

# 2022

## Transportation Asset Management Plan



Hamilton

# TRANSPORTATION ASSET MANAGEMENT PLAN

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## 1.0 TRANSPORTATION INTRODUCTION

The purpose of this Asset Management Plan (AM Plan) is to identify the intended asset management (AM) programs for assets delivering the City of Hamilton's Transportation services. The City of Hamilton (the City) will identify these programs based on its understanding of the current service level requirements, and the current ability of the network to meet those requirements.

For a high level summary of the assets covered in this AM Plan refer to Table 3. For detailed summaries of assets, please refer to Table 5 and Table 31. As shown, the core Transportation assets included in this plan have a total replacement value of **\$6.68B**.

## 1.1 SCOPE

The infrastructure assets covered by this AM Plan include assets which are part of the City's overall transportation system. At this time, this AM Plan includes road linear and engineered structure assets, which were considered core assets under Ontario Regulation 588/17 (O.Reg. 588/17).

In addition, as mentioned in Section 6.2 of the AMP Overview, these AM Plans were completed using the Federation of Canadian Municipalities (FCM) approach to asset management in partnership with the Institute of Public Works Engineering Australasia (IPWEA) and NAMS (National Asset Management System) Canada framework for asset management to fulfill the O.Reg. 588/17 timeline and requirements. It is important to note that this is the first iteration of the Transportation AM Plan completed by the Corporate Asset Management (CAM) office using this framework for asset management, and so this plan differs greatly from the 2014 Asset Management Plan. The majority of data in this plan is the data available as of December 2021 - January 2022.

Before July 1<sup>st</sup>, 2025, this plan will be updated to include the proposed service level requirements for these assets in accordance with the O.Reg. 588/17.

The intent of the AM Plans are also to respond to the findings of the City Auditor. On June 16, 2021 the Office of the City Auditor presented the Roads Value for Money Audit (AUD21006) report to the Audit, Finance and Administration Committee. The audit report identified 25 recommendations, 7 of which relate directly to Asset Management.

## 1.2 SUPPLEMENTARY INFORMATION

The AM Plan is to be read with other City planning documents. This should include the Strategic Asset Management Policy (SAMP) along with other key planning documents including:

- Asset Management Plan Overview;
- The City of Hamilton Urban & Rural Official Plans;
- Transportation Master Plan;
  - Cycling Master Plan;
  - Pedestrian Mobility Plan
- Hamilton Complete Streets Design Guidelines;
- Truck Route Master Plan.

Key stakeholders in the preparation and implementation of this AM Plan are shown in section 5 of the AMP Overview.

### 1.3 LEGISLATIVE REQUIREMENTS

There are many legislative requirements relating to the management of Transportation assets. The most significant legislative requirements that impact the delivery of transportation services are outlined in Table 1. These requirements are considered throughout the report, and where pertinent, are included in the levels of service measurements.

**Table 1: Legislative Requirements**

LEGISLATION	REGULATION	REQUIREMENT
<b>Highway Traffic Act, R.S.O. 1990, c.H.8</b>	<b>O. Reg. 472/10: Standards for Bridges</b>	Mandatory standards, procedures and guidelines for design, inspections, construction and rehabilitation.  Mandates OSIM biennial inspections.
	<b>O. Reg. 104/97: Standards for Bridges</b>	Prescribes that every bridge shall be kept safe and in good repair.
<b>Ontario Municipal Act</b>	<b>O.Reg. 239/02: Minimum Maintenance Standards for Municipal Highways</b>	Prescribes mandatory timelines for bridge & culvert deck repair and rehabilitation.
<b>Ontario Municipal Act</b>	<b>O.Reg. 239/02: Minimum Maintenance Standards for Municipal Highways</b>	Assists municipal governments with being responsible and accountable and gives power and duties for the purpose of providing good government.
		Regulation defines Technical Levels of Service and response times for winter maintenance, pothole repair etc.
<b>Environmental Protections Act, R.S.O. 1990, c. E.19</b>	<b>O.Reg. 406/19: On-Site and Excess Soil Management</b>	To provide protection and conservation of the natural environment.  O.Reg. 406/19 Provides rules for soil management and excess quality standards.
	<b>O.Reg. 675/98: Classification and Exemption of Spills and Reporting of Discharges</b>	O.Reg. 657/98: Defines the City's mandatory duty as an owner or controller to clean up a spilled pollutant it is responsible for. The City must do everything practicable to prevent and eliminate the negative effects from a spill,

**Table 1: Legislative Requirements**

LEGISLATION	REGULATION	REQUIREMENT
		including restore the natural environment to its original state. This is enforceable by the Minister of the Environment and Conservation and Parks.
Highway Traffic Act, R.S.O. 1990, c.H.8	R.R.O. 1990, Reg. 615: Signs  O.Reg. 398/19: Automated Speed Enforcement  O.Reg 402/16: Pedestrian Crossover Signs  R.R.O. 1990, Reg. 619: Speed Limits	Provides instructions for all matters related to highway traffic within Ontario.
Accessibility for Ontarians with Disabilities Act, 2005, S.O. 2005, c.11	Part IV.1 Design of Public Spaces Standards (Accessibility Standards for the Built Environment)	An Ontario law mandating that organizations must follow standards to become more accessible to people with disabilities. Accessible transportation and public spaces ensure that people can move around their communities.
Drainage Act, R.S.O. 1990, c. D.17		Provides a procedure for the construction, improvement and maintenance of drainage works.
Railway Safety Act, 1995, c. 32	Grade Crossing Regulations	Regulations and requirements for public and private crossings, filing a railway crossing agreement, sightlines, blocked crossings, train whistling.



**Table 1: Legislative Requirements**

LEGISLATION	REGULATION	REQUIREMENT
<b>Electricity Act, 1998, SO 1998, c. 15</b>		Ensure the adequacy, safety, sustainability and reliability of electricity supply in Ontario through responsible planning and management of electricity resources, supply and demand. Applies to street lighting, traffic signal infrastructure and all other electrically connected City assets.

## 1.4 ASSET HIERARCHY

An asset hierarchy provides a framework for structuring data in an information system to assist in collection of data, reporting information and making decisions. As outlined in Section 6.5 of the AMP Overview, the City's functional hierarchy includes the strategic, tactical, asset class, and asset levels used for asset planning and financial reporting as well as service planning and delivery.

O.Reg. 588/17 defines core transportation assets as road, bridge and culvert assets. However, the City's functional hierarchy groups assets based on their function to the transportation network. The City has used the asset service hierarchy described in Table 2 to determine which additional assets should be reported in this Transportation AM Plan.

The strategic levels are defined in Section 6.5 of the AMP Overview, and the service areas included in this report are defined in Table 2 below. The service area hierarchies used in this report which outline the included assets are defined in Table 2 and Table 30.

Currently this plan includes assets related to the following service areas: Road Linear, Engineered Structures, and Administration because they relate to the core assets defined in O.Reg. 588/17. Transit assets have not yet been included in this plan because they are not considered a core asset per O.Reg. 588/17 and will be included in future iterations of this plan.

**Table 2: Asset Service Area Hierarchy**

STRATEGIC LEVEL	SERVICE AREA	FUNCTIONAL RESPONSIBILITIES
Transportation	Road Linear	The transportation distribution network for the safe, accessible, and efficient movement of people, goods, and services across the City. Includes road pavement, active transportation, and traffic assets.
	Engineered Structures	Physical structural support of the transportation distribution network such as bridges, major culverts, and retaining walls.

## 1.5 OVERALL SUMMARY OF TRANSPORTATION ASSETS

The overall summary of transportation assets is shown in Table 3. It is evident that transportation assets have a total replacement value of **\$6.68B** and are in an average of **Fair** condition. In addition, the average age of these assets is **25 years** with **49%** of useful life remaining. However, the overall data confidence for the transportation service area is **low to medium**, and so these numbers may change drastically in future iterations of the plan. Data confidence is explained throughout the report and is defined in Section 7.2.2 of the AMP Overview.

**Table 3: Summary Of Assets Covered By This Plan**

**\*Weighted Average**

SERVICE AREA	REPLACEMENT VALUE	AVERAGE AGE (% RSL)	AVERAGE OCI/BCI	AVERAGE EQUIVALENT CONDITION
Road Linear	\$5.15 B	16 years (45%)	63.8*	3-Fair*
Data Confidence	Low	Low	Medium	Medium
Engineered Structures	\$1.53 B	33 years (51%)	72.7	2-Good*
Data Confidence	Medium	Medium	Medium	Medium
TOTAL	\$6.68 B	25 years (49%)	N/A	3-Fair*
Data Confidence	<i>Low</i>	<i>Low</i>	<i>Medium</i>	<i>Medium</i>

# 2022

## ROADS ASSET MANAGEMENT PLAN



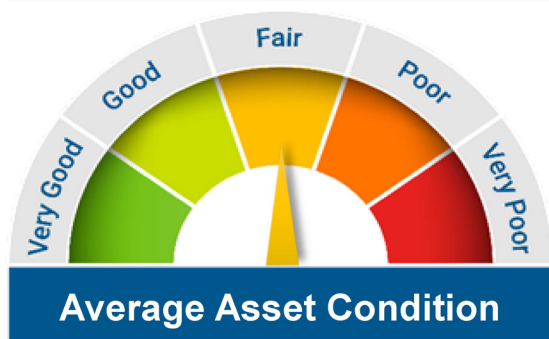
Hamilton

# Roads Service Area

## Description

Assets within the road linear service area are built to enable safe, effective and efficient transportation within the City. They are built to enable a safe, accessible and efficient transportation system for the movement of people, goods and services within the City. The road linear service area is separated into Road Pavement, Active Transportation and Traffic.

**Replacement Value** \$5.2 Billion



## Did you know?

- Hamilton has over 69 thousand traffic signs and nearly 45 thousand streetlights it needs to monitor to ensure safe travel.
- On average Hamilton will assume 10 km of new roads annually over the next 10 years

## Critical Asset Summary

Critical Assets	Quantity	Replacement Cost	Average Condition	Stewardship Measures
 Roads	6,548 km	\$3.9 billion	Fair	96% of MMS potholes were repaired within mandatory time-lines in 2021
 Sidewalks	2,501 km	\$563 million	Good	All sidewalks are inspected <b>Annually</b>
 Signalized Intersections	659 Intersection	\$103 million	Poor	All Signalized intersections are Inspected <b>Annually</b>

## Data Confidence



Very Low

Very High





## Financial Facts

Hamilton will acquire **\$124 million** dollars worth of assets over the next 10 years.

Hamilton will invest **\$1.6 billion** to operate & maintain Road assets over



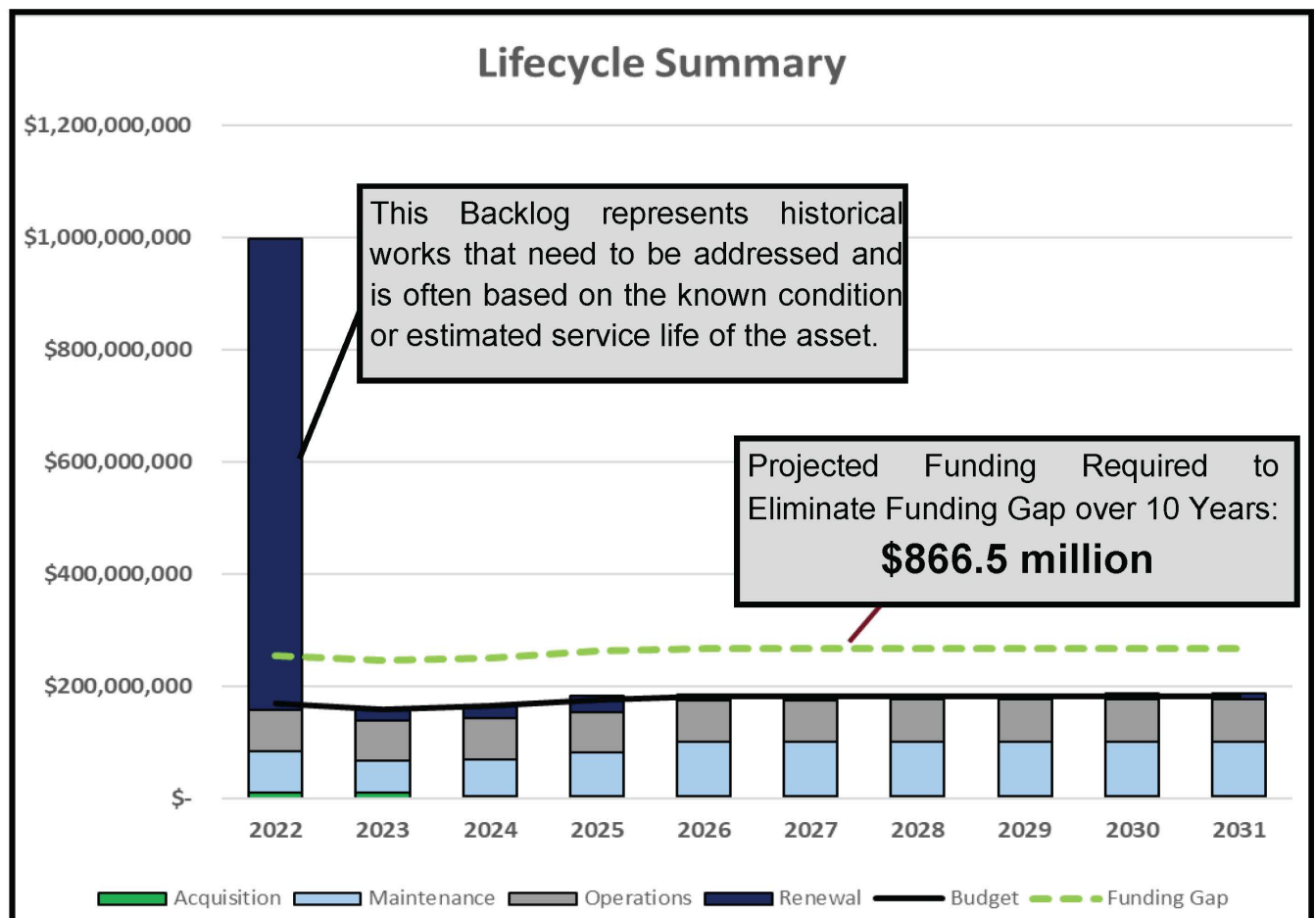
## Did you know?

- Hamilton patrols each road weekly to proactively locate and repair problems
- Hamilton proactively inspects all of its 2,500 km's of sidewalks annually to look for and repair defects.



## Financial Indicators

Type of Indicator	Measurement	Explanation
Asset Renewal Funding Ratio	<b>13.8%</b> (Target should be 90—110%)	The ratio demonstrates the rate which the city renews its Road network assets
10 Year O&M Forecast	<b>66.3%</b> (Target should be 100 %)	The % of funding allocated compared to what needs to be spent
Annual Infrastructure Gap	<b>\$87 million</b>	The difference between what is spent and what should be spent





## 2.0 ROAD LINEAR

Assets within the road linear service area are built to enable safe, effective and efficient transportation within the City. Ultimately, these assets support broader communities' benefits such as agriculture, education, healthcare and the economy. These assets serve the various needs of the pedestrians, cyclists, emergency vehicles, agricultural vehicles, heavy transportation, and commuters and have been acquired by the City over multiple decades and vary greatly in design, construction material, expected life and purpose.

The road linear service area has been broken down into three (3) categories for this section of the AM Plan: Road Pavement, Active Transportation and Traffic, and are defined below:

- **Road Pavement** - refers to the road pavement broken down by the functional class of the road since pavement designs and levels of service differ based on the functional class.
- **Active Transportation** – describes infrastructure which facilitates human-powered forms of travel.
- **Traffic Network** – refers to assets which contribute to traffic control and safety in the right of way (ROW).

The asset class hierarchy outlining assets included in this section is shown below in Table 4.

Table 4: Asset Class Hierarchy				
SERVICE AREA	ROAD LINEAR			
ASSET CLASS	ROAD PAVEMENT	ACTIVE TRANSPORTATION	TRAFFIC NETWORK	ADMINISTRATION
Asset	Expressway	ROW Bicycle Lanes	Signalized Intersections & Mid-block Crossings	Yards
	Urban Arterial Major	Sidewalks (including ROW Multi-Use Pathways)	Traffic Signs	Vehicles
	Urban Arterial Minor		Guide Rails	
	Urban Collector		Noise Walls & Fencing	
	Urban Local		Pedestrian Crossovers	
	Rural Arterial		Streetlight Luminaires	
	Rural Collector		Streetlight Poles	

**Table 4: Asset Class Hierarchy**

<b>SERVICE AREA</b>	<b>ROAD LINEAR</b>			
<b>ASSET CLASS</b>	<b>ROAD PAVEMENT</b>	<b>ACTIVE TRANSPORTATION</b>	<b>TRAFFIC NETWORK</b>	<b>ADMINISTRATION</b>
	Rural Local		Traffic Medians	
	Assumed Alleyways			

## 2.1 BACKGROUND

The information in this section is intended to give a snapshot in time of the current state of the road linear service area by providing a detailed summary and analysis of existing inventory information as of January 2022 including age profile, condition methodology, condition profile, and asset usage and performance for each of the assets, and will provide the necessary background for the remainder of the plan.

### 2.1.1 Detailed Summary of Assets

Table 5 displays the detailed summary of assets for the road linear service area. The sources for this data are a combination of data included in the City's database information. It is important to note that inventory information does change often, and that this is a snapshot of information available as of January 2022. The replacement values for all assets were calculated based on unit costs provided and are based on a combination of internally developed estimating sheets and market values. The average Overall Condition Index (OCI) was calculated from the last 2019 assessment to encompass maintenance improvements and are deteriorated to the end of 2021. The average OCI is weighted by lane length.

It is evident that the City owns approximately **\$5.15B** in road assets which are on average in **Fair** condition. Assets are an average of **16 years** in age which is **45%** of the average remaining service life (RSL). For most assets this means that the City should be completing preventative, preservation and minor maintenance activities per the inspection reports as well as operating activities (e.g. inspection, cleaning) to prevent any premature failures.

The Corporate Asset Management (CAM) Office acknowledges that some works and projects are being completed on an ongoing basis and that some of the noted deficiencies may already be completed at the time of publication. In addition, the assets included below are assets that are assumed and in service at the time of writing. Finally, it is possible that there are assets that may not be owned by Public Works which may be considered wastewater assets which may be missing from this inventory. This has been identified as a continuous improvement item in Table 29.

Table 5: Detailed Summary of Assets for Road Linear Service Area *Weighted Average					
Asset Category	Number of Assets	Replacement Value	Average Age (% RSL)	Average OCI	Average Equivalent Condition
Road Pavement (incl curbs)*					
Expressway	133.05 km	\$101.20 M	18 years (49%)	74.50	2-Good
Urban Arterial Major	974.79 km	\$671.09 M	33 years (6%)	64.37	3-Fair
Urban Arterial Minor	393.91 km	\$287.44 M	32 years (8%)	63.08	3-Fair
Urban Collector	826.23 km	\$617.02 M	31 years (12%)	60.38	3-Fair
Urban Local	2,015.43 km	\$1.541 B	29 years (18%)	60.69	3-Fair
Rural Arterial	180.44 km	\$117.43 M	No data	69.38	3-Fair
Rural Collector	1,196.51 km	\$449.76 M	No data	68.88	3-Fair
Rural Local	797.28 km	\$199.78 M	24 years (32%)	63.96	3-Fair
Data Confidence	High	Low	Very Low	Medium	Medium
Assumed Alleyways	30 km	\$2.272 M	No data	N/A	3-Fair
Data Confidence	Low	Low	Very Low	N/A	Medium
SUBTOTAL	6,548 km	\$3.987 B	28 years (21%)	63.78*	3-Fair*
Data Confidence	High	Low	Very Low	Medium	Medium

Active Transportation Network**				
Asset Category	Number of Assets	Replacement Value	Average Age (% RSL)	Average Equivalent Condition
Sidewalks	2,501 km	\$563.21 M	15 years (69%)	2-Good
Data Confidence	Medium	Low	Very Low	Medium
On-Street Bicycle Lanes	244 km	\$25.2 M	4 years (88%)	1-Very Good
Data Confidence	Low	Low	Very Low	Very Low
SUBTOTAL		\$588.41 M	10 years (23%)	2-Good*
Data Confidence		Low	Very Low	Medium

Traffic Network***				
Guide Rails	151.14 km	\$12.92 M	No Data	No Data
Data Confidence	Medium	Low	Very Low	Very Low
Noise Wall & Fencing	43.03 km	\$18.65 M	26 years (47%)	3-Fair
Data Confidence	High	Medium	Medium	Medium
PXO	280	\$4.2 M	4 years (75%)	2-Good
Data Confidence	High	Medium	Medium	Low
Signalized Intersection and mid-block (incl Cameras, Radios)	659	\$103.26 M	36 years (0%)	4-Poor
Data Confidence	Very High	Low	High	Low
Signs (incl Dynamic Speed Sign, Flashers)	69,317	\$50.65 M	7 years (51%)	3-Fair
Data Confidence	Medium	Low	Very Low	Very Low
Streetlight Luminaire	45,272	\$45.27 M	6 years (72%)	2-Good
Data Confidence	High	Medium	High	High
Streetlight Pole	21,075	\$94.84 M	29 years (43%)	1-Very Good
Data Confidence	High	Medium	Medium	High
Traffic Medians	No Data	No Data	No Data	No Data
Data Confidence	Very Low	Very Low	Medium	Very Low
SUBTOTAL		\$329.79 M	18 years (36%)	3-Fair*
Data Confidence		Low	Medium	Medium

ADMINISTRATION				
ASSET CATEGORY	NUMBER OF ASSETS	REPLACEMENT VALUE	AVERAGE AGE (% RSL)	AVERAGE EQUIVALENT CONDITION
Vehicles	403	\$62.82 M	8 years (20%)	3-Fair
Data Confidence	High	Medium	High	Low
Yards	16	\$180.06 M	No Data	No Data
Data Confidence	Medium	Low	Very Low	Very Low
SUBTOTAL		\$242.82 M	8 years (20%)	3-Fair*
Data Confidence		Low	Medium	Low
TOTAL		\$5.15B	16 years (45%)	3-Fair*
Data Confidence		Low	Low	Medium

Historically, age data has not been collected for many assets, and is therefore shown to be low confidence on average, but staff have begun to collect this data as new assets are installed (e.g. bicycle lanes). In addition, it was found that some created inventories, and replacement value repositories are not maintained regularly (e.g. guide rails). A process to collect and update data should be investigated and has been identified as a continuous improvement item in Table 29. In addition, unknown quantity assets will also be captured in future inspection programs. Improving inventory information for assets with lower confidence have been noted in Table 29.

It was found while assessing the inventory data that asset owners are typically inspecting road linear assets through the Minimum Maintenance Standards (MMS) regulation, and these inspections could be altered to encompass additional data collection and condition information, which has been identified as a continuous improvement item in Table 29, and may assist with improving the data confidence issues posed above.

Finally, the functional class designation for road pavements requires investigation as it has been identified that there are some roads that may have changed functional classes since this data was originally created. With the adoption of the new Truck Master Plan, some functional classes may change. A Road Classification and Right of Way study is currently being undertaken to review the functional classes, but this has been noted in Table 29 continuous improvement plan.

Please refer to the AMP Overview for a detailed description of data confidence.

### **2.1.2 Asset Condition Grading**

Condition is the preferred measurement for planning lifecycle activities to ensure assets reach their expected useful life. Since condition scores are reported using different scales and ranges depending on the asset, Table 6 below shows how each rating was converted to a standardized 5-point condition category so that the condition could be reported consistently across the AM Plan. A continuous improvement item identified in Table 29, is to review existing internal condition assessments and ensure they are revised to report on the same 5-point scale with equivalent descriptions.





TABLE 6: CONDITION CONVERSION TABLE						
EQUIVALENT CONDITION GRADING CATEGORY	CONDITION DESCRIPTION	% REMAINING SERVICE LIFE	OCI RESULT	SIDEWALK INSPECTION	NOISE WALL, FENCING CONDITION ASSESSMENT RESULT	STREETLIGHT POLE CONDITION ASSESSMENT RESULT
1-Very Good	The asset is new, recently rehabilitated, or very well maintained. Preventative maintenance required only.	>79.5%	86 – 100	No deficiencies	N/A	1-Very Good
2-Good	The asset is adequate and has slight defects and shows signs of some deterioration that has no significant impact on asset’s usage. Minor/preventative maintenance may be required.	69.5% – 79.4%	71 – 85	MMS deficiencies = 0 and <= 10 Non-MMS deficiencies	Good	2-Good
3-Fair	The asset is sound but has minor defects. Deterioration has some impact on asset’s usage. Minor to significant maintenance is required.	39.5% - 69.4%	56 – 70	MMS deficiencies = 0 and >10 Non-MMS deficiencies	Fair	3-Fair
4-Poor	Asset has significant defects and deterioration. Deterioration has an impact on asset’s usage. Rehabilitation or major maintenance required in the next year.	19.5% -39.4%	41 – 55	MMS deficiencies>0 and <=10 Non-MMS deficiencies	Poor	4-Poor
5-Very Poor	Asset has serious defects and deterioration. Asset is not fit for use. Urgent rehabilitation or closure required.	<19.4%	0 - 40	MMS deficiencies>0 and >10 Non-MMS deficiencies	N/A	5-Very Poor

The following conversion assumptions were made:

- For assets where a condition assessment was not completed, but age information was known, the condition was based on the % of remaining service life.
- OCI Result conversion was based on ranges provided by a consultant;
- Sidewalk inspections collect deficiencies that are identified as MMS or non-MMS deficiencies. Since MMS is a legislated inspection, these defects are treated as more severe than non-MMS. In future this inspection program methodology should be revised to output a condition score.

For noise walls and fencing the condition assessment is on a 3-point condition scale ranging from Good to Poor, which could not be converted to a 5-point condition scale at this time.

The background information for road pavement is included below and includes an age profile, the condition methodology used, the condition profile, and asset usage and performance.

### **2.1.3 Road Pavement**

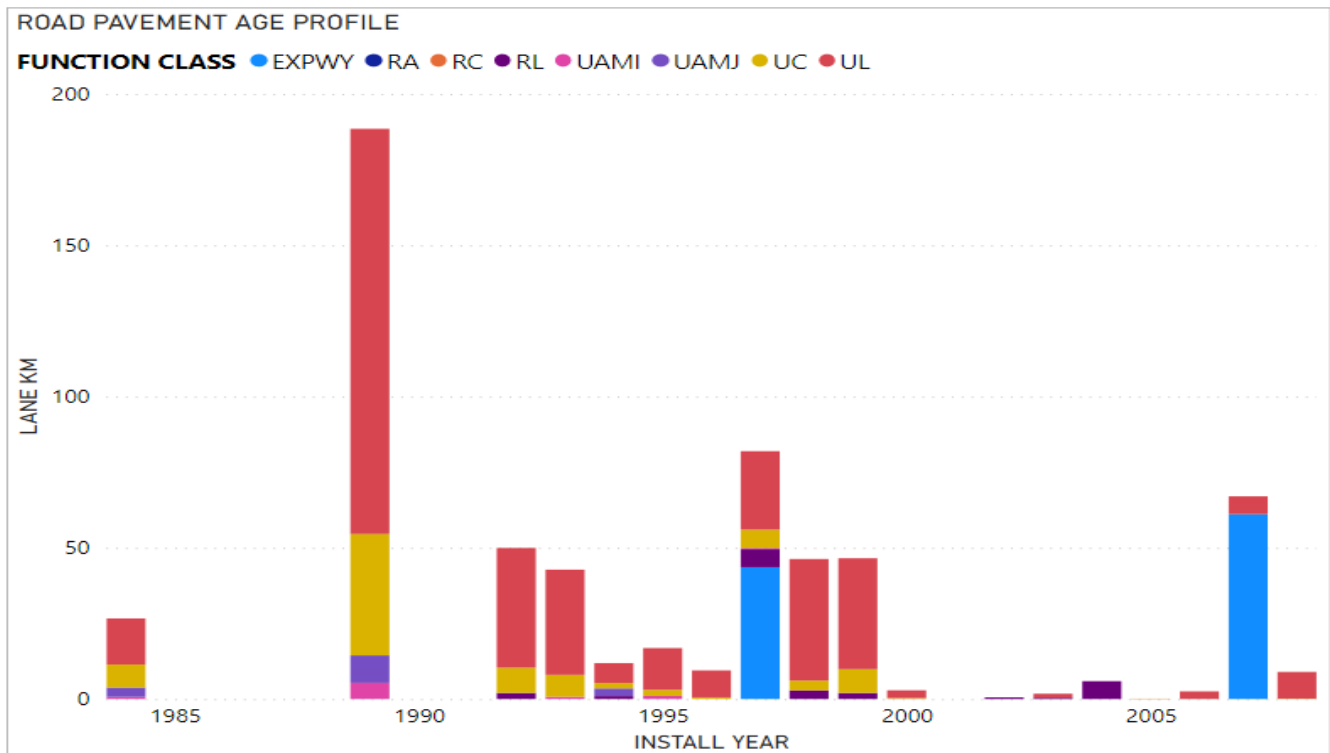
#### **2.1.3.1 Age Profile**

The age of an asset is an important consideration in the asset management process as it can be used for planning purposes as typically assets have an ESL where they can be planned for replacement.

The age profile for the road pavement asset class is shown in Figure 1. Age data for road pavement has historically not been collected, and so the figure below only represents approximately 9% of the City lane kms. The data confidence associated with this data is therefore very low and as such, it is difficult to make any age-based conclusions. However, it is evident that the City's expressways were constructed in 1997 (Lincoln M. Alexander Parkway) and 2007 (Red Hill Valley Parkway).

It has been identified as a continuous improvement item in Table 29 to improve the process for adding construction dates into the PMS to improve the completeness of this data over time.

**Figure 1: Road Pavement Age Profile**



### 2.1.3.2 Condition Methodology

Condition assessments for road pavement does not have a provincial standard. As such, it's largely dependent on the municipality's discretion for what methodology is used to determine the pavement condition index (PCI).

At the time of writing this AM Plan, the City of Hamilton is using a metric called Overall Condition Index (OCI) which is a function of a weighted calculation using a calculated Roughness Index (RI) and calculated Surface Condition Index (SCI). The RI is a calculated value that represents the overall roughness of the pavement and the SCI is a calculated value that represents the overall distresses identified in the pavement. The City will be completing a condition assessment of the entire road network beginning in 2022 and into 2023. The asset inspection frequency will be completed based on the function class of the road as shown in Table 7. As stated in section 2.1.2, often because condition assessment programs differ between assets there are different condition score outputs and standards which have been converted to the 5-point AM Plan scale as shown in Table 6.

Table 7: Inspection and Condition Information			
ASSET	INSPECTION FREQUENCY	LAST INSPECTION	CONDITION SCORE OUTPUT
Expressways & Arterial Roads	2-year cycle	2019	Overall Condition Index (OCI)
Collector & Local Roads	4-year cycle		

One of the recommendations of the 2021 Roads Value for Money Audit was to investigate the way the City is calculating the condition of the road pavement. At this time, the City is investigating altering the condition assessment methodology to explore more representative methodologies which has been identified in Table 29 in the continuous improvement section.

The City is currently working with a consultant to investigate the following:

- Altering the RI and SCI weighting in the existing OCI calculation;
- Altering the way RI and SCI are calculated (e.g. how many data inputs should be considered for SCI? What is the conversion scale for RI?);
- Adding an additional Structural Adequacy Index (SAI) to the OCI calculation to output a score similar to what some municipalities refer to as Pavement Quality Index (PQI); and
- Cost implications with incorporating SAI into road pavement inspection. Potentially start by requiring this factor for major functional classes or road segments with heavy truck traffic.

Therefore, the data confidence associated with road pavement has been brought down to a Medium confidence level since the City is investigating improving the current methodology, but recognizes that the existing OCI values may be used as an indicator of overall condition for many roadways for intervention planning.

In addition, the City is also currently developing a preservation strategy to use the OCI to determine what intervention actions are recommended to take place on the road. At this time, this table is still in draft form, and has not yet been formally adopted. Therefore, it is an example of the intervention strategies that are currently being investigated and have been used in this AM Plan to project potential forecasts in section 2.7.2. The draft table showing possible interventions based on the road material is shown below in Table 8.

**Table 8: Draft Intervention Strategies**

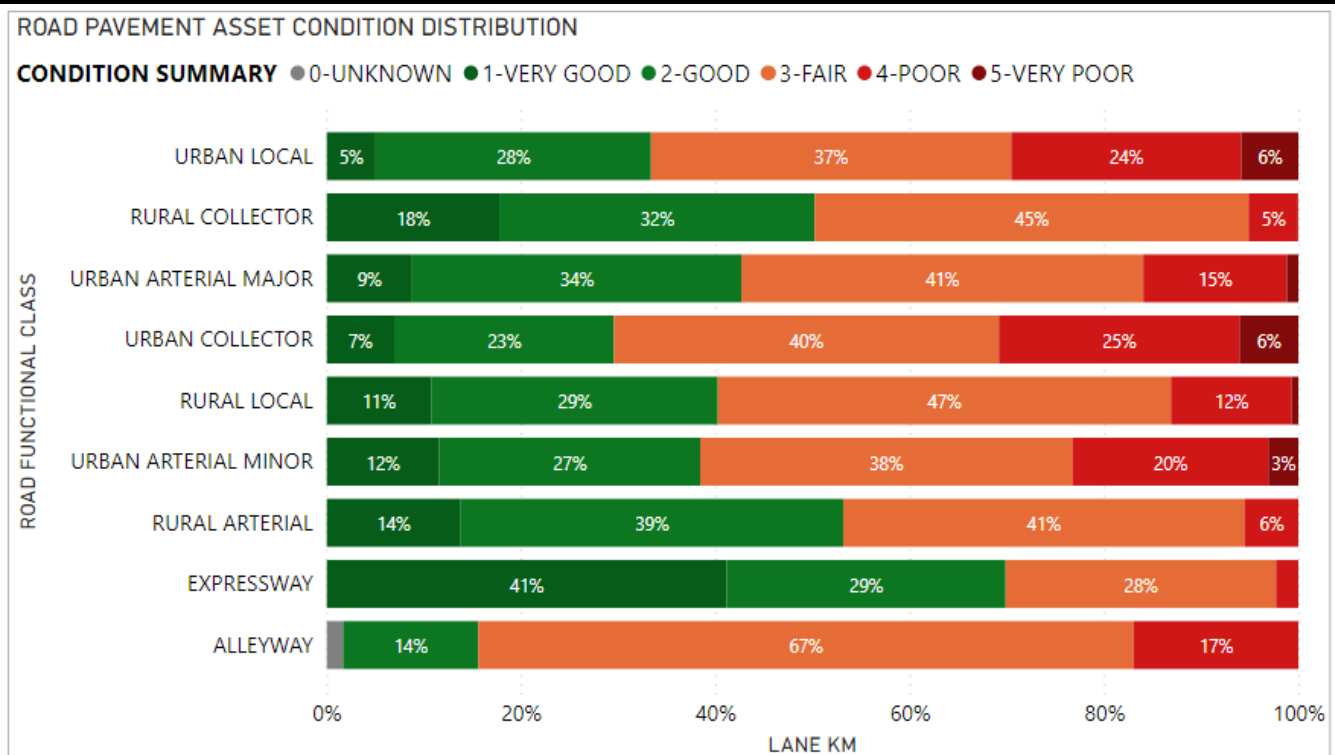
	OCI RANGE				
	1-VERY GOOD 86 - 100	2-GOOD 71 - 85	3-FAIR 56 - 70	4-POOR 41 - 55	5-VERY POOR 0 - 40
Treatment Category	Candidate for localized preventive maintenance	Candidate for generalized preventative maintenance	Candidate for minor rehabilitation	Candidate for major rehabilitation	Candidate for reconstruction
Material	Potential Intervention				
Asphalt Concrete	crack sealing	crack sealing, surface treatment	minor resurfacing “shave and pave”, major pothole repair	reduce asphalt to granular or concrete base, repair base, and repave	full replacement including base
Brick	remove and replace small area of paving stones	remove and replace small area of paving stones	remove and replace small area of paving stones	remove, regrade, and replace small area of paving stones	full replacement including base
Composite	crack sealing	crack sealing, surface treatment	minor resurfacing “shave and pave”, major pothole repair	reduce asphalt to granular or concrete base, repair base, and repave	full replacement including base
Gravel	n/a	blade surface, add material and compact	cut, add material, and shape road	cut, add material, and shape road	cut, add material, shape road, and construct ditches
Open Graded Cold Mix	crack sealing	crack sealing, surface treatment	single surface treatment without ditching	double surface treatment with ditching	surface treated reconstruction
Portland Cement Concrete	joint sealing	joint sealing, localized patching	diamond grinding, asphalt overlay	slab replacement	reconstruction
Surface Treated	patching/padding	patching/padding	single surface treatment without ditching	double surface treatment with ditching	pulverize and double surface treatment with ditching

### 2.1.3.3 Asset Condition Profile

The condition profile of the City's assets is shown in Figure 2. As mentioned in section 2.1.2, the original condition grades were converted to a standardized condition category for report consistency.

The graph below is distributed by lane km of the road network. It is evident that the City's road network is in Fair condition, but expressways are kept at an average Good condition. As explained in Section 2.1.1, the data confidence for this condition profile is currently medium.

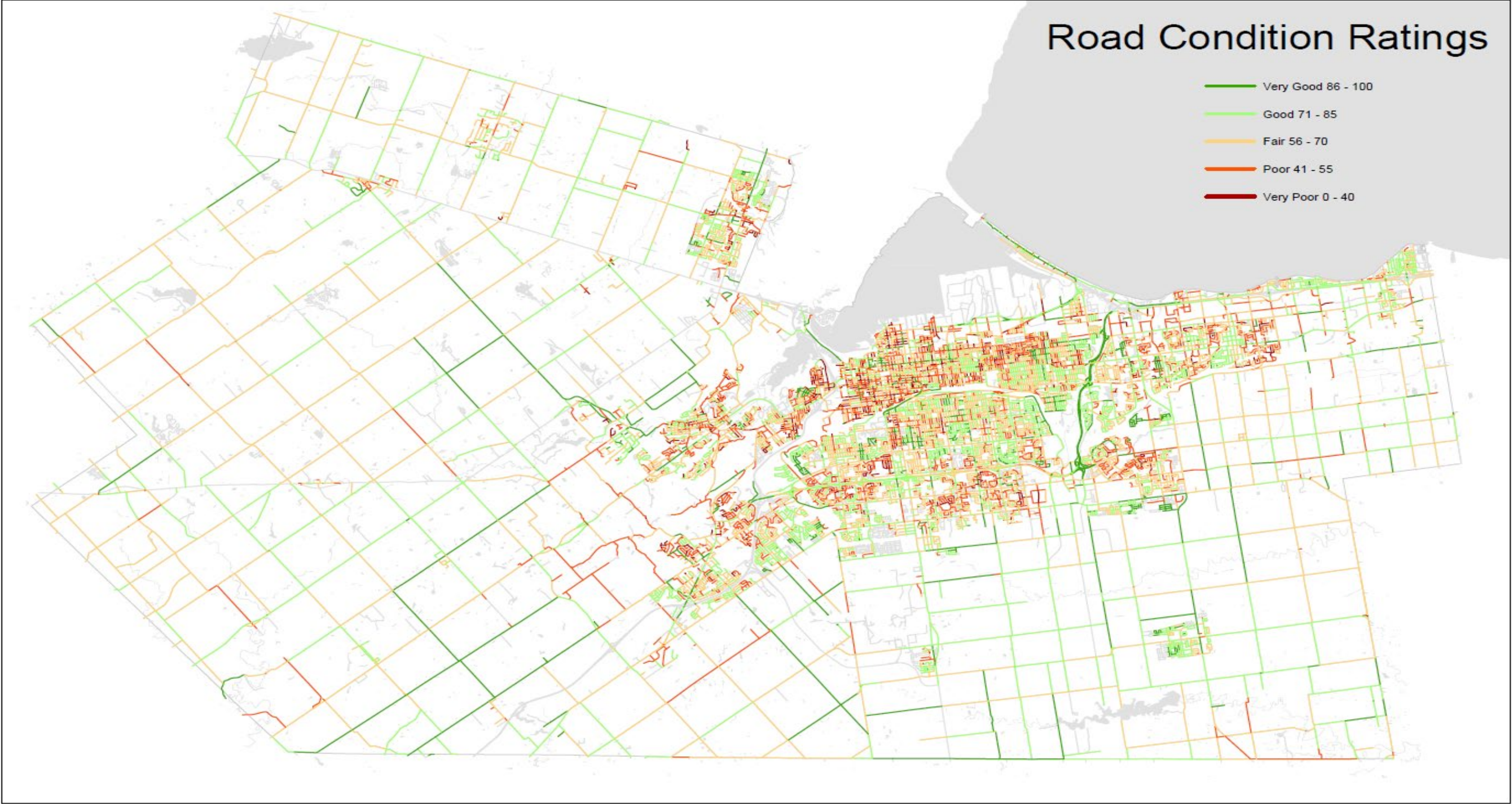
**Figure 2: Road Pavement Asset Condition Distribution**



In addition, Figure 3 shows a map of the City by OCI. Although the City has kept roads on average in Fair condition. Areas of the City may experience roads at a lower condition than the average. It is clear based on Figure 3 that the lower City is an area where renewal activities should be prioritized as many of the poor major arterial roads have many segments that show Poor condition.



Figure 3: Map of Hamilton Roads by Condition. For Online Map Click [Here](#).



#### 2.1.3.4 Asset Usage and Performance

Assets are generally provided to meet design standards where available. However, there are often insufficient resources to address all known deficiencies.

The largest performance issues with road pavement involve disrupted network connectivity and very poor condition significantly affecting road performance. The known service performance deficiencies in Table 9 were identified using staff input.

**Table 9: Known Service Performance Deficiencies**

ASSET	LOCATION	SERVICE DEFICIENCY	DESCRIPTION OF DEFICIENCY
Road Pavement	Urban Major Arterial Roads Various Locations	Very Poor Condition	Road segment identified as Very Poor during the road condition assessment
	York Road at CN Rail	Drainage near outlet causing erosion.	Sinkhole causing drainage and erosion issues. Will be fixed in 2022.
	1759 Safari Road	Road Closed	Road flooded. Waiting on approval to replace culverts (Roads) and raise the road (Engineering)
	Wilson St	One-Way Street	Currently there is a mismatch in programming between the Wilson Street scope elements: two-way conversion versus reconstruction. The road is planned to be converted from one way to two way in 2023.

The background information for active transportation is included below and includes an age profile, the condition methodology used, the condition profile, and asset usage and performance.

#### 2.1.4 Active Transportation

##### 2.1.4.1 Age Profile

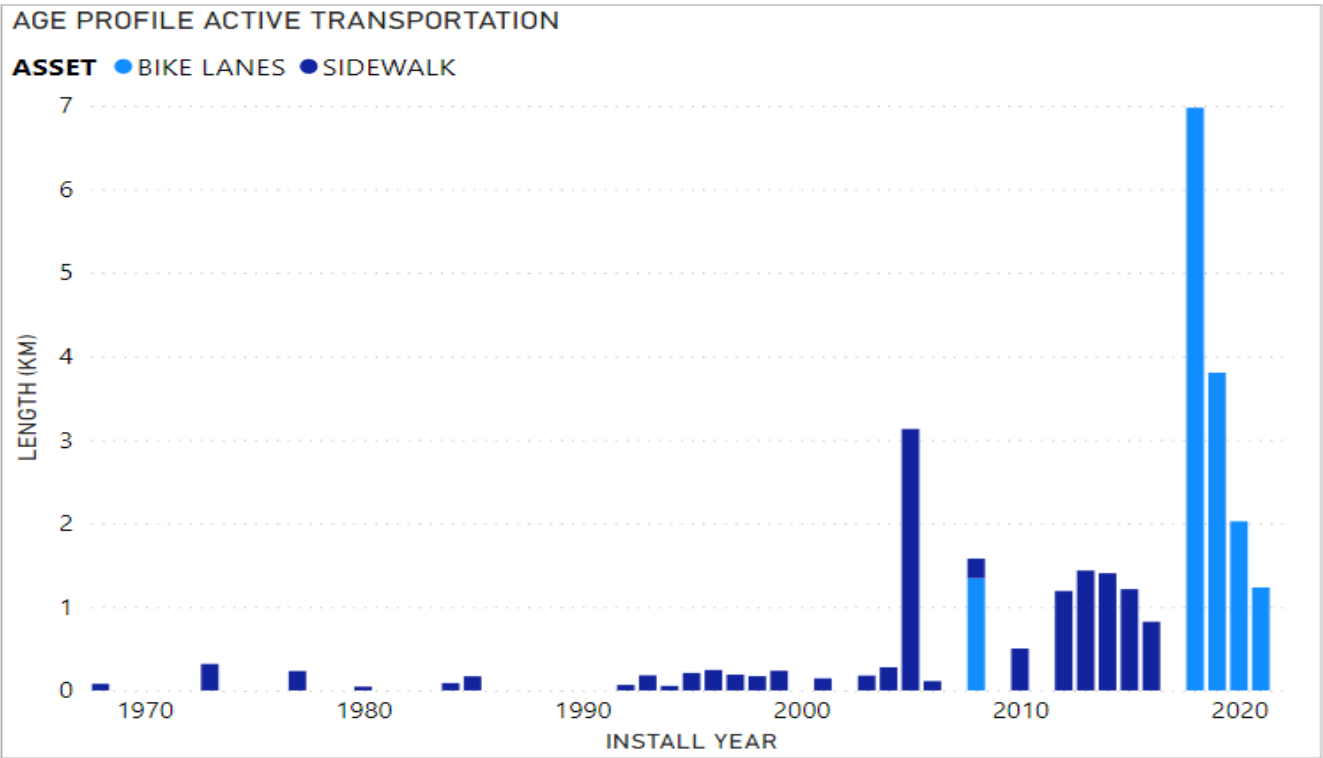
The age of an asset is an important consideration in the asset management process as it can be used for planning purposes as typically assets have an ESL where they can be planned for replacement.

The age profile of active transportation assets are shown in Figure 4. Similar to road pavement, age information for sidewalks and bicycle lanes has not historically been collected. It is estimated that the City only has age data for around 1% of City sidewalks, and 12% of bicycle lanes. As such, the data confidence for age data is very low for these assets. The sidewalk data could



normally be extrapolated from road pavement, but as stated, the data completeness for road pavement is also at a very low status. However, the City has begun inputting age data for new bicycle lane assets which is evident in the spikes in bicycle lane data from 2018-2021. This is a continuous improvement item to improve the process for documenting road pavement construction dates which should also encompass new sidewalks and bicycle lanes.

**Figure 4: Age Profile Active Transportation**



**2.1.4.2 Condition Methodology**

Sidewalks are heavily regulated through the MMS but there is not yet a standard for inspections for bicycle lanes. Table 10 below summarizes the inspection information for these assets.

It is important to note that the City is exceeding the MMS requirement for sidewalk inspections, completing them annually instead of on a 16-month cycle. A continuous improvement item identified in Table 29 is to have the annual sidewalk inspections output a condition grade as part of the inspection as well as to collect missing asset information where possible.

For ROW bicycle lanes, the MMS inspection requirements are typically the same as for roads excluding snow clearing/sweeping requirements, and currently the City considers these assets at the same level of service as road pavement. However, ROW bicycle lanes inspections may need to be investigated more specifically as bicycles can require a different level of service than motor vehicles. A suggested continuous improvement item identified in Table 29 is to incorporate

specific criteria for bicycle lane inspections into the road pavement inspections or to establish an inspection program once the asset reaches a certain age.

As stated in section 2.1.2, often because condition assessment programs differ between assets there are different condition score outputs and standards which have been converted to the 5-point AM Plan scale as shown in Table 6.

Table 10: Inspection Information					
ASSET	REQUIRED INSPECTION FREQUENCY	INSPECTION FREQUENCY	LAST INSPECTION	INSPECTION STANDARDS	CONDITION SCORE OUTPUT
<b>Sidewalk</b>	16 months	Annual	2021	O.Reg 239/02: Minimum Maintenance Standard	Number of deficiencies MMS and non-MMS
<b>ROW Bicycle Lanes</b>	Currently considered as part of road pavement	Currently considered as part of road pavement	Currently considered as part of road pavement	Currently considered as part of road pavement	Assumed based on age.

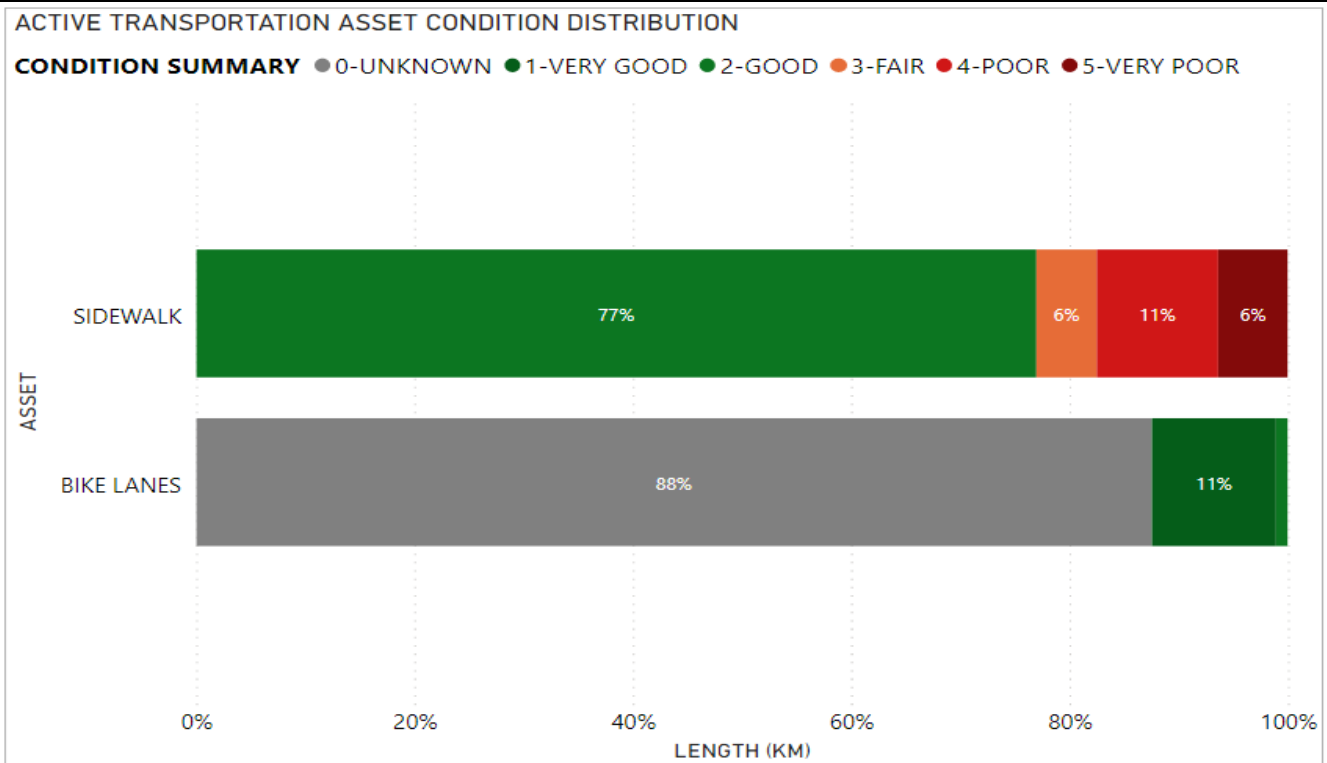
#### 2.1.4.3 Asset Condition Profile

The condition profile of the City's assets is shown in Figure 5. As mentioned in Section 2.1.2, the original condition grades were converted to a standardized condition category for report consistency.

As stated in Table 10, the sidewalk condition is based on the number of MMS & Non-MMS deficiencies, and is considered a medium confidence level, but this methodology should be refined in future AM Plans. Based on this condition methodology, sidewalks are typically in Good condition.

Since the age information was missing for bicycle lanes, and there is no inspection program, the majority of the bike lanes condition is unknown. Since this is typically a newer asset, it is anticipated the condition of this asset is likely in Good to Fair condition. However, the condition of bicycle lanes can also depend on the condition of the road pavement and should be investigated further.

**Figure 5: Active Transportation Asset Condition Distribution**



#### 2.1.4.4 Asset Usage and Performance

Assets are generally provided to meet design standards where available. However, there are often insufficient resources to address all known deficiencies.

Service deficiencies with the Active Transportation network typically involve disruptions in connectivity. The City is identifying areas in the active transportation network to improve connectivity and the service deficiencies in Table 11 were identified using staff input.

**Table 11: Known Service Performance Deficiencies**

ASSET	LOCATION	SERVICE DEFICIENCY	DESCRIPTION OF DEFICIENCY
<b>Sidewalks</b>	Winona Road (Hwy 8 to Barton Street) Stonechurch Road (Upper Red Hill Pkwy to Anchor Road) Nebo Road (Rymal Road to Stonechurch Road) Frances Avenue (Grays Road to Teal)	Sidewalk gap	No sidewalk alongside road in areas where pedestrians frequent.

Table 11: Known Service Performance Deficiencies			
ASSET	LOCATION	SERVICE DEFICIENCY	DESCRIPTION OF DEFICIENCY
	Barton St (Lake Avenue to Grays Road) Various Business Parks		
Bicycle Lanes	Various Locations (e.g. Victoria Avenue, John Street North)	Infrastructure Design	Bicycle lane ends abruptly.
	Lawrence Road	Deteriorating Shoulder	Deteriorating shoulder preventing bicycle lanes from being added.

The background information for traffic network assets is included below and includes an age profile, the condition methodology used, the condition profile, and asset usage and performance.

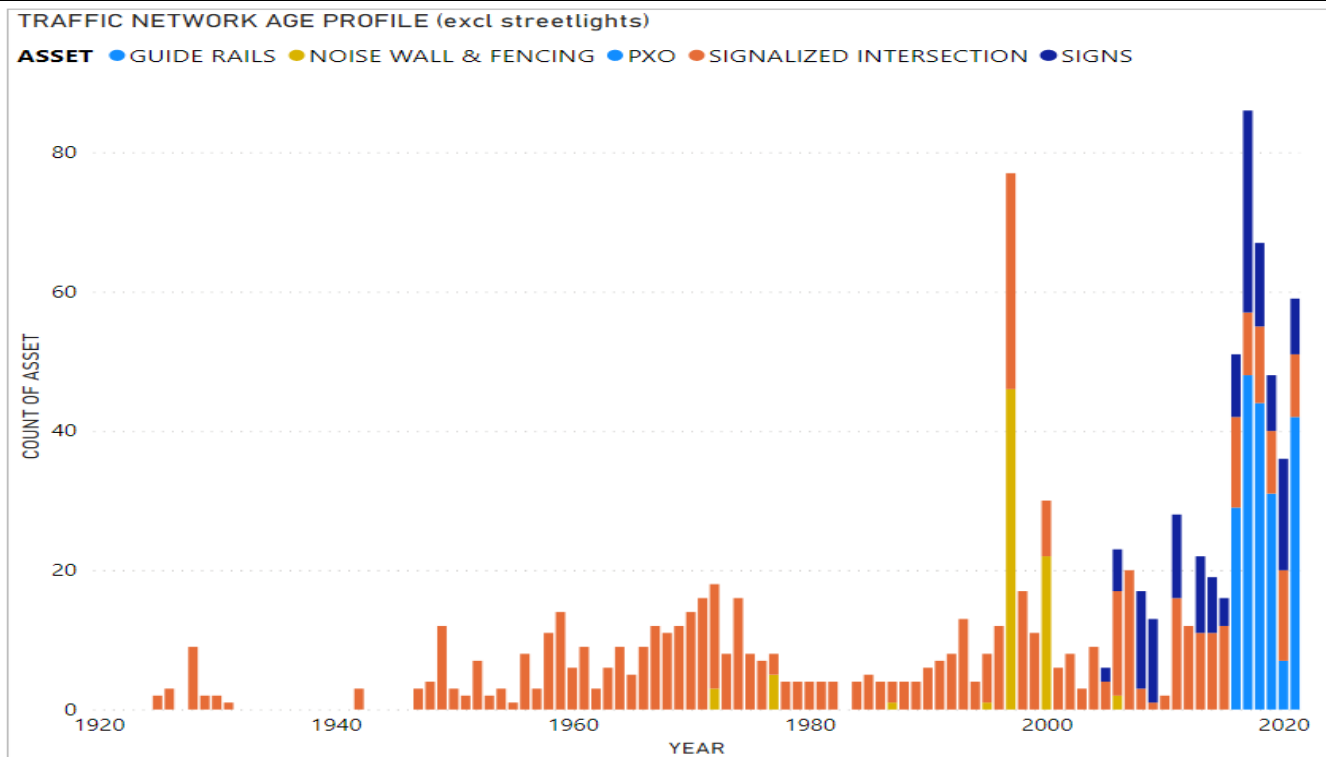
## 2.1.5 Traffic Network

### 2.1.5.1 Age Profile

The age of an asset is an important consideration in the asset management process as it can be used for planning purposes as typically assets have an ESL where they can be planned for replacement.

The age profile of most of the traffic network assets are shown in Figure 6. Streetlight poles and luminaires were separated from the remainder of the traffic network for legibility of the graph since the magnitude of quantities were vastly different and can be found in Figure 7.

**Figure 6: Traffic Network Age Profile**



## GUIDE RAILS

Currently, there is no age data associated with guide rails in the inventory database. When the road pavement age data confidence is improved, many guide rails ages could be estimated based on the age of the road. As previously stated, the road pavement age data is also at a very low confidence level.

## NOISE WALL & FENCING

Currently, age data for 72% of assets is included in the Geographic Information System (GIS) database. Since this data was created during a formal inventorying process, the accuracy of the collected data is high, but since it only represents 72% of the dataset, the overall data confidence is medium for these assets. The spike in the installation of noise walls in 1997 is due to the construction of the Lincoln M Alexander Parkway, but with an ESL of 50 years, replacement will likely not be required until 2047.

## PEDESTRIAN CROSSWALK (PXO)

Based on the profile above, pedestrian crosswalks are typically a new asset added over the last 5 years. Therefore, the accuracy in the available age data is high. However, there is currently age data in the GIS database for only 72% of the assets, and so it is considered an overall medium data confidence level.

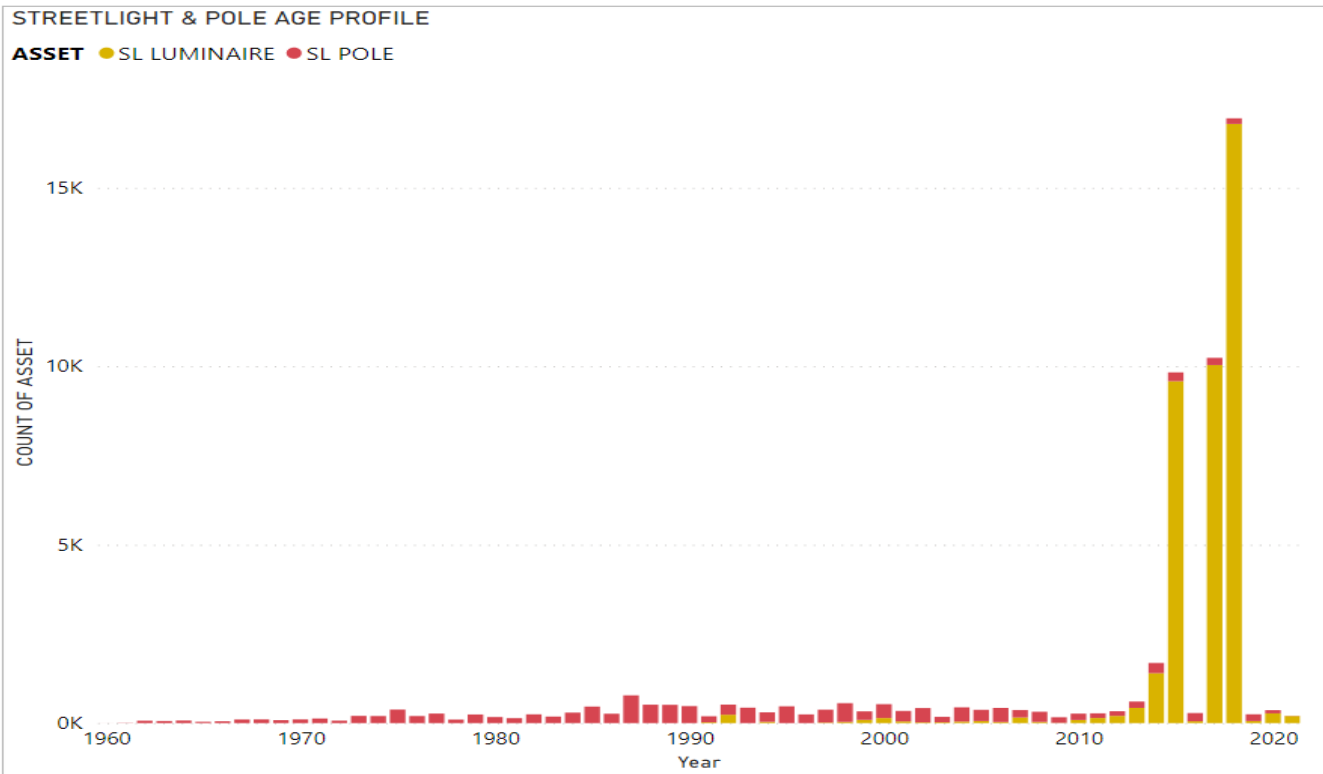
SIGNALIZED INTERSECTIONS

There are no significant spikes in installation dates for signalized intersections, and assets have been added steadily since 1925. However, it is shown to be an aging asset since approximately 66% of assets are beyond the ESL of 20 years. Currently, 95% of age data was populated in the internal database, but there has not yet been a determination on the accuracy of the data. As such, these are currently assumed to be a high confidence level, but this may change as data continues to be verified. This data suggests that many signalized intersections should be planned for renewal over the next 10 years.

TRAFFIC SIGNS

It is evident that very minimal age data exists for signs in the GIS database, resulting in the age profile being considered very low confidence. However, since signs are typically removed and replaced often, age data often is typically not a reliable indicator of condition. Signs can deteriorate based on many factors including weather, vehicular accident, graffiti. etc. They are also typically a low value asset that can be replaced with internal staff at a low cost.

Figure 7: Streetlight & Pole Age Profile



STREETLIGHT LUMINAIRES

It is evident that there is a spike in luminaire installations in 2015, 2017, and 2018. This is because the City has been converting high pressure sodium (HPS) luminaires into light emitting diode (LED) luminaires to improve energy efficiency City-wide and is in accordance with our



climate change goals. These dates also correspond with the first large scale inventory and condition assessments completed for streetlights in 2016. Since LED luminaries typically have an ESL of 20 years, these assets will not require replacement until 2035. However, since there is a spike in installations, the City should plan for a large-scale replacement at this time.

## STREETLIGHT POLES

Streetlight poles are typically within the ESL of 50 years, with only 4% of assets exceeding the ESL and no spike associated with these assets. Since a formal inventory was completed, the City is confident in the accuracy of the collected age data. However, approximately 30% of assets do not have age data populated in the GIS database and therefore, the age data is considered to be a medium confidence level.

### 2.1.5.2 Condition Methodology

A table showing inspection information including frequency, required standards, and condition score outputs from these inspections are shown below in Table 12. As stated in Section 2.1.2, often because condition assessment programs differ between assets there are different condition score outputs and standards which have been converted to the 5-point AM Plan scale as shown in Table 6.

ASSET	REQUIRED INSPECTION FREQUENCY (MMS)	INSPECTION FREQUENCY	LAST INSPECTION	INSPECTION STANDARDS	CONDITION SCORE OUTPUT
Noise Walls & Fencing	N/A	Ad Hoc	2013	N/A	3-point scale
Signalized Intersection	16 months	Annually	2021	OTM Traffic Manual & MMS	N/A, assumed based on age
Pedestrian Crossover (PXO)	16 months	Annually	2021	OTM Traffic Manual & MMS	N/A, assumed based on age.
Guide Rails	N/A	Ad Hoc	2013	N/A	N/A, no age data
Traffic Signs	16 months	Annually	2021	OTM Traffic Manual & MMS	N/A, assumed based on age
Streetlight Poles	N/A	Every 3 to 8 years depending on current	2021	Residual Strength of Deteriorated Light Poles in	5-point scale

Table 12: Inspection Information					
ASSET	REQUIRED INSPECTION FREQUENCY (MMS)	INSPECTION FREQUENCY	LAST INSPECTION	INSPECTION STANDARDS	CONDITION SCORE OUTPUT
		condition rating		the City of Hamilton Report	
<b>Luminaires</b>	16 months	Annually	2021	OTM Traffic Manual & MMS	N/A, assumed based on age/operating hours.

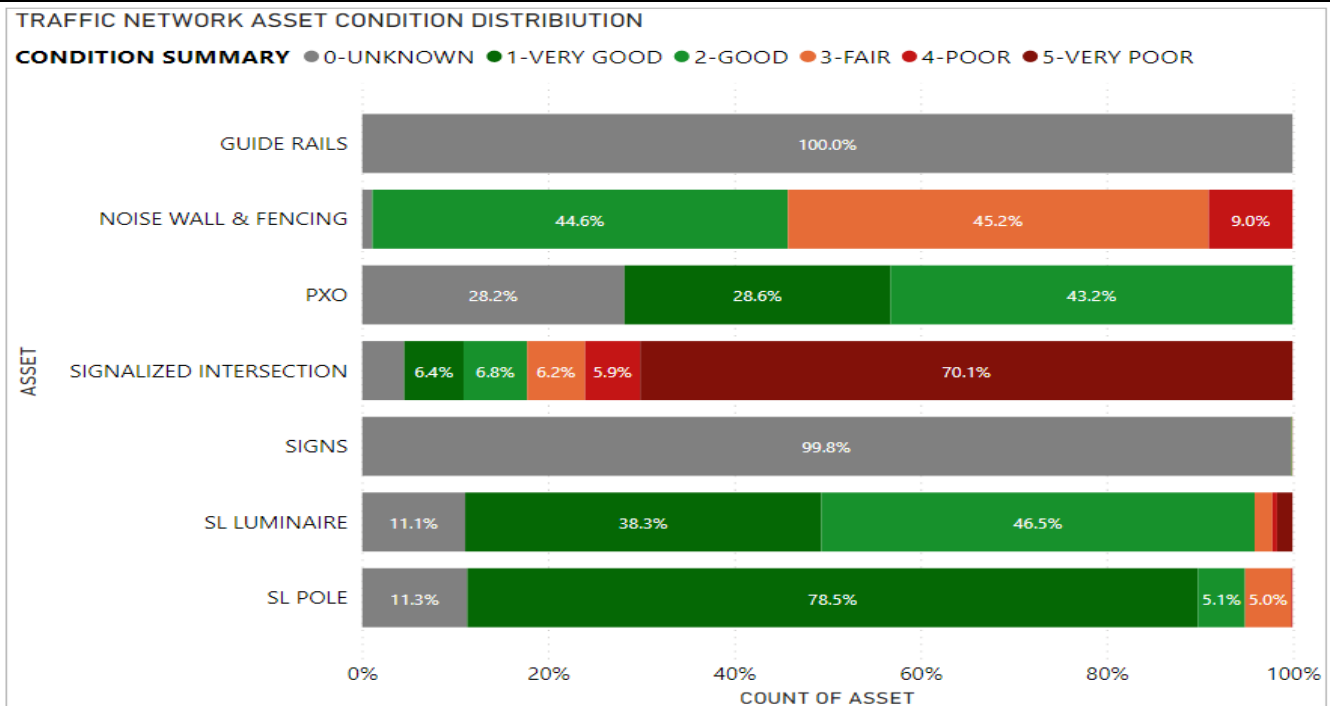
As shown above, most traffic network assets are regulated through the MMS and the City is typically completing internal inspections on a cycle exceeding the MMS. If an MMS requirement is present, the City tracks these activities as part of the technical levels of service using the balanced scorecard referenced in the AMP Overview and are presented in Table 21. The City does complete inspections per the MMS, but often these inspections do not output a condition score. If a condition score was not outputted, the asset's condition was estimated based on age and was given a low or very low confidence level in condition as a result depending on the availability of age data. Investigating adding condition scores to these inspections has been identified as a continuous improvement item in Table 29.

Some assets do not have inspection programs that are legislated, but the City may complete condition assessments on these assets if they are deemed to be required (i.e. noise walls & fencing, streetlight poles). Although a noise wall & fencing condition assessment was completed in 2013, the data is almost 10 years old and has therefore been reduced to a medium confidence. A condition assessment is currently being completed on these assets. Streetlight poles assessments are completed on a regular cycle and 88% of assets had condition data available and so they have a high confidence level as a result. The only traffic network asset that does not yet have a regular inspection or condition assessment program are guide rails which are typically reactively inspected after a vehicular accident. An inventory was completed on guide rails in 2013, but a condition score was not output during the inspection. Investigating completing a guide rail condition assessment has been identified as a continuous improvement item in Table 29.

### 2.1.5.3 Asset Condition Profile

The condition profile of the City's assets is shown in Figure 8. As mentioned in Section 2.1.2, the original condition grades were converted to a standardized condition category for report consistency.

**Figure 8: Traffic Network Asset Condition Distribution**



### SIGNALIZED INTERSECTION

Since signalized intersections are an aging asset, and at this time the condition is based on age, these assets are shown to be in average Poor condition. This does not necessarily reflect reality as age data does not represent upgrades that may have occurred on these assets, and also doesn't yet encompass the results from the inspection program.

### PEDESTRIAN CROSSWALKS (PXO)

Pedestrian Crosswalks (PXO) are also based on age and are shown to be in Good condition as they are a new asset. However, as previously mentioned, the City does complete inspections on these assets to ensure they are in working order.

### STREETLIGHT POLES & LUMINAIRES

Streetlight poles were evaluated based on the 5-point scale produced from the latest condition assessment and luminaires were evaluated based on age/operating hours. No condition information was provided for luminaires from this assessment because they are new assets, but as previously mentioned, these are inspected per MMS. Currently approximately 87% of poles have been assessed for condition and therefore, there is a high data confidence associated with this asset.

## NOISE WALLS & FENCING

Based on the data below, noise walls and fencing are shown to be in overall Fair condition. Since this data is based on a snapshot in time from 2013, this data is a medium confidence level, and a condition assessment is currently being completed for these assets in 2022.

## GUIDE RAILS & TRAFFIC SIGNS

As previously stated, although there are inspections completed for the majority of assets, these inspection programs do not yet output an overall condition score. In addition, many of the traffic network assets have low confidence age data and therefore, the condition of these cannot be estimated based on the estimated service life. For example, guide rails were not able to be evaluated for condition based on age based data, and signs were evaluated for condition on an extremely small sample size. It is a continuous improvement item to incorporate a condition output in the annual traffic sign inspection and to investigate the creation of a guide rail condition assessment.

### 2.1.5.4 Asset Usage and Performance

Assets are generally provided to meet design standards where available. However, there are often insufficient resources to address all known deficiencies.

The largest performance issues with traffic network assets involve assets not functioning as intended.

The service deficiencies in Table 13 were identified using staff input.

Table 13: Known Service Performance Deficiencies			
ASSET	LOCATION	SERVICE DEFICIENCY	DESCRIPTION OF DEFICIENCY
PXO	Various Locations powered with solar panels	Outage	Solar panel does not receive enough solar light energy or battery storage is too small and does not turn on
Guide Rails	Various Locations	Old Design	Many guide rails are from old design standards and should be replaced to new design standards.

### **2.1.6 Administration**

At this time, administration assets such as facilities and vehicles have been included in the AM Plan in a very limited capacity to ensure the replacement value has been encompassed since these assets are assisting in the delivery of the transportation service. More details related to these assets will be included in future iterations of the plan.

## **2.2 LIFECYCLE MANAGEMENT PLAN**

The lifecycle management plan details how the City plans to manage these assets at the agreed levels of service and at the accepted lifecycle costs.

### **2.2.1 Acquisition Plan**

Acquisition reflects new assets that did not previously exist or works which will upgrade or improve an existing asset beyond its current capacity. They may result from growth, demand, legal obligations or social or environmental needs. Transportation assets can either be donated through development agreements to the City or through the construction of new assets which are mostly related to population growth.

### **CURRENT PROJECT DRIVERS – 10 YEAR PLANNING HORIZON**

The City prioritizes capital projects based on various drivers to help determine ranking for project priorities and investment decisions. As part of future AM Plans, the City will be continuing to develop its understanding of how projects are prioritized and ensures that multiple factors are being considered to drive investment decisions in the next iteration of the AM Plan. These drivers will include legal compliance, risk mitigation, O&M impacts, growth impacts, health and safety, reputation and others. These drivers should be reviewed during each iteration of the AM Plan to ensure they are appropriate and effective in informing decision making.

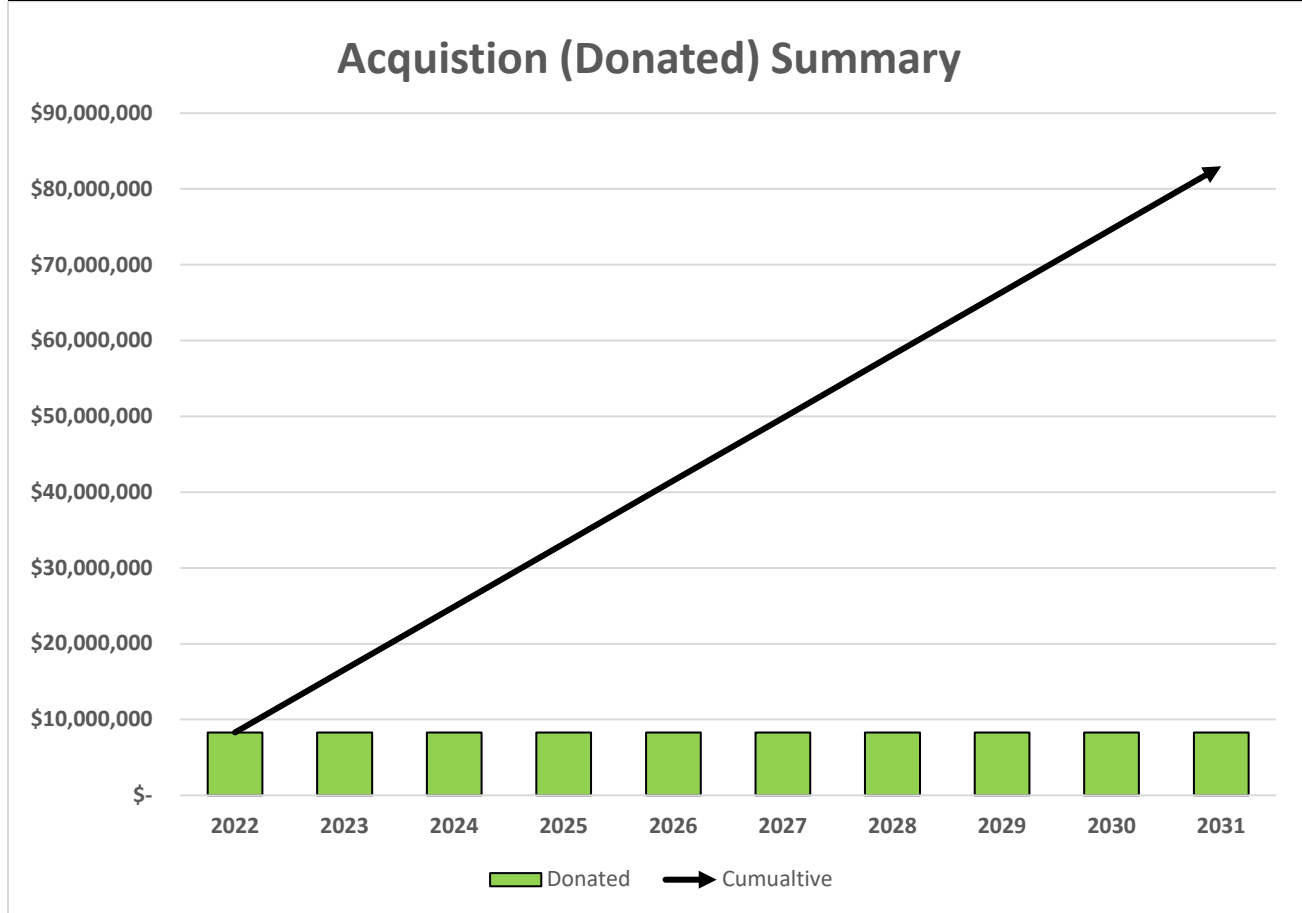
### **SELECTION CRITERIA**

Proposed acquisition of new assets and upgrade of existing assets are identified from various sources such as community requests, proposals identified by strategic plans or partnerships with others. Potential upgrade and new works should be reviewed to verify that they are essential to the City's needs. Proposed upgrade and new work analysis should also include the development of a preliminary renewal estimate to ensure that the services are sustainable over the longer term. Verified proposals can then be ranked by priority and available funds and scheduled in future works programs.

### **SUMMARY OF FUTURE DONATED ASSET ACQUISITION COSTS**

Forecast acquisition asset costs are summarized in Figure 11 and show the cumulative effect of asset assumptions over the next 10-year planning period.

**Figure 9: Acquisition (Donated) Summary**  
**All Figures Are In 2021 Dollars.**



Annually on average, the City assumes over **\$8,300,000** of donated transportation assets through subdivision agreements or other development agreements. These assets include approximately **10 km's** of roads, **1,000** road safety signs, **100** streetlights and multiples traffic apparatuses. The City is reviewing its donated asset assumption process to ensure that it proactively understands what assets are being donated annually to ensure they are appropriately planned for. This will allow multiple departments across the City to plan for the assets properly such as:

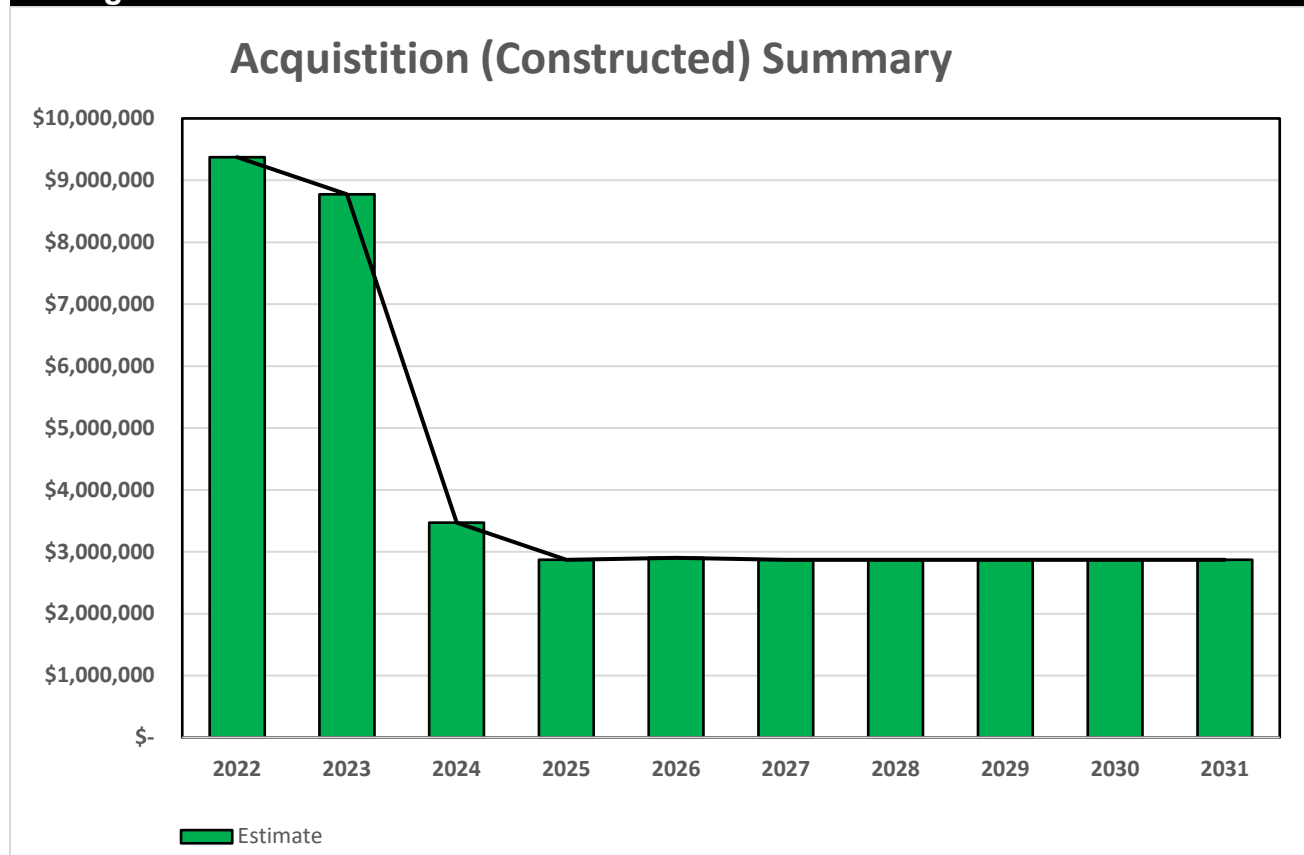
- AM to forecast the long-term needs and obligations of the assets
- Operations and maintenance can include the assets in their planned activities (inspections, legislative compliance activities)
- Finance can ensure that assets are properly captured and recognized appropriately (Audited Financial Statements, TCA process, Provincial reporting such as the FIR)

The City will need to ensure the required data is updated frequently and to a single source to ensure that all the departments have access to the data they require in a timely manner. Once transportation assets are assumed, the City then becomes the stewards of these assets and is

responsible for all ongoing costs for the asset's operation, continued maintenance, inevitable disposal and their likely renewal.

Construction costs are often only **10-15 %** of an asset's whole life costs. When development assets are donated to the City, they then becomes obligated to fund the remaining costs. Over the next ten-year planning period the City anticipates receiving **\$83,000,000** of donated assets which, would then obligate the City to fund the remaining costs over the donated assets ESL.

**Figure 10: Acquisition (Constructed) Summary**  
**All Figure Values Are Shown In 2021 Dollars.**



Over the next 10 Year planning period the City will acquire approximately **\$41,597,000** of constructed assets which can either be new assets which did not exist before or expansion of assets when they are to be replaced. Major acquisition expenditures over the next ten years include:

- **\$4.5 million** for traffic signal modernization
- **\$6 million** for durable pavement markings
- **\$6.83 million** for AM system implementations and
- **\$2.5 million** dollar for the infill street lighting program

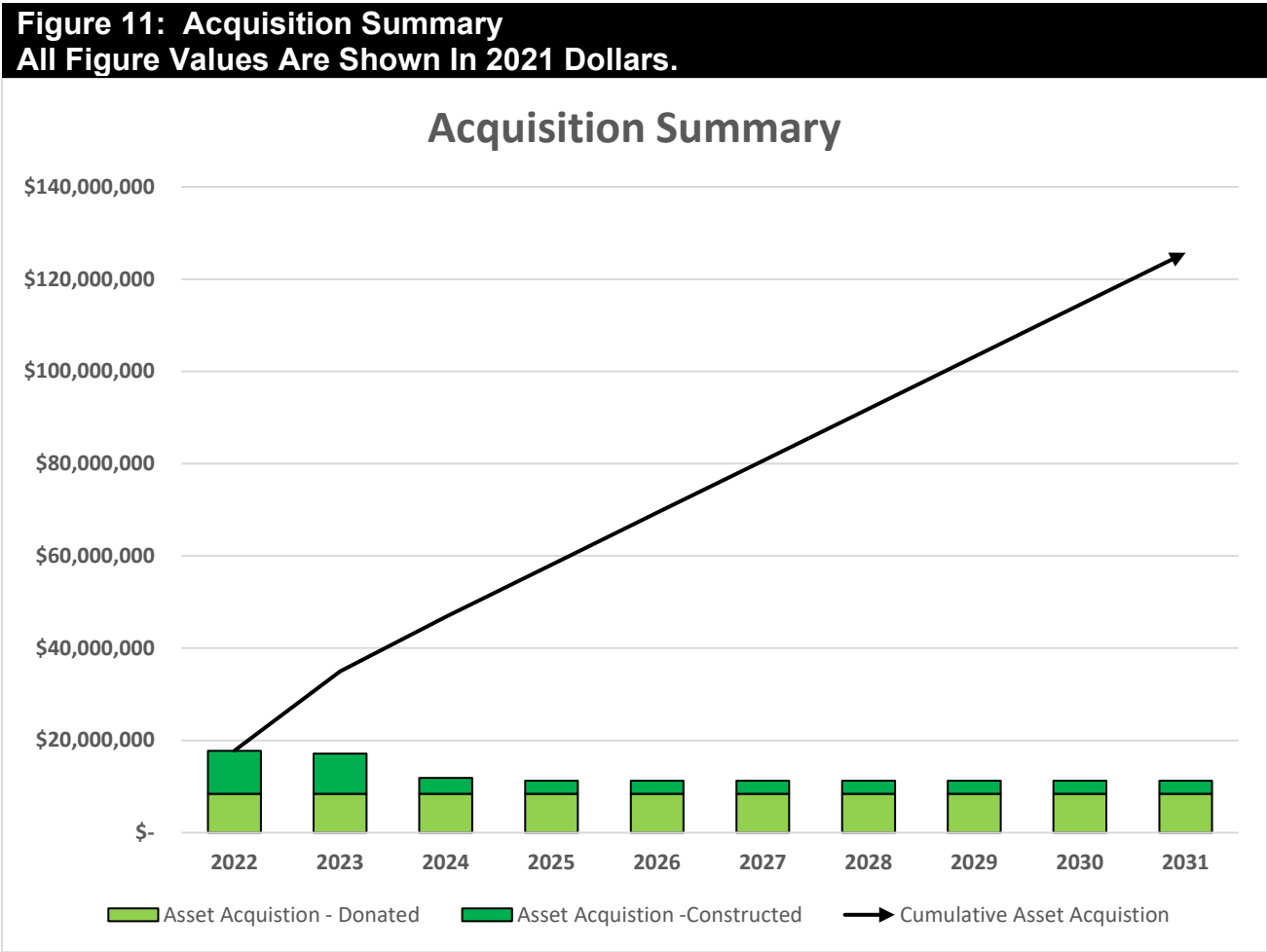
The majority of the constructed assets costs peak between 2022-2024 and after that there is only minimal construction of assets. The lack of acquired assets from 2025-2031 is due to a



lack of data and limited forecasting ability at this time and not from the likelihood of actual construction projects. As AM knowledge, practices and abilities mature within the City then in all likelihood there will be significant projects with equally significant costs that will appear within the later years of the 10-year planning horizon.

The City has sufficient budget for its planned constructed acquisitions at this time however this does not address future asset needs that may need to be constructed to ensure service levels are maintained over the long term. With competing needs for resources across the entire city there will be a need to investigate tradeoffs and design options to further optimize asset decisions and ensure intergenerational equity can be achieved.

Hamilton will continue to monitor its constructed assets annually and update the AM Plan when new information becomes available.



When Hamilton commits to constructing new assets, the municipality must be prepared to fund future operations, maintenance and renewal costs. Hamilton must also account for future depreciation when reviewing long term sustainability. When reviewing the long-term impacts of asset acquisition, it is useful to consider the cumulative value of the acquired assets being taken

on by Hamilton. The cumulative value of all acquisition work, including assets that are constructed and contributed shown in Figure 5.4.2. above.

Over the next 10 Year planning period Hamilton will acquire approximately **\$124,000,000** of Road network assets.

Hamilton has sufficient budget for its planned constructed acquisitions at this time. It will become critical to understand that through the construction or assumption of new assets, the City will be committing to funding the ongoing operations, maintenance and renewal costs which are very significant. Hamilton will need to address how to best fund these ongoing costs as well as the costs to construct the assets while seeking the highest level of service possible.

Future AM Plans will focus on improving the understanding of Whole Life Costs and funding options. However, at this time the plan is limited on those aspects. Expenditure on new assets and services will be accommodated in the long-term financial plan but only to the extent that there is available funding.

## 2.2.2 Operations and Maintenance Plan

Operations include all regular activities to provide services. Daily, weekly, seasonal and annual activities are undertaken by staff to ensure the assets perform within acceptable parameters and to monitor the condition of the assets for safety and regulatory reasons. Examples of typical operational activities include snow clearing, street sweeping, road patrol, grading/dust control, sign or road inspections, utility costs and the necessary staffing resources to perform these activities.

Some of the major operational investments over the next 10 years include:

- **\$45 million** allocated for support from Engineering Services Division
- **\$7.2 million** allocated for Geotechnical Investigation Program
- **\$11.9 million** allocated for Vision Zero operational initiatives

Maintenance should be viewed as the ongoing management of deterioration. The purpose of planned maintenance is to ensure that the correct interventions are applied to assets in a proactive manner and to ensure it reaches its intended useful life. Maintenance does not significantly extend the useful life of the asset but allows assets to reach their intended useful life by returning the assets to a desired condition.

Examples of typical maintenance activities include pothole repairs, surface treatments, crack sealing, signal repairs, equipment repairs along with appropriate staffing and material resources required to perform these activities.

Major maintenance projects the City plans to continuously manage over the next 10 years include:

- **\$17.5 million** allocated for asphalt repair as part of the LINC rehabilitation
- **\$27.9 million** allocated for Arterial Asset Preservation Program
- **\$26 million** allocated for asphalt preventative maintenance & improvement

Proactively planning maintenance significantly reduces the occurrence of reactive maintenance which is always linked to a higher risk to human safety and higher financial costs. The City needs to plan and properly fund its maintenance to ensure the transportation network is reliable and can achieve the desired level of service.

Major investments in road maintenance over the planning horizon are costly but necessary to ensuring roads can achieve their intended useful life. Below is a table of major planned maintenance for **2022 – 2024**.

<b>Table 14: Major Maintenance Projects</b>		
<b>YEAR</b>	<b>2022-2024 PLANNED MAJOR MAINTENANCE PROJECTS</b>	<b>BUDGET (M)</b>
<b>2022</b>	Sections of Scenic Drive and on Concession Street	\$10
	Asphalt preventative program	\$2.3
	Strathearne – Mohawk to Chateau Crt.	\$1.9
	Clairmont Access – Inverness to Main Street.	\$2.5
	Other Maintenance Projects	\$16
<b>2023</b>	Asphalt preventative program	\$2.5
	Sections of Upper Wentworth	\$2.1
	Clairmont Access – Inverness to Main Street.	\$2.5
	Other Maintenance Projects	\$8.8
<b>2024</b>	Asphalt repair – Section of the LINC	\$2.0
	Sections of Strathearne	\$3.3
	Various Roads (Pinelands, Teal, Greensfield)	\$2.7
	Other Maintenance Projects	\$15.8

From **2025 – 2031** the City will invest an additional **\$340.1 million** for various projects across the City. These investments for maintenance are intended to allow these assets to reach their estimated service life and minimize reactive maintenance costs. It should be acknowledged that these forecasted costs do not yet fully include the recommended works that need to be undertaken to ensure the entire inventory of assets will achieve their desired service lives and level of service.

Deferred maintenance (i.e. works that are identified for maintenance activities but unable to be completed due to available resources) will be included in the infrastructure risk management plan in future iterations once those works have been identified and prioritized.

The major lifecycle activities per asset with their accompanying 2021 costs (if known) are shown below in Table 15.

<b>Table 15: Operation And Maintenance Summary</b>					
<b>ASSET</b>	<b>LIFECYCLE STAGE</b>	<b>LIFECYCLE ACTIVITY</b>	<b>FREQUENCY</b>	<b>2021 COST</b>	<b>UNIT</b>
<b>Road Pavement</b>	Maintenance	Repair	Ad Hoc/Per MMS	\$1,100,000	per year
	Operation	Patrol	Per MMS	\$692,000	per year
	Operation	Snow Clearing	Per MMS/Council LOS	\$22,200,000	per year
	Operation	Sweeping	Ad Hoc/Council LOS	\$2,100,000	per year
	Maintenance	Pothole Repair	Per MMS	\$2,955,000	per year
	Maintenance	Crack Sealing	Ad Hoc	\$100,000	per year
	Maintenance	Surface Treatment	Ad Hoc	\$1,590,000	per year
	Maintenance	Bonded Wearing Course	Ad Hoc	\$1,590,000	per year
	Maintenance	Ditching	Ad Hoc	\$618,000	per year
	Maintenance	Culvert Rehabilitation (<3M)	Ad Hoc	\$724,000	per year
	Maintenance	CB Cleaning	Once every 3 years, and as required	\$752,000	per year
	Maintenance	Shoulder Rehabilitation	Ad Hoc	\$158,000	per year
	Operation	Pavement Marking Inspection	Annual	Unknown	

**Table 15: Operation And Maintenance Summary**

ASSET	LIFECYCLE STAGE	LIFECYCLE ACTIVITY	FREQUENCY	2021 COST	UNIT
<b>Bicycle Lane</b>	Operation	Snow Removal	Per MMS	Not tracked separate from road pavement	
	Operation	Sweeping	Ad Hoc/Council LOS	Not tracked separate from road pavement	
	Maintenance	Pothole Repair	Per MMS	Not tracked separate from road pavement	
	Maintenance	Crack Repair	Ad Hoc	Not tracked separate from road pavement	
	Maintenance	Barrier Repair	Ad Hoc	Not tracked separate from road pavement	
	Operation	Signal Inspection	18 months	Not tracked separate from road pavement	
	Maintenance	Signal Repair	Ad Hoc	Not tracked separate from road pavement	
	Maintenance	Sign Repair	18 months	Not tracked separate from road pavement	
	Operation	Sign Inspection	Ad Hoc	Not tracked separate from road pavement	
	Operation	Lane Inspection	Ad Hoc	Not tracked separate from	

**Table 15: Operation And Maintenance Summary**

ASSET	LIFECYCLE STAGE	LIFECYCLE ACTIVITY	FREQUENCY	2021 COST	UNIT
				road pavement	
<b>Sidewalk</b>	Operation	Snow Clearing	Per MMS / Council LOS	\$1,955,000	per year
	Operation	Inspection	Annually	\$80,000	per year
	Maintenance	General Repair	Per MMS / Ad Hoc	\$6,100,000	per year
<b>Guide Rail</b>	Maintenance	Repair	Ad Hoc	\$400,000	per year
<b>Signalized Intersection</b>	Operation	Inspection	Annually	\$170,400	per year
	Maintenance	Repair	Ad Hoc	\$1,507,000	per year
<b>Luminaires</b>	Maintenance	HPS Re-lamping	Annual	\$37,500	per year
	Maintenance	MH Re-lamping	3 year cycle	\$60,000	per cycle
	Maintenance	Arm Maintenance/Rewires	Annual	\$30,000	per year
	Operation	Energy	Annual	\$3,300,000	per year
	Operation	Night Patrol	Annual	\$12,250	per year
<b>Streetlight Poles</b>	Maintenance	MVA Replacements	annual	\$100,000	per year
	Maintenance	Painting & Straightening	annual	\$30,000	per year
<b>Dynamic Speed Signs</b>	Operation	Installation / Removal	Monthly	\$157,000	Per year
<b>Traffic Sign</b>	Operations	Inspection	Annually	\$230,000	Per year
<b>Pedestrian Crossover</b>	Operations	Inspection	Annually	Not tracked separately	

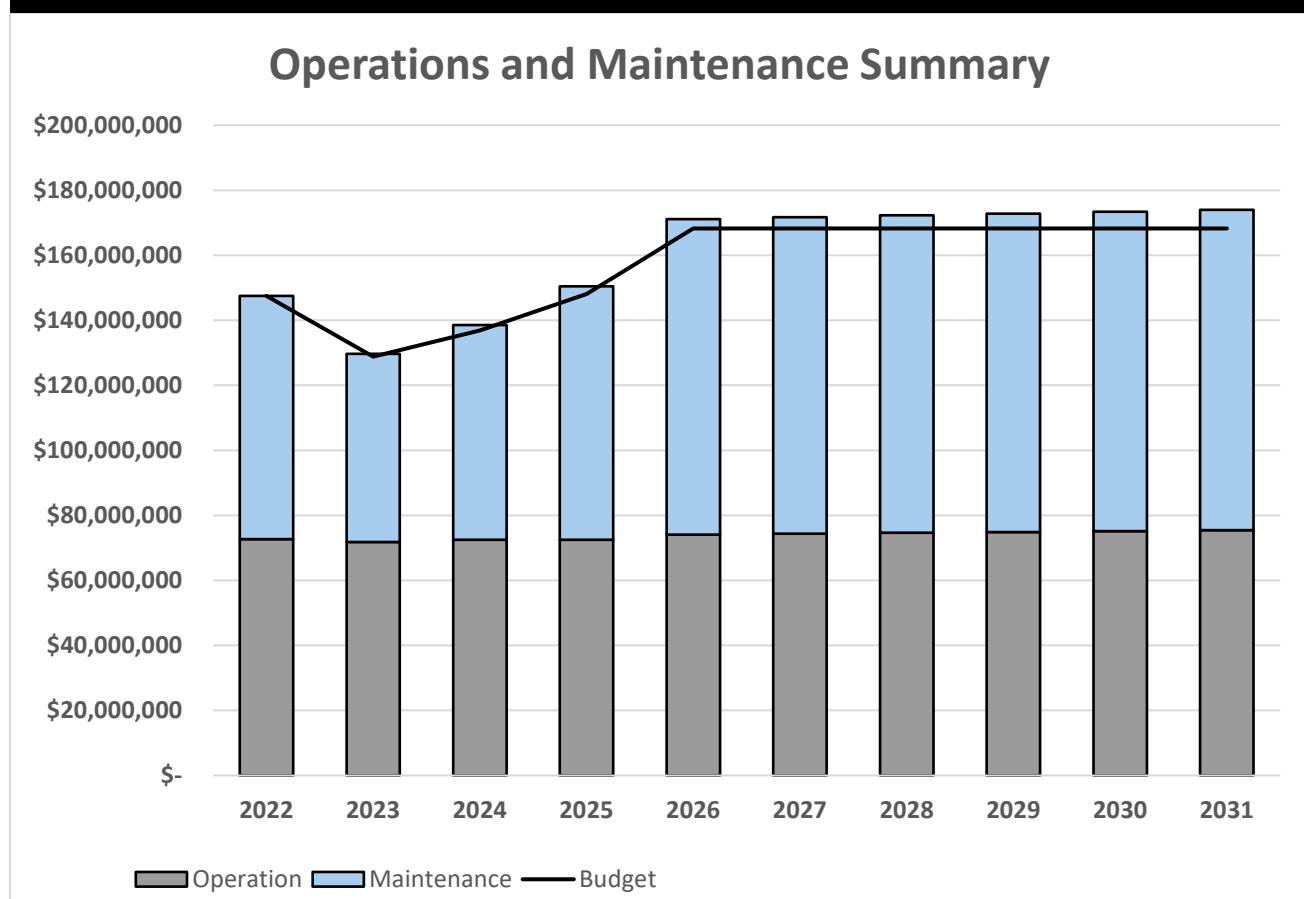
**Table 15: Operation And Maintenance Summary**

ASSET	LIFECYCLE STAGE	LIFECYCLE ACTIVITY	FREQUENCY	2021 COST	UNIT
				from traffic signals	
Noise Wall & Fencing	Maintenance	Repair	Ad Hoc	\$80,000	Per year

Assessment and priority of reactive maintenance is undertaken by staff using experience and judgement.

Forecast operations and maintenance costs vary in relation to the total value of the asset registry. When additional assets are acquired, the future operations and maintenance costs are forecast to increase. When assets are disposed of the forecast operation and maintenance costs are reduced. Figure 12 shows the forecast operations and maintenance costs relative to the proposed operations and maintenance Planned Budget.

**Figure 12: Operations and Maintenance Summary**  
All Figure Values Are Shown In 2021 Dollars.



The forecast costs include all costs from both the capital and operating budget. Asset management focuses on how taxpayer or ratepayer dollars are invested by lifecycle activities and not by budget allocation since both budgets contain various lifecycle activities, they must both be consolidated for the AM Plans.

The forecast of operations and maintenance costs are increasing steadily over time and it is clear, the City has insufficient budget to achieve all of the works required to ensure that assets will be able to achieve their estimated service life at the desired level of service. It is anticipated that at the current budget levels there will be insufficient budget to address all operating and maintenance needs over the 10-year planning horizon. The graph above illustrates that without increased funding or changes to lifecycle activities there is a significant shortage of funding which will lead to:

- Higher cost reactive maintenance;
- Possible reduction to the availability of the assets;
- Impacts to private property; and,
- Increased financial and reputational risk

This shortfall is primarily due to the significant number of assets that are donated through subdivision agreements annually. Adding additional assets over time significantly impacts the operational and maintenance resources required to sustain the expected or mandatory level of service. It should be noted that a significant amount of operational and maintenance expenditures are mandatory due to legislative requirements and cannot simply be avoided or deferred.

As the City continues to develop condition profiles and necessary works are identified based on their condition, it is anticipated this operation and maintenance forecasts will increase significantly. Where maintenance budget allocations will result in a lesser level of service, the service consequences and risks have been identified and are highlighted in the Risk Section 2.6. Future iterations of this plan will provide a more thorough analysis of operations and maintenance costs including types of expenditures for training, mandatory certifications, insurance, staffing costs and requirements, equipment and maintenance activities.

### **2.2.3 Renewal Plan**

Renewal is major works which does not increase the assets design capacity but restores, rehabilitates, replaces, or renews an existing asset to its original service potential. Works over and above restoring an asset to original service potential is considered to be an acquisition resulting in additional future operations and maintenance costs

Asset renewals are typically undertaken to either ensure the assets reliability or quality will meet the service requirements set out by the City. Renewal projects are often triggered by service quality failure and can often be prioritized by those that have the highest consequence of failure, have high usage, have high operational and maintenance costs and other deciding factors.

The typical useful lives of assets used to develop projected asset renewal forecasts are shown in Table 16 and are based on estimated design life for this iteration. Future iterations of the plan



will focus on the Lifecycle approach to ESL which can vary greatly from design life. Asset useful lives were last reviewed in 2022 however they will be reviewed annually until their accuracy reflects the City's current practices.

<b>Table 16: Useful Lives of Assets</b>	
<b>ASSET (SUB)CATEGORY</b>	<b>USEFUL LIFE (YEARS)</b>
Road Pavement	35
Sidewalk	50
Bicycle Lanes	35
Noise Walls & Fencing	50
Signs	15
Streetlight Pole	50
Streetlight Luminaire	20
Signalized Intersection	20
Pedestrian Crossover (PXO)	15
Guide Rails	30
Vehicles	9.5

The estimates for renewals in this AM Plan were based on the register method which utilizes the data from the City's asset registry to analyse all available lifecycle information and then determine the optimal timing for renewals.

## **RENEWAL RANKING CRITERIA**

Asset renewal is typically undertaken to either:

- Ensure the reliability of the existing infrastructure to deliver the service it was constructed to facilitate (e.g. replacing a bridge that has a load limit), or
- To ensure the infrastructure is of sufficient quality to meet the service requirements (e.g. condition of a culvert).<sup>1</sup>

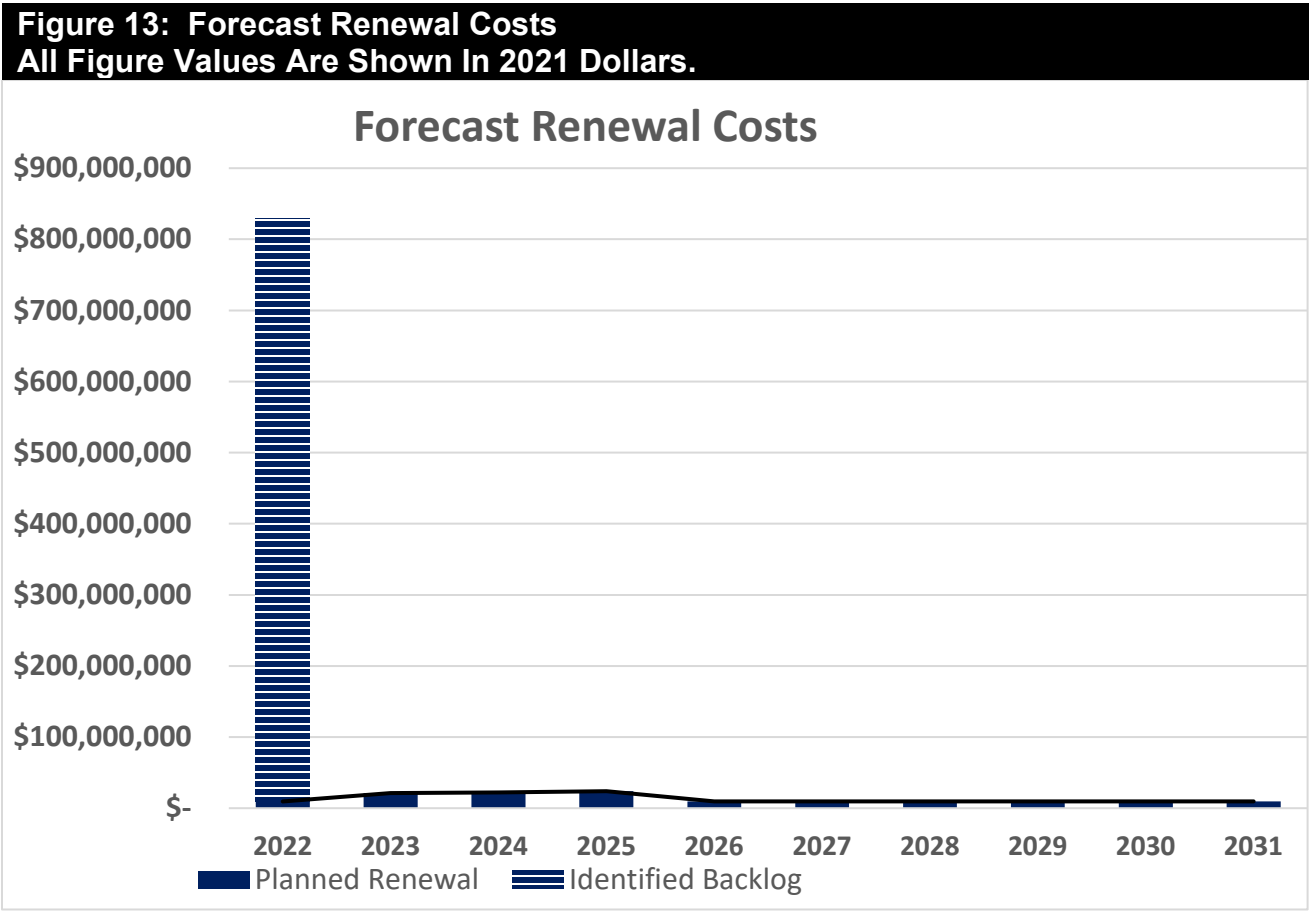
<sup>1</sup> IPWEA, 2015, IIMM, Sec 3.4.4, p 3|91.

It is possible to prioritize renewals by identifying assets or asset groups that:

- Have a high consequence of failure,
- Have high use and subsequent impact on users would be significant,
- Have higher than expected operational or maintenance costs, and
- Have potential to reduce life cycle costs by replacement with a modern equivalent asset that would provide the equivalent service.<sup>2</sup>

SUMMARY OF FUTURE RENEWAL COSTS

Forecast renewal costs are projected to increase over time if the asset stock increases. The forecast costs associated with renewals are shown relative to the proposed renewal budget in Figure 13.



The significant amount highlighted in 2022 represents the cumulative backlog of deferred work needed to be completed that has been either identified through its current estimated condition or age per Table 6 when condition was not available. This back log represents nearly

<sup>2</sup> Based on IPWEA, 2015, IIMM, Sec 3.4.5, p 3|97.

**\$820,000,000** of deferred works that have accumulated over multiple decades and for and have created a significant backlog of necessary works.

Deferred renewals (assets identified for renewal and not funded) are included and identified within the risk management plan. Prioritization of these projects will need to be funded and managed over time to ensure renewal occurs at the optimal time.

There is sufficient budget to support the planned projects only. Without additional funding the backlog will remain and continue to grow as future projects outside of the 10-year planning horizon continue to move forward into the 10-year scope. Continued deferrals of projects will lead to significantly higher operational and maintenance costs and will affect the availability of services in the future.

The expected renewal works over the 10-year planning horizon include **\$9.75 million** dollars in **2022** for road sections such as Marion Street and Dundas Street as well as **\$1 million** for sidewalk renewals across the City. In **2023** the City will invest **\$3.3 million** to renew Arvin Avenue as well as **\$5.7 million** renewing sections of Barton Street, **\$3.5 million** for select sections of Cannon Street and **\$1 million** on sidewalk renewals. **2024** will see the City invest **\$4.4 million** to renew Scenic Drive from Chateau Court to Upper Paradise Road, **\$4.5 million** for sections of Mohawk Road, streetlights as well as sections of roads along Mohawk Road.

Deferring renewals create risks of higher financial costs, decreased availability, and decreased satisfaction with asset performance. Ultimately, continuously deferring renewals works ensures Hamilton will not achieve intergenerational equality. If Hamilton continues to push out necessary renewals, there is a high risk that future generations will be unable to maintain the level of service the customers currently enjoy. It will burden future generations with significant costs that inevitably they will be unable to sustain.

Properly funded and timely renewals will ensure the assets perform as expected and it is recommended to continue to analyze asset renewals based on criticality and availability of funds for future AM Plans.

#### **2.2.4 Disposal Plan**

Disposal includes any activity associated with the disposal of a decommissioned asset including sale, demolition or relocation. At the time of writing this AM Plan, there were no road assets identified for disposal.

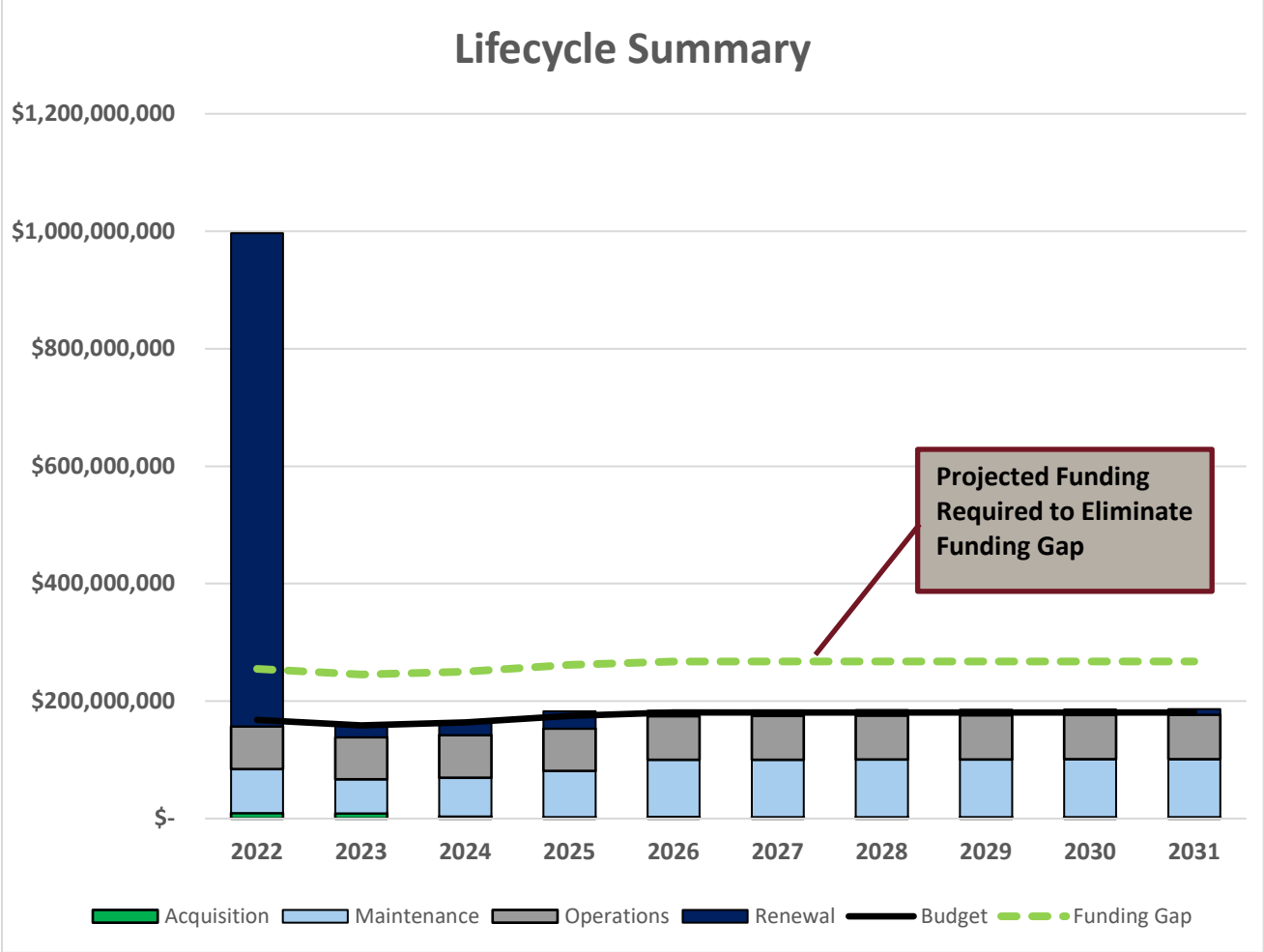
At this time the City does not separate its disposal costs and activities and combines them with its renewal planning. This has been identified as a continuous improvement and will be separated out for the next iteration for the AM Plan.

#### **SUMMARY OF ASSET FORECAST COSTS**

The financial projections from this asset plan are shown in Figure 14. These projections include forecast costs for acquisition, operation, maintenance, renewal, and disposal. These forecast costs are shown relative to the proposed budget.

The bars in the graphs represent the forecast costs needed to minimize the life cycle costs associated with the service provision. The proposed budget line indicates the estimate of available funding. The gap between the forecast work and the proposed budget is the basis of the discussion on achieving balance between costs, levels of service and risk to achieve the best value outcome.

**Figure 14: All Figure Values Are Shown In 2021 Dollars.**



There is sufficient budget to address most of the planned operational and maintenance activities for the planning period. However, with the assumption of assets and their increased costs over time then there may be impacts to the service itself. Without some adjustment to available funds or other lifecycle management decisions there will be insufficient budget to address all planned lifecycle activities.

Hamilton currently has insufficient budget to address the large backlog of renewal work projected by the plan over the 10 year horizon. When deferring of renewals occurs Hamilton runs the risk of higher cost reactive maintenance, service interruptions, decreased satisfaction, harm to its reputation along with other risk costs such as legal fees. Deferring renewals is not the optimal

recommendation and Hamilton would benefit from seeking out long term financing strategies to enable a more rapid renewal plan.

Without sufficient funding the City has little option but to defer these necessary lifecycle activities. Deferring important lifecycle activities is never recommended. The City will benefit from allocating sufficient resources to developing its long-term financial plan to ensure that over time the City can fully fund the necessary lifecycle activities. Funding these activities helps to ensure the assets are compliant, safe and effectively deliver the service the customers need and desire.

Renewing at a greater rate and increasing major maintenance projects would allow Hamilton to mitigate ever decreasing road conditions proactively. With over 6,400 km's of roads to manage it is imperative that Hamilton optimize its renewal and major maintenance planning so that over time, high cost reactive maintenance will be avoided or deferred to a later date.

The lack of funding allocated for the backlog of renewals and the necessary lifecycle activities creates an additional issue which is intergenerational equity. Each year the City defers necessary lifecycle activities it pushes the ever-increasing financial burden on to future generations. It is imperative the City begin addressing the lack of consistent and necessary funding to ensure that intergenerational equity will be achieved. Over time, allocating sufficient funding on a consistent basis ensures that future generations will be able to enjoy the same standards being enjoyed today.

Over time the City will continue to improve its lifecycle data, and this will allow for informed choices as how best to mitigate those impacts and how to address the funding gap itself. This gap in funding future plans will be refined over the next 3 years and improve the confidence and accuracy of the forecasts

## 2.3 MANDATORY O.REG. 588/17 LEVELS OF SERVICE

As previously mentioned, the City is developing this AM Plan in accordance with O.Reg. 588/17 requirements. Table 4 in O.Reg. 588/17 identifies specific metrics that must be reported in the AM Plan for road assets for the purposes of comparison amongst municipalities. These metrics are required to be reported, and so they have been separated from the municipally defined levels of service described in Section 2.4. These metrics are divided into community and technical levels of service.

### 2.3.1 O.Reg. 588/17 Community Levels of Service

The community levels of service that the City is required to report on in order to meet the provincial level of service requirement are reported below:

#### **Scope**

Description, which may include maps, of the road network in the municipality and its level of connectivity.

Different areas of the City have different levels of connectivity. The City is made up of six (6) communities: Hamilton, Stoney Creek, Dundas, Glanbrook, Ancaster, Flamborough. All communities have major routes connecting these communities from east to west and north to south.

#### **EAST AND WEST**

In the lower City, Main Street/Queenston Road and King Street are one way streets which become two lanes at various points and are 2 to 5 lanes wide and traverse the entire lower City providing the major connectivity route from east to west for vehicular traffic connecting Dundas to Stoney Creek. In Stoney Creek, Main Street East connects to Queenston Road at Strathearne Avenue, and in Dundas, Main Street West branches out to Osler Drive. In the west end of the City, these connect the City to the 403 East Bound and West Bound, and in the east end of the City, these connect to the Red Hill Valley Parkway allowing access to the Queen Elizabeth Way (QEW). This is the route that the future Light-Rail Transit (LRT) will be following, which will be elaborated on when Transit is added to this AM Plan. The 403 East and West connect to Hwy 6 North and South which connect the other communities to Flamborough and Glanbrook.

In addition, the Cannon Street cycle track provides the east to west urban bicycle connectivity in the lower City from Britannia Avenue to York Boulevard to Plains Road West.

In the upper City, the Lincoln M. Alexander Parkway (The Linc) provides the major east to west connection connecting upper Stoney Creek to Ancaster. The westbound Linc connects the City to the 403 East and 403 West, and the eastbound route eventually becomes the Red Hill Valley Pkwy which connects the north and south at the east end of the City also providing access to the QEW. The 403 East and West connect to Hwy 6 which connects the other communities to Flamborough and Glanbrook.

## NORTH AND SOUTH

In terms of north and south connections, the City has a unique connectivity issue in the form of the Niagara escarpment which creates a major elevation change separating Hamilton into the lower City and the upper City (sometimes referred to as the Mountain). There are eighteen (18) accesses including major ones such as Claremont, Sherman, Kenilworth, Jolly Cut, Queen Street, and Wilson Street that allow the lower City access to the upper City. Closures associated with these accesses can create major connectivity issues City wide. Unfortunately, since the escarpment itself requires maintenance activities to reduce or treat erosion of the escarpment face, which may create road closure situations, this creates a unique connectivity problem requiring planning and sometimes affecting the level of service. The Niagara escarpment is considered a natural asset, which falls under the non-core asset umbrella, and will be addressed in future plans.

The Red Hill Valley Parkway also provides a north to south connection on the east end of the City connecting upper Stoney Creek to lower Stoney Creek.

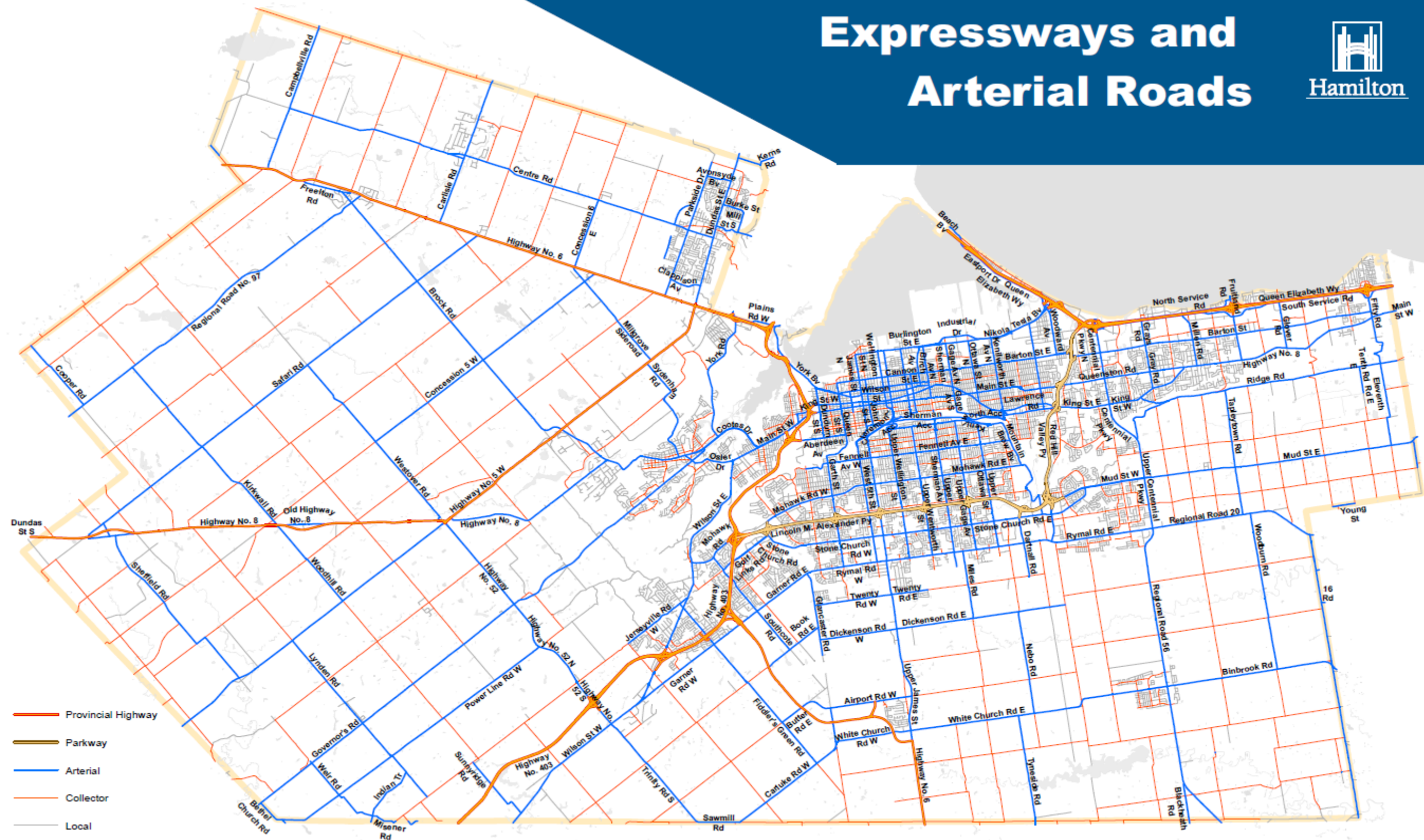
In addition, the Bay Street cycle track provides the north to south urban bicycle connectivity in the lower City, and the new Keddy Access Trail along the Claremont Access provides the major urban bike route connectivity from upper City to the lower City.

Figure 15 shows the Hamilton road network colour coded by functional class.



Figure 15: Expressways and Arterial Roads

# Expressways and Arterial Roads



- Provincial Highway
- Parkway
- Arterial
- Collector
- Local



## Quality

### 1. Description or images that illustrate the different levels of road class pavement condition.

Table 17 shows photos taken from the last inspection of each road functional class for each OCI condition range. It is evident from this table that different functional road classes may output different OCI scores even when the pavement visually appears to be in different condition. For instance, an expressway segment may output a similar OCI value to an Urban Local road segment even if the expressway visually appears to have less surface distresses. This is because vehicles travel faster over the expressway which emphasizes the Roughness Index described in Section 2.1.3.2. In addition, it is evident that there are no photos of the expressway functional class in Very Poor condition and this is because the City does not allow these segments to reach Very Poor condition because they are considered a critical asset, and they are kept in average Good condition.

### Table 17: OCI Ranges and Condition Descriptions

Condition Category	OCI Range	Condition Description	Functional Class							
			Expressway	Urban Arterial Major	Urban Arterial Minor	Urban Collector	Urban Local	Rural Arterial	Rural Collector	Rural Local
Very Good	86 - 100	The road is well maintained, in good condition, new or recently rehabilitated.								
		OCI = 100	OCI = 91	OCI = 93	OCI = 88	OCI = 91	OCI = 88	OCI = 91	OCI = 87	
Candidate for localized preventive maintenance										
Good	71 - 85	The road is adequate. It is acceptable and generally within the mid-stage of its expected service life.								
		OCI = 78	OCI = 76	OCI = 81	OCI = 77	OCI = 76	OCI = 81	OCI = 83	OCI = 77	
Candidate for generalized preventative maintenance										
Fair	56 - 70	The road requires attention. It shows signs of deterioration and some elements exhibit deficiencies.								
		OCI = 67	OCI = 65	OCI = 64	OCI = 63	OCI = 62	OCI = 66	OCI = 65	OCI = 63	
Candidate for minor rehabilitation										
Poor	41 - 55	There is an increasing potential for the road condition to affect the service it provides. The road is approaching the end of its service life, the condition is below the standard and a large portion of the road surface exhibits significant deterioration.								
		OCI = 54	OCI = 49	OCI = 49	OCI = 50	OCI = 45	OCI = 51	OCI = 48	OCI = 48	
Candidate for major rehabilitation										
Very Poor	0 - 40	The road is near or beyond its expected service life and shows widespread signs of advanced deterioration.	N/A							
		OCI = N/A	OCI = 36	OCI = 35	OCI = 31	OCI = 23	OCI = 38	OCI = 36	OCI = 30	
Candidate for reconstruction										

### 2.3.2 O.Reg. 588/17 Technical Levels of Service

In addition, there are technical levels of service that the City is required to report on in order to meet the provincial level of service requirement. These quantitative metrics are reported below in Table 18. A map of the road network by OCI is shown in Figure 3 located in Section 2.1.3.3.

Table 18: Technical Levels of Service		
SERVICE ATTRIBUTE	TECHNICAL LEVELS OF SERVICE	MEASURE
Scope	Number of lane-kilometres of each of arterial roads, collector roads and local roads as a proportion of square kilometres of land area of the municipality.	Expressway: 0.1 Arterial: 1.4 Collector: 1.8 Local: 2.4
Quality	1. For paved roads in the municipality, the average pavement condition index value.	OCI: 63.78 (Fair)
	2. For unpaved roads in the municipality, the average surface condition (e.g. excellent, good, fair or poor).	OCI: 47.46 (Poor)

## 2.4 MUNICIPALLY DEFINED LEVELS OF SERVICE

Levels of service are measures for what the City provides to its customers, residents, and visitors. Service levels are best described as the link between providing the outcomes the community desires, and the way that the City provides those services. Service levels defined in three ways, customer values, customer levels of service and technical levels of service which are outlined in this section. An explanation for how these were developed is provided in Section 7.5 of the AMP Overview.

### 2.4.1 Customer Values

Customer values are what the customer can expect from their tax dollar in “customer speak” which outline what is important to the customer, whether they see value in the service, and the expected trend based on the 10-year budget. These values are used to develop the level of service statements.

To develop these customer values, as stated in the AMP Overview, a Customer Engagement Survey was released in January 2022 on the Engage Hamilton platform. The survey received 279 submissions and contained 24 questions related to road asset service delivery. The survey results can be found in Appendix “A” in the AMP Overview. While these surveys were used to establish customer values and customer performance measures, it’s important to note that the number of survey respondents only represents a small portion of the population. The future intent is to release this survey on a regular basis to measure the trends in customer satisfaction and ensure that the City is providing the agreed level of service as well as to improve the marketing strategy to receive more responses. This has been noted in Table 29 in the continuous improvement section.

**Table 19: Customer Values**

SERVICE OBJECTIVE:			
CUSTOMER VALUES	CUSTOMER SATISFACTION MEASURE	CURRENT FEEDBACK	EXPECTED TREND BASED ON PLANNED BUDGET (10-YEAR HORIZON)
Road, sidewalk, and bicycle lanes should be kept in good condition.	Annual Customer Engagement Survey	Survey respondents feel the roads are in Poor to Very Poor condition and sidewalks and bicycle lanes are in Fair condition.	Slight decrease

**Table 19: Customer Values****SERVICE OBJECTIVE:**

<b>CUSTOMER VALUES</b>	<b>CUSTOMER SATISFACTION MEASURE</b>	<b>CURRENT FEEDBACK</b>	<b>EXPECTED TREND BASED ON PLANNED BUDGET (10-YEAR HORIZON)</b>
Any road deficiencies should be repaired quickly.	Annual Customer Engagement Survey	Many survey respondents felt potholes should be repaired more quickly.	Maintain
Roads and sidewalks should be cleared quickly after a snowfall.	Annual Customer Engagement Survey	Many survey respondents felt roads were cleared in a reasonable amount of time after a snow event.	Maintain
Roads should feel safe to travel on.	Annual Customer Engagement Survey	Most survey respondents felt safe using the roads in a motor vehicle but did not feel safe cycling in urban areas.	Maintain
Good connectivity should be maintained.	Annual Customer Engagement Survey	Many survey respondents are affected during an escarpment access closure (36%). The City should continue proactively completing preventative maintenance on the escarpment face.	Slight decrease

### 2.4.2 Customer Levels of Service

Ultimately customer performance measures are the measures that the City will use to assess whether it is delivering the level of service the customers desire. Customer level of service measurements relate to how the customer feels about the City's road linear assets in terms of their quality, reliability, accessibility, responsiveness, sustainability and over course, their cost. The City will continue to measure these customer levels of service to ensure a clear understanding on how the customers feel about the services and the value for their tax dollars.

The Customer Levels of Service are considered in terms of:

<b>Condition</b>	How good is the service? What is the condition or quality of the service?
<b>Function</b>	Is it suitable for its intended purpose? Is it the right service?
<b>Capacity/Use</b>	Is the service over or under used? Do we need more or less of these assets?

In Table 20 under each of the service measures types (Condition, Function, Capacity/Use) there is a summary of the performance measure being used, the current performance, and the expected performance based on the current budget allocation.



Table 20: Customer Levels of Service					
TYPE OF MEASURE	LEVEL OF SERVICE STATEMENT	SOURCE	PERFORMANCE MEASURE	CURRENT PERFORMANCE	EXPECTED TREND BASED ON PLANNED BUDGET
Condition	Ensure transportation network assets are kept in safe and acceptable repair, and issues are resolved in a timely manner.	Annual Customer Engagement Survey	53.9% of survey respondents rate road surface condition as Poor or Very Poor.	Unsatisfied	Maintain
			62.6% of survey respondents rate the surface condition of sidewalks as Fair.	Unsatisfied	Maintain
			53.1% of survey respondents rate the surface condition of bicycle lanes as Fair.	Unsatisfied	Maintain
			78.5% of survey respondents feel safe using the roads in a motorized vehicle	Fairly Satisfied	Maintain
			58.1% of survey respondents felt unsafe cycling on urban roads	Unsatisfied	Maintain
			78.8% of survey respondents felt safe using sidewalks or multi-use trails	Fairly Satisfied	Maintain
			56.6% of survey respondents thought potholes were not fixed in a reasonable amount of time	Unsatisfied	Maintain
		Confidence levels		Medium	
		Road Inspection Report	Average condition of expressway	Good	Maintain
			Average overall road network condition	Fair	Slight Decrease
		Confidence levels		Medium	
		Annual Sidewalk Inspection	Average sidewalk condition	Good	Maintain
		Confidence levels		Medium	
Function	Ensure good traffic flow and connectivity are maintained.	Annual Customer Engagement Survey	70.7% of survey respondents felt traffic congestion was acceptable or neutral in the City	Satisfied	Slight Decrease
			79.2% of survey respondents felt there is ample notice for road work or were neutral	Satisfied	Maintain
			57.4% of survey respondents thought roads were plowed in a reasonable amount of time after a significant snow event	Satisfied	Maintain
		Confidence levels		Medium	
Capacity	Ensure transportation network is providing and encouraging multi-modal transportation	Annual Customer Engagement Survey	94.6% of survey respondents drive in a motorized vehicle at least once a week	Very Frequently	Unknown
			8.1% of survey respondents cycle through rural areas at least once a week	Infrequently	Unknown
			20.2% of survey respondents cycle through urban areas at least once a week	Somewhat Infrequently	Unknown
			80.6% of survey respondents walk using sidewalks or multi-use trails at least once a week	Frequently	Unknown
		Confidence levels		Medium	

### 2.4.1 Technical Levels of Service

Technical levels of service are operational or technical measures of performance, which measure how the City plans to achieve the desired customer outcomes and demonstrate effective performance, compliance and management. The metrics should demonstrate how the City delivers its services in alignment with its customer values; and should be viewed as possible levers to impact and influence the Customer Levels of Service. The City will measure specific lifecycle activities to demonstrate how the City is performing on delivering the desired level of service as well as to influence how customer perceive the services they receive from the assets.

Technical service measures are linked to the activities and annual budgets covering Acquisition, Operation, Maintenance, and Renewal. Asset owners and managers create, implement and control technical service levels to influence the service outcomes.<sup>3</sup>

Table 21 shows the activities expected to be provided under the current 10 year Planned Budget allocation and the Forecast activity requirements being recommended in this AM Plan.

Table 21: Technical Levels of Service					
LIFECYCLE ACTIVITY	LEVEL OF SERVICE STATEMENT	ACTIVITY MEASURE	CURRENT PERFORMANCE*	TARGET**	RECOMMENDED PERFORMANCE ***
Operation	Ensure transportation network assets are kept in safe and acceptable repair, and issues are resolved in a timely manner.	% road patrol compliance to MMS standards	95.05%	100%	100%
		% of Monthly Street Light Inspections Completed to Council Approved Standards	100%	100%	100%
		% of sidewalk inspections completed annually	100%	100%	100%
		# Signal Inspections Completed to MMS Standards	672	550	100%
		# of Annual Signal Conflict Monitor Inspections Completed to MMS Standards	399	250	100%
		% of sign inspections completed on time to MMS Standards	85.42%	100%	100%

<sup>3</sup> IPWEA, 2015, IIMM, p 2|28.



**Table 21: Technical Levels of Service**

LIFECYCLE ACTIVITY	LEVEL OF SERVICE STATEMENT	ACTIVITY MEASURE	CURRENT PERFORMANCE*	TARGET**	RECOMMENDED PERFORMANCE ***
		# 2021 on-road fatal injury traffic collisions	16	0	0
		Budget	\$72,263,296		\$73,497,640
Maintenance*	Ensure transportation network assets are kept in safe and acceptable repair, and issues are resolved in a timely manner.	Overall Road OCI	63.78	65	65
		% potholes repaired to MMS standards	95.92%	100%	100%
		% of pavement surface cracks repaired to MMS standards	100%	100%	100%
		% of sidewalks repaired to MMS standards	100%	100%	100%
		% of shoulder drop offs repaired to MMS standards	100%	100%	100%
		% of surface discontinuities repaired to MMS standards	95.83%	100%	100%
		% Signal Deficiencies Addressed to MMS Standards	98.36%	100%	100%
		% signs repaired on time to MMS Standards	74.96%	100%	100%
Budget			\$84,807,304		\$87,275,976
<div>Note: * Current activities related to Planned Budget.</div> <div>** Current internal target</div> <div>*** Expected performance related to forecast lifecycle costs.</div>					

It is important to monitor the service levels regularly as circumstances can and do change. Current performance is based on existing resource provision and work efficiencies. It is acknowledged changing circumstances such as technology and customer priorities will change over time.

At this time, the technical levels of service focus on operations and maintenance lifecycle activities and are typically measuring how the City is performing in accordance with the MMS. It is evident that the City is typically meeting these standards with a few exceptions. However, customer preferences and expectations do not always match minimum legislated requirements, which is discussed in Section 2.4.2.

A future continuous improvement item is to add additional level of service metrics which measure technical levels of service at other lifecycle stages (i.e. acquisition, renewal, disposal), as well as ensure the performance measurements are in line with customer values. In addition, as the City's asset management maturity increases, and with the implementation of the Enterprise Asset Management (EAM) project mentioned in the AMP Overview, the City will also have more capacity to measure additional metrics.

In addition, the Alleyway Management Strategy adopted in November 2019 explains that the City currently delivers a low level of service (LOS) for these assets which involves not including alleyways in capital renewals and only completing operational activities on a reactive basis. The Strategy also identified medium and high LOS scenarios which have broken down the lifecycle management strategies by a defined hierarchy class based on usage. The City has continued to deliver alleyways on a low LOS scenario, but should investigate improving the LOS for the A and B hierarchy classes defined in the Strategy as well as incorporate technical levels of service for this asset if it is adopted. This has been identified as a continuous improvement item in Table 29.

## **2.4.2 Level of Service Summary**

At this time, the City's technical metrics for the road linear service area is based on the MMS. It is evident per Table 21 that the City is typically meeting these standards with a few exceptions. However, customer preferences and expectations do not always match minimum legislated requirements, which is discussed below.

### **CONDITION**

Based on Table 20 above, survey respondents were unsatisfied with the condition of the road network, even though at this time the City is currently maintaining the road network at a Fair condition per the current level of service, and is only one point (64 out of 65) away from achieving the technical target. This shows there is currently a mismatch between the City and the customer as to the level of service that is expected with respect to road condition. Although, it is important to note that as discussed in Section 2.1.3.2, the City is revising the OCI model, and these condition values may change.

Furthermore, per Figure 3, many sections on the main arterial roads on Main and King St which act as the main connection between the lower City from west to east and east to west are shown to be in poor to very poor condition. The City typically maintains expressways at an average Good condition because they are major transportation routes, and so the City should investigate identifying these major arterial roads as critical assets and increasing the minimum average condition for these roads.

In addition, it was shown that many survey respondents have concerns with the number of potholes they experience while driving on the road network and think they should be repaired faster. Although the City repaired approximately 96% of potholes per the MMS size and depth within the required timeframe based on the functional class, it appears that customers may expect a higher level of service than the minimum requirement.

Therefore, it is imperative that the City investigate improving the level of service with respect to road condition and maintenance, and provide customers with the necessary information on the additional cost and resources required to improve the level of service, and whether they are interested in paying more for this higher level of service.

## **FUNCTION**

Based on Table 20, most survey respondents felt that roads were cleared in a reasonable amount of time after a snowfall. However, survey respondents who felt unsafe using sidewalks or multi-use trails with or without a mobility device cited an operational issue as the reason why they felt unsafe. Although the City has recently contracted out a service to clear sidewalks downtown, at this time, most sidewalks are not cleared by the City and are cleared by property owners.

Therefore, expectations and the monetary amount required to increase this level of service must be communicated clearly to the public, and technical metrics associated with snow clearing should be added to the balanced scorecard.

## **CAPACITY**

Based on Table 20, many survey respondents felt unsafe cycling on urban roads and the most common reason was infrastructure design. Since the City is working towards improving the active transportation network, and survey respondents feel unsafe due to infrastructure design, the usage of bicycle lanes likely could be increased if more safety features were added.

The City should also investigate providing separation in areas where it does not exist, and increasing cycling route connectivity, and communicating the monetary amount required to increase this level of service. In addition, technical metrics associated with bicycle lanes should be added to the balanced scorecard to ensure the City levels of service are matching customer values.

## **2.5 FUTURE DEMAND**

The ability for the City to be able to predict future demand for services enables the City to plan ahead and identify the best way of meeting the current demand while being responsive to inevitable changes in demand. Demand will inevitably change over time and will impact the needs and desires of the community in terms of the quantity of services (assumption of assets due to development growth) and types of service required (alternative pavement options or traffic calming devices)

Demand is defined as the desire customers have for assets or services and that they are willing to pay for. These desires are for either new assets/services or current assets.

Since demand is not yet an extensive requirement in O.Reg. 588/17 for the July 1<sup>st</sup>, 2022 deadline, this section is not as robust as some other sections of the report, but is an obligation for the report by July 1<sup>st</sup>, 2025, and will be expanded on in future iterations of the report.

### **2.5.1 Demand Drivers**

For the road linear service area, the key drivers are population change, climate change, and customer preferences and expectations. A future continuous improvement item is to identify additional demand drivers.

In addition, the City is moving towards a “Complete Streets” model, and is currently developing a Complete, Livable, Better (CLB) Streets Design Manual, which will likely affect future demand. The intent is to build streets that are safer for all road users including pedestrians, cyclists, transit users, drivers, and people of all ages and abilities.

### **2.5.2 Demand Forecasts**

The high level present position and projections for demand drivers that may impact future service delivery and use of assets have been identified and documented in Table 22. At this time, specific projections have not been calculated and will be updated in the 2025 AM Plan per the timelines stated in the AMP Overview. In addition, growth projections have been shown in the AMP Overview.

### **2.5.3 Demand Impact and Demand Management Plan**

The impact of demand drivers that may affect future service delivery and use of assets are shown in Table 22.

Demand for new services will be managed through a combination of managing existing assets, upgrading of existing assets and providing new assets to meet demand and demand management. Demand management practices can include non-asset solutions, insuring against risks, and managing failures.

Opportunities identified to date for demand management are shown in Table 22. Climate change adaptation is included in Table 23. Further opportunities will be developed in future revisions of this AM Plan, as identified in Table 29 in the continuous improvement section.

<b>Table 22: Demand Management Plan</b>				
<b>DEMAND DRIVER</b>	<b>CURRENT POSITION</b>	<b>PROJECTION</b>	<b>IMPACT ON SERVICES</b>	<b>DEMAND MANAGEMENT PLAN</b>
<b>Customer Preferences and Expectations</b>	The City is responsible for sidewalks along transit routes and city owned property.	The level of service may increase in the future.	Increased costs to deliver service. May require more staffing.	Service may be contracted out, property taxes would reflect new levels of service.
<b>Regulations</b>	Status quo soil management regulations.	Soil management regulation changes Jan 2022	Increased costs, Increased oversight, Possible fines	Staff training; Implement tracking tool; Hire new staff to track soil; Repurpose soil

#### **2.5.4 Asset Programs to Meet Demand**

The new assets required to meet demand may be acquired, donated or constructed. At this time there approximately 100 km of road planned over the 10-year planning horizon. Acquiring new assets would commit the City to ongoing operations, maintenance and renewal costs for the period that the service provided from the assets is required.

#### **2.5.5 Climate Change Adaptation**

The impacts of climate change may have a significant impact on the assets we manage and the services they provide. In the context of the Asset Management Planning process climate change can be considered as both a future demand and a risk.

Climate change impacts on assets will vary depending on the location and the type of services provided, as will the way in which those impacts are responded to and managed.<sup>4</sup>

As a minimum the City must consider how to manage our existing assets given potential climate change impacts for our region.

<sup>4</sup> IPWEA Practice Note 12.1 Climate Change Impacts on the Useful Life of Infrastructure

Risk and opportunities identified to date are shown in Table 23. This is a continuous process and will be updated in the 2025 AM Plan per the timelines outlined in the AMP Overview.

Table 23: Managing the Impact of Climate Change on Assets and Services			
CLIMATE CHANGE DESCRIPTION	PROJECTED CHANGE	POTENTIAL IMPACT ON ASSETS AND SERVICES	MANAGEMENT
GHG Emissions	Increased GHG emissions due to increased demand for transportation.	Increased GHG emissions contribute to climate change.	Investigate opportunities to change the modal split; Invest in sustainable transportation so that the increase in transportation demand will not be predominately single use occupancy vehicles.
Storm Events	Increased frequency of large storm events which may overwhelm the stormwater system.	Delays in transportation network may occur if road asset is flooded in large storm event.	Prioritize replacements; Planning for sufficient funds to implement plans; Model stormwater network to ensure capacity; Investigate problem areas.

Additionally, the way in which the City constructs new assets should recognize that there is opportunity to build in resilience to climate change impacts. Building resilience can have the following benefits:

- Assets will withstand the impacts of climate change;
- Services can be sustained; and
- Assets that can endure may potentially lower the lifecycle cost and reduce their carbon footprint

Table 24 summarizes some asset climate change resilience projects the City is currently pursuing.

<b>Table 24: Building Asset Resilience to Climate Change</b>			
<b>PROJECT</b>	<b>PROJECT DESCRIPTION</b>	<b>CLIMATE CHANGE IMPACT</b>	<b>BUILD RESILIENCE IN NEW WORKS</b>
<b>LAMP Project</b>	LED street lighting retrofit, 38,874 street lights converted to LED	Older light bulbs lead to wasted energy which increases GHG emissions.	To increase the number of new and existing high-performance state-of-the-art assets that improve energy efficiency and adapt to a changing climate
<b>Complete Liveable Better Streets Manual</b>	Following the approval of the City-Wide Transportation Master Plan (2017) prepare the Complete Liveable Better Streets Manual for designing and construction of future roadways in the City.	Continued emphasis on single occupancy vehicles will lead to an increase in GHG emissions.	To change the modal split and investigate strategies so that more trips are taken by active and sustainable transportation than single use occupancy vehicles
<b>Roadway Redesign</b>	Through various construction projects - existing roadways are designed to prioritize multi-modal transportation such as transit, cycling and walking.		
<b>Vision Zero</b>	Vision Zero encourages active modes of transportation by addressing road safety for vulnerable road users of all ages and abilities – reducing Hamilton’s contribution to climate change and encouraging a healthy lifestyle.		
<b>Bicycle Boulevard (Neighbourhood Greenways) Program</b>	To upgrade existing bicycle infrastructure with improved protection measures for cycle tracks and at intersections at strategic locations.		
<b>Hatt Street Bikeway</b>	Implementation of bike lanes on Hatt Street from John Street to Baldwin Street		

**Table 24: Building Asset Resilience to Climate Change**

PROJECT	PROJECT DESCRIPTION	CLIMATE CHANGE IMPACT	BUILD RESILIENCE IN NEW WORKS
<b>Frid Street Extension - Chatham to Longwood</b>	New 3 lane roadway with bike lanes. 2019 DC Background Study Item -124 - 95% Growth		
<b>On Street Bike Facilities</b>	To create and improve cycling infrastructure through the implementation and maintenance of on and off road paths, lanes, signed routes and cycling infrastructure.		
<b>Hunter Street Cycle Track</b>	Install planned bicycle lanes with barrier curb (MacNab to Catharine), related signal works, and resurfacing (James to Catharine).		
<b>Bike Lane Maintenance</b>	Maintenance of bike lanes with in the City to (total of 206.5km of bikes lanes) to encourage the use of non vehicular transportation which reduces GHG emission		
<b>Continued emphasis on single occupancy vehicles will lead to an increase in GHG emissions.</b>	To change the modal split and investigate strategies so that more trips are taken by active and sustainable transportation than single use occupancy vehicles		

The impact of climate change on assets is a new and complex discussion and further opportunities will be developed in future revisions of this AM Plan.



## 2.6 RISK MANAGEMENT

The purpose of infrastructure risk management is to document the findings and recommendations resulting from the periodic identification, assessment and treatment of risks associated with providing services from infrastructure, using the fundamentals of International Standard ISO 31000:2018 Risk management – Principles and guidelines.

Risk Management is defined in ISO 31000:2018 as: ‘coordinated activities to direct and control with regard to risk’<sup>5</sup>.

The City is developing and implementing a formalized risk assessment process to identify risks associated with service delivery and to implement proactive strategies to mitigate risk to tolerable levels. The risk assessment process identifies credible risks associated with service delivery and will identify risks that will result in loss or reduction in service, personal injury, environmental impacts, a ‘financial shock’, reputational impacts, or other consequences.

The risk assessment process identifies credible risks, the likelihood of those risks occurring, and the consequences should the event occur. The City utilizes two risk assessment methods to determine risk along with subject matter expert opinion to inform the prioritization. Hamilton is further developing its risk assessment maturity with the inclusion of a risk rating, evaluation of the risks and development of a risk treatment plan for those risks that are deemed to be non-acceptable in the next iteration of the plan.

### 2.6.1 Critical Assets

Critical assets are defined as those which have a high consequence of failure causing significant loss or reduction of service. Critical assets have been identified and along with their typical failure mode, and the impact on service delivery, are summarized in Table 25. Failure modes may include physical failure, collapse or essential service interruption.

Table 25: Critical Assets		
CRITICAL ASSET(S)	FAILURE MODE	IMPACT
<b>Expressway/Major Arterial Roads</b>	Physical Failure, Essential Service Interruption	Injury Service Interruption Financial Reputational
<b>Signalized Intersections</b>	Essential Service Interruption	Service Interruption Financial Injury

<sup>5</sup> ISO 31000:2009, p 2

By identifying critical assets and failure modes an organization can ensure that investigative activities, condition inspection programs, maintenance and capital expenditure plans are targeted at critical assets.

### **2.6.2 Risk Assessment**

The risk assessment process identifies credible risks, the likelihood of the risk event occurring, the consequences should the event occur, development of a risk rating, evaluation of the risk and development of a risk treatment plan for non-acceptable risks.

An assessment of risks associated with service delivery will identify risks that will result in loss or reduction in service, personal injury, environmental impacts, a 'financial shock', reputational impacts, or other consequences.

Critical risks are those assessed with 'Very High' (requiring immediate corrective action) and 'High' (requiring corrective action) risk ratings identified in the Infrastructure Risk Management Plan. The residual risk and treatment costs of implementing the selected treatment plan is shown in Table 6.2. It is essential that these critical risks and costs are reported to management. Additional risks will be developed in future iterations of the plan and is identified in Table 29 in the Continuous Improvement Section the plan.

**Table 26: Risks And Treatment Plans**

**Note \* The Residual Risk Is The Risk Remaining After The Selected Risk Treatment Plan Is Implemented.**

<b>SERVICE OR ASSET AT RISK</b>	<b>WHAT CAN HAPPEN</b>	<b>RISK RATING</b>	<b>RISK TREATMENT PLAN</b>	<b>RESIDUAL RISK *</b>	<b>TREATMENT COSTS</b>
<b>Road Pavement Line Markings</b>	Faded, not repainted	High	Regular line marking inspections. Hire contractor for line marking services.	Low	\$100,000
<b>Solar Powered PXOs</b>	Batteries can drain out of charge, beacons do not light up due to undersized solar panel.	Very High	Install large solar panels & batteries or hard-wire to electrical grid power source.	Medium / Low	\$4,500/Unit
<b>Regulatory / Warning Signs</b>	Sign can go missing and left unreplaced	High	Continue road patrol. Create location based asset registry. Report monitored daily	Low	\$50,000

### **2.6.3 Infrastructure Resilience Approach**

The resilience of our critical infrastructure is vital to the ongoing provision of services to customers. To adapt to changing conditions the City needs to understand its capacity to 'withstand a given level of stress or demand', and to respond to possible disruptions to ensure continuity of service. An example would be how the transportation network operates during times of peak usage (3 busiest days of the year). We do not currently measure our resilience in service delivery and this will be included in the next iteration of the AM Plan.

Resilience covers the capacity of the City to withstand any service disruptions, act appropriately and effectively in a crisis, absorb shocks and disturbances as well as adapting to ever changing conditions. Resilience is built on aspects such as response and recovery planning, financial capacity, climate change risk, assessment and crisis leadership.

#### **2.6.4 Service and Risk Trade-Offs**

The decisions made in AM Plans are based on the objective to achieve the optimum benefits from the available resources. At this time, the City does not have sufficient data to present risks and tradeoffs. This information will be presented in the 2025 AM Plans regarding proposed levels of service per the timelines outlined in the AMP Overview.

## 2.7 FINANCIAL SUMMARY

This section contains the financial requirements resulting from the information presented in the previous sections of this AM Plan. Effective asset and financial management will enable the City to ensure its Transportation network provides the appropriate level of service for the City to achieve its goals and objectives. Reporting to stakeholders on service and financial performance ensures the City is transparently fulfilling its stewardship accountabilities.

Long-Term financial planning (LTFP) is critical for the City to ensure the networks lifecycle activities such as renewals, operations, maintenance, and acquisitions can happen at the optimal time. The City is under increasing pressure to meet the wants and needs of its customer while keeping costs at an affordable level and maintaining its financial sustainability.

Without funding asset activities properly for its Transportation network; the City will have difficult choices to make in the future which will include options such as higher costs reactive maintenance and operational costs, reduction of service and potential reputational damage.

Aligning the LTFP with the AM Plan is critical to ensure the all of the networks needs will be met while the City is finalizing a clear financial strategy with measurable financial targets. The financial projections will be improved as the discussion on desired levels of service and asset performance matures.

### 2.7.1 Sustainability of Service Delivery

There are two key indicators of sustainable service delivery that are considered within the AM Plan for this service area. The two indicators are the:

- asset renewal funding ratio (proposed renewal budget for the next 10 years / forecast renewal costs for next 10 years); and,
- medium term forecast costs/proposed budget (over 10 years of the planning period).

#### ASSET RENEWAL FUNDING RATIO

Asset Renewal Funding Ratio<sup>6</sup>    **13.84%**

The Asset Renewal Funding Ratio is used to determine if the City is accommodating asset renewals in an **optimal** and **cost effective** manner from a timing perspective and relative to financial constraints, the risk the City is prepared to accept and targeted service levels it wishes to maintain. The target renewal funding ratio should be ideally between **90% - 110%** over the entire planning period. A low indicator result generally indicates that service levels are achievable however the expenditures are below this level because the City is reluctant to fund the necessary work or prefers to maintain low levels of debt.

Over the next ten (10) years the City expects to have **13.84%** of the funds required for the optimal renewal of assets. This is a significantly low number and should be addressed through this plan

<sup>6</sup> AIFMM, 2015, Version 1.0, Financial Sustainability Indicator 3, Sec 2.6, p 9.

in the next iteration. By only having sufficient funding to renew **13.84%** of the required assets in the appropriate timing it will inevitably require difficult trade off choices that could include:

- A significant reduction of the level of service and availability of assets;
- Increased complaints and reduced customer satisfaction;
- Substantially increased reactive maintenance and renewal costs; and,
- Damage to the City's reputation and risk of fines or legal costs.

The lack of renewal resources will be addressed in future AM Plan's while aligning the plan to the LTFP. This will allow staff to develop options and long-term strategies to address the renewal rate. The City will review its renewal allocations once the entire inventory has been confirmed and amalgamated.

The Asset Renewal Funding Ratio is an important indicator and illustrates that over the next 10 years we expect to have **13.84 %** of the funds required for the optimal renewal of assets.

## **MEDIUM TERM – 10 YEAR FINANCIAL PLANNING PERIOD**

This AM Plan identifies the forecast operations, maintenance and renewal costs required to provide an agreed level of service to the community over a 10 year period. This provides input into 10 year financial and funding plans aimed at providing the required services in a sustainable manner.

This forecast work can be compared to the proposed budget over the first 10 years of the planning period to identify any funding shortfall.

The forecast operations, maintenance and renewal costs over the 10 year planning period is **\$257,153,344** on average per year. Over time as improved information becomes available it is anticipated to see this number increase. In future AM Plans, staff will connect the operational and maintenance needs to the forecasts, and this will result in a significantly higher cost than is outlined here.

The proposed (budget) operations, maintenance and renewal funding is **\$170,496,096** on average per year giving a 10 year funding shortfall of **\$86,657,240** per year or **\$866,572,400** over the 10 year planning period. This indicates that **66.3%** of the forecast costs needed to provide the services documented in this AM Plan are accommodated in the proposed budget. Note, these calculations exclude acquired assets (if any).

Providing sustainable services from infrastructure requires the management of service levels, risks, forecast outlays and financing to achieve a financial indicator of approximately **1.0** for the first years of the AM Plan and ideally over the 10 year life of the Long-Term Financial Plan.

### **2.7.2 Forecast Costs (Outlays) For the Long-Term Financial Plan**

Table 27 shows the forecast costs (outlays) required for consideration in the 10 year long-term financial plan.

Providing services in a financially sustainable manner requires a balance between the forecast outlays required to deliver the agreed service levels with the planned budget allocations in the operational and capital budget. The City will begin developing its long-term financial plan (LTFP) to incorporate both the operational and capital budget information and help align the LTFP to the AM Plan which is critical for effective asset management planning.

A gap between the forecast outlays and the amounts allocated in the financial plan indicates further work is required on reviewing service levels in the AM Plan (including possibly revising the long-term financial plan).

The City will manage the 'gap' by continuing to develop this AM Plan to provide guidance on future service levels and resources required to provide these services in consultation with the community. Options to manage the gap include reduction and closure of low use assets, increased funding allocations, reduce the expected level of service, utilize debt based funding over the long term, adjustments to lifecycle activities, improved renewals and multiple other options or combinations of options.

These options will be explored in the next AM Plan and the City will provide analysis and options for Council to consider going forward.

<b>Table 27: Forecast Costs (Outlays) For the Long-Term Financial Plan</b> <b>Forecast Costs Are Shown In 2021 Dollar Values.</b>					
YEAR	ACQUISITION	OPERATION	MAINTENANCE	RENEWAL	DISPOSAL
2022	\$9,304,000	\$72,686,000	\$74,809,000	\$839,707,968	0
2023	\$8,775,000	\$71,777,288	\$57,922,292	\$ 21,080,000	0
2024	\$3,470,000	\$72,531,608	\$66,058,608	\$ 22,310,000	0
2025	\$2,870,000	\$72,478,296	\$77,972,296	\$ 29,391,000	0
2026	\$2,900,000	\$74,059,984	\$97,085,152	\$ 9,580,000	0
2027	\$2,870,000	\$74,342,424	\$97,367,592	\$ 9,580,000	0
2028	\$2,870,000	\$74,624,120	\$97,649,288	\$ 9,580,000	0
2029	\$2,870,000	\$74,905,808	\$97,930,976	\$ 9,580,000	0
2030	\$2,870,000	\$75,187,496	\$98,212,664	\$ 9,580,000	0
2031	\$2,870,000	\$75,469,192	\$98,494,360	\$ 9,580,000	0

### 2.7.3 Funding Strategy

The proposed funding for assets is outlined in the City's operational budget and 10 year capital budget.

These operational and capital budgets determines how funding will be provided, whereas the AM Plan typically communicates how and when this will be spent, along with the service and risk consequences. Future iterations of the AM plan will provide service delivery options and alternatives to optimize limited financial resources.

### 2.7.4 Valuation Forecasts

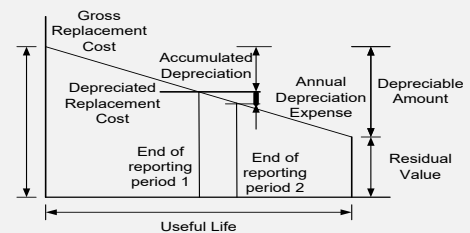
Asset values are forecast to increase as additional assets are added into service.

Additional assets will add to the operations and maintenance needs in the longer term. Additional assets will also require additional costs due to future renewals. Any additional assets will also add to future depreciation forecasts. Any disposals of assets would decrease the operations and maintenance needs in the longer term and removes the high costs renewal obligations. At this time, it is not possible to separate the disposal costs from the renewal or maintenance costs however this will be improved for the next iteration of the plan.

### 2.7.5 Asset Valuations

The best available estimate of the value of assets included in this AM Plan are shown below. The assets are valued at estimated replacement costs:

<b>Replacement Cost (Current/Gross)</b>	<b>\$5,135,000,000</b>
<b>Depreciable Amount</b>	<b>\$5,135,000,000</b>
<b>Depreciated Replacement Cost<sup>7</sup></b>	<b>\$3,211,000,000</b>
<b>Depreciation</b>	<b>\$ 130,980,000</b>



<sup>7</sup> Also reported as Written Down Value, Carrying or Net Book Value.



The current replacement cost is the most common valuation approach for specialized infrastructure assets. The methodology includes establishing a comprehensive asset registry, assessing replacement costs (based on market pricing for the modern equivalent assets) and useful lives, determining the appropriate depreciation method, testing for impairments, and determining remaining useful life.

As the City matures its asset data, it is highly likely that these valuations will fluctuate significantly over the next 3 years and they should increase over time based on improved market equivalent costs

### 2.7.6 Key Assumptions Made in Financial Forecasts

In compiling this AM Plan, it was necessary to make some assumptions. This section details the key assumptions made in the development of this AM plan and should provide readers with an understanding of the level of confidence in the data behind the financial forecasts.

Key assumptions made in this AM Plan are:

- Operational forecasts are based on current budget allocations and are the basis for the projections for the 10-year horizon and do not address other operational needs not yet identified;
- Maintenance forecasts are based on current budget allocations and do not identify asset needs at this time. It is solely based on planned activities;
- 1.47% p.a. has been added to maintenance forecasts to accommodate for donated assets assumed over the 10-year planning horizon; and,
- 1.42 % p.a has been added to operational forecasts to accommodate for donated assets assumed over the 10-year planning horizon.

### 2.7.7 Forecast Reliability and Confidence

The forecast costs, proposed budgets, and valuation projections in this AM Plan are based on the best available data. For effective asset and financial management, it is critical that the information is current and accurate. Data confidence is defined in the AMP Overview.

Table 28: Data Confidence Assessment for Data Used in Am Plan		
DATA	CONFIDENCE ASSESSMENT	COMMENT
Demand drivers	Low	Growth Demand Driver data is considered high confidence while other drivers require further investigation. All drivers require annual monitoring
Growth projections	Low	Population Data is of high confidence. Current growth projection will need to be vetted and improved.

**Table 28: Data Confidence Assessment for Data Used in Am Plan**

DATA	CONFIDENCE ASSESSMENT	COMMENT
<b>Acquisition forecast</b>	Medium	Currently based on 2019 DC study and SME opinion. Improvement to the model is required and identified in the continuous improvement section of the AM Plan
<b>Operation forecast</b>	Low	Currently budget based and requires future improvement to ensure allocation is accurate
<b>Maintenance forecast</b>	Low	Currently budget based and requires future improvement to ensure allocation is accurate
<b>Renewal forecast - Asset values</b>	Low	Valuation will need to be reviewed as they are mixture of historical costs and future based estimates of replacement costs.
<b>- Asset useful lives</b>	Low	Based on SME opinion. Continuous improvement required to ensure data is vetted and ensure it aligns with Hamilton's actual practices
<b>- Condition modelling</b>	Medium	Mixture of assessment methods. Requires standardization along with predictable timelines for assessments
<b>Disposal forecast</b>	Low	Current disposal information is rolled into renewal. Continuous improvements are required to ensure accurate data is available.

The estimated confidence level for and reliability of data used in this AM Plan is considered to be a **Low -Medium** confidence level.

## **2.8 PLAN IMPROVEMENT AND MONITORING**

### **2.8.1 Status of Asset Management Practices<sup>8</sup>**

#### **ACCOUNTING AND FINANCIAL DATA SOURCES**

This AM Plan utilizes accounting and financial data. The sources of the data are:

- 2022 Capital & Operating Budgets;
- 2021 Tender Documents (various);
- Asset Management Data Collection Templates;
- Audited Financial Statements and Government Reporting (FIR, TCA etc);
- Financial Exports from internal financial systems; and,
- Historical cost and estimates of budget allocation based on SME experience.

#### **ASSET MANAGEMENT DATA SOURCES**

This AM Plan also utilizes asset management data. The sources of the data are:

- Data extracts from various city applications and management software;
- Asset Management Data Collection Templates;
- Tender documents, subdivision agreements and projected growth forecasts as well as internal reports;
- Condition assessments;
- Subject matter Expert Opinion and Anecdotal Information; and,
- Reports from the mandatory biennial inspection, operational & maintenance activities internal reports.

### **2.8.2 Improvement Plan**

It is important that the City recognize areas of the AM Plan and planning processes that require future improvements to ensure both effective asset management and informed decision making. The tasks listed below are essential to improving the AM Plan and the City's ability to make evidence based and informed decisions. These improvements span from improved lifecycle activities, improved financial planning and to plans to physically improve the assets.

The Improvement plan table 29 below highlights proposed improvement items that will require further discussion and analysis to determine feasibility, resource requirements and alignment to current workplans. Future iterations of this AM Plan will provide updates on these improvement plans.

<sup>8</sup> ISO 55000 Refers to this as the Asset Management System

**Table 29: Improvement Plan**  
**\*p.a – per annum**

<b>TASK</b>	<b>TASK</b>	<b>RESPONSIBILITY</b>	<b>RESOURCES REQUIRED</b>	<b>TIMELINE</b>
<b>1.</b>	Review OCI Methodology and provide recommendations for best practice.	Chief Road Official, Consultant	<b>\$3,000</b> Internal staff time	<b>1 year</b> 2022
<b>2.</b>	Improve annual engagement survey process to optimize engagement and respondents.	CAM, TOM, Communications	<b>\$7,500</b> (Annual) <b>\$30,000</b> (Total) Internal staff time	<b>4 Years</b> 2022-2025
<b>3.</b>	Review current demand drivers and identify additional drivers to be utilized within the plan.	CAM, TOM, Economic Development, Environmental Services	<b>\$3,000</b> Internal staff time	<b>Annually</b>
<b>4.</b>	Standardize and develop risk management knowledge along with supporting documentation.	CAM, TOM, Continuous Improvement & Quality	<b>\$12,500</b> (Annual) <b>\$25,000</b> (Total)	<b>2 Years</b> 2022-2023
<b>5.</b>	Integrate condition data collection into routine inspections for various assets such as sidewalks, bicycle lanes, traffic signs, and traffic signals.	CAM, TOM	<b>\$10,000</b> (Annual) <b>\$20,000</b> (Total) Internal Staff Time	<b>2 Years</b> (2022-2023)
<b>6.</b>	Review and verify data from various systems such as Hansen and GIS before importing into EAM.	TOM, Engineering Services	<b>\$17,500</b> (Annual) <b>\$35,000</b> (Total) Internal Staff Time	<b>2 Years</b> (2022-2023)
<b>7.</b>	Standardize condition assessment outcomes and timed deliverables for future condition assessments.	TOM, CAM, Engineering Services	<b>\$6,000 p.a.</b> <b>\$18,000</b> (Total) Internal Staff Time	<b>3 Years</b> (2022-2024)
<b>8.</b>	Review and verify functional classes for roads.	Transportation Planning, CAM	<b>\$5,000 p.a.</b> <b>\$10,000 total</b> Internal Staff time	<b>2 Years</b> (2022-2023)

**Table 29: Improvement Plan****\*p.a – per annum**

<b>TASK</b>	<b>TASK</b>	<b>RESPONSIBILITY</b>	<b>RESOURCES REQUIRED</b>	<b>TIMELINE</b>
<b>9.</b>	Revisit level of service for assumed alleyways.	Chief Road Official, TOM, CAM	<b>\$5,000 p.a.</b> <b>\$10,000 total</b> Internal Staff time	<b>2 Years</b> (2022-2023)
<b>10.</b>	Complete guide rail condition assessment.	TOM, CAM	<b>\$150,000 p.a</b> <b>\$450,000 total</b> Internal Staff time, tender process, consultant	<b>3 Years</b> (2022-2024)
<b>11.</b>	Review Balanced Scorecard reporting and ensure data and assumptions are consistent with ministry and City reporting and develop additional technical metrics.	Chief Road Official, TOM, CAM	<b>\$5,000 p.a.</b> <b>\$25,000 total</b> Internal Staff time	<b>5 Years</b> (2022-2026)
<b>12.</b>	Develop a Long-Term Financial Plan to connect the budgeting process to the AM planning process.	CAM, TOM, Finance	<b>\$15,000 p.a</b> <b>\$60,000 Total</b> Internal Staff Time	<b>4 Years</b> (2022-2025)
<b>13.</b>	Improve asset replacement costs by vetting with current market prices instead of historical costs/estimates or internal models.	CAM, TOM, Finance	<b>\$10,000 p.a.</b>	<b>Annual</b>
<b>14.</b>	Review Capital planning process and categorize projects by lifecycle activities.	CAM, TOM, Finance, Engineering Services	<b>\$4,000 p.a.</b>	<b>Annual</b>
<b>15.</b>	Identify transportation assets in other divisions and incorporate into next AM Plan.	CAM, Chief Road Official, TOM	<b>\$10,000 p.a.</b> <b>\$30,000 Total</b> Internal Staff Time	<b>3 Years</b> (2022-2024)
<b>16.</b>	Improve process for collecting and inputting inventory data into databases.	Chief Road Official, TOM, Continuous Improvement,	<b>\$5,000 p.a.</b> <b>\$15,000 total</b> Internal Staff time	<b>3 Years</b> (2022-2023)

**Table 29: Improvement Plan**  
**\*p.a – per annum**

<b>TASK</b>	<b>TASK</b>	<b>RESPONSIBILITY</b>	<b>RESOURCES REQUIRED</b>	<b>TIMELINE</b>
		Engineering Services		
<b>17.</b>	Separate disposal costs and renewal activities	CAM, TOM, Finance, Engineering Services	<b>\$10,000 p.a.</b> <b>\$30,000 Total</b> Internal Staff Time	<b>3 Years</b> (2022-2024)
<b>18.</b>	Analyze operational budget to improve AM allocations for lifecycle activities.	CAM, TOM, Finance, Engineering Services	<b>\$10,000 p.a.</b> <b>\$40,000 Total</b> Internal Staff Time	<b>4 Years</b> (2022-2025)
<b>19.</b>	Analyze maintenance activities to identify future needs and recommended actions.	CAM, TOM, Finance, Engineering Services	<b>\$6,000 p.a.</b> <b>\$24,000 Total</b> Internal Staff Time	<b>4 Years</b> (2022-2025)
<b>20.</b>	Develop Renewal forecasting prioritization to optimize resources and ensure level of services can be maintained.	CAM, TOM, Finance, Engineering Services	<b>\$10,000 p.a.</b> <b>\$30,000 Total</b> Internal Staff Time	<b>3 Years</b> (2022-2024)

### **2.8.3 Monitoring and Review Procedures**

This AM Plan will be reviewed during the annual budget planning process and revised to show any material changes in service levels, risks, forecast costs and proposed budgets as a result of budget decisions.

The AM Plan will be reviewed and updated on a regular basis to ensure it represents the current service level, asset values, forecast operations, maintenance, renewals, acquisition and asset disposal costs and planned budgets. These forecast costs and proposed budget will be incorporated into the Long-Term Financial Plan once completed.

## **2.8.4 Performance Measures**

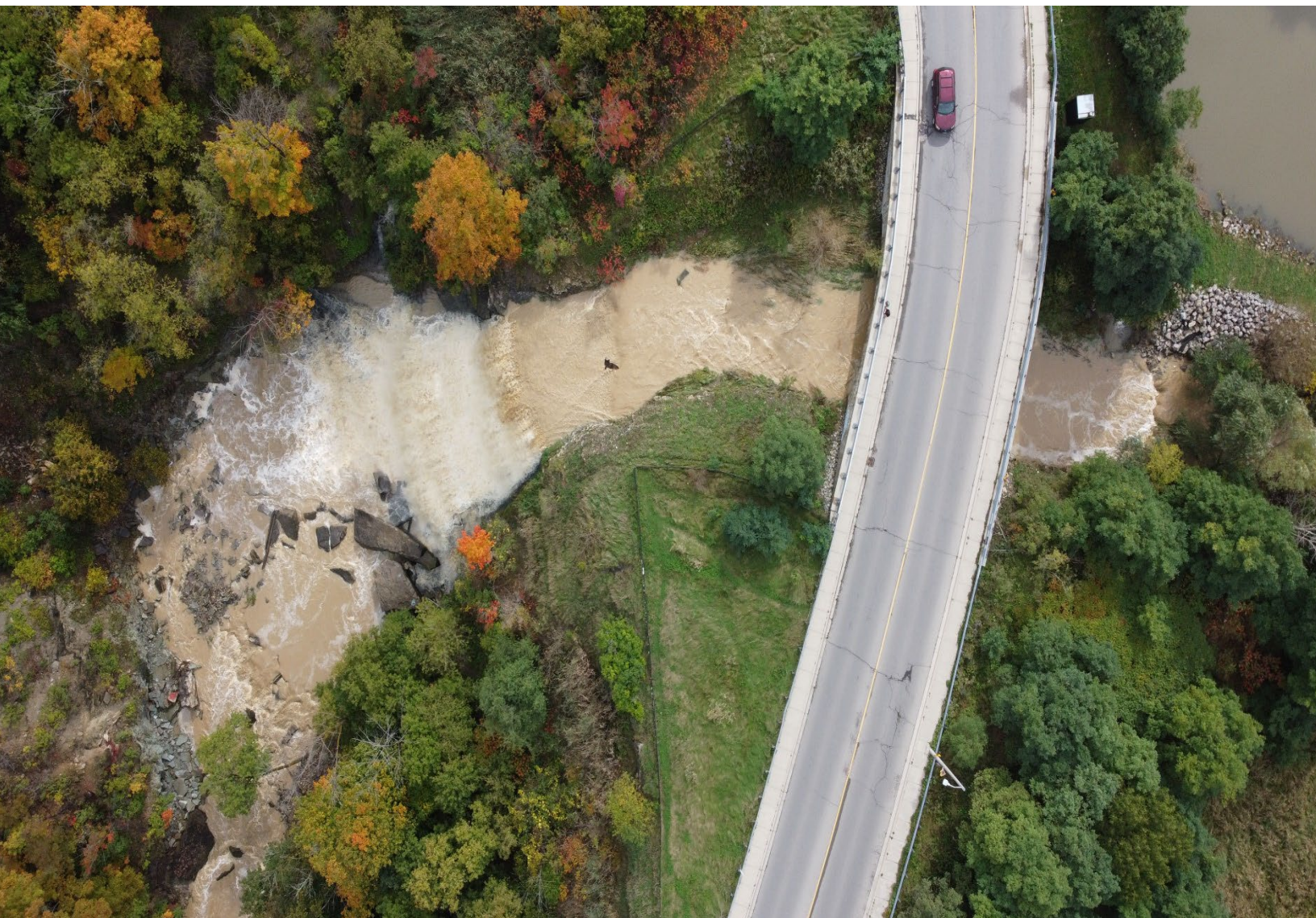
The effectiveness of this AM Plan can be measured in the following ways:

- The degree to which the required forecast costs identified in this AM Plan are incorporated into the long-term financial plan;
- The degree to which the 1-10 year detailed works programs, budgets, business plans and corporate structures consider the 'global' works program trends provided by the AM Plan;
- The degree to which the existing and projected service levels and service consequences, risks and residual risks are incorporated into the Strategic Planning documents and associated plans; and
- The Asset Renewal Funding Ratio achieving the Organizational target (this target is often 90 – 100%).



# 2022

## Engineered Structures Asset Management Plan



Hamilton

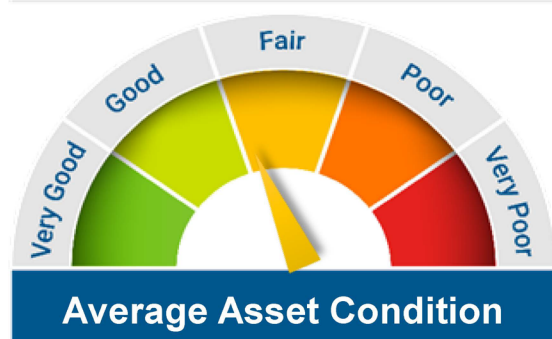


# Engineered Structures Service Area

## Description

Engineered structures are built to enable a safe, accessible and efficient transportation system for the movement of people, goods and services within the City, and include bridges, major culverts, retaining walls, and overhead sign support structures.

**Replacement Value 1.5 Billion**



## Did you know?

- Hamilton has over 9.6 km's of bridge decking that is part of the road network
- Every day drivers take 1.6 million trips across Hamilton's bridges and the most travelled are the expressway bridges
- Over the next ten years Hamilton will be constructing 3 new bridges

## Critical Asset Summary

Critical Assets	Quantity	Replacement Cost	Average Condition	Stewardship Measures
 Bridges	166	\$ 1.3 billion	Good	All bridge are inspected <b>Biennially</b>
 Culverts	233 Major Culverts	\$167 million	Good	All culverts are inspected <b>Biennially</b>
 Overhead Sign Structures	46	\$6.1 million	Good	OSSS's are inspected on a <b>4-year Cycle</b>

## Data Confidence



Very Low

Very High



## Financial Facts

- Hamilton will invest **\$122 million** to operate & maintain engineered structures over the next ten years (2022— 2031).
- Hamilton spends **\$310 thousand** annually inspecting Bridge and Culverts (>3m) to ensure they are safe for travel and use.



## Did you know?

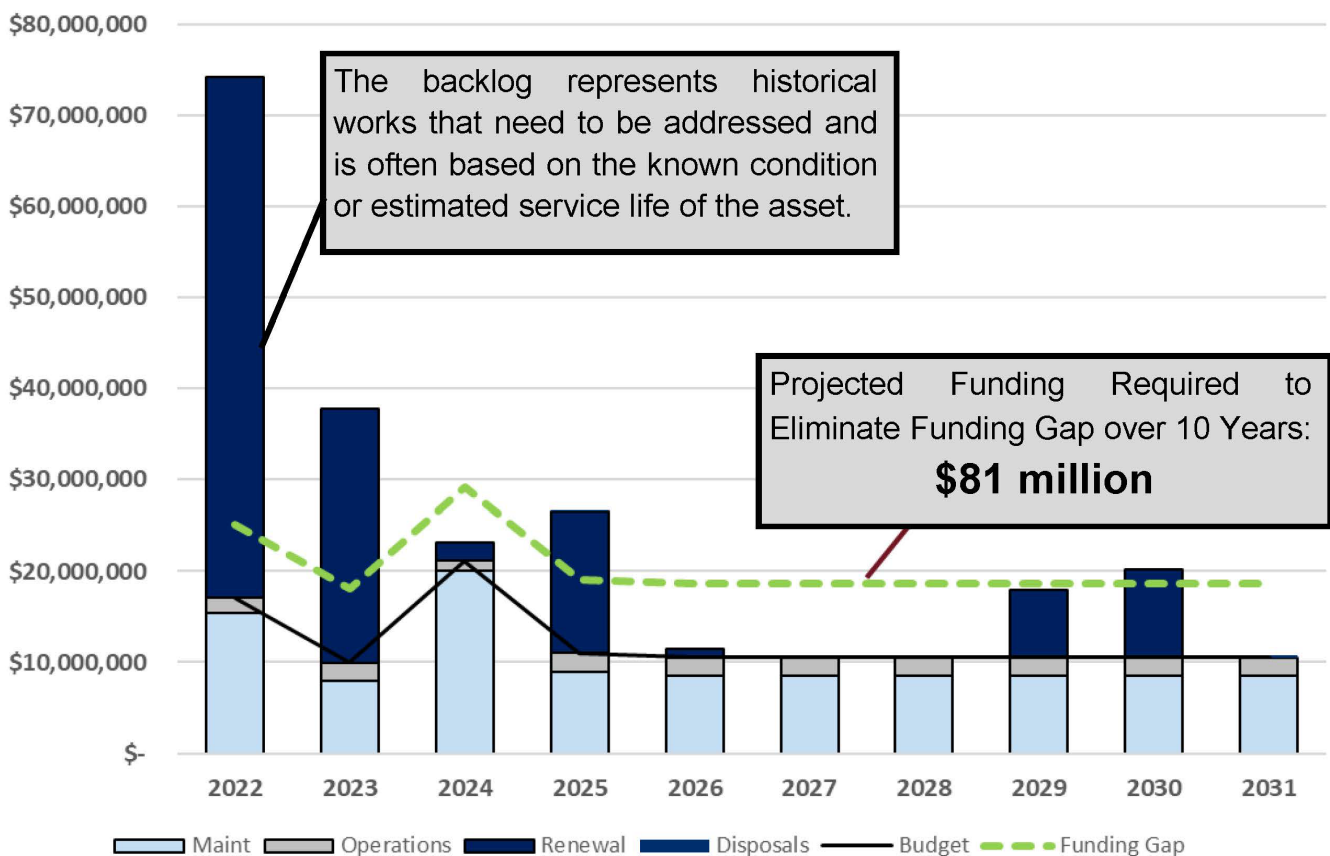
- It is a Provincial obligation for Hamilton to inspect all of its bridges and culverts (>3m) biennially to ensure they are safe.
- Hamilton is disposing 9 of its substandard Overhead Sign Support Structures in 2023.



## Financial Indicators

Type of Indicator	Measurement	Explanation
Asset Renewal Funding Ratio	<b>32.9%</b> (Target 90—110% on Average)	The ratio demonstrates the rate which the city renews its Engineered structure assets
10 Year O&M Forecast	<b>66.7%</b> (Target should be 100 %)	The % of funding allocated compared to what needs to be spent
Annual Infrastructure Gap	<b>\$8.1 million</b>	The difference between what is spent and what should be spent

## Lifecycle Summary



### 3.0 ENGINEERED STRUCTURES

Engineered structures are built to enable a safe, accessible and efficient transportation system for the movement of people, goods and services within the City. These assets support broader communities' benefits such as agriculture, education, healthcare, and the economy. These structures serve the various needs of the pedestrians, cyclists, emergency vehicles, agricultural equipment, commercial trucks, and commuter vehicles. These assets have been acquired by the City over multiple decades and they vary greatly in design, construction material, expected life and purpose.

Engineered structure assets include a variety of structures , and for this iteration of the AM Plan, include the assets below in the service area asset hierarchy in Table 30. Minor culverts (< three (3) metre span) are included in the Stormwater section of the Water Works AM Plan.

The service area asset hierarchy outlining assets included in this section is shown below in Table 30. It is important to note that engineered structures is both a service area and an asset class in this AM Plan.

SERVICE AREA	ENGINEERED STRUCTURES
ASSET CLASS	ENGINEERED STRUCTURES
Asset	Bridges Major Culverts > 3m Major and Minor Retaining Walls Overhead Sign Support Structures (OSSS)

## 3.1 BACKGROUND

The information in this section is intended to give a snapshot in time of the current state of the engineered structures service area by providing a detailed summary and analysis of existing information as of December 2021, and will provide the necessary background for the remainder of the report. At this time, this section of the AM Plan encompasses engineered structures in the right of way (ROW) which contribute to the Transportation service. However, there are other engineered structures outside of the ROW throughout the City which are not included in this plan because the data was not available at the time of writing the report. This has been identified in Table 50 in the continuous improvement section.

### 3.1.1 Detailed Summary of Assets

Table 31 displays the detailed summary of assets for the engineered structures service area.

The City owns approximately **\$1.53 billion** of engineered structure assets which are, on average to be considered in **Good** condition. The average age of the assets is **33** years which is approximately halfway through their remaining service life (RSL). For most assets this means that the City should be completing preventative and minor maintenance activities per the inspection reports as well as operating activities (e.g. inspection, cleaning) to prevent any premature failures and high cost reactive maintenance. It is anticipated that as the data confidence increases for these assets that the total replacement cost will also increase. Please refer to the AMP Overview for a detailed description of data confidence.

The Corporate Asset Management department acknowledges that some works and projects are being completed on an ongoing basis and that some of the noted deficiencies may already be completed at the time of publication. In addition, the assets included below are assets that are assumed and in service at the time of writing. Table 31 summarizes the information available as of December 2021.

**Table 31: Detailed Summary of Assets for Engineered Structures Service area**  
**\*Weighted Average**

ASSET CATEGORY	NUMBER OF ASSETS	REPLACEMENT VALUE	AVERAGE AGE (% RSL)	AVERAGE BCI / SSR	AVERAGE EQUIVALENT CONDITION
<b>ENGINEERED STRUCTURES</b>					
<b>Bridges</b>	166	\$1265.1 M	43 years (43%)	74.7	2-Good
<b>Data Confidence</b>	Medium	Medium	Medium	Medium	Medium
<b>Major Culverts</b>	233	\$167.41 M	47 years (38%)	71.2	2-Good
<b>Data Confidence</b>	Medium	Medium	Medium	Medium	Medium
<b>Overhead Sign Supports</b>	46	\$6.11	20 years (67%)	94.0	2- Good
<b>Data Confidence</b>	Very High	High	Low	N/A	Very High
<b>Major Retaining Walls</b>	511	\$95.85 M	23 years (62%)	N/A	3-Fair
<b>Data Confidence</b>	Medium	High	Low	N/A	Medium
<b>Minor Retaining Walls</b>	No Data	No Data	No Data	No Data	No Data
<b>Data Confidence</b>	Very Low	Very Low	Very Low	Very Low	Very Low
<b>TOTAL</b>	<b>956</b>	<b>\$1.534 B</b>	<b>33 years (51%)</b>	<b>72.7 (BCI)</b>	<b>2-Good*</b>
<b>Data Confidence</b>	<b>Medium</b>	<b>Medium</b>	<b>Medium</b>	<b>Medium</b>	<b>Medium</b>

## **BRIDGES & MAJOR CULVERTS**

Since the amalgamation in 2001, the City acquired bridge and major culvert assets which were not documented in a formal inventory. For the last 20 years, the City has been creating an inventory of right of way (ROW) bridges and culverts as well as completing condition assessments on these assets. While the City adds these “orphaned” bridges and culverts into the inventory whenever they are found, it is still possible that there are bridges or culverts in the City that have not been located which are typically found in old, low traffic ROWs. In addition, there are brand new assets in developments that may not get entered into the inventory immediately due to gaps in the transfer of assets process. Therefore, the City has identified the need to establish a new process to update inventory data when assets are replaced, or new assets are acquired and have identified this as a continuous improvement item in Table 50 of the report.

It was also confirmed during the writing of the report that there are City owned bridge and culvert assets outside of the right of way in other asset classes (e.g. Parks, Golf Courses, etc.) that are not evaluated as part of the OSIM inspections conducted by Engineering Services. These assets are managed by other groups in the City and will be added to the AM Plans in future. It is important to note that these missing assets should be encompassed under core assets per O.Reg. 588/17, but the data was not available at the time of writing the report. As a result, data confidence has been identified as medium for bridge and major culvert assets. This has also been noted in Table 50 in the continuous improvement section of the report.

## **RETAINING WALLS**

The major retaining walls inventory has previously been of a low data confidence, and the City has been working over the last decade to improve the confidence. In 2013, the City started completing inspections, but only encompassed the known retaining walls at the time (approximately 170). In 2015, the City continued inspections on additional located retaining walls (approximately 310). These assets included private assets because the City was unaware of ownership and have been working to confirm ownership on these assets. The retaining walls included in this report are assets that the City has assumed (511). Over the last few years, the City has located more major retaining walls and have completed condition assessments from an ad hoc perspective. In 2021, an inspection was completed on critical retaining walls and more retaining walls have been located, which have not yet been encompassed in this report. As a result, major retaining walls have a medium data confidence because new retaining wall assets have been identified in the most recent assessment, and the City is continuing to find new assets. These items have been noted in Table 50 in the continuous improvement section of the report. At this time, minor retaining walls data is not available, and repairs are typically done on a reactive basis.

A common issue the City encounters with retaining walls is that residents may unknowingly build retaining walls in the ROW. When properties exchange ownership, property owners may assume these were City-built structures and expect the City to repair these structures. Retaining walls less than 600mm do not require a permit and so this is often an issue with minor retaining walls where, as mentioned above, the City does not have a formal inventory. This creates a situation

where the City could be expected to complete reactive repairs on private retaining walls because there is no ownership documentation. The City should therefore investigate creating an inventory of minor retaining walls, confirm ownership of existing minor retaining walls, investigate adding retaining walls <600mm to building permit requirements, and potentially investigate an operational change where Road Patrol staff are instructed to look for newly constructed retaining walls. These items have been noted in Table 50 in the Continuous Improvement section of the report.

## **OVERHEAD SIGN SUPPORT STRUCTURES (OSSS)**

OSSS also typically have a very high to high data confidence excluding the age fields which have low to very low data populated.

### **3.1.2 Asset Condition Grading**

Condition is the measurement of the City's engineered structures health and informs the City of their ability to perform their intended function. Condition information is critical to actively managing the preservation of these structures as it will inform which operational and maintenance activities are optimal as well as the structures renewal schedule. By continuously monitoring the condition it allows the City to proactively plan for lifecycle activities over the long term and ensure these structures are resilient and future friendly.

Condition is the preferred measurement for planning lifecycle activities to ensure assets deliver the agreed upon levels of service and reach their expected useful life. Depending on the type of asset; condition scores are reported using various scales and ranges. Table 32, details how each rating was converted to a standardized condition category so that the condition could be reported consistently across the AM Plans.





Table 32: Condition Grading System

EQUIVALENT CONDITION GRADING	CONDITION DESCRIPTION	% REMAINING SERVICE LIFE	BRIDGE CONDITION INDEX (BCI)	RETAINING WALL CONDITION	SIGN SUPPORT RATING (SSR)
1- Very Good	The asset is new, recently rehabilitated, or very well maintained. Preventative maintenance required only.	>79.5%	80.5 – 100	N/A	94.5 – 100
2- Good	The asset is adequate and has slight defects and shows signs of some deterioration that has no significant impact on asset's usage. Minor/preventative maintenance may be required.	69.5% – 79.4%	70.5 – 80.4	Good	74.5 – 94.4
3- Fair	The asset is sound but has minor defects. Deterioration has some impact on asset's usage. Minor to significant maintenance is required.	39.5% - 69.4%	59.5 – 70.4	Fair	40.5 – 74.4
4- Poor	Asset has significant defects and deterioration. Deterioration has an impact on asset's usage. Rehabilitation or major maintenance required in the next year.	19.5% -39.4%	50.1 – 59.4	Poor	20.5 – 40.4
5- Very Poor	Asset has serious defects and deterioration. Asset is not fit for use. Urgent rehabilitation or closure required.	<19.4%	0 – 50.0	N/A	0 – 20.4

The following conversion assumptions were made:

- For assets where a condition assessment was not completed, but age information was known, the condition was based on the % of remaining service life;
- For bridges and major culverts (>3m) results of the inspection are used to develop a Bridge Condition Index (BCI) for each structure which is on a 0-100 number scale. This is originally on a 3-point condition scale (Good to Poor) per the MTO<sup>9</sup>, but has been converted to a 5-point condition scale (Very Good to Very Poor). It is important to note that the index is used to plan maintenance and repairs and does not indicate the safety of a bridge;
- For OSSS, the results of the inspection are to develop a Structural Support Rating (SSR) which is also on a 0-100 number scale, which was originally on a 4-point condition scale (Excellent to Poor)<sup>10</sup> but has been converted to a 5-point scale (Very Good to Very Poor) for this AM Plan; and,
- For retaining walls, the condition assessment is on a 3-point condition scale ranging from Good to Poor, which could not be converted to a 5-point condition scale at this time.

### 3.1.3 Age Profile

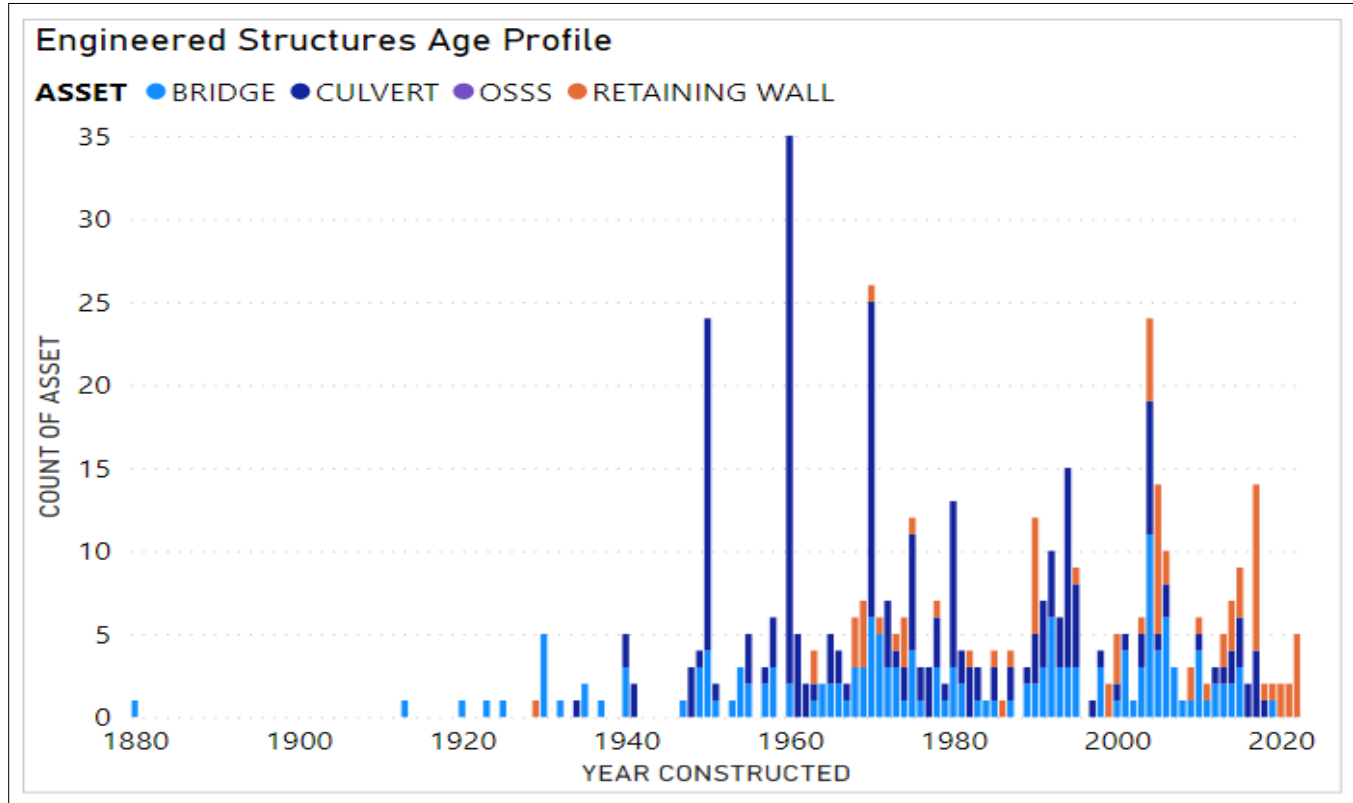
The age of an asset is an important consideration in the asset management process as it can be used for planning purposes as typically assets have an estimated service life where they can be planned for replacement. As a result, age can be used as an indicator of condition when condition data is not available. Per Table 32, when condition data is not available for these assets, the condition has been estimated based on age.

The age profile for engineered structures are shown in Figure16. An analysis of the age profile is provided below for each asset.

<sup>9</sup> MTO, 2015

<sup>10</sup> Ministry of Transportation, 2002

**Figure 16: Engineered Structures Profile**



## BRIDGES

The average age for a bridge in the City is estimated to be 43 years, and with an estimated service life (ESL) of 75 years. This means on average there is 43% of service life remaining. It is important to note that the ESL is not the design life of the structure, and operations and maintenance activities largely determine if the structures reach the ESL before requiring major rehabilitation. Since the City has not had the resources to complete all operating activities on all bridges, some bridges may not reach the anticipated ESL, emphasizing the importance of the regular inspection program.

Per Figure 16, the oldest bridge in the City was constructed in 1880. This bridge is a pedestrian rail trail bridge and no longer supports vehicular traffic. There are no significant peaks with respect to bridge installation years.

As previously stated, during City amalgamation the City acquired many new bridges and culverts with varying degrees of inventory information. For bridges that have drawings associated with them, the age information is high confidence, but many bridges are estimated, and so although bridge age information has been populated, overall, the age data is of medium confidence.

## MAJOR CULVERTS

The average age for a culvert in the City is 47 years, and with an estimated service life (ESL) of 75 years, this means on average there is 37% of service life remaining.

Per Figure 16 above, it is evident that peak culvert installations occurred between 1950 and 1970, peaking during 1960. With an average estimated service life of 75 years, there may be a spike in culvert renewals in 2035, which should be recognized during financial forecasting. This iteration of the AM Plan includes a ten (10) - year forecast horizon however this will be extended out further in the next iteration.

Similar to above, many culverts' construction dates have been estimated, but have been populated where drawings are available. It is important to note that installation years, where unknown, are assumed by approximate decade and so the installation years indicated in this figure are accurate to +/- ten (10) years . As a result, although age information has been populated it is overall of a medium data confidence level.

## OVERHEAD SIGN SUPPORT STRUCTURES

At this time, age data was not available for overhead sign support structures. This has been identified as a continuous improvement item in Table 50. However, it is estimated that on average these assets are 20 years old since these assets are predominately on the Lincoln M. Alexander Parkway and the Red Hill Valley Parkway which were built 25 and 15 years ago respectively.

Typically, the asset's estimated service life is 60 years, which means most structures have 67% of remaining service life, however design standards have changed for many of the older structures, and so these will be replaced when inspections indicate critical components are beginning to corrode, emphasizing the importance of regular inspections. In addition, some assets are being proactively disposed as discussed in Section 3.2.4.

## RETAINING WALLS

Currently there is minimal age data for major retaining walls with only 17% of assets having age information and unknown data accuracy and so it is considered to be of low data confidence. This has been identified as a continuous improvement item in Table 50.

Based on this minimal information, the average age for major retaining walls is 23 years, with an estimated service life of 60 years. This results in an average 62% of service life remaining.

As previously mentioned, there is currently no data available for minor retaining walls.

### 3.1.4 Asset Condition Methodology

Engineered structures are heavily regulated through the Ministry of Transportation (MTO) and there are required formal condition assessments that are legislated for each of the asset types with different inspection methodologies, manuals, frequencies, and condition scoring as shown in Table 33.

**Table 33: Inspection and Condition Information****\*Data in report is 2019/2020 as that was the data available at the time of writing**

ASSET	INSPECTION FREQUENCY	RECOMMENDED CYCLE	LAST INSPECTION	INSPECTION STANDARDS	CONDITION SCORE OUTPUT
<b>Bridges, Major Culverts</b>	Two (2) -year cycle	Two (2) - year cycle	2020 / 2021*	Ontario Structural Inspection Manual	Bridge Condition Index (BCI)
<b>Overhead Sign Support Structures</b>	Four (4) -year cycle	Two (2) - year cycle (Older aluminum supports)	2019	Ontario Sign Support Inspection Manual (OSSIM)	Sign Support Rating (SSR)
		Four (4) - year cycle (Newer steel and aluminum hybrid supports)	2019		
<b>Major Retaining Walls</b>	Ad Hoc	Two (2) - year cycle	2013, 2015, 2021	Ontario Structural Inspection Manual	3-Point Scale (Good, Fair, Poor)

## BRIDGES & MAJOR CULVERTS

For bridges, and major culverts (>three (3) metres), condition assessments are conducted on a two (2) -year cycle using the Ontario Structure Inspection Manual (OSIM) and the City completes inspections annually on half the inventory to achieve the mandatory two (2)-year cycle. For the purposes of this report, the condition of the structure is based on the Bridge Condition Index (BCI) calculated based on the inspection. The formula for BCI is as follows:

$$BCI = \frac{\text{Current Value}}{\text{Replacement Value}} \times 100$$

The current value is a weighted sum of element costs and the replacement value is the sum of all element costs. Since this formula is based on unit costs for various elements of the bridge, the BCI is an indicator of condition based on financial factors and does not indicate the safety of the structure. For example, a structure can have a low BCI, but be considered safe because the major elements are functioning as intended, or a BCI can be high, but have a critical element which is deficient making the bridge unsafe. This issue is especially common with major culverts where there are typically few elements and so any deficiencies in the structure can greatly affect the BCI score. The safety of the structure is determined by the bridge engineer consultant during the biennial inspections.

During the OSIM inspection, the bridge engineer consultant identifies key performance deficiencies for bridge and major culvert elements and provides recommendations. The City works with the bridge engineer to investigate those deficiencies to determine the safety of the structure. In addition, the City uses factors in addition to the BCI to forecast bridge replacements/repairs. These include the BCU (Bridge Criticality and Urgency) and the element criticality scores. These scores are calculated using a series of criteria established by an external consultant, Stantec, through the Bridge Management System (BMS) software that the City uses to plan repairs and maintenance. The City requests reports from the consultant on a regular basis to update risk modelling and budget forecasting. The City uses these reports as a starting point for planning purposes.

For railway structures, rail authorities (i.e. CPR, CNR) complete their own assessments using their own standards, but do not provide these results to the City. For shared structures with another municipality, the City receives annual updates as to shared costs if the other municipality is considered the primary owner.

A continuous improvement item is to document the process for forecasting bridge & major culvert repairs. In addition, as part of the OSIM inspections, the City does not currently receive an overall summary report identifying the bridge consultant's methodology and overall OSIM findings. The City does receive updated inventory data, forecasted works, and a report outlining priority repairs. However, an overall summary report identifying key findings is a suggested continuous improvement item as it consolidates the bridge consultant's assumptions and provides the City with referenceable action items beyond a database input. These have been identified as continuous improvement items in Table 50.

## **RETAINING WALLS**

In 2018, retaining walls were encompassed into the OSIM by the MTO with a recommended 2-year inspection cycle. Since then the City has been working to add more major retaining walls into the inventory to improve the program. The City completed a condition assessment for critical retaining walls in 2021. However, as a result of COVID-19 and lack of resourcing, the City has not yet achieved the 2018 requirement to complete major retaining walls' condition assessments on a 2-year cycle. Condition data in this report is a combination of condition assessment information from 2013 – 2020, but more major retaining walls have potentially been located during the 2021 inspection which have not yet been encompassed in this report. The retaining walls included in this report are assets that the City has assumed (511), and the data confidence for condition is medium as a result. The condition output is on a 3-point scale of Good, Fair, and Poor following guidelines in the OSIM Manual. Where condition data was unknown, and age data was known, the City has based the condition on ESL.

Therefore, the City is working on investigating completing all major retaining walls on a two (2) - year cycle to follow recommendations from the OSIM. This has been identified as a continuous improvement item in Table 50.

# OVERHEAD SIGN SUPPORT STRUCTURES

Overhead sign support structures (OSSS) are to be inspected on either a two or four-year cycle depending on the type of sign support per the Ontario Sign Support Inspection Manual (OSSIM)<sup>11</sup>. Currently, the City is inspecting all supports on a four (4) - year cycle, however, the City is intending on disposing of all older supports in 2022.

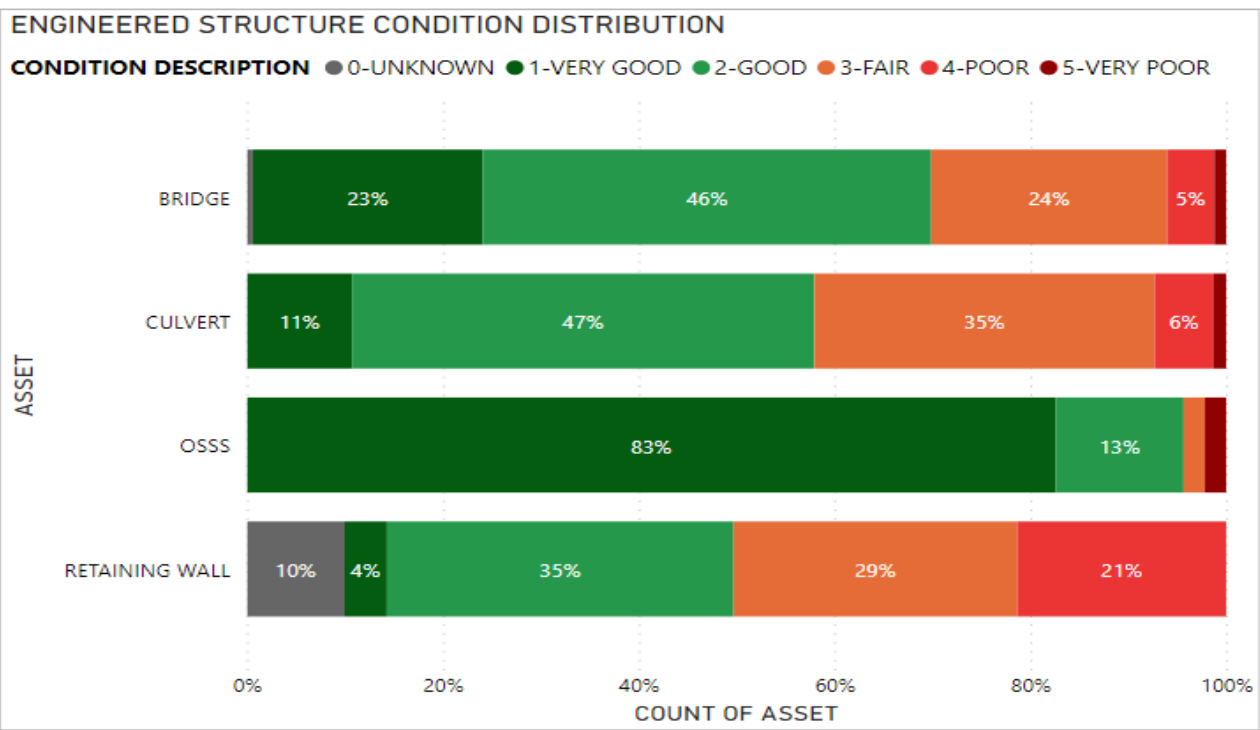
The reason these older supports require more frequent inspection is because design standards have changed for OSSS, and critical elements of the support may not reach the ESL. Since the supports are difficult to repair on site and require a full removal of the structure to repair, a disposal or full replacement is typically more cost effective.

## 3.1.5 Asset Condition Profile

The condition profile of the City's assets is shown in Figure 17. As mentioned in Section 3.1.2, the original condition grades were converted to a standardized condition category for report consistency.

It is important to note that the condition profile is a snapshot in time from when the condition assessments were completed, and there have been assets which have been replaced since these assessments were completed.

Figure 17: Engineered Structure Condition Distribution



<sup>11</sup> MTO, 2020

## **BRIDGES**

The average condition of the City's bridges are considered 'Good' and range from 43 to 100 on the BCI condition scale. Very poor bridges may show cracking, delamination, railing issues, scaling and other deficiencies which can pose hazards to vehicle and pedestrians and affect load carrying capacity. Two (2) bridges are considered in Very Poor condition ratings. Current service performance deficiencies are identified in Section 3.1.6.

There is one (1) pedestrian bridge which was recently located in an old right of way and has not yet been encompassed in the City's OSIM inspection. Therefore, it is shown to have an Unknown condition because it cannot be estimated based on service life as the construction year is also unknown. This bridge has a closed status at the time of writing this report and will be assessed in the next OSIM inspection.

The data accuracy is considered very high because a condition assessment was completed, however the data completeness is unknown because there are assets outside of the ROW missing from the inventory. As a result, the data confidence is estimated to be at a medium level.

For more information on how the condition affects the use of the bridge, please refer to Section 3.1.6.

## **CULVERTS**

The average condition for major culverts is considered 'Good' with an average BCI score of 71 and range from 11 to 100 on the BCI condition scale. Typical deficiencies are related to guard rail/barriers and undermining. As previously mentioned, major culverts typically have few elements and so any deficiencies in the structure can greatly affect the BCI score even though the structure may be safe to cross, and so often a poor BCI score does not affect the usage of the structure. However, the culvert with a BCI of 11 was replaced in 2020.

Similar to bridges, the data accuracy is considered very high because a condition assessment was completed, however the data completeness is unknown because there are assets outside of the ROW missing from the inventory. As a result, the data confidence is at a medium level.

For more information on how the condition affects the use of the culvert, please refer to Section 3.1.6

## **OVERHEAD SIGN SUPPORT STRUCTURES**

The average SSR condition rating for overhead sign support structures is 94.02, which is considered 'Good' and structures range from 0 to 100, with the majority in 'Very Good' condition. Typical deficiencies include loose bolts, catwalk requiring removal, broken clamps, missing cover plates, and missing drain holes. The data completeness and accuracy are considered very high for these assets.



One (1) OSSS was given a Very Poor rating which is considered a performance deficiency. Current service performance deficiencies are identified in Section 3.1.6.

**RETAINING WALLS**

Major retaining walls are currently evaluated on a 3 - point scale from Good to Poor. Currently, 17% of known major retaining walls identified in the inventory do not have condition ratings. Typical deficiencies with poor retaining walls have settlement issues and excessive deformations. As previously explained in Section 3.1.4, the City is investigating completing these condition assessments on a biennial cycle as per the OSIM, which will encompass these unknown asset conditions.

If age data was available, these unknown assets were estimated based on ESL, but 10% of assets did not have age data available and therefore are shown to be in unknown condition. The condition data is considered to be medium data confidence for these assets because the condition data is out of date for many assets as previously discussed in Section 3.1.4.

**3.1.6 Asset Usage and Performance**

Assets are generally provided to meet design standards where available. However, there are often insufficient resources to address all known deficiencies.

The largest performance issues with engineered structures involve disrupted network connectivity and condition. Table 34 below identifies bridges or major culverts where the bridge status is currently identified as closed, a loading restriction exists, or the very poor condition status should be investigated. A closed bridge status refers to a bridge or major culvert which is not open to vehicular or pedestrian traffic. For the purposes of this report, very poor condition is a BCI <50.0, and for OSSS, SSR <20.4.

The below service deficiencies in Table 34 were identified from the most recent inspection reports as well as staff input. Since some assets have been rehabilitated since the last inspection, the table below may not show all of the very poor condition of bridges & culverts identified in Figure 17.

Table 34: Known Service Performance Deficiencies					
ASSET	ASSET NO	LOCATION	TYPE	SERVICE DEFICIENCY	DESCRIPTION OF DEFICIENCY
Bridge	33	Foxden Road, Flamborough	Pedestrian	Closed Status, Loading Restriction	Bridge is located on a closed ROW. Maximum 10 tonnes, but bridge is closed. Will be considered for disposal.

**Table 34: Known Service Performance Deficiencies**

ASSET	ASSET NO	LOCATION	TYPE	SERVICE DEFICIENCY	DESCRIPTION OF DEFICIENCY
	331	Birch Avenue, Hamilton	Rail - Decommissioned	Closed Status	Retired CPR asset which was purchased and will be disposed.
	476	Formerly Hall Road, Glanbrook	Pedestrian	Closed Status	Bridge is located on an old ROW. Hall Rd was relocated with a new bridge. This bridge is being considered for disposal.
	457	Bailey Bridge – Valley Inn Road	Pedestrian	Temporary Closed Status	Under Construction in 2021, re-opened in 2022
	248	Spencer Creek Bridge, Dundas	Vehicular	Temporary Closed Status	Under Construction
	427	Pedestrian Pass – Haldibrook Road, Glanbrook	Pedestrian	Very Poor Condition	Bridge is on a boundary road and maintained by Haldimand Region, and the City is responsible for 50%. City will follow up.
	297	Cotton Mill Bridge, Hamilton	Vehicular	Loading Restriction	Maximum 54 tonnes, signage in place
	346	Carlisle Bridge, Flamborough	Vehicular	Loading Restriction	Maximum 16 tonnes, signage in place
<b>Culvert</b>	19	Norman Rd, Flamborough	Vehicular	Loading Restriction	Maximum 15 tonnes, signage in place
<b>OSSS</b>	OS050	Industrial Drive Wilcox Street Local Access	Cantilever – Non-Standard	Very Poor Condition	Impact damage, severed arms and missing sign board

## **BRIDGES**

Currently five (5) bridges are closed. Two (2) bridges are closed due to construction, which were previously identified to be in Very Poor condition. While a bridge being under construction is a temporary service deficiency, it is an interruption of service and so it has been included in this table. The three (3) other bridges which are closed and not under construction are being considered for disposal. In addition, three (3) vehicular bridges have loading restrictions at this time.

The City recognizes that a continuous improvement action is required to investigate the boundary agreement for Bridge 31 to ensure that its lifecycle activities are being appropriately budgeted. Additionally, Schedule 29 By-Law which details which bridges have load restrictions requires updating. Staff provided up to date loading restrictions for this AM Plan.

## **MAJOR CULVERTS**

One (1) major culvert has a loading restriction.

## **OSSS**

As previously mentioned, one (1) OSSS was given a very poor condition rating during the inspection. In response it was made safe and is under consideration for disposal.

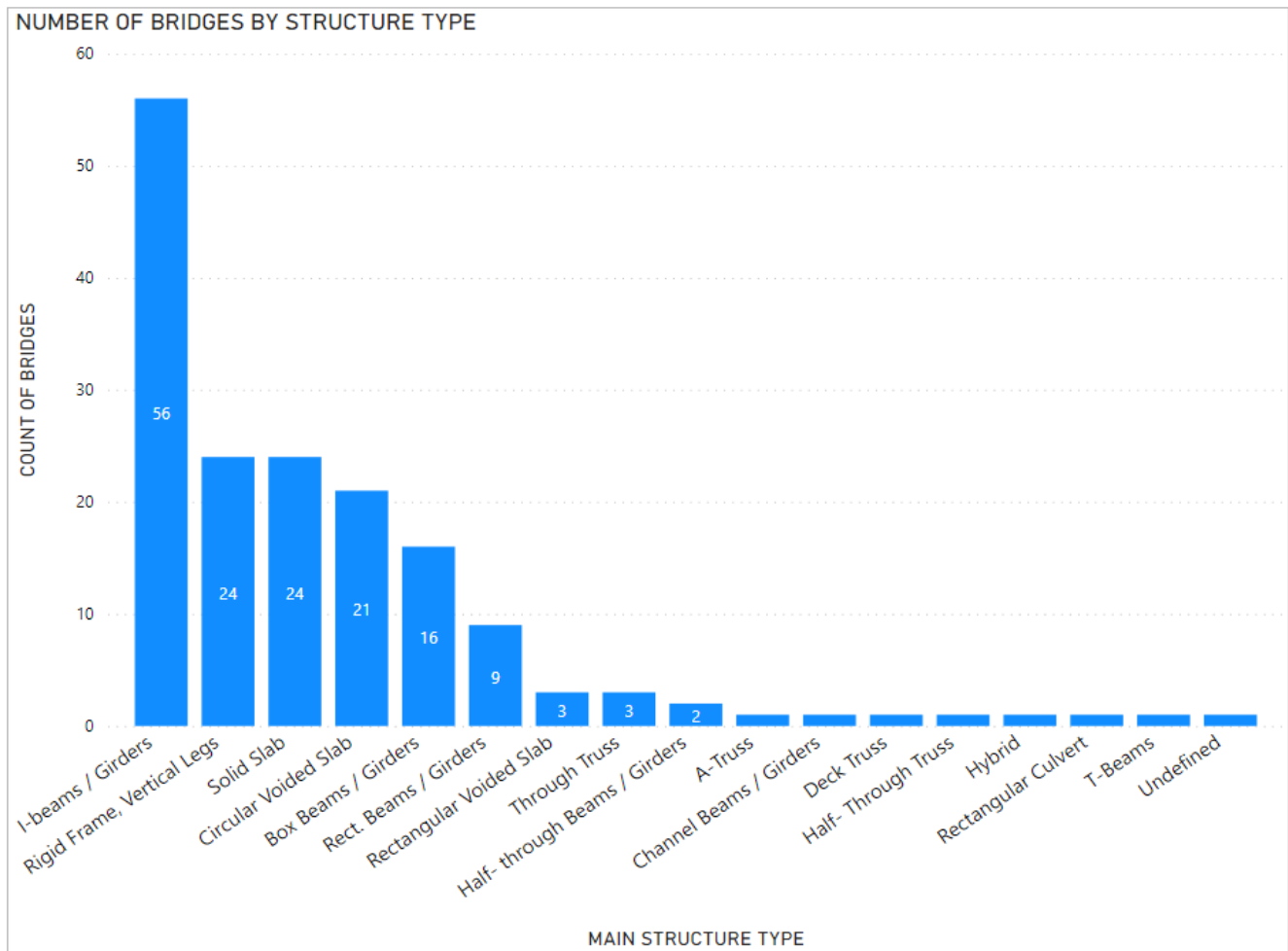
### **3.1.7 Asset Specific Information**

To assist with the analysis and provide some context to readers of the report, pertinent asset specific information is presented below. Different structures have different maintenance requirements and so it is imperative for the City to be aware of the different types of structures in our inventory to ensure the effective lifecycle management of these assets can be undertaken.

## **BRIDGES**

Figure 18 shows the different bridge structure types which exist in the City. The most common bridge is an I-beam/Girder bridge, an example is shown in Figure 19.

**Figure 18: Bridges by Structure Type**



**Figure 19: Example of an I-Beam / Girder Bridge on York Blvd**

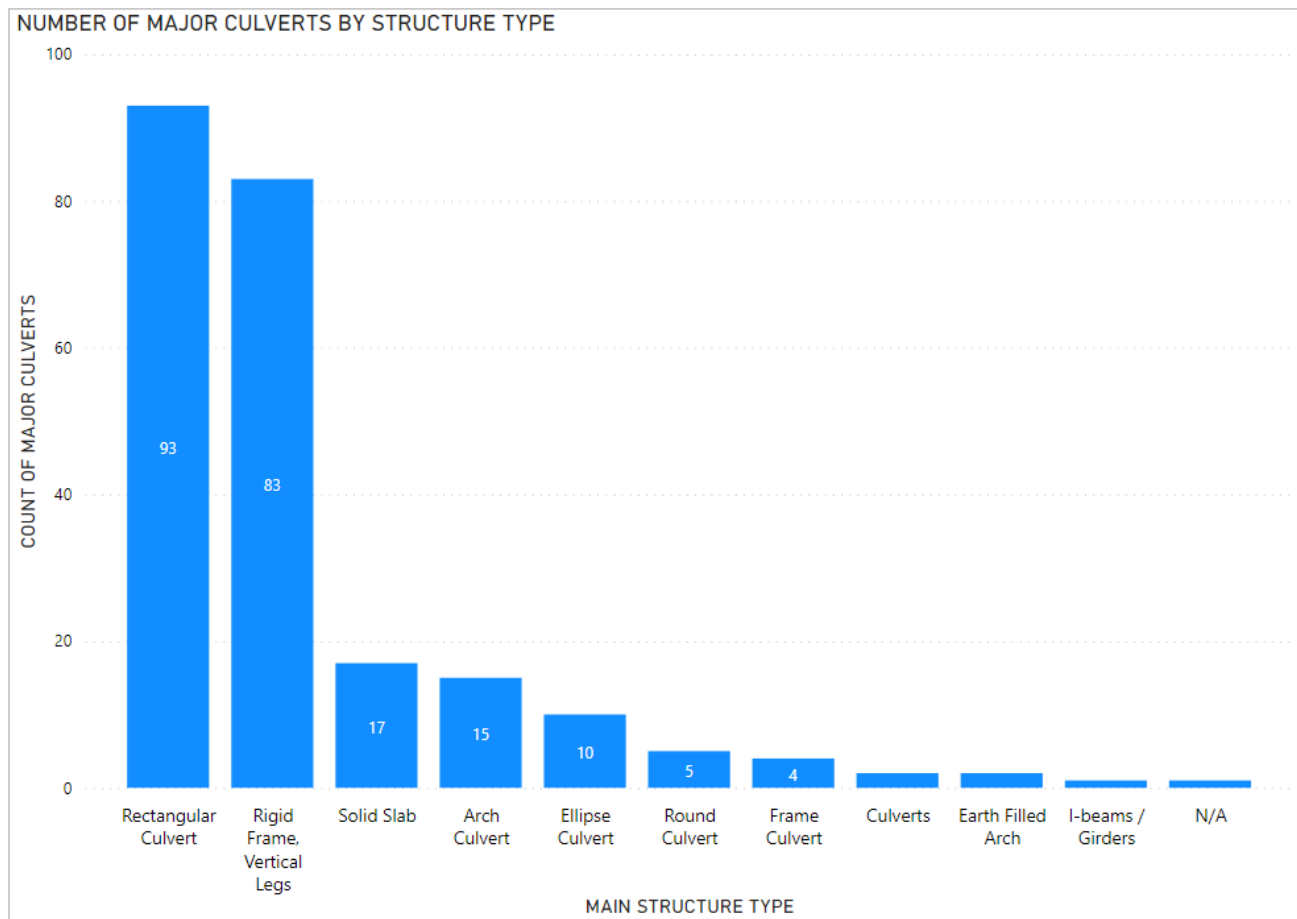


## **CULVERTS**

Figure 20 shows the different major culvert structure types which the City is responsible for. The most common major culvert is a rectangular culvert, an example is shown in Figure 21.



**Figure 20: Major Culverts by Structure Type**



**Figure 21: Example of a Culvert**



## RETAINING WALL

At this time, it is difficult to effectively group the types of retaining walls in the City inventory and a continuous improvement item has been actioned to improve the data quality. An image of a retaining wall in the City is shown below (Figure 22).

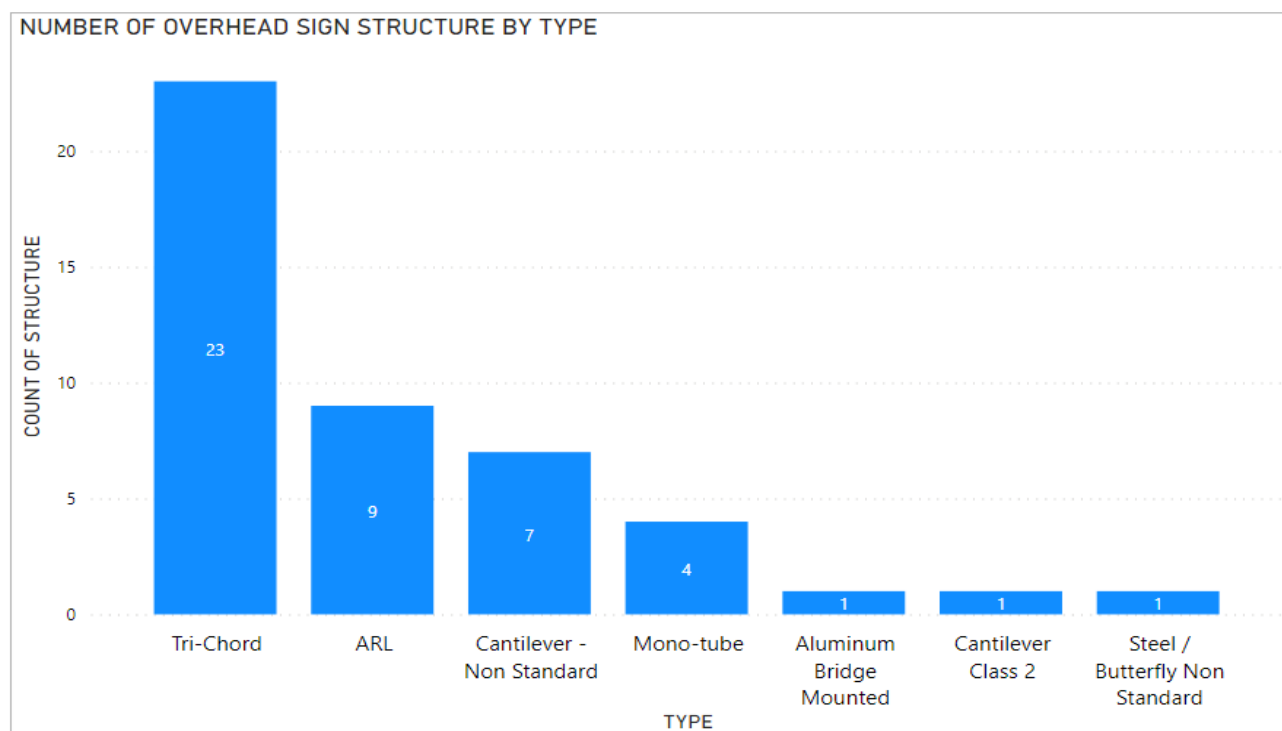
**Figure 22: Example of a Major Retaining Wall on James St South**



## OSSS

Figure 23 shows the different types of overhead sign support structures which exist in the City with the most common support type being a tri-chord structure.

**Figure 23: Overhead Sign Support Structure by Type**



The older sign support referenced in Section 3.1.4 which requires more frequent inspection applies to the Aluminum Rectangular Leg (ARL) structure type shown below in Figure 24. These older aluminium structures are common on the Lincoln M Alexander Parkway, and all nine (9) of these structures are scheduled for disposal in 2022 as shown in Table 38.

**Figure 24: Example of ARL OSSS on the Lincoln Alexander Parkway**





## 3.2 LIFECYCLE MANAGEMENT PLAN

The lifecycle management plan details how the City plans to manage these assets at the agreed levels of service at the accepted lifecycle costs.

### 3.2.1 Acquisition Plan

Acquisition reflects new assets that did not previously exist or works which will upgrade or improve an existing asset beyond its current capacity. They may result from growth, demand, social or environmental needs. Assets are donated to the City through development agreements or through the City constructing assets to meet broader program or community needs.

#### SELECTION CRITERIA

Proposed acquisition of new assets, and upgrade of existing assets, are identified from various sources such as community requests, proposals identified by strategic plans, growth, or partnerships with others. Potential upgrade and new works should be reviewed to verify that they are essential to the entities needs. Proposed upgrade and new work analysis should also include the development of a preliminary renewal estimate to ensure that the services are sustainable over the longer term. Verified proposals can then be ranked by priority and available funds and scheduled in future works programs.

#### CURRENT ACQUISITIONS

At this time Hamilton has bridge construction projects planned for Waterdown Road, Sam Lawrence ROW bridge and a pedestrian bridge at limeridge across the LINC. At the time of writing this report there was limited availability of some information and so there may be other planned bridge projects not yet acknowledged within this AM Plan. Hamilton will seek to consolidate its bridge information across multiple divisions for the next iteration of the AM Plan.

#### SUMMARY OF FUTURE ASSET ACQUISITION COSTS

When the City commits to acquiring new assets, they must be prepared to fund future operations, maintenance, disposal, and renewal costs. They must also account for future depreciation when reviewing long term sustainability. The City will continue to monitor this annually and update the AM plan when new information becomes available.

### 3.2.2 Operations and Maintenance Plan

The City's operational and maintenance activities are centered on ensuring that engineered structures are consistently considered in good working order. Daily, weekly, seasonal, and annual activities are undertaken by staff to ensure the assets perform within acceptable parameters and to monitor the condition of the assets for safety and regulatory reasons.

**OPERATIONS:** This lifecycle activity includes regular actions to ensure the ongoing availability of the service such as winter mitigation, regulatory condition inspections, bridge cleaning, monitoring climate events and drain cleaning.

### **MONITOR CLIMATE EVENTS**

As part of the City's road network, these assets are monitored on a consistent basis for events that can affect the use of the assets. The City regularly monitors weather/climate risks that may require the public to be updated as to the condition and usability of the assets. Staff respond to events such as washouts, flooding, extreme freezing, and regular seasonal weather conditions.

### **WINTER MITIGATION FOR THE ROAD NETWORK**

The Province provides a minimum standard for winter operations such as snow plowing, mitigation efforts (e.g. salt, ice prevention and treatment), monitor for closure events and posting temporary warning signs when necessary. Winter road work for bridges and culverts are integrated with all other road network assets as they are considered part of the overall transportation network.

### **BRIDGE/CULVERT CLEANING**

Bridge or Culvert cleaning occurs in the spring after winter maintenance activities such as salting/sanding/spraying have ceased for the season. The winter maintenance treatments (chlorides) need to be cleaned from the roadway surfaces, expansion joints, bearing seats and other components to minimize the deterioration of these structural elements and maximum the useful service life of the assets.

### **REGULATORY COMPLIANCE & CONTINUOUS MONITORING**

Through legislation, the Province provides standards of care for bridge and culvert assets as well as the timing for biennial inspection to be performed by qualified engineers. The biennial inspection informs the AM Plan with bridge and culvert renewal data and itemizes suggested minor and major planned maintenance activities that will allow these structures to achieve their intended useful life. On average The City invests **\$525 thousand** annually to inspect its engineered structures and ensure their safety and inform the City of recommended planned maintenance activities.

**MAINTENANCE:** This lifecycle activity should be viewed as the ongoing management of deterioration. The purpose of planned maintenance is to ensure that the correct interventions are applied to assets in a proactive manner and to ensure it reaches its intended useful life. Maintenance does not significantly extend the useful life of the asset but allows assets to reach their intended useful life by returning the assets to a desired condition.

Proactively planning maintenance significantly reduces the occurrence of reactive maintenance which is always linked to a higher risk to human safety and higher financial costs. The City needs to plan and properly fund its maintenance to ensure the engineered structures are reliable and achieve their desired level of service.

Maintenance includes all actions necessary for retaining an asset as near as practicable to the appropriate service condition and includes activities such as approach repairs, deck repairs, joint repairs, erosion control, handrail repairs, surface sealing or gabion basket repairs. Examples of typical operations and maintenance activities with their accompanying 2021 costs (if known) are shown in Table 35.

Table 35: 2022-2024 Planned Maintenance		
YEAR	MAINTENANCE	BUDGET (M)
2022	#403 – Southcote – Garner	\$3.0
	#404 – Harrison Road	\$1.4
	#159 – Regional Road 56	\$1.3
	Other Maintenance Projects	\$9.3
2023	#126 – Regional Road 56	\$1.3
	#189 – Regional Road 56	\$0.9
	Other Maintenance Projects	\$5.7
2024	#451 – Highway 5 East	\$4.9
	#329 – Burlington St East	\$3.6
	#330 – Birch Ave.	\$7.0
	Other Maintenance Projects	\$4.6

From **2025 to 2031** the City will invest an additional **\$60 million** for various maintenance projects across the City. These investments are intended to allow these assets to reach their estimated service life and minimize reactive maintenance costs. It should be acknowledged that these forecasted costs do not fully include the recommended works that need to be undertaken to ensure the entire inventory of assets will achieve their desired services lives and level of service.

Currently unit costs associated with these activities are mostly unknown, which is a future continuous improvement item presented in Table 50 in the Continuous Improvement section. In addition, there is no dedicated funding for OSSS other than for condition assessments and this concern has also been identified in the continuous improvement section.

Table 36: Lifecycle Activities				
ASSET	LIFECYCLE STAGE	LIFECYCLE ACTIVITY	FREQUENCY	2021 COST
Bridges, Major culverts (>3m)	Operation	Cleaning	Annually	Unknown
		Inlet/Outlet Cleaning	After rain event	Unknown
		Drain Cleaning	Annually	Unknown
		Animal Control	Ad Hoc	Unknown

**Table 36: Lifecycle Activities**

ASSET	LIFECYCLE STAGE	LIFECYCLE ACTIVITY	FREQUENCY	2021 COST
		OSIM Inspection	2 - year cycle	\$300,000 per annum
	Maintenance	Material Repairs (Steel, Concrete, Timber)	Ad Hoc	Unknown
		Bridge Surface Repair	Ad Hoc	Unknown
		Expansion Joint Repair	Ad Hoc	Unknown
		Railing Repair	Ad Hoc	Unknown
		Route and Seal	Ad Hoc	Unknown
		Painting	Ad Hoc	Unknown
		Component Maintenance (Bearing, Cathodic Protection)	Ad Hoc	Unknown
		Erosion Control	Ad Hoc	Unknown
		Minor Component Replacement (Railing, Bearing)	Ad Hoc	Unknown
Retaining Wall	Operation	Graffiti Control	Ad Hoc	Unknown
		OSIM Inspection (>2m)	2 - year cycle	Included above.
		Non-OSIM Inspection (<2m)	Ad Hoc	Unknown
	Maintenance	Material Repair (Concrete, Wood, Steel, Masonry)	Ad Hoc	Unknown
		Gabion Basket Repair	Ad Hoc	Unknown
Overhead Sign Support Structures	Operation	Inspection	2- or 4 - year cycle	\$149,950

At this time, many operational and maintenance activities are not being completed on all bridges/culverts at the suggested interval due to budget and resourcing constraints. When operational and maintenance activities are not completed in a timely and consistent manner it may lead to high cost reactive maintenance, a greater risk to public safety and reputational damage to the City.

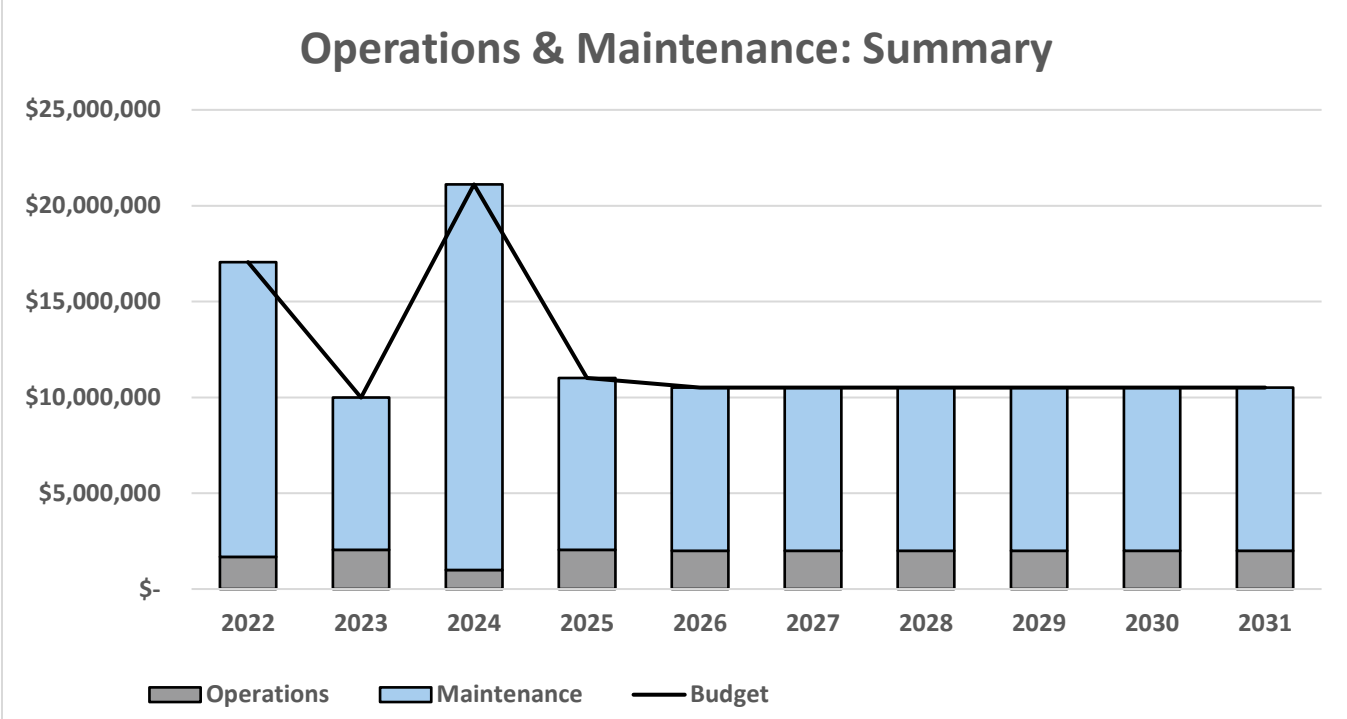
When the City completes the necessary operational and maintenance activities, high cost reactive repairs can be prevented. For example, cleaning drains at the appropriate time annually will lead to less erosion of piers and this will ensure the assets reach their estimated service life. This need has been identified as a risk in the Section 3.6. Currently, assessment and priority of reactive maintenance is undertaken by staff using subject matter expert experience and judgement. Any reactive repairs are completed by City staff. The City is investigating options to add necessary resources as well as retaining a contractor to complete these operational and maintenance activities.

The City does complete the regulated inspections for Bridges and Culverts and is meeting its regulatory responsibilities for those assets.

**SUMMARY OF FORECAST OPERATIONS AND MAINTENANCE COSTS**

Forecast operations and maintenance costs are expected to vary in relation to the total value of the asset registry. If additional assets are acquired, the future operations and maintenance costs are forecast to increase. If assets are disposed of, the forecast operation and maintenance costs are expected to decrease. Figure 25 shows the forecast operations and maintenance costs relative to the proposed operations and maintenance Planned Budget.

**Figure 25: Operations and Maintenance Summary**  
All figure values are shown in 2021 dollars.



The forecast costs include all costs from both the capital and operating budget. Asset management focuses on how taxpayer or ratepayer dollars are invested by lifecycle activities and not by budget allocation since both budgets contain various lifecycle activities, they must both be consolidated for the AM Plans.

The City is providing sufficient budget for planned operation and maintenance works only. It is clear from the analysis of recommended works needing completion, the City has insufficient budget to achieve all of the works required to ensure that assets will be able to achieve their estimated service life at the desired level of service. The City will address the operational and maintenance shortfalls and forecasted costs for the next iteration of the plan as there was insufficient data to develop reliable forecasts at the time of writing this report.

As the City continues to develop condition profiles and necessary works are identified based on their condition, it is anticipated this operation and maintenance forecasts will increase significantly. Where maintenance budget allocations will result in a lesser level of service, the service consequences and risks have been identified and are highlighted in the Risk Section 3.6. Future iterations of this plan will provide a much more thorough analysis of operations and maintenance costs including types of expenditures for training, mandatory certifications, insurance, staffing costs and requirements, equipment and maintenance activities

### 3.2.3 Renewal Plan

Renewal is major works which does not increase the assets design capacity but restores, rehabilitates, replaces, or renews an existing asset to its original service potential. Works over and above restoring an asset to original service potential is considered to be an acquisition resulting in additional future operations and maintenance costs.

Engineered structure renewals are typically undertaken to either ensure the assets reliability or quality will meet the service requirements set out by the City. Renewal projects are often triggered by service quality failure and can often be prioritized by those that have the highest consequence of failure, have high usage, have high operational and maintenance costs and other deciding factors.

The typical useful lives of assets used to develop projected asset renewal forecasts are shown in Table 37, and are based on estimated design life for this iteration. Future iterations of the plan will focus on the Lifecycle approach to estimated service life which can vary greatly from design life. Asset useful lives were last reviewed in 2022 and will be reviewed in 2023.

Table 37: Useful Lives Assets	
ASSET (SUB)CATEGORY	USEFUL LIFE
Bridges	75 years
Major Culverts (>3m)	75 Years
Retaining Walls	60 Years
Overhead Sign Support Structures	60 Years

The estimates for renewals in this AM Plan were based on the register method which utilizes the detailed listing of The City's asset inventory and all available lifecycle information to determine the optimal timing for renewals.

## RENEWAL RANKING CRITERIA

Asset renewal is typically undertaken to either:

- Ensure the reliability of the existing infrastructure to deliver the service it was constructed to facilitate (e.g. replacing a bridge that has a load limit); or,
- To ensure the infrastructure is of sufficient quality to meet the service requirements (e.g. condition of a culvert).<sup>12</sup>

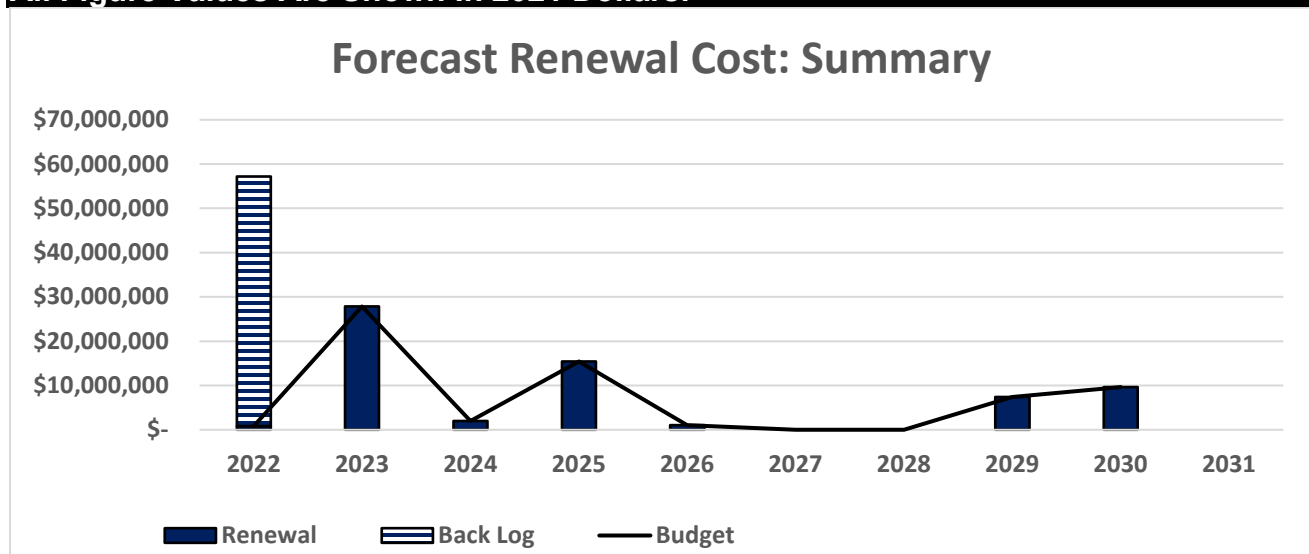
It is possible to prioritize renewals by identifying assets or asset groups that:

- Have a high consequence of failure;
- Have high use and subsequent impact on users would be significant;
- Have higher than expected operational or maintenance costs; and,
- Have potential to reduce life cycle costs by replacement with a modern equivalent asset that would provide the equivalent service.<sup>13</sup>

## SUMMARY OF FUTURE RENEWAL COSTS

Forecast renewal costs are projected to increase over time if the asset inventory increases. The forecast costs associated with renewals are shown relative to the proposed renewal budget in Figure 26.

**Figure 26: Forecast Renewal Costs**  
All Figure Values Are Shown In 2021 Dollars.



<sup>12</sup> IPWEA, 2015, IIMM, Sec 3.4.4, p 3|91.

<sup>13</sup> Based on IPWEA, 2015, IIMM, Sec 3.4.5, p 3|97.

The forecasted renewal costs are age based for this iteration of the AM Plan and as such there is a significant backlog of renewal work listed. For the next AM Plan, the City will be moving to a condition-based approach for its renewal planning as it provides a more accurate picture to manage these assets.

Deferring renewals create risks of higher financial costs, decreased availability, and decreased satisfaction with asset performance. Ultimately, continuously deferring renewals works ensures The City will not achieve intergenerational equality. If the City continues to push out necessary renewals, there is a high risk that future generations will be unable to maintain the level of service the customers currently enjoy. It will burden future generations with such significant costs that inevitably they will be unable to sustain them.

Properly funded and timely renewals will ensure the assets perform as expected and it is recommended to continue to analyze asset renewals based on criticality and availability of funds for future AM Plans.

### 3.2.4 Disposal Plan

Disposal includes any activity associated with the disposal of a decommissioned asset including sale, possible closure of service, decommissioning, disposal of asset materials, or relocation. Disposals will occur when an engineered structure reaches the end of its useful life. The end of its useful life can be determined by factors such as excessive operation and maintenance costs, regulatory changes, obsolesce or demand for the structure has fallen.

Assets identified for possible decommissioning and disposal are shown in Table 38. A summary of the disposal costs and estimated reductions in annual operations and maintenance of disposing of the assets are also outlined in Table 38. Any costs or revenue gained from asset disposals is included in future iterations of the plan and the long-term financial plan.

At this time there are three (3) disposals planned over the ten-year planning horizon for bridges and major culverts, and nine (9) disposals are planned for OSSS. Bridge 33 will change ownership and as such alleviates the City from the responsibilities of ongoing lifecycle costs. Bridge 476 will be programed for disposal over the planning period and will also eliminate many ongoing operational and maintenance costs along with the significant renewal costs required to keep the bridge in working condition.

Table 38: Assets Identified for Disposal				
ASSET	REASON FOR DISPOSAL	TIMING	DISPOSAL COSTS	OPERATIONS & MAINTENANCE ANNUAL SAVINGS
Bridge 033 Foxden Rd	Change of Ownership	By 2025	\$50,000	\$4,000



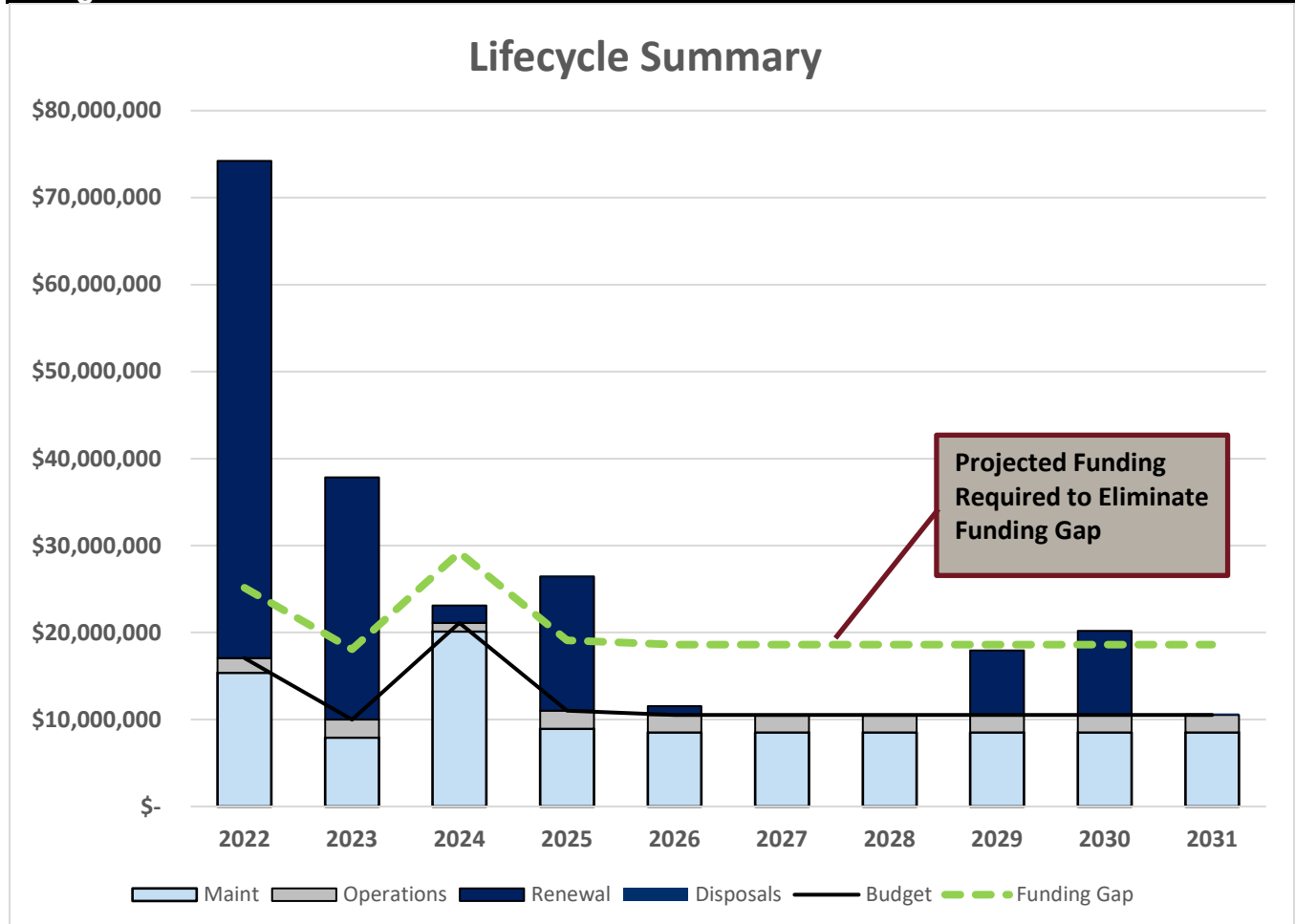
Table 38: Assets Identified for Disposal				
ASSET	REASON FOR DISPOSAL	TIMING	DISPOSAL COSTS	OPERATIONS & MAINTENANCE ANNUAL SAVINGS
<b>Bridge 476 Formerly Hall Rd</b>	Bridge at end of useful life and it is not essential	By 2031	\$200,000	\$4,500
<b>Bridge 331 Birch Ave</b>	Retired CPR asset which was purchased and will be disposed.	By 2024	\$135,000	\$3,100
<b>9 OSSS (ARL) structures along the Linc</b>	Asset Deficiencies require removal	By 2023	\$425,000	\$35,000

## SUMMARY OF ASSET FORECAST COSTS

The financial projections from this asset plan are shown in Figure 27. These projections include forecast costs for acquisition, operation, maintenance, renewal, and disposal. These forecast costs are shown relative to the proposed budget.

The bars in the graph represent the forecast costs needed to minimize the life cycle costs associated with the service provision. The proposed budget line indicates the estimate of available funding. The gap between the forecast work and the proposed budget is the basis of the discussion on achieving balance between costs, levels of service and risk to achieve the best value outcome.

**Figure 27: Lifecycle Summary**  
All figure values are shown in 2021 dollars.



The City has allocated budget planned for operational and maintenance activities requirements over the 10-year planning horizon however there is insufficient budget to complete the necessary renewal works nor is there sufficient budget to complete all the recommended operational and maintenance works. When deferring either operations, maintenance or renewal works occur, the City runs the risk of significantly higher reactive costs, service interruptions, decreased satisfaction, harm to its reputation along with other risk costs such as legal fees.

Without sufficient funding the City has little option but to defer these necessary lifecycle activities. Deferring important lifecycle activities is never recommended. The City will benefit from allocating sufficient resources to developing its long-term financial plan to ensure that over time the City can fully fund the necessary lifecycle activities. Funding these activities helps to ensure the assets are compliant, safe, and effectively deliver the service the customers need and desire.

The lack of funding allocated for the backlog of renewals and the necessary lifecycle activities creates an additional issue which is intergenerational equity. Each year the City defers necessary lifecycle activities it pushes the ever-increasing financial burden on to future generations. It is imperative the City begin addressing the lack of consistent and necessary

funding to ensure that intergenerational equity will be achieved. Over time, allocating sufficient funding on a consistent basis ensures that future generations will be able to enjoy the same standards being enjoyed today.

Over time the City will continue to improve its lifecycle data and this will allow for informed choices as how best to mitigate those impacts and how to address the funding gap itself. This gap in funding in future plans will be refined over the next 3 years and improve the confidence and accuracy of the forecasts.

### 3.3 MANDATORY BRIDGE & CULVERT LEVELS OF SERVICE

As previously mentioned, the City is developing this AM Plan to be in accordance with O.Reg. 588/17 requirements. Table 5 in O.Reg. 588/17 identifies specific metrics that must be reported in the AM Plan for Bridges and Culverts. These metrics are divided into community and technical levels of service. Since core assets only encompass bridges and culverts, there are not mandatory O.Reg. 588/17 levels of service for OSSS or retaining walls.

#### 3.3.1 O.Reg. 588/17 Community Levels of Service

Per Table 5 in O.Reg. 588/17, there are community levels of service that the City is required to report on in order to meet the provincial level of service requirement. These qualitative metrics are reported below.

##### SCOPE

1. Description of the traffic that is supported by municipal bridges (e.g., heavy transport vehicles, motor vehicles, emergency vehicles, pedestrians, cyclists).

City bridges are designed in accordance with the standard and requirements of the Bridge Design Code at the time of construction. The City owns three (3) types of bridges: Vehicular, Railway, and Pedestrian bridges.

- Vehicular bridges or culverts have been designed to carry heavy transport vehicles, motor vehicles, emergency vehicles, pedestrians, mobility aids, and cyclists wherever possible;
- Railway bridges have been designed for railway usage only and do not support other vehicular types. However, some previous rail bridges have been converted to pedestrian (e.g. Rail Trail); and,
- Pedestrian bridges or culverts have been designed to carry pedestrians, mobility aids, cyclists, and maintenance vehicles.

The City is actively pursuing opportunities to offer multi-modal transportation options and continues to invest in pedestrian and cycling connectivity through the rehabilitation and new construction of pedestrian bridges as explained in Section 3.2.3.

##### QUALITY

2. *Description or images of the condition of bridges and how this would affect use of the bridges.*

Photos of bridges within the indicated BCI range are shown in Figure 28. Bridge assets range in BCI from 43 to 100. The description of each BCI range can be found in Table 32. High criticality bridges show cracking, delamination, railing issues, scaling and other deficiencies which can pose vehicle/pedestrian hazards, and affect load carrying capacity.

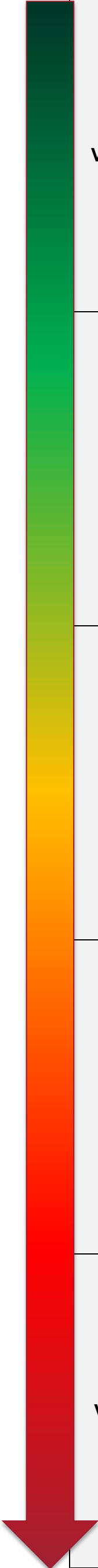














Typically, if a bridge is in Very Good to Poor condition the asset continues to operate and provide service to the public with operations and maintenance activities being completed on the asset in accordance with the OSIM findings. Depending on the findings of an inspection the usage may be modified such as changing a vehicular bridge into a pedestrian bridge. If the bridge is deemed unsafe for pedestrian and vehicular access, the structure will be closed

with clear signage prohibiting the use of the bridge and the asset will be evaluated for renewal or disposal.

If the asset reaches Very Poor status, the bridge is closed immediately while the City assesses the safety of the structure, and determines what reactive repair, rehabilitation or disposal actions to take. If a bridge is closed, it is considered a service performance deficiency. Current service performance deficiencies are identified in Section 3.1.6. An image of a bridge in the 5 condition categories are shown below in Figure 28.



Figure 28: Bridge Conditions

Figure 28: Bridge Conditions		
CONDITION	ELEVATION	UNDERSIDE (SOFFIT)
 Very Good		
		
		
		
		
Poor		
Very Poor		



### 3. *Description or images of the condition of culverts and how this would affect use of the culverts.*

Photos of culverts within the indicated BCI range are shown in Figure 29. Major culvert assets range in BCI from 11 to 100. The description of each BCI range can be found in Table 32. High criticality culverts have deficiencies such as undermining foundation, corrosion, spalling and delamination.




Typically, if a culvert is in Very Good to Poor condition the asset continues to operate and provide service to the public with operations and maintenance activities being completed on the asset in accordance with the OSIM findings. Depending on the findings of an inspection the usage may be modified such as changing a vehicular culvert into a pedestrian culvert. If the culvert is deemed unsafe for pedestrian and vehicular access, the structure will be closed with clear signage prohibiting the use of the culvert and the asset will be evaluated for renewal or disposal.

If the asset reaches Very Poor status, the culvert is closed immediately while the City assesses the safety of the structure and determines what reactive repair, rehabilitation or disposal actions to take and is considered a service performance deficiency. Current service performance deficiencies are identified in Section 3.1.6.

Images of culverts from very good *to very poor condition* based on the BCI value is shown in Figure 29.



Figure 29: Major Culvert Conditions

Condition	Elevation	Inside (Barrel)
Very Good	 <p>2020/09/23 17:51:57</p>	 <p>2020/09/23 18:29:49</p>
Good	 <p>2019/10/19</p>	 <p>2020/09/16 13:17:05</p>
Fair	 <p>2017.07.21</p>	 <p>2017.07.21</p>
Poor	 <p>January 13, 2021</p>	 <p>2018.05.28</p>
Very Poor	 <p>2017.07.19</p>	 <p>16/08/2019</p>



### 3.3.2 O.Reg. 588/17 Technical Levels of Service

In addition, there are technical levels of service that the City is required to report on in order to meet the provincial level of service requirement. These quantitative metrics are reported in Table 39.

Table 39: Technical Levels of Service		
SERVICE ATTRIBUTE	TECHNICAL LEVELS OF SERVICE	MEASURE
Scope	Percentage of bridges in the municipality with loading or dimensional restrictions.	2.4%
Quality	1. For bridges in the municipality, the average bridge condition index value.	74.7
	2. For structural culverts in the municipality, the average bridge condition index value.	71.2

The Scope service attribute contains information related to loading or dimensional restrictions. Currently four (4) bridges have loading restrictions which are included under service performance deficiencies in Table 34.

The quality service attribute contains information related to the Bridge Condition Index (BCI) which is explained in Section 3.1.2.

### 3.4 MUNICIPALLY DEFINED LEVELS OF SERVICE

Levels of service are measures for what the City provides to its customers, residents, and visitors. Service levels are best described as the link between providing the outcomes the community desires, and the way that The City provides those services. Service levels defined in three ways, customer values, customer levels of service and technical levels of service which are outlined in this section. An explanation for how these were developed is provided in Section 7.5 of the AMP Overview.

#### 3.4.1 Customer Values

Customer values are what the customer can expect from their tax dollar in “customer speak” which outline what is important to the customer, whether they see value in the service, and the expected trend based on the 10-year budget. These values are used to develop the level of service statements.

To develop these customer values, as stated in the AMP Overview, a Customer Engagement Survey was released in January 2022 on the Engage Hamilton platform. The survey received 279 submissions and contained 6 questions related to bridge and major culvert service delivery. The survey results can be found in Appendix A in the AMP Overview. While these surveys were used to establish customer values and customer performance measures, it's important to note that the number of survey respondents only represents a small portion of the population.

The future intent is to release this survey on a regular basis to measure the trends in customer satisfaction and ensure that the City is providing the agreed level of service as well as improve the marketing strategy to receive more responses. This has been noted in Table 50 in the Continuous Improvement section.

Table 40: Customer Values			
CUSTOMER VALUES	CUSTOMER SATISFACTION MEASURE	CURRENT FEEDBACK	EXPECTED TREND BASED ON PLANNED BUDGET (10-YEAR HORIZON)
<b>Bridges feel safe to cross</b>	Annual Customer Engagement Survey	Survey respondents generally feel that bridges are safe to travel over. There are some comments with respect to increasing maintenance on bridges/culverts.	Expected to maintain trend
<b>Bridge is open when they want to use it</b>	Annual Customer Engagement Survey	Survey respondents generally feel that bridges are open when they want to use them, however, there were a few comments on the Dundas Hwy 8 bridge being closed.	Expected to maintain trend

**Table 40: Customer Values**

<b>CUSTOMER VALUES</b>	<b>CUSTOMER SATISFACTION MEASURE</b>	<b>CURRENT FEEDBACK</b>	<b>EXPECTED TREND BASED ON PLANNED BUDGET (10-YEAR HORIZON)</b>
<b>Culverts operate appropriately and are free from blockages</b>	Annual Customer Engagement Survey	Survey respondents generally feel that there aren't culverts that are frequently blocked.	Expected to maintain trend

### 3.4.2 Customer Levels of Service

Ultimately customer performance measures are the measures that the City will use to assess whether it is delivering the level of service the customers desire. Customer level of service measurements relate to how the customer feels about the City's engineered structures in terms of their quality, reliability, accessibility, responsiveness, sustainability and over course, their cost. The City will continue to measure these customer levels of service to ensure a clear understanding on how the customers feel about the services and the value for their tax dollars.

The Customer Levels of Service are considered in terms of:

<b>Condition</b>	How good is the service? What is the condition or quality of the service?
<b>Function</b>	Is it suitable for its intended purpose? Is it the right service?
<b>Capacity/Use</b>	Is the service over or under used? Do we need more or less of these assets?

In Table 41 under each of the service measures types (Condition, Function, Capacity/Use) there is a summary of the performance measure being used, the current performance, and the expected performance based on the current budget allocation.

Table 41: Customer Levels of Service					
TYPE OF MEASURE	LEVEL OF SERVICE	SOURCE	PERFORMANCE MEASURE	CURRENT PERFORMANCE	EXPECTED TREND BASED ON PLANNED BUDGET
Condition	Ensure engineered structures are kept in safe and good repair.	Annual Customer Engagement Survey	97.4% of survey respondents feel bridges are generally in Fair condition or better.	Satisfied	Maintain Satisfied
			85% of survey respondents feel bridges and culverts are somewhat safe to very safe to travel over.	Fairly Satisfied	Maintain Fairly Satisfied
		Confidence levels		Medium	
		OSIM Inspection Report	Average Condition of Bridges	Good	Slight Decrease
			Average Condition of Major Culverts	Good	Slight Decrease
			Average Condition of Retaining Walls	Fair	Slight Decrease
		Confidence levels		High	
		SSIG Report	Average Condition of Overhead Sign Support Structures	Good	Maintain Good
		Confidence levels		High	
Function	Ensure engineered structures are meeting program needs.	Annual Customer Engagement Survey	76.5% of survey respondents don't know of any culverts that are partially or completely blocked.	Fairly Satisfied	Maintain Fairly Satisfied
			90.8% of survey respondents indicate there are no bridges that are currently closed they would typically use.	Very Satisfied	Maintain Very Satisfied
		Confidence levels		Medium	
		Staff Input	Bridges along major transportation routes are generally open.	Good	Slight Decrease
		Staff Input	Overhead Sign Support Structures along major transportation routes are in service.	Good	Maintain Good
		Confidence levels		Low	
Capacity	Ensure engineered structures' usage is within design capacity.	Annual Customer Engagement Survey	98.5% of survey respondents don't have concerns with bridges' height or weight restrictions.	Very Satisfied	Maintain Very Satisfied
			66.2% of survey respondents generally feel traffic levels leading up to bridges are acceptable.	Satisfied	Slight Decrease
		Confidence levels		Medium	
		Staff Input	Open bridges are used frequently.	Unknown	
		Confidence levels		Low	

### 3.4.3 Technical Levels of Service

Technical levels of service are operational or technical measures of performance, which measure how the City plans to achieve the desired customer outcomes and demonstrate effective performance, compliance and management. The metrics should demonstrate how effectively The City delivers its services in alignment with its customer values; and should be viewed as possible levers to impact and influence the Customer Levels of Service. The City will measure specific lifecycle activities to demonstrate how the City is performing on delivering the desired level of service as well as to influence how customers perceive the services they receive from the assets.

Technical service measures are linked to the activities and annual budgets covering Acquisition, Operation, Maintenance, and Renewal. Asset owners and managers create, implement and control technical service levels to influence the service outcomes

Table 42 shows the activities expected to be provided under the current plan with targets and recommended performance.

Table 42: Technical Levels of Service					
LIFECYCLE ACTIVITY	PURPOSE OF ACTIVITY	ACTIVITY MEASURE	CURRENT PERFORMANCE *	TARGET **	RECOMMENDED PERFORMANCE ***
Acquisition	Ensure engineered structures are meeting program needs.	Number of planned pedestrian bridge new or improvement projects	1	N/A	N/A
Operation	Ensure engineered structures are kept in safe and good repair.	Percentage of legislated inspections completed for bridges > 3m	110	190	N/A
		Number of bridges with loading restrictions	4	4	4
Maintenance		% of bridge deck spalls repaired to	100%	100%	100%

**Table 42: Technical Levels of Service**

LIFECYCLE ACTIVITY	PURPOSE OF ACTIVITY	ACTIVITY MEASURE	CURRENT PERFORMANCE *	TARGET **	RECOMMENDED PERFORMANCE ***
		MMS standards			
		Number of culverts with known flooding/channel blockage issues	24	0	0
		Number of bridges in Very Poor condition	2	0	0
		Number of culverts in Very Poor condition	2	0	0

It is important to monitor the service levels regularly as circumstances can and do change. Current performance is based on existing resource provision and work efficiencies. It is acknowledged changing circumstances such as technology and customer priorities will change over time.

#### 3.4.4 Level of Service Summary

At this time, the City's technical metrics for the engineered structures service area is based on OSIM and MMS requirements. It is evident per Table 42 that the City is typically meeting these standards. The explanation below is intended to explain how the customer and technical levels of service relate to each other.

#### CONDITION

Based on the customer performance measures, survey respondents felt that bridges and culverts were in Fair or better condition which was deemed to be considered satisfied. The majority also felt that bridges were a minimum of somewhat safe to cross. When comparing this to the technical levels of service, the City has completed 100% of MMS requirements and has completed the legislated inspections. This suggests that the activities that the City is performing meets the customer expectations of the service.

## **FUNCTION**

Survey respondents appeared to be satisfied with the function of bridges and culverts. The majority of survey respondents were not aware of any blocked culverts and most did not find that there were bridges that were closed that they typically used. Those who identified that there was a bridge they wanted to use that was closed, were typically referring to bridges which were closed due to construction and are temporary service deficiencies. This suggests that the activities that the City is performing meets the customer expectations of the service.

## **CAPACITY**

Most survey respondents did not have any concerns with bridge height or weight restrictions, and many felt traffic levels leading up to a bridge were acceptable. Currently there are four (4) bridges with weight restrictions, but since currently most survey respondents are not concerned with these restrictions it suggests the level of service for those bridges meets program needs.



## **3.5 FUTURE DEMAND**

The ability for the City to be able to predict future demand for services enables the City to plan ahead and identify the best way of meeting that demand while being responsive to changes in demand. Demand will inevitably change over time and will impact the needs and desires of the community in terms of the quantity of services (more bridges to growing communities) and types of service required (larger bridges for increased traffic volumes).

Demand is defined as the desire customers have for assets or services and that they are willing to pay for. These desires are for either new assets/services or current assets.

Since demand is not yet an extensive requirement in O.Reg. 588/17 for the July 1<sup>st</sup>, 2022 deadline, this section is not as robust as some other sections of the report, but is an obligation for the report by July 1<sup>st</sup>, 2025, and will be expanded on in future iterations of the report.

### **3.5.1 Demand Drivers**

For the engineered structures service area, the key drivers are population change, climate change, and customer preferences and expectations. A future continuous improvement item is to identify additional demand drivers since this was not the focus of this AM Plan.

### **3.5.2 Demand Forecasts**

The high level present position and projections for demand drivers that may impact future service delivery and use of assets have been identified and documented in Table 43. These projections are based on the Greater Golden Horseshoe projections and the Development Charges Background Study.

Growth projections have been shown in the AMP Overview.

### **3.5.3 Demand Impact and Demand Management Plan**

The impact of demand drivers that may affect future service delivery and use of assets are shown in Table 43.

Demand for new services will be managed through a combination of managing and/or upgrading of existing assets and providing new assets to meet demand and demand management. Demand management practices can include non-asset solutions, management of risks and failure mitigation.

Opportunities identified to date for demand management are shown in Table 43. Climate change adaptation is included in Table 44. Further opportunities will be developed in future revisions of this AM Plan, as identified in Table 50 in the Continuous Improvement Section.

**Table 43: Demand Management Plan**

<b>DEMAND DRIVER</b>	<b>CURRENT POSITION</b>	<b>PROJECTION</b>	<b>IMPACT ON SERVICES</b>	<b>DEMAND MANAGEMENT PLAN</b>
<b>Customer preferences and expectations</b>	Bridges prioritize vehicular traffic.	Bridges will need to begin to prioritize multi-modal traffic as well as LRT.	Ensure enough space in the bridge ROW to accommodate multi-modal traffic.	Complete Transportation Master Plans: Plan for redesign or upgrade of bridges and culverts to accommodate additional space required.
<b>Population Change</b>	573,000 (2021)	636,080 (2031)	Increased population will increase demand on transportation network.	Complete Transportation Master Plans; Redesign or upgrade bridges and culverts to accommodate increased traffic; Invest in sustainable transportation so that the increase in transportation demand will not be predominately single use occupancy vehicles.
<b>Employment Population Change</b>	192,704 (2019 - Excluding Work from Home)	244,839 (2031 – Excluding Work from Home)	Increased commuters may increase demand on transportation network.	Complete Transportation Master Plans; Plan for redesign or upgrade bridges and culverts to accommodate increased traffic; Invest in sustainable transportation so that the increase in transportation demand will not be predominately single use occupancy vehicles.

### 3.5.4 Asset Programs to Meet Demand

The new assets required to meet demand may be acquired, donated or constructed. At this time there are no plans for new assets over the ten (10) - year planning horizon. Acquiring new assets would commit the City to ongoing operations, maintenance and renewal costs for the period that the service provided from the assets is required.

### 3.5.5 Climate Change Adaptation

The impacts of climate change may have a significant impact on the assets we manage and the services they provide. In the context of the asset management planning process, climate change can be considered as both a future demand and a risk.

Climate change impacts on assets will vary depending on the location and the type of services provided, as will the way in which those impacts are responded to and managed.<sup>14</sup>

As a minimum the City must consider how to manage our existing assets given potential climate change impacts for our region.

Risk and opportunities identified to date are shown in Table 44. This is a continuous process and will be updated in the 2025 AM Plans per the timelines outlined in the AMP Overview.

Table 44: Managing the Impact of Climate Change on Assets and Services			
CLIMATE CHANGE DESCRIPTION	PROJECTED CHANGE	POTENTIAL IMPACT ON ASSETS AND SERVICES	MANAGEMENT
<b>Storm Events</b>	Increased frequency of large storm events which may overwhelm the stormwater system.	Deck height of bridges may need to be raised requiring a redesign. Culverts may need to be resized. Delays in transportation network may occur if road asset is flooded in large storm event or if damage occurs to bridge/culvert asset requiring repairs.	Draft culvert standards policy: Redesign or upsize existing culverts and bridges when renewals occur; Prioritize replacements; Planning for sufficient funds to implement plans; Model stormwater network to ensure capacity; Investigate problem areas.
<b>GHG Emissions</b>	Increased GHG emissions due to increased demand for transportation.	Increased GHG emissions contribute to climate change	Investigate opportunities to change the modal split; Invest in sustainable transportation so that the increase in transportation demand will not be predominately single use occupancy vehicles.

<sup>14</sup> IPWEA Practice Note 12.1 Climate Change Impacts on the Useful Life of Infrastructure

Additionally, the way in which the City constructs new assets should recognize that there is opportunity to build in resilience to climate change impacts. Building resilience can have the following benefits:

- Assets will withstand the impacts of climate change;
- Services can be sustained; and,
- Assets that can endure may potentially lower the lifecycle cost and reduce their carbon footprint.

Table 45 summarizes some asset climate change resilience projects the City is currently pursuing.

<b>Table 45: Building Asset Resilience to Climate Change</b>			
<b>PROJECT</b>	<b>PROJECT DESCRIPTION</b>	<b>CLIMATE CHANGE IMPACT</b>	<b>BUILD RESILIENCE IN NEW WORKS</b>
<b>Strathcona Pedestrian Bridge</b>	Installation of multi-use trail connecting crossing over CN lands to connect Locke St. to the Waterfront Trail.	Due to increased demand for transportation infrastructure, it is anticipated there will be more vehicles in the road network. If these vehicles are mostly single occupancy vehicles, GHG emissions will increase in the City.	To change the modal split and investigate strategies so that more trips are taken by active and sustainable transportation than single use occupancy vehicles.
<b>Pedestrian Bridge Replacement &amp; Repair Program</b>	Repair or replace pedestrian bridges within our parks that are in poor condition.	Due to increased demand for transportation infrastructure, it is anticipated there will be more vehicles in the road network. If these vehicles are mostly single occupancy vehicles, GHG emissions will increase in the City.	To change the modal split and investigate strategies so that more trips are taken by active and sustainable transportation than single use occupancy vehicles.
<b>Stormwater Infrastructure Upgrades</b>	Ongoing work on upgrading stormwater infrastructure (e.g. bridges, culverts, etc.) to increase capacity	It is anticipated that larger storm events will happen more frequently affect water levels under bridges and capacity levels of culverts.	To improve the City's climate resiliency by designing future assets to mitigate their vulnerability to extreme weather, minimizing future damages, and take advantage of opportunities i.e. grants.

The impact of climate change on assets is a new and complex discussion and further opportunities will be developed in future revisions of this AM Plan.

## 3.6 RISK MANAGEMENT

The purpose of infrastructure risk management is to document the findings and recommendations resulting from the periodic identification, assessment and treatment of risks associated with providing services from infrastructure, using the fundamentals of International Standard ISO 31000:2018 Risk management – Principles and guidelines.

Risk Management is defined in ISO 31000:2018 as: ‘coordinated activities to direct and control with regard to risk’<sup>15</sup>.

The City is developing and implementing a formalized risk assessment process to identify risk associated with service delivery and to implement proactive strategies to mitigate risk to tolerable levels. The risk assessment process identifies credible risks associated with service delivery and will identify risks that will result in loss or reduction in service, personal injury, environmental impacts, a ‘financial shock’, reputational impacts, or other consequences.

The risk assessment process identifies credible risks, the likelihood of those risks occurring, and the consequences should the event occur. For its bridge and culvert assets, the City utilizes two risk assessment methods to determine risk along with subject matter expert opinion to inform the prioritization.

Since the City is further developing its risk assessment maturity with the inclusion of a risk rating, evaluation of the risks and development of a risk treatment plan for those risks that are deemed to be non-acceptable in the next iteration of the plan.

Risk Assessment is not yet an extensive requirement in O.Reg. 588/17 for the July 1<sup>st</sup>, 2022 deadline. As a result, this section is not as robust as some other sections of the report, but is an obligation for the report by July 1<sup>st</sup>, 2025, and will be expanded on in future iterations of the report.

### 3.6.1 Critical Assets

Critical assets are defined as those which have a high consequence of failure causing significant loss or reduction of service. Critical assets have been identified and along with their typical failure mode, and the impact on service delivery, are summarized in Table 46. Failure modes may include physical failure, collapse or essential service interruption.

<sup>15</sup> ISO 31000:2009, p 2

**Table 46: Critical Assets**

CRITICAL ASSET(S)	FAILURE MODE	IMPACT
High Criticality Bridges/Major Culverts	Collapse	Injury Service Interruption Financial Reputational Environmental
High Criticality Bridges/ Major Culverts	Major Blockage	Service Interruption Financial Injury Reputational Environmental

By identifying critical assets and failure modes, an organization can ensure that investigative activities, condition inspection programs, maintenance and capital expenditure plans are targeted at critical assets.

### 3.6.2 Risk Assessment

The risk assessment process identifies credible risks, the likelihood of the risk event occurring, the consequences should the event occur, development of a risk rating, evaluation of the risk and development of a risk treatment plan for non-acceptable risks.

An assessment of risks associated with service delivery will identify risks that will result in loss or reduction in service, personal injury, environmental impacts, a 'financial shock', reputational impacts, or other consequences.

Critical risks are those assessed with 'Very High' (requiring immediate corrective action) and 'High' (requiring corrective action) risk ratings and will be identified in the Infrastructure Risk Management Plan in future iterations. The residual risk and treatment costs (if available) of implementing the selected treatment plan is shown in Table 47. It is essential that these critical risks and costs are reported to management. Additional risks will be developed in future iterations of the plan and is identified in Table 50 in the Continuous Improvement Section the plan.

**Table 47: Risks and Treatment Plans**  
**Note \* The Residual Risk Is The Risk Remaining After The Selected Risk Treatment Plan Is Implemented.**

SERVICE OR ASSET AT RISK	WHAT CAN HAPPEN	RISK RATING	RISK TREATMENT PLAN	RESIDUAL RISK *	TREATMENT COSTS
Bridge & Culvert	Pier damage due to vehicular collision	Very High	Installed crash attenuators, sand barrels, signage Maintain regular inspection of roadside.	High	TBD
Bridge & Culvert	Concrete deck damage due to water infiltration from potholes.	Very High	Biennial inspections; Road Patrol Inspection; Complete operational activities on bridges & culverts either internally or contractually.	Medium	\$310,000 Annually
Bridge & Culvert	Collapse of bridge due to stress from overweight vehicle.	High	Coordinate overweight permits with Hamilton Police & MTO. Adequate signage. Request enforcement, weight scales.	Medium	TBD
Bridge & Culvert	Pier erosion due to drainage system not being maintained	High	Complete operational activities on bridges & culverts either internally or contractually.	Low	TBD
Unassumed Bridge & Culvert	Bridge or culvert fails due to no maintenance or inspection program, and City is liable because ownership unclear	High	Confirm ownership and responsibility of asset. Add assets to OSIM program.	Low	TBD
Unassumed Minor Retaining Wall	Retaining wall fails due to no maintenance or inspection program, and City is liable because ownership unclear	High	Create inventory of retaining walls and confirm ownership; Internal inspection program for owned assets.	Medium	TBD



### **3.6.3 Infrastructure Resilience Approach**

The resilience of our critical infrastructure is vital to the ongoing provision of services to customers. To adapt to changing conditions the City needs to understand its capacity to 'withstand a given level of stress or demand', and to respond to possible disruptions to ensure continuity of service. An example would be how engineered structures operate during their peak usage. We do not currently measure our resilience in service delivery and this will be included in the next iteration of the AM Plan.

Resilience covers the capacity of the City to withstand any service disruptions, act appropriately and effectively in a crisis, absorb shocks and disturbances as well as adapting to ever changing conditions. Resilience is built on aspects such as response and recovery planning, financial capacity, climate change, risk assessment and crisis leadership.

### **3.6.4 Service and Risk Trade-Offs**

The decisions made in AM Plans are based on the objective to achieve the optimum benefits from the available resources. The City does not have sufficient data to present risks and tradeoffs. This information will be presented in the 2025 AM Plans regarding Proposed Levels of Service per the timelines outlined in the AMP Overview.

### **3.6.5 Financial Summary**

This section contains the financial requirements resulting from the information presented in the previous sections of this AM Plan. Effective asset and financial management will enable the City to ensure its engineered structures provide the appropriate level of service for the City to achieve its goals and objectives. Reporting to stakeholders on service and financial performance ensures the City is transparently fulfilling its stewardship accountabilities.

Long-Term financial planning (LTFP) is critical for the City to ensure its engineered structures lifecycle activities such as renewals, operations, maintenance, and acquisitions can happen at the optimal time. The City is under increasing pressure to meet the wants and needs of its customer while keeping costs at an affordable level and maintaining its financial sustainability.

Without funding asset activities properly for its engineered structures, the City will have difficult choices to make in the future which will include options such as higher costs reactive maintenance and operational costs, reduction of service and potential reputational damage.

The City will be seeking to incorporate its engineered structures into the LTFP. Aligning the LTFP with the AM Plan is critical to ensure the engineered structures needs will be met while the City is finalizing a clear financial strategy with measurable financial targets. The financial projections will be improved as the discussion on desired levels of service and asset performance matures.

### 3.6.6 Sustainability of Service Delivery

This AM Plan focuses on two key financial indicators of sustainable service delivery that are considered within the AM Plan for this service area. These indicators are used to monitor and assess financial performance over the planning period. The two indicators are the:

- asset renewal funding ratio (proposed renewal budget for the next ten (10) - years / forecast renewal costs for next ten (10) - years); and,
- medium term forecast costs/proposed budget (over 10 years of the planning period).

#### ASSET RENEWAL FUNDING RATIO

Asset Renewal Funding Ratio<sup>16</sup> **32.86%**

The Asset Renewal Funding Ratio is used to determine if the City is accommodating asset renewals in an **optimal** and **cost effective** manner from a timing perspective and relative to financial constraints, the risk the City is prepared to accept and service levels it wishes to maintain. Ideally the target renewal funding ratio should be ideally between **90% - 110%** over the entire planning period. A low indicator result generally indicates that service levels are achievable however the expenditures are below this level because the City is reluctant to fund the necessary work or prefers to maintain low levels of debt.

Over the next ten (10) years the City expects to have **32.86%** of the funds required for the optimal renewal of assets. By only having sufficient funding to renew **32.86%** of the required assets in the appropriate timing it will inevitably require difficult trade off choices that could include:

- A reduction of the level of service and availability of assets
- Increased complaints and reduced customer satisfaction
- Increased reactive maintenance and renewal costs and,
- Damage to the City's reputation and risk of fines or legal costs

The historical lack of renewal funding resources will be addressed in future AM Plan's while aligning the plan to the LTFP. This will allow staff to develop options and long-term strategies to address the renewal rate. The City will review its renewal allocations once the entire inventory has been confirmed and amalgamated.

The Asset Renewal Funding Ratio is an important indicator and illustrates that over the next 10 years we expect to have **32.86 %** of the funds required for the optimal renewal of assets.

#### MEDIUM TERM – TEN (10) - YEAR FINANCIAL PLANNING PERIOD

This AM Plan identifies the forecast operations, maintenance and renewal costs required to provide an agreed level of service to the community over a ten (10) – year period. This provides input into ten (10) - year financial and funding plans aimed at providing the required services in a sustainable manner.

<sup>16</sup> AIFMM, 2015, Version 1.0, Financial Sustainability Indicator 3, Sec 2.6, p 9.

This forecast work can be compared to the proposed budget over the first ten (10) - years of the planning period to identify any funding shortfall.

The forecast operations, maintenance and renewal costs over the ten (10) - year planning period is **\$24,281,410** on average per year. Over time as improved information becomes available it is anticipated to see this number increase. In future AM Plans, staff will connect the operational and maintenance needs to the forecasts, and this will result in a significantly higher cost than is outlined here.

The proposed (budget) operations, maintenance and renewal funding is **\$16,186,100** on average per year giving a ten (10) - year funding shortfall of **\$8,095,310** per year or **\$80,953,100** in total over the ten year planning period. This indicates that **66.66%** of the forecast costs needed to provide the services documented in this AM Plan are accommodated in the proposed budget. Note, this calculation excludes acquired assets (if any).

Providing sustainable services from infrastructure requires the management of service levels, risks, forecast outlays and financing to achieve a financial indicator of approximately one (1.0) for the first years of the AM Plan and ideally over the ten (10) - year life of the Long-Term Financial Plan.

### **3.6.7 Forecast Costs (Outlays) for the Long-Term Financial Plan**

Table 48 shows the forecast costs (outlays) required for consideration in the ten (10)-year long-term financial plan.

Providing services in a financially sustainable manner requires a balance between the forecast outlays required to deliver the agreed service levels with the planned budget allocations in the operational and capital budget. The City will begin developing its long-term financial plan (LTFP) to incorporate both the operational and capital budget information and help align the LTFP to the AM Plan which is critical for effective asset management planning.

A gap between the recommended forecast outlays and the amounts allocated in the operational and capital budgets indicates further work is required on reviewing service levels in the AM Plan.

The City will manage the 'gap' by continuing to develop this AM Plan to provide guidance on future service levels and resources required to provide these services in consultation with the community. Options to manage the gap include reduction and closure of low use assets, increased funding allocations, reduce the expected level of service, utilize debt based funding over the long term, adjustments to lifecycle activities, improved renewals and multiple other options or combinations of options.

These options will be explored in the next AM Plan and the City will provide analysis and options for Council to consider going forward.

**Table 48: Forecast Costs (Outlays) For the Long-Term Financial Plan**  
Forecast Costs Are Shown In 2021-Dollar Values.

YEAR	ACQUISITION	OPERATION	MAINTENANCE	RENEWAL	DISPOSAL
2022	0	\$1,670,000	\$15,377,000	\$57,168,028	
2023	0	\$2,050,000	\$7,938,000	\$27,841,490	\$425,000
2024	0	\$1,000,000	\$20,110,000	\$2,014,039	\$135,000
2025	0	\$2,050,000	\$8,960,000	\$15,442,533	\$50,000
2026	0	\$1,987,000	\$8,526,500	\$1,030,651	
2027	0	\$1,987,000	\$8,526,500	\$0	
2028	0	\$1,987,000	\$8,526,500	\$0	
2029	0	\$1,987,000	\$8,526,500	\$7,416,129	
2030	0	\$1,987,000	\$8,526,500	\$9,665,233	
2031	0	\$1,987,000	\$8,526,500	\$0	\$200,00

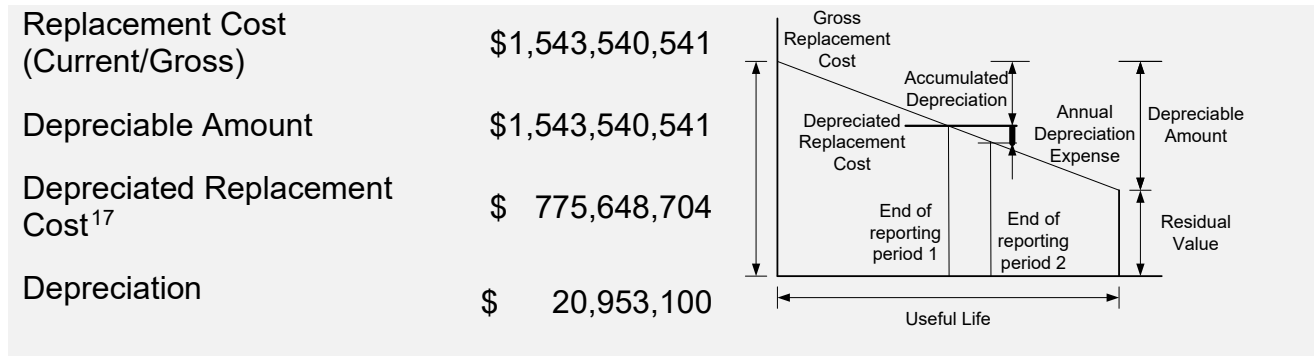
### 3.6.8 Funding Strategy

The proposed funding for assets is outlined in the City's operational budget and ten (10) - year capital budget.

These operational and capital budgets determine how funding will be provided, whereas the AM Plan typically communicates how and when this will be spent, along with the service and risk consequences. Future iterations of the AM Plan will provide service delivery options and alternatives to optimize limited financial resources.

### 3.6.9 Asset Valuations

The best available estimate of the value of assets included in this AM Plan are shown below. The assets are valued at estimated replacement costs:



The current replacement cost is the most common valuation approach for specialized infrastructure assets such as engineered structures. The methodology includes establishing a comprehensive asset registry, assessing replacement costs (based on market pricing for the modern equivalent assets) and useful lives, determining the appropriate depreciation method, testing for impairments, and determining remaining useful life.

As the City matures its asset data, it is highly likely that these valuations will fluctuate significantly over the next 3 years and they should increase over time based on improved market equivalent costs.

### 3.6.10 Valuation Forecast

Asset values are forecast to increase as projections improve and can be validated as market pricing. The net valuations will increase significantly despite some assets being programmed for disposal that will be removed from the register over the 10-year planning horizon.

Any additional assets will add to the operations and maintenance needs in the longer term and would also require additional costs due to future renewals obligations. Any additional assets will also add to future depreciation forecasts. Any disposals of assets would decrease the operations and maintenance needs in the longer term and removes the high costs renewal obligations.

Currently there are bridges planned to be acquired acquired within the 10-year planning horizon however with limited availability of data it cannot be accurately projected at this point. This will be improved for the next iteration of the AM Plan.

<sup>17</sup> Also reported as Written Down Value, Carrying or Net Book Value.

### 3.6.11 Key Assumption Made in Financial Forecasts

In compiling this AM Plan, it was necessary to make some assumptions. This section details the key assumptions made in the development of this AM Plan, and should provide readers with an understanding of the level of confidence in the data behind the financial forecasts.

Key assumptions made in this AM Plan are:

- Operational forecasts are based on current budget allocations and are the basis for the 10-year horizon projections;
- Maintenance forecasts are based on current budget allocations and do not identify asset needs at this time. It is solely based on planned activities; and,
- Replacement costs were based on historical costing and engineer estimates. They were also made without costing what the asset would be replaced with in the future.

### 3.6.12 Forecast Reliability and Confidence

The forecast costs, proposed budgets, and valuation projections in this AM Plan are based on the best available data. For effective asset and financial management, it is critical that the information is current and accurate. Data confidence is classified on a A - E level scale<sup>18</sup> in accordance with Table in the AMP overview.

The estimated confidence level for and reliability of data used in this AM Plan is shown in Table 49.

Table 49: Data Confidence for Data Used in The AM Plan		
DATA	CONFIDENCE ASSESSMENT	COMMENT
<b>Demand Drivers</b>	Low	Growth Demand Driver data is considered high confidence. Other drivers will require further investigation, and all require annual monitoring.
<b>Growth Projections</b>	Low	Population Data is of high confidence.
<b>Acquisition Forecast</b>	High	None planned within the ten (10) -Year horizon. The City will continue to monitor growth projections annually for acquisitions.
<b>Operation Forecast</b>	Medium	Future costs have been extrapolated from existing budget allocations and projected out by system growth modelling.
<b>Maintenance Forecast</b>	High	Maintenance activities are informed by the Bridge Condition Assessments.

<sup>18</sup> IPWEA, 2015, IIMM, Table 2.4.6, p 2|71.

Table 49: Data Confidence for Data Used in The AM Plan		
DATA	CONFIDENCE ASSESSMENT	COMMENT
<b>Renewal Forecast - Asset Values</b>	Low	Valuations will need to be updated to ensure the City has accurate costs to replace.
<b>- Asset Useful Lives</b>	Medium	Subject matter expert opinion and Bridge Condition Inspection modelling.
<b>- Condition Modelling</b>	Medium	Biennial Engineer Inspection informs the model. Will review modelling.
<b>Disposal Forecast</b>	Medium	Formalized process and priorities are being developed

The estimated confidence level for and reliability of data used in this AM Plan is considered to be a **Medium** confidence level.



## **3.7 PLAN IMPROVEMENT & MONITORING**

### **3.7.1 Status of Asset Management Practices**

#### **ACCOUNTING AND FINANCIAL DATA SOURCES**

This AM Plan utilizes accounting and financial data. The sources of the data are:

- 2021 Capital & Operating Budget;
- 2021 Tender Documents (various);
- Asset Management Data Collection templates;
- Audited Financial Statements and Government Reporting (FIR, TCA etc);
- Financial Exports from internal financial systems; and,
- Historical cost and estimates of budget allocation based on SME experience.

#### **ASSET MANAGEMENT DATA SOURCES**

This AM Plan also utilizes asset management data. The sources of the data are:

- Data extracts from various city applications and management software;
- Asset Management Data Collection Templates;
- Tender documents, subdivision agreements and projected growth forecasts as well as internal reports;
- Condition assessments;
- Subject matter Expert Opinion and Anecdotal Information; and,
- Reports from the mandatory biennial inspection, operational & maintenance activities internal reports.

### **3.7.2 Improvement Plan**

It is important that the City recognize areas of the AM Plan and planning process that require future improvements to ensure effective asset management and informed decision making. The tasks listed below are essential to improving the plans and the City's ability to make evidence based and informed decisions. These improvements span from improved lifecycle activities, improved financial planning and to plans to physically improve the assets.

The Improvement Plan Table 50 below highlights proposed improvement items that will require further discussion and analysis to determine feasibility, resource requirements and alignment to current workplans. Future iterations of this AM Plan will provide updates on these improvement plans.

Table 50: Improvement Plan				
#	TASK	RESPONSIBILITY	RESOURCES REQUIRED	TIMELINE
1.	Complete update of major retaining wall inventory and confirm ownership.	CAM, Engineering Services,	\$80,000 per annum \$240,000 Total Tender Process Internal staff time	3 Years 2022 - 2024
2.	Complete condition assessment for older aluminum supports on a two-year cycle per the OSSIM.	CAM, Engineering Services,	\$40,000 per annum Total Tender Process Internal staff time	3 Years 2022 - 2023
3.	Develop a Long-Term Financial Plan to connect the budgeting process to AM planning and ensure sustainable funding is achieved.	CAM, Engineering Services, Finance	\$15,000 per annum \$60,000 Total Internal Staff Time	4 Years 2022-2025
4.	Complete a lifecycle needs assessment to ensure funding gap is accurate and current and ensure funding requirements are understood.	CAM, Engineering Services, Finance, TOM	\$40,000 per annum \$120,000 Total Internal staff time	3 Years 2022 - 2024
5.	Incorporate missing bridges, major culverts and other engineered structures from other asset classes (e.g. Parks, Cemeteries, Golf Courses) into future AM Plan. This is to ensure inventory is accurate and all regulatory obligations are being met.	CAM, Engineering Services, Finance, TOM, Parks, Cemeteries, Recreation	\$20,000 per annum \$60,000 Total Internal staff time	3 Years 2022 - 2024
6.	Create inventory of minor retaining walls, confirm ownership, investigate operational change, and incorporate findings into AM Plan.	CAM, Engineering Services	\$125,000 (Annual) \$250,000 (Total) Tender Process Internal staff time	3 Years 2022 - 2024
7.	Update Age data for Retaining Walls and OSSS.	CAM, Engineering Services	\$2,000 (Annual) \$6,000 Total Internal staff time	3 Years 2022-2024
8.	Review Condition Assessment deliverables for engineered structures and align with AM practices.	CAM, Engineering Services	\$4,000 (Annual) \$8,000 (Total) Internal staff time	2 Years 2022 - 2023
9.	Review operating & maintenance activities and procedures for bridges, and options for contracting out services.	CAM, Engineering Services	\$5,000 Internal staff time	Annually
10.	Develop new process to update data when Engineered Structure assets are replaced or new assets are acquired.	CAM, Engineering Services Continuous improvement,	\$2,000 (Annual) \$6,000 Total Internal staff time	3 Years 2022-2024
11.	Update Replacement Costs based on Market Pricing information and O&M Costs based on actual costs.	CAM, Engineering Services, TOM	\$3,500 (Annual) Internal staff time	Annually (Perpetual)
12.	Review assets recommended for renewal and ensure planned forecasts and replacement costs are updated with type of asset it would be replaced with.	CAM, Engineering Services	\$3,000 p.a. \$6,000 Total Internal Staff Time	2 Years 2022-2023
13.	Review and update Schedule 29 By law to capture updated bridge & culvert load restrictions.	Engineering Services, Clerks	\$1,500 p.a. \$3,000 Total Internal Staff Time	2 Years 2022-2023
14.	Improve annual engagement survey process to optimize engagement and respondents.	CAM, Engineering Services, Communications	\$7,500 (Annual) \$37,500 (Total) Internal staff time	5 Years 2022-2027
15.	Improve demand driver knowledge and identify additional drivers to be utilized within the plan.	CAM, Engineering Services, Economic Development, Environmental Services	\$3,000 Internal staff time	Annually
16.	Develop and improve risk management knowledge along with supporting documentation.	CAM, Engineering Services, Continuous Improvement	\$12,500 (Annual) \$25,000 (Total)	2 Years 2022-2023
17.	Investigate renewal needs for bridges with boundary agreements and incorporate into budget.	CAM, Engineering Services	\$3,000 p.a. \$6,000 Total Internal Staff Time	2 Years 2022-2023
18.	Investigate O&M activities and funding allocation for OSSS	CAM, TOM	\$3,000 per annum \$6,000 Total Internal Staff Time	2 Years 2022-2023

### **3.7.3 Monitoring and Review Procedures**

This AM Plan will be reviewed during the annual budget planning process and revised to show any material changes in service levels, risks, forecast costs and proposed budgets as a result of budget decisions.

The AM Plan will be reviewed and updated on a regular basis to ensure it represents the current service level, asset values, forecast operations, maintenance, renewals, acquisition and asset disposal costs and planned budgets. These forecast costs and proposed budget will be incorporated into the Long-Term Financial Plan once completed.

### **3.7.4 Performance Measures**

The effectiveness of this AM Plan can be measured in the following ways:

- The degree to which the required forecast costs identified in this AM Plan are incorporated into the long-term financial plan;
- The degree to which the 1-10-year detailed works programs, budgets, business plans and corporate structures consider the 'global' works program trends provided by the AM Plan;
- The degree to which the existing and projected service levels and service consequences, risks and residual risks are incorporated into the Strategic Planning documents and associated plans; and,
- The Asset Renewal Funding Ratio achieving the Organisational target (this target is often 90 – 100%).

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