

CITY OF HAMILTON PUBLIC HEALTH SERVICES Healthy Families Division

ТО:	Mayor and Members Board of Health
COMMITTEE DATE:	June 17, 2019
SUBJECT/REPORT NO:	Arrell Youth Centre Secondment (BOH17008(a)) (City Wide)
WARD(S) AFFECTED:	City Wide
PREPARED BY:	Michelle Boersema (905) 546-2424 Ext. 3784
SUBMITTED BY:	Jennifer Vickers-Manzin, CNO Director, Healthy Families Division Public Health Services
SIGNATURE:	

RECOMMENDATION(S)

That the Medical Officer of Health, or designate, be authorized and directed to execute any agreement and ancillary documents required to implement a contract between the City of Hamilton and Banyan Community Services Inc., operating as Arrell Youth Centre, that supports a 0.34 FTE Public Health Nurse secondment to Arrell Youth Centre for the term of July 1, 2019 to June 30, 2021 with an option to further renew the contract until June 30, 2023 in a form satisfactory to the City Solicitor.

EXECUTIVE SUMMARY

Banyan Community Services Inc., operating as Arrell Youth Centre (the "Arrell Youth Centre") is the only secure custody youth detention program in Hamilton providing services to youth between the ages of 12-18 years who have been found guilty of an offence under the *Youth Criminal Justice Act*, and, received a custodial disposition.

Public Health Nurse (PHN) services have been seconded on site to Arrell Youth Centre since 1990. In May 1, 2017 a 0.46 FTE PHN was seconded to Arrell Youth Centre (BOH17008). Examples of services provided include, and are not limited to, supporting the physician with primary care duties, vaccination screening and administration, sexually transmitted infection (STI) testing, supporting and implementing various programming for youth (e.g. groups, health education, etc.).

Arrell Youth Centre has continued to value the PHN services that are provided, and they are seeking a renewal of the PHN secondment within a reduced FTE of 0.34 in response to their budget considerations. This reduction of FTE will still enable PHN services to continue at Arrell Youth Centre with their priority population served by only a slight reduction in clinic and programming support.

Alternatives for Consideration - See Page 4

FINANCIAL - STAFFING - LEGAL IMPLICATIONS

Financial: The City of Hamilton will continue to invoice Arrell Youth Centre on a monthly basis for all salary, benefits and other work-related expenses, such as mileage reimbursement, payable by Arrell Youth Centre. The wages, benefits and any staff reimbursements will be subject to adjustment in accordance with the Ontario Nurses' Association collective agreement or otherwise in accordance with salary and benefit adjustments authorized by the City.

Staffing: Reduction in secondment FTE from 0.46 to 0.34 FTE will be realized through attrition.

Legal: Legal Services has been engaged in the ongoing renewal of the agreement with Arrell Youth Centre, to maintain the secondment as outlined in this report.

HISTORICAL BACKGROUND

Arrell Youth Centre is one of the community services provided under Banyan Community Services. Arrell Youth Centre is the only secure custody youth detention program in Hamilton, providing services to youth between the ages of 12-18 years who have been found guilty of an offence under the *Youth Criminal Justice Act* and received a custodial disposition.¹

In 1990, PHS first entered into an agreement with the Ministry of Community and Social Services, which encompassed Arrell Youth Centre, to initiate Public Health Nursing services within this facility, and has since been renewed every two years. The initial funding source was the Ministry of Community and Social Services. Prior to 2012, this contract was a Purchase of Service Agreement, and then in 2012, as per recommendations from Legal Services, this contract was shifted to a Secondment Agreement. This shift was enacted in recognition that a secondment agreement supports

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the provision of one particular employee (secondee) to provide services, as opposed to a Purchase of Service Agreement which does not require a specific employee.

The role of the PHN has remained relatively constant over the years, with the PHN providing health promotion services as per the Ontario Public Health Standards, 2018 (OPHS)², as well as some clinical services in collaboration with the physician and staff at Arrell Youth Centre. Examples of services include, but are not limited to: health assessment and teaching, running peer support groups, provision of vaccinations, and STI testing.

The secondment of a PHN to Arrell Youth Centre has continued to be mutually beneficial to both organizations as it provides Arrell Youth Centre with PHN services not otherwise available at this site, and it also is an opportunity for PHS to work with a population "at greater risk of poor health outcomes", as required in the OPHS. PHS has been able to work with this priority population on several mandates within OPHS such as: chronic disease prevention and well-being, substance use and injury prevention, infectious disease prevention, and school health.

Given the ongoing mutually beneficial terms of the PHN secondment, PHS recommends the continued renewal of this agreement, at a reduced FTE of 0.34, until June 30, 2021, with the option to re-evaluate and renew the secondment for up to an additional two year period at that time on the same terms.

POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

There are no policy implications or legislative requirements; however, services provided are in alignment with several OPHS.

RELEVANT CONSULTATION

Legal and Risk Management Services were consulted on the terms of the current secondment agreement, and are regularly involved in supporting the regular contract renewal. No issues have been identified.

Finance & Administration reviewed and made recommendations on processes for execution of the agreement.

Director of Arrell Youth Services was consulted regarding the terms of the renewal of the secondment and this Report.

ANALYSIS AND RATIONALE FOR RECOMMENDATION(S)

As stated previously, Arrell Youth Centre is the only secure custody youth detention facility in Hamilton, providing support and service to this youth population at risk of poor health and well-being outcomes.

The benefits to the City in supporting the renewal of the secondment agreement are as follows:

- The PHS PHN will continue to have access to and influence over health outcomes for one of Hamilton's priority populations in accordance with the OPHS;
- It maintains a long-standing community partnership with an organization providing a valuable service to this priority population; and,
- It continues to meet an identified local need in the community.

ALTERNATIVES FOR CONSIDERATION

The PHN secondment to Arrell Youth Centre is not renewed.

Financial: All costs associated with the agreement, covered by Arrell Youth Centre, would discontinue.

Staffing: Discontinuation of the agreement would result in a 0.46 FTE reduction in staffing complement.

Legal: The City's existing secondment agreement would expire. No secondment agreement would be required.

Pro: The work associated with maintaining the PHN secondment and overseeing a PHN in this role would be eliminated.

Con: Discontinuing the PHN secondment could have a negative impact on the relations that the City has with this community agency, as well as reducing an important service provided to this priority population.

Given these considerations this alternative is not recommended at this time.

ALIGNMENT TO THE 2016 - 2025 STRATEGIC PLAN

Economic Prosperity and Growth

Hamilton has a prosperous and diverse local economy where people have opportunities to grow and develop.

Healthy and Safe Communities

Hamilton is a safe and supportive City where people are active, healthy, and have a high quality of life.

References

- 1. Banyan Community Services (2017). *Banyan Community Services*. Retrieved from http://www.banyancommunityservices.org/programs.
- 2. Ministry of Health & Long-Term Care, (2018). *The Ontario Public Health Standards:* Requirements for Programs, Services and Accountability. Retrieved from www.health.gov.on.ca/en/pro/programs/publichealth/oph_standards

APPENDICES AND SCHEDULES ATTACHED

Not Applicable.