



General Issues Committee

REPORT 12-005

9:30 a.m.

Tuesday, February 21, 2012

Council Chambers

Hamilton City Hall

71 Main Street West

Present: Deputy Mayor T. Whitehead (Chair)
Mayor B. Bratina
Councillors B. Clark, C. Collins, S. Duvall, J. Farr,
L. Ferguson, B. McHattie, S. Merulla, B. Morelli, T. Jackson,
B. Johnson, J. Partridge, M. Pearson, R. Powers, R. Pasuta

Also Present: C. Murray, City Manager
G. Davis, General Manager Public Works
R. Rossini, General Manager, Finance & Corporate Services
T. McCabe, General Manager, Planning & Economic Development
B. Goodger, Senior Director, Operations & Waste Management
J. Mater, Senior Director of Transportation, Energy & Facilities
C. Murdoch, Director of Environmental Services
P. Parker, Director of Support Services
G. Moore, Director of Engineering Services
R. Male, Director of Financial Services
A. Grozelle, Legislative Coordinator, City Clerk's Office

THE GENERAL ISSUES COMMITTEE PRESENTS REPORT 12-005 AND RESPECTFULLY RECOMMENDS:

1. Motion respecting Waste Collection Procurement Process 2013-2020 (Item 8.1)

That Project 3 be approved as the Preferred Waste Collection System as follows:

- (a) That the City's Waste Collection System commencing April 1, 2013 consist of the following-services:
- (i) Weekly collection of Organic Waste;
 - (ii) Weekly collection of one (1) container of Garbage per residential unit;
 - (iii) Weekly Leaf and Yard Waste collection;

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- (iv) Weekly call-in Bulk Waste collection for curbside collection and weekly call-in collection of Bulk Waste for multi-residential buildings;
 - (v) Weekly two-stream collection of Recyclable Materials;
 - (vi) Weekly two-stream Automated Recycling Cart collection;
 - (vii) Weekly front-end Bin Service for Garbage collection;
 - (viii) Supply of front-end Bin Containers for Recyclable Fibres and weekly front-end Bin Service for Recyclable Fibres collection;
 - (ix) Multi-day collection of Public Space Litter Containers and Public Space Recycling Containers;
- (b) That the waste collection system in (a) include the following refinements:
- (i) Collection of up to 26 containers of Garbage per residential unit per year through a curbside tag system;
 - (ii) Permit the use of alternative recycling containers to reduce escaped waste;
 - (iii) Supply of front-end garbage bin containers for garbage collection at municipal facilities;
 - (iv) Continue with Special Considerations for households with children, medical circumstances, home day cares and agricultural properties of up to three (3) containers weekly through a curb side tag system;
 - (v) Bulk waste reuse events as a pilot program; and
 - (vi) Phase in of smaller green carts;
- (c) That the Special Considerations provisions in the Solid Waste Management By-law 09-067 be amended to allow for families with two (2) children under the age of four (4) to be eligible for Special Consideration;
- (d) That appropriate amendments to Solid Waste Management By-law 09-067 be enacted to implement recommendations (a), (b) and (c);
- (e) That GFL Environmental East Corporation, be selected as the Successful Proponent for:
- (i) Project 3 of Request for Proposals C11-30-11 which is comprised of:
 1. Weekly collection of Organic Waste in Zones B1, B2 and B3;
 2. Weekly collection of one container of Garbage per residential unit in Zones B1, B2 and B3;
 3. Weekly Leaf and Yard Waste collection in Zones B1, B2 and B3;
 4. Weekly call-in Bulk Waste Curbside collection and weekly collection of Bulk Waste for multi-residential buildings in Zones B1, B2 and B3;

5. Weekly two-stream collection of Recyclable Materials City-wide;
 6. Weekly two-stream Automated Recycling Cart collection City-wide;
 7. Weekly front-end Bin Service for Garbage collection City-wide;
 8. Supply of front-end Bin Containers for Recyclable Fibres and weekly front-end Bin Service for Recyclable Fibres collection City-wide;
 9. Multi-day collection of Public Space Litter Containers and Public-Space Recycling Containers in Zones B1, B2 and B3; and
- (ii) Additional Work identified in Request for Proposals. C11-30-11 including:
1. A garbage tag system to supplement the curbside garbage collection program;
 2. Collection of blue boxes with lids and larger blue boxes;
 3. The supply of bin containers at municipal facilities; and
 4. Bulk waste reuse events, at the discretion of the City;
- (f) That the contract period be seven (7) years commencing April 1, 2013 with the potential extension of one (1), one (1) year term;
- (g) That the General Manager of Public Works be authorized and directed to finalize the terms and conditions of the agreement with GFL Environmental East Corporation in accordance with the provisions of Request for Proposals C11-30-11;
- (h) That the Mayor and City Clerk be authorized and directed to execute the agreement with GFL Environmental East Corporation, together with any necessary documents, in a form satisfactory to the City Solicitor;
- (i) That Capital Project 5121294500 Recycling Program - Vehicle Acquisition and Facility Modification, which was parked during the 2012 Capital Budget process be withdrawn from further consideration and the 2012 Capital Financing Strategy be amended to reflect a lower reliance on Future Fund financing;
- (j) That the Operations & Waste Management Division be authorized to increase the Waste Collection Operator staff complement by no more than twelve (12) full time employees commencing in 2013; and
- (k) That the Outstanding Business Items referring to Waste Collection and Recycling Processing Procurement Processes for 2013-2020 as well as Activity Based Costing for Public Sector Waste Collection 2013-2020 be

identified as completed and removed from the Public Works Committee Outstanding Business List.

- (l) That staff be directed to report to the General Issues Committee on the performance of the tag system over the period of April 2013 to April 2014 by August 2014 including details of the performance of the program in general, whether or not there has been an increase or decrease in waste diversion, illegal dumping, and the possibility of introducing a cost to the tag system.

2. Waste Collection Procurement Process for 2013-2020 (PW11030e) (City Wide) (Item 8.2)

That Report PW11030e respecting Waste Collection Procurement Process for 2013-2020, be received.

3. Waste Collection Procurement Process for 2013-2020 (PW11030d) (City Wide) (Item 8.3)

That Report PW11030d respecting Waste Collection Procurement Process for 2013-2020, be received.

FOR THE INFORMATION OF COUNCIL:

(a) CHANGES TO THE AGENDA (Item 1)

The Clerk advised of the following changes:

ADDED DELEGATION REQUEST

- (i) Delegation Request from Dr. Lynda Lukasik of Environment Hamilton respecting the Waste Collection Contract. (Added as Item 4.1)

ADDED PRIVATE AND CONFIDENTIAL

- (ii) Personal Matters about identifiable individuals including municipal employees. (Added Item 12.1) (Staff request that this item be moved in the Agenda to be heard following the Declarations of Interest)

The agenda was approved, as amended.

(b) DECLARATIONS OF INTEREST (Item 2)

None

(c) DELEGATION REQUESTS (Item 4)**(i) Delegation Request from Dr. Lynda Lukasik of Environment Hamilton respecting the Waste Collection Contract. (Added as Item 4.1)**

The Delegation Request from Dr. Lynda Lukasik of Environment Hamilton respecting the Waste Collection Contract was approved to be heard today.

(d) PUBLIC HEARINGS/DELEGATIONS (Item 6)**(i) Delegation by Dr. Lynda Lukasik of Environment Hamilton respecting the Waste Collection Contract (Added Item 6.1)**

Dr. Lynda Lukasik of Environment Hamilton addressed the Committee respecting the Waste Collection Contract.

Dr. Lukasik discussed the new recommendation to be introduced to committee and indicated that it would be a step backward on waste diversion.

Committee members asked numerous questions of Dr. Lukasik respecting the directional change from a bi-weekly program to a weekly program with a supplemental tag system as well as asked for her opinion on illegal dumping.

Dr. Lukasik indicated that she feels that it is important to move forward and encourage education and involvement of citizens rather than cede to a vocal minority. She discussed the move by other municipalities to go to a bi-weekly system.

The delegation by Dr. Lynda Lukasik of Environment Hamilton respecting the Waste Collection Contract was received.

(e) DISCUSSION ITEMS (Item 8)**(i) Motion respecting Waste Collection Procurement Process 2013-2020 (Item 8.1)**

On a Motion item 8.1 was deleted in its entirety and replaced with the following:

Waste Collection and Procurement Processes 2013-2020 (Item 8.1)

That Project 3 be approved as the Preferred Waste Collection System as follows:

(a) That the City's Waste Collection System commencing April 1, 2013 consist of the following-services:

- (i) Weekly collection of Organic Waste;
- (ii) Weekly collection of one (1) container of Garbage per residential unit;
- (iii) Weekly Leaf and Yard Waste collection;
- (iv) Weekly call-in Bulk Waste collection for curbside collection and weekly call-in collection of Bulk Waste for multi-residential buildings;
- (v) Weekly two-stream collection of Recyclable Materials;
- (vi) Weekly two-stream Automated Recycling Cart collection;
- (vii) Weekly front-end Bin Service for Garbage collection;
- (viii) Supply of front-end Bin Containers for Recyclable Fibres and weekly front-end Bin Service for Recyclable Fibres collection;
- (ix) Multi-day collection of Public Space Litter Containers and Public Space Recycling Containers;

(b) That the waste collection system in (a) include the following refinements:

- (i) Collection of up to 26 containers of Garbage per residential unit per year through a curbside tag system;
- (ii) Permit the use of alternative recycling containers to reduce escaped waste;
- (iii) Supply of front-end garbage bin containers for garbage collection at municipal facilities;
- (iv) Continue with Special Considerations for households with children, medical circumstances, home day cares and agricultural properties of up to three (3) containers weekly through a curb side tag system;
- (v) Bulk waste reuse events as a pilot program; and
- (vi) Phase in of smaller green carts;

- (c) That the Special Considerations provisions in the Solid Waste Management By-law 09-067 be amended to allow for families with two (2) children under the age of four (4) to be eligible for Special Consideration;
- (d) That appropriate amendments to Solid Waste Management By-law 09-067 be enacted to implement recommendations (a), (b) and (c);
- (e) That GFL Environmental East Corporation, be selected as the Successful Proponent for:
 - (i) Project 3 of Request for Proposals C11-30-11 which is comprised of:
 1. Weekly collection of Organic Waste in Zones B1, B2 and B3;
 2. Weekly collection of one container of Garbage per residential unit in Zones B1, B2 and B3;
 3. Weekly Leaf and Yard Waste collection in Zones B1, B2 and B3;
 4. Weekly call-in Bulk Waste Curbside collection and weekly collection of Bulk Waste for multi-residential buildings in Zones B1, B2 and B3;
 5. Weekly two-stream collection of Recyclable Materials City-wide;
 6. Weekly two-stream Automated Recycling Cart collection City-wide;
 7. Weekly front-end Bin Service for Garbage collection City-wide;
 8. Supply of front-end Bin Containers for Recyclable Fibres and weekly front-end Bin Service for Recyclable Fibres collection City-wide;
 9. Multi-day collection of Public Space Litter Containers and Public-Space Recycling Containers in Zones B1, B2 and B3; and
 - (ii) Additional Work identified in Request for Proposals. C11-30-11 including:
 1. A garbage tag system to supplement the curbside garbage collection program;
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 4. Bulk waste reuse events, at the discretion of the City;
- (f) That the contract period be seven (7) years commencing April 1, 2013 with the potential extension of one (1), one (1) year term;

- (g) That the General Manager of Public Works be authorized and directed to finalize the terms and conditions of the agreement with GFL Environmental East Corporation in accordance with the provisions of Request for Proposals C11-30-11;
- (h) That the Mayor and City Clerk be authorized and directed to execute the agreement with GFL Environmental East Corporation, together with any necessary documents, in a form satisfactory to the City Solicitor;
- (i) That Capital Project 5121294500 Recycling Program - Vehicle Acquisition and Facility Modification, which was parked during the 2012 Capital Budget process be withdrawn from further consideration and the 2012 Capital Financing Strategy be amended to reflect a lower reliance on Future Fund financing;
- (j) That the Operations & Waste Management Division be authorized to increase the Waste Collection Operator staff complement by no more than twelve (12) full time employees commencing in 2013; and
- (k) That the Outstanding Business Items referring to Waste Collection and Recycling Processing Procurement Processes for 2013-2020 as well as Activity Based Costing for Public Sector Waste Collection 2013-2020 be identified as completed and removed from the Public Works Committee Outstanding Business List.

On a Motion the following was added as sub-section (l):

- (l) That staff be directed to report to the General Issues Committee on the performance of the tag system over the period of April 2013 to April 2014 by August 2014 including details of the performance of the program in general, whether or not there has been an increase or decrease in waste diversion, illegal dumping and the possibility of introducing a cost to the tag system.

The Main Motion as Amended CARRIED on the following Standing Recorded Vote:

Yeas:	B. Morelli, J. Partridge, B. Clark, M. Pearson C. Collins, J. Farr, T. Jackson, S. Merulla, R. Pasuta, R. Powers, T. Whitehead, S. Duvall
Total:	12
Nays:	L. Ferguson, B. McHattie, B. Johnson
Total:	3
Absent:	B. Bratina
Total:	1

(f) PRIVATE & CONFIDENTIAL (Item 12)**(i) Personal Matters about Identifiable Individuals, including Municipal Employees (Added Item 12.1)**

That Committee move into Closed Session at 9:40 a.m. pursuant to sub-sections 8.1(b) of the City's Procedural By-law and Sections 239(2)(b), of the Municipal Act as the subject matter pertains to: personal matters about an identifiable individual, including municipal employees.

The Motion **CARRIED** on the following Recorded Vote:

Yeas:	B. Bratina, L. Ferguson, B. Johnson, J. Partridge, M. Pearson C. Collins, J. Farr, T. Jackson, S. Merulla, R. Pasuta, R. Powers, T. Whitehead, S. Duvall, B. McHattie
Total:	14
Nays:	B. Clark
Total:	1
Absent:	B. Morelli
Total:	1

Committee reconvened in Open Session at 11:02 a.m. and indicated to members of the public that they deliberated the matter in Closed Session and provided the City Manager with direction.

(g) ADJOURNMENT (Item 13)

There being no further business, the Committee adjourned at 1:49 p.m.

Respectfully submitted

Councillor T. Whitehead
Deputy Mayor

Andy Grozelle,
Legislative Coordinator
February 21, 2012