Appendix "G" to Report PED19115(a) Page 1 of 14

Barristers & Solicitors

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December 20, 2021

Via Email and Regular Mail

Our File No.: 211697

Committee of Adjustment Hamilton City Hall 5th Floor, 71 Main Street West Hamilton, Ontario L8P 4Y5

Attention: Secretary-Treasurer (cofa@hamilton.ca)

Dear Sirs/Mesdames:

Re: Notice of Appeal – 310 Frances Avenue, Stoney Creek City of Hamilton File No. SC/A-21:346

We are solicitors for NHDG (Waterfront) Inc., who is the owner of the property known municipally in the City of Hamilton as 310 Frances Avenue (the "**Property**"). On behalf of our client, we are appealing the Committee of Adjustment's (the "**Committee**") decision from December 9, 2021, in the above matter (the "**Decision**") to the Ontario Land Tribunal.

Background and Application

The Property, which is located in the former City of Stoney Creek on the south side of Frances Avenue, is a corner lot bounded by Frances Avenue to the north, Green Road to the west and North Service Road to the south. The eastern boundary of the Property is bounded by a channelized stormwater management block adjacent to North Service Road. The Property has a site area of approximately 5.09 acres (2.06 hectare) and is currently vacant.

Land uses in proximity to the Property include two 18-storey apartment buildings, townhouses, and a mid-rise apartment building on the lands to the north. To the west of the Property are a commercial building and residential dwellings (single-detached and townhouses). The commercial property was recently rezoned for a tall building with a height of 14-storeys.

The proposal is to construct a new mixed-use development consisting of three (3) mixed use towers consisting of residential units and at-grade commercial space (the "**Proposal**"). The proposed uses are permitted by the applicable land use designation. The Property is currently zoned "MUC-4" (Site-Specific Mixed Use Commercial Zone in Zoning By-law No. 3692-92 of the former City of Stoney Creek ("**Zoning By-law 3692-92**"). The existing zoning generally permits the high density



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redevelopment of the Property with no restriction on maximum height or maximum number of units.

The Proposal requires minor variances from Zoning By-law 3692-92 relating to location of dwelling units, amenity area, landscaped open space and parking (the "Application"), as follows:

- Location of dwelling units: Zoning By-law 3692-92 requires apartment dwelling units to be located above commercial uses. The Proposal includes accessory apartment uses (amenity space, fitness facilities, bike/vehicle parking, lobbies and mail rooms) on the ground floor.
- <u>Amenity Area</u>: Zoning By-law 3692-92 requires 18 square metres and 53 square metres of amenity area per one-bedroom unit and two-bedroom unit respectively. The Application would permit amenity area at rates of 8.8 square metres per unit.
- 3. <u>Landscaped Open Space</u>: Zoning By-law 3692-92 requires a minimum of 50% of the Property as landscaped open space, where as the Proposal provides 36% of the Property as landscaped open space. Further, there are specific minimum dimensions for landscaped strips adjacent to certain lot lines that would be varied by the Application, as well as a variance for certain items to be permitted within landscaped strips.
- 4. <u>Parking</u>: Zoning By-law 3692-92 requires parking at a rate of 1.5 spaces per dwelling unit. The Application would permit 1.25 parking spaces per dwelling unit.

Grounds for Appeal

Our client respectfully submits that the Committee should have granted the Application. Our client provided extensive planning analysis to demonstrate that the requested variances meet the four tests of subsection 45(1) of the *Planning Act*.

Some of the reasons in support of approval, which will be expanded upon through evidence at the hearing, include the following:

- <u>Dwelling Units</u>: All of the proposed uses are permitted by the Official Plan and Zoning By-law 3692-92. The accessory residential uses at-grade are typical for a high density mixed-use development and will not detract from the planned function of the Property. Commercial uses are proposed at-grade and have been expanded to include additional square metres of commercial space since the initial site plan submission. It is also appropriate desirable to locate certain accessory residential uses at-grade as part of a high density mixed-use development. Finally, there will be no adverse planning impacts.
- <u>Amenity Area</u>: The Official Plan does not require a numeric minimum amenity space but clearly seeks to ensure an appropriate amount of amenity area is provided as of any

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development. The Application would ensure a generous amount of amenity area in excess of amenity space typically provided as part of high density development. There is no clear intent behind the excessive amount of amenity area required by Zoning By-law 3692-92. High density residential development in the area provide significant less amenity space than Zoning By-law 3692-92 or as proposed by the Application. The general intent and purpose of Zoning By-law 3692-92 would be to ensure an appropriate amount of amenity space is provided as part of any high density development and to provide residential amenity separate from any commercial space. This is clearly achieved by the Application, with the quantity and quality of the proposed amenity space appropriate and desirable for the Property. Finally, there are clearly no adverse planning impacts.

- Landscaped Open Space: Applicable Official Plan policies seek the provision of adequate landscaping as part of any redevelopment of the Property. The landscaped open space included as part of the Proposal will maintain the general intent and purpose of these policies and result in attractive and meaningful landscaped areas on the Property as part of the Proposal. Further, the quantity and quality of the landscaped open space, combined with sufficient landscaping strips adjacent to streets and property lines, maintains the general intent and purpose of Zoning By-law 3692-92 to provide for appropriate mitigation and buffering, as well as internal landscaped space. The Proposal is an appropriate and desirable mixed-use intensification of the Property, with significant areas of landscaping that do not result in any adverse impacts.
- <u>Parking</u>: The requested parking variance meets the general intent and purpose of the Official Plan and Zoning By-law 3692-92. The general intent and purpose of both planning documents is to ensure an adequate parking supply for the Proposal, as noted in Policy C.4.5.15 of the Official Plan. The parking study dated December 2018, and updated to April 2020, clearly demonstrates that the proposed parking supply is adequate. Observed parking demand in the area for high density development indicate a maximum parking demand below the parking rate requested by the Application. It is desirable and appropriate to ensure an adequate parking supply, without over-supplying parking for the Proposal, with the proposed parking supply not resulting in any spillover to off-site locations. This will be achieved as part of the Proposal.

Individually and cumulatively, the Application clearly meets the four tests of subsection 45(1) of the *Planning Act* and would result in the desirable redevelopment of a vacant parcel of land identified for high density uses.

The above reasons will be expanded upon at a hearing before the Ontario Land Tribunal. Please find enclosed the completed appellant form (Form 1) and a solicitor's cheque in the amount of \$400.00 for filing fee.

Thank you for your attention to this matter. We appreciate the appeal record being forwarded to the Ontario Land Tribunal at your earliest convenience.

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Yours truly,

Goodmans LLP

David Bronskill

DB/

Encl 7230191



Ontario Land Tribunal

655 Bay Street, Suite 1500, Toronto, ON M5G 1E5 Tel: 416-212-6349 | 1-866-448-2248 Web Site: olt.gov.on.ca

Appeal Form (A1)

Municipal/Approval Authority	Receipt Number	Date Stamp – Appeal Received
Date Stamp	(OLT Office Use Only)	by OLT
	OLT Case Number (OLT Office Use Only)	

Please complete this Appeal Form by following the instructions in the companion document titled "Appeal Form Instructions". Please read **both** documents carefully to ensure you submit the correct information and complete this form correctly.

There are guides available for review on the Tribunal's <u>website</u> for different appeal types to assist you in filing an appeal.

Please review the notice of the decision you are appealing to determine the appeal deadline and the specific official with whom the appeal should be filed (e.g. Secretary-Treasurer, Clerk, Minister, Ontario Land Tribunal) prior to completing this Appeal Form. Relevant portions of the applicable legislation should also be reviewed before submitting this form. Your appeal must be filed with the appropriate authority within the appeal period as set out in the notice of the decision and applicable legislation.

Section 1 – Contact	Information (Ma	andator	у)				
Applicant/Appellant/	Objector/Claima	ant Info	rmatio	n			
Last Name:					First Name:		
Company Name or A	Association Nan	ne (Ass	sociatio	on must be ir	ncorporated - incl	ude copy of letter	of
incorporation):							
NHDG (Waterfront)	Inc.						
Email Address:							
Daytime Telephone	Number:				Alternative Telep	phone Number:	
			ext.				
Mailing Address			•				
Unit Number:	Unit Number: Street Number: Street N			Street Nam	ne:		P.O. Box:
City/Town:		Provi	nce:	•	Country:	Postal	Code:

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Repre	esentative Informatio	on							
🛛 l h	☑ I hereby authorize the named company and/or individual(s) to represent me								
Last Name:				First Name:					
Brons					David				
	oany Name or Assoc	ciation Nam	ne (Associatio	on must be ir	ncorporate	d – include copy	of letter	of	
	poration):								
	lmans LLP					1			
	Address:					LSO Number (i	f applica	ble):	
	nskill@goodmans.ca					45343R			
	me Telephone Num	ber:			Alternati	ve Telephone Nu	imber:		
	597-4299		ext.						
<u> </u>	ng Address								
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Select	Legislation associated with your matter	Complete Only the Section(s) Below
	Appeal of <i>Planning Act</i> matters for Official Plans and amendments, Zoning By-Laws and amendments and Plans of Subdivision, Interim Control By-laws, Site Plans, Minor Variances, Consents and Severances	3A

Appeal of Development Charges, Education Act, Aggregate Resources Act, Municipal Act matters	3A
Appeal of or objection to <i>Ontario Heritage Act</i> matters under subsections 29, 30.1, 31, 32, 33, 40.1 and 41	ЗA
Appeal of <i>Planning Act</i> (subsections 33(4), 33(10), 33(15), 36(3)), <i>Municipal Act</i> (subsection 223(4)), <i>City of Toronto Act</i> (subsection 129(4)) and <i>Ontario Heritage Act</i> (subsections 34.1(1), 42(6)) matters	3A & 3B
Appeal of Clean Water Act, Environmental Protection Act, Nutrient Management Act, Ontario Water Resources Act, Pesticides Act, Resource Recovery and Circular Economy Act, Safe Drinking Water Act, Toxics Reduction Act, and Waste Diversion Transition Act matters	4A
Application for Leave to Appeal under the Environmental Bill of Rights, 1993	4B
Appeal under the Niagara Escarpment Planning and Development Act (NEPDA)	5A
Application to amend the Niagara Escarpment Plan	5B
Appeal of Conservation Authorities Act, Mining Act, Lakes and Rivers Improvement Act, Assessment Act, and Oil, Gas and Salt Resources Act matters	6
Legislation not listed above	Contact OLT before filing your appeal

Section 3A - Planning Matters

Appeal Reasons and Specific Information Number of new residential units proposed:

Municipal Reference Number(s):

SC/A-21:346

List the reasons for your appeal:

Please see attached letter.

Has a public meeting been held by the municipality? \square Yes \square No

For appeals of Official Plans, Official Plan Amendments, Zoning By-laws and Zoning By-law Amendments, please indicate if you will rely on one or more of the following grounds:

A: A decision of a Council or Approval Authority is:

□ Inconsistent with the Provincial Policy Statement issued under subsection 3(1) of the Planning Act

 $\hfill\square$ Fails to conform with or conflicts with a provincial plan

□ Fails to conform with an applicable Official Plan

And

B: For a non-decision or decision to refuse by council:

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Consistency with the provincial policy statement, issued under subsection 3(1) of the *Planning Act*

Conformity with a provincial plan

Conformity with the upper-tier municipality's Official Plan or an applicable Official Plan

If it is your intention to argue one or more of the above grounds, please explain your reasons:

Please see attached letter.

Oral/Written submissions to council

- Did you make your opinions regarding this matter known to council?
- □ Oral submissions at a public meeting of council
- □ Written submissions to council
- □ Not applicable

Related Matters

Are there other appeals not yet filed with the Municipality?

🗆 Yes 🗆 No

Are there other matters related to this appeal? (For example: A consent application connected to a variance application).

🗆 Yes 🗆 No

If yes, please provide the Ontario Land Tribunal Case Number(s) and/or Municipal File Number(s) for the related matters:

Section 3B - Other Planning Matters

Appeal Specific Information (Continued)

Date application submitted to municipality if known (yyyy/mm/dd):

Date municipality deemed the application complete if known (yyyy/mm/dd):

Please briefly explain the proposal and describe the lands under appeal:

Please see attached letter.

There are required documents and materials to be submitted to the Ontario Land Tribunal (OLT) based on the type of legislation and section you are filing under. Please see the <u>Section 3B Checklist(s)</u> located <u>here</u> and submit all documents listed.

Section 4A – Appeals under Environmental Legislation

Appeal Specific Information

Outline the grounds for the appeal and the relief requested:

Reference Number of the decision under appeal:
Portions of the decision in dispute:
Date of receipt of Decision or Director's Order (yyyy/mm/dd):
Applying for Stay? Yes No
If Yes, outline the reasons for requesting a stay: (Tribunal's Guide to Stays can be viewed here)
There are required documents and materials to be submitted to the Ontario Land Tribunal (OLT) based on the
type of legislation and section you are filing under. Please see the <u>Section 4A Checklist(s)</u> located <u>here</u> and submit all documents listed on the checklist.
Section 4B – Environmental Application for Leave to Appeal
Are you filing an Application for Leave to Appeal under the <i>Environmental Bill of Rights,</i> 1993?
Identify the portions of the instrument you are seeking to appeal:
Identify the grounds you are relying on for leave to appeal. Your grounds should include reasons why there is good reason to believe that no reasonable person, having regard to the relevant law and to any government
policies developed to guide decisions of that kind could have made the decision; and why the decision could result in significant harm to the environment:

Outline the relief requeste	ed:						
There are required docur type of legislation and set submit all documents liste	ction you a	re filing unde					
Section 5A – Appeal rega Development Act	arding Deve	elopment Per	mit Applic	ation under the <i>Ni</i>	agara Escarpmen	nt Planning and	
Appeal Specific Informati Development Permit App		No:					
Name of Applicant for De	velopment	Permit:					
Reasons for Appeal: Out other reasons are require Commission's website (w	d. (The Nia	agara Escarp					
Section 5B – Application	to amend t	he <i>Niagara E</i>	scarpme	nt Plan			
Owner Last Name:				First Name:			
Email Address:							
Daytime Telephone Num	ber:			Alternative Te	lephone Number:		
Mailing Address		ext.					
Unit Number:	Street Nu	mber:	Street N	ame:		P.O. Box:	
City/Town:		Province:	l	Country:	Posta	I Code:	
Property Location & Infor	mation			4	ł		
Municipality:		Street Num	nber: Str	eet Name:			
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Lot:	Conc	ession:	\neg	And	d/or	Lot:		Plan:		
Assessment Roll Number or PIN:				Lot Size:						
Property Servicing										
Existing Road Frontage:		Municipal		Private	Proposed Frontage:			Municipal		Private
Existing Water Supply:		Municipal		Private	Proposed Supply:			Municipal		Private
Existing Sewage Disposal:		Municipal		Private	Proposed Disposal:	Sewage		Municipal		Private
The Planning Ac The Aggregate F Committee of Ad Land Division Co Other: Description of the Pro	 The <i>Planning Act</i> (Official Plan or Zoning By-law Amendment) The <i>Aggregate Resources Act</i> (License) Committee of Adjustment (Minor Variance) Land Division Committee (Severance) 									
 Change in Desig Request for Urba Other: 	Request for Urban Servicing Change to Plan Boundary									
Justification and Rationale (Including Reasons, Argument and Evidence in Support of the Amendment) (See Niagara Escarpment Plan Amendment Guidelines) The justification submitted with the application should address the following: 1. Analysis of how the proposed amendment is consistent with the Niagara Escarpment Planning and Development Act, the Niagara Escarpment Plan, and shall be consistent with other relevant Provincial plans. 2. A justification which includes the rationale for the amendment, as well as reasons, arguments or evidence in support of the change to the Plan proposed through the amendment.										

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The following studies and reports may be necessary to be submitted in support of justification of the proposed amendment (The applicability of the following will depend on the nature of the application):

- Agricultural Land Use Impacts
- □ Air Quality Impact Assessment
- □ Engineering Reports
- □ Environmental Impact Study
- Geological Studies
- Grading Plans Existing and proposed and Slope Stabilization Plans and Typical Cross Sections
- □ Historical/Cultural/Archeological Impact Assessment
- □ Hydrogeological Impact Assessment
- □ Landscape/Visual Impact Analysis
- Noise Impact Assessment
- Setback from the Brow of the Escarpment
- Suitable for Septic Systems
- Traffic Impact Assessment
- □ Tree Removal/Planting including Berming and Landscaping

□ Other:

Site Plan

Please attach an accurate Site Plan drawn to scale. The Site Plan may be drawn on a blank sheet; on an attached Survey, or by using mapping software (Ontario Make a Map etc.). The Site Plan must show existing features, such as, buildings and structures, streams, changes in grades, rock outcrops, driveways, forested areas and proposed uses to changes to the property or the features.

NOTE: For amendments regarding Mineral Resource Extraction Areas, please provide copies of the Site Plan as required by Regulation under the *Aggregates Resources Act*.

Section 6 – Mining Claim and Conservation Matters

Appeal Specific Information

List the subject Mining Claim Number(s) (for unpatented mining claims) and accompanying Townships, Areas and Mining Division(s) where mining claims are situated. List all "Filed Only" Mining Claims, if appropriate: (This is to be completed for *Mining Act* appeals only.)

List the Parcel and the Property Identifier Numbers (PIN), if rents or taxes apply to mining lands, if appropriate (mining claims only):

Provide the date of the Decision of the Conservation Authority or the Provincial Mining Recorder, as appropriate:

Provide a brief outline of the reasons for your application/appeal/review. If other lands/owners are affected, please include that information in the outline being provided below:

Respondent Information						
Conservation Authority:						
Contact Person:						
Email Address:						
Daytime Telephone Num	hor:			Alternative Telepho	ne Number:	
Daytime relephone Num	Del.	ext.			ne number.	
Mailing Address or stater	ment of last		ess/general	area they were living	and name of lo	ocal
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Unit Number:	Street Nu	mber:	Street Nan	ne:		P.O. Box:
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There are required docur						
type of legislation and se submit all documents list			er. Please se	e the Section 6 Check	(list(s) located	here and
submit all documents list	ed on the c	necklist.				
Section 7 – Filing Fee						
Required Fee						
Please see the attached	link to view	the OLT Fee	e Chart			
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	ertified Ch	eaue 🗆 🛚	Noney Order	🛛 🖾 Lawyer's gene	eral or trust ac	count cheque
	redit Card		,			
If you wish to pay the app	beal fee(s)	by credit car	d, please che	eck the box above and	d OLT staff wil	I contact you
by telephone to complete						,
If a request for a fee redu				y the minimum filing fe	ee for each ap	peal and
complete/submit the Fee						
Request for Fee Redu	ction form	is attached (i	f applicable ·	– see Appeal Form G	uide for more	information)
Section 8 – Declaration (Section 8 – Declaration (Mandatory)					
	Declaration I solemnly declare that all the statements and the information provided, as well as any supporting documents,					
are true, correct and complete.						
By signing this appeal form below, I consent to the collection of my personal information.						
Name of Appellant/Rep	resentativ	e Signatur	re of Appella	ant/Representative	Date (yy	yy/mm/dd)
David Bronskill					2021/12/20	
Personal information or d	locumentat	ion requeste	d on this form	n is collected under th	ne authority of	the Ontario
Land Tribunal Act and the						
included in the Ontario La	and Tribuna	al (OLT) case	e file and the	public record in this p	proceeding. In	accordance
with the Freedom of Infor						vers Procedure
Act, all information collec	ted is avail	able to the p	ublic subject	to limited exceptions.		

Appendix "G" to Report PED19115(a) Page 14 of 14

We are committed to providing services as set out in the Accessibility for Ontarians with Disabilities Act, 2005. If you have any accessibility needs, please contact our Accessibility Coordinator at OLT.Coordinator@ontario.ca or toll free at 1-866-448-2248 as soon as possible.

Section 9 – Filing Checklists (Mandatory)

Filing/Submitting your form and documentation

You must file your Appeal Form with the appropriate authority(s) by the filing deadline.							
If the completed Section is:	Refer to the relevant checklist and submit all documents listed on the checklist when filing your Appeal Form.						
Section 3B	Review the Section 3B Checklist(s) and atta	ach all listed documents.					
Section 4A	Review the Section 4A Checklist(s) and atta						
Section 4B	Review the Section 4B Checklist(s) and atta	ach all listed documents.					
If the completed Section is:	You must file wi	th the following:					
Section 3A	Municipality or the Approval Authority/School Board *If you are filing under the <i>Ontario Heritage Act</i> , including under s. 34.1(1) , please carefully review the specific section of that legislation to determine if your						
	appeal needs to be filed with the Tribunal <u>in addition</u> to the Municipality or Approval Authority.						
Section 3A & 3B or Section 4A or Section 4B or Section 6	Ontario Land Tribunal 655 Bay Street, Suite 1500 Toronto, ON M5G 1E5	Phone: 416-212-6349 1-866-448-2248 Website: <u>www.olt.gov.on.ca</u>					
	For the Areas of: Dufferin County (Mono) Region of Halton Region of Peel Region of Niagara City of Hamilton	For the Areas of: Bruce County Grey County Simcoe County Dufferin County (Mulmur, Melancthon)					
	File with:	File with:					
Section 5A or 5B	NIAGARA ESCARPMENT COMMISSION 232 Guelph Street, 3 rd Floor Georgetown, ON L7G 4B1	NIAGARA ESCARPMENT COMMISSION 1450 7 th Avenue Owen Sound, ON N4K 2Z1					
	Phone: 905-877-5191 Fax: 905-873-7452 Website: <u>www.escarpment.org</u> Email: <u>necgeorgetown@ontario.ca</u>	Phone: 519-371-1001 Fax: 519-371-1009 Website: <u>www.escarpment.org</u> Email: <u>necowensound@ontario.ca</u>					

NOTE: Please review the notice of the decision you are appealing to determine the appeal deadline and the specific official with whom the appeal should be filed (e.g. Secretary-Treasurer, Clerk, Minister, Ontario Land Tribunal).

NOTE: Relevant portions of the applicable legislation should be reviewed before submitting this form. Please ensure that a copy of this Appeal Form is served in accordance with the requirements of the applicable legislation.