

# INFORMATION REPORT

то:	Chair and Members Planning Committee		
COMMITTEE DATE:	May 1, 2018		
SUBJECT/REPORT NO:	Appeal to the Ontario Municipal Board (OMB) on the City Hamilton's Refusal or Neglect to Adopt an Amendment to t City of Hamilton Zoning By-law No. 6593 for Lands Located 1518, 1530 and 1540 Upper Sherman Avenue, Hamilt (Ward 7) (PED18086)		
WARD(S) AFFECTED:	Ward 7		
PREPARED BY:	Jennifer Roth (905) 546-2424 Ext. 2058		
SUBMITTED BY:	Steve Robichaud Director, Planning and Chief Planner Planning and Economic Development Department		
SIGNATURE:			

#### **Council Direction:**

In accordance with subsection 34(11), of the *Planning Act*, prior to Bill 139, a Zoning Bylaw Amendment Application, may be appealed to the Ontario Municipal Board (OMB) after 120 days if Council has not made a decision on the application.

A motion to direct staff to advise the Planning Committee on matters relating to appeals regarding lack of decision by Council, pursuant to the *Planning Act* was passed by City Council on May 18, 2010. This Information Report has been prepared in accordance with Council's policy for staff to advise the Planning Committee and City Council of appeals for non-decision to the OMB.

The following information is provided for Planning Committee's information with regards to Zoning By-law Amendment Application ZAC-17-078. The Zoning By-law Amendment Application has been appealed for lack of decision. At the time of preparation of this Staff Report, Bill 139 was not in effect. Bill 139 will take effect on April 3, 2018. It is anticipated that this matter will be heard by the Local Planning Appeal Tribunal (LPAT) as per the transition regulations.

SUBJECT: Appeal to the Ontario Municipal Board (OMB) on the City of Hamilton's Refusal or Neglect to Adopt an Amendment to the City of Hamilton Zoning By-law No. 6593 for Lands Located at 1518, 1530 and 1540 Upper Sherman Avenue, Hamilton (Ward 7) (PED18086) - Page 2 of 3

## Information:

The subject property is municipally known as 1518, 1530 and 1540 Upper Sherman Avenue (refer to Appendix "A" to Report PED18086).

The subject property is irregular in shape, having a lot area of 1.839 ha (4.54 ac) and is located along two frontages, being Upper Sherman Avenue and Acadia Drive. Cartier Crescent, to the north, currently terminates on the south side of the subject property, with an extension being proposed as part of this application, to extend Cartier Crescent to intersect with Acadia Drive. Acadia Drive currently divides the subject property. The property is located within the Butler Neighbourhood.

The majority of the property was previously developed with a single detached dwelling that has since been demolished in anticipation of accommodating the proposed development. In addition, a portion of 1530 Upper Sherman Avenue, formerly part of Billy Sherring Park, was deemed surplus by the City of Hamilton and was subsequently sold to the applicant in 2017. The remainder of the property is vacant agricultural land.

The applications were submitted on October 23, 2017 and were deemed complete on November 8, 2017.

#### PROPOSED DEVELOPMENT

The application is proposed to permit a 489 unit multiple dwelling development in the form of an eight, a nine and two, eleven storey towers, with 623 parking spaces contained in one level of below grade parking and some surface parking spaces. The two, 11 storey towers containing 288 units are located on the northwest side of the intersection of Upper Sherman Avenue and Acadia Drive and will be joined at the base with a 1 storey connection. The eight storey tower containing 110 units is located on the northwest corner of Acadia Drive and the extension of Cartier Crescent. The nine storey tower containing 91 units is located on the southwest corner of the intersection of Upper Sherman Avenue and Acadia Drive. The applicant has proposed both interior and exterior amenity space. Access to the site will be provided from Upper Sherman Avenue and from Cartier Crescent which is planned to connect to Acadia Drive.

At this time, the Official Plan Amendment (OPA) has not been appealed as the legislated date for appeal of the OPA is May 2, 2018. The applicant is considering adjustments to the proposal that would potentially eliminate the need for an Official Plan Amendment by reducing the scale and density of the proposal.

The applicant applied for an Official Plan Amendment Application to re-designate a portion of the lands from "Open Space" to "Neighbourhoods" and for an increase in the

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overall density from 100-200 units per net hectare to 293 units per net hectare to permit four multiple dwellings.

Zoning By-law Amendment Application:

The Zoning By-law Amendment Application has been appealed for non-decision.

The applicant has applied for a Zoning By-law Amendment to re-zone the lands from the "AA" (Agricultural) District, "AA/S-684" (Agricultural) District, Modified, "C" (Urban Protected Residential, Etc.) District and Community Park (P2) Zone to the "E-3" (High Density Multiple Dwellings) District, Modified in the Former City of Hamilton Zoning Bylaw No. 6593. A number of site specific modifications are proposed to implement the proposed development, including an increase in height, reduction in front, side and rear yard requirements and a reduction in the parking stall size. Refer to Appendix B to Report PED18086 for the proposed site drawings that illustrate the requested zoning modifications.

# Public Consultation:

As per the statutory requirements of the *Planning Act*, and the Applicant's Public Consultation Strategy, an Open House was held on January 23, 2018. Notice of the Open House was mailed to all property owners within 300 metres of the subject lands, expanded from the 120 metres, as requested by the Ward Councillor. One hundred and twenty-six people attended the Open House and 67 written submissions were received by residents opposed to the development. In addition, a petition was received, signed by 274 individuals opposed to the development.

A number of outstanding issues remain, including the massing of the proposed structure, the proposed height, concerns with shadows and overlook, compatibility with adjacent single detached dwellings and sanitary capacity.

The appeal of the Zoning By-law Amendment was received by the City Clerk's Office on February 27, 2018, 127 days after the receipt of the initial application (refer to Appendix "C" to Report PED18086).

#### APPENDICES AND SCHEDULES ATTACHED

Appendix "A": Location MapAppendix "B": Site Plan

Appendix "C": Letter of Appeal

AF:jr

**BUILDING D** 





**OVERALL SITE PLAN** 

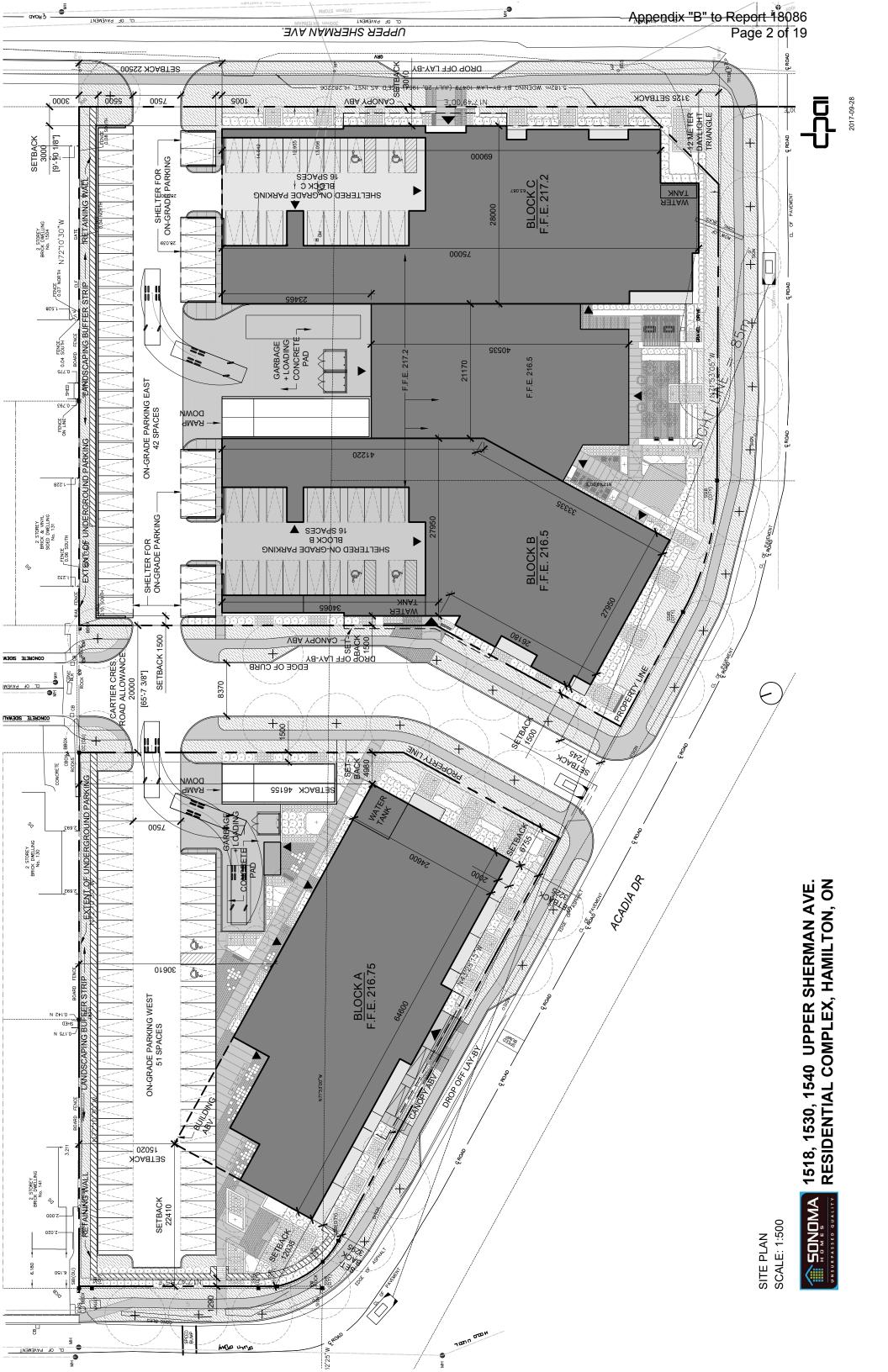
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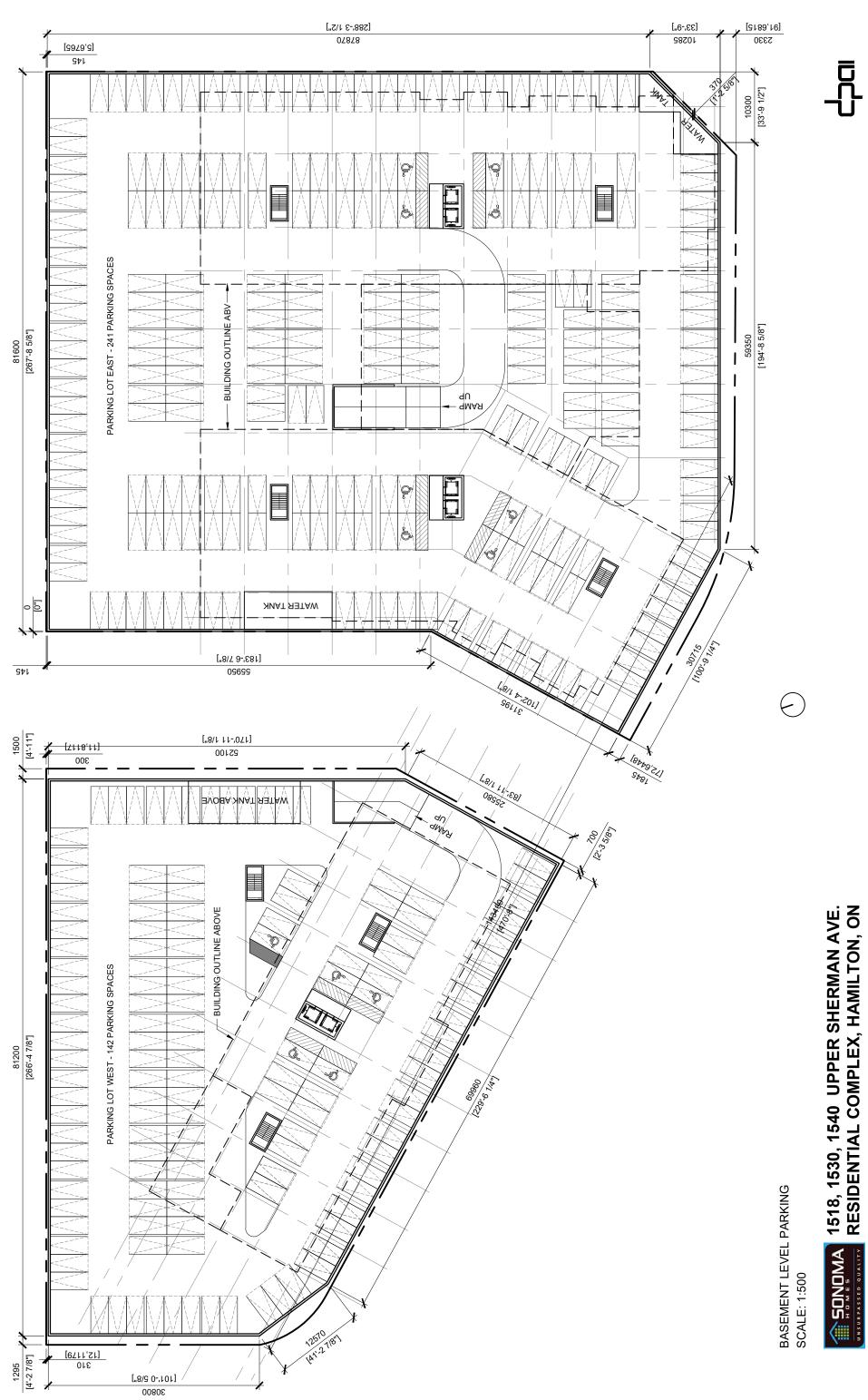


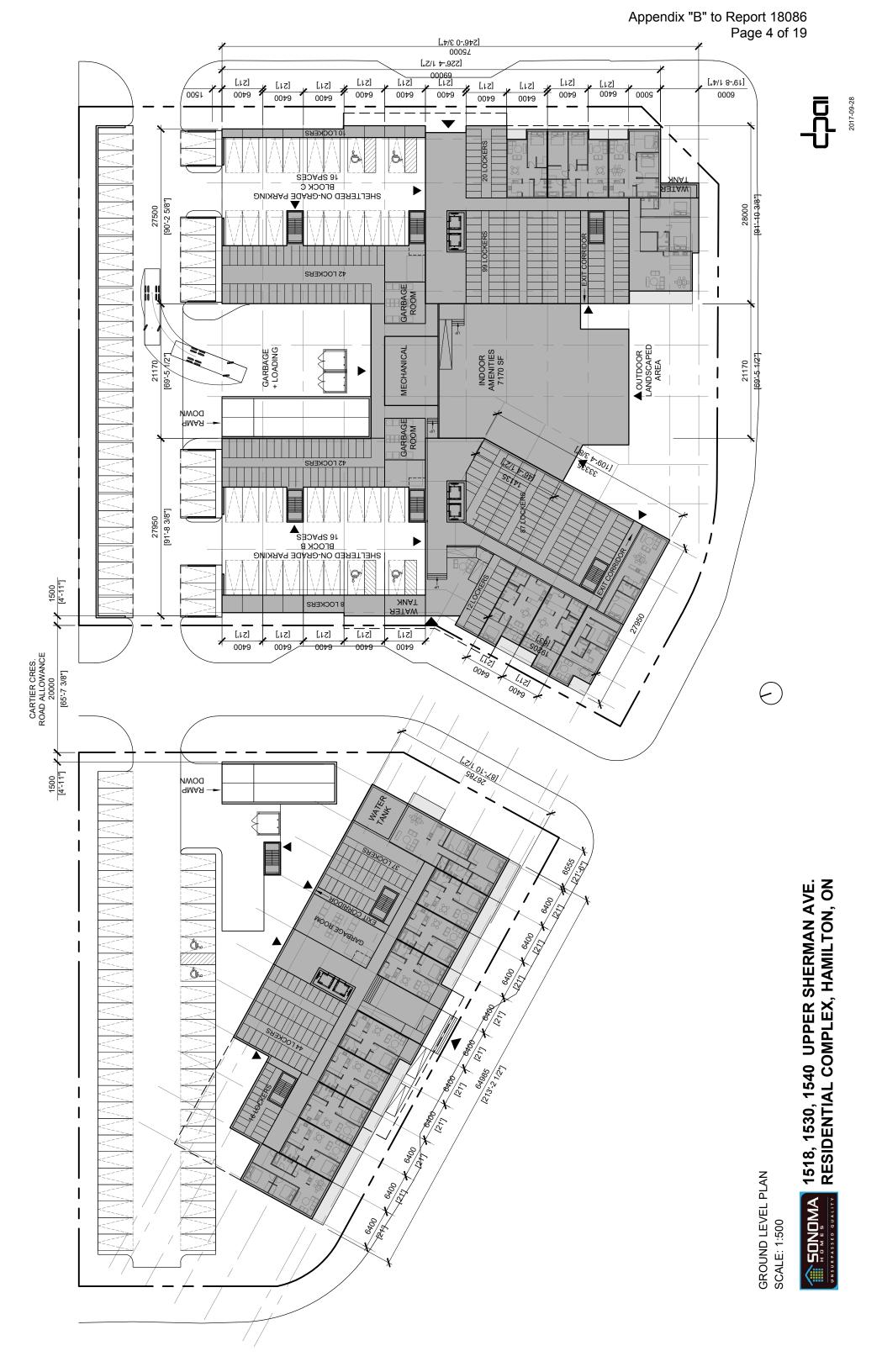
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ACADIA DRIVE

UPPER SHERMAN AVENUE





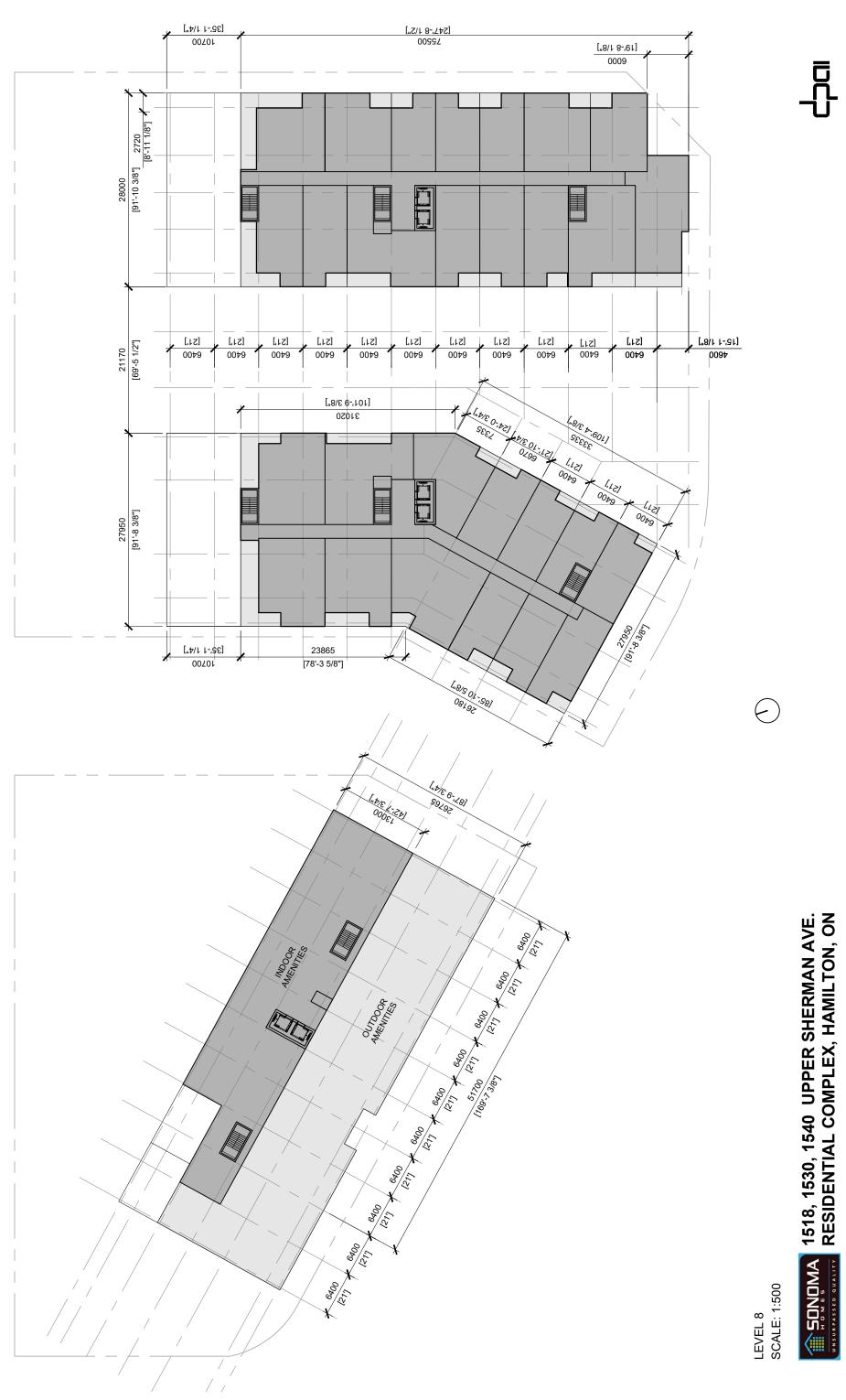
















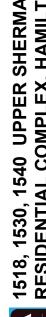


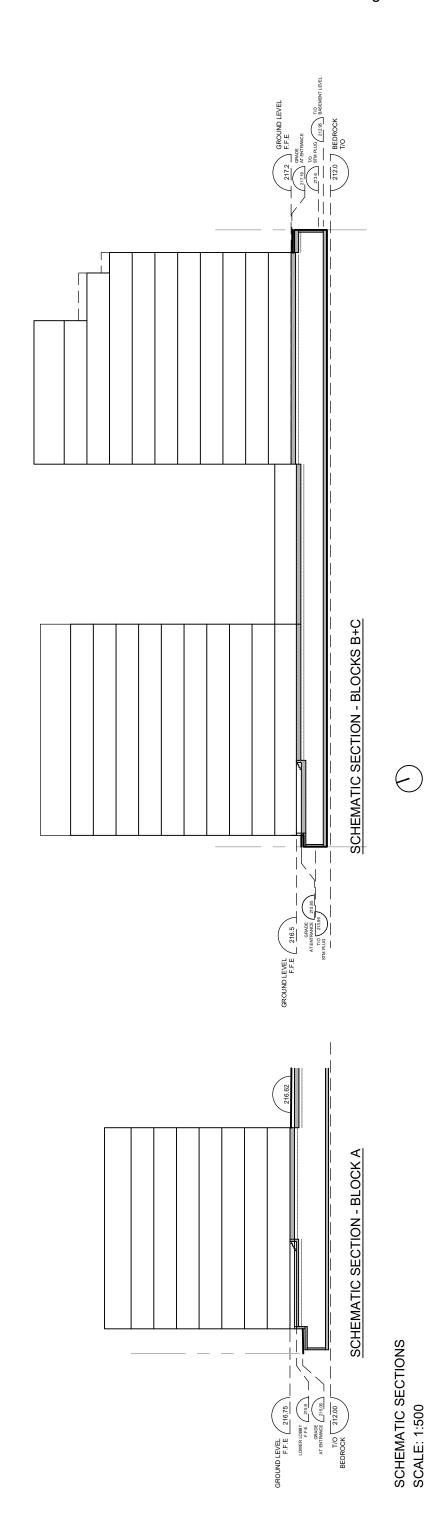






LEVEL 11





[..t/E t-.9]

SCHEMATIC ELEVATION - BLOCK A - RAMP AT ENTRANCE SCALE 1:100

820 820

LOWER LOBBY F.F.E. 215.9

GRADE 215.05

1100

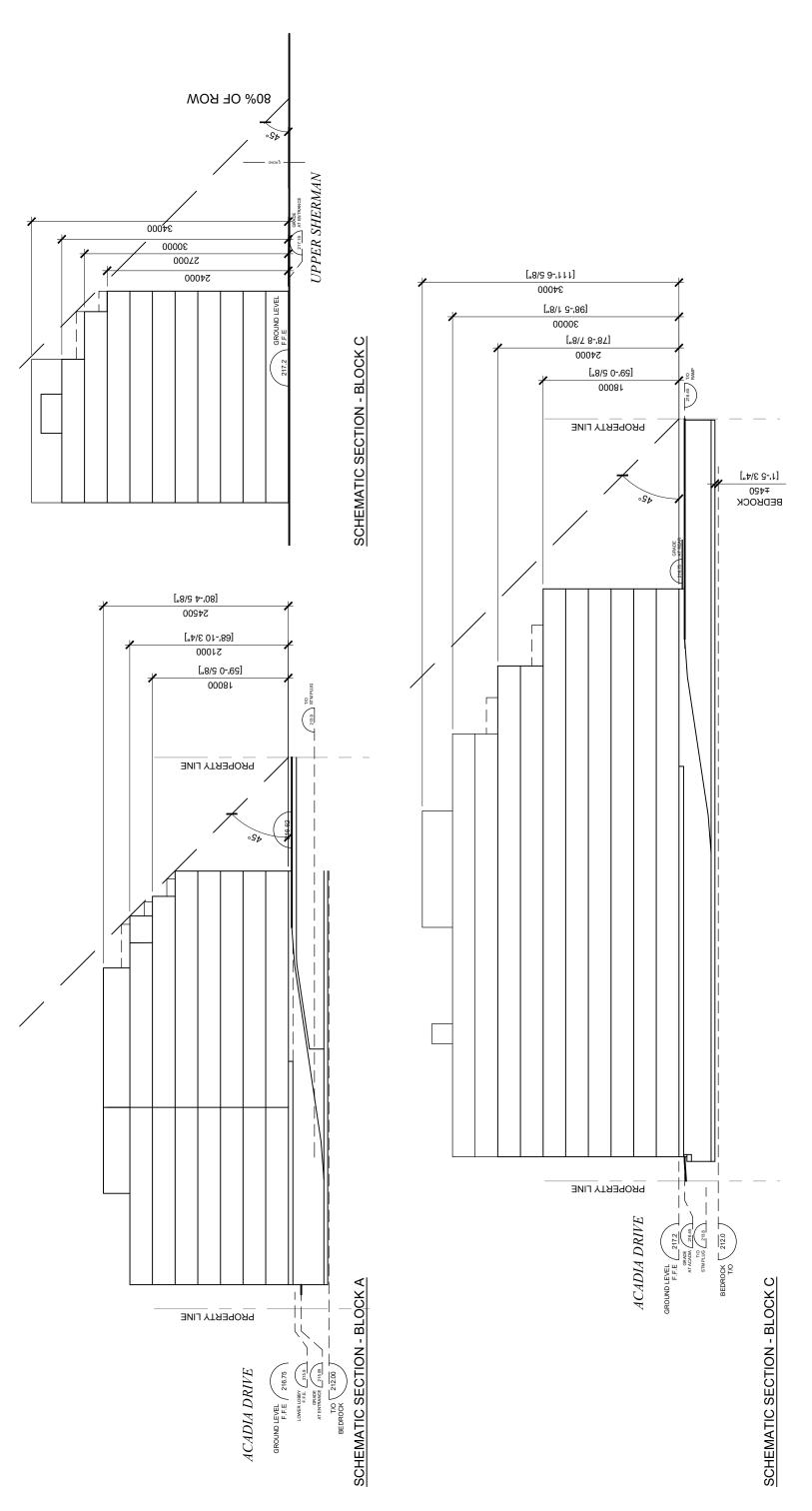
GROUND LEVEL 216.75

RESIDENTIAL UNIT BALCONY -

RESIDENTIAL UNIT BALCONY —

1518, 1530, 1540 UPPER SHERMAN AVE. RESIDENTIAL COMPLEX, HAMILTON, ON





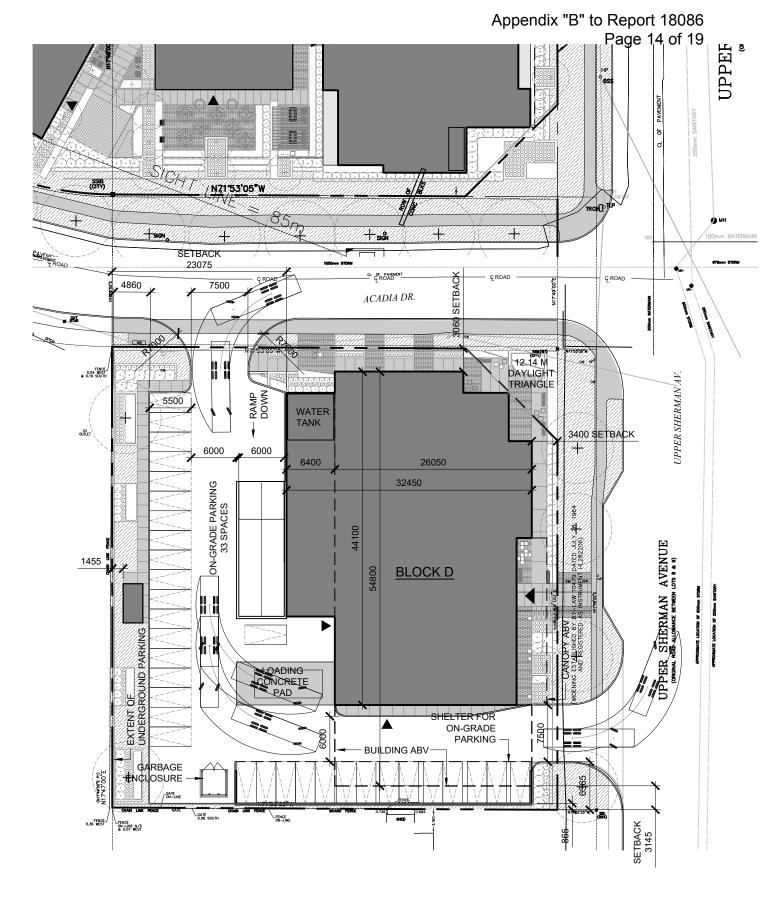






SCHEMATIC SECTIONS

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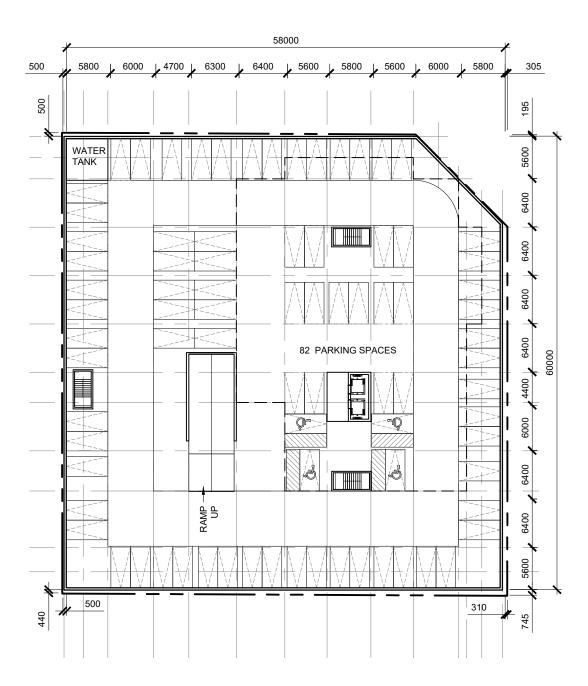
SITE PLAN / GROUND LEVEL PLAN

SCALE: 1:500









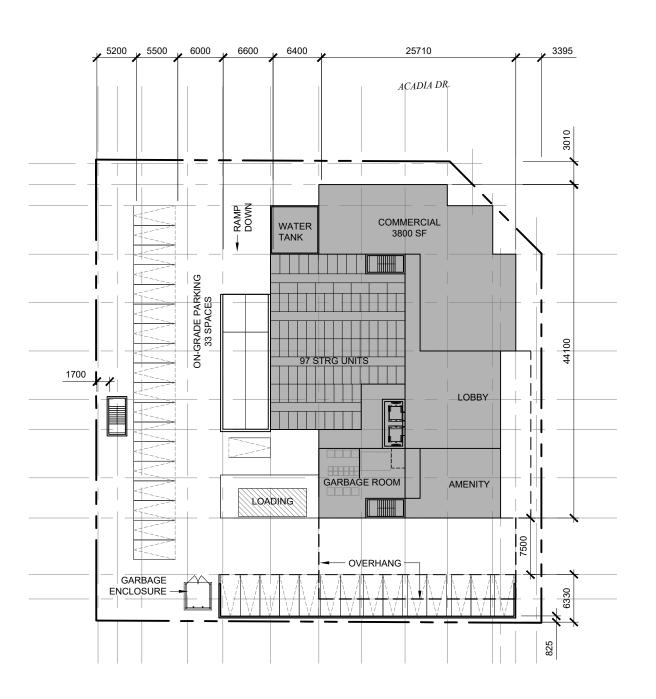
BASEMENT LEVEL PLAN

SCALE: 1:500









UPPER SHERMAN AV.

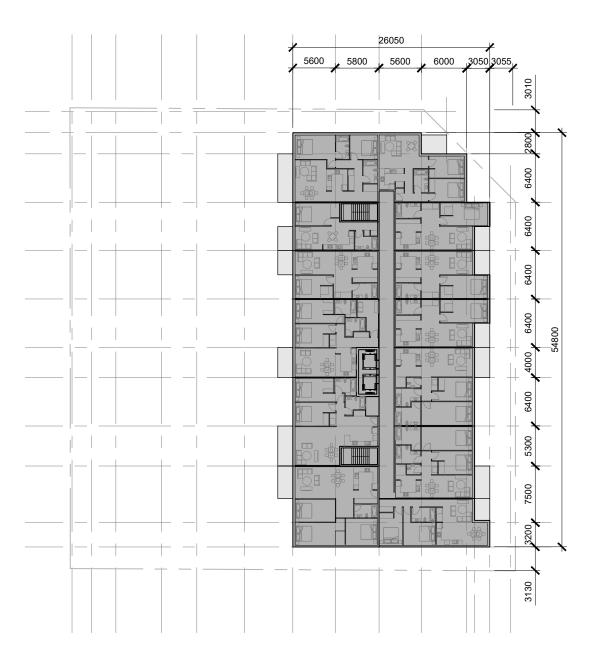
SITE PLAN / GROUND LEVEL PLAN

SCALE: 1:500







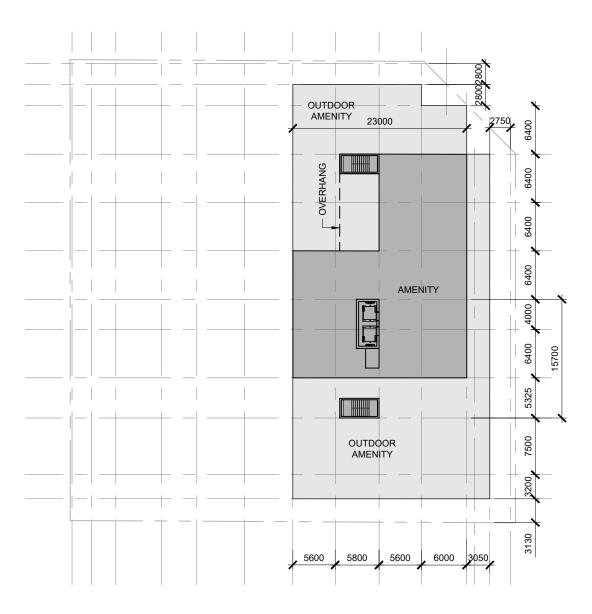


LEVELS 2-8 FLOOR PLAN

SCALE: 1:500





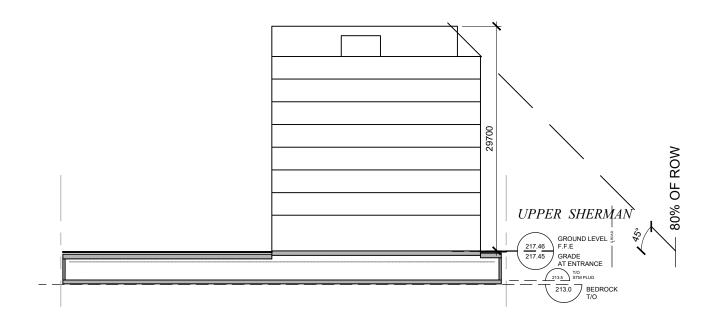


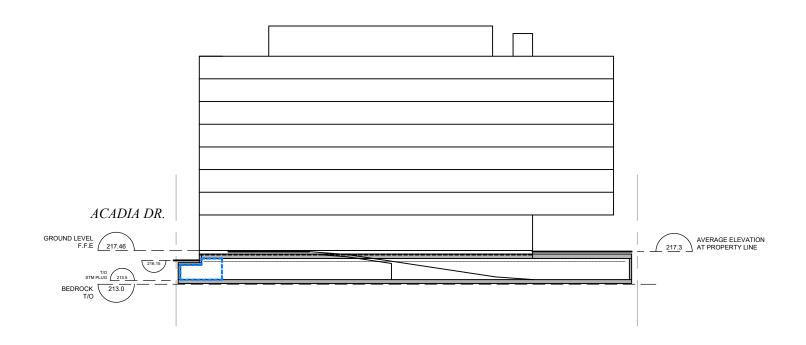
LEVEL 9 FLOOR PLAN

SCALE: 1:500









SCHEMATIC SECTIONS

SCALE: 1:500





**Barristers & Solicitors** 

OFFICE OF THE CITY CLERK

FEB 2 8 2018

REFD TO \_\_\_\_\_\_REFD TO \_\_\_\_\_

ACTION \_\_\_\_\_

LERK

Denise Baker Partner T: 905-829-8600 dbaker@weirfoulds.com

File 16056.00006

February 27, 2018

Ms. Rose Caterini City Clerk City of Hamilton Office of the City Clerk 71 Main Street West, 1st Floor Hamilton, ON L8P 4Y5

Dear Ms. Caterini:

Re: Notice of Appeal of Zoning By-law Amendments

1518, 1530 and 1540 Upper Sherman Avenue, City of Hamilton

Zoning By-law Nos. 05-200 and 6593

We are counsel to Sonoma Homes Inc. ("Sonoma"), owners of the properties municipally known as 1518, a portion of 1530 and 1540 Upper Sherman Avenue (the "Properties"), in the City of Hamilton (the "City").

On October 23, 2017, Wellings Planning Consultants Inc., on behalf of Sonoma, filed concurrent applications to amend the City's Official Plan ("OPA") and Zoning By-law ("ZBLA"), together with all of the required studies and supporting documentation. To date there has not been a decision made with respect to either of the applications. That being said, we are working with staff at this time with the end goal being that the OPA will no longer be required.

We are however appealing to the Ontario Municipal Board (the "Board"), the ZBLA application for failure to make a decision within 120 days after the filing of the ZBLA application.

#### THE SITE

The Properties are located within the Butler Neighbourhood on the west side of Upper Sherman Avenue at Acadia Drive, north of Rymal Road East and south of Stone Church Road East and consist of three (3) separate parcels:

1518 Upper Sherman Avenue, which contained a single detached dwelling that was demolished; a portion of 1530 Upper Sherman Avenue (surplus parkland acquired by Sonoma); and 1540 Upper Sherman Avenue.

T: 905-829-8600 F: 905-829-2035

www.weirfoulds.com

Barristers & Solicitors



#### THE APPLICATION

The ZBLA application was filed to allow amendments to City Zoning By-law Nos. 6593 and 05-200 to facilitate the development of four residential condominium apartment buildings; one at eight storeys; one at nine storeys; and two at eleven storeys.

Through the development process, two new parcels of land are proposed to be created through the southerly extension of Cartier Crescent to Acadia Drive, which would result in two new blocks for development, which will contain three buildings. 1540 Upper Sherman Avenue will contain the fourth building.

The parcels have four different zones that apply to them as follows:

- The surplus parkland (portion of 1530 Upper Sherman Ave.) is zoned P2 in By-law No. 05-200;
- The remainder of the Properties, are zoned:
  - AA/S-684 (Agricultural District Special Provision 684)
  - o C (Urban Protected Residential etc.); and
  - 1540 Upper Sherman Avenue, located on the south side of Acadia Drive, is zoned AA (Agricultural District).

We have proposed that the Properties be rezoned E-3 District in By-law No. 6593 together with the necessary site specific modifications to implement the proposed development.

### **ZONING BY-LAW AMENDMENT APPEAL**

While there is no statutory requirement to provide reasons for an appeal from the refusal or neglect by a municipality to make a decision on the ZBLA within the 120 day period prescribed under section 34(11) of the Act, we nevertheless note the following reasons in support of Sonoma's appeal of the ZBLA:

- 1. The proposed redevelopment of the Site is consistent with and conforms to the applicable planning policy framework as noted below:
  - (a) The Provincial Policy Statement (2014) ("**PPS**") by providing increased residential density at the periphery of the Butler Neighbourhood and promoting a healthy, liveable and safe community through the efficient use of land and infrastructure and at minimized land consumption;



- (b) The Provincial Growth Plan for the Greater Golden Horseshoe (2006) ("Growth Plan") by providing a new form of housing in the Butler Neighbourhood other than single detached dwellings and townhouses, by expanding convenient access to existing public service facilities (community park and schools) and supporting existing and future modes of public transit along Upper Sherman Avenue and Rymal Road East located approximately 400 metres to the south;
- (c) The Urban Hamilton Official Plan ("**UHOP**") the proposed high density, mid-rise residential buildings with proposed local commercial ground floor space at 1540 Upper Sherman Avenue (commercial facing Upper Sherman Avenue) is in keeping with the Neighbourhood structural element goal of providing for a complete community; and,
- (d) The Butler Neighbourhood Plan, adopted in 1976 the proposed higher density housing on the Properties will expand convenient access to the public service facilities and will introduce high density residential development in the vicinity of Billy Sherring Community Park and St. Jean de Brebeuf Catholic Secondary School, two major community facilities at the periphery of the Butler Neighbourhood.
- 2. The proposed development is mid-rise intensification at the periphery of the Butler Neighbourhood. Both the Growth Plan and the UHOP policies support the achievement of complete communities and encourage the location of housing at higher densities in close proximity to a grouping of community services, which would include Billy Sherring Park (Community Park) and St. Jean de Brebeuf Catholic Secondary School and football field.
- 3. A 45 degree angular plane has been implemented in the design of the four buildings. For Buildings A, B and C, the angular plane is implemented from the north property line in recognition of the single detached dwellings to the north. The proposed buildings have been stepped and would be located wholly within the angular plane. The 45 degree angular plane has also been implemented for Building D in relation to the lower profile dwellings on the east side of Upper Sherman Avenue.
- 4. The rear yards for Buildings A, B and C (adjacent to single detached dwellings) exceed the maximum rear yards required for multiple dwellings proposed in an "E3" District.

- 5. The Butler Neighbourhood is essentially "built-out" with limited infill opportunities, with the exception of the Properties. The Butler Neighbourhood consists primarily of single detached dwellings with a number of townhouse developments. The ongoing widening and upgrading of services on Upper Sherman Avenue (Minor Arterial) provides the infrastructure necessary to support additional density at the corner of Acadia Drive and Upper Sherman Avenue.
- 6. 1518 Upper Sherman Avenue is a large property with an area of approximately 1.1 hectares. The purchase of the adjacent surplus parkland provides for the consolidation of these two parcels and creates the opportunity to provide the extension of Cartier Crescent to the south to intersect with Acadia Drive. This addition to the local road network improves the servicing network and provides appropriate vehicular circulation as well as appropriate access for emergency and waste management vehicles.
- 7. The development of the Properties provides the opportunity for a mid-rise gateway to the Butler Neighbourhood along both sides of Acadia Drive. A small amount of commercial space is also proposed on the ground floor of the proposed nine storey building, to provide neighbourhood convenience uses.
- 8. The proposed development will add a different type of dwelling unit into the neighbourhood consistent with the current provincial and City policies. The compatible integration of the proposed mid-rise buildings with existing lower profile dwellings, in terms of scale, form and character is specifically addressed through the ZBLA. The use of angular planes, parking areas to the rear of the buildings, screening and landscaping all contribute to a compatible form of new development.
- 9. The Transportation Impact Study/Parking and Transportation Demand Management Options Study submitted with the ZBLA application concludes that the surrounding transportation network can support the proposed development.
- 10. Such further and other reasons as counsel may advise and the Board may permit.

In satisfaction of the Board's filing requirements, attached please find the following:

- Board appeal form entitled "Appellant Form (A1)" duly completed and signed;
   and
- One cheque, in the amount of \$300.00, payable to the Minister of Finance representing the Board's filing fee for the appeal herein.

**Barristers & Solicitors** 



In the interim, kindly acknowledge the receipt of this letter and advise that the appeal has been forwarded to the Board in accordance with the provisions of the *Planning Act*.

Despite this appeal, Sonoma remains committed to working with staff on the ZBLA application as it remains our hope that this matter can be resolved without the need for a contested Board hearing.

Thank you for your attention to this matter. Should you have any questions or require further information, please do not hesitate to contact the undersigned.

Yours truly,

WeirFoulds LLP

DB/nd Encls.

cc client

11465581.1



# Environment and Land Tribunals Ontario **Ontario Municipal Board**

655 Bay Street, Suite 1500 Toronto ON M5G 1E5

Telephone:

416-212-6349 1-866-448-2248

Toll Free: Fax:

416-326-5370

Website:

www.elto.gov.on.ca

Appendix "C" to Report PED18086 Appellant Form (A1)

Receipt Number (OMB Office Use Only)	

Date Stamp - Appeal Received by Municipality

OFFICE OF THE CITY CLERK

FEB 2 8 2018

1. Appeal Type (Please check all applicable boxes) *  Act Reference				
Subject of Appeal	Type of Appeal	(Section)		
<b>B</b> 1	Planning Act Matters			
Official Plan or Official Plan I	Appeal a decision by local council that adopted an OP or OPA (exempt from approval by Minister or Approval Authority)	17(24)		
	Appeal a decision of an Approval Authority that approved or did not approve all or part of a plan or amendment	17(36)		
	Approval Authority failed to make a decision on the plan within 180 days	17(40)		
	Council failed to adopt the requested amendment within 180 days	22(7) <b>?</b>		
	Council refused the requested amendment			
]	Appeal the passing of a Zoning By-law	34(19)		
oning By-law or oning By-law .mendment	Application for an amendment to the Zoning By-law – failed to make a decision on the application within 120 days	34(11)		
1	Application for an amendment to the Zoning By-law – refused by the municipality	<b>₹</b>		
nterim Control oning By-law	Appeal the passing of an Interim Control By-law	38(4)		
linor Variance	Appeal a decision of the Committee of Adjustment that approved or refused the application	45(12)		
£	Appeal a decision that approved or refused the application	53(19)		
	Appeal conditions imposed			
Consent/Severance	Appeal changed conditions	53(27)		
	Application for consent – Approval Authority failed to make a decision on the application within 90 days	53(14)		
1	Application for a plan of subdivision – Approval Authority failed to make a decision on the plan within 180 days	51(34)		
Plan of Subdivision	Appeal a decision of an Approval Authority that <b>approved</b> a plan of subdivision	<b>9</b>		
	Appeal a decision of an Approval Authority that did <b>not approve</b> a plan of subdivision	51(39)		
	Appeal a lapsing provision imposed by an Approval Authority			
	Appeal conditions imposed by an Approval Authority	<b>P</b>		
	Appeal conditions - after expiry of 20 day appeal period but before final approval (only applicant or public body may appeal)	51(43)		
ļ	Appeal changed conditions	51(48)		

Page Arct Reference Subject of Appeal Type of Appeal (Section) **Development Charges Act Matters** Appeal a Development Charge By-law 14 **Development Charge** Appeal an amendment to a Development Charge By-law 19(1) Appeal municipality's decision regarding a complaint 22(1) **Development Charge** Failed to make a decision on the complaint within 60 days 22(2) Objection to a front-ending agreement 47 Front-ending Objection to an amendment to a front-ending agreement 50 **Education Act Matters** Education Appeal an Education Development Charge By-law 257.65 **Development** Appeal an amendment to an Education Development Charge By-law 257.74(1) Education Appeal approval authority's decision regarding a complaint 257.87(1) **Development** Failed to make a decision on the complaint within 60 days 257.87(2) R Aggregate Resources Act Matters N One or more objections against an application for a 'Class A' aggregate removal licence 11(5) One or more objections against an application for a 'Class B' aggregate ₽ removal licence Application for a 'Class A' licence – refused by Minister 11(11) Application for a 'Class B' licence – refused by Minister Changes to conditions to a licence 13(6) Aggregate Removal Amendment of site plans 16(8) Minister proposes to transfer the licence – applicant does not have licensee's consent Minister proposes to refuse transfer of licence – applicant is licensee or has 18(5) licensee's consent to transfer Minister proposes to refuse transfer of licence – applicant does not have licensee's consent to transfer Revocation of licence 20(4) M M Municipal Act Matters Appeal the passing of a by-law to divide the municipality into wards **Ward Boundary** Appeal the passing of a by-law to redivide the municipality into wards 222(4) By-law Appeal the passing of a by-law to dissolve the existing wards N N **Ontario Heritage Act Matters** Appeal the passing of a by-law designating a heritage conservation study 40.1(4) Heritagel Appeal the passing of a by-law designating a heritage conservation district 41(4) **Other Matters** Subject of Appeal Section Number Act/Legislation Name

3049E (2017/04)

Appendix "C" to Report PED18086

Page 3 of 6

Appendix "C" to Report PED18086 2. Location Information Page 8 of 10 Address and/or Legal Description of property subject to the appeal \* 1518, 1530, and 1540 Upper Sherman Avenue Municipality \* City of Hamilton Upper Tier (Example: county, district, region) 3. Appellant/Objector Information Note: You must notify the OMB of any change of address or telephone number in writing. Please quote your OMB Case/File Number(s) after they have been assigned. Last Name First Name Company Name or Association Name (Association must be incorporated – include copy of letter of incorporation) \* Sonoma Homes Inc. Professional Title **Email Address** Daytime Telephone Number \* Alternate Telephone Number Fax Number 905-538-2717 905-538-2617 ext. **Mailing Address** Street Name \* PO Box **Unit Number** Street Number \* 210 1059 **Upper James Street** City/Town \* Province \* Country \* Postal Code \* Hamilton Ontario Canada L9C 3A6 4. Representative Information I hereby authorize the named company and/or individual(s) to represent me Last Name First Name Baker Denise Company Name WeirFoulds LLP **Professional Title** Barrister and Solicitor **Email Address** dbaker@weirfoulds.com Daytime Telephone Number Alternate Telephone Number Fax Number 905-829-8600 416-947-5090 ext. 905-829-2035 **Mailing Address Unit Number** Street Number Street Name PO Box 1525 Cornwall Road 10

Note: If you are representing the appellant and are not a solicitor, please confirm that you have written authorization, as required by the OMB's Rules of Practice and Procedure, to act on behalf of the appellant. Please confirm this by checking the box I certify that I have written authorization from the appellant to act as a representative with respect to this appeal on his or

Country

Canada

Province

ON

her behalf and I understand that I may be asked to produce this authorization at any time.

City/Town

Oakville

Postal Code

L6J 0B2

Appendix "C" to Report PED18086 5. Appeal Specific Information Page 9 of 10 Municipal Reference Number(s) Zoning By-law Nos. 05-200 & 6593 Outline the nature of your appeal and the reasons for your appeal \* See attached correspondence Oral/written submissions to council Did you make your opinions regarding this matter known to council? Oral submissions at a public meeting Written submissions to council 6. Related Matters Are there other appeals not yet filed with the Municipality? Yes Are there other matters related to this appeal? (For example: A consent application connected to a variance application) ☐ Yes **✓** No 7. Scheduling Information How many days do you estimate are needed for hearing this appeal? ☐ 1 day 2 days ີ 3 days ✓ 4 days ] 1 week ☐ More than 1 week How many expert witnesses and other witnesses do you expect to have at the hearing providing evidence/testimony? Describe expert witness(es)' area of expertise (For example: land use planner, architect, engineer, etc.) Traffic and planning Do you believe this matter would benefit from mediation?

3049E (2017/04) Page 5 of 6

Solicitor's general or trust account cheque

(Prior to scheduling a matter for mediation, the OMB will conduct an assessment to determine its suitability for mediation)

Money Order

ີ Yes

8. Required Fee

Total Fee Submitted \*

Payment Method \* >

₩ No

\$ 300

Certified cheque

Appendix "C" to Report PED18086

9. Declaration

Page 10 of 10

I solemnly declare that all of the statements and the information provided, as well as any supporting documents are true, correct and complete.

Name of Appellant/Representative

Signature of Appellant/Representative

Date (yyyy/mm/dd)

Denise Baker

2018/02/27

Personal information requested on this form is collected under the provisions of the *Planning Act*, R.S.O. 1990, c. P. 13, as amended, and the *Ontario Municipal Board Act*, R.S.O. 1990, c. O. 28 as amended. After an appeal is filed, all information relating to this appeal may become available to the public.