



# HMHC Member Orientation Session

June 20, 2019

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# Overview

- Cultural Heritage Planning
  - Administration
  - Role of the HMHC
  - ABCs of Cultural Heritage
- Recognizing and Protecting Heritage Properties
  - Inventory, Register, Designation
- Conservation Principles
- Managing Change to Protected Heritage Properties
- Financial Incentives
- Hamilton's Heritage Volumes

# Heritage Planning Legislation

- Enabled at the municipal level by:
  - *Ontario Heritage Act*
  - *Planning Act*
  - *Provincial Policy Statement*
- Other applicable legislation includes:
  - *Environmental Assessment Act*
  - *Cemeteries Act*
  - *Greenbelt Act*
  - *Niagara Escarpment Planning and Development Act*
- Provincial and Federal level policy and programs (ex: Parks Canada)

# Administration

- **Hamilton Municipal Heritage Committee**
  - 14 members, including 11 citizens and 3 Councillors
  - Sub-committees & Working Groups
- **Planning Staff**
  - Planning and Economic Development Department
  - 2 Cultural Heritage Planners

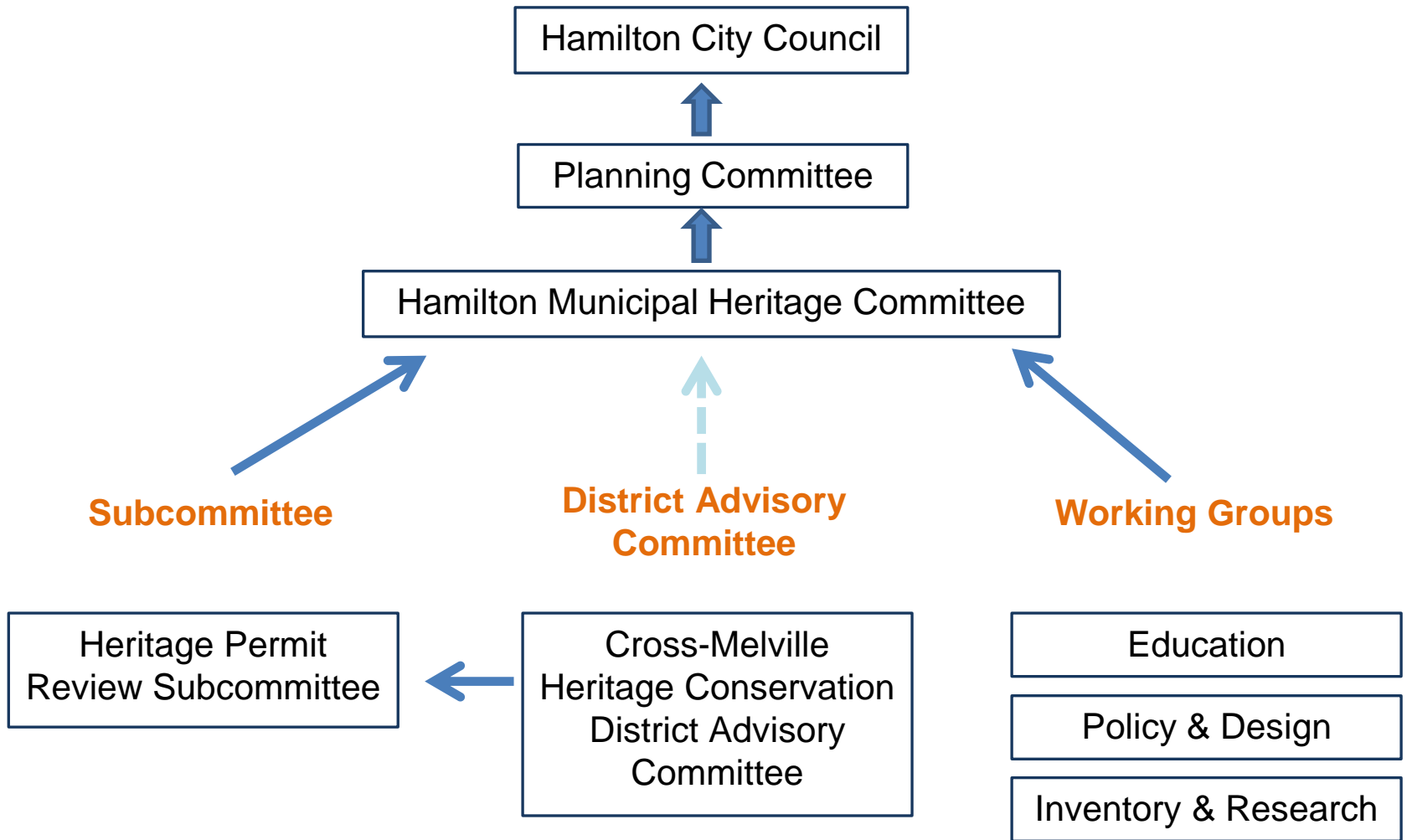
# Overview Of Staff

<b>Director of Planning &amp; Chief Planner</b>	Steve Robichaud
<b>Manager of Development Planning Heritage &amp; Design</b>	Anita Fabac
<b>Senior Project Managers</b>	Shannon Mckie(Urban) Yvette Rybensky (Suburban) Trudy Kennedy (Rural)
<b>Cultural Heritage Planners</b>	David Addington Miranda Brunton
<b>Assistant Cultural Heritage Planner</b>	Current: Greg MacPherson
<b>Legislative Coordinator</b>	Loren Kolar

# The Role of the Hamilton Municipal Heritage Committee

**Mandate of the HMHC** (established by By-law no. 06-338):

- To *advise and assist* City staff and Council:
  - On all matters relating to the designation of property, the review of heritage permit applications and other cultural heritage conservation measures under Parts IV and V of the Ontario Heritage Act, R.S.O. 1990, c. 0.1 8, as amended;
  - In the preparation, evaluation and maintenance of a list of properties and areas worthy of conservation;
  - On any other matters relating to the conservation of listed properties or areas of cultural heritage value or interest;
  - On programs and activities to increase public awareness and knowledge of heritage conservation issues; and,
  - To prepare, by the 31st day of January each year, an annual report of the previous year's activities.



# The Role of the Heritage Permit Review Subcommittee

The Heritage Permit Review Subcommittee serves to:

Advise the Hamilton Municipal Heritage Committee, Cultural Heritage Planning staff, and the Director of Planning on the consideration of Heritage Permit applications to *alter* properties:

- designated under Part IV of the Ontario Heritage Act; or
- designated under Part V of the Ontario Heritage Act (Heritage Conservation Districts); or
- Municipal Easements.

# The Role of the Cross-Melville Heritage Conservation District Advisory Committee

The Cross-Melville Heritage Conservation District Advisory Committee mandate:

- To act as a sounding board for residents within the Cross-Melville Heritage Conservation District to preview and comment on the acceptability of changes proposed within the District, including Heritage Permit applications under Section 42 of the Ontario Heritage Act, through the Hamilton Municipal Heritage Permit Review Sub-committee.

# Hamilton Municipal Heritage Committee

## Working Groups

- **Policy & Design:** serves to advise on matters primarily under the *Planning Act*, *Environmental Assessment Act* and the *Niagara Escarpment Planning and Development Act*, including the review of Cultural Heritage Impact Assessment reports
- **Inventory & Research:** serves to advise on matters relating to preparation of inventory and research material, including the review of Cultural Heritage Evaluation reports
- **Education:** serves to advise on matters relating to celebration of cultural heritage matters, etc.

# ABC's of Cultural Heritage

- **Archaeology:** Artifacts, archaeological sites, and marine sites
- **Built Heritage:** Buildings, structures, monuments, installations or remains
- **Cultural Heritage Landscapes:** Groupings of structures, space, archaeological sites and natural elements

# Archaeology

- Archaeology is the systematic study of past humans by the scientific recovery and examination of their material culture;
- Approximately 1,300 Indigenous and Euro-Canadian archaeological sites have been registered or recorded in Hamilton to date;
- Cultural Heritage Planning also addresses areas of archaeological potential.

# Archaeology (Cont'd)

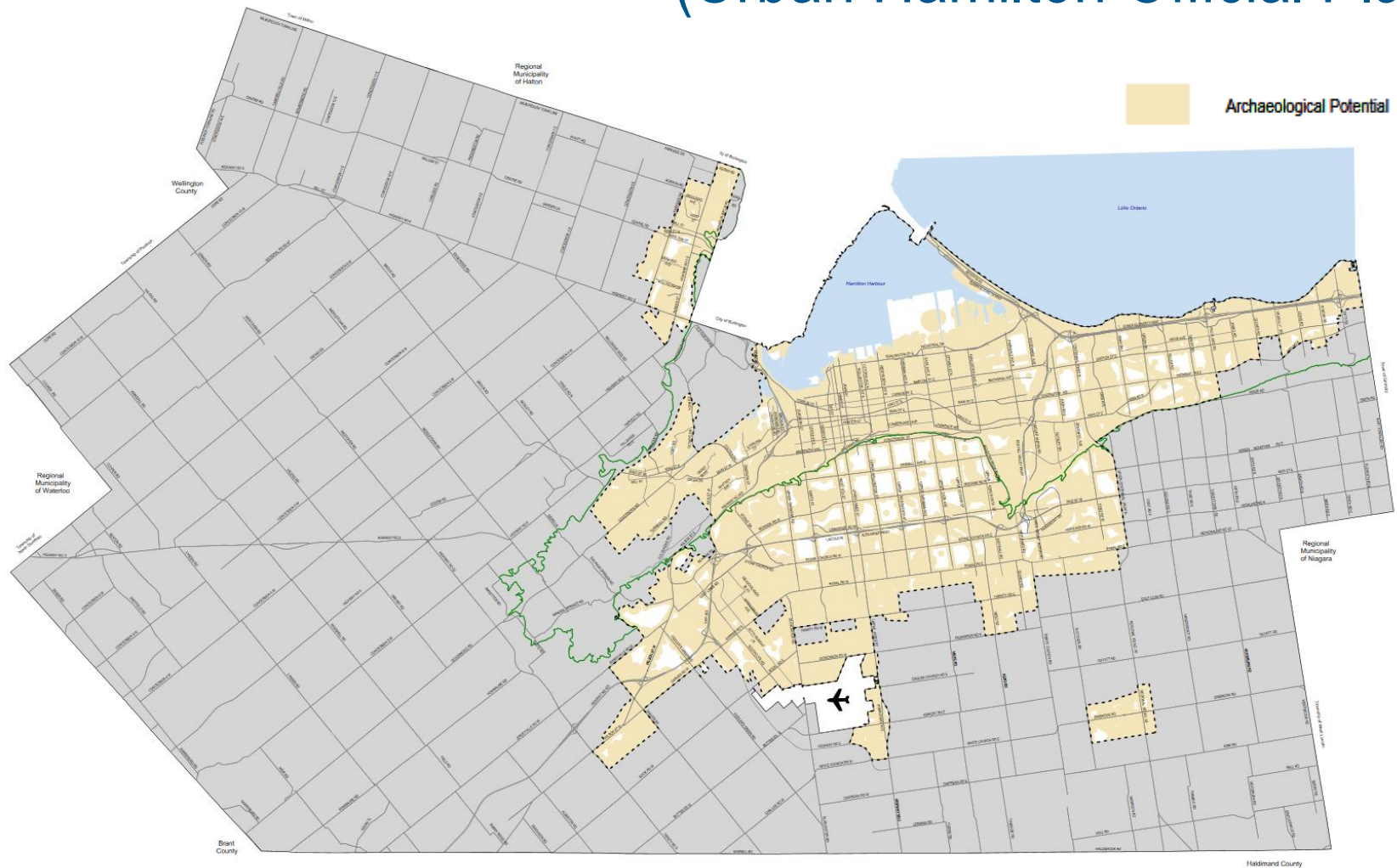
## Potential criteria met by proximity to:

- Archaeological sites;
- Water;
- Areas of elevated topography;
- Pockets of sandy soil within area predominated by clay;
- Distinct landforms;
- Areas of resource extraction;
- Areas of pioneer settlement;
- Properties designated under the ***Ontario Heritage Act***;
- Historic transportation corridors; and,
- Sites attributed to local knowledge.

Not subject to both intensive and extensive disturbance.

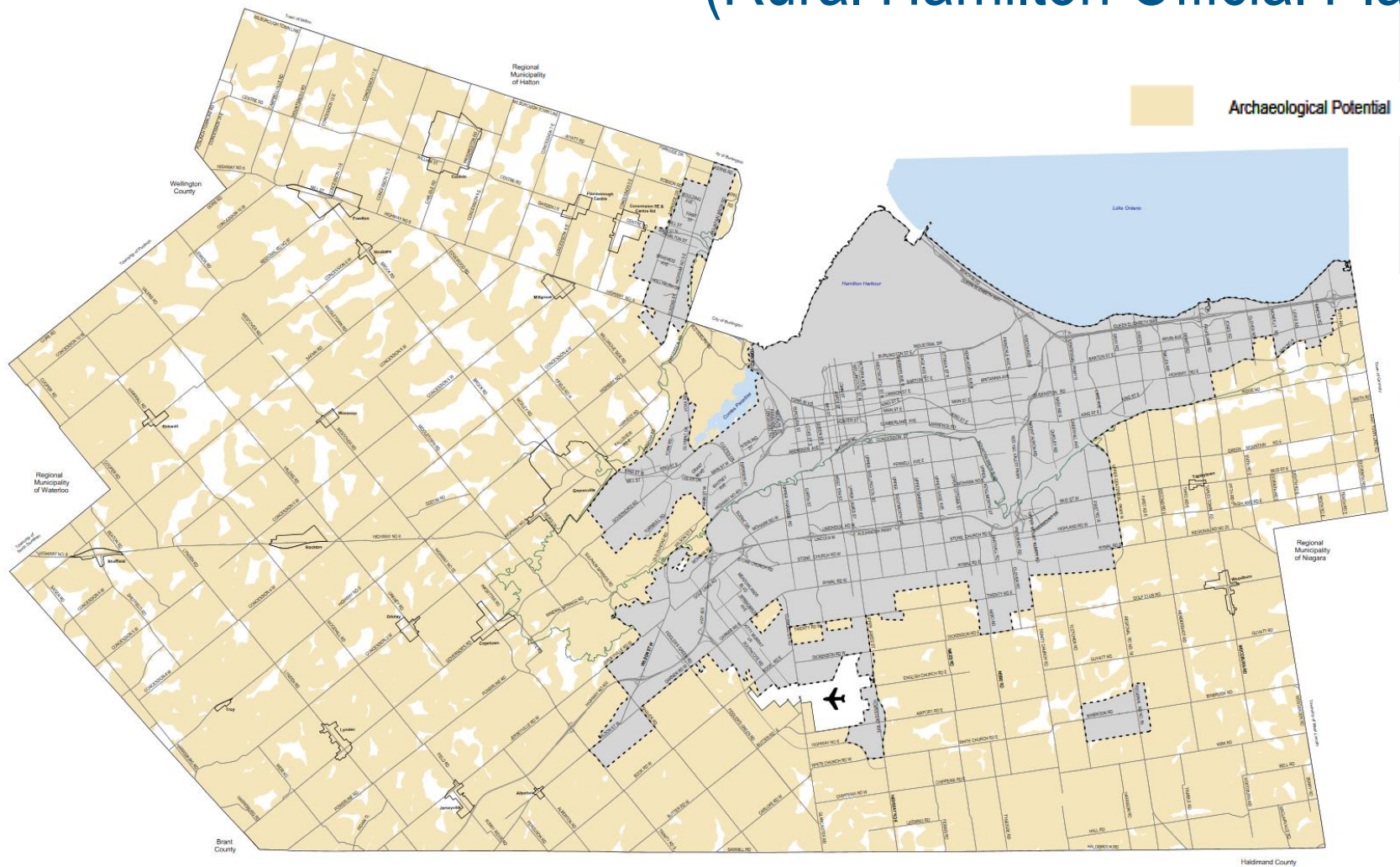
# Areas of Archaeological Potential

## (Urban Hamilton Official Plan)



# Areas of Archaeological Potential

## (Rural Hamilton Official Plan)



# Built Heritage

- Buildings and structures, either on individual properties or as part of a Cultural Heritage Landscape (e.g. a Heritage Conservation District)



*Erland Lee, Former Dundas Town Hall*

# Cultural Heritage Landscapes

- Geographic area that is valued by a community;
- Common examples: estates, parks, campuses, cemeteries;
- But also: residential areas, industrial complexes, roadscares, farmsteads, villages;
- Often multiple properties.

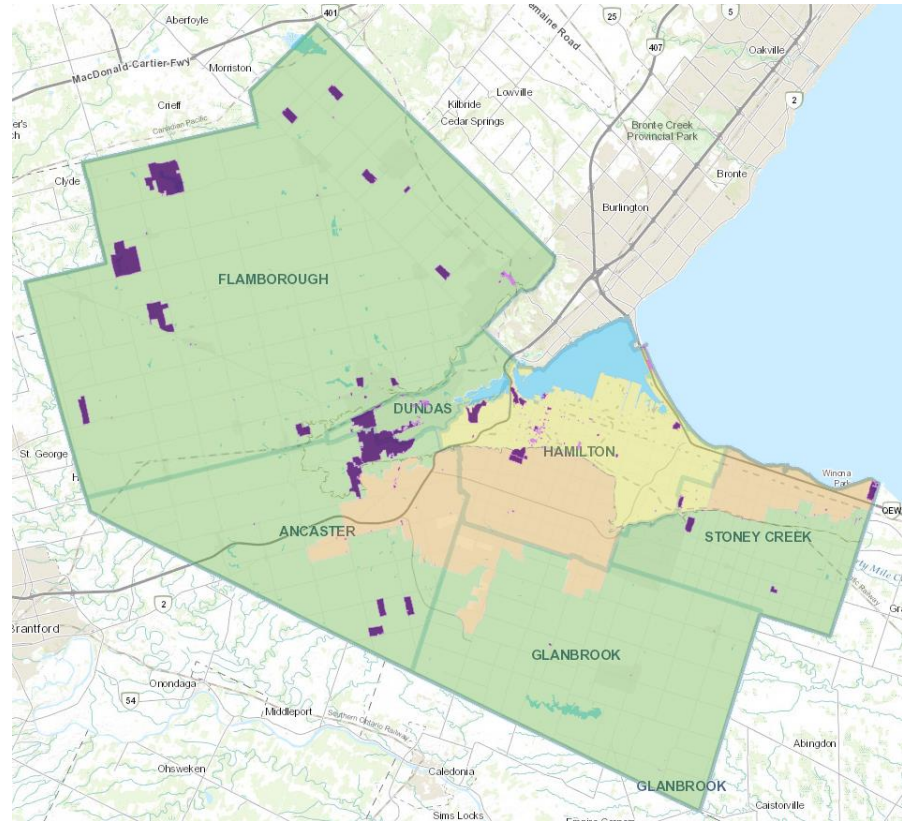
# Cultural Heritage Landscapes



*Battlefield Park, Stone Terrace, Gore Park*

# Recognizing and Protecting Heritage Properties

- **Inventory**
- **Register**
- **Designation**
  - Individual properties (Part IV)
  - Districts (Part V)



# Inventory

- Inventory of Buildings of Architectural and/or Historical Interest
- Compilation of properties of cultural heritage interest
- Informs staff when reviewing building permit and development planning applications, and the disposition of City-owned properties

## **Inventory Project Work:**

- Downtown Built Heritage Inventory
- Durand Built Heritage Inventory
- Watertown Built Heritage Inventory
- Cultural Heritage Landscape Inventory

# Register

## **Register of Property of Cultural Heritage Value or Interest**

- Administrative record keeping device including:
  - Properties designated under the Ontario Heritage Act
  - Non-designated properties identified by Council as being of cultural heritage value or interest

## **Why are non-designated properties added?**

- Promote knowledge of a community's cultural heritage
- Provide easily accessible information for planners, property owners, developers, the tourism industry and the general public
- Help prioritize future designations
- Provide interim protection from demolition

# Designation

## Purpose of Heritage Designation:

- Recognize the importance of the property to the community;
- Protect the property's heritage value;
- Encourage conservation and stewardship;
- Promote knowledge and understanding of local history and development.

# Designation Process (Individual Properties)

- Designation request received
- Preliminary screening and report
- Priority assigned by Council
- Cultural Heritage Assessment report
- HMHC recommendation to Council
- Council decision
- Notice of intent to designate
- Opportunity to object to the Conservation Review Board
- By-law passed and registered on title

# Designation Criteria

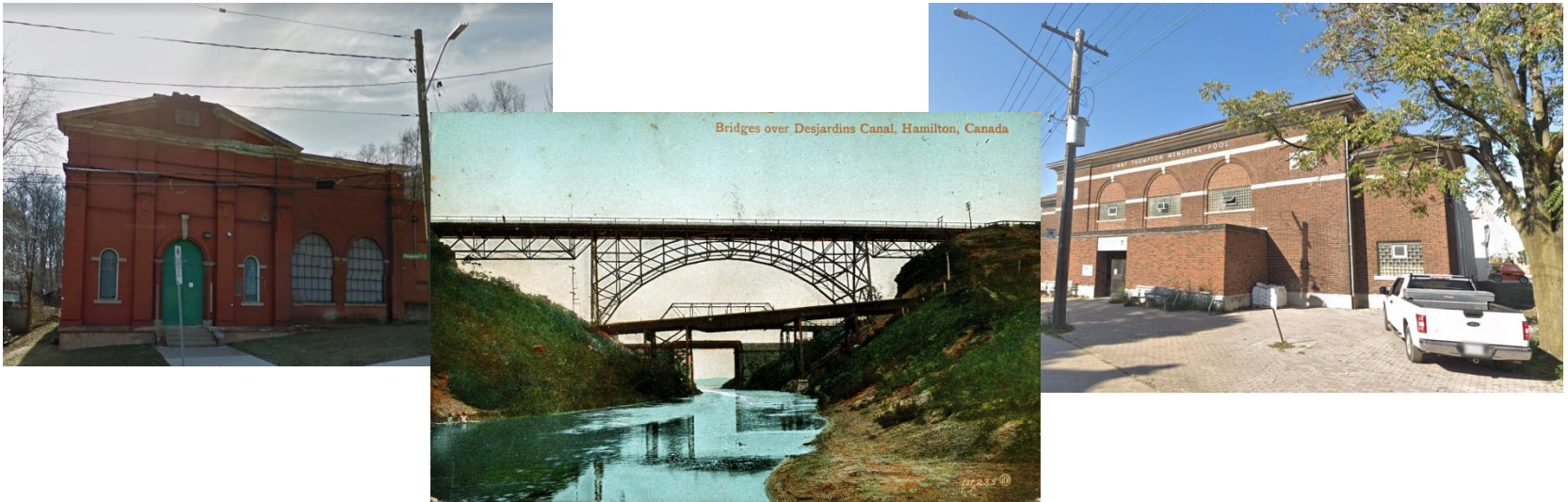
- Heritage Values (Provincial criteria):
  - Design or physical value
  - Historical value
  - Contextual value
- City criteria for evaluation

# Designation Priority List

(Staff Work Plan)

## 2019 examples

- Ferguson Pumping Station, 321 Ferguson Ave S, Hamilton
- Jimmy Thompson Pool, 1099 King Street E, Hamilton
- Desjardins Canal, Dundas



*Ferguson Pumping Station, Desjardins Canal, Jimmy Thompson Pool*

# Heritage Conservation Districts

- An area or grouping of buildings and properties designated collectively under Part V of the *Ontario Heritage Act*
- **District Plan:** set of policies and guidelines to manage change to structures and landscapes in the District
- The City of Hamilton has seven Districts:
  - Cross-Melville HCD (Dundas)
  - Durand-Markland HCD (Hamilton)
  - Hamilton Beach HCD (Hamilton)
  - MacNab-Charles HCD (Hamilton)
  - Mill Street HCD (Flamborough)
  - St. Clair Avenue HCD (Hamilton)
  - St. Clair Boulevard HCD (Hamilton)

# Conservation Principles

- **Protect:** free from harm.
- **Preservation:** keeping things as they are.
- **Restoration:** making things the way they were.
- **Conservation:** trying to minimize harmful effects while allowing for change.
- Guided by Provincial, national and international charters and declarations.

# Managing Change to Protected Heritage Properties

- Physical changes to designated properties are managed through the **Heritage Permit** process
- Ensure proposed changes do not adversely impact the identified heritage value and attributes
- Typically, Heritage Permits are required when there is any potential impact to the identified heritage value and attributes

# Heritage Permits

- Possible effects/impacts:
  - **Displacement**: changes resulting in damage, loss or removal of identified heritage attributes/values
  - **Disruption**: actions resulting in detrimental changes to the setting or character of the designated property

## General Rule:

*alterations to heritage properties should repair rather than replace original features and should not permanently damage heritage materials or construction measures.*

# Administration of Heritage Permits

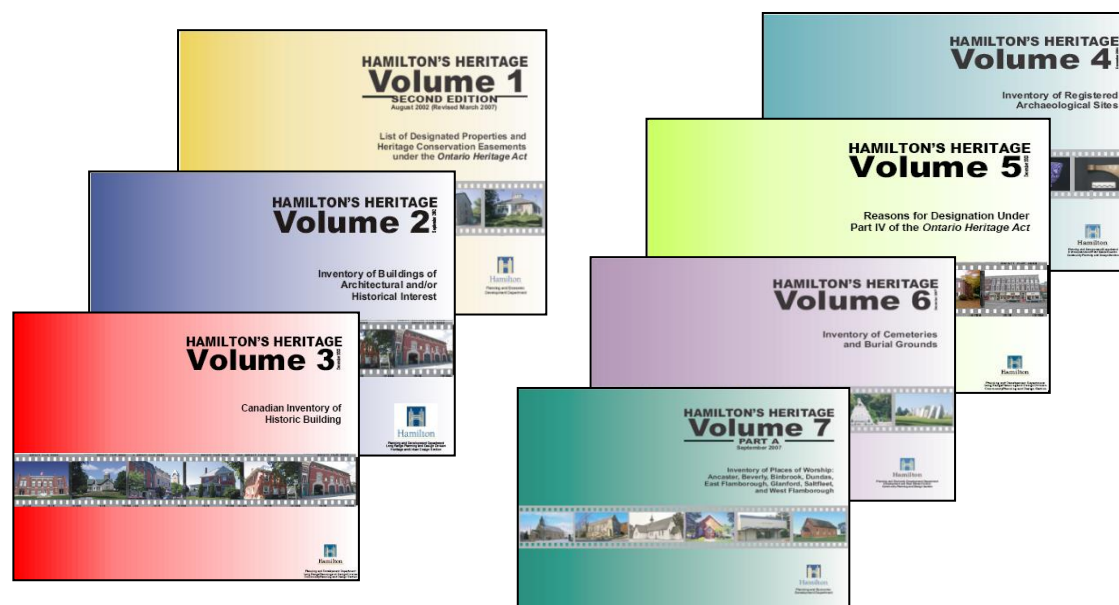
- Decision required in 90 days, but most permits are issued within a month
- Heritage Permit Review Subcommittee of HMHC reviews applications
  - Monthly meetings, work with applicants.
- Alterations are approved by Director of Planning (Delegated authority of Council)
- Council approval required for demolition or erection of independent structures in Districts

# Financial Incentives

- **Hamilton Community Heritage Fund (HCHF)**
  - Interest-free loan for up to \$50,000 repayable over 10 years
- **Hamilton Heritage Property Grant Program**
  - Maximum of \$150,000 to assist in developing and re-using heritage designated properties
  - Additional \$20,000 for heritage reports/studies/ assessments
- **Hamilton Heritage Conservation Grant Program**
  - Matching grants between \$1,000 to \$5,000 for the conservation and restoration of heritage properties
- **Hamilton Tax Increment Grant Program**
  - Five-year grant program for the development, redevelopment or renovations of buildings designated under the Ontario Heritage Act
- **100% Development Charge Exemption**
  - For development within the envelope of the heritage property

# Hamilton's Heritage Volumes

- Compilation of data from 6 former municipalities
- Available on the City's webpage
- Used by public, other departments, developers, real estate agents, etc.



# Thank You

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