

Municipal Grass Cutting - Service Levels & Impacts of the Cosmetic Pesticides Ban

Public Works Committee - June 4, 2012





- Discussion at May 26th City Council
 Meeting on service issues relating to grass cutting
- Grass cutting is a core seasonal service what's changing?
- Service Levels
- How services are provided
- Cosmetic Pesticide Ban
- Opportunities for improvement



What's changing?

- Not service levels grass cutting is provided on City properties and lands at a variety of service levels, depending on the use and program objectives
- Infrastructure growth
- Weather
 - Weather variability
 - Climate change
- Weeds
 - Increasing number of complaints about weeds on municipal lands
 - Policy changes (ban on cosmetic pesticide use)



Where do we cut grass?

- Roads (linear assets)
- Parks & Cemeteries
- Golf Courses
- Around municipal facilities and properties



Hamilton Grass Cutting Services - Overview

Municipal Property / Facility Type	Number	Service Level
Boulevards	939 locations (1,035,855 m ²)	9 cuts per season Linc / Red Hill Valley Parkway – 9 cuts per season for overpasses, centre boulevards – 2 cuts and shoulders – 3 cuts per season
Traffic Islands	178 locations (65,203 m ²)	3 cuts per season
Rural Roadside	324 locations (2,213 km)	2 cuts per season
Parks	481 sites (15,168,698 m ²⁾	17-18 cuts per season (1 x every 7 working days)
Sports Fields	451 fields (1,810,802 m ²)	Class A & B Fields: 21-22 cuts per season (1x every 5 working days Class C & D Fields: 17-18 cuts per season (1x every 7 working days)
Cemeteries	67 sites (1,606,602 m ²)	Active – 21-22 cuts per season Inactive – 17 cuts per season



Hamilton Grass Cutting Services - Overview

Municipal Property / Facility Type	Number	Service Level
Golf Courses	3	Daily, April 1 – November 15
		Greens, 5x per week, Tees 3x per week, Fairways 3x per week, rough 1x per week
Public Works Facilities - operations centres & yards (23); water & waste water (79); waste management (9)	111 sites	Various service levels ranging from 2 to 17 cuts per year
Corporate Facilities (7) & Libraries (4)	11 sites	Approx 20-25 cuts per year
Arenas (20), Recreation & Community Centres (32)	52 sites	17-22 cuts per year
Lodges	2 sites	20-24 cuts per year
City Housing	62 locations	13 cuts per year
Fire & EMS Buildings	28 sites	14 cuts per year (1x every 10 working days); As required (10)
Museums and Cultural Properties	13	17-20 cuts per year
Police	5 sites	Approx 20 cuts per year



Public Works – Urban Roadside Mowing: Boulevards

Service Description:	Fine cutting of municipal boulevards Fine cutting Lincoln Alexander Parkway (Linc) and Red Hill Valley Parkway (RHVP)
Number of locations:	939 locations for a total of 1,035,855 sq. m.
Service Level:	 Boulevards are cut 9 times annually Linc & RHVP: Overpasses receive 9 cuts annually Center Boulevards receive 2 cuts annually Shoulders receive 3 cuts annually
Service Provider:	Contracted (3 providers)
Contract Management:	PW - Road Operations Staff



Public Works – Urban Roadside Mowing: Traffic Island Pavement Weed Cutting

Service Description:	Mechanical cutting of weeds of City owned islands
Number of locations:	178 for a total of 65,203 sq. m.
Service Level:	3 cuts per year June, September & October
Service Provider:	Contracted (2 providers)
Contract Management:	PW - Road Operations Staff



Public Works – Rural Roadside Mowing

Service Description:	Mechanical mowing of the City's rural ditch lines
Number of locations:	324 locations for a total of 2,213 kilometers
Service Level:	 2 cuts annually Spring cut extends from road shoulder to centre line of ditch Fall cut extends from road shoulder to edge of Road Allowance
Service Provider:	Contracted
Contract Management:	PW - Road Operations Staff



Public Works – Parks

Service Description:	Mowing and trimming of City Parks (Citywide, Community, Neighbourhood, Parkettes and some schools and open spaces)
Number of locations:	481 parks 15,167,698 m ²
Service Level:	1 x every 7 working days, 17-18 cycles per season
Service Provider:	City staff (permanent and summer students) PW – Parks & Cemeteries Section



Public Works – Sports Fields

Service Description:	Mowing and trimming of turf at sports fields (soccer, baseball, lawn bowling, football, cricket)
Number of locations:	451 fields 1,810,802 m ²
Service Level:	Class A & B Fields – 1 x every 5 working days, 21-22 cycles per season Class C & D Fields – 1 x every 7 working days, 17-18 cycles per season
Service Provider:	City staff (permanent and summer students) Public Works (PW) – Parks & Cemeteries Section



Public Works – Active Cemeteries

Service Description:	Mowing and trimming of turf at active cemeteries including around monuments and head stones
Number of locations:	20
Service Level:	1 x every 5 business days, 21 – 22 cycles per season
Service Provider:	City staff (permanent and summer students) PW – Parks & Cemeteries Section



Public Works – Inactive Cemeteries

Service Description:	Mowing and trimming of turf at inactive cemeteries including around monuments and head stones
Number of locations:	47
Service Level:	4 x in each of May and June, 2 x in each of July and August, 2 x in September, 3 x in October 17 cycles per season
Service Provider:	Contractors
Contract Management:	PW – Parks & Cemeteries Section



Public Works – Corporate Facilities

Service Description:	Mowing and trimming of turf at corporate facilities (municipal service centres, operations centres, libraries)
Number of locations:	16
Service Level:	Approx. 20 cuts per season Approx. 25 cuts per season for Libraries
Service Provider:	Contracted, expires at end of 2013
Contract Management:	PW – Facility Services



Public Works – Water & Wastewater Facilities

Service Description:	Mowing and trimming of turf at water and waste water facilities
Number of locations:	79
Service Level:	Ranges from 2 to 17 cuts per season, depending on the location, between May 1 and Oct 31.
Service Provider:	Contracted (3 providers), expires at the end of 2014
Contract Management:	PW – Water & Wastewater



Public Works – Waste Management Facilities

Service Description:	Mowing and trimming of turf at Community Recycling Centres, Transfer Stations, Materials Recycling Facility, Central Composting Facility and Glanbrook Landfill site
Number of locations:	9
Service Level:	1 x every 5 business days - except for Glanbrook Landfill which is done as-needed, 21-22 cycles per season
Service Provider:	Site operations contractor
Contract Management:	PW – Processing & Disposal



Community Services – Recreation Facilities

Service Description:	Mowing and trimming of turf at community centres, arenas and golf courses
Number of locations:	55 sites (3 golf courses, 16 community centres, 4 senior centres, 20 arenas)
Service Level:	Golf Courses – Daily (April 1 – Nov 15), rotation of cutting tees (5x week), greens (3x week), fairways (3x week) and rough (1x week)
	Community Centres & Arenas by Public Works - 1x every 7 working days, 17-18 cycles per season
	Other – 22 cuts per season
Service Provider:	Golf Courses – Community Services
	Community Centres & Arenas – Public Works staff (28); Community Associations (12); School Board (8); Community Services staff (2); Contract (2)



Community Services – Lodges

Service Description:	Mowing and trimming of turf at Macassa and Wentworth Lodges
Number of locations:	2
Service Level:	20-24 cuts per season
Service Provider:	Contracted
Contract Management:	Community Services – Lodge Administrators



Community Services – Hamilton Housing

Service Description:	Mowing and trimming of turf at Hamilton Housing properties
Number of locations:	62
Service Level:	13 cuts per season
Service Provider:	Contracted
Contract Management:	Community Services – Hamilton Housing



City Manager's Office - Fire & EMS

Service Description:	Mowing and trimming of turf at Fire/EMS Stations
Number of locations:	28 sites
Service Level:	Public Works locations 1 x every 10 working days, 14 cycles per season (PW)
Service Provider:	Public Works Horticulture staff (19 locations) Volunteer Fire Fighters (9)



PED – Cultural Facilities

Service Description:	Mowing and trimming of turf at cultural facilities
Number of locations:	13
Service Level:	Contracted – approx. 20 cuts per season Public Works Locations – 1x every 7 working days, 17-18 cuts per season
Service Provider:	Contracted (4), expires at the end of 2013 Public Works in house staff (8) Tenant (1)



Police Services

Service Description:	Mowing and trimming of turf at Police facilities
Number of locations:	5
Service Level:	Approx 20 cuts per season
Service Provider:	Contracted
Contract Administration:	Hamilton Police Services



Service Providers

- Reliance on temporary workforce (students) due to seasonal demands
- In-house grass cutting services
- Contracts
 - Specifications
 - Contract Management (ensuring work is being done as specified)



What is a pesticide?

- Pesticide means any organism or substance sold or used as a means of controlling, preventing, destroying, mitigating, attracting or repelling any pest or of altering the growth, development or characteristics of any plant life
- The term "pesticide" includes all forms of herbicides, insecticides, fungicides, rodenticides etc.
- Types include:
 - Selective, Non-selective, Synthetic, Organic



History of Pesticide Debate

- Long standing debate respecting the risk vs. the benefits of pesticide use
- Municipalities began banning use of cosmetic pesticides in 1991 (Hudson, PQ)
- Hamilton implemented a by-law that limited the use of pesticides in 2007 (By-Law 07-282)
- Provincial ban of cosmetic pesticide use (Ontario Reg. 63/09) took effect April 2009
- Private Member's Bill 88 introduced May 2012 to allow use of cosmetic pesticides by licenced operators
- Pesticides are one of a range of techniques available to manage pests and weeds



Integrated Pest Management (IPM)

- IPM is a planned approach that focuses on appropriately managing plant care, promoting plant vigor, and maintaining healthy balanced growth
- Core components include:
 - Appropriate plant selection
 - Proper planting techniques
 - Soil management (fertility, pH, aeration porosity)
 - Nutrient management (fertilization)
 - Irrigation and water management
 - Cultural practices (pruning, mowing, dethatching, overseeding, topdressing, aerification etc.)
 - Monitoring & Identification of potential turf pests & diseases
 - Application of control measures (cultural, physical, biological, behavioral and chemical control) to maintain pest populations below threshold levels



Pesticide Use by the City

- Began reduction of pesticide use in 2002, with the approval of a Pesticide Use Policy for Municipal Parks and Properties (PW03155)
- Development of an IPM program initiated in 2003 and costs identified
- Cosmetic pesticides have not been used on municipal lands since 2007
- Dramatic increase in amount of weed infestations impacting public lands
- Pesticides are still used on golf courses and for control of noxious weeds (eg. Poison ivy, Giant Hogweed)



Opportunities for Improvement

- Review of service levels and how services are provided (eg. tiered service levels, standardization by asset class, flexible start dates)
- Improvements to contract specifications (eg. standardization, performance measures, equipment pre-qualification)
- Improvements to contract management practices
- Continuous improvement for optimal value



Thank you

