

**January 14th, 2022** 

#### **AGENDA**

- 1. 2022 Budget Process Overview
- 2. 2022 Preliminary Tax Supported Budget
- 3. Tax Policy
- 4. 2022 Council Guideline
- 5. Council Referred Items
- 6. Business Cases
- 7. 2023-2025 Multi-Year Outlook
- 8. Next Steps





# 2022 BUDGET PROCESS OVERVIEW

#### **BUDGET PROCESS OVERVIEW**

- The preliminary budget includes all costs required to continue the delivery of services provided by the City of Hamilton, as well as previously approved strategic investments to advance the Term of Council priorities
- Staff have built the 2022 budget assuming continuity of service for City programs and services without disruption or impact from the COVID-19 pandemic response
- Staff have assumed that all pressures related to COVID-19 will be funded from senior levels of government or the City of Hamilton's COVID-19 Emergency Reserve



#### **COVID-19 FUNDING AND OUTLOOK**

City of Hamilton 2021 COVID-19 Financial Forecast As of August 31, 2021

|                        | 2021 Funding from Senior Levels of Government (\$000,s) |                                   |                       |                           |   |  |  |
|------------------------|---|-----------------------------------|-----------------------|---------------------------|---|--|--|
| Service or Program     | Net Financial<br>Impact (\$000's)                       | Social<br>Services<br>Relief Fund | Ministry of<br>Health | Safe Restart<br>Agreement | Recovery Funding for Municipalities Program |  |  |
| Parking Services       | 6,311   |                                   |                       | (6,311)                   | -   |  |  |
| Housing Services       | 27,510  | (20,785)                          |                       | (4,780)                   | (1,945)                                     |  |  |
| Long Term Care         | 5,569   |                                   |                       | (5,569)                   |   |  |  |
| Recreation             | 1,119   |                                   |                       | (1,119)                   |   |  |  |
| Public Health Services | 40,481  |                                   | (40,481)              |                           |   |  |  |
| Emergency Response     | 5,012   |                                   | (4,123)               | (889)                     |   |  |  |
| Transit                | 7,430   |                                   |                       | (7,430)                   |   |  |  |
| Slot Revenues          | 2,600   |                                   |                       | (2,600)                   |   |  |  |
| General Municipal      | 5,369   |                                   |                       | (5,369)                   |   |  |  |
| Total                  | 101,400   | (20,785)                          | (44,604)              | (34,066)                  | (1,945)                                     |  |  |



#### **COVID-19 FUNDING AND OUTLOOK**

#### City of Hamilton 2022 COVID-19 Financial Forecast As of December 10, 2021

|                        | 2022 Funding from Senior Levels of Government (\$000,s) |                                   |                       |                           | City of<br>Hamilton<br>(\$000's)            |                                  |
|------------------------|---|-----------------------------------|-----------------------|---------------------------|---|----------------------------------|
| Service or Program     | Net Financial<br>Impact (\$000's)                       | Social<br>Services<br>Relief Fund | Ministry of<br>Health | Safe Restart<br>Agreement | Recovery Funding for Municipalities Program | COVID-19<br>Emergency<br>Reserve |
| Parking Services       | 4,700   |                                   |                       |                           | (4,700)                                     |                                  |
| Housing Services       | 22,529  | (16,900)                          |                       |                           | (5,629)                                     |                                  |
| Long Term Care         | 818   |                                   |                       |                           |   | (818)                            |
| Recreation             | 7,254   |                                   |                       |                           | (2,452)                                     | (4,802)                          |
| Public Health Services | 46,158  |                                   | (46,158)              |                           |   |                                  |
| Emergency Response     | 2,957   |                                   |                       |                           |   | (2,957)                          |
| Transit                | 4,495   |                                   |                       | (4,495)                   |   | -                                |
| Slot Revenues          | 2,600   |                                   |                       | , ,                       | (2,600)                                     |                                  |
| General Municipal      | 1,399   |                                   |                       |                           | (1,399)                                     |                                  |
| Total                  | 92,910  | (16,900)                          | (46,158)              | (4,495)                   | (16,780)                                    | (8,577)                          |



#### 2022 BUDGET DIRECTION

- Tax Operating Budget prepared at an increase required to maintain current service levels with a 2.0% guideline for City Departments, as well as Boards & Agencies
  - Note: In development of the 2022 Preliminary Tax Operating Budget, staff have assumed that all pressures related to COVID-19 will be funded from senior levels of government or the COVID-19 Emergency Reserve
- The majority of 2022 user fees were approved at a 2.0% increase
- Tax Capital Levy increase of 0.6%





## 2022 PRELIMINARY TAX SUPPORTED BUDGET

#### 2022 OUTLOOK VS PRELIMINARY

2022 Tax Budget

| Budget Stage                    | Levy Increase<br>\$ | Total Residential  Tax Impact  % |
|---------------------------------|---------------------|----------------------------------|
| Outlook (October)               | 48,741,320          | 4.10%                            |
| Preliminary (Budget Book)       | 42,944,500          | 3.30%                            |
| Adjusted for Boards & Agencies* | 46,376,660          | 3.70%                            |



## 2022 PRELIMINARY ADJUSTED FOR B&A SUBMISSIONS

| Total             |
|-------------------|
| Residential       |
| <b>Tax Impact</b> |

|   |  |               | Tax IIIIpact |
|---|--|---------------|--------------|
| <b>Preliminary Resider</b>  | ntial Tax Increase - Budget Book                                       | \$ 42,944,500 | 3.3%         |
|   | PENDING AMENDMENTS:  |               |              |
| B&A   | Hamilton Police Services – to align to Board Approval                  | 3,389,570     |              |
| B&A   | Conservation Authorities & Other Agencies – to align to Board Approval | 42,590        |              |
|   |  | \$ 46,376,660 | 0.4%         |
| AVERAGE TOTAL RESIDENTIAL MUNICIPAL TAX IMPACT with B&A at Board submission |  |               |              |



<sup>\*</sup>Anomalies due to rounding

#### 2022 TOTAL AVERAGE RESIDENTIAL TAX IMPACT

|                                      | 2021<br>\$ | 2022<br>\$ | Change<br>\$ | Change<br>% |
|--------------------------------------|------------|------------|--------------|-------------|
| City Departments                     | 2,527      | 2,634      | 107          | 2.8%        |
| Boards and Agencies                  | 875        | 898        | 23           | 0.6%        |
| Capital Financing                    | 373        | 396        | 25           | 0.7%        |
| MUNICIPAL TAX IMPACT                 | 3,775      | 3,930      | 154          | 4.1%        |
| Education Impact*                    |            |            |              | (0.3%)      |
| TOTAL AVERAGE RESIDENTIAL TAX IMPACT |            |            |              | 3.7%        |

<sup>\*</sup> Note: Education impact is based on historical assumptions. Final Education rates will be factored in at a future Budget GIC in February



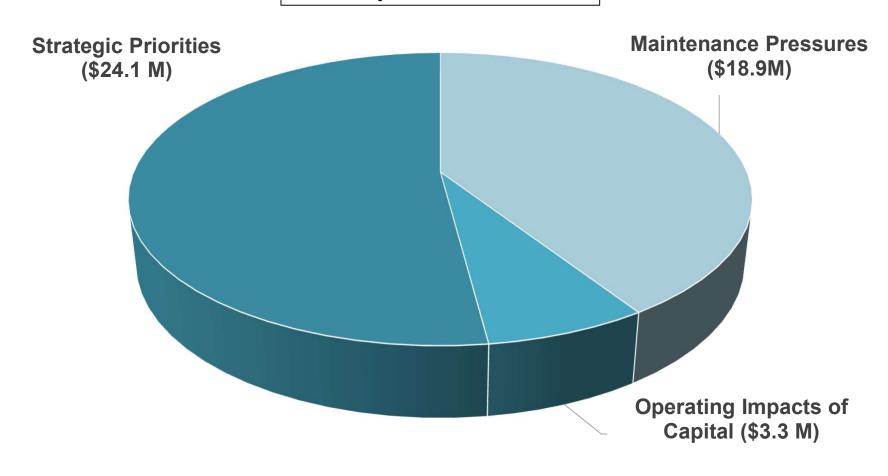
# 2022 NET OPERATING BUDGET BY DEPARTMENT (\$000's)

|   | 2021<br>\$         | 2022<br>\$            | Change 2022 / | <sup>'</sup> 2021 |
|---|--------------------|-----------------------|---------------|-------------------|
| Department                                    | Restated<br>Budget | Preliminary<br>Budget | \$            | %                 |
| Planning & Economic Development               | 30,390             | 30,980                | 590           | 1.9%              |
| Healthy and Safe Communities                  | 255,190            | 268,870               | 13,681        | 5.4%              |
| Public Works                                  | 266,574            | 279,668               | 13,094        | 4.9%              |
| Legislative                                   | 5,171              | 5,285                 | 113           | 2.2%              |
| City Manager                                  | 13,022             | 13,616                | 594           | 4.6%              |
| Corporate Services                            | 37,673             | 38,381                | 708           | 1.9%              |
| Corp Financials/Non Prog Revenues             | (28,383)           | (25,046)              | 3,337         | -11.8%            |
| Hamilton Entertainment Facilities             | 4,037              | 4,188                 | 151           | 3.7%              |
| Total City Departments                        | 583,674            | 615,942               | 32,268        | 5.5%              |
| Total Boards & Agencies                       | 231,203            | 239,165               | 7,962         | 3.4%              |
| Capital Financing                             | 139,542            | 145,688               | 6,146         | 4.4%              |
| Total Preliminary Operating Budget            | 954,419            | 1,000,796             | 46,377        | 4.9%              |
| Total Average Residential Property Tax Impact |                    |                       |               |                   |



#### DEPARTMENT ANALYSIS OF BUDGET

**Total Levy Increase of \$46.4 M** 





#### **BUDGET DRIVERS - MAINTENANCE**

|       | Salaries, Wages & Benefit (Net of Funding Agreements)            | \$ 14.9 M |
|-------|--|-----------|
|       | Contributions to Reserves/Fiscal Health and Financial Management | 2.2 M     |
|       | Curbside Waste Collection  | 1.9 M     |
|       | Social Housing Provider Benchmarks                               | 1.8 M     |
| 171   | Fuel and Energy Costs  | 0.8 M     |
|       | Recycling Processing & Transfer Station/Community Recycling      | 0.5 M     |
|       | Tim Hortons Field Contractual Agreement                          | 0.5 M     |
|       | PRESTO Operating Agreement                                       | 0.4 M     |
|       | Confederation Park Contractual Agreement                         | 0.2 M     |
| • • • | Increase in user fees  | (7.2 M)   |
|       | Miscellaneous  | (0.5 M)   |
|       | B&A Budget Submission Adjustment                                 | \$3.4 M   |

NOTE: Anomalies due to rounding Total \$ 18.9 M



#### **BUDGET DRIVERS – STRATEGIC PRIORITIES**

## Operating Impacts of Capital











| Information Technology                             | \$ 1.7 M |
|--|----------|
| Tree planting and parks maintenance                | 0.6 M    |
| West Harbour & Waterfront Strategic<br>Initiatives | 0.2 M    |
| Transportation Infrastructure                      | 0.2 M    |
| Others   | 0.6 M    |
| Total  | \$ 3.3 M |

**NOTE: Anomalies due to rounding** 



#### **BUDGET DRIVERS – STRATEGIC PRIORITIES**

| Fiscal Health and Financial Management            | \$ 10.4 M |
|---|-----------|
| Multi-Modal Transportation, EDI, & Climate Change | 5.4 M     |
| Affordable Housing and Homelessness               | 4.4 M     |
| COVID-19 Resilience                               | 1.3 M     |
| Provincial Funding                                | 2.6 M     |
| <br>Total   | \$ 24.1 M |

**NOTE: Anomalies due to rounding** 



#### **BUDGET DRIVERS – SALARIES & BENEFITS**

| Average Salary & Benefits Increase by Employee      |       |  |
|---|-------|--|
| Component   | 2022  |  |
| Collective Agreements                               | 1.60% |  |
| Government Provided Benefits                        | 7.50% |  |
| Employer Provided Benefits                          | 7.07% |  |
| WSIB  | 3.63% |  |
| Total Ave. Salaries & Benefits Increase by Employee | 2.21% |  |



#### CAPITAL FINANCING



Total \$ 6.2 M

**NOTE:** Anomalies due to rounding



## BOARDS & AGENCIES 2022 NET OPERATING BUDGET (\$000's)

|                            | 2022 Budget<br>Impact (\$) | Change<br>(%) |
|----------------------------|----------------------------|---------------|
| Conservation Authorities   | 224                        | 2.7%          |
| Farmers' Market            | 127                        | 110.6%        |
| Hamilton Beach Rescue Unit | 0                          | 0.0%          |
| MPAC                       | 0                          | 0.0%          |
| Royal Botanical Gardens    | 0                          | 0.0%          |
| Police                     | 6,956                      | 3.9%          |
| Library                    | 654                        | 2.0%          |
| City Enrichment Fund       | 0                          | 0.0%          |

| Total | 7,961 | 3.5% |
|-------|-------|------|
| Iotai | 7,961 | 5.5% |

NOTE: Amounts reflect 2022 Budgets as submitted by respective Board and detailed in Appendix B to Report FCS22002



## 2022 STAFFING COMPLEMENT (TAX) (EXCLUSIVE OF BOARDS & AGENCIES)

|                                | Change      | Total    |
|--------------------------------|-------------|----------|
| 2021 Restated                  |             | 5,891.97 |
| Operating Impacts from Capital | 13.30       |          |
| Other Complement Change:       |             |          |
| Staffing addition (PED)        | 9.00        |          |
| Staffing addition (HSC)        | 2.74        |          |
| Staffing addition (PW)         | 43.26       |          |
| Staffing addition (CMO)        | 0.50        |          |
| Staffing addition (CS)         | <u>5.00</u> |          |
| Total Other Complement Change  | 60.50       |          |
| Total Change                   |             | 73.80    |
| Total 2022 Complement          |             | 5,965.77 |





## TAX POLICY

#### TAX POLICY MATTERS

- Reassessment was paused by Province for 2022 and 2023 in response to the pandemic
  - No reassessment shifts
  - 2022 impact will reflect budget and area rating decisions
- The City continues to be impacted by the levy restriction to the Industrial and Multi-Residential property classes



#### AREA RATING REVIEW

- Review of Area Rating Methodologies report being discussed today at GIC
- Includes analysis and rationale for the review of the following area rated levies:
  - Sidewalk snow removal
  - Sidewalk and Streetlighting
  - Recreation
  - Parkland purchases
  - Phased-in Fire
- Recommendation report will be brought forward in February





### 2022 COUNCIL GUIDELINE

#### 2022 REDUCTION SCENARIOS

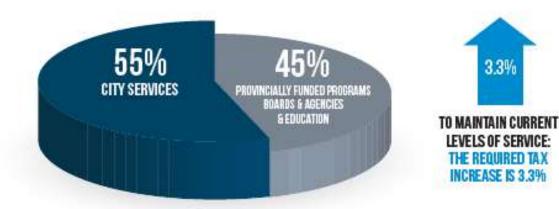
|                                | Reduction<br>(\$000's) | Levy Increase<br>(\$000's) | Total Residential Tax Incr. |
|--------------------------------|------------------------|----------------------------|-----------------------------|
| Adjusted Preliminary<br>Budget |                        | 46,377                     | 3.7%                        |
| Total Reductions Of            | (6,500)                | 39,877                     | 3.0%                        |
| Total Reductions Of            | (11,150)               | 35,227                     | 2.5%                        |
| Total Reductions Of            | (15,800)               | 30,577                     | 2.0%                        |

- Excludes potential increases due to 2022 Referred Items and Business Cases
- \$9.3M is required to adjust the municipal tax impact by 1%



#### LIMITED CONTROL

#### 2022 PROPERTY TAX BREAKDOWN



0% CT

O MAINTAIN 2021 TAX LEVY

CITY COUNCIL HAS FULL CONTROL TO Reduce or adjust service levels That make up 55% of the Tax Levy



5.8% SERVICE LEVEL
REDUCTION IN CITY SERVICES:
IS REQUIRED TO MAINTAIN THE
CURRENT TAX RATE

#### CITY SERVICES







FIRE SERVICES









#### MITIGATION OPTION TYPES



#### **Financials**

Reduce contributions to reserves impacting long term financial plan.



#### Revenues

 Enhance user fee increases in many areas. Introduce new fees for service. Reduce or eliminate fee waivers.



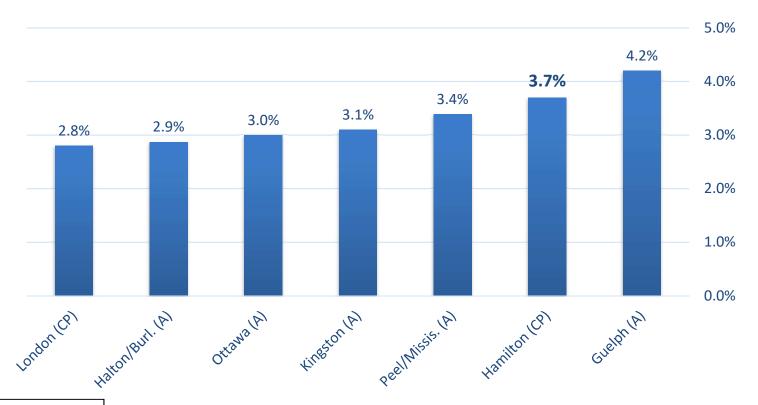
#### **Services**

- Reduce response time to inquiries, request for service.
- Reduce capability for policy work including in-year requests from Council.
- Reduce service hours for facilities/programs.
- Close under utilized facilities.
- Reduce or eliminate service levels where service is under utilized.
- Align service levels to comparator municipalities where the City exceeds those comparators.
- Align service levels to provincial funding.
- Reduce grants to external agencies.
- Eliminate / Close non-core services / facilities



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#### 2022 RESIDENTIAL TAX IMPACTS COMPARATORS



T = Targeted CP = Current Position A = Approved

Note: West Lincoln, Haldimand County, Windsor, Niagara Falls and Toronto are pending.





# 2022 COUNCIL REFERRED ITEMS

#### 2022 COUNCIL REFERRED SUMMARY

- Items previously considered at Council and referred to the budget process for further discussion.
- 5 council referred items:

| Department            | # of Items | Gross (\$) | Net (\$)  | FTE  |
|-----------------------|------------|------------|-----------|------|
| Public Works          | 1          | \$45,000   | \$45,000  | 0.00 |
| Corporate Services    | 3          | \$75,300   | \$75,300  | 0.00 |
| City Manager's Office | 1          | \$141,300  | \$36,900  | 2.00 |
| TOTAL                 | 5          | \$261,600  | \$157,200 | 2.00 |

 Not included in Preliminary Budget. If approved, would result in a 0.03% tax impact.



#### 2022 COUNCIL REFERRED DETAILED SUMMARY

|   | BUDGET BOOK                  |   |            |           |      |  |  |
|---|------------------------------|---|------------|-----------|------|--|--|
| # | Department                   | Item  | Gross (\$) | Net (\$)  | FTE  |  |  |
| 1 | Public Works                 | City-Wide Private Tree Giveaway (PW21044)   | \$45,000   | \$45,000  | 0.00 |  |  |
| 2 | Corporate Services           | Canada Healthy Communities Initiative<br>Intake Two (FCS21020(a)) - The Public Space<br>and Park Wi-Fi Connectivity Project | \$30,000   | \$30,000  | 0.00 |  |  |
| 3 | Corporate Services           | 2022 Municipal Election: Communication Plan (FCS21071)  | \$14,000   | \$14,000  | 0.00 |  |  |
| 4 | Corporate Services           | City Clerk's Vote by Mail (FCS21073)  | \$31,300   | \$31,300  | 0.00 |  |  |
| 5 | City Manager's Office        | Transitioning CityLAB from pilot to permanent program (CM21009)   | \$141,300  | \$36,900  | 2.00 |  |  |
|   | TOTAL COUNCIL REFERRED ITEMS | S   | \$261,600  | \$157,200 | 2.00 |  |  |





### 2022 BUSINESS CASES

#### 2022 BUSINESS CASES SUMMARY

11 business cases for consideration in the 2022 budget process:

| Department                      | # of Business Cases Submitted | Gross (\$) | Net (\$)  | FTE   |
|---------------------------------|-------------------------------|------------|-----------|-------|
| Planning & Economic Development | 2                             | 178,720    | 0         | 2.00  |
| Healthy and Safe Communities    | 2                             | 1,082,000  | 541,000   | 10.80 |
| Corporate Services              | 7                             | 1,215,500  | 610,600   | 15.00 |
| Total Business Cases            | 11                            | 2,476,220  | 1,151,600 | 27.80 |

- The amounts above are not included in the 2022 preliminary budget
- If approved, would result in a 0.1% tax impact



#### 2022 BUSINESS CASES DETAILED SUMMARY

| #     | Dept.                              | Business Case Details   | Gross (\$)  | Net (\$)  | FTE<br>Impact |
|-------|------------------------------------|---|-------------|-----------|---------------|
| 1     | Planning & Economic Development    | Film Production Facilitation  | \$77,720    | \$0       | 1.00          |
| 2     | Planning & Economic<br>Development | Infrastructure Planning Project Manager - in support of PW/EcDev/Corporate storm water management initiatives | \$101,000   | \$0       | 1.00          |
| 3     | Healthy and Safe<br>Communities    | Hamilton Paramedic Service 2022-2025<br>Enhancement (Ambulance)   | \$1,082,000 | \$541,000 | 10.00         |
| 4     | Healthy and Safe<br>Communities    | Ontario Seniors Dental Care Program (OSDCP)<br>Service Delivery   | \$0         | \$0       | 0.80          |
| 5     | Corporate Services                 | POA Virtual Court   | \$604,900   | \$0       | 8.00          |
| 6     | Corporate Services                 | Development Finance Analysis and Support  | \$70,700    | \$70,700  | 1.00          |
| /CON! | TINUED ON NEVT SUDE                |   |             |           |               |

(CONTINUED ON NEXT SLIDE)



#### 2022 BUSINESS CASES DETAILED SUMMARY

| #  | Dept.                | Business Case Details                         | Gross (\$) | Net (\$)  | FTE<br>Impact |
|----|----------------------|---|------------|-----------|---------------|
| 7  | Corporate Services   | Additional FTEs for Information Technology    | 183,100    | 183,100   | 2.00          |
| 8  | Corporate Services   | Additional FTE for Senior Contract Specialist | 82,900     | 82,900    | 1.00          |
| 9  | Corporate Services   | IT Security FTE                               | 115,300    | 115,300   | 1.00          |
| 10 | Corporate Services   | Strategy & Architecture FTEs                  | 86,600     | 86,600    | 1.00          |
| 11 | Corporate Services   | Administrative Assistant to City Solicitor    | 72,000     | 72,000    | 1.00          |
|    | TOTAL BUSINESS CASES |   | 2,476,220  | 1,151,600 | 27.80         |





# MULTI-YEAR OUTLOOK 2023-2025

#### MULTI-YEAR OUTLOOK (2023 – 2025)

- The Multi-Year Budget assumes continuity of services and forecasted growth per Council approved Master Plans
- There have been no confirmed COVID-related funding commitments for 2023 and beyond
- It is anticipated that municipal services will continue to be impacted by the pandemic beyond 2022 principally in Transit, Housing, Recreation, Tourism & Culture, Parking, Public Health, Long-Term Care and Children's Services



#### MULTI-YEAR OUTLOOK BUDGET INCREASE (\$000's)

|   |         |        |      | Incre  | ease |        |      |
|---|---------|--------|------|--------|------|--------|------|
|   | 2022    | 202    | 23   | 202    | 24   | 202    | 5    |
|   | \$      | \$     | %    | \$     | %    | \$     | %    |
| Total City Departments  | 615,492 | 26,023 | 4.2% | 23,734 | 2.3% | 24,420 | 2.9% |
| Boards & Agencies   | 235,733 | 5,170  | 2.2% | 4,890  | 2.0% | 4,914  | 2.0% |
| Capital Financing   | 145,688 | 5,471  | 3.8% | 6,629  | 4.4% | 4,854  | 3.1% |
| Total Preliminary Operating Budget                                  | 997,363 | 36,663 | 3.7% | 35,253 | 3.4% | 34,188 | 3.2% |
| Residential Average Property Tax Impact *                           | 3.3%    |        | 3.5% |        | 3.0% |        | 2.8% |
| Residential Average Property Tax Impact as projected in 2021 Budget | 3.4%    |        | 2.5% |        | 3.0% |        |      |
| Difference  | (0.1)%  |        | 1.0% |        | -    |        |      |



<sup>\* -</sup> Municipal tax impact excluding education.



### **NEXT STEPS**

#### 2022 PROCESS DATES

| ITEM                              | DATE  |
|-----------------------------------|---|
| GIC – Boards and Agencies         | January 18 <sup>th</sup> & 20 <sup>th</sup>   |
| GIC – Transit Day                 | January 21st  |
| GIC – Departmental Presentations  | January 25 <sup>th</sup> , 26 <sup>th</sup> , 27 <sup>th</sup> , Feb.4 <sup>th</sup>                                  |
| GIC – Budget Delegations (Public) | Feb. 7 <sup>th</sup>  |
| GIC – Budget Deliberations        | Feb. 10 <sup>th</sup> , 22 <sup>nd</sup> , 25 <sup>th</sup> and March 1 <sup>st</sup> & 3 <sup>rd</sup> (if required) |
| Council Budget Approval           | March 30 <sup>th</sup>  |





## THANK YOU