

HAMILTON TRUCK ROUTE MASTER PLAN REVIEW AND UPDATE

March 28, 2022

Agenda

- Study Recap: Overall Scope and Objectives
- Truck Route Sub-committee Recommendations (November 29, 2021)
- Additional Engagement Activities
- Alternative Network Solutions
- Implementation Strategies
- Recommendations







Truck Route Master Plan (TRMP) Review Objectives

The objectives of the TRMP Review are to:

- Review Hamilton's existing truck route network;
- Identify the current and projected truck route-related problems;
- Develop, evaluate, and recommend practical solutions; and
- Recommend supporting policies and tools that the City can consider to mitigate the current problems and manage the potential future challenges.

City of Hamilton Transportation Master Plan (2018)

The plan provides a comprehensive and attainable transportation blueprint for Hamilton as a whole that balances all modes of transportation to become a healthier city. The success of the plan is based on specific, measurable, achievable, relevant and programmed results and actions.



The TMP identifies three desired outcomes for the future transportation system:

- 1. A Sustainable and Balanced Transportation System;
- 2. Healthy and Safe Communities; and,
- 3. Economic Prosperity and Growth.

The TRMP Review is a direct action of the Transportation Master Plan, and will support the desired outcomes.



Vision Statement

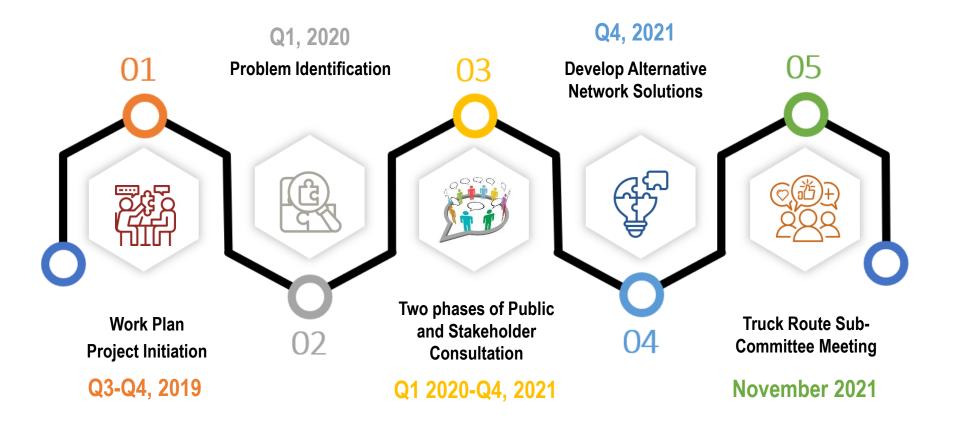
Vision/Opportunity statement:

A truck route network that supports Hamilton and regional economic prosperity, coexisting with a high quality of life for communities as well as environmental and public health.





Study Process





Truck Route Sub-Committee Recommendations

Truck Route Master Plan Update (PED19073(b)) (City Wide)

- a) That the Truck Route Master Plan Update (PED19073(b)) (City Wide), be received, and;
- b) That staff be directed to review the recommendations in Report PED19073(b) Truck Route Master Plan Update with **prioritization** given to the **Terms of Reference ratified by Council**, including an analysis that would permit a **ring road approach** for the Truck Route Master Plan Update and report back to the Truck Route Sub-Committee by March 31, 2022.



Highlights from Terms of Reference

Modifications Approved at March 26 2019 Truck Route Sub-Committee Meeting

- That the Terms of Reference for the Truck Route Master Plan review be revised to include reference to the City of Hamilton's vision statement and the goal of Vision Zero;
- That the City's vision statement to be the best place to raise a child and age successfully – and the goal of Vision Zero be set out at the start of the terms of reference; and,
- That the City's vision statement and Vision Zero action plan guide the objectives and principles of the Truck Route Master Plan;



The City's Strategic Vision

The City of Hamilton Strategic Plan: 2016 to 2025 According to the Plan, the Vision means:

"...having an inclusive community, actively engaged in making Hamilton a better place for everyone. It is creating an accessible environment, supporting residents through all of life's stages, and one that encourages positive development of children as they grow towards becoming healthy adults and seniors."

City of Hamilton's Vision

To be the best place to raise a child and age successfully



Inventory of City-wide Sensitive Land Uses







119





235





Additional Stakeholder Consultation

Consultation Activities following November 2021 Sub-Committee Meeting

- Hamilton Oshawa Port Authority (HOPA) February 2, 2022
- Environment Hamilton February 7, 2022
- Truck Advisory Focus Group February 28, 2022
- Agri-business Industry Representatives March 10, 2022
- Hamilton Industrial Environmental Association March 14, 2022





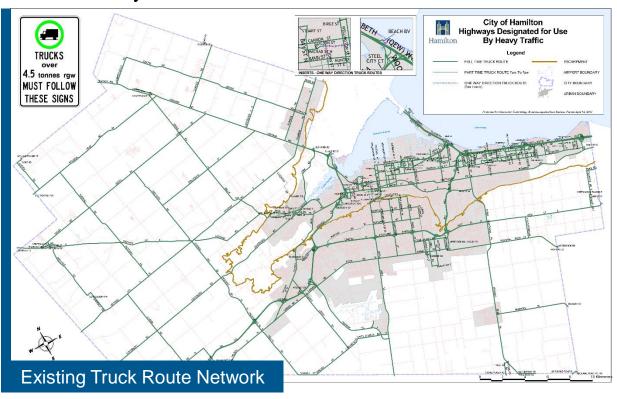


Current Truck Route Network

The Truck Route Network defines the roadways that trucks are allowed to use in Hamilton.

Any vehicle or trailer which weighs more than 4,500 kg required to use the truck route network.

Trucks are permitted to travel on roads that are not part of the designated truck route network when making a local delivery. They are required to take the most direct path to/from the truck route network to the destination.





Types of Trucks

According to the City of Hamilton Traffic By-Law, a "truck" ("heavy traffic") means and includes:

... any vehicle or trailer for which the permit fee under the Highway Traffic Act is based upon a weight of vehicle and load in excess of 4500 kilograms, excepting however buses, fire fighting equipment, public utility vehicles and authorized emergency vehicles

- Traffic By-Law 01-215, Section 56 (m)

All of the vehicles shown to the right are considered "trucks" and must use the truck route network, except when taking the shortest path from the network to make a local delivery.

HEAVY - Tractor Trailer Combinations (typically 5 or more axles)



MEDIUM - Single-Unit Trucks (typically 3-4 axles)





LIGHT - Light Single-Unit Trucks (2 axles, 6 tires)









Network Alternatives

Alternative 1

Draft Recommended Truck Route Network

Draft Recommended Network (November 29)

Key Features

Maximum 5-Axle restriction for select routes in downtown and parts of the mountain.

Alternative 2

Expanded Restriction Area (5-Axle)

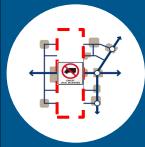


Key Features

Expand maximum
5-Axle restriction area
easterly in the lower
city

Alternative 3

A No Downtown Route Option



Key Features

Maximum 4-Axle restriction on most routes in the central area of the city.

No east-west routes through the downtown, between Wellington Street and Bay Street

Alternative 4

A Ring Road Concept with Shortest Path Routing



Key Features

Expressway focused
No prescriptive truck
routes in the central
area of the city to
provide positive
guidance for local
delivery truck

Alternative 5

A Ring Road Concept with Positive Guidance



Key Features

Prioritize expressways
for heavy trucks and
augment them with 4axle restricted routes
in the central area to
provide positive
guidance for local
delivery trucks

Alternative 6

Ring Road Concept with Positive Guidance and one Outbound Route to Highway 403



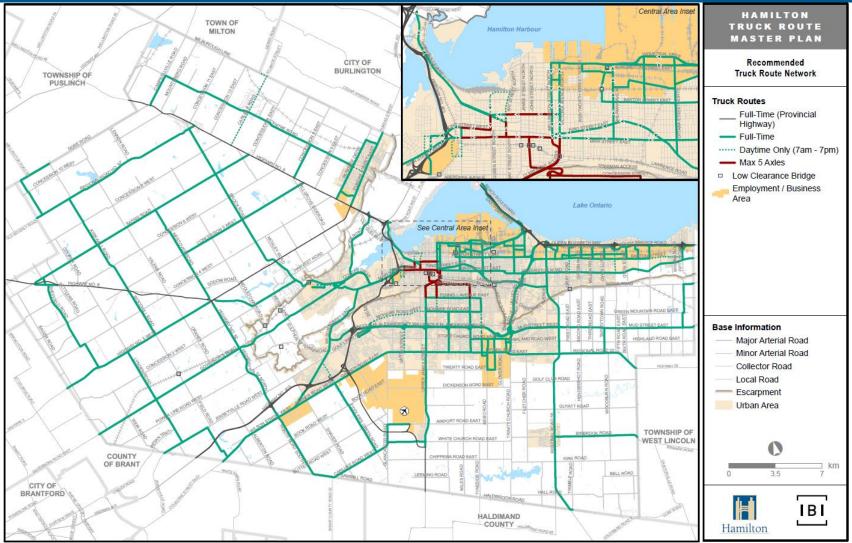
Key Features

Prioritize expressways for heavy trucks and augment them with 4-axle restricted routes in the central area Provide one outbound route to Highway 403 via Wellington, Cannon and York Boulevard

15

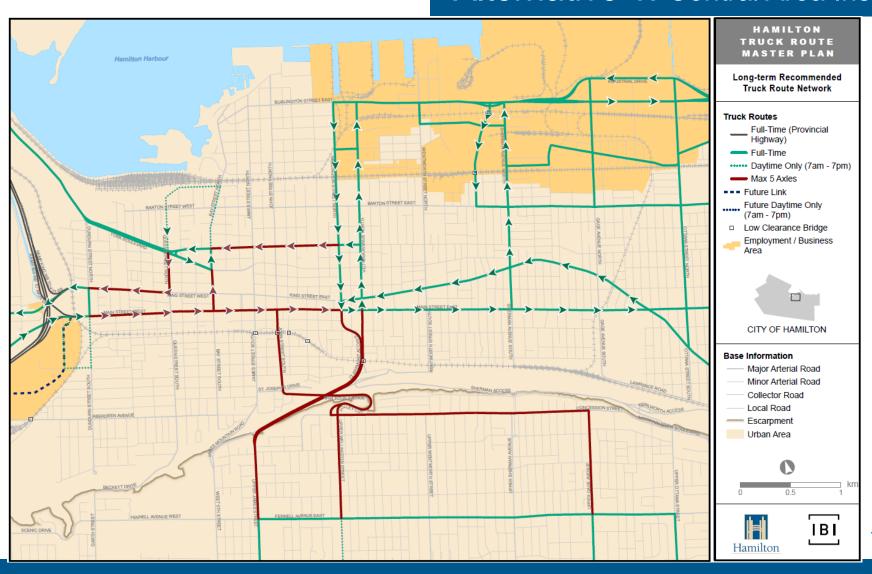


Alternative 1: Recommended Truck Route Network (as of November 2021)



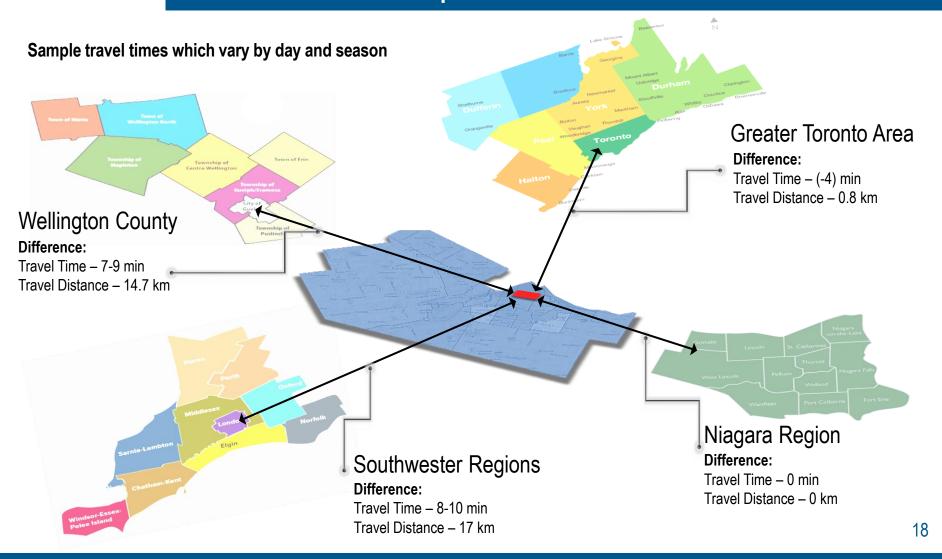


Alternative 1: Central Area Inset





Restrictions Impact Assessment (Mid-day Traffic Condition)





Maximum 5-Axle Segments: Sample Allowable Trucks











Maximum 5-Axle Segments: Sample Prohibited Trucks







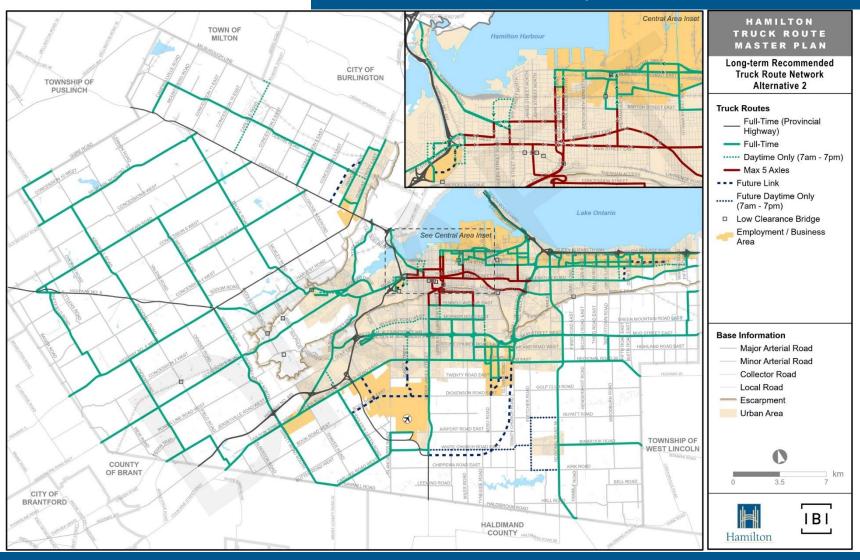




Tractor with two

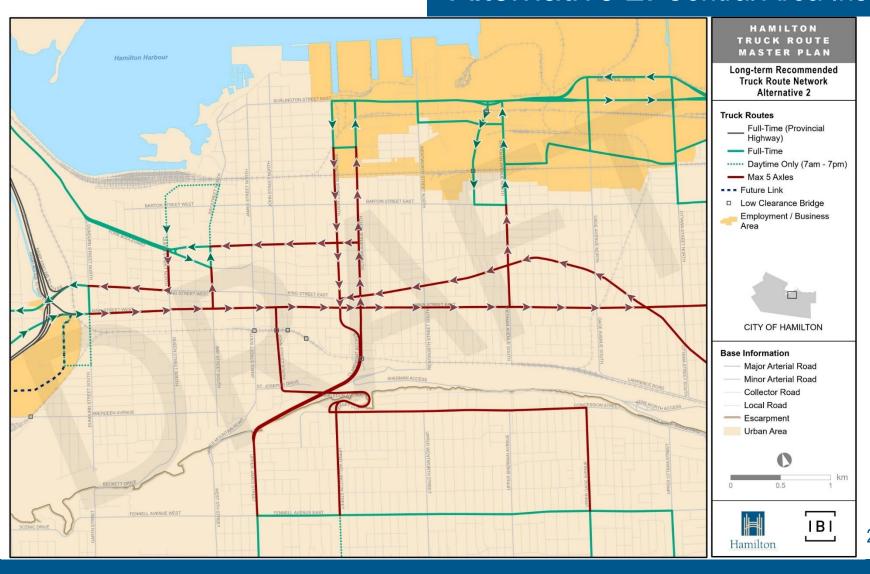


Alternative 2: Expanded Restriction Area



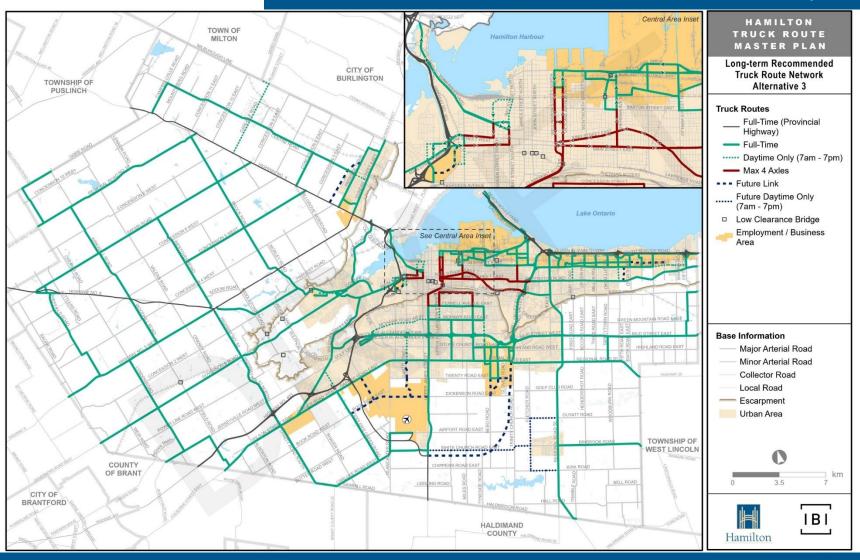


Alternative 2: Central Area Inset



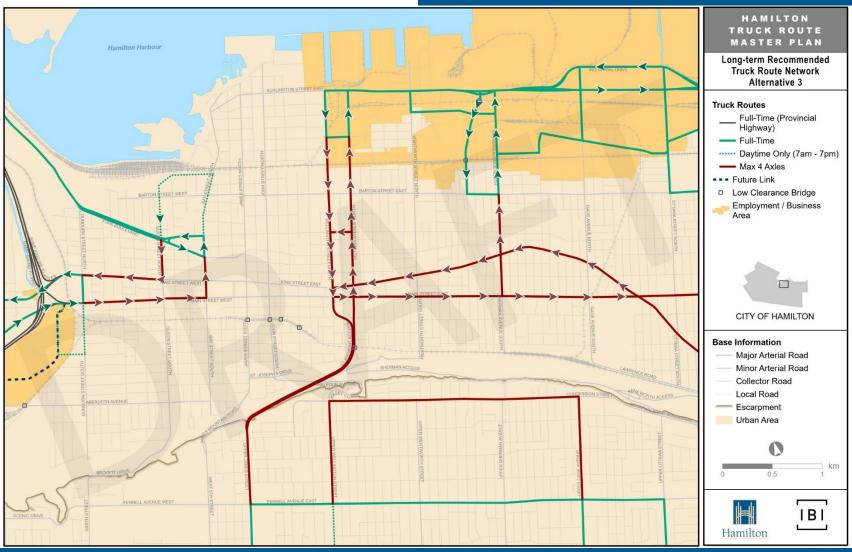


Alternative 3: No Downtown Route Option





Alternative 3: Central Area Inset





Maximum 4-Axle Segments: Sample Allowable Trucks















25



Maximum 4-Axle Segments: Sample Prohibited Trucks







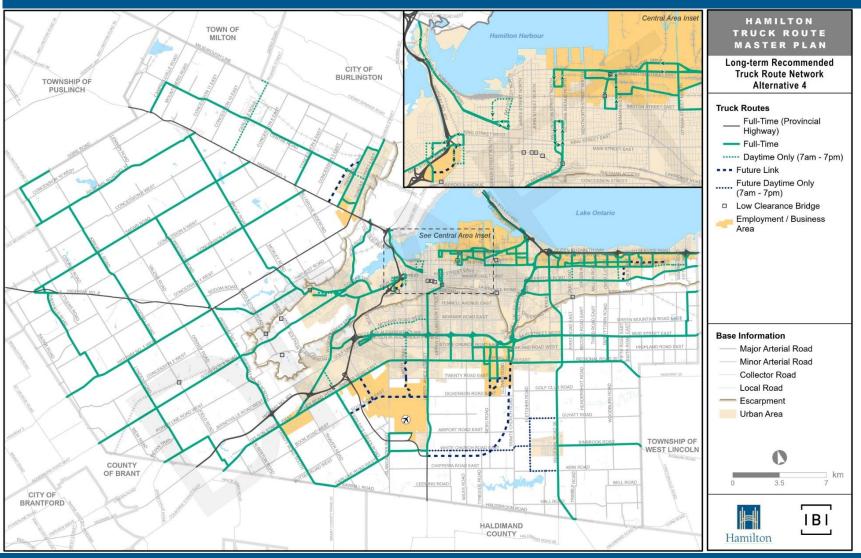






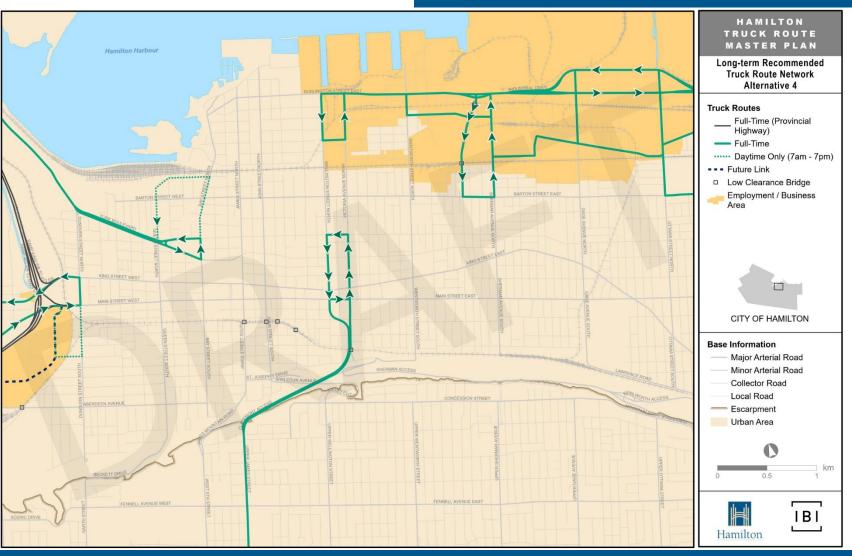


Alternative 4: A Ring Road Concept with Shortest Path Routing





Alternative 4: Central Area Inset

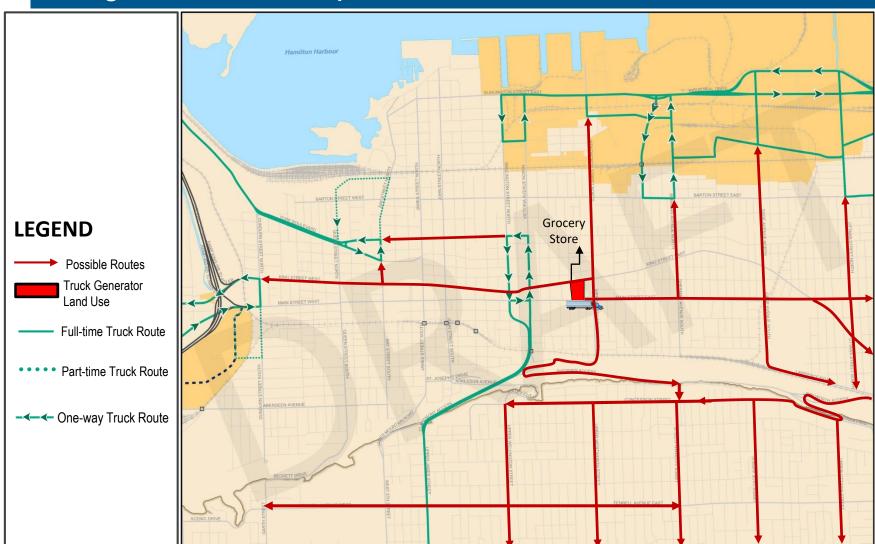




Transportation Planning and Parking

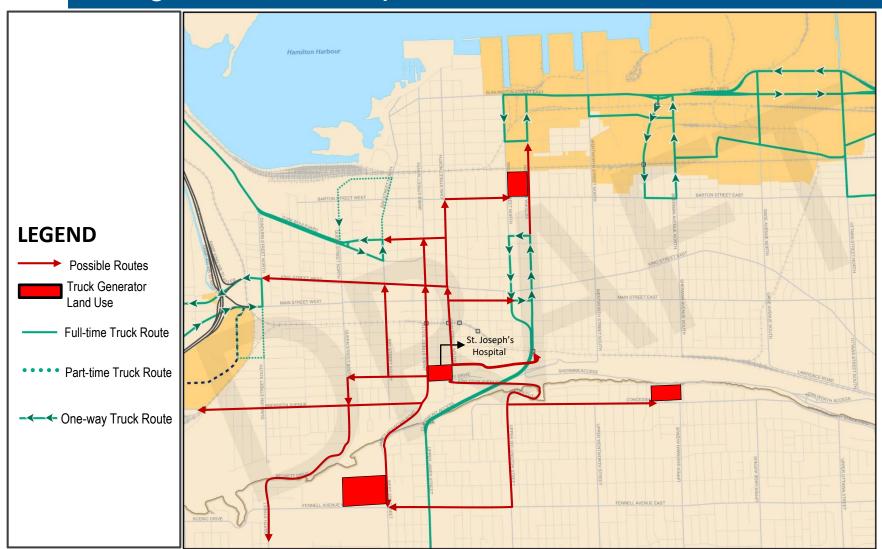
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Ring Route Concept – Possible Route Choices (Grocery Store)



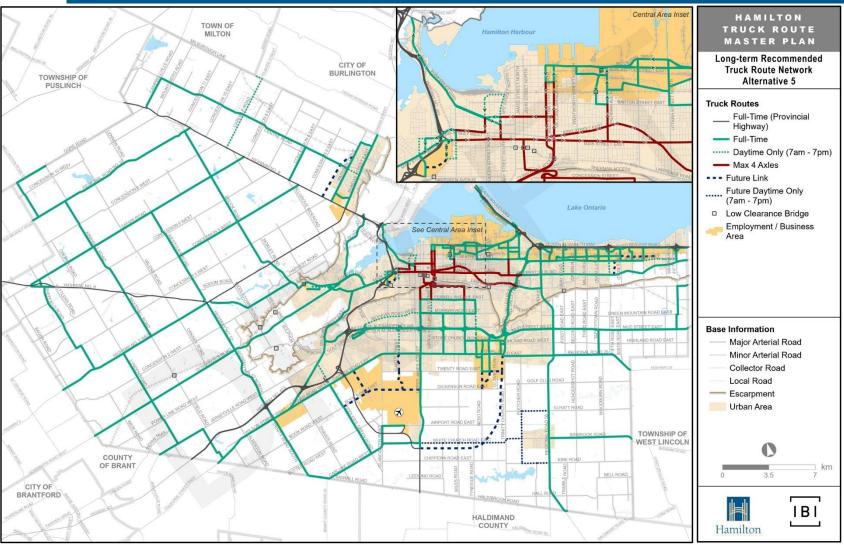


Ring Route Concept – Possible Route Choices (Hospital)





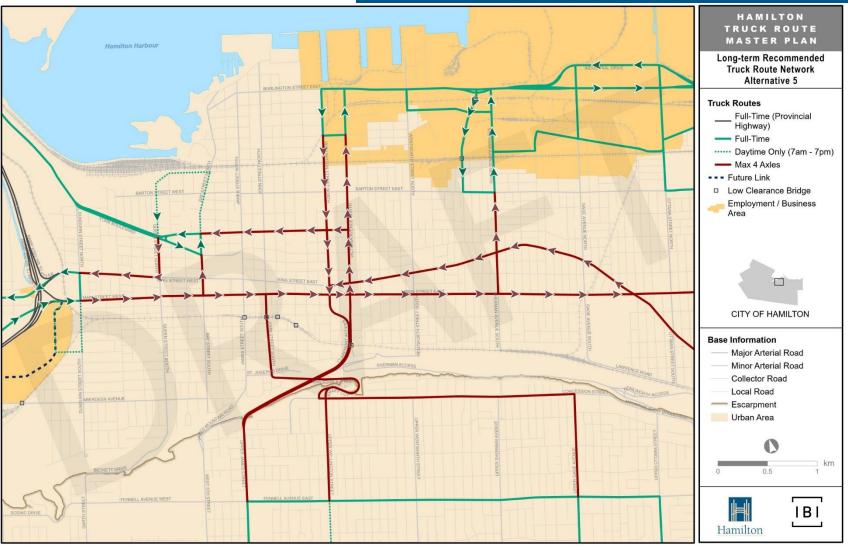
Alternative 5: A Ring Road Concept with Positive Guidance





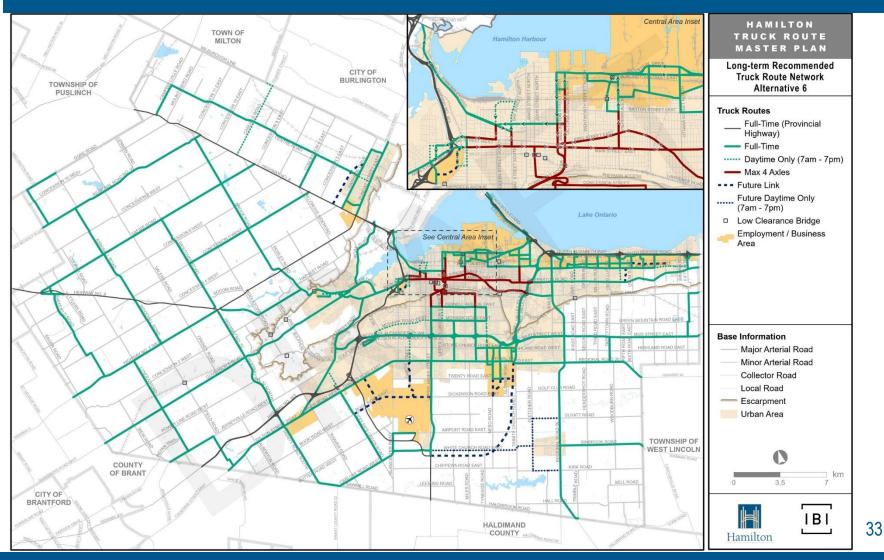
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Alternative 5: Central Area Inset



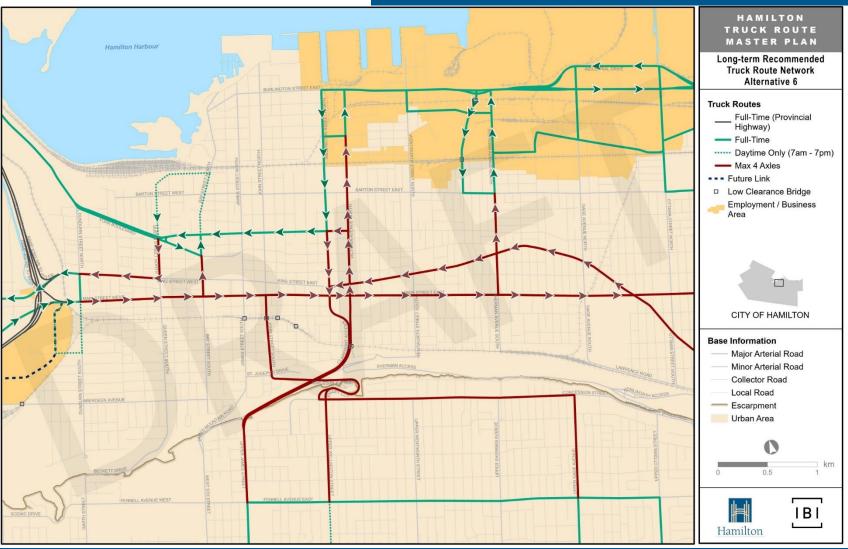


Alternative 6: A Ring Road Concept with Positive Guidance and One Outbound Route to Highway 403





Alternative 6: Central Area Inset





Evaluation of Alternatives

Sensitive Receptors	Alternatives						
	Existing Network	Alternative 1	Alternative 2	Alternative 3*	Alternative 4*	Alternative 5	Alternative 6
Primary Schools	27	18 (1)	14 (4)	14 (4)	13	14 (4)	14 (4)
Secondary Schools	7	7	6 (1)	6 (1)	6	6 (1)	6 (1)
Hospitals	4	2 (2)	1 (3)	1 (2)	1	1 (3)	2 (2)
Long Term Care Facilities	9	5 (4)	5 (4)	5 (4)	5	5 (4)	5 (4)
Child Care Facilities	63	47 (2)	42 (6)	41 (6)	37	42 (6)	42 (6)

Note: Facilities presented in (parenthesis) are located on axle restricted truck routes

^{*} In absence of positive guidance all roads can become part of the shortest path and conceivably expose more sensitive land uses to truck traffic (e.g. Dr. J.E. Davey Elementary School, Cathedral High School, et al.)



Feedback Received Since November 2021

Industry Feedback:

- Requested that City provide at least one inbound and outbound connection between the Industrial Bayfront and Highway 403
- Noted freight transportation costs have increased in some segments of the marketplace, these costs being incurred by businesses will undoubtedly be passed on to the consumers
- Driver shortages, the pandemic, and rise in fuel price has also led to significant supply chain issues and cost
- Axle limitations would require more trucks to move the same amount of freight, increasing traffic and congestion in certain areas
- Any Ring Road option that does not include a connection to Highway 403 would increase operational and supply chain costs for agroindustry further which will be passed to end users.



Feedback Received Since November 2021

Community Feedback:

- Prohibit industrial trucks from travelling through the core and city streets;
- Positive guidance should be provided to minimize ambiguity for local delivery truck drivers and limit the possibility of human errors;
- Lack of truck routes in the urban areas can conceivably increase the risk of exposing more sensitive receptors to truck traffic;
- Restriction by vehicle size can improve air quality in densely populated communities;
- Minimize conflict between vulnerable road users and local delivery trucks, where conventional bike lanes are located on truck routes; and,
- A vastly permissive truck route system does not achieve the objective of this Study and the City's Strategic Vision



Recommended Revised Network Alternative

Based on Direction provided at the November 29, 2021 TRSC, and feedback from stakeholders, staff recommend the Ring Road Concept with Positive Guidance. This alternative:

- Precludes large and heavy passthrough vehicles (five-axle and above) from downtown and surrounding communities
- Reduces impacts (noise, vibration and emissions) of large and heavy trucks on sensitive receptors, low income, and vulnerable neighbourhoods
- Provides network connectivity and positive guidance to local delivery trucks
- Encourages use of small and medium trucks for local deliveries
- Potential for improved air quality and all road user safety







Implementation Strategies

- Focus on limiting larger trucks by adding restrictions (maximum 4-axle) in downtown.
- Implement Geometric Improvements (i.e. separated cycling infrastructure along truck routes, Well-designed intersection and mid-blocks for improved safety)
- Operational Improvements (i.e. way finding tools such as ON-511, restriction of truck to inner lanes on multilane highways, speed limit reduction and automated speed enforcement, address operational issues along Burlington Street)
- Collaborate with Ministry of Transportation Ontario (MTO) and Ministry of Environment, Conservation and Parks (MECP) to enforce emission tampering and use of engine braking at problems areas in Hamilton
- Modify segments once necessary approvals and improvements have been made



Recommendations

- a) That "Alternative Five Ring Road Concept with Positive Guidance Concept" be adopted as the Recommended Truck Route Network;
- b) That the Draft October 29, 2021 City of Hamilton Truck Route Master Plan (TRMP) Update, attached as Appendix "A" to Report PED19073(b) from November 29, 2021, be amended to reflect the Ring Road Concept with Positive Guidance Concept Recommended Truck Route Network;
- C) That the General Manager of the Planning and Economic Development Department be authorized to file the City of Hamilton Truck Route Master Plan (TRMP) Update as amended with the Municipal Clerk for a minimum thirty-day public review period to formally complete the Class Environmental Assessment (EA) process;
- d) That the Transportation Operations and Maintenance (TOM) Division develop a truck route signing implementation strategy



Recommendations

- e) That the Transportation Operations and Maintenance (TOM) Division prepare an amendment to the City of Hamilton Traffic By-law 01-215 for consideration by Council to incorporate the Recommendations within the Truck Route Master Plan (TRMP) Update;
- That, where truck routes have been identified along various roads within the Recommended Truck Route Network (TRN) Future Conditions, as presented in Appendix "A" attached to Report PED19073(b), that these roadways are planned and designed with the appropriate roadway and pavement structure to support truck movement and reflect a Complete-Livable-Better Streets and Vision Zero approach;
- g) That Hamilton Police Services (HPS) be requested to review and develop an enhanced commercial vehicle enforcement strategy in collaboration with Transportation Planning (TP) and Transportation Operation and Maintenance (TOM).





THANK YOU



QUESTIONS?