applicable performance limits.<br>For guidance on calculating TEUI, TEDI, and<br>GHGI, refer to the <u>City of Toronto's Energy</u> |
|              |        |               | Type (kW   | Nh/m²/yr.) kWh/m²/yr.)   | (kgCO <sup>2</sup> /m2/<br>yr.)  |  |          | Modelling Guidelines Version 4.   |
|              |        |               | MURB (≥ 6<br>Storeys)<br>MURB (< 6   | 135         50           130         40  | 15   |  | 3.       | For guidance on submission requirements, refer to<br>the <u>City of Toronto's Energy Efficiency Report</u>  |
|              |        |               | Storeys)<br>Commercial   | 130 30   | 15   |  |          | Submission & Modelling Guidelines.  |
|              |        |               | Office<br>Commercial<br>Retail   | 120 40   |  |  |          | Applicable to building types that do not apply to<br>any of the building archetypes listed above. Refer<br>to the <u>National Energy Code of Canada for</u><br>Buildings (NECB) 2020  |
|              |        |               | <ul> <li>For all other Part 3 buildings: develop a whole-<br/>building energy model, and design and<br/>construct the building to meet the National<br/>Energy Code of Canada for Buildings (NECB)<br/>2020<sup>4</sup> Tier 1.</li> </ul>               |  |  |  | 5.       | CAGBC <u>Zero Carbon Building</u> -Design Certification<br>is an acceptable alternative compliance for<br>archetype and non-archetype buildings.  |
| EC1.4 Tie    | Tier 2 | Part 3        | Using whole<br>demonstrat<br>Intensity (T<br>Intensity (T<br>(GHGI) per  | le-building energy r<br>te an annual Total E<br>'EUI), Thermal Ene<br>'EDI), and GHG En<br>rformance limits <sup>1,2,3</sup>                                       | nodelling,<br>Energy Use<br>rgy Demand<br>ission Intensity                                     | <ul> <li>Site Plan Application Submission</li> <li>Energy Model Report summarizing<br/>key modelling inputs, outputs, and<br/>assumptions, signed by a licensed<br/>professional (Energy Modeller),</li> </ul>   |          | Zero Carbon Building-Performance Certification is<br>encouraged to demonstrate continued net zero<br>performance.   |
|              |        |               | Building<br>Type (kW   | TEUI TEDI (50<br>/h/m²/yr.) kWh/m²/yr.)  | GHGI<br>(kgCO <sup>2</sup> /m2/  | the applicable target <sup>3</sup> .   |          |   |
|              |        |               | MURB (≥ 6<br>Storeys)  | 100 30   | <b>yr.)</b><br>10  | For ZCB ACP only: Confirmation of<br>registration for ZCB-Design   |          |   |
|              |        |               | MURB (≤ 6<br>Storeys)  | s (s 6 100 25 10 Standard certification.   | Standard certification.  |  |          |   |
|              |        |               | Commercial<br>Office   | 100 22   | 8  | Post Construction Submission   |          |   |
|              |        |               | <ul> <li>For all othe building end construct th Energy Cod 2020<sup>4</sup> Tier 2</li> <li>Alternative Carbon Bui Certification</li> </ul>  | er Part 3 buildings:<br>hergy model, and de<br>he building to meet<br>de of Canada for B<br>2.<br>e Compliance Patl<br>ilding (ZCB) Desigr<br>n <sup>4,5,6</sup> . | Develop a whole-<br>sign and<br>the National<br>uildings (NECB)<br>a: Achieve Zero<br>Standard | <ul> <li>Energy Modelling Report or other<br/>documentation demonstrating<br/>compliance with the targeted<br/>standard summarizing key<br/>modelling inputs, outputs, and<br/>assumptions, signed by a licensed<br/>professional.</li> <li>Updated Energy Model Report<sup>3</sup>.</li> <li>For ZCB ACP only: CAGBC ZCB-<br/>Design Standard certification and<br/>complete workbook.</li> </ul> |          |   |



#### EC2 EMBODIED CARBON

Intent: Promote embodied carbon reductions to reduce total life cycle carbon emissions.

| Item # | Tier   | Applicability | Metrics   | Documentation   | Details  |
|--------|--------|---------------|---|---|--|
| EC2.1  | Tier 1 | Part 9        | <ul> <li>Conduct a Materials Emissions Assessment<br/>using BEAM (Building Emissions Accounting<br/>for Materials tool), or an equivalent tool<sup>1</sup>, to<br/>measure A1-A3, stage emissions for all<br/>structural, enclosure, and major finishes<br/>(cladding, flooring, ceilings, interior wall<br/>sheathing).</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>An Embodied Carbon report<br/>declaring the materials that are<br/>anticipated to be used and the<br/>estimated total embodied carbon<br/>emissions of these materials.</li> </ul> | <ol> <li>Examples of acceptable lifecycle assessment<br/>software for low-rise residential buildings<br/>include: <u>BEAM</u> and <u>NRCAN MC2</u>.</li> <li>Refer to the current version of the <u>Zero Carbon</u><br/><u>Building Standard</u> for further guidance on<br/>Embodied Carbon assessments.</li> </ol> |
| EC2.2  | Tier 1 | Part 3        | • Conduct a whole building life cycle<br>assessment (LCA) of the building's structure<br>and envelope in accordance with the CaGBC<br>Zero Carbon Building Standard v3<br>methodology <sup>2,3</sup> . Report embodied carbon for<br>the following life cycle stages: A1-A5, B1-B5,<br>and C1-C4.                                   |   | <ol> <li>Examples of acceptable lifecycle assessment<br/>software include: <u>Athena Impact Estimator</u> for<br/>Buildings Life Cycle Assessment (LCA) and<br/><u>OneClick LCA.</u></li> <li>Refer to the <u>Zero Carbon Building v3 Guidebook</u><br/>Appendix I for guidance on preparing a Baseline.</li> </ol>  |
| EC2.3  | Tier 2 | All           | • Demonstrate a minimum 5% reduction in embodied carbon compared to a baseline building <sup>4</sup> .  |   |  |

#### EC3 REFRIGERANT LEAKAGE

Intent: Promote awareness and reporting of refrigerant leakage in HVAC equipment to support total carbon reductions.

| Item # | Tier   | Applicability | Metrics  | Documentation   | Details   |
|--------|--------|---------------|--|---|---|
| EC3.1  | Tier 1 | Part 3        | • Develop a Refrigerant Leakage Plan<br>describing the ongoing refrigerant leakage<br>tracking process and corrective action plan to<br>address refrigerant leaks should they occur in<br>any base building HVAC systems. The Plan<br>should list the total quantity, type, and the<br>Global Warming Potential (GWP) of each<br>refrigerant contained in HVAC systems with a<br>capacity greater than 19 kW (5.4 tons) <sup>1,2</sup> . | <ul> <li>Site Plan Application Submission</li> <li>Provide a Letter of Commitment<br/>signed by a qualified professional<br/>(Mechanical Engineer) and the<br/>owner/developer/builder that<br/>includes confirmation that the<br/>requirements of this metric will be<br/>met.</li> <li>Post Construction Submission</li> <li>Refrigerant Leakage Plan.</li> </ul> | <ol> <li>Refer to the current version of the <u>Zero Carbon</u><br/><u>Building - Performance Standard</u> for further<br/>guidance on refrigerant leakage.</li> <li>Refrigerants that do not have a GWP do not need<br/>to be reported.</li> </ol> |



#### EC4 BUILDING RESILIENCE

Intent: Encourage back-up power to essential building systems and refuge area for occupants during power failures resulting from extreme weather events.

| Item # | Tier   | Applicability |   | Metrics  | Documentation   |    | Details  |
|--------|--------|---------------|---|--|---|----|--|
| EC4.1  | Tier 2 | Part 3        | • | <b>MHR Residential only:</b> Provide a refuge area with heating, cooling, lighting, potable water. Provide back-up power to essential building systems for 72 hours <sup>1,2,3,4,5</sup> . | <ul> <li>Post Construction Submission</li> <li>Drawings, plans, or other<br/>documentation demonstrating that<br/>the project incorporates resilient<br/>measures.</li> </ul> | 1. | Ensure power is provided to the refuge area,<br>building security systems, domestic water pumps,<br>sump pumps, at least one elevator, boilers, and<br>hot water pumps to enable access and egress and<br>essential building functions during a prolonged<br>power outage.                           |
|        |        |               |   |  |   | 2. | A refuge area should be a minimum size of 93 sq.m. and/or 0.5 sq.m. per occupant, and may act as building amenity space during normal operations.  |
|        |        |               |   |  |   | 3. | This requirement applies to multi-unit residential<br>high-rise buildings that contain central amenity,<br>lobby or gym space, to be able to act as a<br>temporary shelter for vulnerable residents of the<br>building.  |
|        |        |               |   |  |   | 4. | Common refuge areas are temporarily shared, lit<br>spaces where vulnerable residents can gather to<br>stay warm or cool, charge cell phones and access<br>the internet, safely store medicine, refrigerate<br>basic food necessities, access potable water and<br>toilets, and perhaps prepare food. |
|        |        |               |   |  |   | 5. | It is recommended to provide back-up power using a low or no-carbon form of back-up power.   |
|        |        |               |   |  |   | 6. | Refer to the <u>City of Toronto Minimum Backup</u><br><u>Power Guidelines for MURBs, Voluntary</u><br><u>Performance Standards for Existing and New</u><br><u>Buildings (2016)</u> for guidance.   |



#### EC5 ON-SITE RENEWABLES

**Intent**: Encourage cost-effective renewable energy solutions for climate change mitigation and boost local renewable energy adoption to reduce on-site carbon footprint.

| Item # | Tier   | Applicability | Metrics  | Documentation   | Details  |
|--------|--------|---------------|--|---|--|
| EC5.1  | Tier 1 | Part 9        | <b>Plan of Subdivision only:</b> Complete a Community Energy Plan demonstrating energy emissions and resiliency targets on a community scale <sup>6</sup> .  | <ul> <li>Plan of Subdivision Submission</li> <li>Provide a Community Energy<br/>Plan</li> </ul>   | <ol> <li>Strategies to design a building for solar<br/>readiness may include the following:         <ul> <li>Designate an area of the roof for future<br/>solar PV and/or solar thermal.</li> <li>Install one or two conduits from the roof</li> </ul> </li> </ol>   |
| EC5.2  | Tier 1 | All           | • Design all new buildings for solar<br>readiness <sup>1</sup> . Where applicable, include an<br>opt-in for new owners to install solar PV<br>or thermal systems at the new owner's<br>expense <sup>1,2,3,4</sup> .  | <ul> <li>Site Plan Application Submission</li> <li>Drawings, plans, specifications,<br/>or other documentation<br/>demonstrating that is project is<br/>solar-ready.</li> </ul>   | <ul> <li>o Ensure that the building structure has adequate structural capacity to</li> </ul>   |
| EC5.3  | Tier 2 | Part 9        | <ul> <li>Design and install on-site renewable<br/>energy systems to supply at least 10% of<br/>the building's total energy load from one<br/>or a combination of energy source(s)<sup>3,4,5</sup>.</li> <li>OR</li> <li>Design and install on-site renewable<br/>energy systems to supply at least 20% of<br/>the building's total energy load from geo-<br/>exchange (geothermal or ground source<br/>heat pumps)<sup>4</sup>.</li> </ul>             | <ul> <li>Site Plan Application Submission</li> <li>Drawings, plans, specifications, or other documentation demonstrating the project's onsite renewable sources.</li> <li>Energy Modelling Report or other documentation demonstrating the percentage of the project's energy needs provided by on-site renewable sources.</li> </ul> | <ul> <li>accommodate future installation of<br/>renewable energy systems.</li> <li>Ensure that sufficient area is allocated for<br/>the future installation of renewable<br/>energy systems.</li> <li>Designate a 2x2 meter wall area in the<br/>electrical and mechanical rooms for<br/>future solar electrical/thermal equipment<br/>controls and connections (e.g. meters,<br/>monitors).</li> <li>Where possible place the HVAC or other<br/>rooftop equipment on the north side of<br/>the roof to prevent future shading.</li> </ul>   |
|        | Tier 2 | Part 3        | <ul> <li>Design and install on-site renewable<br/>energy systems to supply at least 5% of<br/>the building's total energy load from one<br/>or a combination of energy<br/>source(s)<sup>3,4,5,6</sup>.</li> <li><i>OR</i></li> <li>Design and install on-site renewable<br/>energy systems to supply at least 20% of<br/>the building's total energy load from geo-<br/>exchange (geothermal or ground source<br/>heat pumps)<sup>4</sup>.</li> </ul> |   | <ol> <li>Consult with <u>NRCan Solar Ready Guidelines</u><br/>for more guidance on solar readiness, or to<br/>access a Solar Readiness Checklist. Also,<br/>consult the <u>National Renewable Energy</u><br/><u>Laboratory's Solar Ready Buildings Planning</u><br/><u>Guide</u> for additional considerations for PV-<br/>ready provisions.</li> <li>Promotion of solar PV and renewables aligns<br/>with the <u>City of Hamilton's Climate Action</u><br/><u>Strategy</u>, specifically the target for all new<br/>homes to have 30% annual load coverage by<br/>solar PV by 2031 and the target for all new<br/>commercial buildings to include rooftop solar<br/>PV panels by 2026.</li> </ol> |



| Item # | Tier | Applicability | Metrics | Documentation | Details   |
|--------|------|---------------|---------|---------------|---|
|        |      |               |         |               | <ul> <li>4. The percent (%) of renewable energy generated can be quantified by the following steps: <ul> <li>Determine the total building annual energy use for the site.</li> <li>List the renewable energy technologies being considered for the site.</li> <li>Determine the expected annual energy generated from renewable technologies and the percent (%) of annual energy generated on-site, relative to the total energy consumed.</li> </ul> </li> <li>5. Allowable forms of renewable energy systems include the following:</li> </ul> |
|        |      |               |         |               | <ul> <li>Solar photovoltaics (PV) technologies<br/>(e.g. solar panels, solar shingles)</li> <li>Solar thermal</li> <li>Biogas and biofuel</li> <li>Wind-based systems</li> </ul> 6. Refer to the <u>City of Ottawa Community</u><br><u>Energy Plan Terms of Reference</u> for guidance<br>on community planning   |

#### EC6 DISTRICT ENERGY

Intent: Encourage district energy to reduce environmental and economic impacts associated with fossil fuel energy use.

| Item # | Tier   | Applicability | Metrics  | Documentation   | Details   |
|--------|--------|---------------|--|---|---|
| EC6.1  | Tier 1 | All           | • Investigate the feasibility of shared energy solutions, such as the development of low carbon thermal energy networks or connection to planned or existing district energy systems and identify the required provisions to be district energy ready <sup>1,2,3,4</sup> . | <ul> <li>Plan of Subdivision and Site Plan</li> <li>Application Submission</li> <li>Provide a Letter signed by a<br/>qualified professional (Mechanical<br/>Engineer) and the<br/>owner/developer/builder that<br/>describes how opportunities for<br/>district energy have been explored.</li> </ul> | <ol> <li>Connecting to an existing low carbon district<br/>energy system is strongly encouraged to<br/>significantly reduce or avoid carbon emissions and<br/>to meet the GHGI limits.</li> <li>For guidance on designing a building to be district<br/>energy-ready, please refer to:         <ul> <li>The <u>City of Toronto's Design Guideline for</u><br/><u>District Energy-Ready Buildings Guide</u></li> </ul> </li> </ol> |

| Item # | Tier   | Applicability | Metrics   | Documentation  | Details  |
|--------|--------|---------------|---|--|--|
| EC6.2  | Tier 2 | All           | • Connect to a district energy system where one exists or design for future connection where a future district energy system is slated for development <sup>3,4</sup> . | <ul> <li>Post Construction Submission</li> <li>Drawings, plans, or other<br/>documentation demonstrating<br/>connection, or design will<br/>accommodate future connections.</li> </ul> | <ul> <li><u>The City of Ottawa Community Energy Plan</u><br/><u>Terms of Reference</u></li> <li>Refer to the <u>City of Hamilton's Climate Change</u><br/><u>Action Strategy</u> for more information.</li> <li>Refer to the Action 19 - Decarbonize and Expand<br/>District Energy within <u>the City of Hamilton's</u><br/><u>Community Energy and Emissions Plan</u> for more<br/>information.</li> </ul> |

#### EC7 BUILDING SYSTEMS COMMISSIONING

**Intent**: To promote buildings that are designed to be energy-efficient with reduced operating costs and greenhouse gas emissions associated with building operations.

| Item # | Tier   | Applicability |   | Metrics  | Documentation   |    | Details   |
|--------|--------|---------------|---|--|---|----|---|
| EC7.1  | Tier 2 | All           | • | Conduct best practice commissioning, per the requirements referenced in LEED BD+C v4.1 Fundamental Commissioning and Verification pre-requisite <sup>1.2,3</sup> . | <ul> <li>Site Plan Application Submission</li> <li>Provide a Letter of Commitment<br/>signed by the<br/>owner/developer/builder that best<br/>practice commissioning will be<br/>performed; OR proof a<br/>commissioning agent retained.</li> </ul> | 1. | Commissioning of a building is a systematic<br>process that documents and verifies that all the<br>facility's energy-related systems perform<br>interactively in accordance with the design<br>documentation and intent, and according to the<br>owner's operational requirements from the design<br>phase through to at least one-year post<br>construction. |
|        |        |               |   |  | <ul> <li>Post Construction Submission</li> <li>Commissioning Plan &amp; Report.</li> </ul>  | 2. | Commissioning process should be in accordance<br>with ASHRAE Guideline 0–2013 and ASHRAE<br>Guideline 1.1–2007 for HVAC&R systems, as they<br>relate to energy, water, indoor environmental<br>quality, and durability for mechanical, electrical,<br>plumbing, and renewable energy systems and<br>assemblies.   |
|        |        |               |   |  |   | 3. | Refer to <u>LEED BD+C (v4.1) EA: Fundamental</u><br><u>Commissioning and Verification</u> for more<br>information on building systems commissioning.  |



#### EC8 AIR TIGHTNESS TESTING

Intent: To reduce air leakage, while improving the greenhouse gas emission associated with building operations and thermal comfort of occupants.

| Item # | Tier   | Applicability | Metrics   | Documentation   | Details  |
|--------|--------|---------------|---|---|--|
| EC8.1  | Tier 1 | All           | <ul> <li>Design and construct the building to improve<br/>the quality and airtightness of the building<br/>envelope<sup>1</sup>.</li> </ul>                       | <ul> <li>Site Plan Application Submission</li> <li>Provide a letter signed by a<br/>qualified professional (Building<br/>Envelope Engineer or Building<br/>Science Engineer) and the<br/>owner/developer/builder that<br/>describes the project's approach to<br/>achieving air tightness, and the<br/>process for any planning testing.</li> </ul> | <ol> <li>The letter should indicate the line of air tightness<br/>(including air barrier materials, systems and<br/>transitions). Submission of drawings and indicative<br/>details to support the letter is encouraged.</li> </ol>  |
| EC8.2  | Tier 2 | All           | • Conduct a whole-building air leakage test to improve the quality and airtightness of the building envelope and report the performance achieved <sup>1,2</sup> . | <ul> <li>Post Construction Submission</li> <li>Air Leakage Testing Report.</li> </ul>   | <ol> <li>The practice of Whole Building Air Leakage<br/>Testing (WBALT) involves sealing all building<br/>openings (e.g. operable windows) and<br/>pressurizing a building to determine its resistance<br/>to air leakage through the envelope.</li> <li>For guidance on Whole Building Air Leakage<br/>Testing, please refer to the <u>City of Toronto Whole<br/>Building Air Leakage Testing Protocol</u> or the <u>ASTM<br/>E3158-18</u> Standard Test Method for Measuring the<br/>Air Leakage Rate of a Large or Multizone Building.</li> </ol> |

#### EC9 ENERGY METERING

**Intent:** Promote energy awareness to drive energy-conscious behavior and reduce usage. Continuous consumption tracking and benchmarking ensure design goals are met.

| Item # | Tier   | Applicability | Metrics  | Documentation  | Details  |
|--------|--------|---------------|--|--|--|
| EC9.1  | Tier 1 | All           | <ul> <li>Install electricity and/or thermal sub-meters for<br/>all energy end-uses that represent more than<br/>10% of the building's total energy<br/>consumption<sup>1,2</sup>.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Provide a Letter of Commitment<br/>signed by a qualified professional<br/>(Electrical Engineer and Mechanical<br/>Engineer) and the<br/>owner/developer/builder that<br/>includes confirmation that the<br/>requirements of this metric will be<br/>met.</li> </ul> | <ol> <li>Refer to LEED BD+C (v4.1) EA: Advanced Energy<br/>Metering for more information on electricity and<br/>thermal sub-metering.</li> <li>The advanced energy metering must have the<br/>following characteristics:         <ul> <li>Meters must be permanently installed, and<br/>record at intervals of one hour or less.</li> <li>Electricity meters must record both<br/>consumption and demand.</li> </ul> </li> </ol> |

Appendix "A" to Report PED24114 Page 25021 & 507 Hamilton

|        |        |               | 1   |   | -  |
|--------|--------|---------------|---|---|--|
| Item # | Tier   | Applicability | Metrics   | Documentation   | Details  |
| EC9.2  | Tier 2 | All           | <ul> <li>For buildings with multiple tenants, provide<br/>energy submetering for each<br/>commercial/institutional tenant, or in each<br/>residential suite<sup>1,2,3</sup>.</li> </ul> | <ul> <li>Post Construction Submission</li> <li>Electrical and mechanical single-<br/>line diagrams that indicate the<br/>provision of electricity and thermal<br/>sub-meters.</li> <li>A metering plan listing all meters<br/>along with type, energy source<br/>metered, diagrams, and/or<br/>references to design<br/>documentation.</li> </ul> | <ul> <li>The data collection system must use a local area network, building automation system, or wireless network.</li> <li>The system must be capable of storing all meter data for at least 36 months.</li> <li>The data must be remotely accessible.</li> <li>All meters in the system must be capable of reporting hourly, daily, monthly, and annual energy use.</li> <li>Single room–occupancy units, transitional and temporary housing, and designated supportive housing buildings do not need an electricity meter in each unit.</li> </ul> |

#### EC10 BENCHMARKING & REPORTING

**Intent**: Promote energy and water conservation through ongoing monitoring and reporting, and increased visibility for the City of Hamilton to track emissions of new developments.

| Item # | Tier   | Applicability | Metrics   | Documentation  | Details   |
|--------|--------|---------------|---|--|---|
| EC10.1 | Tier 1 | Part 3        | <ul> <li>Buildings 50,000 square feet (≈ 4645 m<sup>2</sup>), or<br/>larger: Enroll the project in ENERGYSTAR®<br/>Portfolio Manager to track energy and water<br/>consumption of the new development during<br/>operations in accordance with O. Reg.<br/>506/18<sup>1.2</sup>.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Provide a Letter of Commitment<br/>signed by the<br/>owner/developer/builder that<br/>includes confirmation that the<br/>requirements of this metric will be</li> </ul> | <ol> <li>Benchmarking of private buildings annual energy<br/>consumption is required in accordance with<br/><u>Ontario Regulation 506/18</u>. Building energy<br/>benchmarking is a process through which building<br/>owners and/or managers can track and report their<br/>building's operational energy over time. Refer to</li> </ol> |
| EC10.2 | Tier 2 | All           | • Enroll the project in ENERGYSTAR® Portfolio Manager <sup>1</sup> to track energy and water consumption of the new development during operations <sup>1,2</sup> .  | <ul><li>met.</li><li>Post Construction Submission</li><li>Confirmation of Registration.</li></ul>  | <ul> <li>the <u>ENERGY STAR® Portfolio Manager</u> website.</li> <li>Provide the City of Hamilton's account with read-<br/>only access to the project.</li> </ul>   |


### EC11 ELECTRIC VEHICLE CHARGING INFRASTRUCTURE

Intent: Promote the use of electric cars by providing electric vehicle (EV) charging stations to support GHG targets and improved air quality.

| Item #   | Tier   | Applicability                    | Metrics  | Documentation   | Details   |
|----------|--------|----------------------------------|--|---|---|
| EC11.1   | Tier 1 | Part 3 & Part 9<br>(Residential) | • Ensure 100% of all parking spaces are EV-<br>ready <sup>1,2,3</sup> .                                  | <ul> <li>Site Plan Application Submission</li> <li>On the Site Plan Drawing, Traffic<br/>Plan, or Parking Study identify:         <ul> <li>The number of total parking<br/>spaces included per building<br/>on the site.</li> </ul> </li> </ul> | <ol> <li>Refer to the <u>City of Hamilton Zoning By-law No.</u><br/>05-200.</li> <li>In order to achieve zoning compliance, at<br/>minimum, each Electric Vehicle Parking Space<br/>shall have an adjacent electrical outlet at which an</li> </ol>   |
|          | Tier 1 | Part 9 (Non-<br>Residential)     | <ul> <li>Ensure at least 50% of all parking spaces are EV-ready<sup>1,2</sup>.</li> </ul>                | <ul> <li>The number of total parking<br/>spaces that will be provided<br/>with rough-in provisions.</li> <li>The percentage of parking<br/>spaces that will be EV-ready.</li> </ul>   | electric vehicle charger can be installed in the<br>future. The electrical outlet shall be capable of<br>providing Level 2 electric vehicle charging, which<br>generally means a voltage of 208V to 240V.   |
| ЕС11.2 Т | Tier 2 | Part 3 & Part 9<br>(Residential) | • Provide at least 20% of all parking spaces with Electric Vehicle Supply Equipment (EVSE) 3,4,5,6       | <ul> <li>Site Plan Application Submission</li> <li>Parking plan(s) indicating the<br/>location and number of EV<br/>chargers.</li> </ul>  | <ol> <li>Electric vehicle supply equipment (EVSE) is<br/>defined by the <u>Ontario Electrical Safety Code</u> as<br/>the complete assembly consisting of cables,<br/>connectors, devices, apparatus, and fittings<br/>installed for the purpose of power transfer and<br/>information exchange between the branch circuit<br/>and the electric vehicle, commonly referred to as<br/>an EV charging station or EV charger.</li> <li>Provide EVSE capable of supplying Level 2</li> </ol> |
|          | Tier 2 | Part 9 (Non-<br>Residential)     | • Provide at least 10% of all parking spaces with<br>Electric Vehicle Supply Equipment (EVSE)<br>3,4,5,6 |   | <ul><li>charging capability or a higher level of charging.</li><li>5. EVSE parking spaces shall be labelled for the intended use of electric vehicle charging.</li></ul>  |
|          |        |                                  |  |   | 6. Refer to the <u>Electric Vehicle Charging</u><br><u>Infrastructure Costing Study</u> for more information<br>about EV Ready design options and costing<br>analysis for residential development archetypes to<br>comply with this standard.   |



### EC12 ELECTRIC BICYCLE CHARGING INFRASTRUCTURE

**Intent**: Reduce air pollution and GHG emissions related to car use by promoting active transportation. Active transportation also reduces fuel dependency, traffic congestion, noise pollution, and infrastructure.

| Item # | Tier   | Applicability                    | Metrics  | Documentation   | Details   |
|--------|--------|----------------------------------|--|---|---|
| EC12.1 | Tier 1 | Part 3 & Part 9<br>(Residential) | • Provide Energized Outlets for 15% of the bicycle parking spaces for electric bicycle charging <sup>1,2</sup> . | <ul> <li>Site Plan Application Submission</li> <li>Parking plan(s) indicating the<br/>location of electric bicycle charging.</li> </ul> | <ol> <li>The number of electric bicycle parking spaces is<br/>included as part of the total required bicycle<br/>parking spaces.</li> </ol>   |
|        |        |                                  |  |   | 2. Energized Outlets are capable of supplying 120V,<br>and are located at a maximum distance of 1100<br>mm from the bike rack to accommodate the typical<br>manufacturer-supplied power cord. |
|        |        |                                  |  |   | <ol> <li>Applies only to long-term bicycle parking spaces<br/>which are to be located in a secure enclosed<br/>bicycle parking area within the building.</li> </ol>                           |



## **ECOLOGY AND BIODIVERSITY**

This Impact Category focuses on the preservation, restoration, and enhancement of the natural environment within the development area. Common requirements within this topic include native species and tree planting, prohibiting invasive species, and bird-friendly design. The performance requirements within this impact category foster ecological health and biodiversity, and also significantly contribute to the enhancement of urban forests, elevate biodiversity levels, and mitigate urban heat islands. By prioritizing these measures, developments can achieve a balance between urban expansion and environmental preservation, ensuring sustainable habitats for both wildlife and human communities. Refer to pages 14 to 17 of this document for the Ecology and Biodiversity Impact Category.

### **PERFORMANCE REQUIREMENTS**

- EB1 Native Species Planting
- EB2 Tree Planting
- EB3 Bird-Friendly Design
- EB4 Light Pollution
- EB5 Climate Positive Design







### EB1 NATIVE SPECIES PLANTING

Intent: To preserve the long-term health of landscape design and minimize effects on broader natural systems.

| Item # | Tier   | Applicability | Metrics   | Documentation  | Details   |
|--------|--------|---------------|---|--|---|
| EB1.1  | Tier 1 | All           | • Use native or adapted species for 50% of the new landscaping planted areas (including grassed areas), i.e. 50% of the total landscaped area should be covered by native or adapted plant species. Select drought-tolerant species from colder climate zones wherever possible <sup>1,2,3,6</sup> .  | <ul> <li>Plan of Subdivision and Site Plan<br/>Application Submission</li> <li>Landscape Plan with planting<br/>schedule demonstrating that plant<br/>species do not include invasive<br/>species, and indicating where<br/>species will be native or adapted.</li> </ul>  | <ol> <li>Native plant species are defined as plants that are<br/>indigenous to Southern Ontario; they are adapted<br/>to local conditions and occur naturally in the<br/>region. Refer to <u>Credit Valley Conservation</u><br/>resources for definitions of native, nativar,<br/>pollinator, and drought-friendly species.</li> <li>Adapted vegetation is vegetation that is not native</li> </ol> |
| EB1.2  | Tier 1 | All           | <ul> <li>Per the Ontario Invasive Species Act, do not<br/>plant invasive species<sup>4,6</sup>.</li> </ul>  |  | to the particular region it was introduced to but has<br>evolved or maintained characteristics conducive<br>for healthy growth and requires no additional   |
| EB1.3  | Tier 1 | All           | <ul> <li>For sites adjacent to Agricultural lands, Natural Heritage features, Environmentally Significant Areas (ESAs), and any other areas that are restricted from development<sup>1,3,5</sup>:</li> <li>Provide vegetated protection zones</li> <li>Vegetated protective zones must include 100% native vegetation, with a preference for drought-tolerant species.</li> </ul> |  | <ul> <li>a Blagge refer to the Optario Investive Species Act.</li> <li>a Blagge refer to the Act of the Species Act.</li> </ul>   |
|        |        |               |   |  | 4. Please refer to the <u>Ontario invasive Species Act</u><br>for a list of Invasive Species.   |
| EB1.4  | Tier 2 | All           | <ul> <li>Use native or adapted species for 75% of the new landscaping planted areas (including grassed areas), i.e. 75% of the total landscaped area should be covered by native or adapted plant species<sup>1,2,3,6</sup>.</li> <li>Include permanent signage highlighting the native species planted on site<sup>1,2,3,6</sup>.</li> </ul>                                     | <ul> <li>Site Plan Application Submission</li> <li>Landscape Plan with planting schedule demonstrating the plant species that will be planted, and indicating where species will be native or adapted.</li> <li>Drawings or plans with details on signage highlighting species planted on site.</li> </ul>                                   | <ol> <li>Refer to the <u>City of Hamilton Urban Official Plan</u><br/><u>Chapter C: City Wide Systems and Designations</u><br/>for additional details on vegetated protection<br/>zones.</li> <li>For more information on how the metrics of this<br/>performance requirement align with the City of<br/>Hamilton guidelines and strategies, refer to the<br/>following:</li> </ol>                 |
| EB1.5  | Tier 2 | All           | • Support the City's "Bee City" designation by restoring or protecting a minimum of 30% of the site with native vegetation that includes at least two native flowering species that bloom at different periods over the growing season <sup>1,3,6,7</sup> .   | <ul> <li>Site Plan Application Submission</li> <li>Landscape Plan with planting<br/>schedule demonstrating the plant<br/>species that will be planted,<br/>indicating where species will be<br/>native, and indicating at least two<br/>native flowering species that bloom<br/>at different periods over the growing<br/>season.</li> </ul> | <ul> <li>Hamilton Climate Change Impact Adaptation<br/>Plan</li> <li>City of Hamilton Biodiversity Action Plan</li> <li>For resources on planting lists for pollinator<br/>gardens, refer to the following:         <ul> <li>Hamilton Conservation Authority</li> <li>City of Hamilton – Environmental<br/>Stewardships Pollinator</li> </ul> </li> </ul>   |

| Item # | Tier | Applicability | Metrics | Documentation | Details  |
|--------|------|---------------|---------|---------------|--|
|        |      |               |         |               | 8. Restoration refers to any project whose purpose is<br>to re-create a natural vegetation community for<br>any purpose using indigenous plants. It can<br>include reforestation, reclamation, habitat creation,<br>and should also include landscaping near natural<br>areas. |

### EB2 TREE PLANTING

Intent: To preserve and enhance our natural heritage for biodiversity, heat island mitigation, and stormwater management.

| Item # | Tier   | Applicability | Metrics  | Documentation  | Details  |
|--------|--------|---------------|--|--|--|
| EB2.1  | Tier 1 | All           | • Protect healthy, mature trees that exist within the project boundary. Comply with the requirements of the City of Hamilton Tree Protection Guidelines <sup>,1,2,3</sup> .  | <ul> <li>Plan of Subdivision and Site Plan</li> <li>Application Submission</li> <li>A Tree Inventory Report and<br/>Preservation Plan.</li> </ul>  | <ol> <li>For more information on street planting protocols,<br/>please refer to the <u>City of Hamilton Street Tree</u><br/><u>Planting Policy</u>.</li> <li>Where applies the security the security strength of the secure strength of the security strength of the secure strength of t</li></ol> |
| EB2.2  | Tier 1 | All           | • Provide each tree planted with access to 21 m <sup>3</sup> of soil per tree. Where trees share soil, such as in a continuous planting trench, a reduction to 16m <sup>3</sup> per tree may be permitted.             | <ul> <li>Site Plan Application Submission</li> <li>Plan(s) or drawings demonstrating<br/>the volume of soil provided for each<br/>tree.</li> </ul>   | 2. Where applicable, comply with the requirements of<br>the <u>City of Hamilton Tree Protection Guidelines</u><br>and City of Hamilton Private Tree Protection By-<br>Law  |
| EB2.3  | Tier 1 | All           | Where surface parking is provided, plant 1     shade tree for every 5 parking spaces.  | Plan(s) or drawings indicating the locations of all trees and parking spaces within the surface parking  | 3. Promotion of healthy trees and planting aligns with<br>the <u>City of Hamilton Urban Forest Strategy</u> canopy<br>cover target of 40%  |
| EB2.4  | Tier 1 | All           | • Plant trees to shade at least 50% of the bike paths and walkway/sidewalk lengths <sup>3,4,5</sup> .  | <ul> <li>Canopy Cover Plan(s) or drawings<br/>demonstrating walkway/sidewalk<br/>area shaded.</li> </ul>   | <ol> <li>Calculations can assumed a mature tree canopy width.</li> <li>Trace should be encoded appropriately, baying</li> </ol>  |
| EB2.5  | Tier 1 | All           | Provide a watering and maintenance program<br>for trees for at least the first 4 years after<br>planting. The maintenance programs should<br>include measures to reduce the impact of de-<br>icing salt on vegetation. | <ul> <li>Site Plan Application Submission         <ul> <li>A Letter of Commitment signed by<br/>an accredited professional<br/>(Landscape Architect) and the<br/>owner/developer that describes the<br/>watering and maintenance program<br/>for trees.</li> </ul> </li> <li>Post Construction Submission         <ul> <li>Operating and Maintenance plan or<br/>other documentation detailing the<br/>maintenance program for trees.</li> </ul> </li> </ul> | 5. Trees should be spaced appropriately, having<br>regard to site conditions, and ensure that space is<br>provided to accommodate mature trunk and root<br>flare growth of each tree.  |
| EB2.6  | Tier 2 | All           | • Plant trees to achieve a 40% tree canopy cover for the site, excluding the building footprint <sup>1,2,3,4,5</sup> .   | <ul> <li>Site Plan Application Submission</li> <li>Landscape Plan(s) and supporting calculations demonstrating compliance.</li> <li>Canopy Cover Plan(s).</li> </ul>   |  |



### EB3 BIRD-FRIENDLY DESIGN

Intent: To prevent fatal collisions of birds with buildings.

| Item # | Tier   | Applicability | Metrics  | Documentation  | Details   |
|--------|--------|---------------|--|--|---|
| EB3.1  | Tier 1 | All           | <ul> <li>Design in accordance with the guidelines laid out in the Canadian Standards Association's (CSA) Bird-Friendly Building Design Standard A460<sup>1</sup>.</li> <li>Use a combination of Bird-Friendly Design strategies to treat at least 90% of the exterior glazing including transparent railings and barriers) located within the first 16 metres of the building above grade or to the height of the mature tree canopy, whichever is greater. Visual markers on the glass must meet the CSA Bird-Friendly Building Design Standard A460 guidelines<sup>1.2</sup>.</li> <li>Where there is glazing adjacent to green roofs and/or other rooftop vegetation, the bird collision mitigation strategy shall be applied to a height of 4 m from the surface of the green roof or the height of the adjacent mature vegetation, whichever is greater.</li> <li>Eliminate all fly-through effects (e.g., glass corners, parallel glass) and other traps from building design or use specified bird-safe glass or integrated protection measures.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Elevation drawings demonstrating the location of bird-friendly strategies and calculations demonstrating metric requirements will be achieved.</li> <li>Details or specifications and drawings indicating treated area, type of treatment, density of visual markers, etc.</li> </ul> | <ol> <li>Refer to the <u>CSA Bird-Friendly Design Standard</u><br/><u>A460</u> for detailed requirements.</li> <li>Bird-Friendly Design Strategies may include:         <ul> <li>Visual patterns on glass</li> <li>Visual markers provided on the glass of<br/>proposed buildings with spacing no greater<br/>than 50 millimeters by 50 millimeters</li> <li>Window films</li> <li>Fenestration patterns</li> </ul> </li> <li>In April 2022, the City of Hamilton became the 6<sup>th</sup><br/>certified <u>Bird Friendly City</u> in Canada. As part of<br/>this commitment, the City has as taken steps to<br/>reduce threats to wild birds, conserve bird habitat,<br/>and educate the public about birds.</li> </ol> |
| EB3.2  | Tier 1 | All           | <ul> <li>Ground-level ventilation grates have a<br/>porosity of less than 20 mm X 20 mm (or 10<br/>mm X 40 mm).</li> </ul>   | <ul> <li>Site Plan Application Submission</li> <li>Site plan, or other documentation indicating the location and porosity of any ground-level ventilation grates.</li> </ul>   |   |

### EB4 LIGHT POLLUTION

**Intent**: To minimize nighttime glare, light trespass, and light pollution, acknowledging their adverse effects on energy efficiency, nearby residents, and nocturnal wildlife.

| Item # | Tier   | Applicability | Metrics   | Documentation  | Details  |
|--------|--------|---------------|---|--|--|
| EB4.1  | Tier 1 | All           | • All exterior fixtures must be Dark Sky compliant <sup>1,2</sup> .   | <ul> <li>Site Plan Application Submission</li> <li>Site plan, or other documentation<br/>indicating lighting type, orientation,<br/>location, and controls.</li> </ul>   | 1. Refer to the <u>Canadian Standards Association's</u><br>(CSA) Bird-Friendly Building Design Standard                  |
| EB4.2  | Tier 1 | All           | <ul> <li>Rooftop and exterior façade architectural<br/>illumination must be directed downward and<br/>turned off between the hours of 10 p.m. and 6<br/>a.m.</li> </ul> |  | <ol> <li>2. Refer to <u>Dark Sky Feature Seal of Approval</u> for<br/>more information on Dark Sky compliance</li> </ol> |
| EB4.3  | Tier 1 | All           | <ul> <li>Implement lighting controls in non-residential<br/>spaces that reduce nighttime spillage of light<br/>by 50% from 11 p.m. to 5 a.m.</li> </ul>                 | <ul> <li>Site Plan Application Submission</li> <li>A Letter of Commitment from a<br/>qualified professional (Architect or<br/>Electrical Engineer), and the<br/>owner/developer/builder describing<br/>how metric requirements will be<br/>met.</li> </ul> | 2. Refer to <u>Dark Sky Feature Seal of Approval for</u><br>more information on Dark Sky compliance<br>requirements.     |

### EB5 CLIMATE POSITIVE DESIGN

Intent: Promote GHG reductions and increase carbon sequestration through the landscape design.

| Item # | Tier   | Applicability | Metrics   | Documentation   | Details  |
|--------|--------|---------------|---|---|--|
| EB5.1  | Tier 2 | All           | Use the Climate Positive Design's Pathfinder:<br>Landscape Carbon Calculator to calculate the<br>embodied carbon and the carbon<br>sequestration potential within landscape<br>designs <sup>1,2</sup> . | <ul> <li>Site Plan Application Submission</li> <li>Climate Positive Design Scorecard<br/>reporting the Net Project Impact</li> <li>Site plan and/or landscape plans<br/>aligning with the information input in<br/>the Landscape Carbon Calculator</li> </ul> | <ol> <li>The <u>Climate Positive Design</u> Challenge provides<br/>guidance for improving the impact of site design<br/>projects on the environment. The goal is for all site<br/>design projects going forward to collectively<br/>sequester more CO<sub>2</sub> than they emit by 2030, with<br/>a target of removing one gigaton of CO2 from the<br/>atmosphere by 2050.</li> <li>Please refer to the <u>Climate Positive Design</u> for<br/>more information on how to use the <u>Pathfinder</u><br/><u>Tool</u>.</li> </ol> |



## WATER

This Impact Category focuses on reducing potable water use for indoor and outdoor water uses, water metering, as well as stormwater management. Reducing potable water use, harvesting and re-using stormwater, and managing the quantity and quality of stormwater are all common themes in this topic. Each of the municipal standards reviewed during Phase 2 includes requirements that address one or more of these themes.

### **PERFORMANCE REQUIREMENTS**

- W1 Reduced Water Use
- W2 Benchmarking and Reporting
- W3 Water Metering
- W4 Stormwater Management







### W1 REDUCED WATER USE

Intent: Promotes water conservation by using efficient water fixtures, balanced irrigation practices and reducing overall water consumption.

| Item # | Tier   | Applicability | Metrics  | Documentation  | Details   |
|--------|--------|---------------|--|--|---|
| W1.1   | Tier 1 | All           | <ul> <li>Water-consuming fixtures do not exceed the following maximum flow requirements and are WaterSense® labeled:<sup>1,2</sup>:</li> <li>High-efficiency toilets: 4.0 L/flush OR 3 and 6 L/flush (dual flush toilets); and</li> <li>Low flow lavatory faucets: 5.7 L/min.</li> </ul> | <ul> <li>Site Plan Application Submission         <ul> <li>A Letter of Commitment signed by a qualified professional (Mechanical Engineer) and the owner/developer that includes confirmation that requirements of this metric will be met.</li> </ul> </li> <li>Post Construction Submission         <ul> <li>Plumbing fixture specifications or other documentation demonstrating WaterSense® labelling and flush/flow rates.</li> </ul> </li> </ul> | <ol> <li>Potential strategies for indoor water use reduction<br/>include the use of dual flush toilets and waterless<br/>urinals.</li> <li>Refer to the <u>EPA WaterSense</u> site for a list of<br/>WaterSense labeled products.</li> </ol>  |
| W1.2   | Tier 2 | All           | <ul> <li>Reduce indoor potable water consumption by<br/>40% over the baseline fixture (per LEED<br/>BD+C v4 guidance)<sup>1,2</sup>.</li> </ul>  | <ul> <li>Site Plan Application Submission</li> <li>Credit calculations demonstrating compliance with the metric requirements.</li> <li>Post Construction Submission</li> <li>Plumbing fixture specifications or other documentation demonstrating flush/flow rates, and updated credit calculations (if necessary).</li> </ul>   | <ol> <li>Potential strategies for enhanced indoor water use<br/>reduction include low-flow plumbing fixtures, and<br/>greywater and/or rainwater re-use systems to<br/>capture and reuse for indoor flushing fixtures.</li> <li>Refer to the <u>LEED BD+C v4: Indoor water use</u><br/><u>reduction</u> for more information on indoor water use<br/>reduction.</li> </ol>  |
| W1.3   | Tier 2 | All           | • <b>Outdoor</b> : Reduce potable water used for irrigation by 60% (per LEED BD+C v4 guidance) <sup>1,2</sup> .  | <ul> <li>Site Plan Application Submission</li> <li>Credit calculations demonstrating compliance with the metric requirements.</li> <li>Post Construction Submission</li> <li>Irrigation specifications or other documentation demonstrating irrigation system, and updated credit calculations (if necessary).</li> </ul>  | <ol> <li>Potential strategies for outdoor potable water use<br/>reduction include the use of drought-tolerant<br/>native species, water-efficient plant species, rain<br/>sensors for irrigation systems, and non-potable<br/>water for irrigation (e.g. rainwater cistern collection<br/>and re-use system, or rain collection barrels).</li> <li>Refer to the <u>LEED BD+C v4: Outdoor water use</u><br/><u>reduction</u> for more information on outdoor water<br/>use reduction.</li> </ol> |

### W2 BENCHMARKING AND REPORTING

Intent: Promote energy and water conservation through ongoing monitoring and reporting, and increased visibility for the City of Hamilton to track water consumption of new developments.

| Item # | Tier   | Applicability | Metrics   | Documentation   | Details  |
|--------|--------|---------------|---|---|--|
| W2.1   | Tier 1 | Part 9        | <ul> <li>Buildings 50,000 square feet (≈ 4645 m<sup>2</sup>), or<br/>larger: Enroll the project in ENERGYSTAR®<br/>Portfolio Manager to track energy and water<br/>consumption of the new development during<br/>operations in accordance with O. Reg.<br/>506/18<sup>1</sup>.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Provide a Letter of Commitment<br/>signed by the<br/>owner/developer/builder that<br/>includes confirmation that the<br/>requirements of this metric will be<br/>met.</li> <li>Post Construction Submission</li> <li>Confirmation of Registration</li> </ul> | <ol> <li>Benchmarking of private buildings annual energy<br/>consumption is required in accordance with<br/><u>Ontario Regulation 506/18</u>. Building energy<br/>benchmarking is a process through which building<br/>owners and/or managers can track and report their<br/>building's operational energy and water use over<br/>time. Refer to the <u>ENERGY STAR® Portfolio</u><br/><u>Manager</u> website.</li> <li>Provide the City of Hamilton's account with read-<br/>only access to the project.</li> </ol> |
| W2.2   | Tier 2 | All           | Enroll the project in ENERGYSTAR® Portfolio<br>Manager to track energy and water<br>consumption of the new development during<br>operations <sup>1</sup> .  | <ul> <li>Post Construction Submission</li> <li>Confirmation of Registration</li> </ul>  |  |

### W3 WATER METERING

Intent: Promotes awareness for water consumption to reduce usage, and supports monitoring and benchmarking water use over time.

| Item # | Tier   | Applicability | Metrics  | Documentation   | Details  |
|--------|--------|---------------|--|---|--|
| W3.1   | Tier 2 | All           | • For buildings with multiple tenants, provide water submetering for each commercial/institutional tenant and per residential suite <sup>1,2</sup> . | <ul> <li>Site Plan Application Submission</li> <li>Plans, drawings, or other<br/>documentation indicating individual<br/>water meters in building.</li> </ul> | <ol> <li>Refer to <u>LEED BD+C: Multifamily Midrise -</u><br/><u>Water metering</u> for guidance on water metering.</li> <li>Single room–occupancy units, transitional and<br/>temporary housing, and designated supportive<br/>housing buildings do not need a water meter in<br/>each unit.</li> </ol> |

### W4 STORMWATER MANAGEMENT

**Intent**: Enhance stormwater and watershed management to minimize the impact of polluted runoff flowing into water streams and to alleviate the strain that stormwater places on municipal infrastructure.

| Item # | Tier   | Applicability | Metrics   | Documentation   | Details  |
|--------|--------|---------------|---|---|--|
| W4.1   | Tier 1 | All           | <ul> <li>Provide long-term controls for Erosion and<br/>Sediment Control (ESC) in conformance with<br/>the Erosion and Sediment Control Guide for<br/>Urban Construction (2019)<sup>1,2,4,5</sup>.</li> <li>Demonstrate compliance with the Green<br/>Standards and Guidelines for Low Impact<br/>Development<sup>3</sup>.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Stormwater Management Report,<br/>Plan(s), and drawing(s) to verify<br/>compliance.</li> </ul> | <ol> <li>Refer to the Erosion and Sediment Control Guide<br/>for Urban Construction (2019) for details.</li> <li>Potential erosion control strategies may include<br/>erosion and sediment control plans, silt fencing,<br/>sediment traps, and sediment basins.</li> <li>Green Standards and Guidelines for Low Impact<br/>Development outline the process meeting City of<br/>Hamilton stormwater quantity and quality<br/>requirements.</li> <li>Stormwater retention can be met through<br/>infiltration, evaporation/evapotranspiration or<br/>through greywater reuse. For greywater reuse<br/>applications, ensure greywater volume is<br/>consumed prior to the next subsequent retention<br/>design rainfall event.</li> <li>Filtration will be credited on constrained sites that<br/>are limited in their retention or reuse capabilities.<br/>Refer to the Green Standards and Guidelines for<br/>Low-Impact Development.</li> </ol> |
| W4.2   | Tier 2 | All           | Design for future rainfall data instead of<br>historical rainfall data to account for future<br>climate change <sup>1</sup> .   | <ul> <li>Site Plan Application Submission</li> <li>Stormwater Management Report,<br/>Plan(s), and drawing(s) to verify<br/>compliance.</li> </ul> | <ol> <li>Examples of acceptable pathways include:         <ul> <li>Provide control for the 100-year rainfall event down to the current control requirement using the Future 100-year modified rainfall intensity. Use the University of Western Ontario and the Canadian Water Institute <u>IDF CC Tool</u> for deriving rainfall Intensity-Duration-Frequency Curves.</li> <li>Using the current IDF curves from the City of Hamilton, apply an additional 25% to the rainfall amount for the 100-year 24-hour storm event, to be distributed equally over the duration.</li> </ul> </li> </ol>   |



## WASTE MANAGEMENT AND MATERIALS

This Impact Category focuses on reducing waste generation during construction and the operational phases of development. Reducing waste can contribute to the reuse of existing materials and decrease demand for raw materials. In addition, managing operational waste facilitates waste recycling and decomposing practices, contributing to waste diversion and material reuse and ultimately positively impacting the environment and natural resources. In each of the peer municipal standards reviewed in Phase 2, waste management has been observed to be an integral focus area and has been addressed through a combination of mandatory and voluntary performance requirements.

### **PERFORMANCE REQUIREMENTS**

- WM1 Construction Waste Reduction and Management
- WM2 Operational Waste Reduction and Management
- WM3 Material Reuse







### WM1 CONSTRUCTION WASTE REDUCTION AND MANAGEMENT

**Intent**: Facilitate the reduction of waste and the safe and proper disposal of waste generated during building construction. Diverting waste from landfills reduces the extraction of virgin natural resources and minimize land, water, and air pollution.

| Item # | Tier   | Applicability | Metrics  | Documentation  | Details   |
|--------|--------|---------------|--|--|---|
| WM1.1  | Tier 1 | All           | Manage construction and demolition waste in accordance with O. Reg. 103/94, as amended: Industrial, Commercial and Institutional Source Separation Programs <sup>1</sup> . | <ul> <li>Site Plan Application Submission</li> <li>Construction and Demolition Waste<br/>Management Plan.</li> </ul>   | 1. Refer to <u>O. Reg. 103/94</u> for more details.   |
| WM1.2  | Tier 1 | All           | • Develop and implement a Construction and<br>Demolition Waste Management Plan, and<br>demonstrate a diversion rate of 50% or more<br>from landfill <sup>1,2,3,4</sup> .   | <ul> <li>Site Plan Application Submission</li> <li>Construction and Demolition Waste<br/>Management Plan.</li> <li>Post Construction Submission</li> <li>Waste Diversion Report indicating<br/>total Construction and Demolition<br/>Waste diversion rate of the project.</li> </ul> | <ol> <li>Construction Waste Management Plan should:         <ul> <li>Identify strategies to reduce the generation of waste during project design and construction.</li> <li>Establish waste diversion goals for the project by identifying the materials targeted for diversion.</li> <li>Describe the diversion strategies planned for the project.</li> <li>Describe where materials will be taken including expected diversion rates for each material.</li> </ul> </li> <li>Track all waste removed from site and update a</li> </ol> |
| WM1.3  | Tier 2 | All           | • Demonstrate a waste diversion rate of 75% or more from landfill <sup>2,3,4</sup> .   |  | <ul> <li>Waste Diversion Report at least monthly.</li> <li>Calculations can be by weight or volume but must<br/>be consistent throughout construction.</li> <li>Exclude hazardous waste, excavated soil and<br/>land-clearing debris from calculations.</li> </ul>  |



### WM2 OPERATIONAL WASTE REDUCTION AND MANAGEMENT

Intent: Facilitate the reduction of waste generated and the safe and proper disposal of waste generated during building operations.

| Item # | Tier   | Applicability  | Metrics  | Documentation   | Details   |
|--------|--|--|--|---|---|
| WM2.1  | Tier 1   | Part 9<br>(Residential)  | <ul> <li>Design and construct the building(s) to meet<br/>section 3.5 of the City of Hamilton's waste<br/>design requirements for new<br/>developments<sup>1,2,3</sup>.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Drawings or plans indicating the type, floor area and location of the waste storage and sorting system.</li> </ul> | <ol> <li>Refer to the <u>City of Hamilton Waste Requirements</u><br/>for Design of New Developments and Collection<br/>(2021), where applicable.</li> <li>Comply with <u>O. Reg 103/94</u> where applicable.</li> </ol> |
|        |  |  |  |   | 3. Refer to the <u>City of Hamilton Solid Waste Master</u><br><u>Plan</u> , where applicable.   |
| WM2.2  | Tier 1Part 3 & Part 9<br>(Residential)•Design kitchen cabinets to accommodate<br>space for the separate collection of recycling,<br>organics and garbage <sup>1,2,3</sup> .Site Plan Application Submission<br>•A Letter of Commitment signed by a<br>qualified professional (Architect) | <ol> <li>Provide "built-in" storage including at least three<br/>separate storage containers for segregated<br/>storage and collection.</li> </ol> |  |   |   |
|        |  |  | that includes confirmation that requirements of this metric will be met.   | 2. Minimum dimensions for storage bins: 8.5L each bin for garbage and organics and 18L bin for recycled materials.  |   |
|        |  |  |  | <ul> <li>Post Construction Submission</li> <li>Drawings or plans indicating the designated space.</li> </ul>  | 3. Refer to <u>O. Reg. 103/94</u> , where applicable.   |



### WM3 MATERIAL REUSE

Intent: Encourage reuse of existing materials to support total carbon reductions and reduce demolition and construction waste.

| Item # | Tier   | Applicability | Metrics   | Documentation   | Details  |
|--------|--------|---------------|---|---|--|
| WM3.1  | Tier 2 | All           | <ul> <li>Maintain the existing building structure and<br/>envelope<sup>1</sup> for 30% of the existing floor area<br/>OR use existing interior non-structural<br/>elements for at least 30% of the entire<br/>completed building, including additions<sup>2,3</sup>.</li> </ul> | <ul> <li>Site Plan Application Submission         <ul> <li>A Letter of Commitment signed by a qualified professional (Architect, Structural Engineer ) and the owner/developer/builder that includes confirmation that requirements of this metric will be met.</li> <li>Calculations completed by a qualified professional (Architect, Structural Engineer) demonstrating this metric can be met.</li> </ul> </li> <li>Post Construction Submission         <ul> <li>Report/ drawings/ plans demonstrating the preserved and new components of the building,</li> <li>Calculations completed by a qualified professional (Architect, Structural Engineer) demonstrating this metric can be met.</li> </ul> </li> </ul> | <ol> <li>Envelope components include: exterior skin and<br/>framing, and exclude window assemblies and non-<br/>structural roofing material.</li> <li>Hazardous materials are excluded.</li> <li>Refer to <u>LEED BD+C v4: Building life-cycle impact</u><br/><u>reduction</u> for details.</li> </ol> |



## **COMMUNITY AND URBAN DESIGN**

This Impact Category focuses on the design elements that promote a sense of place in the community by emphasizing the importance of preserving heritage and cultural features, raising awareness of local food production, promoting healthy practices and inclusion, as well as educating residents on sustainability features in their community and ultimately creating communities that are healthy and resilient.

### **PERFORMANCE REQUIREMENTS**

- CD1 Promotion of Public and Active Transportation
- CD2 Services within Walking Distance
- CD3 Bicycle Facilities
- CD4 Accessible Design
- CD5 Urban Agriculture
- CD6 Heat Island Effect
- CD7 Community Sustainability Outreach
- CD8 Celebration of Heritage and Culture







### CD1 PROMOTION OF PUBLIC AND ACTIVE TRANSPORTATION

**Intent**: Reduce air pollution and GHG emissions related to car use by promoting active transportation. Active transportation also reduces fuel-dependency, traffic congestion, noise pollution, and infrastructure.

| Item # | Tier   | Applicability | Metrics  | Documentation   | Details  |
|--------|--------|---------------|--|---|--|
| CD1.1  | Tier 1 | All           | <ul> <li>Develop a Transportation Demand<br/>Management (TDM) Plan and demonstrate a<br/>25% reduction in single occupancy auto<br/>vehicle trips generated by the proposed<br/>development<sup>1,2</sup>.</li> </ul>  | <ul> <li>Site Plan Application Submission</li> <li>Transportation Demand<br/>Management Plan demonstrating a<br/>25% reduction.</li> </ul>                          | <ol> <li><u>Transportation Demand Management</u> manages<br/>the demands placed on transportation<br/>infrastructure. It is the use of policies, programs,<br/>infrastructure improvements, and/or services to<br/>influence travel behaviour. TDM encourages<br/>sustainable travel choices by supporting<br/>alternatives options over the convention of<br/>frequently driving alone.</li> <li>Refer to <u>City of Hamilton Cycling Master Plan</u>,<br/>where applicable.</li> </ol> |
| CD1.2  | Tier 1 | All           | • Construct a network of suitable cycling facilities and multi-use paths within the development which also connects to the bicycle network and implement recommendations of the City's Transportation Master Plan and/or Cycling Master Plan (where applicable) <sup>1,2,4</sup> . | <ul> <li>Plan of Subdivision and Site Plan<br/>Application Submission</li> <li>Plan(s) indicating network of cycling<br/>facilities and multi-use paths.</li> </ul> | <ol> <li>Refer to the <u>City of Hamilton Transportation</u><br/><u>Master Plan</u>, where applicable.</li> <li>Refer to <u>City of Hamilton Cycling Master Plan</u>,<br/>where applicable.</li> <li>Refer to the City of Hamilton's Zoning By-Law,<br/>where applicable.</li> </ol>   |
| CD1.3  | Tier 1 | All           | • Provide safe and direct routes that encourage the use of active transportation modes and connect to transit, commercial areas, community facilities, and parks <sup>1,3</sup> .  | <ul> <li>Plan of Subdivision and Site Plan</li> <li>Application Submission</li> <li>Plan(s) indicating safe and direct active transportation routes.</li> </ul>     | 4. Refer to <u>LEED BD+C v4.1: Bicycle Facilities</u> ,<br>where applicable.   |
| CD1.4  | Tier 1 | All           | <ul> <li>Locate transit stops in accessible and safe<br/>areas<sup>1,3</sup>.</li> </ul>   | <ul> <li>Plan of Subdivision and Site Plan</li> <li>Application Submission</li> <li>Plan(s) indicating transit stops.</li> </ul>                                    |  |



### CD2 SERVICES WITHIN WALKING DISTANCE

Intent: Promotes healthy practices among occupants and encourages a more active lifestyle

| Item # | Tier   | Applicability | Metrics   | Documentation  | Details  |
|--------|--------|---------------|---|--|--|
| CD2.1  | Tier 2 | All           | <ul> <li>Draft Plan of Subdivision only: Locate the building(s) within 800m of at least one of the following:         <ul> <li>Transit station or stop;</li> <li>Three amenities or services; or</li> <li>Public park or recreational trail.</li> </ul> </li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Site plan(s) highlighting walking distance to selection option</li> </ul> | <ol> <li>Refer to <u>LEED v4 Appendix 1</u> for examples of<br/>amenities categories and use types.</li> </ol> |

### CD3 BICYCLE FACILITIES

Intent: Reduce air pollution and GHG emissions related to car use, and encourages a more active lifestyle.

| Item # | Tier   | Applicability | Metrics  | Documentation   | Details  |
|--------|--------|---------------|--|---|--|
| CD3.1  | Tier 1 | All           | <ul> <li>Provide long-term and short-term bicycle parking spaces that meet or exceed the following minimum rates: <sup>1,2,3,4,5,6</sup>.</li> <li>Multiple Dwelling and Dwelling Unit and Mixed Use:         <ul> <li>Short-term: 0.1 parking space per unit (for Parking Rate Area 1 &amp; 2), 0.05 parking space per unit (for all other areas).</li> <li>Long-term: 0.7 parking space per unit (for Parking Rate Area 1 &amp; 2), 0.5 parking space per unit (for all other areas).</li> </ul> </li> <li>Commercial and Institutional Uses:         <ul> <li>Short-term: 0.2 for each 100 square metres of gross floor area (for Parking Rate Area 1 &amp; 2), 0.15 for each 100 square metres of gross floor area (for Parking Rate Area 1 &amp; 2), 0.15 for each 100 square metres of gross floor area (for Parking Rate Area 1 &amp; 2), 0.1 for each 100 square metres of gross floor area (for Parking Rate Area 1 &amp; 2), 0.1 for each 100 square metres of gross floor area (for Parking Rate Area 1 &amp; 2), 0.1 for each 100 square metres of gross floor area (for Parking Rate Area 1 &amp; 2), 0.1 for each 100 square metres of gross floor area (for all other areas).</li> </ul> </li> <li>Industrial Uses:         <ul> <li>Short-term: 0.2 for each 100 square metres of gross floor area (for all other area).</li> <li>Long-term: 0.15 for each 100 square metres of gross floor area (for all other area).</li> <li>Long-term: 0.15 for each 100 square metres of gross floor area (for all other area).</li> <li>Long-term: 0.15 for each 100 square metres of gross floor area (for all other area).</li> <li>Long-term: 1.2 for each 100 square metres of gross floor area (for all other area).</li> </ul> </li> <li>University, College:         <ul> <li>Short-term: 1.2 parking space for each 100 square metres of gross floor area.</li> <li>Long-term: 1 parking space for each 100 square metres of gross floor area.</li> </ul> </li></ul> | <ul> <li>Site Plan Application Submission</li> <li>Plan(s) indicating location, number, and type (long-term/short-term) of bicycle parking spaces.</li> </ul> | <ol> <li>Bicycles include adaptive bikes, trikes, and<br/>scooters for people with disabilities.</li> <li>Long-term bicycle parking spaces are bicycle<br/>parking spaces for use by the occupants or<br/>tenants of a building. Short-term bicycle parking<br/>spaces are bicycle parking spaces for use by<br/>visitors to a building.</li> <li>Short-term bicycle parking spaces shall be publicly<br/>accessible and located within a bicycle parking<br/>area at grade, which includes the first floor of a<br/>building or an exterior surface area. Spaces<br/>should be visible and easily accessible location in<br/>close proximity to main building entrances.</li> <li>Long-term bicycle parking spaces shall be<br/>weather protected and located in a secure,<br/>enclosed bicycle parking area within a building.</li> <li>Refer to the <u>City of Hamilton Zoning By-law No.</u><br/><u>5-200</u> for more information on Parking Areas.</li> <li>Refer to <u>City of Hamilton Transportation Master<br/>Plan</u> and <u>Cycling Master Plan</u>, where applicable.</li> </ol> |



| Item # | Tier   | Applicability           | Metrics  | Documentation  | Details  |
|--------|--------|-------------------------|--|--|--|
| CD3.2  | Tier 2 | All                     | • Provide an additional 20% long-term and short-term bicycle parking spaces, beyond the Tier 1 minimum parking space requirements <sup>1,2,3,4</sup> .   | <ul> <li>Site Plan Application Submission</li> <li>Plan(s) indicating location, number,<br/>and type (long-term/short-term) of<br/>bicycle parking spaces.</li> </ul>  |  |
| CD3.3  | Tier 2 | Part 9<br>(Residential) | <ul> <li>Include dedicated bike share location onsite<br/>and engage in contract with Hamilton Bike<br/>Share program<sup>1</sup>.</li> <li>Alternative Compliance Path: Provide at<br/>least 10 additional publicly accessible, short-<br/>term bicycle parking spaces, at-grade on the<br/>site or within the public boulevard. Spaces<br/>should be in addition to bicycle parking<br/>required under CD6.1 and CD6.2.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Site plan(s) highlighting the location of planned bike share location or publicly accessible spaces.</li> <li>Post Construction Submission         <ul> <li>Documentation demonstrating enrollment in Hamilton Bike Share Program.</li> </ul> </li> </ul> | <ol> <li><u>Hamilton Bike Share Inc.</u> is the local not-for-profit<br/>organization that operates the City of Hamilton's<br/>bike share system.</li> <li>Alternative Compliance Path can be pursued<br/>where the site is located outside of the <u>Hamilton</u><br/><u>Bike Share coverage area</u>.</li> </ol> |

### CD4 ACCESSIBLE DESIGN

Intent: Design to support persons with disabilities.

| Item # | Tier   | Applicability | Metrics   | Documentation   | Details   |
|--------|--------|---------------|---|---|---|
| CD4.1  | Tier 1 | All           | <ul> <li>Meet the Accessibility for Ontarians with<br/>Disabilities Act (AODA) Integrated Accessibility<br/>Standards, sections 80.16 to 80.31 inclusive,<br/>for pedestrian infrastructure<sup>1</sup>.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Plan(s), drawing(s), or other<br/>documentation demonstrating<br/>compliance.</li> </ul> | <ol> <li>When providing pedestrian crossings, consider<br/>curb ramps and depressed curbs (designed<br/>according to <u>AODA</u> standards).</li> </ol> |

### **CD5 URBAN AGRICULTURE**

Intent: Promote urban agriculture to raise awareness around local food, reduce environmental and economic impact from transport of food, and increase green space.

| Item # | Tier   | Applicability                                      | Metrics  | Documentation   | Details  |
|--------|--------|--|--|---|--|
| CD5.1  | Tier 1 | All<br>(Excluding<br>Commercial and<br>Industrial) | <ul> <li>Residential buildings: Provide 0.5 sq.m. per dwelling unit of garden space<sup>1,2</sup>.</li> <li>Institutional Buildings: Provide space for urban agriculture and/or community garden.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Landscape Plans indicating dedicated garden area.</li> </ul> | <ol> <li>Garden space is defined as land and/or an<br/>alternative mechanism with a growing medium that<br/>will be used to cultivate plants for food.</li> <li>Supports Recommendation #6 of the <u>City of</u><br/><u>Hamilton's Food Strategy.</u></li> </ol> |



### CD6 HEAT ISLAND EFFECT

Intent: To reduce ambient surface temperatures and reduce the urban heat island effect.

| Item # | Tier   | Applicability | Metrics  | Documentation  | Details   |
|--------|--------|---------------|--|--|---|
| CD6.1  | Tier 1 | All           | • Use one or a combination of a green roof, cool roof and solar PV installed for at least 75% of available roof space <sup>1,2,3,6,</sup> .    | <ul> <li>Site Plan Application Submission</li> <li>Roof plan(s) indicating the heat<br/>island reduction measures,<br/>including the SRI values(s) of roof<br/>materials (if applicable).</li> </ul> | <ol> <li>Available roof space is the total roof area<br/>excluding areas designed for renewable energy,<br/>private terraces, residential amenity, skylights, and<br/>rooftop equipment.</li> <li>Cool roofs must have an initial SRI of 82 or an</li> </ol>  |
| CD6.2  | Tier 1 | All           | • Use one or a combination of the heat island reduction strategies to treat at least 50% of the site's non-roof hardscape <sup>3,4,5,6</sup> . | <ul> <li>Site Plan Application Submission</li> <li>Site plan or landscape plan<br/>indicating the non-roof heat island<br/>reduction measures.</li> </ul>  | <ol> <li>aged SRI of 64 (for low-sloped roofs &lt;2:12) or an initial SRI of 39 and an aged SRI of 32 (for steep-sloped roofs &gt;2:12).</li> <li>Solar Reflectance Index (SRI) is a measure of a surface's ability to reflect solar heat. The SRI for a given material is calculated using both the reflectance value and the emittance value of the material. Black asphalt has an SRI of 0, a standard white surface is 100, and gray concrete is 35.</li> <li>Non-roof hardscape includes driveways,</li> </ol> |
|        |        |               |  |  | walkways, courtyards, surface parking areas, artificial turf, and other on-site hard surfaces.  |
| CD6.3  | Tier 2 | All           | • Use one or a combination of the heat island reduction strategies to treat at least 75% of the site's non-roof hardscape <sup>3,4,5,6</sup> . |  | <ul> <li>5. Examples of non-roof heat island reduction measures include: <ul> <li>Paving materials with an SRI of 29 or greater;</li> <li>Shade from existing tree canopy or new 10-year tree canopy;</li> <li>Shade from architectural structures that are vegetated or have an SRI of 29 or greater;</li> <li>Shade from structures with energy generation (i.e. PV, solar thermal).</li> <li>Shade cast by buildings is <u>not</u> an eligible strategy.</li> </ul> </li> </ul>                                  |
|        |        |               |  |  | <ul> <li>6. Where applicable, refer to the following resources for guidance: <ul> <li><u>City of Hamilton Biodiversity Action Plan</u></li> <li><u>Hamilton Urban Forest Strategy</u></li> <li><u>Hamilton Climate Change Impact Adaptation Plan</u></li> <li><u>Hamilton Community Energy &amp; Emissions Plan</u></li> </ul> </li> </ul>  |



### CD7 COMMUNITY SUSTAINABILITY OUTREACH

Intent: Promotes green building features and supports the continued involvement of tenants/homeowners.

| Item # | Tier   | Applicability   | Metrics  | Documentation   | Details   |
|--------|--------|---|--|---|---|
| CD7.1  | Tier 1 | All<br>(Excluding<br>Institutional<br>and Industrial) | <ul> <li>Distribute a building-specific sustainability handout to all homeowners and tenants, outlining sustainability features, such as green building materials, native and invasive plant species, waste management programs, bicycle facilities, transit stop locations, and encouraging other activities (low-water gardening, green cleaning materials, alternate pest control measures, purchasing green power)<sup>1</sup>.</li> <li>Familiarize tenants and homeowners with the building's green building feature with an onsite review<sup>1</sup>.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>A Letter of Commitment signed by<br/>the developer/owner that includes<br/>confirmation that the requirements<br/>of this metric will be met.</li> <li>Post Construction Submission         <ul> <li>Educational package or other<br/>educational materials<br/>demonstrating compliance.</li> </ul> </li> </ul> | <ol> <li>Handout and on-site review can be completed by<br/>a representative from the developer, condo-board<br/>or property management.</li> <li>Maintain a copy of the education package or other<br/>materials during operation and provide to new<br/>tenants.</li> </ol> |

### CD8 CELEBRATION OF HERITAGE AND CULTURE

Intent: Contributes to a sense of place in the community and amplifies shared values.

| Item # | Tier   | Applicability | Metrics  | Documentation  | Details   |
|--------|--------|---------------|--|--|---|
| CD8.1  | Tier 1 | All           | Where new developments are located near<br>natural heritage features <sup>1,2</sup> , locate amenities<br>and green spaces nearby to provide a buffer.<br>Where trails occur or are planned, provide a<br>connection to the broader community. | <ul> <li>Site Plan Application Submission</li> <li>Plan(s), drawing(s), or other<br/>documentation demonstrating<br/>targeted feature(s).</li> </ul> | <ol> <li>A natural heritage feature is a significant aspect of<br/>the natural environment, valued for its ecological,<br/>geological, biological, or cultural importance. This<br/>may include unique ecosystems, rare species,<br/>geological formations, landscapes, or culturally<br/>significant areas, which contribute to biodiversity<br/>and overall regional heritage. Conservation efforts<br/>should aim to protect and preserve these features.</li> <li>Refer to <u>Hamilton Conservation Authority Natural<br/>Areas, Grand River Conservation Authority,<br/>Conservation Halton</u>, and <u>Niagara Peninsula<br/>Conservation</u>, where applicable.</li> </ol> |

Appendix "A" to Report PED24114 Page 9812382 8f 507 Hamilton

| Item # | Tier   | Applicability | Metrics  | Documentation  | Details  |
|--------|--------|---------------|--|--|--|
| CD8.2  | Tier 1 | All           | <ul> <li>Significant cultural heritage resources<sup>1</sup>, including heritage buildings and structures, shall be conserved in accordance with provincial and municipal policies. These resources should be retained in situ and integrated into compatible and sympathetic new development<sup>2,3,4</sup>.</li> <li>For development projects that may impact onsite or adjacent cultural heritage resources, a Cultural Heritage Impact Assessment may be required and would guide the strategy for conservation, ranging from adaptive reuse, relocation to documentation and salvage<sup>2,3,4</sup>.</li> </ul> | <ul> <li>Site Plan Application Submission</li> <li>Cultural Heritage Impact<br/>Assessment, including any<br/>subsequent plans or studies<br/>recommended in the assessment<br/>(Conservation Plan, Vibration<br/>Study, etc.).</li> </ul> | <ol> <li>Cultural heritage resources include archaeological<br/>resources, built heritage resources and cultural<br/>heritage landscapes. They can include tangible<br/>features, structures, sites, or landscapes that,<br/>either individually or as part of a whole, are of<br/>historical, architectural, archaeological, or scenic<br/>value. Cultural heritage resources also represent<br/>intangible heritage, such as customs, ways-of-life,<br/>values, and activities. Cultural heritage links<br/>communities to their roots and contributes to our<br/>image and cultural identity. Cultural Heritage<br/>should be protected and enhanced.</li> <li>If the property is Designated, a Heritage Permit<br/>will be required for any alteration, demolition or<br/>relocation that directly impacts the reasons for<br/>designation or heritage attribute listed in the<br/>Designation By-law.</li> <li>Contact Cultural Heritage staff to confirm the<br/>Heritage Permit process and timing in conjunction<br/>with the Development Approval process.</li> </ol> |
| CD8.3  | Tier 1 | All           | <ul> <li>Incorporate public art<sup>1</sup> into publicly accessible<br/>and visible spaces or into building designs as<br/>an architectural element, where feasible, which<br/>celebrates the culture or history of the area.</li> </ul>  | <ul> <li>Site Plan Application Submission</li> <li>Plan(s), drawing(s), or other<br/>documentation demonstrating<br/>targeted feature(s).</li> </ul>   | 1. Examples of public art include sculptures, murals, interpretive signage, and architectural elements.  |
| CD8.4  | Tier 2 | All           | <ul> <li>Introduce beautification measures/amenities<sup>1</sup><br/>that beautify stormwater management<br/>features, such as ponds.</li> </ul>   | <ul> <li>Site Plan Application Submission</li> <li>Plan(s), drawing(s), or other<br/>documentation demonstrating<br/>targeted feature(s).</li> </ul>   | <ol> <li>Examples of beautification include public art or<br/>interpretive signage.</li> </ol>   |



# **APPENDIX B**

## **Baseline Review Report**





## City of Hamilton

## **CITY WIDE GREEN BUILDING STANDARDS** BASELINE REVIEW REPORT

November 2023



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## **REVISION HISTORY**

| ISSUE/REVISION           | DRAFT ISSUE                           | FINAL ISSUE  |
|--------------------------|---------------------------------------|--|
| Remarks                  | None                                  | City of Hamilton review comments have been<br>addressed. Formatting updated to reflect new City<br>of Hamilton GBS Template. |
| Date                     | October 4, 2023                       | November 1, 2023   |
| Prepared by              | Nadia Dowhaniuk                       | Nadia Dowhaniuk  |
| Prepared by              | Jennifer Sisson                       | Jennifer Sisson  |
| Prepared by              | Jacqueline Da Rocha                   | Jacqueline Da Rocha  |
| Reviewed and Approved by | Kirsten MacKenzie<br>(Sustainability) | Kirsten MacKenzie (Sustainability)   |
| Reviewed and Approved by | Robert Rappolt<br>(Planning)          | Robert Rappolt (Planning)  |
| Project number           | CA0010529.3231                        | CA0010529.3231   |
| Report number            | 1                                     | 1  |

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#### Appendix "A" to Report PED24114 Page 524 2 of 507

📕 Hamilton

WSP Canada Inc. ("WSP") prepared this report solely for the use of the intended recipient, City of Hamilton, in accordance with the professional services agreement between the parties. In the event a contract has not been executed, the parties agree that the WSP General Terms for Consultant shall govern their business relationship which was provided to you prior to the preparation of this report.

The report is intended to be used in its entirety. No excerpts may be taken to be representative of the findings in the assessment.

The conclusions presented in this report are based on work performed by trained, professional and technical staff, in accordance with their reasonable interpretation of current and accepted engineering and scientific practices at the time the work was performed.

The content and opinions contained in the present report are based on the observations and/or information available to WSP at the time of preparation, using investigation techniques and engineering analysis methods consistent with those ordinarily exercised by WSP and other engineering/scientific practitioners working under similar conditions, and subject to the same time, financial and physical constraints applicable to this project.

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Benchmark and elevations used in this report are primarily to establish relative elevation differences between the specific testing and/or sampling locations and should not be used for other purposes, such as grading, excavating, construction, planning, development, etc.

## **TABLE OF CONTENTS**

| 1 | INTRODUCTION   | 5  |
|---|--|----|
| 2 | PROVINCIAL PLANNING REVIEW   | 6  |
|   | 2.1 Planning Act (1990, as amended)  | 6  |
|   | 2.2 Municipal Act (2001, as amended)   | 7  |
|   | 2.3 Provincial Policy Statement (2020)   | 8  |
|   | 2.4 A Place to Grow: Growth Plan for the Greater Golden Horseshoe (2020)                   | 9  |
|   | 2.5 Niagara Escarpment Plan (2017)   | 11 |
|   | 2.6 Preserving and Protecting our Environment for Future Generations: A Made-in- Ontario   |    |
|   | Environment Plan (2018)  | 13 |
|   | 2.7 Ontario Building Code  | 14 |
| 3 | Conservation Authority Policy Review   | 15 |
|   | 3.1 Hamilton Conservation Authority  | 15 |
|   | 3.2 Hamilton Conservation Authority Planning and Regulation Policies and Guidelines (2011) | 15 |
|   | 3.3 Niagara Peninsula Conservation Authority   | 16 |
|   | 3.4 Niagara Peninsula Conservation Authority Stormwater Management Guidelines (2010)       | 16 |
|   | 3.5 Halton Region Conservation Authority   | 17 |
|   | 3.6 Halton Region Conservation Authority Guidelines for Stormwater Management (2021)       | 17 |
| 4 | City of Hamilton Policy and Document Review  | 18 |
|   | 4.1 City of Hamilton Official Plans  | 18 |
|   | 4.1.1 Urban Hamilton Official Plan (2023, as amended)                                      | 18 |
|   | 4.1.2 Rural Hamilton Official Plan (2023, as amended)                                      | 21 |
|   | 4.2 City of Hamilton Comprehensive Zoning By-law (2005)                                    | 22 |
|   | 4.3 City of Hamilton Climate Action Strategy (2022)  | 23 |
|   | 4.3.1 Community Energy and Emissions Plan (2022)   | 24 |
|   | 4.3.2 Climate Change Impact Adaptation Plan (2022)   | 25 |
|   | 4.4 City of Hamilton Biodiversity Action Plan (Draft)                                      | 26 |
|   | 4.5 City of Hamilton Community Improvement Plans   | 27 |
|   | 4.6 City of Hamilton Site Plan Control By-Law  | 28 |
| 5 | Peer Municipality Green Standards Review   | 29 |
|   | 5.1 Preliminary Topics   | 29 |
|   | 5.1.1 Energy & GHG Emissions   | 30 |
|   | 5.1.2 Water  | 30 |
|   | 5.1.3 Air  | 30 |
|   | 5.1.4 Ecology & Biodiversity   | 30 |
|   | 5.1.5 Waste & Materials  | 30 |
|   | 5.1.6 Community & Urban Design   | 30 |
| 6 | Preliminary Implementation Considerations  | 31 |
| 7 | Conclusion and Next Steps  | 32 |

## **1 INTRODUCTION**

In 2021, WSP supported City of Hamilton (i.e. "the City") in the development and implementation of the City's Phase 1 - Draft Sustainable Building and Development Guidelines for the low-density residential building sector. In August 2023, WSP was then engaged to support the City for Phase 2; expanding their green building development requirements to include mid-rise and high-rise residential, institutional, commercial and industrial uses. The Phase 2 Green Building Standard (GBS) will be applied to all relevant development applications moving forward, which will include an assessment tool (Guidebook and checklist tool) to form part of the submission requirements for planning applications.

The GBS will aid in evaluating urban development applications through the lens of sustainability, energy and climate resilience by providing a suite of requirements and key performance indicators (KPIs). The development of a well-informed building standard will be influenced by City of Hamilton current sustainability initiatives and priorities, and provincial, regional policy and regulations. Additionally, insights from peer municipalities and industry best practices will be considered as the GBS is being developed.

As with many municipalities within Southern Ontario, the City understands the importance of their contribution to the environment and their community. As part of the initial review, an assessment of comparable peer municipal building standards/guidelines was conducted for relevance to the development of the City's green building standard, which can be found in Appendix A.

This report offers a summary of provincial, regional, and City of Hamiliton policies, plans, and strategies related to sustainability, energy and climate resilience applicable to the development of the GBS. It also reviews applicable Conservation Authority policies and regulations. The comprehensive policy review identifies principles and key considerations to inform the next stages of work in the development of the City-wide GBS.



## 2 PROVINCIAL PLANNING REVIEW

This section provides an overview of provincial legislation and plans that establish relevant direction to the GBS. This includes general land use planning and policy objectives that support the principles of sustainable city-building. Where provincial plans and policies include direction that may be applicable to developing the impact categories, key considerations have been identified in a table format to clearly establish a link between provincial policy drivers and opportunities for the City's GBS.

## 2.1 PLANNING ACT (1990, AS AMENDED)

The *Planning Act* R.S.O, 1990, c. P. 13, as amended, (the "*Planning Act*") is provincial legislation (law) that sets the ground rules for land use planning in Ontario. It describes how land uses may be controlled, and who may control them. The *Planning Act* provides the basis for considering matters of provincial interest in land use planning and establishes the tools available to municipalities to help plan for the future. Importantly, it provides the basis for the City of Hamilton and other municipalities to guide future development and land use planning by creating important documents, including Official Plans, Zoning Bylaws, and Community Improvements Plans.

Section 2 of the *Planning Act* requires that municipalities, when carrying out their responsibilities under the *Planning Act*, must have regard for matters of provincial interest. These matters include but are not limited to, the:

- Protection of ecological systems and agricultural resources, including natural areas, features and functions;
- Conservation and management of natural resources;
- Supply, efficient use and conservation of energy and water;
- Adequate provision and efficient use of transportation, sewage and water services and waste management systems;
- Minimization of waste;
- Protection of public health and safety;
- Appropriate location of growth and development;
- The promotion of development that is designed to be sustainable development, to support public transit and is pedestrian-oriented; and
- Mitigation of greenhouse gas (GHG) emissions and adaptation to a changing climate.

The City of Hamilton and other municipalities are required to integrate matters of provincial interest into municipal planning decisions by requiring that all decisions be consistent with the Provincial Policy Statement and conform to and do not conflict with provincial plans. This direction provides important support for municipalities to develop policies and implement plans, such as green building standards for new development, that integrate matters of provincial interest.

Section 16(14) of the *Planning Act* directs that Official Plans, "shall contain policies that identify goals, objectives and actions to mitigate GHG emissions and to provide for adaptation to a changing climate, including through increasing resiliency."

Section 41 of the *Planning Act* allows for the councils of local municipalities to designate site plan control areas. This gives the local municipality some control over developments by requiring the plans to address "sustainable design" and "sustainable design elements" of exterior design and adjoining highways. Exterior design in site plan control was proposed to be amended by the Province through Bill 23, the *More Homes Built Faster Act.* While the first reading of Bill 23 proposed to remove all exterior design

features from municipal site plan control, except for public health and safety, the final *More Homes Built Faster Act* recognizes sustainable design as a matter subject to site plan control for projects with 10 or more residential units.

Appendix "A" to Report PED24114

Hamilton

Page 9592462 of 507

#### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

- 1. Conform to the Provincial planning framework in developing the GBS as sustainable development, GHG emissions, and climate change adaptation are matters of Provincial interest.
- 2. Plan for efficient use and conservation of water and energy.
- 3. Plan for sustainable and appropriate utility and transit infrastructure to accommodate long-term growth in the City.
- 4. Mitigate and adapt to the impacts of climate change and reduce GHG emissions.
- **5.** Plan for complete communities that are sustainable, protect ecological systems, features, and functions, and conserve natural resources as a matter of Provincial interest.
- 6. Consider opportunities to leverage financial and non-financial incentives afforded to municipalities through the Planning Act, such as Community Improvement Plans (CIPs)

### 2.2 MUNICIPAL ACT (2001, AS AMENDED)

The *Municipal Act,* 2001, S.O. 2001, c. 25 (the "*Municipal Act*") sets out the roles and responsibilities of municipal governments in Ontario. The *Municipal Act* recognizes municipalities as responsible and accountable local governments with a broad range of powers. The *Municipal Act* also affords municipalities powers to govern certain matters as they relate to green development and environmental design, such as:

- Identifying "respecting climate change" as a sphere of jurisdiction through which municipalities may pass a by-law;
- Requiring certain building design elements, such as 'green' roofs or alternative roof surfaces that achieve a similar level of performance as green roofs;
- Long-term energy planning may include consideration of energy conservation, climate change and green energy;
- Regulating site alteration, specifically with regards to soil, including that a permit for the dumping
  of fill or removal of topsoil may be required of a landowner, and that lower-tier municipalities may
  pass a site alteration by-law or require it as a condition of a site plan agreement; and,
- With regards to the natural environment, municipalities may prohibit or restrict the destruction or injuring of trees, or the same in an identified woodland.
- These matters, and others afforded to municipalities through the *Municipal Act* permit the City of Hamilton to integrate elements of the City's GBS into other tools, thereby supporting implementation of the GBS.

### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

1. Consider opportunities to integrate elements of the City's GBS into municipal by-laws (e.g., Zoning By-law), as appropriate, as a means to further advance the climate change, environmental protection, or energy related goals, objectives and targets of the GBS.



### 2.3 PROVINCIAL POLICY STATEMENT (2020)

The Provincial Policy Statement, 2020 (PPS) is issued under Section 3 of the *Planning Act* and provides direction to all planning-related matters and decisions in Ontario. The PPS is an important Provincial policy instrument that provides a framework for comprehensive, integrated, and place-based planning to build strong communities, sustain the integrity of the natural environment, and ensure long-term economic prosperity. The PPS focuses on building complete communities, establishing land use patterns that minimize environmental impacts, and promote efficient use of energy.

Municipal planning decisions are required to be consistent with the PPS. Notably, the PPS identifies Official Plans as the most important planning tool for implementing provincial policies and priorities. The City of Hamilton's two Official Plans and relevant policies that will guide and inform the development of the GBS are discussed in Section 4.1 of this Report.

A review of the PPS and key direction for the City's GBS is provided in the table below, highlighting how consistency with the PPS can be achieved through the GBS. This includes but is not limited to mechanisms to improve air quality and energy efficiency, react to climate change, promote active transportation and foster community connectivity through development applications.

### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

| Section 1.1 (Managing and Directing<br>Land Use to Achieve Efficient and<br>Resilient Development and Land Use<br>Patterns), Policy 1.1.1 | Promote efficient development and land use patterns to support<br>environmental and human health, biodiversity, and to prepare for<br>the impacts of a changing climate.   |
|---|--|
| Section 1.1.3 (Settlement Areas),<br>Policy 1.1.3.2   | Minimize negative impacts to air quality and prepare for the impacts of a changing climate by supporting land use patterns and a mix of land uses that support use of active transportation and transportation infrastructure.       |
| Section 1.5 (Public Spaces,<br>Recreation, Parks, Trails and Open<br>Space), Policy 1.5.1(a)  | Plan for complete, connected, and compact communities that facilitate social gathering and are pedestrian friendly.  |
| Section 1.6 (Infrastructure and Public<br>Service Facilities), Policy 1.6.1   | Plan for the provision of infrastructure and public service facilities to accommodate projected needs and the impacts of a changing climate.   |
| Section 1.6 (Infrastructure and Public<br>Service Facilities), Policy 1.6.5   | Support the co-location of public service facilities and public transportation and/ or active transportation.  |
| Section 1.8 (Energy Conservation,<br>Air Quality and Climate Change),<br>Policy 1.8.1   | Implement targets, indicators, and/or metrics that reflect and<br>address the City's greenhouse gas reduction targets, improve air<br>quality, and prepare the City and Hamilton community for the<br>impacts of a changing climate. |

### SECTION REFERENCE (PPS) KEY CONSIDERATION FOR THE GBS



### 2.4 A PLACE TO GROW: GROWTH PLAN FOR THE GREATER GOLDEN HORSESHOE (2020)

The Growth Plan for the Greater Golden Horseshoe, 2020 Office Consolidation (the "Growth Plan") is the Province's comprehensive policy framework to guide land use planning in the Greater Golden Horseshoe, and to implement the Province's long-term vision for how and where municipalities in the Greater Golden Horseshoe will grow. All municipal decision-making related to land use planning or planning-related matters must conform to the policies and regulations established by and through the Growth Plan.

The Growth Plan provides direction for development, infrastructure planning and the protection of resources in the context of growth management. Broadly, issue areas include complete communities, compact urban form, growth management, and greenfield density and intensification minimum targets, a number of which are addressed through the City's Official Plans (see Section 4.1 of this Report). The City's GBS can advance the City's land use planning framework to further implement and conform to the Growth Plan. On this basis, implementation of the GBS can help the City to achieve conformity with overarching policy matters contemplated in the Growth Plan by:

- Addressing the environmental design associated with encouraging complete communities;
- Supporting and encouraging intensification and mixed-use development;
- Providing mechanisms for residents and visitors to access and use alternative and active forms of transportation;
- Supporting the City's transition toward a next-zero community;
- Implementing low impact development (LID);
- Promoting building conservation and adaptive reuse, as well as the recycling and reuse of construction materials; and,
- Protecting natural and cultural heritage, agriculture, and water resource systems.

The Growth Plan reflects the Province's intent to manage the forecasted growth in a manner that balances people's needs, supporting quality of life and human health; and protects agricultural, natural, and water resources. Complete communities are a focus of the Growth Plan (2020), and are defined as follows:

"[Complete communities are] places such as **mixed-use neighborhoods** or other areas within cities, towns, and settlement areas that offer and support opportunities for **people of all ages** and **abilities** to conveniently access most of the necessities for daily living, including an appropriate **mix of jobs**, local stores, and services, a full **range of housing, transportation options** and **public service facilities**. Complete communities are age-friendly and may take different shapes and forms appropriate to their contexts." [emphasis added]

The Growth Plan promotes compact urban form, intensification and mixed-use development and is supportive of alternative forms of transportation like public transit or active transportation. This is a key policy support behind the continued shift in the development of more compact communities that support multi-modal and active transportation measures which, in turn, reduce reliance on private automobiles for trips within the community.

The Growth Plan also identifies priority transit corridors and major transit station areas (MTSAs) along these corridors. MTSAs are assigned density targets depending on the mode of transit serving the MTSA. This is meant to encourage a compact urban form surrounding public transit uses, which reduces reliance on private automobiles and therefore a reduction in GHG emissions. In Hamilton, these densities are 160 people and jobs per hectare for areas serviced by the LRT, and 150 people and jobs per hectare for



areas serviced by the GO transit rail network. The Growth Plan identifies the majority of Hamilton as being located within the Built-Up Area, inclusive of the Urban Growth Centre of downtown Hamilton.

### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

| SECTION AND POLICY REFERENCE<br>(GROWTH PLAN)                 | KEY CONSIDERATION FOR THE GBS   |
|---|---|
| Section 2.2.1 (Managing Growth), Policy 4                     | Apply the policies of the Growth Plan to support the<br>achievement of complete communities, including a diverse<br>mix of land uses; improvement of social equity for all<br>residents; expanding access to transportation options,<br>public service facilities, parks and open spaces, and local<br>food; and mitigating the impacts of a changing climate.          |
| Section 2.2.3 (Urban Growth Centres),<br>Policy 2(b)          | Accommodate opportunities for green building standards<br>that are suitable for areas of the City that accommodate<br>greater growth and intensification, including Downtown<br>Hamilton.   |
| Section 2.2.4 (Transit Corridors and Station Areas), Policy 9 | Facilitate and support the development of MTSAs by<br>encouraging a diverse mix of land uses and infrastructure to<br>support active transportation (e.g., sidewalks, bicycle lanes,<br>bicycle parking, etc.)  |
| Section 3.2.7 (Stormwater Management),<br>Policy 2            | For large scale development, stormwater management<br>plans (or equivalent) should incorporate an integrated<br>treatment approach which includes appropriate LID and<br>green infrastructure.  |
| Section 3.2.8 (Public Service Facilities),<br>Policy 2        | Encourage the co-location of public service facilities and community hubs to facilitate access by active transportation and transit and promote cost-effectiveness.   |
| Section 4.2.9 (A Culture of Conservation, Policy 1(a)         | Support a culture of water conservation through water<br>demand management for the efficient use of water and<br>water recycling to maximize the reuse and recycling of<br>water.   |
| Section 4.2.9 (A Culture of Conservation,<br>Policy 1(b)      | Encourage energy conservation for new development,<br>including municipally owned facilities through opportunities<br>for conservation, energy efficiency and demand<br>management as well as district energy generation,<br>renewable energy systems and alternative energy systems,<br>and other conservation, energy efficiency and demand<br>management techniques. |
| Section 4.2.9 (A Culture of Conservation,<br>Policy 1(c)      | Improve and protect air quality, including through reduction<br>in emissions from municipal, commercial, industrial and<br>residential sources.   |

### SECTION AND POLICY REFERENCE (GROWTH PLAN)

#### **KEY CONSIDERATION FOR THE GBS**

| Section 4.2.9 (A Culture of Conservation)<br>Policy 1(d)(i)   | Enhance waste reduction, composting, and recycling initiatives, including new opportunities for energy from waste, source reduction, reuse and diversion.    |
|---|--|
| Section 4.2.9 (A Culture of Conservation),<br>Policy 1(d)(ii) | Promote building conservation and adaptive reuse, as well<br>as the reuse and recycling of construction materials and<br>reduction of construction waste.    |
| Section 4.2.9 (A Culture of Conservation),<br>Policy 3        | Incorporate best practices for the management of excess<br>soil generated and fill received during development or site<br>alteration.                        |
| Section 4.2.10 (Climate Change), Policy 1(a)                  | Support the achievement of complete communities to help reduce GHG emissions and address climate change adaptation goals.                                    |
| Section 4.2.10 (Climate Change), Policy 1(b)                  | Support and encourage existing planned transit and active transportation infrastructure to reduce dependence on private automobiles.                         |
| Section 4.2.10 (Climate Change), Policy 1(d)                  | Incorporate, where appropriate, green infrastructure and LID, including green roofs.   |
| Section 4.2.10 (Climate Change), Policy 1(e)                  | Support watershed planning to protect the quality and quantity of water.   |
| Section 4.2.10 (Climate Change), Policy 1(g)                  | Promote opportunities to produce and access local food to enhance food security and soil health.   |
| Section 4.2.10 (Climate Change), Policy 2                     | Address the impacts of a changing climate by developing strategies to reduce GHG emissions, improve resilience and establish GHG emission reduction targets. |

### 2.5 NIAGARA ESCARPMENT PLAN (2017)

The Niagara Escarpment Plan, 2017 (NEP) guides development and land use in the Niagara Escarpment, an important natural feature extending over 700 kilometers from Niagara to Tobermory. The NEP establishes a framework for planning processes to ensure the Niagara Escarpment, inclusive of landform features and resources, is protected from incompatible land use activities that may compromise its ecological integrity.

The NEP establishes seven land use designations with varying levels of protection. The following NEP land use designations apply in the City of Hamilton:

 Escarpment Natural Area provides the highest level of protection and associated policies are intended to maintain natural areas, including but not limited to wetlands and forests that are undisturbed or in a natural state;

- Escarpment Protection Area applies to features significantly modified by land use activities (e.g., agricultural, residential development) and land needed to buffer prominent Escarpment Natural Areas, with policies intended to maintain remaining natural features;
- Escarpment Rural Area encourages predominately agricultural and forestry uses for lands which are seen as compatible buffers to more ecologically sensitive areas in the Niagara Escarpment; and

Appendix "A" to Report PED24114

Hamilton

Pareget25 2 st 507

 Urban Area applies to lands in the City of Hamilton that are still largely undeveloped, but surrounded by existing development with the goal of minimizing the impact and preventing further encroachment.

The City of Hamilton is required to ensure that the policies in both Official Plans conform to the NEP. The NEP is an essential part of the character of the City of Hamilton. It is a prominent feature that is visible from several locations in Hamilton and is a distinct feature that separates lower Hamilton from the upper urban area. The Urban Hamilton Official Plan (UHOP) establishes the important relationship between the Niagara Escarpment and the built environment including recognition of lands that have inherent environmental hazards.

*Ontario Regulation 826/90* under the *Niagara Escarpment Planning and Development Act* describes lands within the NEP area which are designated as an Area of Development Control, including some lands located within the City. For example, in 2021 approximately 400 hectares of lands located in the City, referred to as the Pleasant View Survey lands, were added to the Area of Development Control. Lands located within the Area of Development Control could require a Development Permit from the Niagara Escarpment Commission (NEC) for certain types of development. *Ontario Regulation 828/90* lists the classes of development that are exempt from the requirement of obtaining a Development Permit from the NEC. According to the NEC, examples of development that may be exempt from obtaining a Development Permit include the maintenance, repair, replacement or decommission of a private sewage disposal system or roof-mounted solar panels.

It is important that the GBS, through implementing the policies of the City's Official Plans, also conforms to the NEP and protects and enhances the unique environmental features of the Niagara Escarpment.

**KEY CONSIDERATION FOR THE GBS** 

| Section 1.6.8 (Development and<br>Growth Objectives), Policy 1.6.8.5 and<br>Section 1.7.5 (Development | Establish standards for new development to reduce energy consumption, improve air quality, and achieve Provincial GHG emissions reduction targets for 2030 and 2050.      |
|--|---|
| Objectives), Policy 1.7.5.2  | Encourage and support opportunities for the use of green infrastructure and LID.  |
| Section 1.7.5 (Development<br>Objectives), Policy 1.7.5.9.e  | Establish standards for new development that reduces GHG emissions and prepares communities for the impacts of a changing climate.  |
| Section 2.2 (General Development<br>Criteria, Policy 2.2.6   | Encourage development to be designed and located to maximize<br>energy efficiency, make use of renewable and/ or alternative<br>energy systems, and reduce GHG emissions. |

### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

SECTION REFERENCE (NEP)

### 2.6 PRESERVING AND PROTECTING OUR ENVIRONMENT FOR FUTURE GENERATIONS: A MADE-IN-ONTARIO ENVIRONMENT PLAN (2018)

Preserving and Protecting our Environment for Future Generations: A Made-in-Ontario Environment Plan (the "Made-in-Ontario Plan") was adopted by the Province in 2018 as a visioning document, summarizing the Province's long-term environmental objectives. The Made-in-Ontario Plan outlines three guiding principles to address environmental challenges in Ontario:

- Clear Rules and Strong Enforcement, to ensure polluters are held accountable with tougher penalties, while reducing regulatory burden for responsible businesses;
- Trust and Transparency, to provide Ontarians with the information and tools required to understand current environmental challenges and how these challenges impact individuals, businesses and communities across Ontario; and,
- Resilient Communities and Local Solutions, which recognizes that environmental impacts faced by communities across Ontario may be very different, therefore it is important to work with communities and use best scientific practices and other evidence-based methods to develop unique solutions that are responsive to challenges.
- The Made-in-Ontario Plan categorizes actions into four areas of concentration:
- Protecting Our Air, Lakes and Rivers, which seeks to protect air and water by keeping these critical resource systems clean;
- Addressing Climate Change focuses on reducing emissions and helping residents prepare for the impacts of climate change;
- Reducing Litter and Waste in Our Communities and Keeping our Land and Soil Clean, which is focused on reducing per person waste generation and diverting waste from landfill; and,
- Conserving Land and Greenspace, which seeks to preserve natural spaces across Ontario.

While not prescriptive, the Made-in-Ontario Plan presents areas where provincial priorities for the environment can overlap and be supported by City of Hamilton priorities and policy. The provincial goals of ensuring clean air and water, undertaking actions for climate change mitigation and adaptation, improving soil quality, and conservation can be integrated into the GBS. Actions that have been identified as most relevant to inform the development of the GBS are identified and summarized in the table below.

### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

| Protecting our Air, Lakes and Rivers Include performance measures to improve local air quality by prescribing development and design practices to reduce pollution in the construction process (e.g. urban heat island reduction, employing less concrete for construction) and in operation (e.g. low-emission transportation, cycling/pedestrian infrastructure). Include performance measures to improve water quality and aquatic ecosystem health to reduce the demand for potable water by suggesting or prescribing building and irrigations | SECTION REFERENCE<br>(MADE-IN-ONTARIO PLAN) | KEY CONSIDERATION FOR THE GBS  |
|---|---|--|
| systems, materials and low-flow fixtures.   | Protecting our Air, Lakes and Rivers        | Include performance measures to improve local air quality by<br>prescribing development and design practices to reduce pollution<br>in the construction process (e.g. urban heat island reduction,<br>employing less concrete for construction) and in operation (e.g.<br>low-emission transportation, cycling/pedestrian infrastructure).<br>Include performance measures to improve water quality and<br>aquatic ecosystem health to reduce the demand for potable<br>water by suggesting or prescribing building and irrigations<br>systems, materials and low-flow fixtures. |


#### SECTION REFERENCE (MADE-IN-ONTARIO PLAN)

#### **KEY CONSIDERATION FOR THE GBS**

| Addressing Climate Change  | Incorporate educational tools like those developed by the<br>Province to illustrate how building design can help mitigate<br>climate change and increase resiliency to the extreme weather<br>events caused by climate change.  |
|--|---|
|  | Encourage measures in new construction and reconstructions<br>that improve buildings' resiliency to climate change and natural<br>disasters, including flooding.  |
|  | Include performance measures that reduce energy use and GHG emissions and enhance building resilience to extreme weather events.  |
|  | Leverage the GBS as a tool for implementing consideration for climate change into the construction, maintenance, and redevelopment of City-owned facilities.  |
| Reducing Litter and Waste in Our<br>Communities and Keeping our Land<br>and Soil Clean | Encourage the reuse of brownfields and present a clear and<br>concise local process for environmental remediation while<br>ensuring that the local environment is protected.<br>Suggest and support innovative new methods of reusing excess<br>soil, while also encouraging construction methods that reduce the<br>amount of excess soil being created at construction sites. |
| Conserving Land and Greenspace   | The GBS can encourage and incentivize the use of both<br>traditional timber construction and innovative mass engineered<br>timber in commercial and institutional construction, where<br>concrete and steel are still the preferred building materials.   |

## 2.7 ONTARIO BUILDING CODE

The *Building Code Act* is the legislative framework governing the construction, renovation and change-ofuse of a building in Ontario. The Ontario Building Code (OBC) is a regulation under the Building Code Act, which establishes technical requirements and minimum standards for building construction. The main purpose of the OBC is the promotion of public safety through the application of uniform building standards. Thus, municipalities cannot rely solely on OBC minimum requirements in order to achieve their environmental goals and build better communities.

OBC has incorporated operational energy performance requirements as part of OBC Part 12 and Supplementary Standard SB-10. The requirements cover new buildings and additions for Part 3 buildings, and non-residential Part 9 buildings.

#### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

1. Consider adopting and establishing standards for new development that exceed the minimum building requirements established in the OBC, specifically as it relates to energy performance.



## 3 CONSERVATION AUTHORITY POLICY REVIEW

This section provides a review and analysis of relevant Conservation Authority policy and guidelines. Conservation Authorities with jurisdiction within the City of Hamilton include the Halton Region Conservation Authority, Grand River Conservation Authority, Niagara Peninsula Conservation Authority, and Hamilton Conservation Authority.

Conservation authorities are responsible for protecting and restoring the ecological health and integrity of natural systems. They also aim to ensure that developments are not at risk from natural hazards such as flooding and erosion. This section provides a review and analysis of relevant policies and/or guidelines from the Conservation Authorities, where applicable, that are in-effect to understand alignment with and key direction for the City's GBS.

## 3.1 HAMILTON CONSERVATION AUTHORITY

The Hamilton Conservation Authority (HCA) is the area's largest environmental management agency and is dedicated to the conservation and enjoyment of watershed lands and resources. The HCA's watershed is situated at the western end of Lake Ontario and Hamilton Harbour. It is spread across the City of Hamilton and is a major landowner within the watershed area.

The watershed contains diverse natural landscapes, ecosystems and areas. However, population growth, climate change, and urban development continues to impact water resources and natural areas. This section reviews relevant policies and guidelines that can inform the City's GBS to help bolster protection and enhancement of the watershed while balancing population growth and development.

#### 3.1.1 HAMILTON CONSERVATION AUTHORITY PLANNING AND REGULATION POLICIES AND GUIDELINES (2011)

The HCA Planning and Regulation Policies and Guidelines, 2011 (the "Guidelines") document includes policies and guidelines that recognize the interconnectedness between environmental, physical and social factors influencing land use planning. In addition to providing a history of the HCA, legislation and policy guiding the HCA, and the planning approach and objectives for the planning review process, the Guidelines also include policies for natural hazards, natural heritage, floodproofing, erosion and sediment control, vegetation, and stormwater management, among other matters.

| SECTION REFERENCE<br>(HCA GUIDELINES)       | KEY CONSIDERATION FOR THE GBS   |
|---|---|
| Section 3.1 (General Policies),<br>Policy a | The GBS should encourage and protect existing natural features and areas.   |
| Section 3.1 (General Policies),<br>Policy b | The GBS should enhance diversity and connectivity of natural features, recognizing linkages between natural heritage features and areas, and surface and ground water features and areas. |



### 3.2 NIAGARA PENINSULA CONSERVATION AUTHORITY

The Niagara Peninsula Conservation Authority (NPCA) is a community-based natural resource management agency that protects, enhances, and sustains healthy watersheds. The NPCA offers watershed programs and services that focus on flood and hazard management, source water protection, species protection, ecosystem restoration, community stewardship, and land management. The NPCA manages 41 conservation areas within the Niagara Peninsula watershed held in public trust for recreation, heritage preservation, conservation, and education.

#### 3.2.1 NIAGARA PENINSULA CONSERVATION AUTHORITY STORMWATER MANAGEMENT GUIDELINES (2010)

The NPCA Stormwater Management Guidelines, 2010 (the "Guidelines") were prepared by the NPCA to provide a long-term plan for the effective management of runoff in urban and urbanizing areas, while sustaining the health of local rivers and streams. The Guidelines provide detailed stormwater management, erosion, sediment control policies, and criteria for existing and proposed development in the Niagara Region and NPCA watershed. The Guidelines are a companion document for municipal stormwater management policies and guidelines that may be developed by the City and other local municipalities, providing a consistent approach for stormwater management.

Relative to the City's GBS, the Guidelines provide a summary of recommended directions for municipalities to include in official plans and design standards to guide and advance stormwater management. Notably, the Guidelines direct local municipalities to encourage development that incorporates environmentally sustainable building design and construction practices, specifically those that reduce stormwater flows and create innovative green spaces. The NPCA also encourages environmental education, compliance and incentives to protect, restore, and enhance existing green spaces and the health of the watershed. A summary of more detailed recommendations that may be implemented and reflected through the City's GBS is provide in the table below.

| SECTION REFERENCE<br>(NCAP GUIDELINES)               | KEY CONSIDERATION FOR THE GBS   |
|--|---|
| Design Principles and Urban Design<br>Guidelines     | Support the use of innovative methods for managing stormwater runoff.   |
| Parking Standards                                    | Encourage and support innovative parking lot design in public<br>and private developments, including but not limited to peripheral<br>plantings and landscaped islands. |
| Innovative Stormwater Management<br>Design Standards | Support and encourage naturalized methods for stormwater management.  |
| Spill Management                                     | Consider amending the Official Plan to require a Spill<br>Management Plan for new development that processes, stores<br>or requires liquids.                            |
| Lot Grading Criteria                                 | Support and encourage mechanisms to control on-site stormwater runoff that are of appropriate scale and capacity for the development typology.                          |



#### SECTION REFERENCE (NCAP GUIDELINES)

#### **KEY CONSIDERATION FOR THE GBS**

Encourage the use of alternative landscape design in lieu of turf grass that incorporates a diversity of native vegetation, including drought resistant species, to reduce watering needs.

Permit and encourage additional topsoil depth.

## 3.3 HALTON REGION CONSERVATION AUTHORITY

The Halton Region Conservation Authority (herein referred to as "Conservation Halton") protects people from natural hazards, conserves the natural environment, and provides opportunities for recreation and outdoor education across the watershed within its jurisdiction. Importantly, Conservation Halton supports partners and communities in creating more sustainable communities and preparing for the impacts of climate change.

#### 3.3.1 HALTON REGION CONSERVATION AUTHORITY GUIDELINES FOR STORMWATER MANAGEMENT (2021)

The Halton Conservation Authority Guidelines for Stormwater Management, 2021 (the "Guidelines") focuses on Conservation Halton's expectations related to water resource engineering aspects of stormwater management. Conservation Halton protects, manages and enhances areas within its jurisdiction through a wide variety of programs and services and permission from Conservation Halton is required for the construction of stormwater infrastructure or any associated work within a regulated area. The Guidelines outline requirements and recommendations for various components of the planning and approvals process, including stormwater management practices. Key considerations that may be considered for the City's GBS are identified in the table below.

| SECTION REFERENCE<br>(CONSERVATION HALTON<br>GUIDELINES) | KEY CONSIDERATION FOR THE GBS  |
|--|--|
| Section 2.7 (Climate Change)                             | Consider opportunities to address climate change resiliency and adaptive management in stormwater management design. |
| Section 3.1 (Low Impact<br>Development)                  | Consider opportunities to implement LID techniques as part of stormwater management strategies, where appropriate.   |



## 4 CITY OF HAMILTON POLICY AND DOCUMENT REVIEW

This section reviews and provides a summary of City of Hamilton plans, policies and guidelines that provide important direction for the City's GBS. This includes new and emerging plans that respond to the City's declaration of a Climate Emergency in 2019 such as the Community Energy and Emissions Plan and Climate Change Impact Adaptation Plan. The Urban Hamilton Official Plan is also considered as it provides the overall framework through which land use planning in Hamilton must conform to.

The overall objective of this section is to identify policies that provide important direction for the GBS, including impact categories. Similar to Section 2, subsections include a summary of key directions in bullet point or table format to clearly identify policy drivers and key considerations for the City's GBS.

## 4.1 CITY OF HAMILTON OFFICIAL PLANS

Official Plans establish the principles, goals, objectives, and policies governing growth and development on a range of land use planning and related matters. Municipalities are required to develop and adopt an Official Plan under Section 16 of the *Planning Act*, and all municipal decisions concerning land use matters in Hamilton are required to conform to the applicable Official Plan.

The City of Hamilton has two Official Plans in-effect. The Urban Hamilton Official Plan (UHOP) applies to the City's urban area, which is the centre for employment uses, community services, and residential neighbourhoods. The Rural Hamilton Official Plan (RHOP) applies to Hamilton's rural area, which is comprised of agricultural and environmental areas and a variety of recreational and tourism uses. It is noted that the Hamilton Wentworth Official Plan and City of Hamilton Official Plan are still applicable to the West Harbour (Setting Sail) Secondary Plan Area. However, for the purposes of the GBS the policies still prioritize sustainability.

The City is currently undertaking a review of both the UHOP and RHOP through a process referred to as the Municipal Comprehensive Review (MCR). The MCR has been broken down into four phases, resulting in updates to existing Official Plan policies. At present, the UHOP and RHOP have been updated to reflect Official Plan Amendments (OPAs) prepared by the City and modifications provided by the Ministry of Municipal Affairs and Housing. This includes OPA 167, which added to the City's policy framework, providing further emphasis on sustainability measures. Together, the UHOP and RHOP provide guidance on the management of communities, land use change and physical development over a 30 year planning horizon to accommodate a minimum population of at least 820,000 residents and 360,000 jobs by 2051.

The following sections provide a review of specific policies in the UHOP that are relevant and applicable to the GBS. As the overarching policy document that guides growth and change within the urban area of Hamilton to the year 2051, the GBS must reflect the goals, objectives, and policies of the UHOP and RHOP as it pertains to the natural and built environments, social fabric, and transportation network. For the purposes of this Report, the UHOP will be the focus of review and analysis on the basis that the GBS will apply to Hamilton's urban area. Given that new development will also occur in Hamilton's rural areas, this section also contemplates policies in the RHOP, where applicable and appropriate.

#### 4.1.1 URBAN HAMILTON OFFICIAL PLAN (2023, AS AMENDED)

The UHOP establishes an urban structure that provides a policy approach for guiding long range growth and development in Hamilton. The urban structure formally identifies where and how the City will physically grow over the long term. The urban structure provides direction for a range of land use

designations to implement the strategic direction and achieve the envisioned built form and function of the City. Land use designations and their relationship to the urban structure as established in the UHOP includes:

Appendix "A" to Report PED24114

Hamilton

Pageage12578 of 507

- Commercial and Mixed Use Designations: Accommodates commercial uses, including retail stores and restaurants, that contribute to vibrant retail and mixed use areas servicing surrounding neighbourhoods and communities.
- Employment Areas Designations: Function as the primary employment generators in the City and are the location of diverse areas of employment. Employment Areas range from historic, heavy industrial and port employment areas to planned business parks.
- Neighbourhood Designation: Primarily consists of residential uses and complementary facilities and services intended to serve Hamilton's residents. This includes but is not limited to parks, schools, trails, recreation centres, places of worship, small retail stores, and restaurants.
- Open Space Designation: Includes prominent natural and open space features that form a contiguous system throughout the City's urban area. These features include the Niagara Escarpment and Cootes Paradise, among other important natural and recreational areas in the City.
- Institutional Designation: Provides permission and guidance for a wide range of institutional uses, including but not limited to educational, cultural, religious, health care, and long-term care facilities.

In Section 1.2 of the UHOP, the City establishes the urgent need to respond to the impacts of a changing climate, referencing the Climate Emergency declaration and establishing a goal of achieving net zero carbon emissions by 2050. Several goals and policies of the UHOP both directly and indirectly contribute to improvement of air quality, the reduction of GHG emissions, minimizing vulnerability to climate impacts, and other climate-related actions that may be closely aligned with the City's GBS, including:

- Promoting compact, mixed use urban communities;
- Integrating the transportation network to include all modes of transportation;
- Promoting active transportation, including walking and cycling, and the use of public transit;
- Achieving a natural heritage ecosystem through the protection and enhancement of natural heritage features and functions;
- Implementing urban design features to support sustainable development;
- Enhancing vegetative cover; and
- Reducing the heat island effect through the use of reflective roofs, green roofs, natural landscaping, and increasing the tree canopy.

These goals are implemented through City-wide designations and policies described above, infrastructure and community service policies, as well as policies dealing with environmental issues and natural systems. In particular, Section 3.7 of the UHOP provides direction to the City to respond to the impacts of a changing climate. This includes direction for the City to establish and update a GBS program (Policy 3.7.3) and includes a comprehensive list of energy efficient and environmental design considerations through Policy 3.7.2 that should be considered as part of the GBS. Given the relevance and importance of this policy to the development of the GBS, a comprehensive list of the design considerations included in Policy 3.7.2 is provided below:

- Use of third-party certification and rating systems (e.g., LEED);
- Renewable energy or alternative energy systems;
- Cogeneration energy systems;

 Green roofs, reflective roofs, or other design interventions to minimize building heat loss and capture or retain solar heat;

Appendix "A" to Report PED24114

Hamilton

Pageage225999f 507

- Building orientation to maximize solar or wind energy;
- Building design that encourages use of active transportation, transit, and alternative fuel and energy conserving vehicles;
- Energy conservation initiatives (e.g., energy demand management);
- Water and stormwater conservation or management practices;
- LID techniques;
- Building conservation and adaptive reuse;
- Designs that facilitate cooperation or joint energy efficiency between development;
- Use of locally sourced and reclaimed building materials to reduce embodied carbon; and,
- Other environmental development standards that encourage energy efficiency and environmental design.

UHOP policies particularly relevant to the GBS are identified and summarized in the table below for key considerations for the GBS. Overall, the urban structure and land use designations in the UHOP establish a comprehensive approach for the planned land use contexts with the City. The different land use designations respond to a hierarchy for growth established in the urban structure. Through the GBS, there is an opportunity to implement and reflect various standards for new development that are responsive to the planned form and function for different contexts within the City. At the same time, policies established in the UHOP that apply City-wide recognize shared benefits that can be achieved by setting a standard for new development that is sustainable and responsive to the impacts of a changing climate. This provides a strong foundation for the development of green building standards for new development in the City's urban areas.

#### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

#### SECTION REFERENCE (UHOP)

#### **KEY CONSIDERATION FOR THE GBS**

| Section 2.2 (Urban Structure Elements), Policies 2.2.1 – 2.2.6  | Consider standards for green buildings that are responsive to and appropriate for the planned development context.   |
|---|--|
| Section 3.3.2 (General Policies and Principles), Policy 3.3.2.8 | Encourage on-site stormwater management and infiltration, as well<br>as the use of third-party certification programs and other tools to<br>reduce energy consumption and GHG emissions for buildings. |
| Section 3.7 (Energy and Environmental Design), Policy 3.7.2     | Consider including the list of energy efficient and environmental design considerations identified in Policy 3.7.2 as part of the GBS.   |
| Section 3.7 (Energy and Environmental Design), Policy 3.7.3     | Develop and implement a GBS program that includes a development review checklist to be used through the development approvals process.   |
| Section 3.7 (Energy and<br>Environmental Design), Policy 3.7.6  | Incorporate permissions for alternative energy systems, in accordance with federal and provincial requirements.  |



#### SECTION REFERENCE (UHOP) KEY CONSIDERATION FOR THE GBS

| Section 5.6 (Green Infrastructure), | Incorporate LID techniques such as rainwater harvesting, rain |
|-------------------------------------|---|
| Policy 5.6.1                        | gardens, and bioswales, permeable pavements and green roofs.  |

#### 4.1.2 RURAL HAMILTON OFFICIAL PLAN (2023, AS AMENDED)

As mentioned previously mentioned in Section 4.1 of this Report, the RHOP applies to the lands in the rural area of the City. The rural area is comprised of agricultural and environmental areas, mineral aggregate resources, Rural Settlement Areas, and a variety of recreational and tourism uses and surrounds the City's urban area. Generally, the rural area land use designations reinforce and support the significant contribution that agriculture makes to the lifestyle, environment, and economy of the City. Policies provide for a wide range of permitted agricultural uses in appropriate areas while ensuring the sustainability of the natural heritage system.

Given that the RHOP applies to a different geographic area than the UHOP, a different set of policies are required that reflect the unique geographic and historic context of the rural area. The RHOP is aligned with the UHOP in terms of a vision for Hamilton's future that is vibrant, health, and sustainable.

While the RHOP does not contain explicit policy directing the City to establish a set of standards for new development, the RHOP does include important policy direction and guidance that support the evolution of a strong rural community and protected environmental systems, balanced with transportation networks that offer choice for residents and visitors. Key directions for the City's GBS are provided in the table below.

#### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

| Section 2.10 (Tree and Woodland Protection), Policy 2.10.1     | Encourage and/or require use of sustainable forestry practices and consider direction to protect and restore trees and forests.                     |  |
|--|---|--|
| Section 2.12 (Water Resources),<br>Policy 2.12.1               | Promote and support efficient and sustainable use of water resources, including water conservation.   |  |
| Section 3.6.2 (Air Quality and Climate Change), Policy 3.6.2.2 | Support the reduction of air pollutants and greenhouse gas<br>emissions to improve air quality and respond to the impacts of a<br>changing climate. |  |
| Section 3.5.2 (General Policies),<br>Policy 3.5.2.6            | Support and encourage the clustering and/or co-locating of facilities to improve efficiency and accessibility.                                      |  |
| Section 4.3 (Active Transportation),<br>Policy 4.3.1           | Identify and support opportunities to connect to the City's active transportation network, in support of the City's Cycling Master Plan.            |  |

#### SECTION REFERENCE (RHOP) KEY CONSIDERATION FOR THE GBS



## 4.2 CITY OF HAMILTON COMPREHENSIVE ZONING BY-LAW (2005)

The City currently has six former municipal Zoning By-laws and one Comprehensive Zoning By-law. The City is currently working to bring all of the remaining lands into Comprehensive Zoning By-law No. 05-200 (herein referred to as the "Comprehensive Zoning By-law") and the GBS are being developed to provide guidance on the regulations incorporated into the Comprehensive Zoning By-law. On this basis, this Report considers and evaluates the Comprehensive Zoning By-law for its relevance and relationship to the GBS.

The Comprehensive Zoning By-law came into effect in May 2005 and has since been implemented in different stages to:

- Implement the policies of the UHOP and RHOP; and
- Create consistent zoning within the City's urban and rural areas.

While the UHOP and RHOP provide broad, overarching policy direction for land use planning and growth management in Hamilton, the Zoning By-law provides specific direction, dictating where certain land uses are permitted, and what regulations, provisions, and standards apply to development of those lands. All development within the City of Hamilton must conform to the regulations, standards, and provisions of the Zoning By-law. This includes prohibiting uses of land or building for certain purposes, regulating the type and character of development, and establishing minimum and/or maximum design standards.

The Zoning By-law establishes various zones that identify permitted and prohibited uses as well as the regulations applicable to permitted uses. These zones implement land use designations and broad policy direction in the UHOP and RHOP, providing specific guidance and direction for the type of development permitted in Hamilton. Broadly, zone categories in the City's Comprehensive Zoning By-law No. 05-200 include:

- Downtown Zones: Establish a range of development-oriented zones for the Urban Grown Centre that include a broad range of permitted uses, including commercial, retail, office and residential uses. The Downtown Zones establish standards that intend for a more compact and dense built form, with a range of permitted building typologies.
- Open Space and Park Zones: Establish a range of zones that reflect different parks and open space scales across Hamilton, from neighbourhood parks to city-wide parks and open spaces. This zone category also regulates conservation and hazard lands.
- Institutional Zones: Permit a range of institutional uses at different scales across Hamilton, from neighbourhood institutional uses to major institutional facilities.
- Industrial Zones: Accommodates a wide range of industrial and employment activity in Hamilton.
   This zone category also regulates airport and port lands in Hamilton.
- Commercial and Mixed-Use Zones: Establish a range of commercial and mixed uses, ranging from local neighbourhood-scale retail opportunities to large format shopping centres with comfortable, vibrant, and compact pedestrian environments.
- Transit Oriented Corridor Zones: Permit commercial and residential uses and include standards that accommodate greater intensification in areas surrounding transit corridors. Certain uses are prohibited to support the operation of the LRT and support a more pedestrian friendly environment.
- Rural Zones: Permit existing and some new agricultural related uses that will protect and enhance agriculture and rural uses as the primary activity in these zones.

Utility Zones: Established to permit the airport, utility uses, and municipal or private parking lots.
 Regulations are established to protect the health and safety of people from these uses.

Appendix "A" to Report PED24114

Hamilton

Pate 19652612 of 507

- Waterfront Zones: Establish permitted uses including residential, and retail uses along Hamilton's waterfront.
- Residential Zones: Apply to low density residential areas and permits a range of low-density residential housing types. The City's Residential Zones are currently being reviewed and updated through the Residential Zones Project and will introduce new mid- and high-rise residential zones City-wide.

Through the Zoning By-law, the City is permitted to control how and where development is to be permitted and directed. It also provides an opportunity to implement more robust sustainability policies associated with provisions that development must conform to as established through the Zoning By-law. This includes elements such as landscaping, parking, and building size, location, footprint and lot coverage.

The Zoning By-law includes some reference to and consideration of provisions that are responsive to green building standards. For instance, Section 5.7 establishes standards for bicycle parking spaces, including minimum requirements for long-term bicycle parking spaces in relation to different types of uses. However, there is opportunity to introduce permissions for electric vehicle parking spaces, green roofs, and other elements of green building standards for new development that can be implemented through the City's ZBL. On this basis, the Zoning By-law is an important tool that can be leveraged to implement certain elements of the GBS, where appropriate, to require more rigorous expectations and standards.

#### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

- 1. At a minimum, reflect and complement the standards and regulations of the Zoning By-law as they pertain to parking, landscaping, and permitted uses in the GBS.
- 2. Create guidelines that help maximize the use of mandated design features on a lot, such as landscaped open space.
- 3. Reflect and encourage best practices for green building technology and low impact design.
- 4. Emphasize the importance of urban design, streetscaping, and landscaping to the overall objective of greater sustainability, as well as mitigation and adaptation to climate change.
- 5. Utilize the GBS to advance the requirements of the Zoning By-law with respect to bicycle parking, and other transportation opportunities.
- Consider leveraging the GBS to require and/or encourage green building standards that are not currently included in the City's Zoning By-law. For example, electric vehicle and/or bicycle parking requirements, standards for green roof requirements, etc.

## 4.3 CITY OF HAMILTON CLIMATE ACTION STRATEGY (2022)

The City of Hamilton Climate Action Strategy emerged from Council's declaration of a Climate Change Emergency in March 2019. The Climate Action Strategy is responsive to local climate changes observed in Hamilton, including increased frequency and severity of heat waves, storms, and temperature and precipitation, resulting in heat related illnesses, flooding, and increased maintenance costs for the City's roads and infrastructure.

The Climate Action Strategy is focused on climate change mitigation (reducing GHG emissions) and climate change adaptation (decreasing impacts and preparing for impacts of a changing climate). The City has developed two plans that form the basis of the Climate Action Strategy. The Community Energy



and Emissions Plan is focused on mitigation and reducing GHG emissions. The Climate Change Impact Adaptation Plan is designed to reduce the impacts of climate change in Hamilton. These plans are described and reviewed in the following sections for their relevance to the GBS.

#### 4.3.1 COMMUNITY ENERGY AND EMISSIONS PLAN (2022)

The City of Hamilton's Community Energy and Emissions Plan (CEEP) is a long-term plan to meet Hamilton's future energy needs while improving energy efficiency, reducing GHG emissions and fostering local sustainable and community-supported energy solutions. Notably, the CEEP is one important component of the City's strategy for responding to the climate emergency with the overall goal of achieving net-zero carbon emissions, city-wide, by 2050. To help achieve this goal, the CEEP contemplates several aspects of city-wide energy use and GHG emissions, including actions that support improving the energy efficiency and GHG profile of new buildings in Hamilton.

The CEEP identifies five low-carbon transformations with targets modelled that, if achieved, can reduce city-wide GHG emissions by 96% by 2050. The five low-carbon transformations are listed and briefly described below:

Innovating our industry, which focuses on reducing GHG emissions in the industrial sector;

**Transforming our buildings**, which explicitly identifies the need to significantly improve energy efficiency in the building sector through implementation of energy performance standards and guidelines for new buildings;

**Changing how we move,** includes actions that focus on increasing modal split of transit and active transportation and decreasing the number of trips taken in personal vehicles;

Revolutionizing renewables, identifies actions that promote renewable energy generation; and,

**Growing green,** identifies actions that promote carbon sequestration through growth of the City's tree canopy and preserving the City's existing natural heritage features.

The five low-carbon transformations and associated actions may be considered for integration in the Citywide GBS, including but not limited to renewable energy sources, connections to transit networks, provision of active transportation infrastructure, and waste diversion measures. These actions and opportunities for implementation through the GBS are identified in the table below.

| SECTION REFERENCE (CEEP)                              | KEY CONSIDERATION FOR THE GBS  |
|---|--|
| Section 6.2 (Transforming Our<br>Buildings), Action 4 | Establish net-zero building and development standards, in alignment with the City's goal to achieve net-zero carbon emissions City-wide by 2050.   |
| Section 6.2 (Transforming Our<br>Buildings), Action 5 | Encourage and remove barriers associated with roof-mounted solar PV systems for new development (noting that contribution back to the electrical grid should not constitute a commercial use). |
| Section 6.3 (Changing How We<br>Move), Action 7       | Increase access to active transportation to reduce transportation<br>emissions and facilitate other co-benefits, including improved<br>physical health and increased social well-being.        |

| Section 6.3 (Changing How We<br>Move), Action 9                | Expand transit to reduce the need for personal use vehicles,<br>support e-mobility such as e-cars, e-bikes, and e-scooters, and<br>expand and/or set new priorities for transit options. |
|--|--|
| Section 6.3 (Changing How We<br>Move), Action 10               | Encourage the adoption and increase uptake of EVs by situating charging points in new development.   |
| Section 6.3 (Changing How We<br>Move), Action 13               | Reduce parking requirements for development in strategic locations (e.g., transit corridors) and incentivize EV access.  |
| Section 6.4 (Revolutionizing<br>Renewables), Actions 17 and 20 | Divert as much waste as possible from landfill and use organic waste as feedstock for AD systems.  |
| Section 6.4 (Revolutionizing<br>Renewables), Action 19         | Support decarbonization and expansion of the downtown district energy system.  |
| Section 6.5 (Growing Green), Action 23                         | Establish standards for soil management and other practices (e.g., tree planting) to support carbon sequestration.   |

#### SECTION REFERENCE (CEEP)

#### **KEY CONSIDERATION FOR THE GBS**

#### 4.3.2 CLIMATE CHANGE IMPACT ADAPTATION PLAN (2022)

The Climate Change Impact Adaptation Plan (CCIAP) is an evidence-informed, action-oriented plan to help minimize the impacts of climate change on Hamilton's residents, businesses and infrastructure. Importantly, the CCIAP focuses on assisting those most vulnerable to the impacts, helping to reduce recovery time, costs, and health impacts from climate change.

Informed by up-to-date projections for Hamilton's future climate, the CCIAP includes evidence-informed actions that envisions the City of Hamilton as a national leader on climate adaptation. The actions proposed in the CCIAP are organized to focus on four resilient theme areas, each with corresponding objectives, actions and supporting actions to achieve those objectives. The resilient theme areas, actions, and their relevance to the GBS are summarized in the table below.

#### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

#### SECTION REFERENCE (CCIAP) KEY CONSIDERATION FOR THE GBS

| Resilient Theme #1 (Built<br>Environment), Objective 1, Action 1.1 | Require consideration of LID features and green infrastructure as appropriate, based on development context. |
|--|--|
| Resilient Theme #1 (Built<br>Environment), Objective 2, Action 2.2 | Encourage and support connections to Hamilton's transportation network.                                      |
| Resilient Theme #2 (People and Health), Objective 4, Action 4.2    | Consider requirements for emergency preparedness kits for residents and/or tenants of new development.       |
| Resilient Theme #2 (People and Health), Objective 6, Action 6.2    | Increase the presence and maintenance of back-up electrical supply for buildings greater than three storeys. |

| Resilient Theme #3 (Natural<br>Environment, Agriculture and Water),<br>Objective 8, Action 8.1 | Continue and expand the protection of corridor/connected tree<br>canopy within the public and private spaces (e.g. urban streets,<br>commercial shopping centres, hydro-corridors etc.) to improve<br>areas of shade cover and ecological connectivity. |
|--|---|
| Resilient Theme #3 (Natural<br>Environment, Agriculture and Water),<br>Objective 9, Action 9.1 | Encourage and/or require spaces for local food growing in new development.  |
| Resilient Theme #3 (Natural<br>Environment, Agriculture and Water),<br>Objective 9, Action 9.2 | Consider requirements for rainwater capture in new residential development for water capture, irrigation and/or local food growing.   |
| Resilient Theme #4 (Energy and Economy), Objective 11, Action 11.1                             | Incorporate requirements for local energy generation on-site.   |
| Resilient Theme #4 (Energy and Economy), Objective 11, Action 11.2                             | Consider innovative opportunities/ technology for low carbon emergency power for new development.   |

## 4.4 CITY OF HAMILTON BIODIVERSITY ACTION PLAN (DRAFT)

The City of Hamilton Biodiversity Action Plan (BAP) is currently in draft form. The BAP outlines the actions needed to protect and enhance the biodiversity within Hamilton to ensure the community remains a healthy, biodiverse place for people to live, work, visit or invest and for plant, animal, and insect species to thrive. Once finalized, the BAP will provide clear direction for the City and local community partner organizations to work together to protect and rehabilitate Hamilton's unique biodiversity assets. Community partner organizations include but are not limited to Environment Hamilton, Hamilton's Naturalist Club, and the Hamilton Conservation Authority and Halton Region Conservation Authority.

The draft BAP was released for public review and comment in April 2023. The BAP includes seven key priorities and several supporting actions, including timeframes and lead organizations, to be accomplished within the next five years. The seven key priorities are:

- 1. **Key Priority 1:** Develop an administrative framework to manage the on-going implementation of the Biodiversity Action Plan's Actions.
- 2. Key Priority 2: Understand the current baseline state of Hamilton's biodiversity to inform future monitoring and priorities.
- 3. Key Priority 3: Protect natural areas and their functions within Hamilton over the long-term to support diversity and connectivity.
- 4. Key Priority 4: Enhance public awareness of the importance of biodiversity and explore opportunities to enhance biodiversity through stewardship.
- 5. Key Priority 5: Protect Hamilton's biodiversity by implementing coordinated, city-wide efforts to control, remove, and manage invasive species.
- 6. Key Priority 6: Enhance local aquatic habitats through sustainable stormwater management practices and restoration of degraded watercourses, waterbodies, and wetlands.
- 7. Key Priority 7: Ensure impacts on or improvements to local biodiversity are clearly considered in all municipal decision making related to the development or use of urban and rural lands.

A targeted selection of key priorities and specific actions in the BAP are identified in the table below described based on an initial assessment as to how the identified key priorities and guiding actions may help to inform the City's BGS, including potential targets or KPIs, incentive options, and opportunities to support implementation.

#### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

#### SECTION REFERENCE (BAP)

#### **KEY CONSIDERATIONS FOR THE GBS**

Appendix "A" to Report PED24114

Hamilton

Pageage926629f 507

| Key Priority 4: Enhance public awareness<br>of the importance of biodiversity and<br>explore opportunities to enhance<br>biodiversity through stewardship  | Include targets and/or metrics for native species planting<br>requirements. There is also an opportunity to incentivize<br>development that achieves certain metrics through<br>additional monetary or non-monetary recognition. |
|--|--|
| Key Priority 6: Enhance local aquatic<br>habitats though sustainable stormwater<br>management practices and restoration of<br>degraded watercourses, waterbodies and<br>wetlands                       | There is an opportunity to include targets and/or KPIs that enhance on-site stormwater management practices.   |
| Key Priority 7: Ensure impacts on or<br>improvements to local biodiversity are<br>clearly considered in all municipal decision<br>making related to the development or use of<br>urban and rural lands | The GBS can include development standards that protect biodiversity and improve local habitats.  |

### 4.5 CITY OF HAMILTON COMMUNITY IMPROVEMENT PLANS

A Community Improvement Plan (CIP) is a tool available to municipalities through Section 28 of the *Planning Act.* CIPs allow municipalities to offer loans and grants for a range of activities identified under Section 28 of the *Planning Act*, including but not limited to planning or replanning, design, development, redevelopment, construction, rehabilitation and improvement of energy efficiency. A municipality must have enabling policies in an official plan to prepare CIPs. Once implemented, a CIP allows a municipality to provide tax assistance, grants or loans to assist in the revitalization of lands and/or buildings within the defined Community Improvement Project Area (CIPA).

There are currently five CIPs in effect in the City of Hamilton:

- Hamilton LEEDing the Way CIP (2010), which is intended to provide information and incentives for the improvement and enhancement of existing and future industrial, commercial, mixed use and multi-unit residential development within the City's urban area;
- **Housing for Hamilton CIP (2019)** is intended to provide a framework for the provision of incentives to stimulate the creation of a wider range of housing options;
- Water and Wastewater Infrastructure Support CIP facilitates community improvement within the urban and rural areas by providing financial incentives to the owners of residential land and buildings to pay for the whole or part of eligible costs of projects intended to mitigate and/or adapt to the impacts of a changing climate;

 Revitalizing Hamilton's Commercial Districts CIP (2021), which provides the framework for stimulating investment and redevelopment to enhance Hamilton's various downtowns, commercial districts and mixed use corridors; and

Appendix "A" to Report PED24114

Hamilton

Padea gree 20 72 sof 507

 Environmental Remediation and Site Enhancement (ERASE) CIP (2023) is intended to provide a comprehensive framework designed to improve economic opportunities and environmental conditions for brownfield sites and other environmentally impacted properties.

A CIP is an important tool available to the City of Hamilton to direct funds and implement policy initiatives towards specifically designed project areas, provided the Official Plans include enabling policies. There is an opportunity for the City to leverage existing CIPs to incentivize implementation of GBS impact

#### **KEY CONSIDERATIONS FOR THE CITY OF HAMILTON GBS**

 Assess opportunities to support implementation of the GBS through the City's existing CIP framework.

### 4.6 CITY OF HAMILTON SITE PLAN CONTROL BY-LAW

Under Section 41 of the *Planning Act*, a municipality may designate the whole or part of a municipality as a Site Plan Control Area. Site plan control (SPC) is an optional planning tool that a municipality can use to evaluate certain design elements, such as walkways, parking areas, landscaping or exterior design on a parcel of land where development is proposed. As discussed in Section 2.1 of this Report, the *Planning Act* restricts a municipality's site plan approval power to the exterior design of a building.

The City passed By-law No. 03-294 (the "SPC By-law") in 2003 and has since undertaken multiple modifications of the SPC By-law to reflect provincial and local policy changes. Most recently, the SPC By-law was amended to reflect Bill 23 changes specific to development with less than ten units. Broadly, the SPC By-law identifies all lands in the City as a Site Plan Control Area. The UHOP and RHOP both identify site plan control as an important tool to encourage well-designed, functional and universally accessible development in Hamilton. It is used to achieve and promote a range of planning objectives, including pedestrian scale development, integration of ecologically important features, and accessibility for people with a range of abilities among other matters. However, site plan approval may not be required for all forms of development, including low-density residential development such as single detached dwellings and developments up to ten units. Where an application for new development satisfies the requirements of the Zoning By-law and is not required to receive site plan approval, there may be opportunities to require implementation of the GBS through other means. This may include CIPs or other tools and programs available to the City to support implementation.

Many components of the City's GBS can relate to areas contemplated in the City's Site Plan Control Bylaw. The Site Plan Control By-law is an important tool that the City can and will continue to use to mandate sustainable urban design through the development approvals process. Where new development does not require site plan approval, the City may consider leveraging other tools and/or programs to support implementation of GBS.

- 1. Leverage application of site plan control as a means to trigger implementation of the GBS.
- 2. Explore and consider opportunities to implement other tools and/or programs for development that does not require site plan approval.



## 5 PEER MUNICIPALITY GREEN STANDARDS REVIEW

Municipalities throughout Canada have recognized the advantages of implementation a green development standard or guideline in support of their sustainability, energy and climate resilience goals. Each municipality has taken a unique approach in setting their specific requirements and implementation approach. Elements of these standard and guidelines may inform how the GBS will be applied, the specific requirements included and how compliance will be verified.

A summary of the peer municipalities assessed is included in Appendix A. The following elements are captured in the summary:

- Applicable Scale: development scale covered by the specific Standard. For the purposes of this Report we have assessed only those relevant to the mid-rise and high-rise residential, institutional, commercial and industrial sector. Low-rise residential Standards were reviewed as part of the Phase 1 scope of work and have therefore not been considered for this review.
- Impact Categories: overarching environment requirements are grouped according to their targeted goals (e.g. GHG reduction, Water use, etc); we have referred to these groupings as "Impact Categories". Typically, Impact Categories will have multiple related credits that supports the goal of that category.
- Evaluation Criteria: a unique approach has been developed for each municipality to verify achievement of their Standard. Most Standards consist of mandatory and optional requirements, often associated with higher levels of performance.
- Incentives: financial and non-financial incentives can be applied to increase uptake of the Standard, particularly for higher performance targets.
- **Implementation Timeline:** stage in the development application process where compliance with the Standard is required.
- **General Notes:** we have provided a brief commentary to provide additional details that may be relevant to the City of Hamilton's GBS.

In the next phase of work, Impact Categories and the detailed suite of requirements and KPIs will be developed for the GBS. Information collected from the peer municipalities will be considered, however, given the unique objectives and challenges across cities, each Standard should be tailored to each community. Provincial, regional and City of Hamilton priorities will take precedence when developing the GBS.

It is important to note that when developing the City-wide GBS we will consider the work completed in Phase 1 Sustainable Building and Development Guidelines for Low Density Residential Uses, however the final GBS will supersede these Guidelines and apply across all city-wide building archetypes (low-rise residential, mid-rise and high-rise residential, institutional, commercial and industrial).

### 5.1 PRELIMINARY TOPICS

For the purpose of the next phase of work, specifically the October 18<sup>th</sup> focus group session, we have put forward a set of preliminary topics, described below, which capture and reflect a broad range of sustainability, energy and resilience subtopics that are relevant to the development of the City-wide GBS. These Topics have been informed by previous Phase 1 work, industry best practice and the policy review



performed for this Baseline Review Report. It is important to note that these topics <u>are not a reflection of</u> the final GBS Impact Categories, which will be defined through the next phases of work.

Preliminary Broad Topics and a high-level description are outlined as follows:

#### 5.1.1 ENERGY & GHG EMISSIONS

The Energy & GHG Emissions topic focuses on buildings and their energy performance, with an overarching goal of reducing the Greenhouse Gas (GHG) emissions emitted during the operational stage. In each of the Standards reviewed, operational energy reduction was found to be a predominant focus area, and while GHG emission targets were not always explicitly separated from energy targets, the two are closely related and were typically addressed. Typical requirements in this topic include energy performance targets, renewable energy, district energy connection, and air tightness testing.

Embodied carbon requirements can be included in this topic, as they relate to the GHG emissions emitted over the lifecycle of the building.

#### 5.1.2 WATER

The Water topic focuses on reducing the use of potable water for indoor and outdoor water uses, as well as rainwater management. Efficient plumbing fixtures, harvesting, and re-using stormwater, and managing the quantity and quality of stormwater are all common requirements in this topic. Each of the municipal standards reviewed include requirements that address one or more of these themes.

#### 5.1.3 AIR

The overarching goal for the Air topic is improving local outdoor air quality, most commonly by reducing the number of internal combustion engine vehicles. Typical requirements in this topic include requirements for Electric Vehicle charging infrastructure, promotion of public transportation and providing bicycle parking facilities.

Additionally, measures to reduce the urban heat island effect is often included under this topic. Related credits include minimum green roof areas, and high reflectance roof or at-grade hardscape materials.

#### 5.1.4 ECOLOGY & BIODIVERSITY

Ecology & Biodiversity focuses on the preservation, restoration, and enhancement of the development area. In each of the Standards reviewed, landscaping strategies to promote biodiversity and enhance the natural spaces were included. Common requirements in this topic include native species and tree planting, prohibit invasive species and bird friendly design.

#### 5.1.5 WASTE & MATERIALS

The focus of the Waste & Materials topic is reducing and managing waste throughout the life of the building. Waste generation during construction and operation, proper storage and disposal by occupants of the development, and procurement of building materials that have lower environmental impacts are common requirements in this topic.

#### 5.1.6 COMMUNITY & URBAN DESIGN

This topic covers a range of requirements with the overarching goal of creating a healthy, sustainable and engaging local communities. Typical requirements in this topic support developments within walking distance to services, public transportation, and cycling networks. Included in this topic are also public art, culture, equity, and safety which are considered by a few Standards.



## 6 PRELIMINARY IMPLEMENTATION CONSIDERATIONS

Green building standards are demonstrated to be an affective opportunity for municipalities to meaningfully realize more sustainable development practices and resilient communities. Many municipalities throughout Ontario and across Canada have adopted a similar approach that is implemented through the land use planning application and approvals process. In addition to developing the performance metrics, consideration will need to be given to which categories of planning applications trigger application of the GBS to ensure the City's land use planning framework gives appropriate effect and supports its implementation.

Appendix A indicates the implementation timelines of each peer municipality reviewed. Typically, the Standards are submitted as part of the Site Plan Control applications or applications for Draft Plan of Subdivisions, with some required for all planning applications. Most municipalities have a minimum performance requirement to receive planning application approval, such as a Tier 1 or scoring a Bronze level of performance. Higher levels of achievement (e.g. Tier 2) are offered as voluntary requirements to demonstrate an improved performance above the minimum requirements. Of the Standards reviewed, only the City of Toronto has a formal incentive program for Tier 2 and 3 projects, and the City of Ajax offers non-financial incentives determined on a base-by-case basis. Aurora, Ottawa, Richmond Hill and Vaughan are currently researching opportunities.

To support and facilitate implementation, it is also important that the City is equipped with tools to properly administer the GBS. City staff have a role to play in the planning application review and approval process, and therefore must understand how the GBS will be integrated into this process. Through consultation planned with City staff to inform the GBS, opportunities to integrate the GBS with the planning approvals process will be identified. This should also include a continuous process to track and monitor the implementation of the GBS to understand performance and to identify opportunities to refine the GBS as needed. It is understood that the City currently requires, at its discretion in accordance with UHOP policy 3.2.9, the preparation of an Energy and Environmental Assessment Report as part of the development application process. The purpose of the Energy and Environmental Assessment Report is to indicate how the proposal incorporates environmental and sustainable design features and practices. There may be an opportunity to require GBS as a component of that submission.

Finally, the GBS should be realistic and implementable by both the City and the development community. The impact categories that comprise the GBS should reflect and align with City expectations and priorities. At the same time, the GBS should also be achievable by those that will be required to address the GBS through development applications.

These elements of implementation for the City's GBS will be informed by the review of implementation timelines provided in Appendix A. This will also be explored further through consultation with City staff and the development community to ensure that the GBS are effectively integrated into the planning approvals process and the requirements of the GBS are realistic so that they can be satisfied by applicants.



## 7 CONCLUSION AND NEXT STEPS

The Baseline Review has identified many key considerations in the relevant policy documents that may support the development of the GBS. To identify how the GBS will support the existing policies in the City of Hamilton, the following table lists all key considerations. This table also identifies which of the six topics identified in section 5 can reflect and implement the key consideration.

| REFERENCE PLAN,<br>POLICY, STRATEGY,<br>ETC. | KEY CONSIDERATION  | SUSTAINABILITY TOPIC           |
|--|--|--------------------------------|
| Urban Hamilton Official<br>Plan              | Consider standards for green buildings that are responsive to and appropriate for the planned development context.   | Supported by the GBS           |
|  | Encourage on-site stormwater management and<br>infiltration, as well as the use of third-party<br>certification programs and other tools to reduce<br>energy consumption and GHG emissions for<br>buildings. | Water                          |
|  | Consider including the list of energy efficient and<br>environmental design considerations identified in<br>Policy 3.7.2 as part of the GBS.   | Energy & GHG Emissions         |
|  | Develop and implement a GBS program that<br>includes a development review checklist to be<br>used through the development approvals<br>process.  | Supported by the GBS           |
|  | Incorporate permissions for alternative energy systems, in accordance with federal and provincial requirements.  | Energy & GHG Emissions         |
|  | Incorporate LID techniques such as rainwater harvesting, rain gardens, and bioswales, permeable pavements and green roofs.   | Water, Air                     |
| Rural Hamilton Official<br>Plan              | Encourage and/or require use of sustainable forestry practices and consider direction to protect and restore trees and forests.  | Ecology & Biodiversity         |
|  | Promote and support efficient and sustainable use of water resources, including water conservation.  | Water                          |
|  | Support the reduction of air pollutants and greenhouse gas emissions to improve air quality and respond to the impacts of a changing climate.  | Energy & GHG Emissions,<br>Air |

### **REFERENCE PLAN**, POLICY, STRATEGY, KEY CONSIDERATION

#### SUSTAINABILITY TOPIC

| ETC. |
|------|
|------|

|   | Support and encourage the clustering and/or co-<br>locating of facilities to improve efficiency and<br>accessibility.   | Energy & GHG Emissions           |  |
|---|---|----------------------------------|--|
|   | Identify and support opportunities to connect to<br>the City's active transportation network, in<br>support of the City's Cycling Master Plan.  | Air                              |  |
| City of Hamilton Zoning<br>By-law                         | Reflect and complement the standards and regulations of the Zoning By-law as they pertain to parking, landscaping and permitted uses in the GBS.  | Air, Ecology & Biodiversity      |  |
|   | Create guidelines that help maximize the use of mandated design features on a lot, such as landscaped open space.   | Ecology & Biodiversity           |  |
|   | Reflect and encourage best practices for green building technology and LID.   | Water, Ecology &<br>Biodiversity |  |
|   | Emphasize the importance of urban design,<br>streetscaping, and landscaping to the overall<br>objective of greater sustainability, as well as<br>mitigation and adaptation to climate change. | Supported by the GBS             |  |
|   | Utilize the GBS to advance the requirements of the Zoning By-law with respect to bicycle parking, and other transportation opportunities.   | Air, Community & Urban<br>Design |  |
|   | Leverage the GBS as an opportunity to address gaps in the Zoning By-law relative to green building standards.   | Supported by the GBS             |  |
| City of Hamilton<br>Community Energy and<br>Emission Plan | Establish net-zero building and development<br>standards, in alignment with the City's goal to<br>achieve net-zero carbon emissions City-wide by<br>2050.                                     | Energy & GHG Emissions           |  |
|   | Encourage and remove barriers associated with roof-mounted solar PV systems for new development.  | Energy & GHG Emissions           |  |
|   | Increase access to active transportation to<br>reduce transportation emissions and facilitate<br>other co-benefits, including improved physical<br>health and increased social well-being.    | Air, Community & Urban<br>Design |  |

#### REFERENCE PLAN, POLICY, STRATEGY, ETC.

#### **KEY CONSIDERATION**

#### SUSTAINABILITY TOPIC

|  | Expand transit to reduce the need for personal use vehicles and support e-mobility such as e-cars, e-bikes, and e-scooters.   | Air, Community & Urban<br>Design |
|--|---|----------------------------------|
|  | Encourage the adoption and increase uptake of EVs by situating charging points in new development.  | Air                              |
|  | Reduce parking requirements for development in strategic locations (e.g., transit corridors) and incentivize EV access.   | Air                              |
|  | Divert as much waste as possible from landfill<br>and use organic waste as feedstock for AD<br>systems.   | Waste & Materials                |
|  | Support decarbonization and expansion of the downtown district energy system.   | Air, Community & Urban<br>Design |
|  | Establish standards for soil management and other practices (e.g., tree planting) to support carbon sequestration.  | Ecology & Biodiversity           |
| City of Hamilton Climate<br>Change Impact<br>Adaptation Plan | Require consideration of LID features and green<br>infrastructure as appropriate, based on<br>development context.  | Water                            |
|  | Encourage and support connections to Hamilton's transportation network.   | Air, Community & Urban<br>Design |
|  | Consider requirements for emergency preparedness kits for residents and/or tenants of new development.  | Community & Urban<br>Design      |
|  | Increase the presence and maintenance of back-<br>up electrical supply for buildings greater than<br>three storeys.   | Community & Urban<br>Design      |
|  | Continue and expand the protection of<br>corridor/connected tree canopy within the public<br>and private spaces (e.g. urban streets,<br>commercial shopping centres, hydro-corridors<br>etc.) to improve areas of shade cover and<br>ecological connectivity. | Air, Ecology & Biodiversity      |
|  | Encourage and/or require spaces for local food growing in new development.  | Community & Urban<br>Design      |

#### REFERENCE PLAN, POLICY, STRATEGY, ETC.

#### **KEY CONSIDERATION**

#### SUSTAINABILITY TOPIC

|  | Consider requirements for rainwater capture in new residential development for water capture/irrigation and/or local food growing.   | Water                  |
|--|--|------------------------|
|  | Incorporate requirements for local energy generation on-site.  | Energy & GHG Emissions |
|  | Consider innovative opportunities/ technology for<br>low carbon emergency power for new<br>development.  | Energy & GHG Emissions |
| City of Hamilton<br>Biodiversity Action Plan | Include targets and metrics for native species<br>planting requirements. There is also an<br>opportunity to incentivize development that<br>achieves certain metrics through award and<br>certification. | Ecology & Biodiversity |
|  | There is an opportunity to include targets and/or<br>KPIs that enhance on-site stormwater<br>management practices.   | Water                  |
|  | The GBS can include development standards that protect biodiversity and improve local habitats.  | Ecology & Biodiversity |
| City of Hamilton CIPs                        | Assess opportunities to support implementation of the GBS through the City's existing CIP framework.   | Supported by the GBS   |
| City of Hamilton Site Plan<br>Control By-law | Leverage application of site plan control as a means to trigger implementation of the GBS.   | Supported by the GBS   |
|  | Explore and consider opportunities to implement<br>other tools and/or programs for development that<br>does not require site plan approval.  | Supported by the GBS   |

The intent of the GBS is to implement a progressive policy framework that aligns with the priorities and objectives of the Provincial, regional and City of Hamilton. In the next phase of work, the project team will work with the City to facilitate focus sessions using the Key Considerations and Topics identified in this report to develop the Impact Categories and performance metrics with select Stakeholders.



## **APPENDIX A**

## SUSTAINABILITY GUIDELINES OF CANADIAN MUNICIPALITIES

#### City of Hamilton City-Wide Green Building Standards

#### Appendix "A" to Report PED24114 Pageageo276 of 507

#### Peer Municipality Review

| Municipality  | Standard Name                                       | Applicable Scale  | Impact Categories  | Evaluation Criteria   | Incentives  | Implementation Timeline   | Notes  | Reference   |
|---------------|---|---|--|---|---|---|--|---|
| Ajax          | Green Development and Environmental<br>Design Guide | - Low density residential<br>- Mid to High-Density Residential and<br>Non-Residential   | - Air<br>- Energy<br>- Natural Assets and Habitat<br>- Waste and Materials<br>- Water                                  | There are two levels of achievement for the GDEDG: Tier 1 and Tier 2.<br>- Tier 1 is the minimum required level of achievement. To achieve Tier 1,<br>developments mut meet all applicable Tier 1 requirements.<br>- Tier 2 is a voluntary higher level of achievement. To achieve Tier 2, developments<br>must meet all applicable Tier 2 Cover equirements.<br>Incentives are available to developments that exceed the minimum requirements.   | Incertives are reviewed on a case-by-case basis<br>Potential, non-financial incertives include:<br>- Espediade network<br>- Improved marketing through Ajax networks and<br>potential new website page:<br>- Annual awards presented by Mayor and<br>Council; and<br>- Concience Staff member to support Tier 2<br>projects through the planning process. | - Site Plan<br>- Draft Plan of Subdivision  | The Ajax Green Standard is required for all new Site Plan and/or Draft Plan of Subdivision<br>applications submitted on or after May 1, 2022.<br>Examplions from specific requirements may be granted on a case-by-case basis at the discretion of<br>the Town.  | Ainx GDEDG_Checklist Tool 2022.03.29 NF RV  |
| Aurora        | Green Development Standard                          | All new development   | - Energy<br>- Water<br>- Ecology<br>- Ecology<br>- Ecology<br>Buildings, Waster & Materials                            | At a minimum, all new development applications submitted to the Town of Aurora<br>must demonstrate compliance with Tier 1.<br>Tier 2 is also mandatory however applicants are provided with several options from<br>which hey are required to achieve a specified number of performance measures.<br>The provides the explorant with histority and choice.<br>Tiers 3 and 4 are higher level voluntary standards that will be tied to financial and no<br>financial incentives.   | None at this time. However, the city is working or<br>an incertifie program lied to Tiers 3 and 4, which<br>have yet to be infroduced to the standard.<br>n-  | <ul> <li>- Site Plan</li> <li>- Draft Plan of Subdivision</li> </ul>  | The Town of Aurora Green Development Bandiard (G.D.S) is a tiered set of performance measures<br>with supporting guidelines for new development.<br>The G.D.S will be implemented in two phases:<br>Phase 1 – Implementation at a date to be determined by the Town. The Town will explore incentive<br>options to support implementation of Phase 2, which will include Tiers 3 and 4. The Town is also<br>encouraged to further consult with utility providers to facilitate incentive funding for implementation. At<br>the time of preparing this list, Tiers 3 and 4 have not been introduced to the standard | Green Development Standards Handbook -<br>Town of Aurora  |
| Brampton      | Sustainability Metrics Program 2023                 | - All Block Plans<br>- Subdivisions of 10 residential units or<br>more<br>- Full <sup>-</sup> Star Plans<br>- Zoning By-Law amendments  | - Built Environment<br>- Mobility<br>- Natural Environment and Parks<br>- Infrastructure and Buildings<br>- Innovation | Includes mandatory, minimum, and aspirational targets that are each worth different<br>port sears. Total moment of targets writes based on plan type (Bin Plan, Dath Plan, Dath Plan, Dath Plan, Dath Plan, Sherr, and Gold performance levels.<br>Silver, and Gold performance levels.<br>The City of Bampton requires all applications to achieve at minimum a Bronze level<br>Sustainability Score. Development proposals must also achieve the "Good" level of<br>building energy and GHG emissions performance of Metric IB-12   | None at this lime.  | - Site Plan<br>- Drait Plan of Subdivision<br>- Block Plan  | The Sustainability Assessment Tool was developed by the City of Brampton in collaboration with the<br>City of Vaughan and the Town of Richmond Hill.<br>The following application types are exempt:<br>- Plane of Subdivision of 9 microbial units or tess<br>- Plane of Subdivision for the proceed of subdividing large blocks of land for the sole purpose of<br>creating loss for future employment, industrial, commercial, or institutional development, and which<br>will require subsequent Site Plan approval.  | https://www.brampton.ca/EN/residents/GrowGre<br>en/Pages/Applications-After.aspx  |
| Halton Hills  | Green Development Standards v3                      | All developments and major additions.   | - Energy & Water<br>- Ecology<br>- Resiliency<br>- Transportation<br>- Innovation                                      | Each oriteria is worth a given number of points. To be compilant with Grean<br>bevelopment Standard (GDS) v3, all new developments and major additions that<br>submit a rezoning, subdivision, or site plan control application must demonstrate<br>achievement of at least 20 points.  | None at this time.  | - Official Plan and/or Zoning By-law Amendmen<br>- Draft Plan of Subdivision<br>- Sile Plan Control approval  | The Green Development Standard (GDS) was first developed in 2010 with updates in 2014 and most<br>recently in 2021. The Green Development standards apply to all Planning Act Applications.<br>GDS v3 builds on the foundation of previous green development standards and puts increased weight<br>on measures that reduce greenhouse gases of new development in the community.  | https://www.ballochills.ca/en/your-<br>governeem/Climate/S2C/Canage/ToH%S2OGree<br>m/S2DEwelcomenfs22Blandardy%S2OA.pd                        |
| Mississauga   | DRAFT Green Development Standard                    | <ul> <li>Residential Buildings (Medium to High<br/>Residential Buildings (Low Ras)</li> <li>Residential Buildings</li> <li>Industrial Buildings</li> </ul>  | - Energy and Building Performance<br>- Climate Impacts<br>- Realitingoe<br>- Natural Systems                           | Combination of mandatory and voluntary (Tier 2 and Tier 3) high performing features<br>There are a total of peregulations and 400 available points. All development proposa<br>manufactures are a static of peregulations and a state of the state of the state of the state of the state of the<br>reasoning application with the City of Langford.  | s<br><sup>56</sup> None at this time.   | TBD once Standard is finalized.   | The City of Mississauga is presently in the process of revising its Green Development Standards<br>(ODS), As per the project timeline available on the City of Massissauga's official website, the update is<br>constrained by the project timeline available on the City of Massissauga's official website, the update is<br>anticipated release date for the updated GDS is set for Winter 2023.   | i bitov llevunsiy mississavan calonen-standardi:<br>2023  |
| Ottawa        | High Performance Development<br>Standard            | Restential developments containing<br>fourtiere or more units, five or more floors<br>and/or hwing a gross foor area of 1,200<br>guarare metrics or more<br>loss of the second second second second<br>second second second second second<br>second second second second second second<br>with a gross floor area of 1,400 square<br>mores units, five or more floors and/or<br>write a gross floor area of 1,400 square<br>second second second second second<br>1,800 square area the gross floor area<br>of 1,800 square or refers or more<br>- Drive-through facilities in the Site Flaor<br>- Drive-through facilities in the Site Flaor | - Energy<br>- Health<br>Health<br>- Resiliency<br>- Waste<br>- Transportation  | The High Performance Development Standard consists of three tiens of performance<br>The standards, also known as 'metrics' in Tier one are mandatory. Tiens 2 and 3<br>contain higher-level voluntary standards.  | <sup>b</sup> None at this time. Ottawa is currently<br>investigating plausable inventives (founcial and<br>non-financial) that could be awarded to qualifying<br>applicants, and will report to council in 2024.  | All Site Plan Control applications in the Urban<br>Area<br>- HPDS Development Threshold Site Plan<br>Control applications in the Rural Area<br>- All Draft Plan of Subdivision applications | There are 12 Tier 1 metrics that apply to Site Plan applications and 23 voluntary metrics in Tier 2.<br>There are three Tier 1 metrics that will apply to Draft Plan of Subdivision applications and five metrics<br>in Tier 2.  |   |
| Pickering     | integrated Sustainable Design<br>Standards          | Mid to low-rise residential and non residential buildings   | Education<br>Energy & Resilience<br>Neighbourhood<br>Land Use & Nature<br>Transportation<br>Waste Management<br>Water  | Includes required and optional design criteria that are each worth a certain number of<br>process.<br>The second s | d<br>None at this time.   | - Plan of Subdivision<br>- Sila Plan<br>- Recomng.<br>- Building Permit   | The Guidelines are intended to apply to all new development – residential and employment for infill,<br>redevelopment and new designated urban areas.<br>Most applications in the City proceed in two phases. First, a Neighbourhood Plan is completed for a<br>large area defining the streng starting land use mix phasing and servicing. Second, individual Plans or<br>Subdivision and then Site Plans and Building Plemits are parsued for blocks, lots and sites within the<br>neighbourhood. Rezoning applications are also needed in some cases.   | https://www.pickering.co/en/laina/hustaina/helmotigenees,<br>append   |
| Richmond Hill | Sustainability Metrics Program 2023                 | - Draft Plans of Subdivision<br>- Site Plans  | - Built Environment<br>Mobility<br>- Natural Environment and Parks<br>- Infrastructure and Buildings<br>- Innovation   | Includes minimum, and aspirational targets that are each worth different point value<br>Total number of targets varies based on plan type (Site Plan, Draft Plan). Each plan<br>type has a different threshold for Bronze, Silver, and Gold performance levels.<br>The City of Rhomod Hill requires all applications to achieve at minimum a Bronze<br>level Sustainability Score.  | s.<br>None at this time. Richmond Hill is currently<br>investigating plauable incentives (financial and<br>non-financial) that could be evented to qualifying<br>applicants.  | - Draft Plan of Subdivision<br>- Site Plan  | The Sustainability Performance Metrics were created by Richmond Hill, together with the City of<br>Branchon and the City of Vaughan.<br>The following speciation types are exempt:<br>- Site Pina applications that do not propose new construction<br>- Draft Pinas of Subdivision for the purpose of subdivision gures parcels of land for the sole purpose of<br>creating lots for future employment, industrial, commercial, or institutional development, and which<br>will require a subsequent Site Pina approval.  | https://www.richmondhill.calenified.or.learn-<br>abouthushankilini-menica.aasout/botkeed-<br>bocoam-Aastocalora-or-or-oher-January-1-<br>2023 |

#### City of Hamilton City-Wide Green Building Standards

## Appendix "A" to Report PED24114 Page 27 2 of 507

#### Peer Municipality Review

| Municipality | Standard Name                       | Applicable Scale   | Impact Categories   | Evaluation Criteria  | Incentives  | Implementation Timeline   | Notes   | Reference  |
|--------------|-------------------------------------|--|---|--|---|---|---|--|
| Toronto      | Toronto Gréen Standards v4          | <ul> <li>Mid to High-Rise Residential &amp; Non-<br/>residential development (residential<br/>apartment buildings 4 storys and<br/>higher, and al Audutala, Commetcial<br/>and Institutional (ICI) developments).</li> </ul> | - Air Quality<br>- Buildings Energy, Emissions &<br>Resilience<br>- Water Quality & Efficiency<br>- Ecology & Biodiversity<br>- Waste and the Circular Economy  | Tier 1 performance measures are required for all planning applications, and the Tier<br>Checklast must be submitted, demonstrating compliance with all Tier 1 performance<br>measures required for all planning applications. Tiers 2, 3, and 4 are voluntary<br>programs that offer a development charge refund for compliant projects.   | To encourage compliance, the City of Toronto<br>offers significant development charge (OC)<br>endends for projects that achieves TH2 3, and 4<br>levels of the Toronto Green Standard. This<br>financial incertus can hey distant the costs<br>associated with sustainability requirements. | All Planning Applications (Site Plan Control,<br>Zoning Bylaw Amendment, Draft Plan of<br>Subdivision)  | During site plan control, zoning amendment or draft plan of subdivision, a TGS Checklist and TGS<br>Statistics page need to be provided for review by the City, Council approved absolute performance<br>targets to achieve zero action emissions by 2030.<br>As part of the Development Charge Reduct Program, all Tier 2 or 3 requirements are Core and must<br>begins and Control party where it counts at the stages. Son: costinuction disenting<br>administration of the development Charge Reduct Program, all Tier 2 or 3 requirements are Core and must<br>begins and Control party where it counts at the stages. Son: costinuction disenting<br>administration templates and on-site inspections. The third-party evaluator works with the design team to<br>document higher levels of TGS performance compliance for the DC Refund. | https://www.tonocte.ca/obj-accentrent/blanchop-<br>development/official-blan-guidelines/tonottc-<br>gmene-standard/toronto-green-standard-vension-<br>4/ |
| Vaughan      | Sustainability Metrics Program 2023 | - All Block Plans<br>- Plans of Subdivision of 10 or more<br>residential units<br>- Site Plans   | Built Environment     Mobility     Nutural Environment and Parks     Infrastructure and Buildings     Infrastructure  | Includes mandatory, minimum, and aspirational targets that are each worth different<br>point values. Total number of targets varies based on plan type (Site Plan, Dart Plan<br>of Subdivision, or Block Plan). Each plan type has a different threshold for Broze,<br>Silver, and Gid performance levels.<br>All applicable development applications unliked or the Internalisation Areas as define<br>the planets of the Bornov The Version and the Bornov The values<br>Score. All applicable development applications within the Internalisation Areas as<br>defined in Vagamen's Official Plan are expected to meet or exceed the Silver<br>Threshold Score.  | None at this time. Vaughan is currently<br>investigating plausible incentives (financial and<br>non-financial) that could be awarded to qualifying<br>applicants.   | - Site Plan (excluding minor applications)<br>- Draft Plan of Subdivision<br>- Block Plan applications. | Sustainability Metrics developed by the City of Vaughan in collaboration with the City of Brampton and the Town of Richmond Hill.<br>Vaughan's Bird Safe treatment standards are mandatory for all development applications.<br>The following application types are exempt:<br>- Pinan of studykisions of jurits or less<br>- Minor site lipations applications subject to site plan control bytaw<br>- Street townhouse devellings within an approved Draht Plan of Subdivision or a registered Plan of<br>Subdivisions of Subdivisions for the purpose of subdivision glange blocks of land for the sole purpose of<br>subdivision<br>- Pinan of Subdivisions for the purpose of subdivisional development, and which<br>will reguine subject of sub-grander approval<br>- Site plan applications for single detached dwellings.              | https://www.vauchan.ca/residentiat/building-and-<br>construction/maghana_alanning.<br>processionalanability-metrica                                      |
| Whitby       | Whitty Green Standard               | No applicable scale is specified for the<br>majority of the checklast, however, a few<br>to only apply to certain scales to not<br>- Residential<br>- Residential<br>- Residential four storys or more<br>- Non-residential  | Health and Happiness<br>- Equity and Local Economy<br>- Outure and Community<br>- Sustainable Water<br>- Zero Waste<br>- Local and Sustainable Food<br>- Travel and Transport<br>- Voluntary Performance Measures | At a minimum, all new applications must demonstrate compliance with Tier 1. Tiers<br>2, 3, and 4 are voluntary.<br>Incompliance of the second seco | None at this time.  | - Sile Plan<br>- Plan of Subdivision  | The performance measures increase every 4 years. In 2024, Tier 2 will become the mandatory Tier 1<br>and by 2038, loday's Tier 4 will be Tier 1 mandatory. The goal is for all new development will be near<br>zero emissions by 2036.  | https://www.whttps:calen/work/whitps-green-<br>standard.asps   |



# **APPENDIX C**

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## Checklist

Appendix "A" to Report PED24114 Page 227 201 507

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## City of Hamilton Green Building Standards CHECKLIST





## **City of Hamilton Green Building Standards**

| Energy and<br>Carbon                        | Ecology and<br>Biodiversity          | Water                      | Waste<br>Management<br>and Materials           | Community and<br>Urban Design                    |
|---|--------------------------------------|----------------------------|--|--|
| Energy Performance                          | Native Species Planting              | Reduced Water Use          | Construction Waste Reduction<br>and Management | Promotion of Public and Active<br>Transportation |
| Embodied Carbon                             | Tree Planting                        | Benchmarking and Reporting | Operational Waste Reduction<br>and Management  | Services within Walking Distance                 |
| Refrigerant Leakage                         | Bird-Friendly Design                 | Water Metering             | Material Reuse                                 | Bicycle Facilities                               |
| Building Energy Resilience                  | Light Pollution                      | Stormwater Management      |  | Accessible Design                                |
| On-Site Renewables                          | Climate Positive Landscape<br>Design |                            |  | Urban Agriculture                                |
| District Energy                             |                                      |                            |  | Heat Island Effect                               |
| Building Systems<br>Commissioning           |                                      |                            |  | Community Sustainability<br>Outreach             |
| Air Tightness Testing                       |                                      |                            |  | Celebration of Heritage<br>and Culture           |
| Energy Metering                             |                                      |                            |  |  |
| Benchmarking and Reporting                  |                                      |                            |  |  |
| Electric Vehicle Charging<br>Infrastructure |                                      |                            |  |  |
| Electric Bicycle Charging<br>Infrastructure |                                      |                            |  |  |

## Instructions

The City of Hamilton's Green Building Standards (GBS) applies to all Part 3 and Part 9 building types in the urban area subject to a Site Plan or Draft Plan of Subdivision application. Refer to the GBS Guidebook for details.

A completed copy of this GBS Checklist and any supporting documentation must be included as part of your complete development application. Tier 1 metrics are required by the City of Hamilton. Tier 2 metrics are optional but encouraged.

## Applicant Information:

| Applicant/Agent:         |  |
|--------------------------|--|
| Name (First, Last Name): |  |
| Email:                   |  |

#### **Project Information:** Site Plan

| Project Name:  |  |
|--|--|
| Address of Subject Land (Street Number and Name):              |  |
| Registered Owner (First, Last Name):                           |  |
| Telephone Number:  |  |
| Date Checklist Completed (yyyy-mm-dd):                         |  |
| Is this checklist revised from an earlier submission (Yes/No): |  |
| Gross Floor Area (square metres):                              |  |
| Number of Units:   |  |
| Number of Storeys:   |  |
| Non-Residential Gross Floor Area (square metres):              |  |

#### Proposal Description (narrative of your project):



## Glossary

- Part 3 Buildings: This refers to all mid to high-rise residential and all non-residential developments and refers to buildings that are subject to Part 3 of Division B of the Ontario Building Code, per Article 1.1.2 O.Reg. 332/12: Building Code. This includes buildings exceeding 600 m<sup>2</sup> in building area or exceeding three storeys in height.
- Part 9 Buildings: This refers to low-rise residential developments and refers to buildings that are subject to Part 9 of Division B of the Ontario Building Code, per Article 1.1.2 O.Reg. 332/12: Building Code. This includes buildings of three or fewer storeys in height or with a building area not exceeding 600 m<sup>2</sup>.
- Low-Density Residential Development: Low-density residential uses generally include single-detached, semi-detached, duplex, triplex, fourplex, and street townhouse dwellings.
- Medium and High-Density Residential Development: High and medium-density residential uses are characterized in the Urban Hamilton Official Plan as multiple dwelling forms containing five or more dwelling units. Examples include block townhouse dwellings, stacked townhouse dwellings, street townhouse dwellings fronting onto a condominium road, and apartment dwellings.
- Mixed-Use Development: A development or area made up of mixed land uses either in the same building or in separate buildings. The mix of land
  uses may include commercial, industrial or institutional uses but must include residential units (*defined in the <u>UHOP</u>*).
- Institutional Development: A development or area comprised of public or non-public institutions in individual buildings or groups of buildings. The uses may include but are not limited to educational facilities, religious facilities, cultural facilities, health care facilities, or daycare facilities (not defined in the <u>UHOP</u>, but a land use designation with permitted uses, development policies, etc. in Section E.6.0.).
- Industrial Development: A development or area that permits for a range of employment activity, including offices, business parks, and industrial uses including but not limited to manufacturing and warehousing. (*Employment Areas are defined in the UHOP, the description is also based on policies for the Employment Area Industrial Land designation in Section E.5.0*).
- Commercial Development: A development or area that are primarily located in mixed-use areas and accommodates a range of uses, including but not limited to retail, restaurants, and other similar service commercial uses (*not defined in the UHOP*, *but described based on policies for the Commercial and Mixed Use Designations in Section E.4.0*).



#### EC1 ENERGY PERFORMANCE

| Item  | Tier   | Applicability | Metrics  | Met | Documentation   | Comments  |                                |
|-------|--------|---------------|--|-----|---|---|--------------------------------|
| #     |        |               |  |     | Site Plan Application<br>Submission   | Post Construction<br>Submission   | (Description of<br>Compliance) |
| EC1.1 | Tier 1 | Part 9        | Design, construct, and label the<br>building(s) to meet the ENERGY<br>STAR® for New Homes, version<br>17.1 or R-2000 requirements.   |     | A Letter of Commitment<br>signed by a qualified<br>professional (Architect,<br>Electrical Engineer, or<br>Mechanical Engineer) and<br>the owner/developer that<br>includes confirmation that<br>the requirements of this<br>metric will be met. | Confirmation of ENERGY<br>STAR rating by a qualified<br>professional.   |                                |
| EC1.2 | Tier 2 | Part 9        | Design the building(s) to meet<br>CHBA Net Zero Home Labelling<br>Program or Passive House Classic<br>Standard.  |     | Confirmation of registration<br>in the CHBA Program or<br>Passive House Standard.   | A Letter of Certification signed<br>by an accredited professional<br>(Architect, Electrical Engineer,<br>or Mechanical Engineer) post-<br>construction that the metric<br>requirements have been<br>implemented and verified. |                                |
| EC1.3 | Tier 1 | Part 3        | <ul> <li>Using whole-building energy<br/>modelling, demonstrate an annual<br/>Total Energy Use Intensity (TEUI),<br/>Thermal Energy Demand Intensity<br/>(TEDI), and GHG Emission<br/>Intensity (GHGI) that meets the Tier<br/>1 performance limits.</li> <li>For all other Part 3 buildings:<br/>develop a whole-building energy<br/>model, and design and construct<br/>the building to meet the National<br/>Energy Code of Canada for<br/>Buildings (NECB) 2020 Tier 1.</li> </ul> |     | Energy Model Report<br>summarizing key modelling<br>inputs, outputs, and<br>assumptions, signed by a<br>licensed professional<br>(Energy Modeller), and<br>demonstrating compliance<br>with the applicable target.                              |   |                                |

Appendix "A" to Report PED24114 Page ger29 29 29 507 Hamilton

| Item  | Tier   | Applicability | Metrics  | Met | Docum   | Documentation   |                                |
|-------|--------|---------------|--|-----|---|---|--------------------------------|
| #     |        |               |  |     | Site Plan Application<br>Submission   | Post Construction<br>Submission   | (Description of<br>Compliance) |
| EC1.4 | Tier 2 | Part 3        | <ul> <li>Using whole-building energy<br/>modelling, demonstrate an annual<br/>Total Energy Use Intensity (TEUI),<br/>Thermal Energy Demand Intensity<br/>(TEDI), and GHG Emission<br/>Intensity (GHGI) that meets the Tier<br/>2 performance limits.</li> <li>For all other Part 3 buildings:<br/>Develop a whole-building energy<br/>model, and design and construct<br/>the building to meet the National<br/>Energy Code of Canada for<br/>Buildings (NECB) 2020 Tier 2.</li> <li>Alternative Compliance Path<br/>(ACP): Achieve Zero Carbon<br/>Building (ZCB) Design Standard<br/>Certification.</li> </ul> |     | Energy Model Report<br>summarizing key modelling<br>inputs, outputs, and<br>assumptions, signed by a<br>licensed professional<br>(Energy Modeller), and<br>demonstrating compliance<br>with the applicable target.<br><b>For ACP only</b> : Confirmation<br>of registration for ZCB-<br>Design Standard<br>certification. | Energy Modelling Report or<br>other documentation<br>demonstrating compliance with<br>the targeted standard<br>summarizing key modelling<br>inputs, outputs, and<br>assumptions, signed by a<br>licensed professional.<br>Updated Energy Model Report.<br><b>For ZCB ACP only</b> : CAGBC<br>ZCB-Design Standard<br>certification and complete<br>workbook. |                                |



#### EC2 EMBODIED CARBON

| Item  | Tier   | Applicability | Metrics   | Met | Docun   | Documentation                   |                                |
|-------|--------|---------------|---|-----|---|---------------------------------|--------------------------------|
| #     |        |               |   |     | Site Plan Application<br>Submission   | Post Construction<br>Submission | (Description of<br>Compliance) |
| EC2.1 | Tier 1 | Part 9        | • Conduct a Materials Emissions<br>Assessment using BEAM (Building<br>Emissions Accounting for Materials<br>tool), or an equivalent tool, to<br>measure A1-A3, stage emissions<br>for all structural, enclosure, and<br>major finishes (cladding, flooring,<br>ceilings, interior wall sheathing).            |     | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used<br>and the estimated total<br>embodied carbon emissions<br>of these materials.  |                                 |                                |
| EC2.2 | Tier 1 | Part 3        | <ul> <li>Conduct a whole building life cycle<br/>assessment (LCA) of the building's<br/>structure and envelope in<br/>accordance with the CaGBC Zero<br/>Carbon Building Standard v3<br/>methodology. Report embodied<br/>carbon for the following life cycle<br/>stages: A1-A5, B1-B5, and C1-C4.</li> </ul> |     | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used<br>and the estimated total<br>embodied carbon emissions<br>of these materials.  |                                 |                                |
| EC2.3 | Tier 2 | All           | <ul> <li>Demonstrate a minimum 5%<br/>reduction in embodied carbon<br/>compared to a baseline building.</li> </ul>  |     | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used,<br>the estimated total<br>embodied carbon emissions<br>of these materials, and the<br>achieved embodied<br>reduction compared to a<br>baseline building. |                                 |                                |



#### EC3 REFRIGERANT LEAKAGE

| Item  | Tier   | Applicability | Metrics   | Met | Docum   | Comments                        |                                |
|-------|--------|---------------|---|-----|---|---------------------------------|--------------------------------|
| #     |        |               |   |     | Site Plan Application<br>Submission   | Post Construction<br>Submission | (Description of<br>Compliance) |
| EC3.1 | Tier 1 | Part 3.       | Develop a Refrigerant Leakage<br>Plan describing the ongoing<br>refrigerant leakage tracking<br>process and corrective action plan<br>to address refrigerant leaks should<br>they occur in any base building<br>HVAC systems. The Plan should<br>list the total quantity, type, and the<br>Global Warming Potential (GWP) of<br>each refrigerant contained in HVAC<br>systems with a capacity greater<br>than 19 kW (5.4 tons). |     | Provide a Letter of<br>Commitment signed by a<br>qualified professional<br>(Mechanical Engineer) and<br>the owner/developer/builder<br>that includes confirmation<br>that the requirements of this<br>metric will be met. | Refrigerant Leakage Plan        |                                |

#### EC4 BUILDING RESILIENCE

| Item<br># | Tier   | Applicability | Metrics   | Met                                 | Met Documentation               |  | Comments |
|-----------|--------|---------------|---|-------------------------------------|---------------------------------|--|----------|
|           |        |               |   | Site Plan Application<br>Submission | Post Construction<br>Submission | (Description of<br>Compliance)   |          |
| EC4.1     | Tier 2 | Part 3        | • Mid and High-Density Residential<br>only: Provide a refuge area with<br>heating, cooling, lighting, potable<br>water. Provide back-up power to<br>essential building systems for 72<br>hours. |                                     |                                 | Drawings, plans, or other<br>documentation demonstrating<br>that the project incorporates<br>resilient measures. |          |

#### EC5 ON-SITE RENEWABLES

| Item  | Tier   | ier Applicability | Metrics   | Met | Docume  | Comments                        |                                |
|-------|--------|-------------------|---|-----|---|---------------------------------|--------------------------------|
| 'n    |        |                   |   |     | Site Plan Application /<br>Plan of Subdivision<br>Submission  | Post Construction<br>Submission | (Description of<br>Compliance) |
| EC5.1 | Tier 1 | Part 9            | • Plan of Subdivision only:<br>Complete a Community Energy<br>Plan demonstrating energy<br>emissions and resiliency targets on<br>a community scale.  |     | <b>Plan of Subdivision only:</b><br>Provide a Community<br>Energy Plan  |                                 |                                |
| EC5.2 | Tier 1 | All               | • Design all new buildings for solar readiness. Where applicable, include an opt-in for new owners to install solar PV or thermal systems at the new owner's expense.   |     | Site Plan Application<br>only:<br>Drawings, plans,<br>specifications, or other<br>documentation<br>demonstrating that is<br>project is solar-ready.   |                                 |                                |
| EC5.3 | Tier 2 | Part 9            | <ul> <li>Design and install on-site<br/>renewable energy systems to<br/>supply at least 10% of the<br/>building's total energy load from<br/>one or a combination of energy<br/>source(s).<br/>OR</li> <li>Design and install on-site<br/>renewable energy systems to<br/>supply at least 20% of the building's<br/>total energy load from geo-<br/>exchange (geothermal or ground<br/>source heat pumps).</li> </ul>   |     | Site Plan Application<br>only:<br>Drawings, plans,<br>specifications, or other<br>documentation<br>demonstrating the project's<br>on-site renewable sources.<br>Energy Modelling Report or<br>other documentation<br>demonstrating the<br>percentage of the project's<br>energy needs provided by<br>on-site renewable sources. |                                 |                                |
|       | Tier 2 | Part 3            | <ul> <li>Design and install on-site<br/>renewable energy systems to<br/>supply at least 5% of the building's<br/>total energy load from one or a<br/>combination of energy source(s).<br/><i>OR</i></li> <li>Design and install on-site<br/>renewable energy systems to<br/>supply at least 20% of the building's<br/>total energy load from geo-<br/>exchange (geothermal or ground<br/>source heat pumps).</li> </ul> |     | Site Plan Application<br>only:<br>Drawings, plans,<br>specifications, or other<br>documentation<br>demonstrating the project's<br>on-site renewable sources.<br>Energy Modelling Report or<br>other documentation<br>demonstrating the<br>percentage of the project's<br>energy needs provided by<br>on-site renewable sources. |                                 |                                |



#### EC6 DISTRICT ENERGY

| Item  | Tier   | Applicability Metrics |   |  | Docun   | nentation  | Comments                       |
|-------|--------|-----------------------|---|--|---|--|--------------------------------|
| #     |        |                       |   |  | Site Plan Application /<br>Plan of Subdivision<br>Submission  | Post Construction<br>Submission  | (Description of<br>Compliance) |
| EC6.1 | Tier 1 | All                   | Investigate the feasibility of shared<br>energy solutions, such as the<br>development of low carbon thermal<br>energy networks or connection to<br>planned or existing district energy<br>systems and identify the required<br>provisions to be district energy<br>ready. |  | Site Plan Application and<br>Plan of Subdivision:<br>Provide a Letter signed by a<br>qualified professional<br>(Mechanical Engineer) and<br>the owner/developer/builder<br>that describes how<br>opportunities for district<br>energy have been explored. |  |                                |
| EC6.2 | Tier 2 | All                   | Connect to a district energy system<br>where one exists or design for<br>future connection where a future<br>district energy system is slated for<br>development.   |  |   | Drawings, plans, or other<br>documentation demonstrating<br>connection, or design will<br>accommodate future<br>connections. |                                |

#### EC7 BUILDING SYSTEMS COMMISSIONING

| Item  | Tier   | Applicability |   | Metrics   | Met                                 | Docum  | Comments<br>(Description of<br>Compliance) |  |
|-------|--------|---------------|---|---|-------------------------------------|--|--|--|
| #     |        |               |   |   | Site Plan Application<br>Submission | Post Construction<br>Submission  |  |  |
| EC7.1 | Tier 2 | All           | • | Conduct best practice<br>commissioning, per the<br>requirements referenced in LEED<br>BD+C v4.1 Fundamental<br>Commissioning and Verification<br>pre-requisite. |                                     | Provide a Letter of<br>Commitment signed by the<br>owner/developer/builder<br>that best practice<br>commissioning will be<br>performed<br><i>OR</i><br>Proof a commissioning<br>agent is retained. | Commissioning Plan & Report.               |  |


### EC8 AIR TIGHTNESS TESTING

| Item  | tem Tier Applicability |     | Metrics   | Me | Docur   | Documentation                   |                                |  |
|-------|------------------------|-----|---|----|---|---------------------------------|--------------------------------|--|
| #     |                        |     |   |    | Site Plan Application<br>Submission   | Post Construction<br>Submission | (Description of<br>Compliance) |  |
| EC8.1 | Tier 1                 | All | Conduct best practice<br>commissioning, per the<br>requirements referenced in LEED<br>BD+C v4.1 Fundamental<br>Commissioning and Verification<br>pre-requisite. |    | Provide a letter signed by a<br>qualified professional<br>(Building Envelope<br>Engineer or Building<br>Science Engineer) and the<br>owner/developer/builder<br>that describes the project's<br>approach to achieving air<br>tightness, and the process<br>for any planned testing. |                                 |                                |  |
| EC8.2 | Tier 2                 | All | • Conduct a whole-building air leakage test to improve the quality and airtightness of the building envelope and report the performance achieved.               |    |   | Air Leakage Testing Report.     |                                |  |

# EC9 ENERGY METERING

| Item  | Tier   | Applicability | plicability Metrics  | Met | Docum  | nentation   | Comments                       |
|-------|--------|---------------|--|-----|--|---|--------------------------------|
| #     |        |               |  |     | Site Plan Application<br>Submission  | Post Construction<br>Submission   | (Description of<br>Compliance) |
| EC9.1 | Tier 1 | All           | <ul> <li>Install electricity and/or thermal<br/>sub-meters for all energy end-uses<br/>that represent more than 10% of<br/>the building's total energy<br/>consumption.</li> </ul> |     | Provide a Letter of<br>Commitment signed by a<br>qualified professional<br>(Electrical Engineer and<br>Mechanical Engineer) and<br>the owner/developer/builder<br>that includes confirmation<br>that the requirements of this<br>metric will be met. | Electrical and mechanical<br>single-line diagrams that<br>indicate the provision of<br>electricity and thermal sub-<br>meters.<br>A metering plan listing all<br>meters along with type, energy<br>source metered, diagrams,<br>and/or references to design<br>documentation. |                                |

Appendix "A" to Report PED24114 Pageages2902sf 507 Hamilton

| ltem<br># | Tier   | Applicability | ability Metrics   | Met | Docum  | entation  | Comments                       |
|-----------|--------|---------------|---|-----|--|---|--------------------------------|
|           |        |               |   |     | Site Plan Application<br>Submission  | Post Construction<br>Submission   | (Description of<br>Compliance) |
| EC4.2     | Tier 2 | All           | • For buildings with multiple tenants, provide energy submetering for each commercial/institutional tenant, or in each residential suite <sup>1</sup> . |     | Provide a Letter of<br>Commitment signed by a<br>qualified professional<br>(Electrical Engineer and<br>Mechanical Engineer) and<br>the owner/developer/builder<br>that includes confirmation<br>that the requirements of this<br>metric will be met. | Electrical and mechanical<br>single-line diagrams that<br>indicate the provision of<br>electricity and thermal sub-<br>meters.<br>A metering plan listing all<br>meters along with type, energy<br>source metered, diagrams,<br>and/or references to design<br>documentation. |                                |

# EC10 BENCHMARKING & REPORTING

| ltem   | Tier   | Applicability | Metrics   | Met | t Documentation   |                                 | Comments                       |
|--------|--------|---------------|---|-----|---|---------------------------------|--------------------------------|
| #      |        |               |   |     | Site Plan Application<br>Submission   | Post Construction<br>Submission | (Description of<br>Compliance) |
| EC10.1 | Tier 1 | Part 3        | • Buildings 50,000 square feet (≈<br>4645 m²), or larger: Enroll the<br>project in ENERGYSTAR®<br>Portfolio Manager to track energy<br>and water consumption of the<br>new development during<br>operations in accordance with O.<br>Reg. 506/18. |     | Provide a Letter of<br>Commitment signed by the<br>owner/developer/builder<br>that includes confirmation<br>that the requirements of this<br>metric will be met.                            | Confirmation of Registration.   |                                |
| EC10.2 | Tier 2 | All           | Enroll the project in<br>ENERGYSTAR® Portfolio<br>Manager <sup>1</sup> to track energy and<br>water consumption of the new<br>development during operations.  |     | Provide a Letter of<br>Commitment signed by a<br>qualified professional<br>(Electrical Engineer or<br>Mechanical Engineer) and<br>the owner/developer/builder<br>that includes confirmation | Confirmation of Registration.   |                                |

Appendix "A" to Report PED24114 Pageage429 2 of 507 Hamilton

| ltem<br># | Tier | Applicability | bility Metrics M | Met | Docum   | entation                        | Comments<br>(Description of<br>Compliance) |
|-----------|------|---------------|------------------|-----|---|---------------------------------|--|
|           |      |               |                  |     | Site Plan Application<br>Submission               | Post Construction<br>Submission |  |
|           |      |               |                  |     | that the requirements of this metric will be met. |                                 |  |

## EC11 ELECTRIC VEHICLE CHARGING INFRASTRUCTURE

| ltem   | Tier   | Applicability                    | Metrics   | Met | Documentation  |                                 | Comments                       |
|--------|--------|----------------------------------|---|-----|--|---------------------------------|--------------------------------|
| #      |        |                                  |   |     | Site Plan Application<br>Submission                                      | Post Construction<br>Submission | (Description of<br>Compliance) |
| EC11.1 | Tier 1 | Part 3 & Part 9<br>(Residential) | Ensure 100% of all parking spaces are EV-ready.   |     | On the Site Plan Drawing,<br>Traffic Plan, or Parking<br>Study.          |                                 |                                |
|        | Tier 1 | Part 9 (Non-<br>Residential)     | Ensure at least 50% of all<br>parking spaces are EV-ready.  |     | On the Site Plan Drawing,<br>Traffic Plan, or Parking<br>Study.          |                                 |                                |
| EC11.2 | Tier 2 | Part 3 & Part 9<br>(Residential) | <ul> <li>Provide at least 20% of all<br/>parking spaces with Electric<br/>Vehicle Supply Equipment<br/>(EVSE).</li> </ul> |     | Parking plan(s) indicating<br>the location and number of<br>EV chargers. |                                 |                                |
|        | Tier 2 | Part 9 (Non-<br>Residential)     | <ul> <li>Provide at least 10% of all<br/>parking spaces with Electric<br/>Vehicle Supply Equipment<br/>(EVSE).</li> </ul> |     | Parking plan(s) indicating<br>the location and number of<br>EV chargers. |                                 |                                |

### EC12 ELECTRIC BICYCLE CHARGING INFRASTRUCTURE

| ltem<br># | Tier   | Applicability                    | Metrics  | Met | Documentation   |                                 | Comments                       |
|-----------|--------|----------------------------------|--|-----|---|---------------------------------|--------------------------------|
| π         |        |                                  |  |     | Site Plan Application<br>Submission                                   | Post Construction<br>Submission | (Description of<br>Compliance) |
| EC12.1    | Tier 1 | Part 3 & Part 9<br>(Residential) | <ul> <li>Provide Energized Outlets for<br/>15% of the bicycle parking<br/>spaces for electric bicycle<br/>charging.</li> </ul> |     | Parking plan(s) indicating the location of electric bicycle charging. |                                 |                                |



# EB1 NATIVE SPECIES PLANTING

| Item  | Tier   | Applicability | Metrics  | Met | Docur  | nentation                       | Comments                       |
|-------|--------|---------------|--|-----|--|---------------------------------|--------------------------------|
| #     |        |               |  |     | Site Plan Application /<br>Plan of Subdivision<br>Submission   | Post Construction<br>Submission | (Description of<br>Compliance) |
| EB1.1 | Tier 1 | All           | Use native or adapted species<br>for 50% of the new landscaping<br>planted areas (including grassed<br>areas). Select drought-tolerant<br>species from colder climate<br>zones wherever possible.  |     | Landscape Plan with<br>planting schedule<br>demonstrating where<br>species will be native or<br>adapted.   |                                 |                                |
| EB1.2 | Tier 1 | All           | Per the Ontario Invasive Species<br>Act, do not plant invasive<br>species.   |     | Landscape Plan with<br>planting schedule<br>demonstrating that plant<br>species do not include<br>invasive species.  |                                 |                                |
| EB1.3 | Tier 1 | All           | <ul> <li>For sites adjacent to Agricultural<br/>lands, Natural Heritage features,<br/>Environmentally Significant Areas,<br/>and any other areas that are<br/>restricted from development:</li> <li>Provide vegetated protection<br/>zones.</li> <li>Vegetated protective zones must<br/>include 100% native vegetation,<br/>with a preference for drought-<br/>tolerant species.</li> </ul> |     | Landscape Plan with planting schedule.   |                                 |                                |
| EB1.4 | Tier 2 | All           | <ul> <li>Use native or adapted species<br/>for 75% of the new landscaping<br/>planted areas (including grassed<br/>areas), i.e. 75% of the total<br/>landscaped area should be<br/>covered by native or adapted<br/>plant species.</li> <li>Include permanent signage<br/>highlighting the native species<br/>planted on site.</li> </ul>  |     | Site Plan Application<br>only:<br>Landscape Plan with<br>planting schedule<br>demonstrating where<br>species will be native or<br>adapted.<br>Drawings or plans with<br>signage details highlighting<br>species planted on site. |                                 |                                |

# Appendix "A" to Report PED24114 Pageager29429f 507 Hamilton

| Item   | Tier   | Applicability | Metrics  | Met | Docum  | Comments                        |                                |
|--------|--------|---------------|--|-----|--|---------------------------------|--------------------------------|
| TED1 6 |        |               |  |     | Site Plan Application /<br>Plan of Subdivision<br>Submission   | Post Construction<br>Submission | (Description of<br>Compliance) |
| EB1.5  | Tier 2 | All           | • Support the City's "Bee City"<br>designation by restoring or<br>protecting a minimum of 30% of<br>the site with native vegetation<br>that includes at least two native<br>flowering species that bloom at<br>different periods over the growing<br>season. |     | Site Plan Application<br>only:<br>Landscape Plan with<br>planting schedule<br>demonstrating where<br>species will be native, and<br>indicating at least two native<br>flowering species that<br>bloom at different periods<br>over the growing season. |                                 |                                |

## **EB2 TREE PLANTING**

| Item  | Tier   | Applicability | ability Metrics   | Met | Documentation   |                                 | Comments                       |
|-------|--------|---------------|---|-----|---|---------------------------------|--------------------------------|
| #     |        |               |   |     | Site Plan Application /<br>Plan of Subdivision<br>Submission  | Post Construction<br>Submission | (Description of<br>Compliance) |
| EB2.1 | Tier 1 | All           | • Protect healthy, mature trees that<br>exist within the project boundary.<br>Comply with the requirements of<br>the City of Hamilton Tree<br>Protection Guidelines.  |     | Site Plan Application and<br>Plan of Subdivision:<br>A Tree Inventory Report and<br>Preservation Plan.  |                                 |                                |
| EB2.2 | Tier 1 | All           | • Provide each tree planted with access to 21 m <sup>3</sup> of soil per tree. Where trees share soil, such as in a continuous planting trench, a reduction to 16 m <sup>3</sup> per tree may be permitted. |     | Site Plan Application<br>only:<br>Plan(s) or drawings<br>demonstrating the volume<br>of soil provided for each<br>tree.                                     |                                 |                                |
| EB2.3 | Tier 1 | All           | <ul> <li>Where surface parking is<br/>provided, plant 1 shade tree for<br/>every 5 parking spaces.</li> </ul>   |     | Site Plan Application<br>only:<br>Plan(s) or drawings<br>indicating the locations of all<br>trees and parking spaces<br>within the surface parking<br>area. |                                 |                                |

# Appendix "A" to Report PED24114 Pageages295 of 507 Hamilton

| ltem  | Tier   | Applicability | licability Metrics N  | Met | Docun   | nentation   | Comments                       |
|-------|--------|---------------|---|-----|---|---|--------------------------------|
| #     |        |               |   |     | Site Plan Application /<br>Plan of Subdivision<br>Submission  | Post Construction<br>Submission   | (Description of<br>Compliance) |
| EB2.4 | Tier 1 | All           | <ul> <li>Plant trees to shade at least 50%<br/>of the bike paths and<br/>walkway/sidewalk lengths.</li> </ul>   |     | Site Plan Application<br>only:<br>Canopy Cover Plan(s) or<br>drawings demonstrating<br>walkway/sidewalk area<br>shaded within 10 years.   |   |                                |
| EB2.5 | Tier 1 | All           | Provide a watering and<br>maintenance program for trees<br>for at least the first 4 years after<br>planting. The maintenance<br>programs should include<br>measures to reduce the impact of<br>de-icing salt on vegetation. |     | Site Plan Application<br>only:<br>A Letter of Commitment<br>signed by an accredited<br>professional (Landscape<br>Architect, Architect, or<br>Professional Engineer) and<br>the owner/developer that<br>describes the watering and<br>maintenance program for<br>trees. | Operating and Maintenance<br>plan or other documentation<br>detailing the maintenance<br>program for trees. |                                |
| EB2.5 | Tier 2 | All           | Plant trees to achieve a 40% tree<br>canopy cover for the site,<br>excluding the building footprint.  |     | Site Plan Application<br>only:<br>Landscape Plan(s) and<br>supporting calculations<br>demonstrating compliance.<br>Canopy Cover Plan(s).  |   |                                |



### EB3 BIRD FRIENDLY DESIGN

| ltem  | Item Tier Applicability Metrics |     | Metrics  | Met | Docum  | nentation                       | Comments                       |
|-------|---------------------------------|-----|--|-----|--|---------------------------------|--------------------------------|
| #     |                                 |     |  |     | Site Plan Application<br>Submission  | Post Construction<br>Submission | (Description of<br>Compliance) |
| EB3.1 | Tier 1                          | All | <ul> <li>Design in accordance with the guidelines laid out in the Canadian Standards Association's (CSA) Bird-Friendly Building Design Standard A460.</li> <li>Use a combination of Bird-Friendly Design strategies to treat at least 90% of the exterior glazing including transparent railings and barriers) located within the first 16 metres of the building above grade or to the height of the mature tree canopy, whichever is greater.</li> <li>Where there is glazing adjacent to green roofs and/or other rooftop vegetation, the bird collision mitigation strategy shall be applied to a height of 4 m from the surface of the green roof or the height of the adjacent mature vegetation, whichever is greater.</li> <li>Eliminate all fly-through effects (e.g., glass corners, parallel glass) and other traps from building design or use specified bird-safe glass or integrated protection measures.</li> </ul> |     | Elevation drawings<br>demonstrating the location<br>of bird-friendly strategies<br>and calculations<br>demonstrating metric<br>requirements will be<br>achieved.<br>Details or specifications and<br>drawings indicating treated<br>area, type of treatment,<br>density of visual markers,<br>etc. |                                 |                                |
| EB3.2 | Tier 1                          | All | <ul> <li>Ground-level ventilation grates<br/>have a porosity of less than 20<br/>mm X 20 mm (or 10 mm X 40<br/>mm).</li> </ul>   |     | Site plan, or other<br>documentation indicating<br>the location and porosity of<br>any ground-level ventilation<br>grates.   |                                 |                                |

# **EB4 LIGHT POLLUTION**

| Item  | Tier   | Applicability | Metrics   | Met   | Docun  | Comments                        |                                |
|-------|--------|---------------|---|---|--|---------------------------------|--------------------------------|
| #     |        |               |   |   | Site Plan Application<br>Submission  | Post Construction<br>Submission | (Description of<br>Compliance) |
| EB4.1 | Tier 1 | All           | All exterior fixtures must be Dark     Sky compliant.   | Dark       Site plan, or other         documentation indicating lighting type, orientation, location, and controls.         st be ed off       Image: Control of the state of the | Site plan, or other<br>documentation indicating  |                                 |                                |
| EB4.2 | Tier 1 | All           | <ul> <li>Rooftop and exterior facade<br/>architectural illumination must be<br/>directed downward and turned off<br/>between the hours of 10 p.m.<br/>and 6 a.m.</li> </ul> |   | location, and controls.  |                                 |                                |
| EB4.3 | Tier 1 | All           | <ul> <li>Implement lighting controls in<br/>non-residential spaces that<br/>reduce nighttime spillage of light<br/>by 50% from 11 p.m. to 5 a.m.</li> </ul>                 |   | A Letter of Commitment<br>from a qualified professional<br>(Architect or Electrical<br>Engineer), and the<br>owner/developer/builder<br>describing how metric<br>requirements will be met. |                                 |                                |

# EB5 CLIMATE POSITIVE LANDSCAPE DESIGN

| ltem  | Tier   | Applicability | Metrics  | Met | Docun   | Comments                        |                                |
|-------|--------|---------------|--|-----|---|---------------------------------|--------------------------------|
| #     |        |               |  |     | Site Plan Application<br>Submission   | Post Construction<br>Submission | (Description of<br>Compliance) |
| EB5.1 | Tier 2 | All           | Use the Climate Positive<br>Design's Pathfinder: Landscape<br>Carbon Calculator to calculate<br>the embodied carbon and the<br>carbon sequestration potential<br>within landscape designs. |     | Climate Positive Design<br>Scorecard reporting the Net<br>Project Impact.<br>Site plan and/or landscape<br>plans aligning with the<br>information input in the<br>Landscape Carbon<br>Calculator. |                                 |                                |



# Appendix "A" to Report PED24114 Pageager12983 of 507 Hamilton

# W1 REDUCED WATER USE

| Item | Tier   | er Applicability Metrics |                                   | Met  | Documentation |   | Comments   |                                |
|------|--------|--------------------------|-----------------------------------|--|---------------|---|--|--------------------------------|
| #    |        |                          |                                   |  |               | Site Plan Application<br>Submission   | Post Construction<br>Submission  | (Description of<br>Compliance) |
| W1.1 | Tier 1 | All                      | • W<br>e:<br>re<br>W<br>o         | Vater-consuming fixtures do not<br>exceed the following maximum flow<br>equirements and are<br>VaterSense® labeled:<br>High-efficiency toilets: 4.0<br>L/flush OR 3 and 6 L/flush<br>(dual flush toilets); and<br>Low flow lavatory faucets: 5.7<br>L/min. |               | A Letter of Commitment<br>signed by a qualified<br>professional (Mechanical<br>Engineer) and the<br>owner/developer that<br>includes confirmation that<br>requirements of this metric<br>will be met. | Plumbing fixture specifications<br>or other documentation<br>demonstrating WaterSense®<br>labelling and flush/flow rates.                          |                                |
| W1.2 | Tier 2 | All                      | • R<br>co<br>bi<br>V <sup>2</sup> | Reduce indoor potable water<br>onsumption by 40% over the<br>aseline fixture (per LEED BD+C<br>4 guidance).  |               | Credit calculations<br>demonstrating compliance<br>with the metric<br>requirements.   | Plumbing fixture specifications<br>or other documentation<br>demonstrating flush/flow rates,<br>and updated credit calculations<br>(if necessary). |                                |
| W1.3 | Tier 2 | All                      | • O<br>u:<br>L                    | <b>Dutdoor</b> : Reduce potable water<br>ised for irrigation by 60% (per<br>EED BD+C v4 guidance).   |               | Credit calculations<br>demonstrating compliance<br>with the metric<br>requirements.   | Irrigation specifications or other<br>documentation demonstrating<br>irrigation system, and updated<br>credit calculations (if<br>necessary).      |                                |



#### W2 BENCHMARKING AND REPORTING

| Item | Tier   | Applicability | Metrics   | Met | Docun  | nentation                       | Comments<br>(Description of<br>Compliance) |
|------|--------|---------------|---|-----|--|---------------------------------|--|
| #    |        |               |   |     | Site Plan Application<br>Submission  | Post Construction<br>Submission |  |
| W2.1 | Tier 1 | Part 9        | • Buildings 50,000 square feet (≈<br>4645 m <sup>2</sup> ), or larger: Enroll the<br>project in ENERGYSTAR® Portfolio<br>Manager to track energy and water<br>consumption of the new<br>development during operations in<br>accordance with O. Reg. 506/18. |     | Provide a Letter of<br>Commitment signed by the<br>owner/developer/builder<br>that includes confirmation<br>that the requirements of this<br>metric will be met. | Confirmation of Registration    |  |
| W2.2 | Tier 2 | All           | Enroll the project in<br>ENERGYSTAR® Portfolio Manager<br>to track energy and water<br>consumption of the new<br>development during operations.   |     |  | Confirmation of Registration    |  |

### W3 WATER METERING

| Item | Tier   | Applicability | Metrics  | Metrics Met Documentation |  | Comments                        |                                |
|------|--------|---------------|--|---------------------------|--|---------------------------------|--------------------------------|
| "    |        |               |  |                           | Site Plan Application<br>Submission  | Post Construction<br>Submission | (Description of<br>Compliance) |
| W3.1 | Tier 2 | All           | <ul> <li>For buildings with multiple tenants,<br/>provide water submetering for each<br/>commercial/institutional tenant and<br/>per residential suite.</li> </ul> |                           | Plans, drawings, or other<br>documentation indicating<br>individual water meters in<br>building. |                                 |                                |

#### W4 STORMWATER MANAGEMENT

| Item | Tier   | Applicability | Metrics   | Met | Docur  | nentation                       | Comments                       |
|------|--------|---------------|---|-----|--|---------------------------------|--------------------------------|
| #    |        |               |   |     | Site Plan Application<br>Submission  | Post Construction<br>Submission | (Description of<br>Compliance) |
| W4.1 | Tier 1 | All           | <ul> <li>Provide long-term controls for<br/>Erosion and Sediment Control<br/>(ESC) in conformance with the<br/>Erosion and Sediment Control<br/>Guide for Urban Construction<br/>(2019).</li> <li>Demonstrate compliance with the<br/>Green Standards and Guidelines<br/>for Low Impact Development.</li> </ul> |     | Stormwater Management<br>Report, Plan(s), and<br>drawing(s) to verify<br>compliance. |                                 |                                |
| W4.2 | Tier 2 | All           | Design for future rainfall data<br>instead of historical rainfall data to<br>account for future climate change.   |     | Stormwater Management<br>Report, Plan(s), and<br>drawing(s) to verify<br>compliance. |                                 |                                |



### WM1 CONSTRUCTION WASTE REDUCTION AND MANAGEMENT

| Item  | Tier   | Applicability | Metrics  | Met | Docun  | nentation   | Comments                       |
|-------|--------|---------------|--|-----|--|---|--------------------------------|
| π     |        |               |  |     | Site Plan Application<br>Submission                      | Post Construction<br>Submission   | (Description of<br>Compliance) |
| WM1.1 | Tier 1 | All           | <ul> <li>Manage construction and<br/>demolition waste in<br/>accordance with O. Reg.<br/>103/94.</li> </ul>  |     | Construction and<br>Demolition Waste<br>Management Plan. |   |                                |
| WM1.2 | Tier 1 | All           | • Develop and implement a<br>Construction and Demolition<br>Waste Management Plan and<br>demonstrate a diversion rate<br>of 50% or more from landfill. |     | Construction and<br>Demolition Waste<br>Management Plan. |   |                                |
| WM1.3 | Tier 2 | All           | Demonstrate a waste<br>diversion rate of 75% or more<br>from landfill.   |     |  | Waste Diversion Report<br>indicating total Construction<br>and Demolition Waste diversion<br>rate of the project. |                                |

### WM2 OPERATIONAL WASTE REDUCTION AND MANAGEMENT

| Item     | Tier   | r Applicability Metrics          | Met  | Documentation |  | Comments   |                                |
|----------|--------|----------------------------------|--|---------------|--|--|--------------------------------|
| <b>n</b> |        |                                  |  |               | Site Plan Application<br>Submission  | Post Construction<br>Submission                    | (Description of<br>Compliance) |
| WM2.1    | Tier 1 | Part 9<br>(Residential)          | <ul> <li>Design and construct the<br/>building(s) to meet section 3.5 of<br/>the City of Hamilton's waste<br/>design requirements for new<br/>developments.</li> </ul> |               | Drawings or plans indicating<br>the type, floor area and<br>location of the waste<br>storage and sorting system.   |  |                                |
| WM2.2    | Tier 1 | Part 3 & Part 9<br>(Residential) | <ul> <li>Design kitchen cabinets to<br/>accommodate space for the<br/>separate collection of recycling,<br/>organics, and garbage.</li> </ul>                          |               | A Letter of Commitment<br>signed by a qualified<br>professional (Architect) and<br>the owner/developer/builder<br>that includes confirmation<br>that requirements of this<br>metric will be met. | Drawings or plans indicating the designated space. |                                |



### WM3 MATERIAL REUSE

| Item  | Tier   | Applicability | Metrics   | Met | Docum   | nentation   | Comments                       |
|-------|--------|---------------|---|-----|---|---|--------------------------------|
| #     |        |               |   |     | Site Plan Application<br>Submission   | Post Construction<br>Submission   | (Description of<br>Compliance) |
| WM3.1 | Tier 2 | All           | Maintain the existing building<br>structure and envelope for 30%<br>of the existing floor area OR use<br>existing interior non-structural<br>elements for at least 30% of the<br>entire completed building,<br>including additions. |     | A Letter of Commitment<br>signed by a qualified<br>professional (Architect,<br>Structural Engineer) and the<br>owner/developer/builder<br>that includes confirmation<br>that requirements of this<br>metric will be met.<br>Calculations completed by a<br>qualified professional<br>(Architect, Structural<br>Engineer) demonstrating<br>this metric can be met. | Report/ drawings/ plans<br>demonstrating the preserved<br>and new components of the<br>building,<br>Calculations completed by a<br>qualified professional<br>(Architect, Structural Engineer)<br>demonstrating this metric has<br>been met. |                                |



## CD1 PROMOTION OF PUBLIC AND ACTIVE TRANSPORTATION

| ltem  | Tier   | Applicability | Metrics  | Met | Docum  | Comments                        |                                |
|-------|--------|---------------|--|-----|--|---------------------------------|--------------------------------|
| #     |        |               |  |     | Site Plan Application /<br>Plan of Subdivision<br>Submission   | Post Construction<br>Submission | (Description of<br>Compliance) |
| CD1.1 | Tier 1 | All           | Develop a Transportation     Demand Management (TDM)     Plan and demonstrate a 25%     reduction in single occupancy     auto vehicle trips generated by     the proposed development.  |     | Site Plan Application<br>only:<br>Transportation Demand<br>Management Plan<br>demonstrating a 25%<br>reduction.                  |                                 |                                |
| CD1.2 | Tier 1 | All           | Construct a network of suitable cycling facilities and multi-use paths within the development which also connects to the bicycle network and implement recommendations of the City's Transportation Master Plan and/or Cycling Master Plan (where applicable). |     | Site Plan Application and<br>Plan of Subdivision:<br>Plan(s) indicating network<br>of cycling facilities and<br>multi-use paths. |                                 |                                |
| CD1.3 | Tier   | All           | • Provide safe and direct routes that encourage the use of active transportation modes and connect to transit, commercial areas, community facilities, and parks.  |     | Site Plan Application and<br>Plan of Subdivision:<br>Plan(s) indicating safe and<br>direct active transportation<br>routes       |                                 |                                |
| CD1.4 | Tier 1 | All           | Locate transit stops in accessible<br>and safe areas   |     | Site Plan Application and<br>Plan of Subdivision:<br>Plan(s) indicating transit<br>stops.  |                                 |                                |



# **APPENDIX D**

# **Phase 3 Report**





# City of Hamilton CITY WIDE GREEN BUILDING STANDARDS PHASE 3 REPORT

# February 2024



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# **REVISION HISTORY**

| ISSUE/REVISION           | DRAFT ISSUE                           | FINAL ISSUE                           |
|--------------------------|---------------------------------------|---------------------------------------|
| Remarks                  | None                                  | None                                  |
| Date                     | January 12, 2024                      | February 12, 2024                     |
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| Reviewed and Approved by | Robert Rappolt<br>(Planning)          | Robert Rappolt<br>(Planning)          |
| Project number           | CA0010529.3231                        | CA0010529.3231                        |
| Report number            | 2                                     | 2                                     |



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The conclusions presented in this report are based on work performed by trained, professional and technical staff, in accordance with their reasonable interpretation of current and accepted engineering and scientific practices at the time the work was performed.

The content and opinions contained in the present report are based on the observations and/or information available to WSP at the time of preparation, using investigation techniques and engineering analysis methods consistent with those ordinarily exercised by WSP and other engineering/scientific practitioners working under similar conditions, and subject to the same time, financial and physical constraints applicable to this project.

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Benchmark and elevations used in this report are primarily to establish relative elevation differences between the specific testing and/or sampling locations and should not be used for other purposes, such as grading, excavating, construction, planning, development, etc.

# Appendix "A" to Report PED24114 Pageage139805 507 Hamilton

# **TABLE OF CONTENTS**

| 1 | INT  | ROD  | DUCTION                              |
|---|------|------|--------------------------------------|
| 2 | WO   | RKS  | SHOP PREPARATION                     |
|   | 2.1  | Pha  | se 3 Overview                        |
|   | 2.2  | Wor  | rkshop Preparation                   |
| 3 | CO   | NSUI | LTATION SUMMARY7                     |
|   | 3.1  | Des  | cription of Consultation             |
|   | 3.1. | .1   | Purpose7                             |
|   | 3.1. | .2   | Participants7                        |
|   | 3.1. | .3   | Worksheets7                          |
|   | 3.1. | .4   | Workshop7                            |
|   | 3.2  | Wha  | at We Heard                          |
|   | 3.2. | .1   | Energy and GHG Emissions             |
|   | 3.2. | .2   | Air                                  |
|   | 3.2. | .3   | Ecology and Biodiversity             |
|   | 3.2. | .4   | Water                                |
|   | 3.2. | .5   | Waste and Materials 15               |
|   | 3.2. | .6   | Community & Urban Design             |
| 4 | OU   | τοοι | MES                                  |
| 5 | NE   | XT S | TEPS                                 |
|   | 5.1  | Impl | Iementation Workshop                 |
|   | 5.2  | Pub  | lic Open House                       |
|   | 5.3  | Fina | alizing the Green Building Standards |

# **APPENDICIES**

- Appendix A: High-level Matrix Assessment
- Appendix B: GBS Performance Requirements
- Appendix C: Sub-topic Worksheet Template

# **1 INTRODUCTION**

WSP is engaged to support the City of Hamilton in creating green building development requirements for their low-rise, mid-rise and high-rise residential, institutional, commercial and industrial uses. The City-Wide Green Building Standard (GBS) will be applied to all relevant development applications moving forward, which will include an assessment tool (Guidebook and checklist tool) to form part of the submission requirements for planning applications.

The GBS will aid in evaluating development applications through the lens of sustainability, energy and climate resilience by providing performance requirements across a range of Impact Categories. The development of a well-informed building standard will be influenced by City of Hamilton current sustainability initiatives and priorities, and provincial, regional policy and regulations.

The project is being delivered over the following key stages of development including associated deliverables:





In the previous phase of work (Phase 2) an engagement session (GBS Workshop #1) with internal interested parties was conducted to identify key considerations for the City-Wide GBS. The session outcome included identification of a set of sustainability Impact Categories and related sub-topics, and a follow-up survey to interested parties requesting that these Categories and sub-topics be ranked based on interested parties considered importance to the Corporation 'The City' and community. In November 2023, WSP issued the final City of Hamilton City-Wide Green Building Standard Baseline Review Report. The Baseline Review Report summarized an assessment of relevant City of Hamilton policies and plans, as well as an assessment of peer municipalities.

This Phase 3 report provides an overall summary of the Phase 3 work completed and contains the following key sections:

- 1. Overview of December 12<sup>th</sup> engagement session preparation and materials.
- 2. Consultation Summary of the feedback received during Phase 3.
- 3. Outcomes following the workshop and reference to the Appendix B containing the detailed performance requirements.
- 4. Next steps following the issuance of the Phase 3 Report.

# **2 WORKSHOP PREPARATION**

# 2.1 Phase 3 Overview

The goal of the current Phase 3 scope of work is to develop the final Impact Categories and detailed performance requirements that will form the GBS, and to create the Guidebook and checklist tool. The second in-person engagement session (the "Workshop") was conducted on December 12th, 2023 to collaboratively develop performance requirements. Draft performance requirements were provided to interested parties for feedback during the workshop, and through the completion of sub-topic worksheets. The extensive feedback received has informed the final Impact Categories and detailed performance requirements.

# 2.2 Workshop Preparation

During Phase 2, draft sub-topics were identified based on the peer municipality review and Phase 1 low-density residential scope.

As part of the preparation process, WSP conducted a *high-level matrix assessment* of the subtopics, included in Appendix A. The matrix outlines the subtopics and their priority ranking through two key lens; 1) WSP early Baseline Review Report analysis, and 2) interested parties' survey ranking results received during GBS Workshop #1. For the purpose of streamlining the workshop session, the matrix subtopics are categorized as high, medium, and low focus. (Note that this high, medium and low categorization is *very preliminary* and was used only to inform and streamline the GBS Workshop Session #2 discussion).

Informed by the *high-level matrix assessment*, worksheets were developed for each subtopic to be considered by the interested parties during GBS Workshop Session #2. These worksheets were organized by topic and sub-topic and included preliminary performance requirements that were high-level and open to modification and further refinement based on input from interested parties. A copy of the Worksheets are included in Appendix C.

The worksheets were provided to interested parties in advance of the workshop for review and completion. In the worksheets, interested parties were requested to:

- Check the box for each performance requirement they felt should be implemented.
- Categorize performance requirements as Tier 1 (mandatory requirement) or Tier 2 (optional requirement).
- Offer feedback in support of decisions and choices indicated.
- Document potential opportunities and challenges related implementation of performance requirements.
- Identify specific Key Performance Indicators (KPIs) pertinent to the performance requirement.
- Assess performance requirement applicability to various building archetypes (e.g., mixed-use, commercial, etc.).
- Highlight any performance requirements that were not already proposed.

The worksheets were also used as a key tool to guide discussion and collect feedback during the engagement session conducted on December 12<sup>th</sup>, which is described in the section below.



# **3 CONSULTATION SUMMARY**

# **3.1 Description of Consultation**

WSP facilitated the Workshop on December 12<sup>th</sup>, 2023. The following section provides the details and a summary of input received throughout Phase 3, including how this input will be used to inform the outcomes and deliverables of the Project.

# 3.1.1Purpose

The purpose of the Workshop was to receive feedback from interested parties on the preliminary performance requirements for the GBS.

# 3.1.2Participants

Interested parties from the City of Hamilton and external organizations were invited to participate in the workshop. Interested parties who were invited to the Workshop included:

- City of Hamilton staff who work in zoning, development planning and development engineering, site plan, policy planning, heritage, buildings, water and wastewater systems, urban design, public health, and the office of climate change;
- External interested parties included representatives from advocacy groups such Birdsong Hamilton, the West End Home Builders' Association, and Environment Hamilton; and
- Other interested groups, such as staff from McMaster University.

Over 20 individuals from the groups identified above attended the in-person Workshop. Additional interested parties provided written feedback to the Project Team.

# 3.1.3Worksheets

As outlined in Section 2 Workshop Preparation, detailed worksheets were distributed to interested parties prior to the session which served as a key discussion tool during the Workshop. This was beneficial for this second engagement session which delved further into both qualitative and quantitative metrics, building on the initial topic areas and proposed sub-topics that were discussed during the first engagement session with City staff on October 18<sup>th</sup>, 2023.

A copy of the sub-topic worksheets is provided in Appendix C.

# 3.1.4 Workshop

The Workshop was scheduled for two hours and was hosted at CityLab in the City of Hamilton. After welcoming participants to the Workshop, WSP provided a concise presentation, offering an overview of the project. This presentation covered background information, context, objectives, timelines and next steps.



Following the presentation, WSP facilitated a 90 minute workshop wherein interested parties were grouped at one of five tables based on their stated expertise and interests. Each table was allocated one topic (e.g., Water, Air, etc.), with the exception of one table, which was assigned two topics. Participants rotated through three tables and topics based on their interests, allocating a total of 25 minutes per table. This allowed participants to delve into the preliminary performance requirements and critically evaluate the Key Performance Indicators (KPIs). The session concluded with the Project Team dedicating time for general questions and a discussion of the next steps.



Figure 2 Snapshots from the Workshop

# 3.2 What We Heard

This section summarizes feedback received from interested parties regarding the preliminary performance requirements. Feedback was captured in advance of, during, and following the Workshop through submission of completed worksheets. The feedback is summarized at a high-level and grouped according to topic and sub-topic.

# 3.2.1 Energy and GHG Emissions

#### **Energy Performance**

- Interested parties generally agreed with the performance requirements.
- Some interested parties recommended the GBS adopt Tier 1 Absolute Targets for mixed-use, multi-unit residential and commercial buildings, and the GBS adopt GHG emissions limits and Total Energy Use Intensity/ Thermal Energy Demand Intensity requirements at Tier 1, Tier 2, and Tier 3 levels, similar to those set out in the City of Toronto Green Standards.
- Some interested parties felt that standards for Passive House should be a Tier 1 requirement for low-rise developments. Further, some interested parties questioned why only low-rise buildings would require an environmental verification, rather than all building types.
- Some interested parties recommended the City not implement measures that exceed Ontario Building Code requirements.
- Additional requirements were proposed by interested parties, including Tier 2 requirements for embodied emissions in materials for low and mid-rise building types and mixed use and commercial buildings.
- Interested parties from the City noted a possible conflict between the performance requirements and the City's recently approved Bayfront Industrial Strategy.
- Interested parties from the City noted recent City engagement with the Bay Area Climate Change Council has produced a list of environmental certification requirements with

consideration of eligible tax grant programs for the Downtown Community Improvement Plan (CIP) update. City staff suggested that there is an opportunity to incorporate environmental certification requirements into the GBS.

Appendix "A" to Report PED24114

Hamilton

Pade 956313 of 507

• One group recommended including a Tier 2 requirement for refuge area and back-up power generation for climate resilience and adaption.

#### **Energy Metering**

• Interested parties indicated that energy sub-metering is a baseline requirement and should be required for all building types.

#### **On-site Renewable Energy**

- Interested parties expressed difficulty providing specific comments to the preliminary performance requirements without precise numbers and percentages.
- Rather than having three distinct preliminary performance requirements, interested parties suggested that the City consider a "menu" approach where applicants can pick and choose various performance requirements.
- Interested parties preferred geothermal energy due to its hyper-local nature, heightened efficiency, and financial feasibility. It was noted that thermal energy would have less variance from season to season unlike solar or wind, and that solar readiness should not be a requirement given it may not be the most appropriate method for supporting sustainability.
- Some interested parties were not in favour of the preliminary performance requirement to implement a feasibility study for energy generation from renewable resources, especially if they were not obligated to proceed with the implementation. Interested parties raised questions regarding the definition of feasibility in this context.
- Some interested parties felt that the determination of feasibility should be a Tier 1 requirement, as this aligned with Hamilton's Climate Action Strategy.
- Some interested parties emphasized the important of a standardized approval procedure for geoexchange applications. Interested parties referred to a case study from Toronto where developers had to receive approvals from over ten different departments for geothermal energy.
- One stakeholder group raised concerns about the provision of on-site renewable energy from a cost and implementation perspective.

### **Considerations for District Energy**

- Interested parties generally agreed district energy hook-up requirements should be classified as a Tier 2 requirement, acknowledging the City's limitation in mandating building hook-ups. However, some interested parties felt it should be a Tier 1 measure.
- Questions were raised about the City's role in mandating or requiring district or geothermal energy through secondary plans or master plans, and the option to offer incentives (e.g., through a CIP) for those opting to connect to a district or geothermal energy system.
- Concerns were expressed about the financial responsibility for hook-up costs, cost of building retrofits, and challenges related to the costs for HCE Energy when extending district energy lines.
- Additional issues were identified regarding the hook-up process. It was highlighted that HCE
  provides a district energy readiness guide which offers detailed insights into how a development
  can be prepared.

- The City has previously identified, in collaboration with the Bay Area Climate Change Council and HCE Energy, key building components to meet direct energy readiness. These include:
  - o Provisions for space for the sole purpose of future equipment and thermal piping;
  - Securement of an easement between the mechanical room and the property line for thermal piping; and
  - Inclusion of two-way pipes in the building to carry thermal energy from the district energy network to the section in the building where the future energy transfer station will be located.

Appendix "A" to Report PED24114

Hamilton

Padea 9573 142 3 1 507

#### **Building Systems Commissions & Air Tightness Testing**

- Most interested parties emphasized that air tightness testing should be a Tier 2 requirement, however some felt that it should be a Tier 1 requirement and that it was a commonplace requirement for new development.
- Many implementation challenges were noted, including the legality of some of the provisions via the *Planning Act.*
- Interested parties suggested there should be an incentive beyond the standard energy rebate for air tightness testing. Interested parties suggested that conducting air tightness testing every five years to account for factors like window deterioration, and providing an incentive for large buildings to undergo testing within this five-year cycle.
- An additional Tier 2 requirement was proposed by interested parties to enroll the project in ENERGYSTAR portfolio manager to track energy and water consumption for new development.

# 3.2.2 Air

#### **Promotion of Public & Active Transportation**

- In general, interested parties indicated that it is important to apply Tier 1 and Tier 2 requirements to industrial developments, particularly for older urbanized industrial areas (e.g., Bayfront).
- In response to the preliminary performance requirement to construct a network of cycling facilities, interested parties felt that the sub-topic should be split into individual requirements. Interested parties discussed the purpose of the performance requirement, considering its existence in zoning regulations. Some interested parties suggested including it as a Tier 1 requirement and enhancing it beyond existing standards, while others viewed it as an opportunity to create a standardized approach across different developments.
- The ability to implement and the applicability of the sub-topic was discussed. Some aspects, like route planning, were deemed only applicable to site plans and subdivisions, while others, such as bicycle parking, were seen as extending into facilities planning.
- In response to the preliminary performance requirement for bicycle parking spaces, interested parties generally agreed this should be a Tier 1 requirement, and requirements should be extended to industrial and institutional development, and requirements could be further refined for developments in proximity to transit routes or within Major Transit Station Areas (MTSAs).
- Regarding requirements for change rooms and showers, interested parties raised concerns about the feasibility and potential pushback from the development industry.
- Some interested parties proposed more prescriptive requirements for long-term and visitor bicycle parking regarding their location, visibility, security, size, as well as additional repair station and locker requirements. It was also noted that the City has existing documents, such as the School Site Design Guidelines for Active and Sustainable Transportation, and Recreation



Trail Master Plan, and Transportation Demand Management Guidelines for Development which could be incorporated into these requirements.

- In response to proposed requirements for electric bicycle charging, interested parties were not unanimous in terms of whether this requirement should be Tier 1 or Tier 2. Interested parties also noted it should be conditional on the type of building. The City's current e-scooter pilot project, and possible charging station requirements, was also raised. It was also raised that the 1,100 mm requirement may be too specific or restraining.
- Interested parties agreed bike share location should be a Tier 2 requirement, or Tier 1 based on location. Interested parties shared rideshare locations should be identified based on user data. Challenges were also identified, such as the ability for the City to enforce a third party agreement, and concerns based on the City's role in bikeshare operations.

#### **Electric Vehicle Charging Infrastructure**

- Interested parties agreed that the preliminary performance requirements related to Electric Vehicle (EV) charging should be categorized as Tier 1.
- An additional Tier 1 requirement was proposed to facilitate a reduction in single occupancy vehicle trips generated by new development.
- Interested parties from the City noted that the City is currently development an EV Strategy, and recommended that any final EV-related performance requirement be informed by the outcomes of the EV Strategy.
- Interested parties noted the incorporation of EV infrastructure requirements into design criteria during the site plan stage, emphasizing the cost-effectiveness of installation at that phase.
- Some interested parties wanted to expand the applicability of EV charging stations to all building types, while other raised potential challenges associated with EV parking in commercial buildings, including considerations about energy costs and responsibility for payment.
- Some interested parties noted that there should be a decreased minimum or elimination of minimum parking requirements for all building types for a greater effect on GHG emissions, as well as additional benefits in residential contexts.

#### Heat Island Effect

- Preliminary performance requirements were identified as suitable for Tier 1.
- Interested parties expressed a preference for cool roofs over green roofs due to perceived implementation difficulties (related to combined sewer shed and approval authorities) and cost constraints associated with the latter. As an alterative, stakeholder suggested requiring a minimum solar reflective index, or implementation of cool roofs. The Toronto Green Standard requirements for mid and high-rise residential and non-residential buildings was referenced as a strong example.
- Some interested parties recommended integrating these requirements into the Zoning By-law.
- Interested parties mentioned the importance of incorporating urban forestry measures, as well as the potential for ancillary uses, such as public uses (e.g. pathways, picnic spaces).
- One stakeholder group noted that the mitigation of heat island effects though non-roof measures may be difficult to achieve depending on road pavers chosen, such as permeable pavers which are not durable in Ontario winters.
- One stakeholder noted potential conflicts between the proposed requirements for non-roof hardscapes and the City's stormwater fee program. Other conflicts may emerge in reducing impervious surfaces while promoting the use of high reflectivity paving materials.

# 3.2.3 Ecology and Biodiversity

#### **Native Species Planting**

- The preliminary performance metrics were generally categorized as Tier 1, with the exception of the requirement for an Invasive Species Management Plan and climate-positive design.
- Interested parties expressed concern with the implementation and monitoring of an Invasive Species Management Plan and the implementation of the native species planting requirements. One stakeholder noted that currently, it is difficult to get developers to plant any native species. Further, not all sites may be appropriate for a high number of native species, and availability of native species could also be an issue.
- Interested parties suggested that the City should create an updated native species list within site plan guidelines.
- Interested parties emphasized the importance of including and considering embodied carbon through landscaping as an important consideration that could be further informed through consultation with Indigenous communities.
- It was noted that there are opportunities for the City to incentivize private developers to use specific nurseries. One stakeholder proposed starting the requirement at 25% and gradually increasing the scale, where appropriate.
- The role of signage and education in promoting community engagement with pollinator gardens and native species-specific gardens was acknowledged. However, there was uncertainty about how the various preliminary performance requirements would work together, and questions were posed regarding the purpose of the invasive species management plan and its focus on natural heritage features.
- Some interested parties proposed adding an additional performance requirements regarding food landscapes, and for ensuring the long-term survivability of species that were planted through holding securities for landscaping components.
- One stakeholder group noticed that the LEED standard is "native and adapted" and that is it important that the City's wording include "climate-adapted' or "adapted".

### **Tree Planting**

- Interested parties noted the proposed performance requirements were aligned with established standards. One stakeholder noted that some performance requirements may duplicate existing Tree Protection Plan requirements for development applications.
- Interested parties recommended maintaining consistency in tree planting requirements, including soil volume, by aligning them with the emerging standards for low density infill development specified in zoning regulations and design guidelines. The consensus was for uniformity in requirements across both public and private trees.
- There was a specific call for defining "shade trees," especially concerning the free trees provided by the City's public works department, clarifying that these trees are typically not shade trees to avoid interference with hydro lines.
- Interested parties emphasized the importance of ensuring that tree maintenance standards adhere to best practices for tree survival and align with the City's Urban Forestry Strategy. The City's current Urban Forest Strategy target of 30% tree canopy cover was also mentioned.
- Interested parties identified the absence of measures addressing salt and its impact on trees, and suggested requiring a Salt Management Plan.

 Interested parties identified a tension between sidewalk installation for active transportation use and the location of existing trees, and proposed including a cost/benefit calculation for determining when to remove a tree and put in a new sidewalk.

Appendix "A" to Report PED24114

Hamilton

Pade 96031291 507

#### **Bird-friendly Design**

- One stakeholder group noted that all bird-friendly requirements are high priority, and the preliminary performance requirements are considered inadequate in comparison to other municipal standards.
- Interested parties raised concerns about the preliminary performance requirement for habitat structures and warned that it may result in negative outcomes.
- Interested parties recommended that the final requirements include a more detailed definition of what qualifies as a Bird Friendly Design Strategy, and to integrate the standards and best practices from the Canadian Standard Association's A460:19 Bird Friedly Design Standards.

#### **Light Pollution**

- One stakeholder group suggested that all proposal should be identified as high priority, as they are significant to bird-friendly design.
- It was noted that light performance requirements should follow Crime Prevention Through Environmental Design (CPTED) requirements, as referred to in the City's Recreational Trails Master Plan lighting requirements.

# 3.2.4 Water

#### Reduced Indoor & Outdoor Water Use

- The majority of interested parties categorized all preliminary performance requirements as Tier 1. There was a consensus that consumption/use requirements should be assigned medium priority, as they incentivize efficiency through non-governmental means, such as making end-user costs more affordable for higher efficiency fixtures.
- Overall, there was strong support for requiring high-efficiency fixtures due to their ease of implementation and enforceability, but interested parties emphasized that it is not as critical a focus as stormwater management in the realm of water conservation.
- The installation of high-efficiency fixtures, such as low-flow toilets and taps, and washers, were generally agreed upon as a priority for all new constructions.
- Interested parties expressed the view that the size/frequency of residential recreational fixtures consuming water, such as swimming pools and hot tubs, should be minimized in new construction, where feasible.
- The need for educational initiatives on water usage among residents was emphasized. Interested parties suggested the City should consider education and implementing a by-law to regulate early spring water use, aiming to limit water usage for gardening and lawn watering. Enforcement and measurement by the City would be essential for such a program.
- Regarding tree watering programs, it was noted that a better choice may be regulating individual fixtures. Outdoor fixtures should be required in appropriate locations, and the requirement for the tree watering program should be two years instead of one. It was also noted that the requirements should incorporate best practices for urban agriculture.



- Interested parties felt greater focus should be placed on mitigation than awareness, as there is already significant public awareness for high efficiency fixtures. Condo by-laws were identified as a tool to enforce fixture requirements.
- Interested parties felt that gray water recycling requirements should also be considered.
- Some interested parties suggested that individual water meters for tenants should be a requirement for industrial developments.
- Some interested parties expressed difficulty providing accurate comments on unspecified requirements, urging the team to reference industry standards for fixtures and ensure the GBS requirements represent improvements.

#### **Enhanced Stormwater Management and Watershed Management**

- The majority of interested parties designated all preliminary performance requirements as Tier 1. There was a unanimous agreement on assigning high priority to stormwater related preliminary performance requirements.
- Interested parties stressed the need for Low Impact Development (LID) requirements and stressed that the City's initiatives related to LIDs and the GBS need to function cohesively. Interested parties recommended avoiding redundancy and leveraging the work being done through the City's LID program, including the involvement of consultant engineers.
- Interested parties suggested that Industrial, Commercial, and Institutional (ICI) applications should be mandatory as part of all applications. Additionally, they advocated for an increase in mandatory tree planting.
- Interested parties expressed skepticism about the effectiveness of permeable pavers and recommended a greater emphasis on natural landscape features for stormwater management. They highlighted challenges such as susceptibility to damage, costly replacements, and limited effectiveness in specific site conditions. Natural features like rain gardens, bioswales, dry ponds, and dry wells were considered more critical and effective.
- Interested parties advocated for the inclusion of rainwater collection in new construction, emphasizing that grass is a poor surface for stormwater collection and may not align with other GBS goals like biodiversity. They emphasized the importance of maintaining stormwater management systems as healthy and safe environments.
- Interested parties expressed the view that if left to the development industry, there is a risk that water runoff and stormwater would be stored underneath buildings or underground. As an alternative, interested parties recommended the mandatory incorporation of natural surface features to promote effective stormwater management and sustainable urban development.
- Concerns were raised about the lack of specific green infrastructure elements in GBS requirements. Interested parties emphasized the need for measurable and prescriptive requirements, citing the Toronto Green Standard as an effective approach. Questions were raised about how the City's sewer rate intersects with GBS and how credits for on-site stormwater retention would be measured.
- More specificity was requested in planning for climate change, including consideration of Intensity-Duration-Frequency (IDF) curves. Interested parties stressed the importance of identifying modeling assumptions used for anticipated rainfall to evaluate requirements against them. Differentiation between building types and a higher focus on solutions such as green roofs and rainwater collection.

The need to address permeability and water retention/absorption on built-up urban sites, especially with solutions like green roofs and rainwater collection, was highlighted. Interested

parties questioned whether green roofs would be required for larger buildings and for sites with limited surface absorption space. The alignment of goals, such as biodiversity and stormwater management, was emphasized, and the City's stance on grey water reuse versus better infiltration was discussed, seeking clarity on how these goals would be pursued and where the focus would lie.

Appendix "A" to Report PED24114

Hamilton

Pade 962319 91 507

# 3.2.5 Waste and Materials

#### **Construction Waste Reduction and Management**

- Interested parties indicated that preservation and reuse of buildings, particularly heritage buildings, is an important element of heritage conservation and climate action.
- Interested parties held differing opinions as to whether this sub-topic should be categorized as Tier 1 or Tier 2. Some interested parties had the view that it should not be a Tier 1 requirement unless confirmation of compliance was required.
- Feedback received highlighted challenges with implementation, including concerns about the legality of the provisions, clarification on the mechanisms for follow-through, determination of responsibility, and enforcement measures.
- Additional proposed performance requirements were suggested, including a Tier 1 requirement to comply with O. Re. 103/49 regarding the management of construction and demolition waste, and a Tier 2 requirement for building material reuse (similar to Toronto Green Standard)
- Interested parties suggested adding diversion rate tiers, such as a mandatory diversion rate in Tier 1 (55%-60%) and a more ambitions Tier 2 target, similar to the Toronto Green Standard.

#### **Operational Waste Reduction and Management**

- Interested parties generally reached a consensus that this sub-topic should be classified as Tier 1 and applied where relevant.
- Challenges were also raised by interested parties, highlighting the need for convenient design and the observation that design standards may not fully align with the requirements for public pickup.
- Concerns were expressed about the necessity for more space for waste storage.
- Additional proposed performance requirements were suggested, including a minimum accessible dedicated waste storage floor space, with similar provisions to the Toronto Green Standard.

# 3.2.6 Community & Urban Design

#### **Celebration of Heritage and Culture**

- Interested parties proposed a combination of Tier 1 and Tier 2 classifications, contingent on location the applicable Zoning By-law provisions, as well as legislation in the *Ontario Heritage Act*.
- Interested parties expressed a need for greater specificity in the performance requirements. The discussion delved into determining the appropriateness and qualifying areas for implementation.
- Implementation challenges were highlighted, particularly in cases where certain green spaces require protection from the public, prompting questions about the decision-making process in such instances.



• Some interested parties expressed hesitation regarding the relocation of heritage buildings, as this should be an exception rather than the rule.

#### **Other Subtopics**

- With respect to urban agriculture, interested parties discussed the need to focus on planning for function and longevity, and determining the applicability of the subtopic. The importance of community-driven initiatives was underscored, with interested parties referencing the "Brampton Backyard Garden Program" as an example. There was also some discussion about risks due to ground contamination in the lower city or on sites with current/ former dry cleaners, gas stations, etc. A disclaimer referencing the Record of Site Condition/ Certificate of Property Use was suggested. Some interested parties noted that urban agriculture requirements should be Tier 1 due to a large shortage of available green space for community gardens in the City, in particular the downtown core, and increased interest by residents for space to grow food. They noted that the focus on urban agriculture should be on production for individual consumption or donation, not sales.
- With respect to services within walking distances, interested parties generally agreed that new subdivisions require additional requirements for constructing convenience-type buildings. The need for specificity based on location was emphasized, recognizing that the proposals are context-dependent and integration with the Zoning By-law must be considered. It was suggested that this could be a Tier 1 requirement based on location and context. It was also suggested that 'amenities' need to be further defined.
- Regarding community sustainability, interested parties reached a consensus that this should be categorized as Tier 1. They further discussed the necessity for long-term public signage regarding native species on the property, emphasizing the importance of communicating this information to residents, workers, and building owners. Lastly, interested parties raised the importance of incorporating the Public Health department in public communications.

# **4 OUTCOMES**

The Project Team reviewed the feedback provided during and following the Workshop, and based on the Draft Phase 3 report to inform the final Impact Categories and Performance Requirements. Table 2 below presents the five (5) Impact Categories and Performance Requirements that fall under each Category.

Table 1: City-Wide Green Building Standards Impact Categories and Performance Requirements

| 1                                 | 2                                    | 3  | 4   | 5  |
|-----------------------------------|--------------------------------------|--|---|--|
| Energy & Carbon                   | Ecology &<br>Biodiversity            | Water                                      | Waste Management<br>& Materials                   | Community & Urban<br>Design                      |
| Energy Performance                | Native Species Planting              | Reduced Indoor Water<br>Use                | Construction Waste<br>Reduction and<br>Management | Celebration of Heritage<br>and Culture           |
| Embodied Carbon                   | Tree Planting                        | Reduce Outdoor Potable<br>Water Use        | Operational Waste<br>Reduction and<br>Management  | Urban Agriculture                                |
| Energy Metering                   | Bird Friendly Design                 | Water Metering                             | Material Reuse                                    | Services within Walking<br>Distance              |
| Refuge Area and Back-<br>up Power | Heat Island Effect                   | Enhanced Stormwater & Watershed Management |   | Community<br>Sustainability Outreach             |
| On-Site Renewables                | Climate Positive<br>Landscape Design | Benchmarking & Reporting                   |   | Promotion of Public and<br>Active Transportation |
| District Energy                   |                                      |  |   | Bicycle Facilities                               |
| Building Systems<br>Commissioning |                                      |  |   | Accessible Design                                |
| Air Tightness Testing             |                                      |  |   |  |
| Benchmarking &<br>Reporting       |                                      |  |   |  |
| Electric Vehicle & E-Bike         |                                      |  |   |  |

Charging Infrastructure

Appendix B includes a brief description of the Performance Requirements and the related feedback from Interested Parties that informed the requirements as shown in this Report.



# **5 NEXT STEPS**

# **5.1 Implementation Workshop**

The ability to implement the GBS by City staff as the reviewers of development applications, and by the development industry, was raised as an important consideration during the Workshop conducted as part of Phase 3. These concerns and comments have been captured in Section 4 of this Report.

The Project Team provided preliminary thoughts on implementation as part of the Baseline Review Report prepared during Phase 2 of the Project. Challenges and opportunities raised by interested parties during Phase 3 have been identified and will be addressed as part of an Implementation Workshop. The intent of the Implementation Workshop will be to facilitate a discussion with City staff to identify how the GBS will be used as part of the development review process, and to further refine the GBS to ensure alignment with other City initiatives.

# **5.2 Public Open House**

A virtual Public Open House will be facilitated by the Project Team to inform and educate the public about the GBS, and to highlight the relationship between the GBS and other City-led initiatives. The virtual Public Open House will be accompanied by a public-facing webpage for the public to learn more about the Project, and to register for the Public Open House.

# **5.3 Finalizing the Green Building Standards**

The Project Team will prepare a GBS Report, Guidebook and Checklist tool based on the Performance Requirements identified in the final Phase 3 Report. These documents are intended to support development applications in complying with the GBS once in effect, and highlight alignment with existing City of Hamilton Strategies, bylaws, other documents related to the GBS Performance Requirements. Draft copies of these documents will be prepared in advance of the Implementation Workshop and Public Open House for consideration, and will be finalized during Phase 4.





# Sub-Topic High-Level Matrix Assessment








# **APPENDIX B**

## **GBS Performance Requirements**



## Appendix "A" to Report PED24114 Padeagee3240sof 507

## City of Hamilton City-Wide Green Building Standards Performance Requirements



| Performance Requirement                        |   | Impact Category                    | Metrics<br>Note that where cell is grey this performance requirement is still being drafted.<br>Specific draft text is shown in grey font.   | Tier 1 (mandatory) | Tier 2 (optional) | Applicable<br>developments  | Related Feedback from Phase 3 Engagement<br>Where blank, feedback from Interested parties was consistent with<br>draft performance required presented   |
|--|---|------------------------------------|--|--------------------|-------------------|-----------------------------|---|
| Construction Waste Reduction<br>and Management | Facilitate the reduction of waste and the safe and proper disposal of<br>waste generated during building construction. Diverting waste from<br>landfills reduces the extraction of virgin natural resources and<br>minimize land, water, and air pollution.         | Waste<br>Management &<br>Materials | Tier 1 (mandatory):<br>• Manage construction and demolition waste in accordance with O. Reg. 103/94, as amended:<br>Industrial, Commercial and Institutional Source Separation Programs<br>• Develop and Implement construction waste management plan for non-hazardous<br>construction, demolition, and land clearing waste diverted from landfill, and demonstrate a<br>diversion of 50% or more of all non-hazardous construction, demolition, and land clearing waste<br>from landfill.  | x                  |                   | All                         | Interested parties recommended including compliance with O.Reg. 103/94  |
| Construction Waste Reduction and Management    | Facilitate the reduction of waste and the safe and proper disposal of<br>waste generated during building construction. Diverting waste from<br>landfills reduces the extraction of virgin natural resources and<br>minimize land, water, and air pollution.         | Waste<br>Management &<br>Materials | Tier 2 (optional):<br>• Develop and implement a Construction and Demolition Waste Management Plan to<br>demonstrate diversion of 75% or more of all non-hazardous construction, demolition, and land<br>clearing waste from landfill.  |                    | х                 | All                         | Interested parties suggested adding diversion rate tiers, such as a mandatory diversion rate in Tier 1 and a more ambitions Tier 2 target, similar to the Toronto Green Standard (TGS). Proposed Tier 2 performance (75%) aligns with TGS v4.   |
| Operational Waste Reduction<br>and Management  | Facilitate the reduction of waste generated and the safe and proper<br>disposal of waste generated during building operations. Diverting<br>waste from landfills reduces the extraction of virgin natural resources<br>and minimize land, water, and air pollution. | Waste<br>Management &<br>Materials | <ul> <li>Tier 1 (mandatory):</li> <li>Provide dedicated areas accessible to waste haulers and building occupants for the collection<br/>and storage of recyclable and compostable materials for the entire building.</li> <li>Outlined minimum accessible, dedicated waste storage floor space of:</li> <li>25 m2 for the first 50 units plus an additional 13 m2 for each additional 50 units to<br/>accommodate containers and the compactor unit.</li> <li>10 m2 for bulky and special collections.</li> <li>1 m2 for every 100 units for HHW and/or electronic.</li> <li>Provide a waste collection and sorting system for garbage, recycling and organics (e.g. single<br/>chute with a tri-sorter, three separate chutes, central location for separate collections, etc.).</li> </ul> | x                  |                   | MHR Residential             | Interested parties generally agreed operational waste requirements should<br>be Tier 1.<br>Interested parties recommended aligning operational waste requirements<br>with TGS v4.   |
| Operational Waste Reduction<br>and Management  | Facilitate the reduction of waste generated and the safe and proper<br>disposal of waste generated during building operations. Diverting<br>waste from landfills reduces the extraction of virgin natural resources<br>and minimize land, water, and air pollution. | Waste<br>Management &<br>Materials | Tier 1 (mandatory):<br>• Provide a waste collection and sorting system for garbage, recycling and organics (e.g. single<br>chute with a tri-sorter, three separate chutes, central location for separate collections, etc.).   | х                  |                   | MHR Residential             | Interested parties generally agreed operational waste requirements should<br>be Tier 1.<br>Interested parties recommended aligning operational waste requirements<br>with TGS v4.   |
| Operational Waste Reduction<br>and Management  | Facilitate the reduction of waste generated and the safe and proper<br>disposal of waste generated during building operations. Diverting<br>waste from landfills reduces the extraction of virgin natural resources<br>and minimize land, water, and air pollution. | Waste<br>Management &<br>Materials | Tier 1 (mandatory):<br>• Design kitchen cabinets to accommodate space for the segregated collection of Recyclables,<br>Organics and Garbage.   | х                  |                   | Low-Rise<br>MHR Residential | Interested parties generally agreed operational waste requirements should<br>be Tier 1.<br>Interested parties recommended aligning operational waste requirements<br>with TGS v4.   |
| Material Reuse                                 | Encourage reuse of existing materials to support total carbon<br>reductions and reduce demolition and construction waste.   | Waste<br>Management &<br>Materials | Tier 2 (optional):<br>Maintain the existing building structure and envelope for 30% of the existing floor area OR use<br>existing interior non-structural elements for at least 30% of the entire completed building,<br>including additions.  |                    | x                 | All                         | Interested parties indicated that preservation and reuse of buildings,<br>particularly heritage buildings, is an important element of heritage<br>conservation and climate action. Additionally, Tier 2 requirement for<br>building material reuse (similar to Toronto Green Standard) was suggested.<br>Requirements align with LEED v4.1 and threshold for structure and envelope<br>threshold aligns with TGS v4 SW2.1 Option 1 Path 1). |
| Energy Performance                             | Promote energy-efficient buildings that lower operating costs, reduce<br>greenhouse gas emissions, and improve building resilience.   | Energy & Carbon                    | Tier 1 (mandatory):<br>Design the building(s) to meet or exceed one of the following:<br>- A rating of 83 or more when evaluated in accordance with Natural Resources Canada's<br>EnerGuide Rating: 0-100 Scale (or equivalent), as demonstrated by a qualified professional.<br>- Meet the ENERGY STAR® for New Homes, version 17.1 or R-2000 requirements.   | x                  |                   | Low-Rise                    |   |
| Energy Performance                             | Promote energy-efficient buildings that lower operating costs, reduce greenhouse gas emissions, and improve building resilience.  | Energy & Carbon                    | Tier 2 (optional):<br>Design the building(s) to meet CHBA Net Zero Home Labelling Program or Passive House<br>Standards  |                    | х                 | Low-Rise                    |   |

#### Appendix "A" to Report PED24114 Padeageo3d2sof 507

#### City of Hamilton City-Wide Green Building Standards

### Performance Requirements



| Performance Requirement       | Intent   | Impact Category | Metrics<br>Note that where cell is grey this performance requirement is still being drafted.<br>Specific draft text is shown in grey font.  | Tier 1 (mandatory) | Tier 2 (optional) | Applicable<br>developments                                       | Related Feedback from Phase 3 Engagement<br>Where blank, feedback from Interested parties was consistent with<br>draft performance required presented   |
|-------------------------------|--|-----------------|---|--------------------|-------------------|--|---|
| Energy Performance            | Promote energy-efficient buildings that lower operating costs, reduce greenhouse gas emissions, and improve building resilience.                                       | Energy & Carbon | Tier 1 (mandatory):<br>Using whole-building energy modelling, demonstrate a annual Total Energy Use Intensity (TEUI),<br>Thermal Energy Demand Intensity (TEDI) and GHG Emission Intensity (GHGI) performance limits:<br>• MURB (≥ 6 Storeys): (TEUI: 135 kWh/m2/yr., TEDI: 50 kWh/m2/yr., GHGI: 15 kgC02/m2/yr.)<br>- MURB (≥ 6 Storeys): (TEUI: 130 kWh/m2/yr., TEDI: 40 kWh/m2/yr., GHGI: 15 kgC02/m2/yr.)<br>- Commercial Office: (TEUI: 130 kWh/m2/yr., TEDI: 40 kWh/m2/yr., GHGI: 15 kgC02/m2/yr.).<br>- Commercial Retail: (TEUI: 120 kWh/m2/yr., TEDI: 40 kWh/m2/yr., GHGI: 15 kgC02/m2/yr.).<br>- Commercial Retail: (TEUI: 120 kWh/m2/yr., TEDI: 40 kWh/m2/yr., GHGI: 10 kgC02/m2/yr.).<br>All Other Part 3 Buildings: Develop a whole-building energy model, and design and construct the<br>building to meet National Energy Code of Canada for Buildings 2020 Tier 2 (25% better).               | x                  |                   | MHR Residential,<br>Commercial,<br>Institutional,<br>Industrial. | Absolute targets align with the energy performance requirements for TGS v4<br>and other peer municipalities.<br>It is expected OBC will be aligning energy efficiency requirements with NECB<br>2020, and mandating Tier 1 level of performance. Tier 2 (25% better) is<br>proposed.<br>Note that NECB 2020/OBC only include energy efficient, and do not include<br>carbon-specific reduction targets. It is recommended the City of Hamilton<br>update future version of the GBS to include Tier 1 GHG targets for<br>additional archetypes (e.g. industrial, institutional, etc.). |
| Energy Performance            | Promote energy-efficient buildings that lower operating costs, reduce greenhouse gas emissions, and improve building resilience.                                       | Energy & Carbon | Tier 2 (optional):<br>Using whole-building energy modelling, demonstrate a annual Total Energy Use Intensity (TEU),<br>Thermal Energy Demand Intensity (TEDI) and GHG Emission Intensity (GHGI) performance limits:<br>• - MURB (c 6 Storeys); (TEU: 100 kWh/m2/yr., TEDI: 30 kWh/m2/yr., GHGI: 10 kgCO2/m2/yr.)<br>- MURB (c 6 Storeys); (TEU: 100 kWh/m2/yr., TEDI: 22 kWh/m2/yr., GHGI: 10 kgCO2/m2/yr.)<br>- Commercial Office: (TEUI: 100 kWh/m2/yr., TEDI: 22 kWh/m2/yr., GHGI: 8 kgCO2/m2/yr.)<br>- Commercial Office: (TEUI: 90 kWh/m2/yr., TEDI: 25 kWh/m2/yr., GHGI: 5 kgCO2/m2/yr.)<br>- Commercial Retail: (TEUI: 90 kWh/m2/yr., TEDI: 25 kWh/m2/yr., GHGI: 5 kgCO2/m2/yr.)<br>All Other Part 3 Buildings: Develop a whole-building energy model, and design and construct the<br>building to meet National Energy Code of Canada for Buildings (NECB) 2020 Tier 3 (50% better)<br>OR ZCB-Design. |                    | x                 | MHR Residential,<br>Commercial,<br>Institutional,<br>Industrial. | See comment above.<br>Note that this metric has been revised to a NECB 2020 Tier 3 (50% better)<br>OR Zero Carbon Building - Design certification.  |
| Embodied Carbon               | Promote embodied carbon reductions to support total carbon reductions.   | Energy & Carbon | Tier 2 (optional):<br>• Report embodied carbon emissions for the structural and envelope materials for every<br>building on site using LCA software.  |                    | x                 | All  | One group recommended including Tier 2 requirements regarding embodied<br>emissions in materials.   |
| Energy Metering               | Promote energy awareness to drive energy-conscious behavior and<br>reduce usage. Continuous consumption tracking and benchmarking<br>ensures design goals are met.     | Energy & Carbon | Tier 1 (mandatory):<br>• Install electricity and/or thermal sub-meters for all energy end-uses that represent more than<br>10% of the building's total energy consumption.  | x                  |                   | All  |   |
| Energy Metering               | Promote energy awareness to drive energy-conscious behavior and<br>reduce usage. Continuous consumption tracking and benchmarking<br>ensures design goals are met.     | Energy & Carbon | Tier 2 (optional):<br>• For buildings with multiple tenants, provide energy (electricity and/or thermal) submetering<br>for each commercial/institutional tenant and per residential suite.   | x                  |                   | All  | Metric has been moved to a "stretch goal" in response to feedback.  |
| Refuge Area and Back-up Power | Encourage back-up power to essential building systems and refuge<br>area for occupants during power failures resulting from extreme<br>weather events.                 | Energy & Carbon | Tier 2 (optional):<br>Provide a refuge area with heating, cooling, lighting, potable water.<br>Provide back-up power to essential building systems for 72 hours.  |                    | x                 | MHR Residential  | One group recommended including Tier 2 requirements regarding refuge<br>area and back-up power generation for climate resilience and adaption.<br>Requirements align with multiple peer municipalities.   |
| On-Site Renewables            | Encourage cost-effective renewable energy solutions for climate<br>change mitigation, and boost local renewable energy adoption to<br>reduce on-site carbon footprint. | Energy & Carbon | Tier 1 (mandatory):<br>• Determine the feasibility of energy generation from renewable resources.   | х                  |                   | All  |   |

#### Appendix "A" to Report PED24114 Padeagre1328sof 507

### City of Hamilton City-Wide Green Building Standards

### Performance Requirements



| Performance Requirement                     | intent  | Impact Category | Metrics<br>Note that where cell is grey this performance requirement is still being drafted.<br>Specific draft text is shown in grey font.   | Tier 1 (mandatory) | Tier 2 (optional) | Applicable<br>developments                                       | Related Feedback from Phase 3 Engagement<br>Where blank, feedback from Interested parties was consistent with<br>draft performance required presented                                       |
|---|---|-----------------|--|--------------------|-------------------|--|---|
| On-Site Renewables                          | Encourage cost-effective renewable energy solutions for climate<br>change mitigation, and boost local renewable energy adoption to<br>reduce on-site carbon footprint.          | Energy & Carbon | Tier 2 (optional):<br>• Design all new buildings for solar readiness (i.e. conduit installed from roof to mechanical<br>room/electrical box and appropriate electrical systems installed).<br>• Use community or on-site renewable energy production (e.g. wind, solar, geothermal etc.) to<br>provide at least 5% of the building's predicted energy requirements.  |                    | х                 | MHR Residential,<br>Commercial,<br>Institutional,<br>Industrial. | Promotion of solar PV and renewables aligns with Hamilton's Climate Action Strategy.  |
| On-Site Renewables                          | Encourage cost-effective renewable energy solutions for climate<br>change mitigation, and boost local renewable energy adoption to<br>reduce on-site carbon footprint.          | Energy & Carbon | Tier 2 (optional):<br>• Use on-site solar photovoltaics (PV) or solar thermal technologies to provide at least 10% of<br>the building's predicted energy requirements.   |                    | х                 | Low-rise Residential   | Promotion of solar PV and renewables aligns with Hamilton's Climate Action<br>Strategy specifically "2031: all new homes have 30% annual load coverage<br>by solar PV".                     |
| District Energy                             | Encourage district energy to reduce environmental and economic<br>impacts associated with fossil fuel energy use.   | Energy & Carbon | <ul> <li>Tier 1 (mandatory)</li> <li>Investigate the feasibility of shared energy solutions, such as the development of low carbon<br/>thermal energy networks or connection to planned or existing district energy systems and<br/>identify the required provisions to be district energy ready.</li> </ul>   | x                  |                   | All  |   |
| District Energy                             | Encourage district energy to reduce environmental and economic<br>impacts associated with fossil fuel energy use.   | Energy & Carbon | Tier 1 (mandatory)  Complete a Community Energy Plan demonstrating energy emissions and resiliency targets on a community scale.   | x                  |                   | All (Plan of<br>Subdivision only)                                |   |
| District Energy                             | Encourage district energy to reduce environmental and economic<br>impacts associated with fossil fuel energy use.   | Energy & Carbon | Tier 2 (optional)<br>Design buildings to connect to a district energy system where one exists or is slated for<br>development.   |                    | х                 | All  | Interested parties noted alignment with existing downtown DES CIP   |
| Building Systems<br>Commissioning           | To promote buildings that are designed to be energy-efficient with<br>reduced operating costs and greenhouse gas emissions associated with<br>building operations.              | Energy & Carbon | Tier 2 (optional)<br>• Conduct best practice commissioning, per the requirements referenced in LEED BD+C v4.1<br>Fundamental Commissioning and Verification pre-requisite. (Building commissioning is a<br>systematic process of verifying that the various building sub-systems such as building envelope,<br>mechanical (HVAC), plumbing and lighting systems are constructed and operational per the<br>project requirements and design intent. |                    | x                 | All  |   |
| Air Tightness Testing                       | To reduce air leakage, while improving the greenhouse gas emission<br>associated with building operations and thermal comfort of occupants.                                     | Energy & Carbon | Tier 1 (mandatory)<br>• Develop a air infiltration plan describing the project's approach to achieving air tightness, and<br>the process for any planning testing. The plan should indicate the line of air tightness (including<br>air barrier materials, systems and transitions) shown on drawings and indicative details.  | х                  |                   | All  |   |
| Air Tightness Testing                       | To reduce air leakage, while improving the greenhouse gas emission<br>associated with building operations and thermal comfort of occupants.                                     | Energy & Carbon | Tier 2 (optional) <ul> <li>Conduct a whole-building air leakage test to improve the quality and airtightness of the<br/>building envelope and report the performance achieved.</li> </ul>  |                    | х                 | All  |   |
| Benchmarking & Reporting                    | Promote energy and water conservation through ongoing monitoring<br>and reporting, and increased visibility for the City of Hamilton to track<br>emissions of new developments. | Energy & Carbon | Tier 1 (mandatory)<br>• Enroll the project in ENERGYSTAR® Portfolio Manager to track energy and water consumption<br>of the new development during operations in accordance with O. Reg. 506/18 for buildings<br>50,000 square feet or larger.   | х                  |                   | All  |   |
| Benchmarking & Reporting                    | Promote energy and water conservation through ongoing monitoring<br>and reporting, and increased visibility for the City of Hamilton to track<br>emissions of new developments. | Energy & Carbon | Tier 2 (optional)  • Enroll the project in ENERGYSTAR* Portfolio Manager to track energy and water consumption of the new development during operations.   |                    | х                 | All  | An additional Tier 2 requirement was proposed by Interested parties to<br>enroll the project in ENERGY STAR portfolio manager to track energy and<br>water consumption for new development. |
| Electric Vehicle Charging<br>Infrastructure | Promote the use of electric cars by providing electric vehicle (EV)<br>charging stations to support GHG targets and improved air quality.                                       | Energy & Carbon | Tier 1 (mandatory)<br>• Provide at least 50% of all parking spaces with Electric Vehicle Supply Equipment (EVSE).  | x                  |                   | MHR Residential<br>Commercial<br>Institutional<br>Industrial     | Metric aligns with draft zoning bylaw for electric vehicles.  |
| Electric Vehicle Charging<br>Infrastructure | Promote the use of electric cars by providing electric vehicle (EV)<br>charging stations to support GHG targets and improved air quality.                                       | Energy & Carbon | Tier 1 (mandatory)<br>• Provide 100% of all parking spaces with Electric Vehicle Supply Equipment (EVSE).  | х                  |                   | Low-Rise   | As above  |
| Electric Vehicle Charging<br>Infrastructure | Promote the use of electric cars by providing electric vehicle (EV)<br>charging stations to support GHG targets and improved air quality.                                       | Energy & Carbon | Tier 2 (optional)<br>• Provide at least 75% of all parking spaces with Electric Vehicle Supply Equipment (EVSE).   |                    | Х                 | MHR Residential<br>Commercial<br>Institutional<br>Industrial     |   |
| Electric Bicycle Charging<br>Infrastructure | Promote the use of e-bikes by providing charging stations to support<br>GHG targets and improved air quality.   | Energy & Carbon | Her 1 (mandatory):<br>Provide Energized Outlets (120V) for 15% of the bicycle parking spaces for electric bicycle<br>charolon.   | Х                  |                   | Low-Rise,<br>MHR Residential                                     |   |

## Appendix "A" to Report PED24114 Padeagre2329sof 507

## City of Hamilton City-Wide Green Building Standards Performance Requirements



| Performance Requirement |   | Impact Category           | Metrics<br>Note that where cell is grey this performance requirement is still being drafted.<br>Specific draft text is shown in grey font.  | Tier 1 (mandatory) | Tier 2 (optional) | Applicable<br>developments | Related Feedback from Phase 3 Engagement<br>Where blank, feedback from Interested parties was consistent with<br>draft performance required presented   |
|-------------------------|---|---------------------------|---|--------------------|-------------------|----------------------------|---|
| Heat Island Effect      | To reduce ambient surface temperatures and reduce the urban heat island effect.                                   | Ecology &<br>Biodiversity | Tier 1 (mandatory)<br>• Individually or in combination provide a green roof, cool roof, or solar PV installed for at least<br>75% of available roof space<br>• Use one or a combination of the heat island reduction strategies to treat at least 50% of the<br>site's non-roof hardscape.  | x                  |                   | All                        |   |
| Heat Island Effect      | To reduce ambient surface temperatures and reduce the urban heat island effect.                                   | Ecology &<br>Biodiversity | Tier 2 (optional)  • Treat 75% of the hardscapes (i.e., roads, sidewalks, and driveways) with heat island reduction measures.   |                    | х                 | All                        |   |
| Native Species Planting | To preserve the long-term health of landscape design and minimize<br>effects on broader natural systems.          | Ecology &<br>Biodiversity | Tier 1 (mandatory)<br>• Use native or adapted species for 50% of the new landscaping planted areas (including<br>grassed areas).<br>• Per the Ontario Invasive Species Act, do not plant invasive species.  | х                  |                   | All                        |   |
| Native Species Planting | To preserve the long-term health of landscape design and minimize effects on broader natural systems.             | Ecology &<br>Biodiversity | Tier 2 (optional)<br>• Use native or adapted species for 75% of the new landscaping planted areas (including<br>grassed areas) and include permanent signage highlighting the native species planted on site.<br>• Support the City's "Bee City" designation by restoring or protecting a minimum of 30% of the<br>site with native vegetation that includes at least two native flowering species that bloom at all<br>periods over the growing season.  |                    | X                 | All                        |   |
| Climate Positive Design | Promote GHG reductions through the landscape design.  | Ecology &<br>Biodiversity | Tier 2 (optional)<br>• Enroll the project in the Climate Positive Design Challenge and use the Pathfinder tool and<br>using Climate Positive Design's Pathfinder: Landscape Carbon Calculator, calculate the<br>embodied carbon and the carbon sequestration potential within landscape designs.  |                    | х                 | All                        |   |
| Tree Planting           | To preserve and enhance our natural heritage for biodiversity, heat island mitigation, and stormwater management. | Ecology &<br>Biodiversity | <ul> <li>Tier 1 (mandatory)</li> <li>Protect healthy, mature trees that exist within the project boundary. Comply with the requirements of the City of Hamilton Tree Protection Guidelines.</li> <li>Provide each tree planted with access to 30 m3 of soil/tree.</li> <li>Where surface parking is provided, plant 1 shade tree planted parking lots area for every 5 parking spaces.</li> <li>Plant trees to shade at least 50% of the walkway, sidewalk and bike paths within 10 years. Trees should be spaced appropriately having regard to site conditions, and ensure that space is provided to accommodate mature trunk and root flare growth of each tree.</li> <li>Provide a watering and maintenance program for trees for at least the first 4 years after planting. The maintenance programs should include measures to reduce the impact of de-icing salt on vegetation.</li> </ul> | x                  |                   | All                        | Interested parties identified the absence of measures addressing salt and its<br>impact on trees, and suggested requiring a Salt Management Plan.   |
| Tree Planting           | To preserve and enhance our natural heritage for biodiversity, heat island mitigation, and stormwater management. | Ecology &<br>Biodiversity | Tier 2 (optional):<br>• Plant trees to achieve a 40% tree canopy cover for the site, excluding the building footprint.<br>Refer to the City of Hamilton Tree Protection Guidelines for details on tree planting.  |                    | х                 | All                        | Interested parties emphasized the importance of ensuring that tree<br>maintenance standards adhere to best practices for tree survival and align<br>with the City's Urban Forestry Strategy. The City's current Urban Forest<br>Strategy target is 40% tree canopy cover. |

#### Appendix "A" to Report PED24114 Padeages3302sof 507

#### City of Hamilton City-Wide Green Building Standards

#### Performance Requirements



| Performance Requirement               | Intent   | Impact Category           | Metrics<br>Note that where cell is grey this performance requirement is still being drafted.<br>Specific draft text is shown in grey font.   | Tier 1 (mandatory) | Tier 2 (optional) | Applicable<br>developments | Related Feedback from Phase 3 Engagement<br>Where blank, feedback from Interested parties was consistent with<br>draft performance required presented                                       |
|---------------------------------------|--|---------------------------|--|--------------------|-------------------|----------------------------|---|
| Bird Friendly Design                  | To prevent fatal collisions of birds with buildings.   | Ecology &<br>Biodiversity | Tier 1 (mandatory)<br>Design in accordance with the guidelines laid out in the Canadian Standards Association 's<br>(CSA) Bird Friendly Building Design Standard A460.<br>- Use a combination of Bird Friendly Design strategies to treat at least 90% of the exterior<br>glazing including balcony railings) located within the first 16 metres of the building above-grade<br>or to the height of the mature tree canopy, whichever is greater. Visual markers on the glass<br>must meet the CSA Bird Friendly Building Design Standard A460 guidelines.<br>- Where there is glazing adjacent to green roofs and/or other rooftop vegetation, the bird<br>collision mitigation strategy shall be applied to a height of 4 m from the surface of the green<br>roof or the height of the adjacent mature vegetation, whichever is greater<br>- Elimiate all fly-through effects (e.g., glass corners, parallel glass) and other traps from building<br>design or use specified bird-safe glass or integrated protection measures.<br>• Ground level ventilation grates have a porosity of less than 20 mm X 20 mm (or 10 mm x 40<br>mm). | x                  |                   | AII                        | Interested parties recommended integrating the standards and best<br>practices from the Canadian Standard Association's A460:19 Bird Friendly<br>Design Standards.                          |
| Light Pollution                       | To minimize nighttime glare, light trespass, and light pollution,<br>acknowledging their adverse effects on energy efficiency, nearby<br>residents, and nocturnal wildlife.                            | Ecology &<br>Biodiversity | Tier 1 (mandatory)<br>• All exterior fixtures must be Dark Sky compliant.<br>• Rooftop and exterior facade architectural illumination must be directed downward and turned<br>off between the hours of 10 p.m. and 6 a.m   | х                  |                   | All                        | Interested parties recommended integrating the standards and best<br>practices from the Canadian Standard Association's A460:19 Bird Friendly<br>Design Standards.                          |
| Light Pollution                       | To minimize nighttime glare, light trespass, and light pollution,<br>acknowledging their adverse effects on energy efficiency, nearby<br>residents, and nocturnal wildlife.                            | Ecology &<br>Biodiversity | Tier 1 (mandatory)<br>• Implement lighting controls in non-residential spaces that reduce nighttime spillage of light by<br>50% from 11pm to 5am.  | х                  |                   | All                        | Interested parties recommended integrating the standards and best<br>practices from the Canadian Standard Association's A460:19 Bird Friendly<br>Design Standards.                          |
| Reduced Indoor Water Use              | Promotes water conservation by using efficient water fixtures,<br>balanced irrigation practices and reducing overall water consumption.  | Water                     | Tier 1 (mandatory)<br>• Indoor: All water-consuming fixtures are high-efficiency WaterSense® or meet the following<br>maximum flow requirements, whichever is more restrictive:<br>- High-efficiency tollets (max. flow of 4.0./Tlush OR 3/6 L/flush siphonic dual flush toilets).<br>- Low flow lavatory faucets (max. flow of 5.7 L/min).  | x                  |                   | AII                        |   |
| Reduced Indoor & Outdoor<br>Water Use | Promotes water conservation by using efficient water fixtures,<br>balanced irrigation practices and reducing overall water consumption.  | Water                     | Tier 2 (optional) Indoor: Use WaterSense® water fixtures that obtain a 40% reduction over the baseline fixture (per LEED BD+C v4 guidance) Outdoor: Reduce potable water used for irrigation by 60% (per LEED BD+C v4 guidance) Design and construct greywater and/or rainwater re-use systems to capture and reuse for Irrigation and/or flushing fixtures.   |                    | x                 | AII                        | Interested parties felt that gray water recycling requirements should also be considered.   |
| Benchmarking & Reporting              | Promote energy and water conservation through ongoing monitoring<br>and reporting, and increased visibility for the City of Hamilton to track<br>water consumption of new developments.                | Water                     | Tier 1 (mandatory)<br>• Enroll the project in ENERGYSTAR® Portfolio Manager to track energy and water consumption<br>of the new development during operations in accordance with O. Reg. 506/18 for buildings<br>50,000 square feet or larger.   | x                  |                   | All                        |   |
| Benchmarking & Reporting              | Promote energy and water conservation through ongoing monitoring<br>and reporting, and increased visibility for the City of Hamilton to track<br>water consumption of new developments.                | Water                     | Tier 2 (optional) <ul> <li>Enroll the project in ENERGYSTAR® Portfolio Manager to track energy and water consumption of the new development during operations.</li> </ul>  |                    | х                 | All                        | An additional Tier 2 requirement was proposed by Interested parties to<br>enroll the project in ENERGY STAR portfolio manager to track energy and<br>water consumption for new development. |
| Water Metering                        | Promotes awareness for water consumption to reduce usage.  | Water                     | Tier 2 (optional)<br>• For buildings with multiple tenants, provide water submetering for each<br>commercial/institutional tenant and per residential suite.   |                    | x                 | All                        | Some Interested parties suggested that individual water meters for tenants should be a requirement for industrial developments.   |
| Enhanced Stormwater<br>Management     | Enhance stormwater and watershed management to minimize the<br>impact of polluted runoff flowing into water streams and to alleviate<br>the strain that stormwater places on municipal infrastructure. | Water                     | Tier 1 (mandatory)<br>• SWM ESC: Provide long-term controls for ESC in conformance with the Greater Golden<br>Horseshoe Area Conservation Authorities 2006 Erosion and Sediment Control Guideline.   | х                  |                   | All                        | Proposed as a mandatory requirement for alignment with existing guidelines.   |

#### Appendix "A" to Report PED24114 Padeage43312sof 507

#### City of Hamilton City-Wide Green Building Standards

#### Performance Requirements



| Performance Requirement                        | Intent   | Impact Category             | Metrics<br>Note that where cell is grey this performance requirement is still being drafted.<br>Specific draft text is shown in grey font.  | Tier 1 (mandatory) | Tier 2 (optional) | Applicable<br>developments        | Related Feedback from Phase 3 Engagement<br>Where blank, feedback from Interested parties was consistent with<br>draft performance required presented  |
|--|--|-----------------------------|---|--------------------|-------------------|-----------------------------------|--|
| Enhanced Stormwater<br>Management              | Enhance stormwater and watershed management to minimize the<br>impact of polluted runoff flowing into water streams and to alleviate<br>the strain that stormwater places on municipal infrastructure. | Water                       | TBD:<br>• Stormwater Retention: Provide on-site retention of 50% of the total average annual rainfall<br>depth (based on current City of Hamilton climate normals for Royal Botanical Gardens station)<br>through infiltration, evaporation/evapotranspiration or through greywater reuse. For greywater<br>reuse applications, ensure greywater volume is consumed prior to the next subsequent<br>retention design rainfall event.<br>• Stormwater Water Quality Treatment: Provide an enhanced level of protection for water<br>quality through the long-term average removal of 80% of Total Suspended Solids (TSS) on an<br>annual loading basis from all runoff leaving the site.<br>• Stormwater Quantity Control: Control all storm events up to and including the 100-year<br>storm down to the existing 2-year event using a maximum imperviousness of 50%.<br>• SWM designed to consider Climate Change: Consider designing for future rainfall data<br>instead of historical rainfall data to account for future climate change. Provide control for the<br>100-year rainfall event down to the current control requirement using the Future 100-year<br>modified rainfall intensity. University of Western Ontario and the Canadian Water Institute IDF<br>CC Tool for deriving rainfall Intensity-Duration-Frequency Curves (http://www.idf-cc- |                    | x                 | All                               | Additional feedback required from CoH staff to finalize performance<br>requirement metrics.  |
| Celebration of Natural Heritage<br>and Culture | Develops a sense of place in the community and amplifies shared values.  | Community &<br>Urban Design | Tier 1 (mandatory)<br>• Where new developments are located near natural heritage features, locate amenities and green spaces nearby.<br>• Incorporate art into publicly accessible and visible spaces and into building designs as an architectural element.<br>• Where a cultural heritage resource will be relocated, it will be moved to a visually prominent location within the proposed development.  | x                  |                   | All                               |  |
| Celebration of Natural Heritage<br>and Culture | Develops a sense of place in the community and amplifies shared values.  | Community &<br>Urban Design | Tier 2 (optional)  Introduce beautification measures/amenities that beautify stormwater management ponds (e.g. public art, interpretive signage).  The cultural heritage resource is conserved, and no elements that contribute to its cultural heritage value are demolished, removed, or relocated (excluding temporary removal for restoration purposes).  |                    | x                 | All                               |  |
| Urban Agriculture                              | Promote urban agriculture to raise awareness around local food,<br>reduce environmental and economic impact from transport of food,<br>and increase green space.                                       | Community &<br>Urban Design | Tier 2 (optional):<br>• Residential buildings: Provide 3 m2 per dwelling unit of garden space   |                    | x                 | Low-Rise,<br>MHR Residential      | Interested parties suggested including 3 m2/dwelling unit as the threshold<br>for compliance with this performance requirement. The feedback indicated<br>this requirement should be Tier 1 mandatory for residential developments,<br>however it has been assigned as Tier 2 for consistency with other peer<br>municipalities; can be revised for final GBS. |
| Services within Walking<br>Distance            | Promotes healthy practices among occupants and encourages a more active lifestyle  | Community &<br>Urban Design | Tier 1 (mandatory):<br>• Development contains a retail and/or employment opportunities within the development<br>• Development is served by public transit or is connected to bikeway<br>• At least 90% of new buildings have a functional entry onto the road or other public space,<br>such as a park or plaza, but not a parking lot.  | x                  |                   | All (Plan of<br>Subdivision only) | Feedback suggested these performance requirements could be Tier 1, based<br>on location and context.   |
| Services within Walking<br>Distance            | Promotes healthy practices among occupants and encourages a more active lifestyle  | Community &<br>Urban Design | Tier 2 (optional):<br>Locate the building(s) within 800m of at least one of the following:<br>• Transit station or stop;<br>• Three amenities or services; or<br>• Public park or recreational trail  |                    | x                 | All                               |  |

## Appendix "A" to Report PED24114 Pages332.sof 507

## City of Hamilton City-Wide Green Building Standards Performance Requirements



| Performance Requirement                          | Intent   | Impact Category             | Metrics<br>Note that where cell is grey this performance requirement is still being drafted.<br>Specific draft text is shown in grey font.   | Tier 1 (mandatory) | Tier 2 (optional) | Applicable<br>developments                  | Related Feedback from Phase 3 Engagement<br>Where blank, feedback from Interested parties was consistent with<br>draft performance required presented                |
|--|--|-----------------------------|--|--------------------|-------------------|---|--|
| Community Sustainability<br>Outreach             | Promotes green building features and supports the continued involvement of tenants/homeowners.   | Community &<br>Urban Design | Tier 1 (mandatory):<br>• Developers shall distribute a building specific sustainability handout to all new homeowners<br>and tenants, outlining sustainability features, such as green building materials, waste<br>management programs, transit stop locations & encouraging other activities (low-water<br>gardening, green cleaning materials, alternate pest control measures, purchasing green power).<br>• Familiarize tenants and homeowners with all on-site review of the building's green building<br>feature  | x                  |                   | Low-Rise,<br>MHR Residential,<br>Commercial | Interested parties reached a consensus that this should be categorized as Tier 1.  |
| Promotion of Public and Active<br>Transportation | Reduce air pollution and GHG emissions related to car use by<br>promoting active transportation Active transportation also reduces<br>fuel-dependency, traffic congestion, noise pollution, and<br>infrastructure. | Community &<br>Urban Design | Tier 1 (mandatory):<br>• Develop a Transportation Demand Management (TDM) Plan and demonstrate a 25%<br>reduction in single occupancy auto vehicle trips generated by the proposed development.  | x                  |                   | All   | Interested parties recommended the inclusion of this performance requirement as Tier 1.  |
| Promotion of Public and Active<br>Transportation | Reduce air pollution and GHG emissions related to car use by<br>promoting active transportation Active transportation also reduces<br>fuel-dependency, traffic congestion, noise pollution, and<br>infrastructure. | Community &<br>Urban Design | Tier 1 (mandatory)<br>• Construct a network of suitable cycling facilities and multi-use paths within the development<br>which is also connects to the bicycle network, and implement recommendations of the City's<br>Transportation Master Plan and/or Cycling<br>Master Plan.<br>• Provide safe and direct routes that encourage the use of active transportation modes and<br>connect to transit, commercial areas, community facilities, and parks.   | x                  |                   | All   |  |
| Bicycle Facilities                               | Reduce air pollution and GHG emissions related to car use, and<br>encourages a more active lifestyle.  | Community &<br>Urban Design | Tier 2 (optional):<br>Include dedicated bike share location onsite and engage in contract with Hamilton Bike Share<br>program.   |                    | х                 | MHR Residential                             |  |
| Bicycle Facilities                               | Reduce air pollution and GHG emissions related to car use, and encourages a more active lifestyle  | Community &<br>Urban Design | Tier 1 (mandatory)  • Multiple Dwelling and Dwelling Unit, Mixed Use: a. Short-term - 0.1 parking space per unit (for Parking Rate Area 1 & 2), 0.05 parking space per unit (for all other areas) b. Long-term - 0.7 parking space per unit (for Parking Rate Area 1 & 2), 0.5 parking space per unit (for all other areas) • Commercial and Institutional Uses: a. Short-term - 0.2 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.15 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.15 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.15 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.15 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.1 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.1 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.1 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.1 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.1 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.1 for each 100 square metres of gross floor area (for Parking Rate Area 1 & 2), 0.1 for each 100 square metres of gross floor area (for all other areas) • University, College: a. Short-term - 1.2 parking space for each 100 square metres of gross floor area b. Long-term - 1 parking space for each 100 square metres of gross floor area b. Long-term - 1 parking space for each 100 square metres of gross floor area b. Long-term - 1 parking space for each 100 square metres of gross floor area b. Long-term - 1 parking space for each 100 square metres of gross floor area b. Long-term - 1 parking space for each 100 square metres of gross floor area b. Long-term - 1 parking space for each 100 square metres of gross floor area b. Long-term - 1 parking space for each 100 square metres of gross floor area b. Long-term - 1 parking space for each 100 squa | x                  |                   | All   | Metric aligns with draft zoning bylaw for bicycle parking with the exception<br>of short-term parking requirements which have been included for residential<br>uses. |
| Bicycle Facilities                               | Reduce air pollution and GHG emissions related to car use, and<br>encourages a more active lifestyle   | Community &<br>Urban Design | Tier 2 (optional)<br>Provide an additional 20% long-term and short-term bicycle parking spaces, beyond the Tier 1<br>minimum space requirements  | х                  |                   | All   |  |
| Accessible Design                                | Design to support persons with disabilities.   | Community &<br>Urban Design | Meet the AODA Integrated Accessibility Standards, sections 80.16 to 80.31 inclusive, for<br>pedestrian infrastructure.   | х                  |                   | All   |  |



# **APPENDIX C**

## **Sub-Topic Worksheets Template**



#### Appendix "A" to Report PED24114 Pageager3342sf 507 Hamilton

## WORKSHEET OVERVIEW

The purpose of this worksheet is to provide a set of *proposed* performance requirements for the stakeholder to review in advance of the upcoming December 12<sup>th</sup> GBS Workshop session.

The December 12<sup>th</sup> workshop will focus on collaboratively developing *performance requirements* (under Preliminary Topics and related sub-topics) for inclusion in the City-Wide Green Building Standard (GBS). Attendees will be organized into groups and assigned to a table to begin the session. Each table will focus on one Topic, for stakeholders to provide feedback on all sub-topics and *performance requirements*. Stakeholders will be prompted to rotate to a new Topic 2-3 times during the workshop.

### Background

In preparation for the December 12<sup>th</sup> workshop, WSP conducted a *high-level matrix assessment* which evaluated work completed to date to develop a consolidated list of *proposed* performance requirements. The matrix assessment evaluated and prioritized sub-topics through the following lens:

- Provincial, regional and City of Hamilton priorities, and industry best practice, as identified in the Phase
   2 City of Hamilton Green Building Standard Baseline Review Report; and
- Stakeholder sub-topic survey feedback received in the October 18<sup>th</sup> GBS Workshop #1.

#### **Preliminary Topics**

- 1. Waste & Materials
- 2. Energy & Carbon Emissions
- 3. Air
- 4. Ecology & Biodiversity
- 5. Water
- 6. Community & Urban Design

### **Information Provided**

The following worksheet has been broken out by the above noted **Topics**→**Sub-topics**, and each sub-topic includes the following information:

- 1 A brief statement of the Sub-topic Intent.
- 2 Identifying subtopic as a Medium or High Priority (as an outcome of the *high-level matrix assessment* note above)
- 3 A series of *proposed* performance requirements to be discussed and considered for inclusion in the GBS. Suggested document required to demonstrate compliance with performance requirement is noted under each requirement.
- 4 Performance requirement building archetypes applicability. Where a performance metric applies to the Low-rise, Mixed-use, MURB, and Commercial archetypes, we have noted "All" under this column.

Note that the *proposed performance requirements* are a combination of qualitative and quantitative metrics. We have kept the descriptions *high-level* to support the discussion. The final GBS will include a set of Performance Metrics, which will be more refined for inclusion in the GBS Manual and Checklist tool.

#### Appendix "A" to Report PED24114 Page greating 507 Hamilton

#### **Instructions:**

In advance of the session, we are requesting that all stakeholders set aside time to review the sub-topic worksheets; focusing on either all *performance requirements* or those that would be relevant to your department or expertise.

We are looking for the following important feedback:

- Please check the box of each *performance requirements* that you feel should be implemented and indicate whether it should be included as a Tier 1 (mandatory requirement) or Tier 2 (optional requirement).
- If you feel the performance requirement should not be included in the GBS, please leave both Tier 1 and Tier 2 boxes blank.
- In the Comments box, please provide the following feedback:
  - *Performance requirements* you feel present an opportunity/challenge to implement and the reasons why.
  - *Performance requirements* that may not be right for today but should be considered for the long-term.
  - Any specifics you feel should be included in the *performance requirements*.
  - Why you feel the *performance requirement* should be Tier 1 or Tier 2.
  - Applicability to building archetypes: Low-rise, Mixed-use, MURB, Commercial
  - Any other *performance requirements* that you feel have not been captured.
  - And any other feedback that you feel is important.
- Return a completed copy of the worksheets prior to the session with your feedback or come prepared to discus your feedback on December 12<sup>th</sup>.
- Indicate below (or via email) which Topics you would like to participate in during the workshop on December 12<sup>th</sup>:

I would like to particulate in the following Topics (select up to three):

- □ Waste & Materials
- Energy & Carbon Emissions
- 🗆 Air
- □ Ecology & Biodiversity
- □ Water
- Community & Urban Design

**Reminder:** You do not need to complete every worksheet, only those relevant to your department, expertise or interest.

### 1. Waste & Materials

## WM1.1 SUBTOPIC: Construction Waste Reduction and Management Intent: Facilitate the reduction of waste and the safe and proper disposal of waste generated during building construction. Diverting waste from landfills reduces the extraction of virgin natural resources and minimizes land, water, and air pollution. **MEDIUM Priority Proposed Performance Requirement** Applicability Tier 1 Tier 2 Develop and implement construction waste management plan for non-hazardous construction, demolition, and land clearing waste diverted from landfill. All (reflected in CWMP) As per CWMP, demonstrate compliance with diversion rate through submission of final weigh bills and tracking document at completion of construction. All (reflected in tracking tool, weigh bills, and receiving facility letters) Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.

### 1. Waste & Materials

| WM1.2 SUBTOPIC: Operational Waste Reduction and Management   |                          |        |        |
|--|--------------------------|--------|--------|
| Intent: Promotes waste reduction and diversion from landfills during construction to appropriate facilities or reuse alternation   | tives.                   |        |        |
| MEDIUM Priority  |                          |        |        |
| Proposed Performance Requirement   | Applicability            | Tier 1 | Tier 2 |
| Provide dedicated areas accessible to waste haulers and building occupants for the collection and storage of recyclable and compostable materials for the entire building. (reflected in drawings)   | Mix, MURB,<br>Commercial |        |        |
| <ul> <li>Outlined minimum accessible dedicated waste storage floor space of: <i>(reflected in drawings)</i></li> <li>xx m2 for waste storage</li> <li>xx m2 for bulky and special collections</li> <li>xx m2 for HHW and/or electronic waste.</li> </ul> | Mix, MURB,<br>Commercial |        |        |
| MURBs: Provide a waste collection and sorting system for garbage, recycling and organics (e.g. single chute with a tri-sorter, three separate chutes, central location for separate collections, etc.). (reflected in drawings)                          | MURB                     |        |        |
| Design MURB unit kitchen cabinets to accommodate space for the segregated collection of Recyclables, Organics<br>and Garbage.<br>( <i>reflected in drawings</i> )  | MURB                     |        |        |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.  |                          |        |        |
|  |                          |        |        |



WM1.2 SUBTOPIC: Operational Waste Reduction and Management Continued:

Intent: Promote energy-efficient buildings that lower operating costs, reduce greenhouse gas emissions, and improve building resilience.

#### **HIGH Priority**

| Proposed Performance Requirement  | Applicability            | Tier 1 | Tier 2 |
|---|--------------------------|--------|--------|
| Achieve minimum XX% energy efficiency improvement over building code or meet National Energy Code of Canada (NECB) 2020, Tier 2.<br>(Energy Model Report submission)  | Mix, MURB,<br>Commercial |        |        |
| Design building(s) to meet or exceed <b>Absolute Targets</b> :<br>- Using whole-building energy modelling, demonstrate an annual Total Energy Use Intensity (TEUI), Thermal<br>Energy Demand Intensity (TEDI) and GHG Emission Intensity (GHGI) performance limits (TBD).<br><i>(Energy Report submission)</i>  | Mix, MURB,<br>Commercial |        |        |
| <ul> <li>Design the building(s) to meet or exceed one of the following:</li> <li>A rating of 83 or more when evaluated in accordance with Natural Resources Canada's EnerGuide Rating: 0-100 Scale (or equivalent), as demonstrated by a qualified professional.</li> <li>ENERGY STAR® for New Homes, version 17.1 or R-2000 requirements.</li> <li>CHBA Net Zero Home Labelling Program or Passive House Standards</li> <li>Building envelope designed and constructed to an alternate high-performance standard (Passivhaus or R-2000)</li> </ul> | Low-rise only            |        |        |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.   |                          |        |        |



**ECE2.1 SUBTOPIC:** Energy Performance Continued:

#### ECE2.2 SUBTOPIC: Energy Metering

Intent: Promote energy awareness to drive energy-conscious behavior and reduce usage. Continuous consumption tracking and benchmarking ensure energy performance goals are met.

#### **MEDIUM Priority**

| Proposed Performance Requirement  | Applicability            | Tier 1 | Tier 2 |
|---|--------------------------|--------|--------|
| Install electricity and/or thermal sub-meters for all energy end-uses that represent more than XX% of the building's total energy consumption. Including the development and implementation of Measurement & Verification Plan.<br>For buildings with multiple tenants, provide energy submetering for each commercial/institutional tenant, and per residential suite.<br>(Reflected in drawings and submitted M&V plan) | Mix, MURB,<br>Commercial |        |        |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.   |                          |        |        |
|   |                          |        |        |

#### ECE2.3 SUBTOPIC: On-site Renewable Energy

Intent: Encourage cost-effective renewable energy solutions for climate change mitigation and boost local renewable energy adoption to reduce on-site carbon footprint.

#### **HIGH Priority**

| Proposed Performance Requirement   | Applicability | Tier 1 | Tier 2 |
|--|---------------|--------|--------|
| Determine feasibility of energy generation from renewable resources.<br>(memo provided to confirm feasibility was explored)  | All           |        |        |
| Design all new buildings for solar readiness.<br>(reflected in drawings, specification)  | All           |        |        |
| Use community or on-site renewable energy production (e.g. wind, solar, geothermal, etc.) to provide at least XX% of the building's predicted energy requirements. | All           |        |        |
|  |               |        |        |

| ECE2.4 SUBTOPIC: | Consideration | for District Energy |
|------------------|---------------|---------------------|
|------------------|---------------|---------------------|

Intent: Encourage district energy to reduce environmental and economic impacts associated with fossil fuel energy use.

#### **MEDIUM Priority**

| Proposed Performance Requirement   | Applicability  | Tier 1 | Tier 2 |
|--|--|--------|--------|
| Where District Energy is available for hook-up, the necessary infrastructure and a connection to the District Energy System is provided.   | All  |        |        |
| (reflected in drawings, specification)   |  |        |        |
| Investigate the feasibility of shared energy solutions, such as the development of low carbon thermal energy networks or connection to planned or existing district energy systems and identify the required provisions to be district energy ready.<br>(reflected in feasibility memo)  | All  |        |        |
| Complete a Community Energy Plan demonstrating energy emissions and resiliency targets on a community scale through measures such as district heating systems, micro grids or other development agreements. Subdivisions may take several years to build out, the community energy plan must factor in the expected build out rate and advance buildings toward near zero emission buildings by 2030. (reflected in Energy Plan Strategy Report) | All (where<br>applicable for<br>scale of<br>development) |        |        |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.  |  |        |        |
|  |  |        |        |

**ECE2.4 SUBTOPIC:** Consideration for District Energy Continued:

| ECE2.5 SUBTOPIC: Building Systems Commissioning & Air Tightness Testing  |                          |            |        |
|--|--------------------------|------------|--------|
| Intent: To promote buildings that are designed to be energy-efficient with reduced operating costs and greenhouse gas emis                       | sions associated         | with build | ding   |
| MEDIUM Priority  |                          |            |        |
| Proposed Performance Requirement   | Applicability            | Tier 1     | Tier 2 |
| Conduct best practice commissioning, per the requirements referenced in LEED BD+C v4.1 Fundamental Commissioning and Verification pre-requisite. | Mix, MURB,<br>Commercial |            |        |
| (reflected in early contract and specification)  |                          |            |        |
| Conduct a whole-building air leakage test to improve the quality and airtightness of the building envelope. Report the performance achieved.     |                          |            |        |
| Conduct a whole-building air leakage test.   | All                      |            |        |
| (reflected in Air Tightness testing report, early contract, and specifications)  |                          |            |        |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.  |                          |            |        |
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|  |                          |            |        |

### **3. Air**

#### A3.1 SUBTOPIC: Promotion of Public & Active Transportation

Intent: Reduce air pollution and GHG emissions related to car use by promoting active transportation Active transportation also reduces fuel-dependency, traffic congestion, noise pollution, and infrastructure.

#### **HIGH Priority**

| Proposed Performance Requirement  | Applicability            | Tier 1 | Tier 2 |
|---|--------------------------|--------|--------|
| Construct a network of suitable cycling facilities and multi-use paths within the development which is also connects to the bicycle network, and implement recommendations of the City's Transportation Master Plan and/or Cycling Master Plan. |                          |        |        |
| Provide safe and direct routes that encourage the use of active transportation modes and connect to transit, commercial areas, community facilities, and parks.   | All                      |        |        |
| Bicycle parking is provided in conformance with City Zoning Bylaw.  |                          |        |        |
| (reflected in drawings and specification)   |                          |        |        |
| <ul> <li>High-density residential buildings: long-term (secure/protected) bicycle parking spaces are provided for XX% or<br/>more of the building's units.</li> </ul>   |                          |        |        |
| <ul> <li>Non-residential and mixed use buildings: long-term bicycle parking spaces are provided for XX% of employees<br/>and short-term bicycle parking spaces are provided for XX% of peak visitors.</li> </ul>                                | Mix, MURB,<br>Commercial |        |        |
| <ul> <li>Non-residential and mixed use buildings: Provide prescriptive # of showers and a change room.</li> </ul>   |                          |        |        |
| (reflected in drawings and specification)   |                          |        |        |
| % of Energized Outlets (120V) at a maximum distance of 1100mm from bike racks for electric bicycle charging. (reflected in drawings and specification)  | Mix, MURB,<br>Commercial |        |        |
| Include dedicated bike share location onsite and engage in contract with Hamilton Bike Share program. (reflected in drawings and contract with HBS)   | Mix, MURB,<br>Commercial |        |        |



Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.

### **3. Air**

#### A 3.2 SUBTOPIC: Electric Vehicle Charging Infrastructure

Intent: Promote the use of electric cars by providing electric vehicle (EV) charging stations to support GHG targets and improved air quality.

#### **MEDIUM Priority**

| Proposed Performance Requirement   | Applicability            | Tier 1      | Tier 2   |
|--|--------------------------|-------------|----------|
| Design and construct at least 25% of total parking spaces to have EV charging stations or infrastructure for the future installation of EV chargers (EV ready) | Mix, MURB,<br>Commercial |             |          |
| (reflected in drawings and specification)  |                          | + <u> '</u> | $\vdash$ |
| Design and construct at least 50% of dwelling units to have EV chargers or infrastructure for the future installation of EV chargers (EV ready)                | Low-rise                 |             |          |
| (reflected in drawings and specification)  | 1                        |             |          |
| Design and construct at least 50% of total parking spaces to have EV charging stations or infrastructure for the future installation of EV chargers (EV ready) | Mix, MURB,<br>Commercial |             |          |
| (reflected in drawings and specifications)   | ļ                        |             |          |
| Design and construct at least 75% of dwelling units to have EV chargers or infrastructure for the future installation of EV chargers (EV ready)                | Low-rise                 |             |          |
| (reflected in drawings and specification)  |                          |             |          |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.  |                          | ·           |          |
|  |                          |             |          |

### 3. Air

### A3.3 SUBTOPIC: Heat Island Effect Intent: To reduce ambient surface temperatures and reduce the urban heat island effect. The urban heat island effect happens when development and human activity (such as paved surfaces, reduced vegetation, heat from vehicles) causes the urban area to become warmer than nearby rural spaces. **MEDIUM Priority Proposed Performance Requirement** Applicability Tier 1 Tier 2 50% of the roof area of all new buildings within the project have a cool roof (minimum solar reflectance index value of 82) or green roof. All (reflected in drawings and specification) Use one or a combination of the heat island reduction strategies to treat at least 50% of the site's non-roof hardscape. Examples of strategies include: high-reflectivity paving materials, shade from tree canopy or All architectural structures, open grid pavement. (reflected in drawings and specification) Use one or a combination of the heat island reduction strategies to treat at least 75% of the site's non-roof hardscape. All (reflected in drawings and specification) Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.

## 4. Ecology & Biodiversity

| EB4.1 SUBTOPIC: Native Species Planting  |               |        |        |
|--|---------------|--------|--------|
| Intent: To increase sequestration of carbon and preserve the long-term health of landscape design.   |               |        |        |
| HIGH Priority  |               |        |        |
| Proposed Performance Requirement   | Applicability | Tier 1 | Tier 2 |
| Use native species for 50% of the new landscaping planted areas (including grassed areas).   |               |        |        |
| Per the Ontario Invasive Species Act, do not plant invasive species.   | All           |        |        |
| (reflected in drawings and specification)  |               | _      |        |
| Native plants make up at least 75% of total quantity of plants proposed on the landscape plan.   |               |        |        |
| (reflected in drawings and specification)  | All           |        |        |
| Support the City's "Bee City" designation by restoring or protecting a minimum of 30% of the site with native                                    |               |        |        |
| (reflected in drawings and specification)  | All           |        |        |
|  |               |        |        |
| Provide and implement an Invasive Species Management Plan for a natural heritage feature, where not already required by the municipality.        | All           |        |        |
| (reflected in ISMP submission)   |               |        |        |
| Enroll the project in the Climate Positive Design Challenge and use the Pathfinder tool and using Climate Positive                               |               |        |        |
| Design's Pathfinder: Landscape Carbon Calculator, calculate the embodied carbon and the carbon sequestration potential within landscape designs. | All           |        |        |
| (reflected in memo confirmation)   |               |        |        |



Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.

### 4. Ecology & Biodiversity

| EB4.2 SUBTOPIC: Tree Planting  |               |        |        |
|--|---------------|--------|--------|
| Intent: To preserve and enhance our natural heritage for biodiversity, heat island mitigation, and stormwater management   | it.           |        |        |
| HIGH Priority  |               |        |        |
| Proposed Performance Requirement   | Applicability | Tier 1 | Tier 2 |
| Protect healthy, mature trees that exist within the project boundary. Where trees are removed, new trees are provided to mitigate the lost canopy. Create tree planting areas within the site and in the adjacent public boulevard that meet the soil volume and other requirements necessary to provide tree canopy, as demonstrated by a qualified professional. | All           |        |        |
| (reflected in drawings and specification)  |               |        |        |
| Trees planted along street frontages with access to 30 m3 of soil/tree. Trees to be maintained and warrantied for a minimum of 2 years.  | All           |        |        |
| (reflected in drawings and specification)  |               |        |        |
| Where surface parking is provided, plant 1 shade tree planted parking lots area for every 5 parking spaces. (reflected in drawings and specification)  | All           |        |        |
| Trees will shade at least XX% of the walkway/sidewalk lengths within 10 years. Trees will shade at least XX% of parking areas within 10 years. Street trees are provided on both sides of the street at intervals averaging no more than 9 meters, or 8 meters or less, where supported by the municipality. <i>(reflected in drawings and specification)</i>      | All           |        |        |
| All street trees are planted with a topsoil layer of a minimum depth of 75cm. All street trees are accompanied by the installation of enhanced street tree planting technology to improve the long-term health of all street trees within the development.<br>(reflected in drawings and specification)  | All           |        |        |



**Stakeholder Feedback comments:** Opportunities/Challenges/Other considerations.

### 4. Ecology & Biodiversity

| EB4.3 SUBTOPIC: Bird-Friendly Design   |               |        |                        |
|--|---------------|--------|------------------------|
| Intent: To prevent fatal collisions of birds with buildings.   |               |        |                        |
| MEDIUM Priority  |               |        |                        |
| Proposed Performance Requirement   | Applicability | Tier 1 | Tier 2                 |
| Use a combination of Bird Friendly Design strategies to treat at least 85 - 90% of the exterior glazing located within the first 12 - 16m of the building above-grade.                           | All           |        |                        |
|  |               | ┝╌┎╌┝┙ | $\vdash \frown \vdash$ |
| Provide habitat structure(s) for species at risk, such as bird structures, butterfly boxes, and hibernaculum. (reflected in drawings and specification)  | All           |        |                        |
| Treat all-glass balcony railings within the first 12m of the building above grade. Fly-through conditions: Treat glazing at all heights resulting in fly-through conditions with visual markers. | All           |        |                        |
|  |               |        |                        |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.  |               |        |                        |
|  |               |        |                        |
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|  |               |        |                        |

### 4. Ecology & Biodiversity

#### **EB 4.4 SUBTOPIC: Light Pollution**

Intent: To minimize nighttime glare, light trespass, and light pollution, acknowledging their adverse effects on energy efficiency, nearby residents, and nocturnal wildlife.

#### **MEDIUM Priority**

| Proposed Performance Requirement  | Applicability            | Tier 1 | Tier 2 |
|---|--------------------------|--------|--------|
| Use dark sky compliant (full cut-off) exterior lighting fixtures.<br>Exterior (except emergency lighting) fixtures to be turn off between 10pm and 6am.<br><i>(reflected in drawings and specification)</i> | All                      |        |        |
| Non-residential and Mixed-use buildings: Develop interior lighting controls that reduce nighttime spillage of light by 50% from 11pm to 5am.<br>(reflected in drawings and specification)                   | Mix, MURB,<br>Commercial |        |        |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.   |                          |        |        |

### 5. Water

| W5.1 SUBTOPIC: Reduced | Indoor & | Outdoor | Water | Use |
|------------------------|----------|---------|-------|-----|
|------------------------|----------|---------|-------|-----|

Intent: Promotes water conservation by using efficient water fixtures, balanced irrigation practices and reducing overall water consumption.

**MEDIUM Priority** 

| Proposed Performance Requirement  | Applicability            | Tier 1 | Tier 2 |
|---|--------------------------|--------|--------|
| Indoor Water Use: All water-consuming fixtures are high-efficiency WaterSense® or meet the following maximum flow requirements.                   | All                      |        |        |
| (reflected in drawings and specification)   |                          |        |        |
| Outdoor Water Use: Provide a watering program for trees for the first year after planting and use non-potable water through rainwater harvesting. | All                      |        |        |
| (reflected in drawings and specification)   |                          |        |        |
| Indoor Water Use: Use water fixtures that obtain a XX% reduction over the baseline fixture (per LEED BD+C v4 guidance).                           | All                      |        |        |
| (reflected in drawings and water use calculator)  |                          |        |        |
| Outdoor Water Use: Reduce potable water used for irrigation by XX% over the baseline fixture (per LEED BD+C v4 guidance)                          | All                      |        |        |
| (reflected in irrigation drawings, water use calculator, rainwater reuse calculations)  |                          |        |        |
| Install individual water meters for multi-unit residential units, with a bulk municipal reader.   |                          |        |        |
| Buildings are designed to include water meters for each tenant in multi-tenant residential, commercial/retail buildings.                          | Mix, MURB,<br>Commercial |        |        |
| (reflected in drawings and specification)   |                          |        |        |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.   |                          |        |        |
|   |                          |        |        |
|   |                          |        |        |

W5.1 SUBTOPIC: Reduced Indoor & Outdoor Water Use Continued:

### 5. Water

#### W5.2 SUBTOPIC: Enhance Stormwater & Watershed Management Intent: Enhance stormwater and watershed management to minimize the impact of polluted runoff flowing into water streams and to alleviate the strain that stormwater places on municipal infrastructure. **HIGH Priority** Proposed Performance Requirement Applicability Tier 1 Tier 2 Stormwater Retention: Include prescriptive requirements for retention volume, to be disposed of on-site via infiltration or through greywater reuse. All (reflected in drawings and specification) Stormwater Water Quality Treatment: Include prescriptive requirements to achieve enhanced SW TSS removal for 90% annual rainfall beyond code. All (reflected in drawings and specification) SWM ESC: Provide long-term controls for ESC in conformance with the Greater Golden Horseshoe Area All Conservation Authorities 2006 Erosion and Sediment Control Guideline. (reflected in drawings and specification) Stormwater Quantity Control: More stringent controls beyond the minimum provincial requirements of postdevelopment to pre-development level control for all storm events up to the 100-year event. All (reflected in drawings and specification) SWM designed to consider Climate Change: Consider designing for future rainfall data instead of historical rainfall data to account for future climate change. [University of Western Ontario and the Canadian Water Institute IDF CC All Tool for deriving rainfall Intensity-Duration-Frequency Curves (http://www.idf-cc-uwo.ca/default.aspx)]. (reflected in drawings and specification) Watershed Management: Ensure specific objectives and targets of watershed and/or sub-watershed plans/studies All applicable to the development are implemented within the Site Development Area or Project Area (boundaries).



Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.

## 6. Community & Urban Design

| CUD 6.1 SUBTOPIC: Celebration of Heritage and Culture   |               |          |          |
|---|---------------|----------|----------|
| Intent: Develops a sense of place in the community and amplifies shared values.   |               |          |          |
| LOW Priority  |               |          |          |
| Proposed Performance Requirement  | Applicability | Tier 1   | Tier 2   |
| Integrate natural heritage features into the public green space and parks systems (i.e. by locating public spaces adjacent to natural features) and the Municipality's trail system, where appropriate.   | All           |          |          |
| The cultural heritage resource is conserved, and no elements that contribute to its cultural heritage value are demolished, removed, or relocated (excluding temporary removal for restoration purposes). (reflected in drawings and specification) | All           |          |          |
| Where a cultural heritage resource will be relocated, it will be moved to a visually prominent location within the proposed development. (reflected in drawings and specification)  | All           |          |          |
| Incorporate art into publicly accessible and visible spaces and into building designs as an architectural element.<br>(reflected in drawings and specification)   | All           |          |          |
| Introduce beautification measures/amenities that beautify stormwater management ponds (e.g. public art, interpretive signage). (reflected in drawings and specification)  | All           |          |          |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.   | ·             | <u>.</u> | <u>I</u> |
|   |               |          |          |
CUD6.1 SUBTOPIC: Celebration of Heritage and Culture Continued:

### 6. Community & Urban Design

| Other Subtopics to consider under this Impact Category   |               |        |        |
|--|---------------|--------|--------|
| Proposed Performance Requirement   | Applicability | Tier 1 | Tier 2 |
| Potential Subtopic: Urban Agriculture  |               |        |        |
| <ul> <li>Plan for community gardens, encouraging the growth and sale of local produce</li> </ul>   | A 11          |        |        |
| Dedicate XX% of roof space for local food production   | All           |        |        |
| Residential buildings: Provide XX square feet per dwelling unit of garden space  |               |        |        |
| Potential Subtopic: Services within Walking Distance   |               |        |        |
| • Provide public and/or private outdoor amenity spaces, where appropriate, for multi-residential development and non-residential development, particularly for development within Intensification Areas.   |               |        |        |
| • 3 or more amenities within 800m (equivalent to a 10 minute walk) of 75% of dwelling units.   | ٨١            |        |        |
| <ul> <li>Community: contains a mixed use node central to the cluster of neighborhoods that should include higher<br/>residential densities, retail, and employment opportunities, and served by public transit.</li> </ul>   |               |        |        |
| • At least 90% of new buildings have a functional entry onto the Road Circulation Network or other public space, such as a park or plaza, but not a parking lot.   |               |        |        |
| Potential Subtopic: Community Sustainability Outreach  |               |        |        |
| • Developers shall distribute a City-approved (or building specific) sustainability handout to all new homeowners/tenants, outlining sustainability features, such as green building materials, waste management programs, transit stop locations & encouraging other activities (low-water gardening, green cleaning materials, alternate pest control measures, purchasing green power). | All           |        |        |
| • Familiarize tenants/homeowners with all on-site review of the building's green building features.  |               |        |        |
| Stakeholder Feedback comments: Opportunities/Challenges/Other considerations.  |               |        |        |
|  |               |        |        |
|  |               |        |        |
|  |               |        |        |

CUD6.1 Other Sub-topics Continued:



## **APPENDIX E**

### **Consultation Summary Report**





# Final Phase 2 Consultation Summary

City of Hamilton Green Building Standards

November 7<sup>th</sup>, 2023





### Introduction

As part of the development of the City-wide Green Building Standards (GBS) project (the "Project') being undertaken by the City of Hamilton ("City"), WSP facilitated an in-person focus group session (the "Focus Group") on October 18<sup>th</sup>, 2023 and distributed a post-workshop survey to Focus Group participants. The Focus Group was held to engage City of Hamilton staff ("staff") on the Project and obtain feedback on the preliminary topic areas for the City-wide GBS. It also focused on exploring indicators that are relevant to the mid- and high-rise development sectors.

This Phase 2 Consultation Summary (the "Consultation Summary") provides a summary of key feedback received during the Focus Group. Feedback received during the Focus Group will be used to inform and prioritize impact categories and performance requirements for the City-wide GBS.

### **Description of Consultation**

Consultation with key stakeholders is an important component of the Project. Phase 2 consisted of an in-person Focus Group and the distribution of a post-workshop survey to Focus Group participants. Twenty City of Hamilton staff ("staff") from a range of departments, including Planning, Building, Climate Change, and Public Works, were in attendance including:

- Shannon McKie, Manager, Zoning and Committee of Adjustment, Planning
- Trevor Imhoff, Senior Project Manager, Office of Climate Change Initiatives, Planning
- Cathrin Winkelmann, Senior Project Manager, Office of Climate Change Initiatives, Planning
- Ken Coit, Director of Heritage and Urban Design, Planning
- Rino Dal Bello, Manager of Development Planning, Planning
- Tricia Collingwood, Manager, Development Planning and Business Facilitation, Planning
- Dave Heyworth, Manager, Sustainable Communities, Planning
- Emily Coe, Supervisor of Zoning, Planning
- Charlie Toman, Program Lead, Policy Planning and Municipal Comprehensive Review, Planning
- Lauren Vraets, Senior Planner, Planning
- Sean Kenney, Manager, Site Planning, Planning
- Alana Fulford, Senior Planner, Planning
- Matt Stavroff, Zoning Examiner, Planning
- Alissa Golden, Cultural Heritage Program Lead, Planning
- Sterling Sztricsko, Planning Student, Planning
- Joyanne Beckett, Manager, Building Division, Building
- Gordana Krsmanovic, Supervisor, Building Engineer, Building
- Mark Hartley, Senior Engineer, Stormwater
- Don Curry, Health Promotion Specialist, Healthy and Safe Communities
- Hanna Daniels, Manger, Water and Wastewater Systems Planning, Public Works



The Focus Group consisted of a brief presentation to set the stage for the Project. Following the presentation, WSP facilitated an activity designed to receive feedback for the preliminary topic areas and proposed sub-topics. The activity was structured as a "World Café" wherein six tables were each assigned one of the six preliminary topic areas identified through background research, including:

- 1. Energy & GHG Emissions
- 2. Water
- 3. Air
- 4. Ecology & Biodiversity
- 5. Waste & Materials
- 6. Community & Urban Design

Stationary, sticky notes, chart paper, and supporting materials were provided at each table to help facilitate the discussion and for City staff to document their ideas. While at each table, City staff were asked to consider and record their responses to two key questions within a ten minute time period, after which City staff rotated tables and moved to the next preliminary topic area. The discussion questions provided at each table were:

#### 1. What are the opportunities or challenges for this preliminary topic area?

#### 2. Are there other related sub-topics that have not been identified?

The Focus Group concluded with a brief review of next steps in the Project. An online survey was distributed to Focus Group participants afterwards to capture additional comments, input, and feedback from City staff regarding the preliminary topic areas and the Project broadly. The results of the survey are attached to this Consultation Summary as Appendix A.





Figure 1: Snapshots from the World Cafe and preliminary feedback received for two of the six preliminary topic areas.



### What We Heard

This section provides a summary of feedback received during the Focus Group and World Café in response to the questions identified in the section above. Most of the input received during the World Café was in response to the first question regarding challenges and opportunities with the preliminary topic areas. This input has been summarized in Table 1 and will be used to inform and prioritize impact categories and performance requirements for the City-wide GBS.

In response to the second question, City staff identified three key sub-topics not identified. These were captured as part of the Focus Group and the survey and include:

- Rainwater harvesting;
- Building air flow post-development; and
- Additional subtopics for the Community & Urban Design subtopic, such as compact built form, street patterns, green roofs, and public spaces.

These sub-topics will be reviewed and considered by WSP through the next phase of the project.

#### Table 1: Opportunities and challenges identified by City staff for the GBS preliminary topic areas.

| Opportunities  | Challenges   |
|--|--|
| Energy & GF  | IG Emissions   |
| <ul> <li>There is an opportunity for staff in planning and building groups through the planning approvals process to ensure energy and GHG emission sub-topics can be identified through the application process.</li> <li>The City should consider use of incentives to encourage developers to go beyond the Ontario Building Code.</li> <li>Greenfield development presents an opportunity to implement this preliminary topic area.</li> </ul> | <ul> <li>Unknown changes to and enforcement of development beyond the Ontario Building Code.</li> <li>Training staff and resourcing to implement.</li> <li>Funding opportunities to incentivize development.</li> <li>Challenges associated with meeting individual targets and monitoring implementation of those targets. For example, if the City will issue incentives based on achieving targets, the City will need to determine when the incentive will be provided to the applicant (e.g., upon development, once the target is met, etc.)</li> <li>Challenges with building efficiency assessments (e.g., air tightness testing) for buildings, specifically heritage buildings where there may be changes to heritage attributes as a result of required renovations.</li> </ul> |

|   | <ul> <li>District energy is only applicable to a certain<br/>scale of development or may need to be<br/>phased over time.</li> </ul>  |
|---|---|
| Wa  | ter   |
| <ul> <li>To manage stormwater, there are opportunities for rainwater collection and harvesting (e.g., permeable pavements, bioswales, and stormsceptors).</li> <li>There are methods available for the City to incentivize permeable surfaces or disincentivize impermeable surfaces.</li> <li>The City can leverage implementation of a water bylaw to restrict water use for irrigation, and create incentives for rain barrels and rain harvesting.</li> <li>There is an opportunity to change public perception on use of water for yard and lawn maintenance. For instance, educating the public about limitations on irrigation for watering.</li> <li>There is an opportunity for a Servicing Allocation Policy to consider GBS.</li> <li>The City should take a tiered approach to low intensity development measures.</li> </ul> | — Lot level control required for stormwater management.   |
| Community &   | Urban Design  |
| <ul> <li>Create a general standard for convenient access to public transportation. This standard should be approximately 500 metres from building location to public transportation.</li> <li>Buildings should be designed to facilitate and support connections to and use of active transportation (e.g., walking and bicycle parking) and should create convenient connections for people to access daily needs.</li> <li>The City should facilitate and promote access to, and connection of green spaces. This can support the City's Parks Mater Plan. For example, the GBS could require that 75% of dwelling units are within a</li> </ul>  | <ul> <li>Context is important. There are different contexts and needs in Hamilton's urban, rural and suburban communities with respect to community facilities and urban design.</li> <li>There are significant challenges with access to and use of public transportation in Hamilton's rural areas.</li> <li>There are general challenges with infill development.</li> <li>It can be challenging to balance conservation and enhancement of historic neighbourhoods with intensification.</li> </ul> |

certain distance to green space. These connections should also be **equitably distributed**.

- New development should include green roofs, solar panels, amenity spaces on rooftops, and opportunities for vertical farming and local food.
- There is an opportunity to increase cultural connectivity by requiring amenity spaces and other elements that support connection and socialization.
- There is an opportunity to integrate services that may currently be **lacking or missing** in communities (e.g., library, grocery store, etc.). This should be identified through engagement with community members.

| Ecology & E   | Biodiversity   |
|---|--|
| <ul> <li>There is an opportunity to educate property owners about the benefits of naturalized lawns and native plantings. This can be supported by implementing naturalized lawn bylaws and expanding the scope of the City's Private Tree By-law.</li> <li>The City should require naturalized lawns and native plants thought Site Plan guidelines, which can be enforced though holding of financial securities.</li> <li>There is an opportunity to integrate Traditional Ecological Knowledge into GBS.</li> <li>Bird friendly policies should be implemented, particularly in nesting and migration corridors.</li> <li>Revamping green space and landscaped areas should be prioritized.</li> <li>New development should incorporate amenities that are appropriate for all ages.</li> </ul> | <ul> <li>There are existing negative perceptions<br/>about native plantings as "messy" and<br/>"unkept".</li> <li>Invasive plants are sometimes mislabeled as<br/>native species.</li> <li>There are challenges with monitoring and<br/>long-term enforcement to ensure native<br/>plantings will not be replaced after Site Plan<br/>Approval, particularly considering that<br/>vegetation may take at least two to five years<br/>to mature.</li> <li>There are often conflicts between cost and<br/>evaluation with mass plantings.</li> <li>There are perceived financial impacts of<br/>bird friendly policies, such as glazed windows<br/>or stickers.</li> </ul> |
| A   | ir   |
| <ul> <li>There is an opportunity to enhance<br/>relationships with and leverage industry for<br/>electrical generation and distribution.</li> </ul>   | <ul> <li>Implementation challenges with upgrading<br/>electric infrastructure, including load capacity<br/>for EV chargers.</li> </ul>   |

Appendix "A" to Report PED24114 Page 2965 37 2 of 507 Hamilton

- EV charging infrastructure should be expanded. The City should permit the location of EV chargers throughout a site.
- There is an opportunity for the City to improve monitoring and upkeep of EV equipment.
- The City should expand bike share and scooter catchment areas and increase funding for e-bikes and e-scooters.
- There is an opportunity to partner with private developers to provide Hamilton Bike Share stations through the development approvals process.
- Bicycle parking guidelines should be reassessed, including incentives and requirements for bicycle storage, and the design, security and accessibility of visitor bicycle parking and long-term bicycle parking.
- There is an opportunity to reconsider automobile parking requirements if new developments are located along existing and/or planned active transportation corridors.
- Promote high efficiency appliances and equipment, such as landscaping equipment. Site Plan securities, in the form of a Letter of Credit, should be extended to 5 years.

- There has been a slow transition from natural gas to heat pumps in new homes.
- There are **limited opportunities** for expanding bike parking infrastructure on more constrained sites.
- In some cases, there are challenges with providing accessible bike storage, such as bigger elevators for bikes.

#### Waste & Materials

- There is an opportunity to divert waste though source reduction and reuse.
- The City should consider integrating waste diversion and adaptive reuse policies into existing buildings.
- The City already requires a waste management plan for new subdivisions.
   This opportunity should be leveraged and integrated into the GBS.
- There is an opportunity to develop a clean burning facility to generate energy.
- Local manufacturing of materials should be encouraged and supported to lessen transportation costs.

- Ontario Building Code requirements that limit or prevent the use of salvaged or reclaimed materials.
- Financial feasibility for using reclaimed materials.
- Education of trades industry, designers and architects on best practices for adaptive reuse, and using salvaged or reclaimed materials.

- The City should create clear policies for retrofitting existing buildings.
- The three-chute waste system should be expanded to developments beyond multi-unit residential buildings.
- Promote modular construction and mass timber construction.
- Building designs that are **replicable** and scalable should be promoted to reduce soft costs waste.
- City staff and the public should be educated on waste reduction and reuse and low carbon building materials.
- The City should prioritize building reuse over demolition and rebuild and incentivize the use of reclaimed materials on-site (e.g., bricks and masonry, concrete, etc.).

### **Next Steps**

Submission of this Consultation Summary concludes Phase 2 of the Project. During Phase 3, WSP will use key findings from this Consultation Summary and the Baseline Review Report to further refine the impact categories, goals, targets, and key performance indicators (KPIs) for the Project. WSP will then develop a draft list of proposed goals, targets, and KPIs for City review and feedback. This information will be used as the basis for the second Focus Group ("Focus Group #2") planned as part of this Project.

The goal of Focus Group #2 will be to collect feedback on the performance requirements and indicators that are relevant to the low, mid-, and high-rise commercial and industrial development sector. Focus Group #2 will include a presentation to inform and educate stakeholders, as well as an engagement activity. Key stakeholders as determined by staff and WSP will be invited to participate in Focus Group #2. This includes internal and external stakeholders. Input and feedback gathered through Phase 3, including Focus Group #2, will be used to inform the Draft and Final GBS.





### Post-Focus Group #1 Survey Results



Q1 Please rank the following preliminary topic areas in order of importance from one (1) to six (6), with one (1) being the least important and six (6) being the most important for the City-wide Green Building Standards:



Q2 For the Air preliminary topic area, please assign a high, medium, or low-priority ranking, with high being the most important and low being the least important for the City-wide Green Building Standards.



Q3 For the Energy & GHG Emissions preliminary topic area, please assign a high, medium, or low-priority ranking, with high being the most important and low being the least important for the City-wide Green Building Standards.

Answered: 8 Skipped: 0

#### Appendix "A" to Report PED24114 City of Hamilton Green Building Standards: Focus Group #1 Survey Pages 378 % 507



Q4 For the Water preliminary topic area, please assign a high, medium, or low-priority ranking, with high being the most important and low being the least important for the City-wide Green Building Standards.



Q5 For the Ecology & Biodiversity preliminary topic area, please assign a high, medium, or low-priority ranking, with high being the most important and low being the least important for the City-wide Green Building Standards.

Answered: 8 Skipped: 0

Appendix "A" to Report PED24114 City of Hamilton Green Building Standards: Focus Group #1 Survey Pages



Q6 For the Waste & Materials preliminary topic area, please assign a high, medium, or low-priority ranking, with high being the most important and low being the least important for the City-wide Green Building Standards.



Q7 For the Community & Urban Design preliminary topic area, please assign a high, medium, or low-priority ranking, with high being the most important and low being the least important for the City-wide Green Building Standards.



## Q8 Are there any preliminary topic areas or sub-topics that have not yet been captured?

Answered: 2 Skipped: 6

| # | RESPONSES   | DATE                |
|---|---|---------------------|
| 1 | I would suggest focusing on few more subtopics for C&UD such as compact built form, street pattern (small blocks for pedestrian friendly connections), green roofs, public spaces and green networks (green streets, urban food, etc.). | 10/30/2023 10:01 AM |
| 2 | Not that I can think of. I think the overall themes were captured well but there are some areas which could be further expanded upon. I will explain these in the next question.  | 10/30/2023 9:41 AM  |

# Q9 Do you have any additional feedback that should be considered in the development of the City-wide Green Building Standards or that you would like to discuss with the project team?

Answered: 2 Skipped: 6

| # | RESPONSES  | DATE               |
|---|--|--------------------|
| 1 | -Green roofs (and possible requirement) are missing from a sub-topic area in "Ecology and Biodiversity" -when thinking about implementation, measureability of a target is important (i.e., 25% native species required; 0 invasive species).  | 11/1/2023 1:48 PM  |
| 2 | In relation to ecology and biodiversity, I think more needs to be done with our existing greenspaces, especially parks and non-used mowed areas. Greenspaces should be areas where both humans and nature and coexist I see that most of these area are ecologically desolate and do not really contribute to the whole ecology and biodiversity of a given area. Look at some city parks and parkettes and see that they are mostly just moved grass. many of these areas could include pollinator gardens, meadow, or even just larger pockets of trees. | 10/30/2023 9:41 AM |



## **APPENDIX F**

### **Engagement Snapshot**





## CITY OF HAMILTON GREEN BUILDING STANDARDS CONSULTATION SUMMARY

#### **Overview of the GBS**

To meet the City's climate change and sustainability objectives, including a target of achieving net zero greenhouse gas emissions by 2050, Green Building Standards (GBS) are being developed. Once implemented, the GBS will apply to new residential, institutional, commercial and industrial uses in the Urban Area.

### What are Green Building Standards?

Green building standards are a tool used by municipalities across Canada to guide new development through the lens of sustainability, energy and climate. They often include mandatory and voluntary measures for new development.

### Timeline

Consultation on the Impact Categories, Performance Requirements, and Metrics of the Green Building Standard and implementation have been ongoing since Fall 2023.



### Who has been involved?

- City staff with expertise in Planning, Building, Engineering, Heritage, Infrastructure Planning, Climate Change, and Public Health;
- Representatives from the development industry, including the West End Home Builders' Association; and
- Representatives from community groups and organizations, including Birdsong Hamilton, Indwell, Environment Hamilton, and McMaster University.

### **Public Consultation Participants**





## CITY OF HAMILTON GREEN BUILDING STANDARDS CONSULTATION SUMMARY

### What We've Heard

# 1

It is important that the GBS is aligned and coordinated with other City-led projects and initiatives to achieve and realize sustainability and climate objectives and targets.

# 2

The GBS should be inspired by standards for development in other municipalities and best practices for climate resilient and sustainable development, while uniquely tailored to the context in Hamilton.

# 3

The GBS must balance different priorities for various interested parties including the City, the development industry, community partners, and the public.

## 4

The metrics must be realistic and achievable to advance the City's sustainability priorities while balancing continued growth and development that contributes to new housing opportunities and employment.



## 5

There are many different environmental related priorities that may be advanced through the GBS, including a focus on clean air and water, climate change adaptation, waste reduction, adaptive re-use, bird-friendly development, dark sky compliance, and drought tolerant and native plant species, among others.

# 6

Incentivising the GBS is an important consideration for implementation, in particular to achieve the Tier 2 Metrics, which are voluntary.

## 7

Clarity, simplicity, and flexibility of the GBS is important for effective interpretation, administration, and implementation for both the City and the development industry.

# 8

The GBS should be regularly reviewed and updated to ensure it remains relevant and responsive to Hamilton's sustainability priorities.



### **CITIZEN COMMITTEE REPORT**

| То:   | Planning Committee   |
|-------|--|
| From: | Climate Change Advisory Committee                              |
|       | lan Borsuk, Co-Chair   |
|       | Gabriella Kalapos, Co-Chair                                    |
| Date: | October 1, 2024  |
| Re:   | Recommendations respecting the Green Building Standards Report |

#### Recommendations

- (a) That the staff report to Planning Committee respecting Green Building Standards currently on the agenda for the meeting on October 1st, 2024, be delayed to a future meeting in 2025 to allow time for the following recommendations of the Climate Change Advisory Committee to be implemented:
  - (i) The newly formed Climate Change Advisory Committee should be included as a key stakeholder in the ongoing consultation process on Green Building Standards before bringing a final staff report to council
  - (ii) The Climate Change Advisory Committee, through the newly formed Technical & Governance and Buildings working group, collaborate with staff to address gaps identified in the draft Green Building Standards, including:

- (1) The draft standards do not clearly outline a framework that phases in successively more stringent tiered standards over a fixed timeline with full transparency on future requirements to all stakeholders
- (2) The draft standards do not outline emissions limits that are sufficient to require new buildings to transition to efficient, low-emissions technology now or in the future
- (3) The draft standards do not align with Hamilton's Climate Action Strategy to achieve net-zero by 2050 and instead allow for significant fossil fuel lock-in to occur
- (b) That the Climate Change Advisory Committee, including the Co-chairs and members of the Technical & Governance and Buildings Working Groups be approved to delegate to an upcoming meeting of the Planning Committee on the Green Building Standards report.

#### Background

On March 27th, 2019, Hamilton City Council declared a Climate Change Emergency and subsequently approved the Hamilton Climate Action Strategy (HCAS) in August 2022 committing to a net-zero emission target by 2050. The HCAS calls for the City of Hamilton to enact net-zero aligned building and development standards, guidelines or policies as soon as possible to avoid the need for costly retrofits in the future. And, notably, the HCAS which is now City of Hamilton policy was not in place when the consultant report on Green Building Standards was prepared in early 2021. The Climate Change Advisory Committee and associated working groups were also not established at earlier points in the process of the Green Building Standards development.

Over the next 25 - 30 years, the population of the City of Hamilton is expected to grow from 584,000 in 2021 to at least 820,000 by 2051. Accommodating the increased population requires an estimated 110,000 housing units. If development continues business-as-usual, the emissions from buildings within the City of Hamilton would track upwards with the 40% rise in population. This would take Hamilton off track from our HCAS goals and drive the costs of retrofits needed even higher.

At the time of installation, efficient and low-emissions technologies like heat pumps are on cost parity with separate conventional appliances like a gas-burning furnace and AC unit. These more efficient technologies provide benefits to residents by lowering energy use and associated utility bills, and benefits to everyone in society by drastically reducing methane pollution and greenhouse gas emissions. If the opportunity during the construction phase is missed, the cost of retrofitting homes afterwards is prohibitively expensive for the average household, and prohibitively expensive for the City of Hamilton to fund at scale through municipal incentives.

Municipal Green Development Standards have been adopted by Ontario municipalities since the mid-2000s. In 2006 the Town of East Gwillimbury implemented a green standard requiring Energy Star energy performance for all new residential development. Then in 2008 the City of Toronto advanced the Toronto Green Standards that identified the pathway for energy and emissions performance in all new buildings, making the standards mandatory in 2010. Since then, Toronto is on version 4 of the Toronto Green Standard and green standards have been adopted by: Vaughan, Brampton, Richmond Hill, Halton Hills, Markham, Whitby, Pickering, Ajax, Aurora, King Township, Caledon and Mississauga.

Green Standards identify the measures that a municipality has identified as a priority and bring them together into a comprehensive framework driving uptake and implementation of sustainability metrics through the development application review process. Developments that conserve energy and water, reduce greenhouse gas emissions, manage stormwater and maintain and protect green spaces reduce the burden on municipal infrastructure, defer the need for future retrofits and upgrades and lower municipal service delivery costs all while advancing numerous municipal policy priorities.

The leading best practices for Green Standards is to use a framework that phases in new measures over a transparent timeline, with more stringent limits beginning as voluntary and then becoming mandatory, typically after 2-3 years. This provides a clear step-by-step roadmap to all stakeholders that shows the full path of the planned transition to sustainable building practices, with clarity on what requirements to expect both now and in the future.

Providing a clear pathway to transition away from fossil fuels as efficiently as possible is an imperative not only at a local level, but across Canada, and globally. The UN has identified the fossil fuel methane, also known as "natural gas", as being a key area of concern because it has a far greater near term impact accelerating climate change than carbon dioxide. While climate change discussions have long focused on carbon dioxide, the science shows that methane emissions account for 30-50% of all global warming to date. Because the half-life of methane is relatively short, the bulk of the methane emissions currently causing that outsized warming effect were emitted within the last 20 years. Similarly, reductions in methane emissions present the greatest opportunity to reduce the near-term impacts from climate change.

Another significant challenge is fossil fuel lock-in: it makes transitioning to sustainable solutions more expensive and challenging to implement. In February 2024, the City of

Hamilton unanimously passed the motion "Support for the Decision of the Ontario Energy Board to End the Gas Pipeline Subsidy" to express the City's support for fiscally prudent and environmentally sustainable development practices that are priced appropriately to disincentivize future risk to residents, particularly the cost of stranded fossil-fuel assets coupled with the costs of retrofits.

Aligning Hamilton's Green Building Standards with established municipal priorities, including HCAS and council term goals on sustainable development and transparency, provides an unparalleled opportunity for Hamilton to meet its commitments and realize these goals through policy, and deliver these results to residents without incurring additional costs.

#### Analysis / Rationale

The City of Toronto's Green Standard framework uses a tiered process providing clarity and transparency to the development community on what present requirements are, what future requirements will be and the time frame for when those tiers will become mandatory. Hamilton has an opportunity to adopt Green Building Standards that advances similar leading practices and metrics. Hamilton also has the opportunity to respond to the development community by providing them choices for how they meet the requirements, including prescriptive options that provide pathways to compliance that do not cause additional administrative burdens.

The area of the draft standards that is of the greatest concern is the emissions requirements. Given that effective emissions limits of 3-5 kg CO2e/m2/yr are the estimated upper threshold to require buildings to transition from gas-burning space and water heating appliances to more efficient, low-emissions alternatives like heat pumps, the draft standards to not show a pathway to phasing out fossil fuels in new developments now or in the future. The desire of this committee is to see Hamilton's Green Building Standards work in concert with HCAS to reduce the likelihood of locked-in fossil fuel use in new developments, especially when cost effective electrification opportunities are available during construction but the cost of retrofits to buildings remains prohibitively expensive.

Unlike the City of Toronto, Hamilton also faces added challenges around low-rise development that need to be addressed in Green Building Standards. Our urban boundary still contains areas for low density development to occur, and the emissions from this type of development over the coming years could be significant.

The role of the Climate Change Advisory Committee is to provide feedback from key stakeholders in the community to the City of Hamilton, especially around important policies like Green Building Standards which have highly significant impacts towards making Hamilton climate-ready.

The newly formed Technical & Governance and Buildings working groups would like to engage with the Hamilton Planning Department and other staff to explore opportunities and challenges associated with adopting more ambitious Green Building Standards that would seek to align us with municipal leaders like the City of Toronto and most importantly to keep the City of Hamilton on track to meet its HCAS commitments to the community.

Page 394 of 507



### WELCOME TO THE CITY OF HAMILTON

# **PLANNING COMMITTEE**

October 1, 2024

PLANNING & ECONOMIC DEVELOPMENT DEPARTMENT

### PED24114 -

### City of Hamilton Green Building Standards

(Urban Areas - City Wide)

Presented by: Mallory Smith & WSP







### Introductions

Mallory Smith Planner I – Zoning By-law Reform

### **Jacqueline Da Rocha**

Consultant Project Manager, WSP

### **Robert Rappolt**

Consultant Planning & Engagement, WSP
### Agenda

- Project High-level Overview
- Engagement
- What We Heard
- Green Building Standards
- Next Steps: Implementation & Incentives





### Background



Appendix "A" to Report CMO19008/HSC19073 Page 1 of 28

# Hamilton CORPORATE CLIMATE CHANGE TASK FORCE



Corporate Goals and Areas of Focus for Climate Change Mitigation and Adaptation

City of Hamilton December 4, 2019

#### **Goal 1:** Buildings

To increase the number of new and existing high performance state-of-the-art buildings that improve energy efficiency and adapt to a changing climate.

#### Community

| High Impact Actions   | Areas of Focus<br>for Further Work  | Department<br>Lead                      | Reporting<br>Timeline              |
|---|---|---|------------------------------------|
|   | Material reuse/recycling associated with demolitions.   | Planning and<br>Economic<br>Development | Initiate: 2020<br>Report: Annually |
|   | Information materials and best<br>practice guidelines related to<br>green building practices.                           | Planning and<br>Economic<br>Development | Initiate: 2020<br>Report: Annually |
| The City will work<br>within its jurisdiction<br>and authority to<br>achieve a high level | Eligibility of climate change-<br>related property improvements<br>as part of existing financial<br>incentive programs. | Planning and<br>Economic<br>Development | Initiate: 2020<br>Report: Annually |
| of environmental<br>performance in<br>future private sector<br>construction.              | Minimum environmental<br>performance requirements for<br>eligibility for existing financial<br>incentive programs.      | Planning and<br>Economic<br>Development | Initiate: 2020<br>Report: Annually |
|   | Development fees and<br>potential fee rebates for green<br>development.   | Planning and<br>Economic<br>Development | Initiate: 2020<br>Report: Annually |
|   | Award/recognition programs for green development.   | Planning and<br>Economic<br>Development | Initiate: 2020<br>Report: Annually |

# HAMILTON'S CLIMATE ACTION STRATEGY

# Hamilton's Climate Action Strategy

Hamilton's Climate Action Strategy is the City's next evolution in the response to the Climate Change Emergency Declaration. Approved in August 2022, there are several actions the City, and broader community, continue to undertake to accelerate Hamilton's transition to a prosperous, equitable, resilient post-carbon City.

Central to environmental sustainability and climate resiliency is changing how the City works and advancing municipal climate policy to make a positive difference on the organization and the community. Hamilton's Climate Action Strategy advances the City's response to the Climate Change Emergency Declaration and consists of two major streams:

Climate Mitigation: reduction of greenhouse gases

**Climate Adaptation:** decreasing impacts and preparing for unavoidable impacts of a changing climate

### **Hamilton's Climate Action Strategy**



#### **Community Energy & Emissions Plan**

The Community Energy and Emissions Plan (CEEP) addresses climate mitigation, that is, the reduction of greenhouse gases.

Page 400 of 50 Hamilton

#### Climate Change Impact Adaptation Plan



#### **Climate Change Impact Adaptation Plan**

The Climate Change Impact Adaptation Plan (CCIAP) addresses climate adaptation, that is, decreasing impacts and preparing for unavoidable impacts of a changing climate.

### Background





#### **Community Energy & Emissions Plan**

The Community Energy and Emissions Plan is a long-term plan to meet Hamilton's future energy needs while improving energy efficiency, reducing greenhouse gas (GHG) emissions and fostering local sustainable and community-supported energy solutions. The plan includes every aspect of city-wide energy use and GHG emissions, from homes to transportation to industry to waste.

In 2019, Council declared a Climate Change Emergency and directed staff to identify and investigate actions to achieve net-zero carbon emissions by 2050. ReCharge Hamilton is a Community Energy and Emissions Plan (CEEP) that lays out a major component of the City's strategy for responding to the climate emergency.

**TRANSFORMATION 2: Transforming Our Buildings** 



### Background

Appendix "A" to Report PED22185 Page 1 of 17

CITY OF HAMILTON

SUSTAINABLE BUILDING AND DEVELOPMENT GUIDELINES PHASE 1 - LOW DENSITY RESIDENTIAL USES

BACKGROUND RESEARCH REPORT



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Page 402 of 507 Hamilton







# **Engagement Overview**

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### **Engagement Overview**



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| Q3 2023                     |  | Q3 – Q4 2023  |                    | Q4 – Q1 2024  | Q2 2024   |
|-----------------------------|--|---|--------------------|---|---|
| Phase 1<br>Initial Planning |  | Phase 2<br>Baseline Review and<br>Early Engagement  |                    | Phase 3<br>Draft Green Building Standard<br>and Checklist Tool  | <b>Phase 4</b><br>Final Green Building<br>Standards and Checklist |
|                             |  | 1 Two in-person focus<br>groups, one with City<br>staff, and a second with<br>City staff, developers<br>and builders, community<br>organizations, and post- |                    | <ul> <li>One virtual workshop with<br/>City staff focused on<br/>implementation of the GBS.</li> <li>One workshop with interested<br/>parties in the development<br/>industry.</li> </ul>                                 | Tool  |
|                             |  | Secondary institutions.   |                    | <ul> <li>4 One virtual public open house.</li> <li>5 A dedicated Engage Hamilton<br/>GBS engagement project<br/>page.</li> <li>6 Two online surveys conducted<br/>on the Engage Hamilton GBS<br/>project page.</li> </ul> |   |
|                             |  | Additional one-on-one mee departments and with differ   | tings w<br>ent sub | ith City staff working in various<br>oject matter expertise   |   |

### **Engagement Highlights**

#### By the numbers



**Dedicated project webpage** on Engage Hamilton **Two** in-person focus groups with City staff, developers, builders, community organizations and postsecondary institutions



**One** virtual workshop with City staff focused on implementation



Page 406 of 507 Hamilton

**One** workshop with interested parties from the development and builder industry



**Two** online surveys conducted through the dedicated project webpage



Various meetings with City staff from various departments and disciplines

**58** participants in the virtual public open house



**120+** participants in the public survey



**1000+** webpage visits

#### **WWH Informed the GBS**

Page 407 of 507



**INCREASING IMPACT ON THE DECISION** 

#### What We Heard



It is important that the GBS is aligned and coordinated with other City-led projects and initiatives to achieve and realize sustainability and climate objectives and targets. The GBS should be inspired by standards for development in other municipalities and best practices for climate resilient and sustainable development, while uniquely tailored to the context in Hamilton. The GBS must balance different priorities for various interested parties including the City, the development industry, community partners, and the public. The metrics must be realistic and achievable to advance the City's sustainability priorities while balancing continued growth and development that contributes to new housing opportunities and employment.

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There are many different environmental related priorities that may be advanced through the GBS, including a focus on clean air and water, climate change adaptation, waste reduction, adaptive re-use, bird-friendly development, dark sky compliance, and drought tolerant and native plant species, among others. Incentivising the GBS is an important consideration for implementation, in particular to achieve the Tier 2 Metrics, which are voluntary. Clarity, simplicity, and flexibility of the GBS is important for effective interpretation, administration, and implementation for both the City and the development industry. The GBS should be regularly reviewed and updated to ensure it remains relevant and responsive to Hamilton's sustainability priorities.



# **Green Building Standard**

ALL REPORT

### **GBS** Overview

- The City-Wide GBS is intended to apply to all site plan and plan of subdivisions applications within the City of Hamilton urban area.
- Compliance with the GBS is expected for all new Part 3 and Part 9 building types, including:
  - Low-Density Residential;
  - Medium and High-Density Residential;
  - Mixed-Use;
  - Institutional;
  - Commercial; and
  - Industrial development.
- Consists of Impact Categories, Performance Requirements and Metrics.
- Includes Tier 1 (mandatory) and Tier 2 (optional) metrics.



Page 410 of 507 Hamilton

### **GBS Impact Categories**

Page 411 of 507

| Energy and<br>Carbon                        | Ecology and<br>Biodiversity | Water                      | Waste<br>Management<br>and Materials           | Community and<br>Urban Design                    |
|---|-----------------------------|----------------------------|--|--|
| Energy Performance                          | Native Species Planting     | Reduced Water Use          | Construction Waste Reduction<br>and Management | Promotion of Public and Active<br>Transportation |
| Embodied Carbon                             | Tree Planting               | Benchmarking and Reporting | Operational Waste Reduction<br>and Management  | Services within<br>Walking Distance              |
| Refrigerant Leakage                         | Bird-Friendly Design        | Water Metering             | Material Reuse                                 | Bicycle Facilities                               |
| Building Resilience                         | Light Pollution             | Stormwater Management      |  | Accessible Design                                |
| On-Site Renewables                          | Climate Positive Design     |                            |  | Urban Agriculture                                |
| District Energy                             |                             |                            |  | Heat Island Effect                               |
| Building Systems<br>Commissioning           |                             |                            |  | Community Sustainability<br>Outreach             |
| Air Tightness Testing                       |                             |                            |  | Celebration of Heritage<br>and Culture           |
| Energy Metering                             |                             |                            |  |  |
| Benchmarking and Reporting                  |                             |                            |  |  |
| Electric Vehicle Charging<br>Infrastructure |                             |                            |  |  |
| E-Bike Charging Infrastructure              |                             |                            |  |  |





#### Purpose

- Provides applicants with necessary information to comply with the GBS
- Informs the public on the specific requirements of the GBS
- Resource for City of Hamilton staff when reviewing GBS Applications

### Example

#### EB3 BIRD-FRIENDLY DESIGN

Intent: To prevent fatal collisions of birds with buildings.

| Item # | Tier   | Applicability | Metrics  | Documentation  | Details   |
|--------|--------|---------------|--|--|---|
| EB3.1  | Tier 1 | All           | <ul> <li>Design in accordance with the guidelines laid out in the Canadian Standards Association's (CSA) Bird-Friendly Building Design Standard A460<sup>1</sup>.</li> <li>Use a combination of Bird-Friendly Design strategies to treat at least 90% of the exterior glazing including transparent railings and barriers) located within the first 16 metres of the building above grade or to the height of the mature tree canopy, whichever is greater. Visual markers on the glass must meet the CSA Bird-Friendly Building Design Standard A460 guidelines<sup>1,2</sup>.</li> <li>Where there is glazing adjacent to green roofs and/or other rooftop vegetation, the bird collision mitigation strategy shall be applied to a height of 4 m from the surface of the green roof or the height of the adjacent mature vegetation, whichever is greater.</li> <li>Eliminate all fly-through effects (e.g., glass corners, parallel glass) and other traps from building design or use specified bird-safe glass or integrated protection measures.</li> </ul> | <ul> <li>SPA Submission</li> <li>Elevation drawings demonstrating the location of bird-friendly strategies and calculations demonstrating metric requirements will be achieved.</li> <li>Details or specifications and drawings indicating treated area, type of treatment, density of visual markers, etc.</li> </ul> | <ol> <li>Refer to the <u>CSA Bird-Friendly Design Standard</u><br/><u>A460</u> for detailed requirements.</li> <li>Bird-Friendly Design Strategies may include:         <ul> <li>Visual patterns on glass</li> <li>Visual markers provided on the glass of<br/>proposed buildings with spacing no greater<br/>than 50 millimeters by 50 millimeters</li> <li>Window films</li> <li>Fenestration patterns</li> </ul> </li> <li>In April 2022, the City of Hamilton became the 6<sup>th</sup><br/>certified <u>Bird Friendly City</u> in Canada. As part of<br/>this commitment, the City has as taken steps to<br/>reduce threats to wild birds, conserve bird habitat,<br/>and educate the public about birds.</li> </ol> |
| EB3.2  | Tier 1 | All           | <ul> <li>Ground-level ventilation grates have a<br/>porosity of less than 20 mm X 20 mm (or 10<br/>mm X 40 mm).</li> </ul>   | <ul> <li>SPA Submission</li> <li>Site plan, or other documentation indicating the location and porosity of any ground-level ventilation grates.</li> </ul>   |   |

Page 413 of 507

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#### **Item #:** For quick reference to specific requirement

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|--------|--------|---------------|--|--|---|
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#### **Tier:** Tier 1 (Mandatory) or Tier 2 (Optional)

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Applicability: indicates development types required to meet specific metric (Part 3, Part 9, or All)

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#### Metrics: complete description of a compliance

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**Documentation:** submittal to be provided at Draft Plan of Subdivision, Site Plan or Post-Construction

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Details: guidance and links to external resources and related City of Hamilton references

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## Green Building Standard Checklist Example

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#### City of Hamilton Green Building Standards CHECKLIST

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#### **Purpose**

- Applicant to complete with information to demonstrate compliance with the GBS
- Support City of Hamilton staff when reviewing for compliance with GBS Applications

### **Green Building Standard Checklist**



**Met:** applicant to indicate if they met the requirements (Y/N) or if it is not applicable (N/A)

| Item  | Tier   | Applicability | Metrics   | Me | t | Documentation   |                                 | Comments                       |
|-------|--------|---------------|---|----|---|---|---------------------------------|--------------------------------|
| #     |        |               |   |    |   | SPA Submission  | Post Construction<br>Submission | (Description of<br>Compliance) |
| EC2.1 | Tier 1 | Part 9        | <ul> <li>Conduct a Materials Emissions<br/>Assessment using BEAM (Building<br/>Emissions Accounting for Materials<br/>tool), or an equivalent tool, to<br/>measure A1-A3, stage emissions<br/>for all structural, enclosure, and<br/>major finishes (cladding, flooring,<br/>ceilings, interior wall sheathing).</li> </ul> | -  | Ŧ | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used<br>and the estimated total<br>embodied carbon emissions<br>of these materials.  |                                 |                                |
| EC2.2 | Tier 1 | Part 3        | <ul> <li>Conduct a whole building life cycle<br/>assessment (LCA) of the building's<br/>structure and envelope in<br/>accordance with the CaGBC Zero<br/>Carbon Building Standard v3<br/>methodology. Report embodied<br/>carbon for the following life cycle<br/>stages: A1-A5, B1-B5, and C1-C4.</li> </ul>               | -  | Ŧ | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used<br>and the estimated total<br>embodied carbon emissions<br>of these materials.  |                                 |                                |
| EC2.3 | Tier 2 | All           | <ul> <li>Demonstrate a minimum 5%<br/>reduction in embodied carbon<br/>compared to a baseline building.</li> </ul>  | -  | Ŧ | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used,<br>the estimated total<br>embodied carbon emissions<br>of these materials, and the<br>achieved embodied<br>reduction compared to a<br>baseline building. |                                 |                                |

### **Green Building Standard Checklist**

**Documentation:** check box for each required submittal to be provided at Draft Plan of Subdivision, Site Plan or Post-Construction

| Item  | Tier   | Applicability | Metrics   | Met | Documentation   |                                 | Comments                       |
|-------|--------|---------------|---|-----|---|---------------------------------|--------------------------------|
| #     |        |               |   |     | SPA Submission  | Post Construction<br>Submission | (Description of<br>Compliance) |
| EC2.1 | Tier 1 | Part 9        | <ul> <li>Conduct a Materials Emissions<br/>Assessment using BEAM (Building<br/>Emissions Accounting for Materials<br/>tool), or an equivalent tool, to<br/>measure A1-A3, stage emissions<br/>for all structural, enclosure, and<br/>major finishes (cladding, flooring,<br/>ceilings, interior wall sheathing).</li> </ul> | -   | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used<br>and the estimated total<br>embodied carbon emissions<br>of these materials.  |                                 |                                |
| EC2.2 | Tier 1 | Part 3        | <ul> <li>Conduct a whole building life cycle<br/>assessment (LCA) of the building's<br/>structure and envelope in<br/>accordance with the CaGBC Zero<br/>Carbon Building Standard v3<br/>methodology. Report embodied<br/>carbon for the following life cycle<br/>stages: A1-A5, B1-B5, and C1-C4.</li> </ul>               | -   | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used<br>and the estimated total<br>embodied carbon emissions<br>of these materials.  |                                 |                                |
| EC2.3 | Tier 2 | All           | <ul> <li>Demonstrate a minimum 5%<br/>reduction in embodied carbon<br/>compared to a baseline building.</li> </ul>  |     | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used,<br>the estimated total<br>embodied carbon emissions<br>of these materials, and the<br>achieved embodied<br>reduction compared to a<br>baseline building. |                                 |                                |

#### **Green Building Standard Checklist**



**Comments:** open text space for applicant to provide a brief description of compliance

|       |        |               |   |    |    |   |                                 | •  |
|-------|--------|---------------|---|----|----|---|---------------------------------|--|
| Item  | Tier   | Applicability | Metrics   | Me | et | Documentation   |                                 | Comments<br>(Description of<br>Compliance) |
| #     |        |               |   |    |    | SPA Submission  | Post Construction<br>Submission |  |
| EC2.1 | Tier 1 | Part 9        | <ul> <li>Conduct a Materials Emissions<br/>Assessment using BEAM (Building<br/>Emissions Accounting for Materials<br/>tool), or an equivalent tool, to<br/>measure A1-A3, stage emissions<br/>for all structural, enclosure, and<br/>major finishes (cladding, flooring,<br/>ceilings, interior wall sheathing).</li> </ul> | -  | •  | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used<br>and the estimated total<br>embodied carbon emissions<br>of these materials.  |                                 |  |
| EC2.2 | Tier 1 | Part 3        | <ul> <li>Conduct a whole building life cycle<br/>assessment (LCA) of the building's<br/>structure and envelope in<br/>accordance with the CaGBC Zero<br/>Carbon Building Standard v3<br/>methodology. Report embodied<br/>carbon for the following life cycle<br/>stages: A1-A5, B1-B5, and C1-C4.</li> </ul>               | -  | •  | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used<br>and the estimated total<br>embodied carbon emissions<br>of these materials.  |                                 |  |
| EC2.3 | Tier 2 | All           | <ul> <li>Demonstrate a minimum 5%<br/>reduction in embodied carbon<br/>compared to a baseline building.</li> </ul>  | -  | +  | An Embodied Carbon report<br>declaring the materials that<br>are anticipated to be used,<br>the estimated total<br>embodied carbon emissions<br>of these materials, and the<br>achieved embodied<br>reduction compared to a<br>baseline building. |                                 |  |



# Next Steps: Implementation & Incentives

### **Next Steps: Implementation & Incentives**

In 2025 staff will return to Planning Committee with a plan for implementation.



Conversations with interested parties and staff will continue to inform the implementation plan.



A 2 year 'pilot' period will act as a period of increased monitoring to inform updates to the implementation process and the Green Building Standards.



Page 425 of 50

Incentives will be explored through the implementation plan process.

Page 426 of 507



# **THANK YOU FOR ATTENDING**

#### THE CITY OF HAMILTON PLANNING COMMITTEE

**PLANNING & ECONOMIC DEVELOPMENT DEPARTMENT** 



#### CITY OF HAMILTON PLANNING AND ECONOMIC DEVELOPMENT DEPARTMENT Growth Management Division

| TO:                | Chair and Members<br>Planning Committee  |  |  |  |
|--------------------|--|--|--|--|
| COMMITTEE DATE:    | October 1, 2024  |  |  |  |
| SUBJECT/REPORT NO: | Green Standards and Guidelines for Site Servicing (PED24102) (City Wide)                                     |  |  |  |
| WARD(S) AFFECTED:  | City Wide  |  |  |  |
| PREPARED BY:       | Mark Hartley (905) 546-2424 Ext. 7661  |  |  |  |
| SUBMITTED BY:      | Tony Sergi<br>Director and Senior Advisor – Strategic Growth<br>Planning and Economic Development Department |  |  |  |
| SIGNATURE:         | A.L  |  |  |  |

#### RECOMMENDATIONS

- (a) That Appendix "A" to Report PED24102 entitled City of Hamilton Green Standards and Guidelines for Site Servicing be adopted and be incorporated into the Comprehensive Development Guidelines and Financial Policy Manual;
- (b) That the General Manager of Planning and Economic Development, or designate, be authorized to revise and update the Green Standards and Guidelines for Site Servicing as may be required from time to time, as technical initiatives, standards, design criteria, and guidelines are developed and completed across other City departments and both Federally, and Provincially;
- (c) That the Green Standards and Guidelines for Site Servicing included in Appendix "A" of Report PED24102 be applied to all new Site Plan applications received after January 1, 2025;
- (d) That the General Manager of Planning and Economic Development, or designate, be authorized to approve exceptions to requirements of the Green Standards and Guidelines for Site Servicing if an Applicant can demonstrate that said requirements cannot be achieved due to physical and/or technical constraints.

#### SUBJECT: Green Standards and Guidelines for Site Servicing (PED24102) (City Wide) – Page 2 of 10

#### **EXECUTIVE SUMMARY**

Stormwater management in Ontario has continually progressed over the last few decades with the most recent development in 2022 with the release of the Province's Draft Low Impact Development Stormwater Management Guidance Manual which emphasizes the importance of controlling stormwater runoff at the source using better site design, retention practices, and filtration practices.

Referred to as source controls, their importance and benefit to the community is echoed by Council's desire to improve the local environment while supporting development and to further advance its goals with respect to initiatives such as improved watershed management, climate change adaption, and biodiversity.

To address how the City could emphasize the use of source controls as a means to achieve its goals, Growth Management staff retained a consultant to report on the current "state of the stormwater industry" with respect to source controls and to prepare a framework for a set of City-focused source-control stormwater guidelines which would complement the recently published Provincial guidance manual.

The consultant assignment resulted in preparation of the Green Standards and Guidelines Report from which staff has prepared a stand-alone document entitled "Green Standards and Guidelines for Site Servicing" included as Appendix "A" to Report PED24102, intended to be used by the development community and Growth Management staff in conjunction with the City's existing standards for assessing requirements for quantity and quality treatment of stormwater at the source for new development subject to Site Plan control.

The proposed City of Hamilton Green Standards and Guidelines for Site Servicing builds on both City of Hamilton best practices for stormwater management and the Province's Draft Low Impact Development Stormwater Management Guidance Manual, while providing an additional water quality design criterion. They are also consistent with the City of Hamilton Storm Drainage Policy as well as with the Province's Stormwater Management Planning and Design Manual (Ministry of the Environment, 2003).

The recommendations provided through the Green Standards and Guidelines Report and to be implemented through the Green Standards and Guidelines for Site Servicing are supportive of growth and development in the City of Hamilton as well as providing consistent expectation, resiliency, and a best management practices approach for stormwater management on private and publicly-owned lands.

The Green Standards and Guidelines are recommended to form part of the City's Comprehensive Development Guidelines for Site Servicing and will be implemented

#### SUBJECT: Green Standards and Guidelines for Site Servicing (PED24102) (City Wide) – Page 3 of 10

through the review of Site Plan applications received on or after January 1, 2025 to provide for a four month transition period.

#### Alternatives for Consideration – Page 10

#### FINANCIAL – STAFFING – LEGAL IMPLICATIONS

- Financial: At the proponent's cost, private and public developments will be required to complete a full technical evaluation to assess and implement opportunities for the appropriate use of Low Impact Development features including green infrastructure as part of the overall site design including construction and maintenance.
- Staffing: As part of the implementation of the proposed standards and guidelines, Development Engineering Approval staff in Growth Management Division will receive the appropriate training to manage requirements of the new standards applicable to Site Plan applications.
- Legal: Not Applicable

#### HISTORICAL BACKGROUND

Stormwater management in Ontario has continually progressed in the last few decades in an effort to protect public health and safety, prevent property damage and improve the water quality of Ontario's lakes and rivers. Recent Provincial guidance has directed efforts to focus on managing stormwater at the source with the release of the Provincial Policy Statement in 2020 and in 2022 with the Draft Low Impact Development Stormwater Management Guidance Manual.

City of Hamilton staff have been providing technical review on development applications involving stormwater management since the introduction of Provincial planning and design guidance documents, and the City published its own "Storm Drainage Policy" in 2004, the "Eco-Industrial Design Guidelines – Airport Employment Growth District" in 2010, and "Innovative Stormwater Source Control Policy for Industrial, Commercial and Institutional Land Uses Policy" in 2013.

In keeping with Council's desire to improve the local environment while supporting development, the following key initiatives are either underway or have been completed including:

- Climate Change Impact Adaptation Plan 2022;
- Watershed Action Plan (PW19008(u)) to be completed in 2024;

### SUBJECT: Green Standards and Guidelines for Site Servicing (PED24102) (City Wide) – Page 4 of 10

- Chedoke Creek Remediation 2023;
- Biodiversity Action Plan (PED21065(d)/PW24040) 2024; and,
- Hamilton Green Building Standards (PED24114) 2024.

#### POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

The proposed Green Standards and Guidelines for Site Servicing supports various Provincial guidelines: Stormwater Management Planning and Design Manual (Ministry of the Environment, 2003), Low Impact Development Stormwater Management Guidance Manual – Draft (Ministry of the Environment, Conservation and Parks, 2022) as well as the City's own stormwater policy (Stormwater Drainage Policy, 2004).

#### **RELEVANT CONSULTATION**

The proposed guidelines have been created with the input and collaboration of internal staff from Growth Management, Planning, Environmental Services, Transportation, and Hamilton Water divisions and external agencies including area conservation authorities, the Royal Botanical Gardens and the West End Home Builder's Association. Consultation included meetings in the form of presentations and open Questions and Answer Periods followed by email correspondence. Comments and responses from the consultant are provided in Appendix "D" of the Green Standards and Guidelines Report.

#### ANALYSIS AND RATIONALE FOR RECOMMENDATION

#### Provincial Stormwater Management Guidance

The primary provincial guidance document for stormwater management planning and design was published in 2003 and is entitled "Stormwater Management Planning and Design Manual (Ministry of the Environment, 2003)". Despite the evolution of stormwater management over the last few decades, it remains the industry standard. Recently, the Province initiated an effort to update part of the 2003 manual, namely the design criteria for lot level controls, otherwise known as source-controls. This work culminated with the publication of a second guidance manual entitled "Low Impact Development Stormwater Management Guidance Manual – Draft (Ministry of the Environment, Conservation and Parks, 2022)".

The Ministry's draft guidance manual stipulates a single source-control criteria referred to as the Runoff Volume Control Target. This target is based upon the local 90<sup>th</sup> percentile rain event<sup>2</sup>, measured in millimetres and its magnitude varies across the

<sup>&</sup>lt;sup>1</sup> The 90<sup>th</sup> percentile event refers to the volume of rainfall that is not exceeded in 90% of all runoffproducing rainfall events. In other words, in 90% of rainfall events, the runoff volume will be less than that of the 90<sup>th</sup> percentile event.

### SUBJECT: Green Standards and Guidelines for Site Servicing (PED24102) (City Wide) – Page 5 of 10

province, ranging from 23 to 32 millimetres of rainfall. Specifically for the City of Hamilton the target is 29 millimetres. This means that from the Province's perspective, individual development sites would be expected to manage the 29 millimetre rain event by using Better Site Design, retention practices, and filtration practices and conventional treatment. While currently there is not a legislative requirement to meet the 90<sup>th</sup> percentile target, the Provincial guidance manuals (2003 and 2022) will be used as a baseline reference in the review of stormwater management applications for approval under Section 53 of the Ontario Water Resources Act as administered by the Ministry of the Environment, Conservation and Parks.

The Runoff Volume Control Target does not change water quantity control requirements related to flood control or erosion control identified through watershed, subwatershed, stormwater management / master drainage plans completed following the Municipal Class Environmental Assessment Master Planning process.

Refer to Appendix "B" to Report PED24102 for Provincial guidance for applying the Runoff Volume Control Target hierarchy.

For comparison, based on Hamilton's current practice for stormwater management, the Province's proposed Runoff Volume Control Target of 29 millimetres is conservative and reflect Hamilton's rainfall intensity data given that the smallest rainfall event used for stormwater management designs in the City as recorded at the Hamilton Airport ranges from 34 millimetres (short duration event) to 51 millimetres (long duration event).

Better Site Design comprises land use practices that preserve natural areas, implement site reforestation/landscape efforts, adopt open space design principles and incorporate innovative best practices that aim to improve management of rainfall at the source. Retention practices reduce runoff volume at the source and include practices that infiltrate, evapotranspire or harvest and reuse stormwater runoff where practicable. Filtration practices may reduce some runoff volume and provide full or partial water quality treatment at the site by allowing the stormwater runoff to pass through various types of filtration media.

#### **City of Hamilton Current Practice and Future Needs**

The City of Hamilton continues to develop at a rapid pace, with projections to 2051 exceeding 820,000 people<sup>3</sup>. This amount of development (new greenfield and redevelopment) requires careful management of stormwater runoff from the impacts of

<sup>&</sup>lt;sup>2</sup> Growing Hamilton – Planning for New Communities (Engage Hamilton)

#### SUBJECT: Green Standards and Guidelines for Site Servicing (PED24102) (City Wide) – Page 6 of 10

urbanization (impervious / hard surfaces) on the natural environment and public safety. Further, climate change is predicted to exacerbate these impacts.

The City's current standard stormwater management requirements in relation to flooding, water quality, erosion and water balance for development applications relies on the City's Stormwater Drainage Policy (2004) and Comprehensive Development Guidelines (2019), and the Provincial Stormwater Management Planning and Design Manual (2003).

Considerable effort is invested by developers, consultants and City staff in designing, reviewing, approving, constructing and maintaining stormwater management systems. These systems are complex and comprise many elements including, but not limited to, major and minor systems, source-controls, catch basins, curbs, gutters and storm sewers (conveyance) and stormwater ponds (end-of-pipe). These features are designed and built to function in such a way as to reduce flooding, to minimize water quality and erosion impacts to local rivers and streams (final receivers of stormwater runoff) and to restore the natural water balance. One aspect of this design process is to evaluate the runoff generated by specified rainfall events (measured in millimetres) from a site under pre-development and post-development conditions. Given the change in land use associated with development the post-development peak flows are most often, if not always, higher than the pre-development peak flows. Stormwater design standards requires that the post-development peak flows must be controlled to match the pre-development peak flows.

Notwithstanding these current practices and in light of the Province's most recent guidance, staff has identified a need to manage source-controls more comprehensively and systematically, while also acknowledging the need for the continued use of traditional end-of-pipe solutions.

In order to address this need, staff in Growth Management – Infrastructure Planning engaged a consultant to prepare a comprehensive assessment of the current "state of the stormwater industry" with respect to source controls and a proposed set of City focused guidelines (herein referred to as the Green Standards and Guidelines for Site Servicing).

#### **Consultant's Report**

The Green Standards and Guidelines Report prepared by the consultant included the following content:

1. **Review of Legislation & Industry Best Practices**: This section provided the legislative framework for Stormwater Management Guidelines preparation and outlines the Best Practices being implemented across various municipalities (i.e., Ontario, Canada, globally). Through this review of international resources, it was
## SUBJECT: Green Standards and Guidelines for Site Servicing (PED24102) (City Wide) – Page 7 of 10

found that several government agencies have robust Low Impact Development Guidance material, including but not limited to:

- a. Details regarding permitting / City review processes;
- b. Flow charts / guidance related to applicable stormwater management criteria and how proponents can determine their respective site requirements;
- c. Description and check-list of hierarchical approach required for stormwater management;
- d. Long-list of stormwater management practices and Low Impact Development Best Management Practices for review and screening;
- e. Detailed screening processes for the selection and implementation of Low Impact Development Best Management Practices;
- f. Fact sheets, design templates, drafting standards, etc. for each respective Low Impact Development Best Management Practice;
- g. Operations, Maintenance and Monitoring guidebooks for each respective Low Impact Development Best Management Practice, and information related to compliance reporting;
- h. Life-cycle costing and activity details to be implemented under private ownership; and,
- i. Live websites to provides updates to latest information.
- 2. **On-Site Retention Criteria**: In addition to the elements of Low Impact Development Best Management Practices design highlighted above, a summary was prepared identifying jurisdictions (Ontario, Nova Scotia, British Columbia, Alberta, Quebec, United States) which have minimum on-site retention criteria requirements. These values ranged from, in Ontario, 5 millimetres (Niagara Region, Barrie, Mississauga and Brampton) to 12.5 millimetres (Kitchener).
- 3. **Hamilton Today**: This section provided an overview of the watershed systems across the City of Hamilton and outlines the Stormwater Management criteria currently being applied based upon existing guidelines / study findings.
- 4. **Development of Green Standards and Guidelines Goals & Objectives**: This section described the process followed for envisioning the Green Standards and Guidelines, and the associated Goals and Objectives being achieved through this process.
- 5. **Hamilton Retention Criteria Framework**: This section established the framework for following a hierarchical approach and outlines the specific targets developed for the City of Hamilton. This section also outlines case studies which demonstrate the application of this criteria.
- 6. **Review of Low Impact Development Best Management Practices**: This section summarized a long-list of Low Impact Development Best Management Practices and

## SUBJECT: Green Standards and Guidelines for Site Servicing (PED24102) (City Wide) – Page 8 of 10

describes functional / land use considerations and outlined preliminary design guidance for each practice.

The following goals were developed, after detailed review of the background information summarized above, to prepare the Green Standards and Guidelines for Site Servicing:

- Goal 1: Protect, improve or restore the quality and quantity of water;
- Goal 2: Create sustainable and resilient communities;
- Goal 3: Build liveable, attractive and economically prosperous communities; and,
- Goal 4: Support effective implementation of the Green Standards and Guidelines for Site Servicing.

#### **City of Hamilton Proposed Criteria**

In consideration of the Province's guidance concerning source-controls and better site design, retention practices, and filtration practices, the City is proposing the Green Standards and Guidelines for Site Servicing to establish <u>minimum retention</u> requirements, herein referred to as the Water Quality Retention Target in order to help achieve Council's goals with respect to improving water quality, climate change adaption, and biodiversity. The minimum Water Quality Retention Target enhances Hamilton's current standard stormwater management requirements for source controls by introducing a minimum target to be retained at source using acceptable Best Management Practices. Additional detail with respect to Low Impact Development practices related to the Water Quality Retention Target can be found in the Green Standards and Guidelines Report prepared by the consultant.

Applying a Water Quality Retention Target builds on the Ministry's draft guidance manual and is consistent with the approaches taken by other neighbouring municipalities in southern Ontario. It is expected that the proponent prioritizes the minimum Water Quality Retention Target followed by addressing the Runoff Volume Control Target using the flowchart included in the Draft 2022 Guidance Manual and attached to this report as Appendix B. The stormwater management design shall achieve the targets in Table 1 (below) to the <u>maximum extent possible</u>. If the design is not able to achieve these targets due, for example, to physical and/or technical constraints then an exception may be considered. Accordingly, any exception must be supported by detailed documentation submitted by a professional engineer to the satisfaction of technical review staff.

The proposed Water Quality Retention Target included in this report as Table 1 below considers three factors when deciding the magnitude of the retention target, namely: i) is local drainage serviced by a combined or separate sewer system; ii) is the site within an area for which a subwatershed study or master drainage plan has been prepared; and, iii) is the size greater than or less than 0.5 hectares. Depending on the responses to these factors the Water Quality Retention Target will be either 2.5 millimetres, 5.0 millimetres or 10.0 millimetres. Developments subject to Site Plan control will be

## SUBJECT: Green Standards and Guidelines for Site Servicing (PED24102) (City Wide) – Page 9 of 10

required to achieve this target by using Low Impact Development Best Management Practices that are surface-based and incorporate filtration.

The Green Standards and Guidelines Report was used by City staff to prepare a standalone document entitled the "Green Standards and Guidelines for Site Servicing" included as Appendix "A" to Report PED24102. The latter being considered a more concise and functional document to be used by land development consultants and Development Engineering staff when preparing and reviewing Site Plan applications. The proposed guidelines are intended to be used by the development community and Growth Management staff in conjunction with the City's existing standards for assessing requirements for quantity and quality treatment of stormwater at the source for new development subject to Site Plan control.

The recommendations provided through the Green Standards and Guidelines Report are supportive of growth and development in the City of Hamilton as well as providing a consistent approach to the challenges of stormwater management for private developers. The proposed Green Standards and Guidelines for Site Servicing are consistent with the City of Hamilton Stormwater Drainage Policy (2004) as well as the Province's Stormwater Management Guidelines (Ministry of the Environment, 2003, Ministry of the Environment, Conservation and Parks, 2022).

| City of Hamilton Criteria |                     |                |                    |   | Provincial<br>Criteria               |
|---------------------------|---------------------|----------------|--------------------|---|--------------------------------------|
| Sewershed<br>Type         | Subwatershed Study? | Site Size (ha) | Better Site Design | Water Quality<br>Retention Target<br>(mm) | Runoff Control<br>Volume Target (mm) |
|                           | Yes                 | > 0.5          | Yes                | 5.0 <sup>1</sup>                          | 29 <sup>2,3</sup>                    |
| Combined                  |                     | < 0.5          | Yes                | 2.5 <sup>1</sup>                          |                                      |
| Combined                  | No                  | > 0.5          | Yes                | 5.0                                       |                                      |
|                           |                     | < 0.5          | Yes                | 2.5                                       |                                      |
| Separated                 | Yes                 | > 0.5          | Yes                | 10.0 <sup>1</sup>                         |                                      |
|                           |                     | < 0.5          | Yes                | 5.0 <sup>1</sup>                          |                                      |
|                           | No                  | > 0.5          | Yes                | 10.0                                      |                                      |
|                           |                     | < 0.5          | Yes                | 5.0                                       |                                      |

**Table 1**: Summary of Hamilton Specific Criteria (Water Quality Retention Target)

OUR Vision: To be the best place to raise a child and age successfully. OUR Mission: To provide high quality cost conscious public services that contribute to a healthy, safe and prosperous community, in a sustainable manner. OUR Culture: Collective Ownership, Steadfast Integrity, Courageous Change, Sensational Service, Engaged Empowered Employees.

## SUBJECT: Green Standards and Guidelines for Site Servicing (PED24102) (City Wide) – Page 10 of 10

- Note 1 If the Subwatershed Study source control criteria does not incorporate a water quality component and is less than the Water Quality Retention Target, then the Water Quality Retention Target is to be achieved.
- Note <sup>2</sup> The 29 millimetres Runoff Control Volume Target is to be achieved by using better site design, retention practices, filtration practices and conventional treatment to the maximum extent possible.
- Note 3 The Runoff Volume Control Target includes the Water Quality Retention Target.

Other related City of Hamilton green initiatives directly related to this report include:

- Climate Change Impact Adaptation Plan 2022;
- Watershed Action Plan (PW19008(u)) to be complete in 2024;
- Chedoke Creek Remediation 2023;
- Biodiversity Action Plan (PED21065(d)/PW24040) 2024; and,
- Hamilton Green Building Standards (PED24114) 2024.

#### ALTERNATIVES FOR CONSIDERATION

Should Council not support implementation of the Green Standards and Guidelines for Site Servicing then Site Plan applications will be reviewed by staff using currently approved Provincial and City of Hamilton stormwater guidelines. Accordingly, the stormwater management plans associated with these development applications may not meet desired source-control design criteria and further, not support Council's priority to protect the City's unique natural landscape and waterways and to mitigate the impacts of climate change

#### APPENDICES AND SCHEDULES ATTACHED

Appendix "A" to Report PED24102 – Draft City of Hamilton Green Standards and Guidelines for Site Servicing Appendix "B" to Report PED24102 – Province's Guidance for Applying the Runoff Volume Control Target Hierarchy



#### Green Standards and Guidelines for Site Servicing (Stormwater) (DRAFT)

#### 1.0 INTRODUCTION

#### 1.1 Purpose of This Guideline

Stormwater management in Ontario has continually progressed in the last few decades in an effort to protect public health and safety, prevent property damage and improve the water quality of Ontario's lakes and rivers. Recent Provincial guidance has directed efforts to focus on managing stormwater at the source with the release of the Provincial Policy Statement in 2020 and in 2022 with the Draft Low Impact Development Stormwater Management Guidance Manual.

City of Hamilton staff have been providing technical review on development applications involving stormwater management since the introduction of Provincial planning and design guidance documents, and the City published its own "Storm Drainage Policy" in 2004, the "Eco-Industrial Design Guidelines – Airport Employment Growth District" in 2010, and "Innovative Stormwater Source Control Policy for Industrial, Commercial and Institutional Land Uses Policy" in 2013.

In keeping with Council's priority "to protect our unique natural landscape and waterways and to mitigate the impacts of climate change"<sup>1</sup> staff have identified a need to manage the control of stormwater runoff on-site more comprehensively and systematically, while also acknowledging the need for the continued use of traditional end-of-pipe solutions.

In order to address this need, staff in Growth Management – Infrastructure Planning engaged a consultant to prepare a comprehensive assessment of the current "state of the stormwater industry" with respect to source controls and a proposed set of City focused guidelines (herein referred to as the Green Standards and Guidelines for Site Servicing (Storrmwater) or GSG). A summary of this review is provided in the WSP report (2023). The development of the GSG has also included various case study examples within the City to provide insights into current planning of Low Impact Development (LID) practices in comparison to future requirements under the guidance within the GSG.

#### 1.2 Green Infrastructure and Low Impact Development (LID)

To assist in the utility of these guidelines, it was considered important to clearly articulate the understanding around the fundamental terms used to describe various forms of similar but distinct concepts when describing low impact development, green infrastructure, and natural infrastructure / assets. The definitions which follow outline the

<sup>&</sup>lt;sup>1</sup> General Issues Committee, September 20 2023 (CM23020)– 2022-2026 Council Priorities

#### Appendix "A" to Report PED24102 Page 2 of 25

differences in these terms and should be considered by the users of these guidelines when interpreting the direction accordingly:

Green Infrastructure (GI):

• Both natural and human-made elements that provide ecological and hydrological functions and processes. GI can include components such as natural heritage features and systems, parklands, stormwater management systems, street trees, urban forests, natural channels, permeable surfaces, and green roofs.

Natural Infrastructure / Assets:

• The term "natural infrastructure" refers to naturally occurring landscape features and/or nature-based solutions that promote, use, restore or emulate natural ecological processes (i.e., wetlands, forests, parks, etc.).

Low Impact Development (LID):

- Stormwater management approach that seeks to manage precipitation at source through better site design and use of built LID practices.
- Typically includes a suite of site design strategies <u>to mimic the area's natural</u> <u>hydrology</u> through stormwater infiltration, evapotranspiration, rainwater harvesting, filtration, and detention.
- LID practices can include those which are "enhanced assets" such as bio-swales, rain gardens, green roofs, etc., as well as "engineered assets" such as permeable pavement, exfiltration systems, etc. LID practices often employ vegetation and soil in their design, however not always, and the specific form may vary considering local conditions and community character.

A graphic prepared by Green Infrastructure Ontario, shown in **Figure 1**, illustrates the relationship amongst the above three definitions.



#### Appendix "A" to Report PED24102 Page 3 of 25

**Figure 1**. An illustration of how green infrastructure, natural infrastructure and low impact development best management practices relate to one another (Source: Green Infrastructure Ontario Coalition (2024)).

In summary, <u>LID practices</u> are man-made measures to off-set the impacts of development, while <u>natural infrastructure</u> considers the water management services provided by natural features or nature-based solutions. <u>Green Infrastructure</u> considers both concepts and embodies these into a more holistic term.

#### 2.0 Green Standards and Guidelines Report

The Green Standards and Guidelines Report prepared by the consultant WSP includes the following content:

- 1. **Review of Legislation & Industry Best Practices**: This section provided the legislative framework for Stormwater Management Guidelines preparation and outlines the Best Practices being implemented across various municipalities (i.e., Ontario, Canada, globally). Through this review of international resources, it was found that several government agencies have robust Low Impact Development Guidance material, including but not limited to:
  - a. Details regarding permitting / City review processes,
  - Flow charts / guidance related to applicable stormwater management criteria and how proponents can determine their respective site requirements,
  - c. Description and check-list of hierarchical approach required for stormwater management,
  - d. Long-list of stormwater management practices and Low Impact Development Best Management Practices for review and screening,
  - e. Detailed screening processes for the selection and implementation of Low Impact Development Best Management Practices
  - f. Fact sheets, design templates, drafting standards, etc. for each respective Low Impact Development Best Management Practice
  - g. Operations, Maintenance and Monitoring guidebooks for each respective Low Impact Development Best Management Practice, and information related to compliance reporting
  - h. Life-cycle costing and activity details to be implemented under private ownership
  - i. Live websites to provides updates to latest information.
- On-Site Retention Criteria: In addition to the elements of Low Impact Development Best Management Practices design highlighted above, a summary was prepared identifying jurisdictions (Ontario, Nova Scotia, British Columbia, Alberta, Quebec, United States) which have minimum on-site retention criteria requirements. These values ranged from, in Ontario, 5 millimetres (Niagara Region, Barrie, Mississauga and Brampton) to 12.5 millimetres (Kitchener).
- 3. **Hamilton Today**: This section provided an overview of the watershed systems across the City of Hamilton and outlines the Stormwater Management criteria currently being applied based upon existing guidelines / study findings.

- 4. **Development of GSG Goals & Objectives**: This section described the process followed for envisioning the GSG, and the associated Goals and Objectives being achieved through this process.
- 5. **Hamilton Retention Criteria Framework**: This section established the framework for following a hierarchical approach and outlines the specific targets developed for the City of Hamilton. This section also outlines case studies which demonstrate the application of this criteria.
- 6. **Review of LID BMP Practices**: This section summarized a long-list of LID BMPs, described functional / land use considerations and outlined preliminary design guidance for each practice.

Four goals were developed, after detailed review of the background information summarized above, to prepare the Green Standards and Guidelines for Site Servicing. These goals are discussed in more detail below (Section 2).

#### 1.4 Comprehensive Development Guideline (Hamilton 2019)

The Green Standards and Guidelines for Site Servicing should be considered as accompanying and fully supporting the CDG including any future updates.

#### 1.5 Relationship to Other City Guidelines & Related Green Initiatives

Other related City of Hamilton green initiatives directly related to this report include: 1. Stormwater Master Plan (City-wide) (May 2007)

- Water, Wastewater and Stormwater Master Plan (in progress, will supersede May 2007 Stormwater Management Master Plan)
- 3. Climate Change Impact Adaptation Plan (2022)
- 4. Watershed Action Plan (in progress)
- 5. Biodiversity Action Plan (Draft, April 2023)
- 6. Complete Streets Design Manual (June 2022)
- 7. Hamilton Green Building Standards (currently being developed)

Further information regarding selected initiatives and accompanying actions are provided in **Appendix A**.

#### 2.0 GSG GOALS & OBJECTIVES

#### 2.1 Developing the GSG Goals & Objectives

In the context of the GSG, "Goals" represent the aspirational outcomes established for the GSG, while "Objectives" represent the supporting actions or outcomes necessary to achieve those goals. Goals and Objectives have been developed for the Study to inform the contents of the GSG, as well as inform stormwater management within the City.

It is important that these goals align with all relevant policies and plans, as well as reflect local priorities and existing conditions. Accordingly, the following provincial, municipal and conservation authority guidance were reviewed:

- 1. Provincial
  - Provincial Policy Statement

#### Appendix "A" to Report PED24102 Page 5 of 25

- Growth Plan
- Niagara Escarpment Plan
- Draft LID SWM Guidance Manual
- 2. Municipal
  - Urban & Rural Official Plan
  - Hamilton Climate Change Impact Adaptation Plan
  - Comprehensive Development Guidelines and Financial Policies Manual
- 3. Conservation Authority Documents
- 4. City of Hamilton Documents (e.g., Subwatershed Studies, Master Drainage Plans)

#### 2.1 GSG Goals and Objectives

After review of the above noted policies and plans, the development of the GSG goals and objectives considered four themes:

- 1. Water quality and water quantity
- 2. Sustainability
- 3. Community benefits
- 4. Implementation

#### Goal 1: Protect, improve, or restore the quality and quantity of water

- 1.1. Establish minimum capture and treatment criteria, for water balance and water quality, while supporting flood control and erosion control
  - a) Create consistent alignment with criteria identified in existing plans (e.g., stormwater master plans, subwatershed studies, master drainage plans)
  - b) fine criteria for areas within Hamilton where no existing plans are in place
  - c) Maximize the extent of vegetation and pervious surfaces through encouraging green over grey infrastructure
- 1.2. Minimize sediment and erosion during construction
- 1.3. Support an integrated treatment train approach by minimizing stormwater flows and reliance on stormwater ponds, and promoting stormwater best practices including LID and GI

#### Goal 2: Create sustainable and resilient communities

- 1.1. Prepare for the impacts of a changing climate through the effective management of stormwater, including the use of green infrastructure
- 1.2. Site design should integrate, protect, and enhance environmental features and landscapes
- 1.3. Reduce greenhouse gas emissions, the heat island effect and support energy efficient and environment design through LID and GI
- 1.4. Development should work towards the long-term goals of low carbon communities, net-zero communities, and increased resilience to climate change, through maximizing opportunities for the use of GI and appropriate LID

#### Goal 3: Build livable, attractive, and economically prosperous communities

- 1.1. Create attractive public and private spaces
  - a) Visual impacts from infrastructure should be minimized by siting, structural design, colouration and landscape planting and/or vegetation screening
  - b) Promote environmental sustainability through urban design by integrating, protecting, and enhancing environmental features and landscapes through site design
- 1.2. Encourage innovative community design and technologies

#### Goal 4: Support effective implementation of the GSG

- 1.1. Identify technical considerations to support site-specific LID BMP selection (e.g., site size, site conditions, development type)
- 1.2. Demonstrate design guidance / tools through case studies to support development industry application
- 1.3. Provide monitoring and maintenance considerations, including guidance that supports developing a maintenance program that optimizes program resources
- 1.4. Align with Provincial and Municipal policies and guidelines
  - a) Develop requirements for the incorporation of LID and GI into new development and redevelopment projects and consider watershed and landscape scales in the development of plans and objectives.
  - b) Expand rainwater capture (i.e., rain barrels, cisterns, etc.) as an irrigation source for more localized food production (i.e., backyard farming, urban gardens, soft landscapes, etc.)

#### **3.0 PROVINCIAL LID GUIDANCE**

#### 3.1 Background

The primary provincial guidance document for stormwater management planning and design was published in 2003 and is entitled "Stormwater Management Planning and Design Manual (Ministry of the Environment 2003)". Even though stormwater management has evolved over the last few decades, it remains the industry standard in Ontario. Recently, the Province initiated an effort to update part of the 2003 manual, namely the design criteria for lot level controls, otherwise known as source-controls. This work culminated with the publication of a second guidance manual entitled "Low Impact Development Stormwater Management Guidance Manual – Draft (Ministry of the Environment, Conservation and Parks 2022))". The document offers flexible guidance for the implementation of a holistic treatment train approach to stormwater management in Ontario. This approach incorporates source, conveyance, and end-of-pipe controls that are tailored to meet the specific needs of local communities. By emphasizing the preservation of natural hydrology, the guidance aims to enhance the protection and sustainability of water resources as part of the development process. It also promotes a hierarchical approach to implementation, prioritizing better site design practices and pollution prevention, followed by the design and integration of SWM promoting retention/infiltration, LID filtration, and conventional practices.

Several municipalities have already begun its implementation as the approaches described within the Draft LID SWM Guidance Manual are integrated with the new Consolidated Linear Infrastructure (CLI) ECA permission framework to replace the previous Environmental Compliance Approvals (ECA) system for low-risk municipal stormwater management projects. This demonstrates the recent shift in SWM approvals and guidance material available at the Provincial level, which are expected to be adopted and implemented at the local municipal scale.

#### 3.2 Provincial Runoff Volume Control Target

The Ministry's draft guidance manual stipulates a single source-control criteria referred to as the **Runoff Volume Control Target**. This target is based upon the local 90th percentile rain event, measured in millimetres and its magnitude varies across the province, ranging from 23 to 32 millimetres of rainfall as illustrated in **Figure 2**. The 90th percentile event refers to the volume of rainfall that is not exceeded in 90% of all runoff-producing rainfall events. In other words, in 90% of rainfall events, the runoff volume will be less than that of the 90th percentile event. Specifically for the City of Hamilton the target is 29 millimetres. This means that from the Province's perspective, individual development sites would be expected to manage the 29 millimetre rain event by using Better Site Design, retention practices, and filtration practices and conventional treatment. For comparison, based on Hamilton's current practice for stormwater management, the Province's proposed Runoff Volume Control Target of 29 millimetres is conservative given that the smallest rainfall event used for stormwater management designs in the City as recorded at the Hamilton Airport ranges from 34 millimetres (short duration event) to 51 millimetres (long duration event)

#### Appendix "A" to Report PED24102 Page 8 of 25





It should also be noted that text in Section 3.4 of the Draft LID SWM Guidance Manual, MECP recognizes the importance of higher-level studies, such as watershed plans, subwatershed studies, and Municipal Drainage Plans (MDPs), in providing guidance for stormwater management. The guideline states that:

"the Runoff Volume Control Target does not change water quantity control requirements related to flood control or erosion control identified through watershed, subwatershed, stormwater management / master drainage plans completed following the Municipal Class Environmental Assessment Master Planning process."

Furthermore, the Draft LID SWM Guidance Manual (MECP 2022) acknowledges that the various practices identified in the hierarchical approach may be used to fulfill the stormwater management requirements specified in these higher-level studies, beyond that of the RVCT. Further details regarding the components of the hierarchical approach to SWM and LID BMP application to achieve the RVCT are provided in the subsequent section.

#### 3.3 Provincial Hierarchal Approach

Structural LID BMPs are physical facilities designed and constructed or installed to prevent or reduce the discharge of pollutants directly or indirectly into stormwater, receiving waters, or stormwater conveyance systems, using infiltration, biofiltration, evapotranspiration, or capture and reuse. Structural LID BMPs are used to comply with a variety of stormwater management requirements. The MECP's Draft LID SWM Guidance Manual identifies the following hierarchies / priorities for achieving SWM criteria, these include:

- A. Better Site Design and Pollution Prevention
- B. Control Hierarchy Priority 1 Retention (infiltration, evapotranspiration, re-use)
- C. Control Hierarchy Priority 2 LID Filtration
- D. Control Hierarchy Priority 3 Conventional Treatment (end-of-pipe treatment)

The above hierarchy promotes SWM practices which achieve water balance and water quality at the source, while maintaining flexibility in the selection and design of LID BMPs to support the overall site design based upon a range of considerations for both site constraints and design requirements. Further description of each hierarchy is provided as follows:

#### A. Better Site Design and Pollution Prevention:

- Land use practices play a crucial role in minimizing and reducing impervious cover, and several effective strategies can be implemented to achieve this objective. These strategies include preserving natural areas, implementing site reforestation efforts, adopting open space design principles, and incorporating innovative site designs that aim to decrease the extent of impervious areas. Visual impacts from infrastructure should also be minimized by siting, structural design, colouration and landscape planting and/or vegetation screening
- <u>Examples of innovative site designs</u> could involve the utilization of narrower streets and slimmer sidewalks, among other approaches. Moreover, implementing best practices in land use management can effectively reduce pollutant generation and mitigate the risk of spills. By employing these measures, stakeholders can proactively manage land use to minimize impervious cover, leading to more sustainable and environmentally friendly development practices.

#### B. Priority 1: Retention:

- Implementing LID BMPs which provide onsite retention is the priority for recommended approaches to manage stormwater effectively. These practices utilize various mechanisms of retention, such as infiltration, evapotranspiration, and/or re-use to replenish shallow and/or deep groundwater, return collected rainwater to the atmosphere, and utilize harvested rainwater.
- Examples of LID retention practices include bioretention systems, rain gardens, green roofs, permeable pavement, and rainwater harvesting techniques, among others.
- Functionally, these practices aim to reduce runoff volumes from the site, contribute to stream baseflow, and preserve the existing hydrologic cycle as much as possible. Additionally, LID retention practices provide water quality benefits, including consistent pollutant control, thermal mitigation, and reduction of Combined Sewer Overflows (CSOs). By incorporating these practices, stakeholders can effectively manage stormwater, mitigate environmental impacts, and enhance the overall sustainability of the site.

#### C. Priority 2: LID Filtration:

- Implementing LID BMPs which provide <u>physical filtration and pollution</u> <u>removal</u> is an effective approach to manage stormwater quality control before site runoff is released into municipal sewer networks or surface waters.
- Examples of LID technologies include biofiltration systems, enhanced grassed swales, and manufactured filtration systems.
- These practices reduce runoff volume through processes such as absorption, material wetting, and increased depression storage. However, their primary function is to treat runoff through physical filtration, thereby improving water quality.

#### D. Priority 3: Conventional Treatment:

- Conventional stormwater management practices include <u>end-of-pipe</u> <u>technologies</u> that employ filtration, hydrodynamic separation, and/or sedimentation. Examples of such practices include extended detention wet ponds, constructed wetlands, oil-grit separators, and manufactured treatment devices, among others.
- These practices, commonly referred to as end-of-pipe facilities following the 2003 Ministry of the Environment (MOE) Guidelines, primarily focus on treating and managing runoff rather than reducing its volume. Functionally, these practices are designed to achieve water quality benefits as outlined in the 2003 MOE Guidelines, utilizing treatment processes and sedimentation mechanisms. Additionally, some of these systems also provide erosion and flood control capabilities depending upon their ultimate design.

Through the hierarchical approach, it is expected that Better Site Design practices are employed as the first stage of site plan design to ensure sustainable design choices are selected at the initiation of the site design. Following the <u>finalization of a site plan</u> <u>concept</u>, a review of opportunities for LID BMPs can be completed to support the overall SWM strategy for the site.

The goal is to incorporate treatment train processes to achieve the RVCT and other governing SWM criteria, which provide flexibility in the selection and design of SWM strategies and encouraging the implementation of LID BMPs as part of standard practices.

#### Appendix "A" to Report PED24102 Page 11 of 25





#### Appendix "A" to Report PED24102 Page 12 of 25

The Draft LID SWM Guidance Manual (MECP 2022) acknowledges that certain **site-specific constraints** may limit the full implementation of specific source controls and practices for stormwater management. In situations where limitations, restrictions, or constraints exist, the focus should be on planning and implementing runoff volume control to the **maximum extent possible** using all available and reasonable approaches. Potential constraints or limitations may include but are not limited to:

- Presence of karst or bedrock formations
- High groundwater levels
- Contaminated soils
- Prohibitions or restrictions outlined in Source Protection Plans
- Areas with high inflow/infiltration (I/I) to sanitary systems

In cases where constraints prevent the full implementation of a particular type of LID BMP, such as infiltration practices, alternative forms of LID BMPs should be considered. This may involve options like rainwater harvesting or increased filtration measures to mitigate the impacts of stormwater runoff and meet the necessary stormwater management objectives within the given constraints.

#### **4.0 CITY OF HAMILTON LID GUIDANCE**

#### 4.1 City of Hamilton Current Practice and Future Needs

The City of Hamilton continues to develop at a rapid pace, with projections to 2051 exceeding 820,000 people. This amount of development (new greenfield and redevelopment) requires careful management of stormwater runoff from the impacts of urbanization (impervious / hard surfaces) on the natural environment and public safety. Further, climate change is predicted to exacerbate these impacts.

The City's current standard stormwater management requirements in relation to flooding, water quality, erosion and water balance for development applications relies on the City's Stormwater Drainage Policy (2004) and Comprehensive Development Guidelines (2019), and the Provincial Stormwater Management Planning and Design Manual (2003).

Considerable effort is invested by developers, consultants and City staff in designing, reviewing, approving, constructing and maintaining stormwater management systems. These systems are complex and comprise many elements including, but not limited to, major and minor systems, source-controls, catch basins, curbs, gutters and storm sewers (conveyance) and stormwater ponds (end-of-pipe). These features are designed and built to function in such a way as to reduce flooding, to minimize water quality and erosion impacts to local rivers and streams (final receivers of stormwater runoff) and to restore the natural water balance. One aspect of this design process is to evaluate the runoff volume generated by specified rainfall events) from a site under predevelopment and post-development conditions. Given the change in land use associated with development the post-development peak flows are most often, if not

#### Appendix "A" to Report PED24102 Page 13 of 25

always, higher than the pre-development peak flows. Stormwater design standards requires that the post-development peak flows must be controlled to match the pre-development peak flows whenever possible.

#### 4.2 City of Hamilton Water Quality Retention Target

In consideration of the Province's guidance concerning source-controls and better site design, retention practices, and filtration practices, the City is proposing the Green Standards and Guidelines for Site Servicing to establish minimum capture requirements, herein referred to as the Water Quality Retention Target in order to help achieve Council's goals with respect to improving water quality, climate change adaption, and biodiversity. Additional detail with respect to Low Impact Development practices related to the Water Quality Retention Target can be found in the Green Standards and Guidelines Report prepared by the consultant.

To provide a Hamilton specific minimum capture criterion, the following elements have been considered:

#### A. Honouring Science-Based Targets determined as part of Local Studies

In future Secondary Plans for greenfield areas, local Subwatershed Studies (SWS) will be required to determine the potential impacts and management strategies required for the proposed development. These studies will play a critical role in providing scientifically grounded targets for source controls, enabling the achievement of water quality and water balance objectives. In cases where specific local science-based targets for water quality and water balance capture are not available, the Province is advocating for a standardized amount of capture based on its 90th percentile approach. Consequently, if the proposed development lands have undergone a formal or approved contemporary SWS assessment, the determination of the required amount and form of capture for water quality and water balance will be based on the guidance provided within the SWS documentation.

#### B. General Understanding of Combined and Separate Systems

- Hamilton has a mix of separated and combined sewer systems to capture and convey stormwater runoff. Separate systems directly drain stormwater into the environment, such as streams, wetlands, harbors, or lakes. In contrast, combined systems collect stormwater, along with sanitary effluent, and transport the water to the City's Wastewater Treatment Plant (WWTP) during non-storm periods. Combined systems are more prevalent in older parts of Hamilton, particularly in the dense coverage areas like the old downtown core (ref. Section 3.1.2 (WSP (2023)).
- As stormwater runoff in combined sewer systems is ultimately treated at the WWTP, the current requirements for capture and water quality treatment are generally lower compared to separate sewer systems that discharge directly into the environment. However, considering the City's Flooding and Drainage Implementation Framework, (2022) which plans to potentially separate combined systems in the future (within 20+ years), the warrants for

capture and treatment may shift in the future to align with the criteria for separate systems.

 It should also be noted that development pressures may be different depending on the sewer system type (age of infrastructure / neighborhood). Combined systems often experience redevelopment and infill/intensification, while separate systems can involve both redevelopment through infill/intensification as well as greenfield (new) development. Opportunities and strategies for SWM for a site may vary accordingly. Centralized and planned SWM retrofits are more commonly implemented in combined systems and those separate systems facing redevelopment pressures. Newly developing areas (greenfield) typically offer fewer constraints, providing more opportunities for implementing on-site source controls in alignment with the guidance provided by the Ministry of the Environment, Conservation and Parks (MECP).

#### C. Recognizing Site Size

The City acknowledges that small sites often face greater constraints when it comes to effectively planning for the implementation of surface-based green infrastructure. Recognizing this, the City supports a reduced minimum target for retention on smaller sites that are below a defined threshold compared to larger sites. This approach acknowledges the challenges posed by limited space and other site-specific limitations that may hinder the full implementation of green infrastructure practices on smaller sites. By adjusting the minimum target for retention based on site size, the City aims to strike a balance between promoting sustainable stormwater management practices and accommodating the unique constraints faced by smaller development sites.

Applying a Water Quality Retention Target builds on the Ministry's draft guidance manual and is consistent with the approaches taken by other neighbouring municipalities in southern Ontario.

#### 4.3 City of Hamilton Application Hierarchy

The proposed Water Quality Retention Target considers three factors when deciding the magnitude of the retention target, namely: i) is local drainage serviced by a combined or separate sewer system; ii) is the site within an area for which a subwatershed study or master drainage plan has been prepared; and, iii) is the size greater than or less than 0.5 hectares. Depending on the responses to these factors the Water Quality Retention Target will be either 2.5 millimetres, 5.0 millimetres or 10.0 millimetres. Developments subject to Site Plan control will be required to achieve this target by using Low Impact Development Best Management Practices that are surface-based and incorporate filtration.

The Water Quality Retention Targets are summarized in **Table 2**.

#### Appendix "A" to Report PED24102 Page 15 of 25

| City of Hamilton Criteria |                        |                |                    |   | Provincial<br>Criteria               |
|---------------------------|------------------------|----------------|--------------------|---|--------------------------------------|
| Sewershed<br>Type         | Subwatershed<br>Study? | Site Size (ha) | Better Site Design | Water Quality<br>Retention Target<br>(mm) | Runoff Control<br>Volume Target (mm) |
| Combined                  | Yes                    | > 0.5          | Yes                | 5.0 <sup>1</sup>                          |                                      |
|                           |                        | < 0.5          | Yes                | 2.5 <sup>1</sup>                          |                                      |
|                           | No                     | > 0.5          | Yes                | 5.0                                       |                                      |
|                           |                        | < 0.5          | Yes                | 2.5                                       | 202.3                                |
| Separated                 | Yes                    | > 0.5          | Yes                | 10.0 <sup>1</sup>                         | 29-/-<br>-<br>-                      |
|                           |                        | < 0.5          | Yes                | 5.0 <sup>1</sup>                          |                                      |
|                           | No                     | > 0.5          | Yes                | 10.0                                      |                                      |
|                           |                        | < 0.5          | Yes                | 5.0                                       |                                      |

Table 2. Summary of Hamilton specific criteria (Water Quality Retention Target).

Note 1 If the Subwatershed Study source control criteria does not incorporate a water quality component and is less than the Water Quality Retention Target, then the Water Quality Retention Target is to be achieved.

Note <sup>2</sup> The 29 millimetres Runoff Control Volume Target is to be achieved by using better site design, retention practices, filtration practices and conventional treatment to the **maximum extent possible**.

Note 3 The Runoff Volume Control Target includes the Water Quality Retention Target.

By following this decision-tree approach, the City aims to provide clear and consistent guidelines for the minimum retention criteria expected to be achieved through site design applications in conjunction with the provincial total RVCT requirements and considers the specific characteristics of the site and the drainage system in which it is located. It should be noted that these reflect the minimum capture requirements, but it is the City's expectation that if a proposed site is conducive to infiltration, then best efforts would be made by the designers to maximize the application of Priority 1 (retention practices) in accordance with MECP's RVCT approach.

Once the applicable criteria have been established, the designer is required to complete an evaluation of the various LID BMP strategies available and applicable to the respective site. Across the industry there are a wide variety of SWM practices which can be designed to achieve varying levels of source control, these can generally be grouped into the following categories:

• Surface based – bio-swales, rain gardens, bioretention, tree pits, etc.

#### Appendix "A" to Report PED24102 Page 16 of 25

- Sub-surface based open bottom tanks, infiltration trenches, soakaway pits, etc.
- Others green roofs, blue roofs, water reuse/cisterns, etc.

The City of Hamilton's philosophy to "greening" emphasizes the application of surfacebased techniques, which include a filter media component, to achieve minimum targets from both a water quality and retention perspective. The use of subsurface strategies is supported to meet the balance of the RVCT requirements as part of a treatment train approach, beyond the specified Water Quality Retention Target volumes.

To support the identification of recommended green practices, a list has been compiled based upon the review of the following key LID BMP resources applicable in Ontario and the Hamilton area:

- 1. The LID Wiki (Sustainable Technologies Evaluation Program (STEP), May 2022)
- 2. Draft Low Impact Development Stormwater Management Guidance Manual (MECP, January 2022)
- 3. Input from Hamilton Specific Guidance including:
  - a. The Comprehensive Development Guidelines and Financial Policies Manual (2019)
  - b. The Innovative Stormwater Source Control Policy for ICI Land Uses (April 2013)

These are summarized in **Table 3**, with further detail provided with respect to each type of LID BMP and the associated requirements for their respective selection and design in Section 7 on the GSG Report (WSP 2023).

| Priority Category                    |                      |  |  |  |
|--------------------------------------|----------------------|--|--|--|
|                                      | Vegetated<br>Systems | Bioretention System                      |  |  |
|                                      |                      | Rain Gardens                             |  |  |
|                                      |                      | Bioswale                                 |  |  |
|                                      |                      | Green Roofs                              |  |  |
| Priority 1A – Retention<br>(Surface) |                      | Soakaway Pits / Infiltration Trenches    |  |  |
|                                      |                      |  |  |  |
|                                      |                      | Soil Cells & Tree Trenches               |  |  |
|                                      | Other                | Permeable Pavement                       |  |  |
|                                      |                      | Compost / Soil Amendments                |  |  |
|                                      |                      | Perforated Pipes                         |  |  |
| Drievity 4D Detention (Sub           |                      | Rainwater Harvesting                     |  |  |
| Priority 1B - Retention (Sub         | surface/             | Blue Roofs                               |  |  |
|                                      | onection             | Soakaway Pits, Infiltration Trenches and |  |  |
|                                      |                      | Chambers (Piped)                         |  |  |
|                                      |                      | Biofiltration                            |  |  |
|                                      |                      | Enhanced Grassed Swale                   |  |  |
| Priority 2 - Filtration              |                      | Manufactured Filters                     |  |  |
|                                      |                      | Priority 1 (Surface) Feature with an     |  |  |
|                                      |                      | Impermeable Liner / Underdrain           |  |  |
|                                      |                      | Dry Pond                                 |  |  |
|                                      |                      | End-of-Pipe Wet Facility                 |  |  |
| Drianity 2 Conventional              |                      | (Wet Pond/Wetland/Hybrid)                |  |  |
| Priority 3 - Conventional            |                      | Manufactured Treatment Devices           |  |  |
|                                      |                      | Parking Lot Storage                      |  |  |
|                                      |                      | Rooftop Detention Storage                |  |  |

 Table 3. Recommended LID Best Management Practices

#### **5.0 DESIGN GUIDANCE OF LID BMP PRACTICES**

#### 5.1 Summary of Common LID BMPs

Low Impact Development (LID) is a stormwater management approach that seeks to minimize the impacts of increased runoff and stormwater pollution by managing runoff as close to its source as possible. LID comprises a set of small structural practices that mimic natural or predevelopment hydrological processes in urban development, to minimize runoff, reduce stormwater volume, and improve water quality. The sources of information of LID SWM guidelines reviewed are the following:

- Low Impact Development Stormwater Management Planning and Design Guide (Sustainable Technologies Evaluation Program (STEP), May 2022)
- Low Impact Development Stormwater Management Guidance Manual (Ministry of the Environment, Conservation and Park (MECP), January 2022)
- Stormwater Management Planning and Design Manual (Ministry of the Environment (MOE), 2003)

• Low Impact Development Best Management Practices Design Guide (City of Edmonton, December 2014)

A brief description of the most common LID practices and their respective images is provided in Table 6-1 of the GSG Report (WSP 2023). This table is intended to be used as one example of a long-list of applicable practices which are to be further reviewed and screened as part of the site design process. Additional details related to the functional and land use considerations which inherently impact the selection process of the LID BMP are further described in subsequent sections of the GSG Report (WSP 2023). As these practices are constantly evolving it is best to consult a reference like the online Low Impact Development Stormwater Management Planning and Design Guide maintained by the Sustainable Technologies Evaluation Program for up-to-date information about a specific practice.

#### 5.2 Functional Considerations

Once the short-list of LID measures has been determined based upon the proposed project type, a further review of the functional considerations and physical site constraints of the short-listed LID measures should be completed for the preliminary site plan design to determine if the site / servicing design can support the specific design criteria of the selected LID measures. Aspects that should be considered include but are not limited to the following:

- 1. Does the proposed drainage plan meet the maximum drainage area requirements for the selected LID BMP?
- 2. Can the minimum head elevation be provided for functionality?
- 3. Can the proposed servicing plan support the alignment and inlet/outlet requirements for the LID measure?
- 4. Is there sufficient space to support the selected LID measure?

In addition to the functional site considerations noted above, there are several factors which should be considered when reviewing the specific LID BMP design constraints. These have been identified as part of the Draft LID SWM Guidance Manual (MECP, 2022) and include a screening against the relative Control Hierarchy (Priority 1, 2 or 3) to identify which practices might have the most to least opportunity for implementation when certain constraints are prevalent on the site. These are summarized in Table 6-2 of the GSG Report (ref. MECP, 2022).

As these design considerations are reviewed in conjunction with the site plan, the selected LID BMP measures may be further screened, or the strategy may need to be refined to support the selected features and ensure the selection and proposed design meets both City and Provincial targets. Depending upon the size of the site, the physical conditions of the site may differ depending upon the proposed location of LID BMP measures. Therefore, it is the responsibility of the proponent to review and iterate through the screening process to ensure that any potential physical restrictions to the type of LID measure are confirmed and incorporated into the preliminary design as required.

#### Appendix "A" to Report PED24102 Page 19 of 25

Depending upon the type of LID BMP selected, there are a range in hydrologic and environmental functions which these practices can support. Table 6-3 of the GSG Report summarizes the ability of each LID BMP practice to perform hydrologic and SWM functions, through flood and quality control, conveyance, infiltration and groundwater recharge, evapotranspiration, and detention. These functions demonstrate the importance of implementing treatment train approaches, so that various aspects of SWM criteria and maintaining the hydrologic cycle can be satisfied using and designing a variety of practices to achieve multiple benefits.

#### 5.3 Land Use Considerations

The recommended approach for the implementation of infiltration type LID BMP measures for private developments are to be first based on the source of the stormwater to be directed into the infiltration LID BMP. The main sources of runoff include the following:

- <u>Vegetated and rooftop runoff</u>: As vegetated and rooftop runoff are a relatively clean source of runoff; these sources are permitted to be conveyed or treated using infiltration-based practices regardless of the land use activities proposed for the project site.
- <u>Pollution hot spot runoff</u>: Pollution hot spot runoff is never permitted to be conveyed or treated using infiltration-based practices given the high potential for soil and groundwater contamination.
- <u>Paved area runoff</u>: The water quality characteristics of runoff from paved areas, including parking lots and walkways, ranges widely depending on the land use activities of the project site.

Table 6-4 of the GSG Report (WSP 2023) should be consulted to determine the appropriate recommendation based upon the ultimate land use condition for the proposed development (paved area runoff).

The Comprehensive Development Guidelines and Financial Policies Manual (City of Hamilton, 2019) provides the following City perspective regarding suitability and constraints of available stormwater management practices as shown below:

- 1. Source controls are supported by the City of Hamilton when feasible, which feasibility should be determined in a Subwatershed Study or Master Plan. If there is no study or it is not applicable, the source control should be applied as a Best Management Practice (BMP).
- 2. Biofilters, green roofs, and pervious pipe systems are supported on a case-bycase basis by The City of Hamilton Stormwater Master Plan, Class Environmental Assessment Report (City-wide) (2007).
- 3. Porous and pervious pavements should be used only for specialized applications as defined in the MOE-CC 2003 guidelines. It is recommended a flow restrictor pipe for all outlet control structure designs.
- 4. Pervious pipe systems should be allowed by the City of Hamilton only for specialized applications as defined in the MOE-CC 2003 guidelines. Proponent must ensure no impact on the road base by trapped water and must provide sufficient clearance from drinking water systems.

#### Appendix "A" to Report PED24102 Page 20 of 25

- 5. Enhanced grassed swales are supported by the City, and must meet the minimum length, velocity, flow depth, and slope criteria from the MOE-CC 2003 guidelines.
- 6. Infiltration trenches should follow the MOE-CC 2003 guidelines for the design. The City of Hamilton shall require an easement from City property to the infiltration trenches to ensure maintenance is being provided by the townhouse condominium corporation. The infiltration capacity should be based on the soil condition.

These perspectives should be taken into consideration by designers when reviewing the LID BMP options available and completing a screening / selection process for their respective sites, and the City should be consulted as part of the selection and design process to determine feasibility.

It should be noted that the City is not intending to prescribe specific solutions on private property, and does not intend to monitor, inspect, maintain, or ensure operation of LID BMP measures on private property, except where it may be required to ensure compliance with City by-laws. That said, designers should be critical of their selection of LID BMP measures used for lot level control under private ownership, ensuring that they:

- a) Are difficult to remove or otherwise compromise;
- b) Provide pre-treatment to the greatest extent possible;
- c) Are designed to provide a maximum asset lifespan;
- d) Require minimal maintenance that does not require effort or resources outside of the scope of the anticipated owner;
- e) Provide for monitoring devices as required; and,
- f) Mitigate potential impacts/ nuisance issues (basement moisture / flooding etc.).

The intention of providing this long-list of LID BMPs is to allow designers greater opportunities for developing creative solutions to achieve the required level of service for stormwater management. Therefore, if the intention is for the Private Property owner to maintain ownership of the LID BMP and be responsible for the life cycle maintenance, the LID BMP should be selected from the long-list of options in accordance with the land use applicability screening and any functional considerations required for the specific site design.

#### 5.4 LID BMP Design Resources

The City will continue to study the evolution of industry practices as well as monitor the progress of LID BMP implementation within the municipality. Additional standards or guidelines will be made available through the City of Hamilton website as they are developed. Guidance material for design, construction, and maintenance of LID BMPs is available through additional resources including MECP, TRCA/CVC LID guidelines and the Sustainable Technologies Evaluation Program (STEP) website. Specific documents that should be consulted prior to development include:

- 1. Draft Low Impact Development Stormwater Management Guidance Manual (2022)
- 2. Stormwater Management Planning and Design Manual (2003)
- 3. Low Impact Development Construction Guide (2012)
- 4. Low Impact Development Monitoring and Performance Assessment Guide (2015)
- 5. Low Impact Development Retrofit Guides (Road and Public Land) (2014) and,
- 6. Draft Contractor's and Inspector's Guide for Low Impact Development (2014).

Additional resources which can be used to support the analysis of LID measure design and implementation on a site include the following:

- 7. STEP's LID Treatment Train Tool (TTT)
- 8. STEP's Life Cycle Costing Tool

It is encouraged that the **Sustainable Technologies Low Impact Development Stormwater Management Planning and Design Guide website** be referenced for further information. This resource acts as a compilation of data and is continually updated with current and relevant information as it is made available.

#### 5.5 Long-Term Operations & Maintenance Guidance

Long-term operations & maintenance (O&M) of LID BMPs is critical to both the proper water quality function and the overall community aesthetic of the system. Defining responsibility (e.g., specific City department, private owner, etc.) and budgeting for long term O&M early in the planning and design process will help ensure long term success of the LID BMP.

Specific O&M requirements have not been identified as part of the current GSG, however there are several key existing resources available which outline specific requirements and considerations for each type of LID BMP. This includes information from the Sustainable Technologies Evaluation Program (STEP) Low Impact Development **Stormwater Inspection and Maintenance Guide**, which provides O&M guidance related to the following:

- 1. Owner responsibilities;
- 2. Routine vs. rehabilitative maintenance;
- 3. Common components of LID measures to be inspected; and,
- 4. Comprehensive inspection checklist that provides maintenance guidance and schedule organized by common component.

The City will continue to review and identify additional standards or guidelines related to O&M procedures specific to LID BMPs. As these advance, they will be made available through the City of Hamilton website and communicated publicly.

#### 5.6 Preliminary LID BMP Submission Requirements

As part of any site plan application, it is expected that a **SWM Report** or **Technical Memorandum** be prepared to demonstrate the SWM Strategy proposed for the site. As part of this submission, information regarding the LID BMP design process should include but is not limited to the following:

- 1. Background review / data summary
- 2. Characterization of existing site conditions (i.e., drainage patterns, subsurface conditions, etc.)
- 3. Summary of applicable design criteria for the subject site (minimum Water Quality Retention Target (WQRT) and provincial (RVCT))
- 4. Description of the project type, ultimate form, and resultant SWM Impacts
- 5. Documentation of Better Site Design strategies and the LID BMP screening and selection process.
- 6. Preliminary design details for the selected LID BMP measure
- 7. A Spill Contingency Plan and remediation requirements
- 8. Operations & Maintenance requirements for the selected LID BMP measure
- 9. Drawings / Figures demonstrating the proposed subcatchments contributing to the LID BMP measure
- 10. Standard details for the preliminary LID BMP design (section of each LID)
- 11. Site Works Certificate Form GSG for Site Servicing (Appendix B)

The City may request to view additional site-specific information that is not included in this list based on the individual project. If the project is working through the EA process, the City may also request to complete a secondary review at time of detailed design. Details related to information and submission requirements should be confirmed with the City as part of pre-consultation throughout the project.

#### Appendix "A" to Report PED24102 Page 23 of 25

#### 6.0 CITY OF HAMILTON CASE STUDIES

To support the understanding and application of the GSG criteria, a total of five (5) case studies have been developed which are based upon real-world examples using site plan applications submitted and approved within the City of Hamilton. These case studies have included a review of the proposed SWM strategy identified as part of the site plan design and provide commentary on what the requirements would be for both the City's minimum Water Quality Retention Target and the Provincial RVCT. The proposed SWM strategy is then compared against what the GSG / MECP criteria would require and offers suggested alternatives for implementing LID BMPs on-site to achieve these emerging criteria.

A total of five (5) recently approved site plan applications were used as case studies. They were selected to represent a variety of conditions / situations and are listed in **Table 4**.

| No. | Land use         | Sewershed | Subwatershed<br>Study? | Size  |
|-----|------------------|-----------|------------------------|-------|
| 1   | Commercial Site  | Separated | No                     | Large |
| 2   | Residential Site | Separated | No                     | Small |
| 3   | Commercial Site  | Separated | Yes                    | Large |
| 4   | Mixed-Use Site   | Combined  | No                     | Small |
| 5   | Mixed-Use Site   | Combined  | No                     | Large |

Table 4. List of case studies used in the preparation of the guidelines.

These are intended to demonstrate the range in options available to achieve both the City's minimum Water Quality Retention Target identified as part of the GSG, as well as the meeting the Provincial RVCT. It should be noted that this review of these existing site plan designs is not to suggest that they do not meet the necessary requirements, as they were approved prior to the development of the GSG requirements herein. These are rather to demonstrate which approaches may be considered as part of future applications, and to aid designers in the understanding the various of options available to implement innovative treatment train solutions for SWM.

The case studies are attached in Appendix C of the Hamilton GSG Report (WSP 2023) for further review.

#### Appendix "A" to Report PED24102 Page 24 of 25

#### **APPENDIX A - Selected Initiatives and Accompanying Actions**

#### Hamilton Climate Change Impact Adaptation Plan

On March 27, 2019 Hamilton City Council declared a Climate Change Emergency. The City of Hamilton is on a mission to achieve net zero greenhouse gas emissions by 2050 and prepare for the unavoidable impacts of climate change. In August of 2022, City Council endorsed Hamilton's Climate Action Strategy, including 'Recharge Hamilton – Our Community Energy & Emissions Plan' (CEEP) and the 'Climate Change Impact Adaptation Plan' (CCIAP).

#### Resilient Theme #1 Built Environment

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CCIAP Action 1.1
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Develop requirements for the incorporation of **Low Impact Development (LID) features and green infrastructure into new development** and redevelopment projects and consider watershed and landscape scales in the development of plans and objectives.

#### Hamilton Watershed Action Plan

The City of Hamilton is taking steps toward developing a comprehensive Watershed Action Plan and reiterating its commitment to the **water quality objectives** outlined in the Hamilton Harbour Remedial Action Plan. In recent years, the City has been focusing on reducing point-source loads to Hamilton Harbour. Looking ahead, the City will focus on non-point-source contamination/loading within Hamilton's watersheds. The new Watershed Action Plan will help to identify and guide the work to address **nonpoint-source contamination** [stormwater] and will focus on activities that are within the care and control of the City of Hamilton.

#### Hamilton Biodiversity Action Plan

The Biodiversity Action Plan is a city-wide, multi-stakeholder strategy that will:

- protect Hamilton's future generations by enhancing and protecting the natural environment around us, and
- guide the protection and restoration of biodiversity through a set of proposed actions.

The BAP contains actions related to policy, regulatory and on-the-ground programs across multiple organizations. The Biodiversity Action Plan will also expand on activities already taking place and fill gaps in areas where action is currently lacking.

Key Priority 6:

Enhance local aquatic habitats through **sustainable stormwater management practices** and restoration of degraded watercourses, waterbodies and wetlands.

#### Appendix "A" to Report PED24102 Page 25 of 25

#### APPENDIX B – Draft Site Works Certification Form – LID

Separate document to be included in final version of these Guidelines.



#### Appendix "B" to Report PED24102 Page 1 of 1

Province's Guidance for Applying the Runoff Volume Control Target Hierarchy (Figure 3.4, Low Impact Development Stormwater Management Guidance Manual – Draft (Ministry of the Environment, Conservation and Parks, 2022))



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City of Hamilton Green Standards and Guidelines for Site Servicing (Stormwater Management)

Planning Committee Presentation – October 1, 2024



## "" Presentation Agenda

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Introduction/Project Overview



Green Standards and Guideline Besign Approach and Practices



Next Steps & Other Considerations

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Page 465 of 507



Section 1

# Introduction /Project Overview

## Background

- Council interested in promoting Green Development to align with its strategic priorities including guidance from:
  - Climate Change Action Plan
  - Biodiversity Action Plan
  - Green Building Standards
  - Chedoke Creek Water Quality Improvement Framework
  - Complete Streets Manual
  - Watershed Action Plan
- From Council & Committee 20222026 Council Priorities, Outcomes & Measures of Success

"protect our unique natural landscape and waterways and to mitigate the impacts of climate" change

Introduction/Project Overview

## **Study Purpose and Objectives**

- Develop Green Standards and Guidelines (GSG) for managing stormwater on new development sites
   subject to Site Plan control
- GSG to be complementary to what City has been doing in the SWM realm since pre-amalgamation; to reflect the evolution of the science and industry
- Consult with Stakeholders:
  - Various City Departments,
  - Technical Agencies,
  - Development Industry
- Provide developers and City staff with a **decision methodology and implementation considerations** to inform and guide new development applications

#### Introduction/Project Overview

### **Goals and Objectives**

- Goal 1: Protect, improve, or restore the quality and quantity of water
- Goal 2: Create sustainable and resilient communities
- Goal 3: Build livable, attractive, and economically prosperous communities
- Goal 4: Support effective implementation of the GSG
#### Introduction/Project Overview

## **Provincial Guidance:**

- Stormwater Planning and Design Manual, MOE 2003
  - Remains formally in-place sets approach to water quality management.
- Low Impact Development Guidelines, CVC/TRCA, 2010
  - Adopted as the Provincial Guide for Low Impact Development Measures .

### - A Place to Grow Growth Plan for the Greater Golden Horseshoe (Growth Plan) (2019)

- provides direction on growth and development within the Greater Golden Horseshoe and recommends that municipalities develop stormwater master plans that consider LID, green infrastructure and stormwater retrofits.

### Provincial Policy Statement (PPS) (2020- updated 2024)

- supports the use of LID measures that require SWM measures for new development, promoting stormwater management best practices, including stormwater attenuation and re-use, water conservation and efficiency.
- Consolidated Linear Infrastructure (CLI) permission approach MECP- (2022)
  - replaced the Environmental Compliance Approvals (ECA) framework for low-risk municipal stormwater management projects. CLI ECA requires alignment with the MECP's Draft LID Guidance upon approval.
- Low Impact Development, Stormwater Management Guidance Manual, MECP, (2022 Draft)

#### Introduction/Project Overview

## Low Impact Development, Stormwater Management Guidance Manual, MECP 2022 (Draft)

- Provides <u>flexible guidance</u> to implement stormwater management using a "treatment train" through:
  source, conveyance and end-of-pipe controls that meet the needs of the local communities
- Guidance strengthens protection and sustainability of water resources through an increased emphasis on maintaining the natural hydrology
- Provides performance guidance on <u>Runoff Volume Control Targets (RVCT)</u>- based on 9<sup>th</sup> percentile
  <u>storm events</u>
- <u>Hierarchal approach</u> advocated for implementation using:
  - Better site design practices and pollution prevention
  - Priority 1: Retention / Infiltration,
  - Priority 2: Filtration,
  - Priority 3: Conventional Practices

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Page 471 of 507



Section 2

# GSG Design Approach and Practices



## **Need for a Minimum Capture concept**

- Council is seeking a greener community with less emphasis on grey infrastructure
- Overarching preference that all new development has some form of "green" stormwater management (SWM)
- Brings forward the need for a <u>minimum capture concept</u> since not all lands and development forms are capable of accommodating the same amount of capture
- MECP Runoff Volume Criteria Target (RVCT) for Hamilton Area
  - 29 mm capture based on 90<sup>th</sup> percentile rainfall

# **Industry Best Practices**

Several North American municipalities have adopted the concept of **minimum** capture or on-site retention target ; some examples include:

- Mississauga, Burlington, Barrie, Niagara Region 5 mm
- Kitchener 12.5mm
- Toronto -5 mm to 25 mm
- Halifax 10 mm
- Vancouver 48 mm
- Nashville, Atlanta 25.4 mm

## What Constitutes 'Green'?



Gage Park, Hamilton

Wide variety of SWM practices which achieve a level of source control:

- Surface based bio-swales, rain-gardens, bioretention, tree pits
- **Sub-surface based**–OGSs, tanks, trenches
- **Others** green roofs, blue roofs, water reuse/ cisterns

Hamilton's philosophy to "greening" emphasizes <u>surface-</u> <u>based</u>techniques, which include a filter media component, to achieve minimum targets from a <u>water quality retention</u> perspective

The use of subsurface infrastructure is also supported to meet RVCT beyond the specified minimum water quality capture volumes and for development in combined service areas

# Hamilton's approach

- 1. Applies to new development subject to Site Plan Control
- 2. Uses a "variable" minimum capture concept for water quality which considers:
  - a. Sciencebased direction from Subwatershed Studies and Master Plans
  - b. Type of drainage system-combined or separated
  - c. Size of Development application small (<0.5 ha) or large (> 0.5 ha)
- 2. Places priority on use of "green" practices (surface-based)
- 3. Acknowledges potential for site constraints which may limit practical application of City targets (Note: subject to documentation from development applicants using provincial Maximum Extent Possible (MEP) approach)

# **City's Application Heirarchy**

- Hamilton aligns with Province's 3-tiered system:
  - Retention (Priority 1)
  - Filtration (Priority 2)
  - Conventional (Priority 3)
- City is seeking to have proponents meet the "minimum" through **Retention** using its definition of eligible "green" practices (i.e., surface based)
- Balance of capture volume to be met through <u>filtration</u> and/ or <u>conventional measures</u>, to meet the requirements set out in the governing studies or the Provincial amount premised on the 90<sup>th</sup> percentile RVCT (which ever is greater)



## Acceptable City Practices

| Priority Category                   | LID BMP Type                   |  |  |  |
|-------------------------------------|--------------------------------|--|--|--|
|                                     |                                | Bioretention System                    |  |  |
|                                     |                                | Rain Gardens                           |  |  |
|                                     | Vegetated                      | Bioswale                               |  |  |
|                                     |                                | Green Roofs                            |  |  |
| Priority 1A Potention (Surface)     | Systems                        | Soakaways / Infiltration Trenches with |  |  |
| Flionty IA - Retention (Surface)    |                                | Filter Media                           |  |  |
|                                     |                                | (at Surface)                           |  |  |
|                                     |                                | Soil Cells & Tree Trenches             |  |  |
|                                     | Other                          | Permeable Pavement                     |  |  |
|                                     | Other                          | Compost / Soil Amendments              |  |  |
|                                     | Perforated Pipes               |  |  |  |
|                                     |                                | Rainwater Harvesting                   |  |  |
| Priority 1B - Retention (Subsurface | / Collection)                  | Blue Roofs                             |  |  |
|                                     | -                              | Soakaways, Infiltration Trenches and   |  |  |
|                                     |                                | Chambers (Piped)                       |  |  |
|                                     |                                | Biofiltration                          |  |  |
|                                     |                                | Enhanced Grassed Swale                 |  |  |
| Priority 2 - Filtration             |                                | Manufactured Filters                   |  |  |
| -                                   |                                | Priority 1 (Surface) Feature with an   |  |  |
|                                     |                                | Impermeable Liner / Underdrain         |  |  |
|                                     |                                | Dry Pond                               |  |  |
|                                     | End-of-Pipe Wet Facility       |  |  |  |
| Driarity 2 Conventions              | (Wet Pond/Wetland/Hybrid)      |  |  |  |
| Priority 5 - Conventiona            | Manufactured Treatment Devices |  |  |  |
|                                     | Parking Lot Storage            |  |  |  |
|                                     | Rooftop Detention Storage      |  |  |  |

## **Recommended Hamilton-Specific Criteria**

- City proposes a form of "Decision-tree" to establish SWM Criteria for Green Practices on New or Re-developing sites as follows:
  - Is the development in a Combined or Separate Drainage system?
  - Is the development covered by the guidance from an approved Subwatershed Study?
  - Is the Site size greater or smaller than 0.5 ha?
- Based on the foregoing the **Minimum Water Quality Capture** would be:
  - Combined Sewersheds:
    - Site Size < 0.5 ha  $\rightarrow 2.5$  mm
    - Site Size > 0.5 ha  $\rightarrow 5$  mm
  - Separated Sewersheds:
    - Site Size < 0.5 ha  $\rightarrow 5$  mm
    - Site Size > 0.5 ha  $\rightarrow 10$  mm

Page 479 of 507

DesignApproach and Practices

## **Recommended Hamilton-Specific Criteria**

|                   | City of Ham         | ilton Criteria |                    |  | Provincial<br>Criteria               |
|-------------------|---------------------|----------------|--------------------|--|--------------------------------------|
| Sewershed<br>Type | Subwatershed Study? | Site Size (ha) | Better Site Design | Minimum<br>Water Quality<br>Retention Target<br>(mm) | Runoff Volume<br>Control Target (mm) |
|                   | Yes                 | > 0.5          | Yes                | 5.0 <sup>1</sup>                                     |                                      |
| Combined          |                     | < 0.5          | Yes                | 2.5 <sup>1</sup>                                     |                                      |
| Combined          | No                  | > 0.5          | Yes                | 5.0  |                                      |
|                   | INU                 | < 0.5          | Yes                | 2.5  | Greater of 29mm                      |
|                   |                     |                |                    |  | or as prescribed in                  |
|                   | Voc                 | > 0.5          | Yes                | 10.0 <sup>1</sup>                                    | SWS <sup>2,3</sup>                   |
| Separated         | res                 | < 0.5          | Yes                | 5.0 <sup>1</sup>                                     |                                      |
| Separated         | No                  | > 0.5          | Yes                | 10.0   |                                      |
|                   | NO                  | < 0.5          | Yes                | 5.0  |                                      |

Note 1 If the Subwatershed Study source control criteria does not incorporate a water quality component or is less than the Minimum Water Quality Retention Target is to be achieved.

Note <sup>2</sup> The 29 millimetres Runoff Control Volume Target is to be achieved using the Provincial Hierarchy applying retention practices to the Maximum Extent Possible (MEP) (but no less than the minimum), then filtration practices to the MEP and any remaining amount using conventional treatment.

Note 3 The Runoff Volume Control Target includes the Minimum Water Quality Retention Target.

## **Summary**

- City approach is consistent with Provincial direction in:
  - Consolidated Linear Infrastructure Environmental Compliance Approvals (2022)
  - Low Impact Development Guidelines (2022 Draft)
  - Provincial Policy Statement (2020 updated 2024) and Growth plan (2019)
- City approach:
  - acknowledges guidance in science-based studies
  - recognizes differences in need for treatment in combined vs. separated drainage systems
  - provides flexibility in minimum retention for small vs. larger sites
- City approach acknowledges potential for site constraints to limit the practical ability to fully apply the targets and provides alternate means/ approaches aligned with Province
- City has provided guidance on those practices considered "green" vs. those that would not be considered green

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Page 481 of 507



Section 3

# Next Steps & Other Considerations

### Next Steps Other Considerations

## NEXT STEPS

- Continue to engage with the development industry on the application of the Green Standards and Guidelines for Stormwater Management to improve and refine approach
- 2. Engage with City Technical Review Staff to update procedures (incorporate GSG) related to the review of SWM applications for new development
- 3. Develop Catalogue/Inventory Process to document Private Green Practices as this will assist the need to consider options to deal with Highly Constrained or Impractical Sites

## OTHER CONSIDERATIONS

- 1. Potential for a Complement to Privatside GSG with Guidance Poublic Rightof-Ways
- 2. Consider a Casim-lieu Program/Approach for potentially Highly Constrained or Impractical Sites
- 3. Consider a Monitoring Program for Private Green Practizesroved through this policy
- 4. Potential to establish **OX** Reporting and Enforcement for Private Green Practices approved through this policy

Page 483 of 507

# **EXTRA SLIDES**

### MECP 2022 Guidance

# **90th Percentile Concept**

- 90th percentile event represents the volume of rainfall which is not exceeded in 90 percent of all runoff-producing rainfall events
  - i.e., 90 percent of rainfall events will produce runoff volume less than the 90th percentile event
- Basis for planning and designing source controls (LID BMPs) for runoff volume control (i.e., based on "runoff volume control target")
- Capture and treatment of the "90<sup>th</sup> percentile event" found to best maintain the <u>natural hydrologic cycle</u> and also best manage <u>water quality impacts</u>.
- MECP draft guidelines provide the Rainfall Frequency
  Spectrum (RFS), which determines the 90<sup>th</sup> percentile event by
  region across the Province.



MECP 2022 Guidance

# **Role of Subwatershed Studies**

 Section 3.4 of the draft MECP Guidelines acknowledge the direction provided by higher-level studies (i.e., watershed plans, subwatershed studies, MDPs, etc.)

"The Runoff Volume Control Target does not change water quantity control requirements related to flood control or erosion control identified through waters **beb**/watershed stormwater management / master drainage plans completed following the Municipal Class Environmental Assessment Master Planning process. "

- The Guidelines further acknowledge that the hierarchal approach may be used to satisfy some of the stormwater management requirements specified in higher-level studies

# **Hierarchal Approach**

## Better Site Design and Pollution Prevention:

- Land use practices can reduce and minimize impervious cover, including:
  - Preserving natural areas, site reforestation, open space design, innovative site designs to reduce impervious areas (e.g., narrower streets, slimmer sidewalks, etc.), among others
- Best practices applied to reduce pollutant generation and risk of spills



Example of Typical Subdivision Design Concept (Left) and Open Space/Cluster Design (Right).

# **Hierarchal Approach**

## Priority 1: Retention

- Apply LID retention practices which use the mechanisms of infiltration, evapotranspiration and/or re -use to recharge shallow and/ or deep groundwater; return collected rainwater to the atmosphere and/ or use harvested rainwater
- Examples include:
  - bioretention, rain garden, green roof, permeable pavement, rainwater harvesting, etc.
- Functionally these practices work to reduce runoff volumes from the site, contribute to stream baseflow and maintain the existing hydrologic cycle to the extent possible
- Water quality benefits include more consistent pollutant control, thermal mitigation, and CSO reductions



### MECP 2022 Guidance

# **Hierarchal Approach**

## Priority 2: LID Filtration

- Apply LID technologies which use appropriate media to <u>filter runoff</u> released to the municipal sewer networks or surface waters at a reduced rate and volume
- Examples include:
  - biofiltration, enhanced grassed swales, manufactured filtration, etc.
- Functionally these practices reduce some runoff volume through absorption, material wetting and increased depression storage; however, they primarily treat runoff through physical filtration for water quality
- Water quality benefits include more consistent pollutant control and greater water quality treatment through pollutant adsorption and sedimentation



Biofiltration/Lined Cell Example (ref. Geocaching, 2023)

# **Hierarchal Approach**

## Priority 3: Conventional Treatment

- Application of those other stormwater practices which use filtration, hydrodynamic separation and/ or sedimentation to detain and treat runoff
- Examples include:
  - Extended detention wet ponds, constructed wetlands, oil-gritseparators, manufactured treatment devices, etc. (i.e., end-of-pipe facilities per 2003 MOE Guidelines)
- Functionally these practices do not reduce runoff volume
- Water quality benefits are per 2003 MOE Guidelines for treatment process and sedimentation
- Some of these systems also provide erosion and flood control



Extended Detention Wet Pond Example (ref. TRCA, 2020)



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Page 491 of 507



Section 4

# MECP Consolidated Linear Infrastructure ECA



### CLI ECA

## **Concept/Rationale**

- MECP adopted a Consolidated Linear Infrastructure (CLI) permission approach in 2022 to replace the Environmental Compliance Approvals (ECA) framework <u>for low-risk</u> <u>municipal stormwater management projects</u>
  - Instead of ECAs for individual stormwater management projects, a <u>single CLI ECA will be</u> issued for all of a municipality's stormwater management works
- Purpose of CLI ECA is to reduce administration and provide consistent regulatory requirements in Ontario
  - Sets the approach for municipalities to comply with the Ontario Water Resources Act (OWRA) through a consolidated process for their SWM system
  - Reinforces the responsibility on municipalities to review third-party applications for compliance
  - CLI ECA will require alignment with the MECP's Draft LID Guidance upon approval (i.e., application of the 90<sup>th</sup> percentile RVCT), in absence of local studies

**NSD** 

### CLI ECA

## **Municipal Requirements**

- Each municipalities' CLI ECA application needs to include information on the following:
  - System description, collection system by diameter, SWM facilities by type
  - Details on Storm sewersheds (area and outfalls) and treatment level
  - Master Plans and Watershed/ Subwatershed Plans
- SWM infrastructure listed within the Municipality's CLI ECA will be subject to the same MECP requirements, which includes <u>requiring older SWM infrastructure to be improved to current</u> requirements, where possible during renewal of infrastructure
- City of Hamilton will be responsible for <u>ensuring that third-parties (i.e., developers) meet the</u> <u>performance criteria</u> of the CLI ECA in designing and constructing SWM infrastructure
- Should a project proposed by a third-party deviate from the performance criteria in the CLI ECA, a direct application to the MECP would be required to receive approval and thereby amend the City's CLI ECA

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### CLI ECA

## Hamilton CLI ECA Process Status

- Current status:
  - The City has received the draft documents for both Sanitary and Stormwater CLI ECAs from the MECP.
- Next steps:
  - The City will be providing the MECP with proposed wording for conditions specific to the CLI ECA.
  - The new CLI ECA framework will be rolled out once the proposed conditions are approved by the MECP.

| Fire                 | Guide to Applying for the  |
|----------------------|--|
| E                    | nvironmental Compliance Approval                                       |
|                      |  |
| Mu                   | Inicipal Stormwater Management Systems                                 |
|                      |  |
|                      | DRAFT FOR INFORMATION PUPRPOSES  |
|                      |  |
|                      |  |
| Environm<br>Ministry | ental Permissions Branch<br>of the Environment, Conservation and Parks |
| Draft v0 (           | 3 (February 9, 2021)   |
| Drait VO.            | (1001001y 0, 2021)   |
|                      |  |

# **Purpose/Objectives**

- City of Hamilton, based on Council and provincial directives, intends to build "greener":
  - Ministry of Municipal Affairs & Housing (MMAH) Letter (February 28<sup>th</sup>, 2023) outlining future refinements to the Ontario Building Code around green building standards and supporting the development of green standards by Municipalities
- To achieve this objective, the City is preparing these Green Standards & Guidelines (GSG), in consultation with various industry stakeholders
- City is clearly laying out its vision of a more sustainable, resilient, and greener community through:
  - Establishing a set of preferred practices related to LID and GI
  - Setting Criteria for the application of green practices for:
    - Water quality
    - Water Balance

### SizingCriteria

## **Science-Based Targets**

- Future Secondary Plans for greenfield areas will require supporting Subwatershed Studies (SWS)
- SWS will provide local <u>science-based targets</u> for source controls to meet water quality and water balance targets
- In the absence of specific local science based targets for water quality and water balance capture, the Province is advocating for a standard amount of capture based on its 90<sup>th</sup> percentile approach
- Hence, if proposed development lands have been assessed through, a formal/ approved contemporary SWS – the amount and form of capture for water quality and water balance will be based on the guidance therein



Airport Employment Growth District (ref. Aquafor Beech, 2017)

### SizingCriteria

## **General Understanding of Combined and Separate Systems**

- Development pressures include:
  - Combined Systems generally experience re-development and infill/intensification
  - Separate Systems can be either re-development/ I/ I or greenfield (new) development
- Opportunities / Strategies for SWM are typically:
  - Centralized / Planned SWM Retrofits are expected to be more common for Combined Systems as well as those Separate Systems under re-development pressure
  - Newly developing areas (greenfield) would be less constrained hence more opportunities for planning on on-site source controls per MECP guidance



Combined and Separated Sewer Systems in Hamilton (ref. City of Hamilton, 2023)



### **CITY OF HAMILTON** PLANNING AND ECONOMIC DEVELOPMENT DEPARTMENT Transportation Planning and Parking Division

| TO:                | Chair and Members                                |
|--------------------|--|
|                    |  |
|                    | Planning Committee                               |
| COMMITTEE DATE:    | September 17, 2024                               |
|                    |  |
| SUBJECT/REPORT NO: | Parking Penalty Increases (PED24139) (City Wide) |
| WARD(S) AFFECTED:  | City Wide  |
| PREPARED BY:       | James Buffett (905) 546-2424 Ext. 3177           |
|                    | Prion Hollingworth                               |
| SUDIVITIED DT.     | Dhan Hollingworth                                |
|                    | Director, Transportation Planning and Parking    |
|                    | Planning and Economic Development Department     |
|                    | I familing and Economic Development Department   |
| SIGNATURE:         | Bria Hollingworth                                |

### RECOMMENDATION

That the amending by-law to Administrative Penalty System By-law 17-225 (APS) which outlines increases to certain parking penalties attached as Appendix "A" to Report PED24139 and prepared in a form satisfactory to the City Solicitor be approved.

### **EXECUTIVE SUMMARY**

In 2019, a comprehensive review of parking penalties was undertaken as input to the 2020 budget process. At that time, several changes were made, including the removal of the early payment discount, and the adjustment of numerous penalty amounts, to align with rates in peer municipalities. Administration fees applied at various stages of the penalty aging process (e.g. late payment fees) are reviewed and adjusted annually as part of the user fee by-law process.

The purpose of this Report is to seek Council approval to increase various parking penalties for consistency and efficiencies with parking enforcement, in an effort, to increase compliance with on-street regulations and apply an equitable penalty structure for Municipal Car Park violations in comparison to privately-owned lots in the City of Hamilton.

### Alternatives for Consideration – Not Applicable

### FINANCIAL – STAFFING – LEGAL IMPLICATIONS

- Financial: Enacting the amending By-law may correlate with an increase in penalty revenue collected from paid parking penalties. It is estimated that \$250,000 in additional parking penalty revenues may be generated. This increase will be incorporated into the operating budget as part of the 2025 budget process.
- Staffing: Not Applicable.
- Legal: Legal Services assisted with the preparation of the proposed By-law Amendment, attached as Appendix "A" to Report PED24139.

### HISTORICAL BACKGROUND

Following the adoption of By-law 17-225, being a By-law to Establish a System of Administrative Penalties (the "Administrative Penalty By-law"), Council has the authority to approve penalty increases on an ongoing basis through the enactment of amending by-laws.

The last comprehensive adjustment of parking penalties was undertaken in April 2019 in conjunction with the removal of the early payment option. These changes were initiated following Council approval through Report PED19052.

### POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

Enactment of the proposed By-law Amendment will be required to increase penalties in Tables 1 and 3 of the Administrative Penalty By-law.

### **RELEVANT CONSULTATION**

Not Applicable.

### ANALYSIS AND RATIONALE FOR RECOMMENDATION

The application and enforcement of parking by-laws serves, a number of, important purposes, such as helping to maintain traffic flow, ensuring safety for vulnerable road users, and helping to manage on-street and off-street parking supply, in conjunction with pricing. In 2023, approximately 143,000 parking penalties were issued in the City. A large majority of these penalties (25%, approximately 35,000) are related to paid parking infractions for municipal parking spaces on and off-street.

### SUBJECT: Parking Penalty Increases (PED24139) (City Wide) - Page 3 of 3

It is important, to ensure, that parking penalty amounts are set at a rate that encourages compliance but are also reasonable and fair to residents. Based on a review of current penalty amounts, as well as a comparison to other jurisdictions, staff are recommending adjustments to certain on-street penalties within By-law No. 01-218, Being A By-law to Regulate On-Street Parking. Primarily, increases are focused on low value infractions associated with on-street paid parking in efforts to increase compliance with paid parking. Other infractions such as "Park – Obstructing Bicycle Lane", and "Park in signed area where prohibited" are being adjusted to ensure greater attention and increased effort of deterrence of negative parking behaviour to safeguard vehicles, bicycles, and pedestrians.

Another recommended change is to align parking penalties for public off-street lots with private lots. Currently, privately-owned lots that are enforced with By-law 01-220, being a By-law to Regulate the Parking of Motor Vehicles on Private and Municipal Property, are subject to penalties beginning at \$55.00. Conversely, penalties for the same type of infraction/violation within Municipal Car Parks, as governed by By-law 01-216, being a By-law to Regulate Municipal Parking Facilities, are subject to penalties under Table 1 of Schedule "A" of the Administrative Penalty By-law, attached as Appendix "B" to Report PED24139, beginning at \$25.00. Increasing the penalties under the Administrative Penalty By-law for violations within Municipal Car Parks will provide enforcement parity and an equitable approach to off-street parking enforcement.

In addition, several penalties have been identified to be increased minimally, to be consistent with other infractions of the same nature, as a housekeeping item.

### ALTERNATIVES FOR CONSIDERATION

Council could direct staff to increase certain fines higher, than proposed in this Report, to further emphasise the importance of compliance for priority areas. For example, the City of Toronto recently increased fines for parking on a bicycle path from \$60 to \$200.

### APPENDICES AND SCHEDULES ATTACHED

| Draft By-law to amend By-law 17-225, as       |
|---|
| amended, being a By-law to Establish a System |
| of Administrative Penalties                   |
|   |

Appendix "B" to Report PED24139 - Tracked Changes to Tables 1 and 2 of Schedule "A" of By-law 17-225, as amended, being a Bylaw to Establish a System of Administrative Penalties

OUR Vision: To be the best place to raise a child and age successfully. OUR Mission: To provide high quality cost conscious public services that contribute to a healthy, safe and prosperous community, in a sustainable manner. OUR Culture: Collective Ownership, Steadfast Integrity, Courageous Change, Sensational Service, Engaged Empowered Employees.

### A By-law To Establish a system of Administrative Penalties

### Consolidated By-law No. 17-225

### SCHEDULE A

### DESIGNATED BY-LAWS

- 1. Column 1 in the following tables sets out the Designated By-laws.
- 2. Column 2 in the following tables sets out the short form wording to be used in a penalty notice to describe the contravention of the corresponding Designated Bylaw in Column 1.
- 3. <sup>(20-100)</sup> Column 3 in the following tables set out the administrative penalty payable for the contravention of the corresponding Designated By-law in Column 1, starting the day the penalty notice is issued until 15 days later. After 15 days, late fees may apply.

| TABLE 1: BY-LAW NO. 01-216 REGULATING MUNICIPAL PARKING FACILITIES |   |                    |   |                                 |  |
|--|---|--------------------|---|---------------------------------|--|
| ITEM   | COLUMN 1<br>DESIGNATED<br>BY-LAW<br>& SECTION |                    | COLUMN 2<br>SHORT FORM WORDING                | COLUMN 3<br>SET<br>PENALTY      |  |
| 1  | 01-216  | 8(1)(a)            | Park-fail to activate parking meter           | \$ <del>25.00<u>55.00</u></del> |  |
| 2  | 01-216  | 8(1)(b)            | Park at expired parking meter                 | \$ <del>25.00<u>55.00</u></del> |  |
| 3  | 01-216  | 8(1)(c)            | Park-no valid pre-paid ticket in clear view   | \$ <del>25.00<u>55.00</u></del> |  |
| <b>4</b><br>(20-142)   | <del>01-216</del>                             | <del>8(1)(d)</del> | Park-fail to deposit prescribed parking fee   | <del>\$25.00</del>              |  |
| 5  | 01-216  | 9(1)               | Park where prohibited-signed area             | \$ <u>35.00</u> 55.00           |  |
| 6  | 01-216  | 9(2)               | Park-not in designated parking space          | \$ <u>35.00</u> 55.00           |  |
| 7  | 01-216  | 9(2)               | Park-not in conformity with signs or markings | \$ <del>35.00<u>55.00</u></del> |  |
| 8  | 01-216  | 9(3)               | Park in closed space or area                  | \$ <u>35.00</u> 55.00           |  |
| 9  | 01-216  | 9(4)               | Park from 2:00a.m 7:00 a.m.                   | \$ <u>35.00</u> 55.00           |  |
| 10   | 01-216  | 9(5)               | Park in reserved space or area                | \$ <u>35.00</u> 55.00           |  |
| 11   | 01-216  | 9(7)               | Park unauthorized vehicle                     | \$55.00                         |  |
| 12   | 01-216  | 9(7)               | Park heavy vehicle                            | \$100.00                        |  |
| 13   | 01-216  | 9(8)               | Stand-unattended vehicle not secured          | \$80.00                         |  |
| 14   | 01-216  | 10(1)              | Stop where prohibited - signed area           | \$80.00                         |  |
| 15   | 01-216  | 10(2)              | Stop-obstructing parking space                | \$80.00                         |  |
| 16   | 01-216  | 10(3)              | Stop-obstruct lane way                        | \$80.00                         |  |

### Consolidated Administrative Penalties By-law 17-225

| TABLE 1: BY-LAW NO. 01-216 REGULATING MUNICIPAL PARKING FACILITIES      |   |  |                                |                            |  |
|---|---|--|--------------------------------|----------------------------|--|
| ITEM  | EM<br>COLUMN 1<br>DESIGNATED<br>BY-LAW<br>& SECTION |  | COLUMN 2<br>SHORT FORM WORDING | COLUMN 3<br>SET<br>PENALTY |  |
| 17  01-216  9(6)  Park in a reserved Disabled Person Parking Space  \$3 |   |  |                                | \$350.00                   |  |

| TABL | TABLE 2: BY-LAW NO. 01-217 TO ESTABLISH AND REGULATE FIRE ROUTES |    |   |                            |  |  |  |
|------|--|----|---|----------------------------|--|--|--|
| ITEM | COLUMN 1<br>DESIGNATED<br>BY-LAW &<br>SECTION                    |    | COLUMN 2<br>SHORT FORM WORDING          | COLUMN 3<br>SET<br>PENALTY |  |  |  |
| 1    | 01-217   | 11 | Park where prohibited-signed Fire Route | \$100.00                   |  |  |  |
| 2    | 01-217   | 12 | Stop where prohibited-signed Fire Route | \$100.00                   |  |  |  |

| TABLE 3: BY-LAW NO. 01-218 REGULATING ON-STREET PARKING |  |                    |   |                                  |  |
|---|--|--------------------|---|----------------------------------|--|
| ITEM  | COLUMN 1<br>DESIGNATED<br>BY-LAW & SECTION |                    | COLUMN 2<br>SHORT FORM WORDING  | COLUMN 3<br>SET<br>PENALTY       |  |
| 1   | 01-218                                     | 8(5)(a)            | Park exceeding parking meter time limit   | \$ <del>25.00</del> <u>30.00</u> |  |
| 2   | 01-218                                     | 8(5)(b)            | Park-fail to activate parking meter   | \$ <del>25.00</del> 30.00        |  |
| 3   | 01-218                                     | 8(5)(c)            | Park at expired parking meter   | \$ <del>25.00</del> 30.00        |  |
| 4<br>(20-142)   | <del>01-218</del>                          | <del>8(5)(e)</del> | Park in metered area not at parking meter   | <del>\$35.00</del>               |  |
| 5   | 01-218                                     | 8(5)(f)            | Park exceeding 3 hour Disabled Person Parking<br>Permit time limit at parking meter | \$ <del>25.00</del> 30.00        |  |
| 6   | 01-218                                     | 9(1)               | Park exceeding signed parking time limit  | \$30.00                          |  |
| 7   | 01-218                                     | 11(13)             | Park in permit parking zone-no valid permit   | \$35.00                          |  |
| 8   | 01-218                                     | 11(16)             | Park in permit parking zone-permit not in force                                     | \$35.00                          |  |
| 9   | 01-218                                     | 12(2)(a)           | Park at curb facing wrong way (two way road)  | \$35.00                          |  |
| 10  | 01-218                                     | 12(2)(a)           | Park-right wheels exceed 30cm from curb   | \$35.00                          |  |
| 11  | 01-218                                     | 12(2)(b)           | Park at edge of roadway facing wrong way (two way road)                             | \$35.00                          |  |
| 12  | 01-218                                     | 12(2)(b)           | Park-right wheels exceed 30cm from edge of<br>roadway                               | \$35.00                          |  |
| 13  | 01-218                                     | 12(2)(c)           | Park on shoulder facing wrong way (two way road)                                    | \$ <del>33.00<u>35.00</u></del>  |  |

### Consolidated Administrative Penalties By-law 17-225

| TABLE 3: BY-LAW NO. 01-218 REGULATING ON-STREET PARKING |  |               |  |                            |  |
|---|--|---------------|--|----------------------------|--|
| ITEM  | COLUMN 1<br>DESIGNATED<br>BY-LAW & SECTION |               | COLUMN 2<br>SHORT FORM WORDING                                   | COLUMN 3<br>SET<br>PENALTY |  |
| 14  | 01-218                                     | 12(2)(c)      | Park on shoulder too close to roadway                            | \$35.00                    |  |
| 15  | 01-218                                     | 12(3)(a)      | Park-left wheels exceed 30 cm from curb (one way road)           | \$35.00                    |  |
| 16  | 01-218                                     | 12(3)(a)      | Park at curb facing wrong way (one way road)                     | \$35.00                    |  |
| 17  | 01-218                                     | 12(3)(b)      | Park-left wheels exceed 30cm from edge of roadway (one way road) | \$35.00                    |  |
| 18  | 01-218                                     | 12(3)(b)      | Park at edge of roadway facing wrong way (one way road)          | \$35.00                    |  |
| 19  | 01-218                                     | 12(3)(c)      | Park on shoulder facing wrong way (one way road)                 | \$35.00                    |  |
| 20  | 01-218                                     | 12(3)(c)      | Park on shoulder too close to roadway (one way road)             | \$35.00                    |  |
| 21  | 01-218                                     | 12(4)         | Park on shoulder-no parking on adjacent<br>roadway               | \$35.00                    |  |
| 22  | 01-218                                     | 12(4)         | Stop on shoulder-no stopping on adjacent roadway                 | \$80.00                    |  |
| 23  | 01-218                                     | 12(5)(a)(i)   | Park-exceeding 12 hour parking time limit                        | \$30.00                    |  |
| 24  | 01-218                                     | 12(5)(a)(ii)  | Park-exceeding 4 hour parking time limit<br>(Commercial Vehicle) | \$30.00                    |  |
| 25  | 01-218                                     | 12(5)(a)(iii) | Park-exceeding 4 hour parking time limit (No Valid Plate)        | \$30.00                    |  |
| 26  | 01-218                                     | 12(5)(b)      | Park obstructing adjoining parking space                         | \$35.00                    |  |
| 27  | 01-218                                     | 12(5)(c)      | Park within 6m of place of assembly                              | \$35.00                    |  |
| 28  | 01-218                                     | 12(5)(d)      | Park where prohibited by temporary Police or<br>City sign        | \$35.00                    |  |
| 29  | 01-218                                     | 12(5)(e)      | Park on highway adjoining unfenced playground                    | \$35.00                    |  |
| 30  | 01-218                                     | 12(5)(f)      | Park on highway adjoining school                                 | \$35.00                    |  |
| 31  | 01-218                                     | 12(5)(g)      | Park on highway for purpose of displaying for sale               | \$35.00                    |  |
| 32  | 01-218                                     | 12(5)(h)      | Park-obstructing sidewalk  | \$ <u>80.00200.0</u><br>0  |  |
| 33  | 01-218                                     | 12(5)(i)      | Park within 30m of bridge  | \$35.00                    |  |
| 34  | 01-218                                     | 12(5)(j)(i)   | Park within 8m of fire-hall entrance way                         | \$35.00                    |  |
| 35  | 01-218                                     | 12(5)(j)(ii)  | Park across from fire-hall within 30m of entrance way            | \$35.00                    |  |
| 36  | 01-218                                     | 12(5)(k)      | Park on boulevard  | \$35.00                    |  |
| 37  | 01-218                                     | 12(5)(I)      | Park on driveway between municipal sidewalk and roadway          | \$35.00                    |  |
| 38  | 01-218                                     | 12(5)(m)      | Park in alleyway   | \$35.00                    |  |
| 39  | 01-218                                     | 12(5)(n)      | Park in turn-around or cul-de-sac                                | \$35.00                    |  |

### Consolidated Administrative Penalties By-law 17-225

| TABLE 3: BY-LAW NO. 01-218 REGULATING ON-STREET PARKING |  |           |  |                                 |  |  |
|---|--|-----------|--|---------------------------------|--|--|
| ITEM  | COLUMN 1<br>DESIGNATED<br>BY-LAW & SECTION |           | COLUMN 2<br>SHORT FORM WORDING   | COLUMN 3<br>SET<br>PENALTY      |  |  |
| 40  | 01-218                                     | 12(6)(a)  | Park on through highway between 2:00 a.m. and 7:00 a.m.                            | \$ <del>33.00<u>40.00</u></del> |  |  |
| 41  | 01-218                                     | 12(7)     | Park-obstructing bicycle lane  | \$ <u>60.0033.00</u><br>200.00  |  |  |
| 42  | 01-218                                     | 12(8)(a)  | Park in signed area where prohibited   | \$ <del>33.00</del> 40.00       |  |  |
| 43  | 01-218                                     | 12(9)(a)  | Park in Alternate Side Parking zone where<br>prohibited                            | \$35.00                         |  |  |
| 44  | 01-218                                     | 12(10)(a) | Park prohibited commercial vehicle in tourist sight seeing bay                     | \$35.00                         |  |  |
| 45  | 01-218                                     | 12(10)(b) | Park-exceed 2 hour parking time limit in tourist sight seeing bay                  | \$30.00                         |  |  |
| 46  | 01-218                                     | 12(10)(c) | Park-disabled vehicle exceed 4 hour parking time limit in tourist sight seeing bay | \$30.00                         |  |  |
| 47  | 01-218                                     | 12(12)(b) | Park in Special Event Parking Zone-no valid permit                                 | \$35.00                         |  |  |
| 48  | 01-218                                     | 12(14)    | Park Heavy Vehicle-Not on truck route  | \$100.00                        |  |  |
| 49  | 01-218                                     | 13(1)(a)  | Stop within intersection or crosswalk  | \$80.00                         |  |  |
| 50  | 01-218                                     | 13(1)(a)  | Stop within 6m of a crosswalk  | \$80.00                         |  |  |
| 51  | 01-218                                     | 13(1)(b)  | Stop on or within 30m of a bridge  | \$80.00                         |  |  |
| 52  | 01-218                                     | 13(1)(b)  | Stop in or within 30m of a subway  | \$80.00                         |  |  |
| 53  | 01-218                                     | 13(1)(c)  | Stop in or within 30m of a traffic circle  | \$80.00                         |  |  |
| 54  | 01-218                                     | 13(1)(d)  | Stop within 45 cm of residential driveway (3 dwelling units or less)               | \$80.00                         |  |  |
| 55  | 01-218                                     | 13(1)(d)  | Stop within 1m of driveway   | \$80.00                         |  |  |
| 56  | 01-218                                     | 13(1)(e)  | Stop within 30m approaching or 6m departing railway crossing                       | \$80.00                         |  |  |
| 57  | 01-218                                     | 13(1)(f)  | Stop within 15m of school crossing-two way road                                    | \$80.00                         |  |  |
| 58  | 01-218                                     | 13(1)(f)  | Stop within 15m approaching and 6m departing school crossing-one way road          | \$80.00                         |  |  |
| 59  | 01-218                                     | 13(1)(g)  | Stop where prohibited by temporary Police or<br>City sign                          | \$80.00                         |  |  |
| 60  | 01-218                                     | 13(1)(h)  | Stop within 9m of intersecting highway   | \$80.00                         |  |  |
| 61  | 01-218                                     | 13(1)(i)  | Stop within 75m of signalized intersection where prohibited                        | \$80.00                         |  |  |
| 62  | 01-218                                     | 13(1)(j)  | Stop within 3m of fire-hall entrance   | \$80.00                         |  |  |
| 63  | 01-218                                     | 13(1)(j)  | Stop across from fire-hall within 15m of fire-hall limits                          | \$80.00                         |  |  |
| 64  | 01-218                                     | 13(1)(k)  | Stop in bus stop clearance   | \$80.00                         |  |  |
| 65  | 01-218                                     | 13(1)(l)  | Stop on roadway side of parked vehicle   | \$80.00                         |  |  |
| 66  | 01-218                                     | 13(1)(m)  | Stop alongside or opposite excavation  | \$80.00                         |  |  |
Appendix "A" to Report PED24139 Page 1 of 2

Authority: Item , Report (PED24139) CM: Ward: City Wide

Bill No.

# **CITY OF HAMILTON**

# BY-LAW NO. 24-xxx

### To Amend By-law 17-225, as amended, being a By-law to Establish a System of Administrative Penalties

**WHEREAS** Council enacted a By-law to Establish a System of Administrative Penalties, being By-law No. 17-225; and

**WHEREAS** this amending By-law amends By-law No. 17-225, as amended, to increase set penalty amounts;

**NOW THEREFORE** the Council of the City of Hamilton enacts as follows:

- 1. The amendments in this By-law include any necessary grammatical, numbering and lettering changes.
- 2. That Table 1: By-law No. 01-216 Regulating Municipal Parking Facilities of Schedule "A" of By-law 17-225 be amended by deleting the Set Penalty set out in Column 3 of Items 1-3 and 5-10 and substituting a Set Penalty of \$55.00.
- 3. That Table 3: By-law No. 01-218 Regulating On-Street Parking of Schedule "A" of By-law 17-225 be amended by:
  - (a) deleting the Set Penalty set out in Column 3 of Items 1-3, and Item 5 and substituting a Set Penalty of \$30.00; and
  - (b) deleting the Set Penalty set out in Column 3 of Item 13 and substituting a Set Penalty of \$35.00; and
  - (c) deleting the Set Penalty set out in Column 3 of Item 32 and substituting a Set Penalty of \$200.00; and
  - (d) deleting the Set Penalty set out in Column 3 of Item 40 and 42 and substituting a Set Penalty of \$40.00; and
  - (e) deleting the Set Penalty set out in Column 3 of Item 41 and substituting a Set Penalty of \$200.00.
- 4. That in all other respects, By-law 17-225, as amended, is confirmed.

### Appendix "A" to Report PED24139 Page 2 of 2

5. That the provisions of this by-law shall become effective on the date approved by City Council.

PASSED this \_\_\_\_\_ , 2024

A. Horwath Mayor M. Trennum City Clerk

# CITY OF HAMILTON NOTICE OF MOTION

Planning Committee Meeting: October 1, 2024

## MOVED BY COUNCILLOR M. TADESON.....

### Demolition Control Exemption for 3033 and 3047 Binbrook Road

WHEREAS, the lands at 3033, 3047, 3055, and 3063 Binbrook Road are currently subject to conditional Site Plan approval via File No. DA-17-107, with each property containing a single-detached dwelling and accessory structure;

WHEREAS, the dwellings at 3033 and 3047 Binbrook Road have been vacant for an extended period of time and are currently subject to active applications for demolition permits;

WHEREAS, the owners have been facing ongoing issues with break-ins and vandalism at the vacant properties, resulting in varying levels of damage to the structures despite numerous attempts to dissuade vandalism and trespassing;

WHEREAS, despite efforts to secure the properties, including actions taken by Municipal By-law Enforcement and additional measures implemented by contractors, the break-ins and vandalism have continued, causing distress to neighbors and posing significant safety concerns;

WHEREAS, the owners are unable to demolish the structures on these two properties as the demolition permit application does not meet the criteria of Section 6 (a) to (e) of the Demolition Control By-law No. 22-101 for delegated authority;

#### THEREFORE, BE IT RESOLVED:

That the Chief Building Official be authorized to issue a demolition permit for 3033 and 3047 Binbrook Road, pursuant to Section 33 of the Planning Act as amended, without having to comply with the conditions in Sub-Section 6 (a) to (e) of Demolition Control Area By-law 22-101.