



General Issues Committee

REPORT 11-024

9:30 a.m.

Wednesday, July 6, 2011

Thursday, July 7, 2011

Council Chambers

Hamilton City Hall

71 Main Street West

July 6, 2011

Present: Deputy Mayor B. Morelli (Chair)
Mayor B. Bratina
Councillors B. Clark, C. Collins, S. Duvall, J. Farr,
L. Ferguson, S. Merulla, T. Jackson, J. Partridge, R. Pasuta,
M. Pearson, R. Powers

Absent with Regrets: Councillors B. McHattie, T. Whitehead – Vacation
Councillor B. Johnson – Personal

Also Present: C. Murray, City Manager
R. Rossini, General Manager, Finance and Corporate
Services
G. Davis, General Manager, Public Works
B. Goodger, Senior Director, Operations and Waste
Management
P. Parker, Director of Support Services, Operations and
Waste Management
M. Hazell, Senior Director, Parking and By-law Services
C. Biggs, Co-ordinator, Committee Services/Council/Budgets

July 7, 2011

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R. Pasuta, M. Pearson, R. Powers

Absent with Regrets: Councillors B. McHattie, T. Whitehead – Vacation

Council – July 7, 2011

Also Present:

- R. Rossini, General Manager, Finance and Corporate Services
- G. Davis, A/City Manager-General Manager, Public Works
- B. Goodger, Senior Director, Operations and Waste Management
- P. Parker, Director of Support Services, Operations and Waste Management
- C. Biggs, Co-ordinator, Committee Services/Council/Budgets
- A. Grozzell, Legislative Assistant

THE GENERAL ISSUES COMMITTEE PRESENTS REPORT 11-024 AND RESPECTFULLY RECOMMENDS:

1. Peter Hutton, Chair of the Waste Reduction Task Force (Added Item 6.1)

That the presentation from Peter Hutton, Chair of the Waste Reduction Task Force, respecting the Solid Waste Management Master Plan, be received.

2. Staff Presentations (Items 7.1, 8.1 and 8.2)

That the following staff presentations be received:

- (a) Solid Waste Management Master Plan Review;
- (b) Waste Collection and Recycling Processing Procurement Processes for 2013-2020 (PW11030(a)) (City Wide)
- (c) Illegal Dumping, Litter and Escaped Waste (PW11052/PED11127) (City Wide)

3. Waste Collection and Recycling Processing Procurement Processes for 2013-2020 (PW11030(a)) (City Wide)

- (a) That staff be directed to issue a Request for Proposals (RFPs) and undertake internal costing to obtain pricing on the following waste collection options:
 - (i) Status Quo with Enhancements:
 - (1) weekly 2-stream recycling collection of paper and containers, co-collected;
 - (2) weekly green cart and leaf and yard waste (LYW), co-collected;
 - (3) weekly garbage (one bag) and call-in bulk collection, collected together
 - (ii) Alternate Week Garbage with Enhancements
 - (1) weekly 2-stream recycling collection of paper and containers, co-collected;

- (2) weekly green cart and LYW, co-collected;
 - (3) bi-weekly garbage (2 or more bags) and call-in bulk, collected together.
- (iii) Status Quo
 - (1) weekly 2-stream recycling collection of paper and containers, co-collected
 - (2) weekly garbage and green cart collection, co-collected;
 - (3) seasonal bi-weekly collection of leaf and yard waste;
 - (4) seasonal weekly call-in collection of bulk waste when leaf and yard waste is not collected.
- (b) That staff be directed to review and report back on the following further refinements to curbside waste collection practices:
 - (1) Alternatives for recycling collection to reduce escaped waste;
 - (2) Options for considering the implementation of a tag system as a potential contribution to reducing illegal dumping;
 - (3) Options for container limits for bi-weekly garbage collection;
 - (4) Review options for smaller green carts
- (c) That the General Manager of Public Works be authorized and directed to enter into negotiations with Canada Fibers Limited for an additional seven years beyond the current contract term which expires on March 30, 2013 for the operation of the City's Materials Recycling Facility;
- (d) That the General Manager of Public Works be authorized and directed to negotiate with Canada Fibers Limited for necessary capital equipment for the operation of the Materials Recycling Facility;
- (e) That staff report back to Council on the outcome of the negotiations for Recommendations (c) and (d);
- (f) That staff undertake a financial analysis of pricing from recommendations (a) and (b) and report back on the waste collection and materials recycling processing components of the waste management system so that new contracts for service may be awarded.
- (g) That the procurement and internal costing processes for waste collection services include an option for an annual collection event for each of the six waste collection zones in the City.

4. Illegal Dumping, Litter and Escaped Waste (PW11052/PED11127) (City

- (a) That the General Manager of Public Works be directed to:

- (i) report back to the Public Works Committee with the 2012 work plan for the Clean City Strategy before the end of 2011;
 - (ii) provide an semi-annual Clean City Strategy progress report to the General Issues Committee.;
- (b) That Public Works and Planning and Economic Development Departments staff be directed to undertake investigations and report back comprehensively in the Fall of 2011 on:
- (i) educational efforts towards illegal dumping, litter and escaped waste in the City;
 - (ii) improvements to the Waste, Streets, Parks and Yard Maintenance By-Laws to enhance the effectiveness of enforcement of illegal dumping;
 - (iii) enforcement strategies, service levels and staffing requirements to adequately address illegal dumping complaints.
 - (iv) minimum fees and tipping fees at the City's Community Recycling Centres/Transfer stations and potential fee changes as a way to reducing illegal dumping.
- (c) That staff be directed to implement the following action plans to address areas of concern identified by Councillors as outlined in Appendix "A," attached hereto, as amended:
- (i) Continued attention to clean up of litter, illegal dumping and escaped waste on areas of concern on City lands through existing programs, including prioritization and regular monitoring of these locations;
 - (ii) Continued enforcement on private lands;
 - (iii) Arrange to meet with agencies to develop plans to address remediation and prevention for the areas of concern;
 - (iv) Report back on progress as part of recommendation (b).

FOR THE INFORMATION OF COUNCIL:**July 6, 2011****(a) CHANGES TO THE AGENDA (Item 1)**

The Clerk advised of the following changes:

DELEGATION REQUEST

- (a) Delegation Request from Peter Hutton, Chair of the Solid Waste Reduction Task Force, requesting to appear before the Committee to express views on waste issues (Added as Item 4.1)

REVISED APPENDIX

- (b) Revised Appendix "A" to Report PW11052/PED11127 – Illegal Dumping, Litter and Escaped Waste (Item 8.2)

(Powers/Pasuta)

That the agenda be approved, as amended.

CARRIED**(b) DECLARATIONS OF INTEREST (Item 2)**

None

(c) APPROVAL OF PREVIOUS MINUTES (Item 3)**(d) DELEGATION REQUEST**

On a motion, the request from Peter Hutton, Chair of the Waste Reduction Task Force, was approved, and that the rules of order were waived to allow the delegation to address the Committee at today's meeting.

(e) DELEGATION REQUESTS**(i) Peter Hutton, Chair of the Waste Reduction Task Force**

Peter Hutton, Chair of the Waste Reduction Task Force (WRTF), appeared before the Committee to express views on behalf of the WRTF and his own with respect to the Solid Waste Management Master Plan. His comments included, but were not limited to, the following:

- Reason for presenting is predicated on seeing two recent articles in the Spectator, one by Andrew Dreschel and the other from Beth Goodger
- Need to know that there are varying points about these issues

Council – July 7, 2011

- Concerned about how citizen participation is being handled around this issue; WRTF is extremely frustrated; citizens should have stronger input
- Task Force was not consulted; not involved in the process
- Urge committee to be careful about signals being sent; struck by the fact of how little actual hard data on economic impact; Council needs to get a handle on how it does evaluation; does not seem to have facts; use expertise that the community has to offer to make the best decisions
- Fair to say that virtually all members of the Task Force are sending the signal today that going to a relaxed bag limit without really having determined whether this will solve the problem; may start undoing much of the work that the WRTF has been working on for 10 years; it's about changing attitudes and habits; citizens want open process
- Rewarding people who choose to disobey the law; education and enforcement always has to be part of the puzzle; start rewarding good behaviour of the vast majority of citizens who want this to work

(f) PRESENTATIONS

(i) Solid Waste Management Master Plan Review (no copy) (Item 7.1)

Gerry Davis, Manager of Public Works, provided a brief introduction to the presentations to be made by Beth Goodger and Pat Parker, including an overall review of the Solid Waste Management Master Plan, the procurement process and a joint presentation with By-law Enforcement/Operations on illegal dumping, litter and escaped waste.

Pat Parker, Director of Support Services, Operations and Waste Management, provided a power point presentation with respect to the Solid Waste Management Master Plan Review, which included the following:

- Integrated Waste Management System
- Waste Collection System – Context with SWMMP
- Why review the SWMMP
 - Status of the 2001 SWMMP – recommendations that have been implemented
 - What's remaining – outstanding recommendations from the 2001 SWMMP
- Current waste diversion status
- Current diversion and disposal rates
- The SWMMP review process – looking at alternate ways of getting public consultation
- Expectations of the Review
- Findings to date
 - Draft guiding principles for the 2011 SWMMP

- Residential Tonnage
- Landfill Capacity
- Options for Consideration
- Next Steps

Councillor Powers requested that a copy of Jim Sweetman's presentation to the Public Works Committee be distributed to all members.

(ii) Waste Collection and Recycling Processing Procurement Processes for 2013-2020 (PW11030(a)) (City Wide)

Beth Goodger provided a power point presentation respecting Waste Collection and Recycling Processing Procurement Processes for 2013-2020, which included the following:

- Integrated Waste Management System
- Issues and concerns considered
- Operational objectives
- Processing procurement process – Materials Recycling Facility
- Collections and Processing Contracts
 - Status quo collection – not recommended
 - Current Waste Collection Services (status quo)
 - Status quo collection with improvements
 - Alternate week waste collection with enhancements
 - Alternate week waste collection in cooler months only; maintain other enhancements (from consultation)
 - Timelines
- Waste Collection System – Explore refinements
- Summary – Overview of Systems; proposed collection system changes to reduce illegal dumping and escaped waste
- Recommendations: Option A – Status Quo with enhancements;
 - Option A – Status quo with enhancements
 - Option B – Carrying forward a bi-weekly option)

On a motion, sub-section (b) was amended by adding the following as sub-section (4):

- (4) Review options for smaller green carts.

The Amendment **CARRIED**.

On a motion, sub-section (a) was amended by adding the following as sub-section (iii):

- (iii) Status Quo
- (1) weekly 2-stream recycling collection of papers and containers, co-collected
 - (2) weekly garbage and green cart collection, co-collected

- (3) seasonal bi-weekly collection of leaf and yard waste
- (4) seasonal weekly call-in collection of bulk waste when leaf and yard waste is not collected.

The Amendment **CARRIED**.

On a motion, sub-section (a) was amended by adding the following as sub-section (i)(4):

- (i)(4) weekly garbage (2 bags)

The Amendment was **DEFEATED** on the following Standing Recorded vote:

Yeas: Clark, Collins, Duvall, Jackson, Morelli
Total Yeas: 5
Nays: Farr, Ferguson, Partridge, Pasuta, Pearson, Powers
Total Nays: 6
Absent: Bratina, Johnson, McHattie, Merulla, Whitehead
Total Absent: 5

On a motion, sub-section (a) was amended by adding the following as sub-section (ii):

- (ii) Alternate Week Garbage with Enhancements
 - (1) weekly 2-stream recycling collection of paper and containers, co-collected;
 - (2) weekly green cart and LYW, co-collected;
 - (3) bi-weekly garbage (2 or more bags) and call-in bulk, collected together.

The Amendment **CARRIED** on the following vote:

Yeas: Clark, Jackson, Morelli, Farr, Ferguson, Partridge, Pasuta, Pearson, Powers
Total Yeas: 9
Nays: Collins, Duvall
Total Nays: 2
Absent: Bratina, Johnson, McHattie, Merulla, Whitehead
Total Absent: 5

On a motion, the following was added as sub-section (g):

- (g) That the procurement and internal costing processes for waste collection services include an option for an annual collection event for each of the six waste collection zones in the City.

The Amendment **CARRIED**.
The Main Motion, as amended, **CARRIED**.

(iii) **Illegal Dumping, Litter and Escaped Waste (PW11052/PED11127)
(City Wide)**

Beth Goodger and Marty Hazell provided a power point presentation with respect to Illegal Dumping, Litter and Escaped Waste, which included the following:

- Waste in the wrong place: Litter, illegal dumping and escaped waste
- Clean City Strategy – establishment, goal and objective
- Clean City Strategy Components – Remediation, Containment, Avoidance
- Community engagement activities
- By-law enforcement
- Environmental enforcement team – 7 Officers
- By-law enforcement statistics
- Areas of concern from Councillors
- Review of recommendations

The Committee lost quorum at 1:02 p.m. Those members that remained continued to ask questions of staff.

The meeting recessed at 1:35 p.m. The Committee agreed to continue their discussions on Thursday, July 7, 2011 to allow recommendations to be forwarded to Council for consideration.

July 7, 2011

The General Issues Committee reconvened at 9:45 a.m. to continue discussions with respect to Item 8.2 – Illegal Dumping, Litter and Escaped Waste (PW11052/PED11127).

See Item 4 for the disposition of this item.

There being no further business, the Committee adjourned at 9:50 a.m.

Respectfully submitted

Councillor B. Morelli, Deputy Mayor
General Issues Committee

Carolyn Biggs, Co-ordinator
Committee Services/Council/Budgets
July 6 and 7, 2011