

CITY OF HAMILTON PLANNING AND ECONOMIC DEVELOPMENT DEPARTMENT Economic Development Division

ТО:	Mayor and Members General Issues Committee
COMMITTEE DATE:	July 4, 2022
SUBJECT/REPORT NO:	Revitalizing Hamilton Tax Increment Grant - 9 Robert Street (PED22147) (Ward 2)
WARD(S) AFFECTED:	Ward 2
PREPARED BY:	Carlo Gorni (905) 546-2424 Ext. 2755
SUBMITTED BY:	Norm Schleehahn Director, Economic Development Planning and Economic Development
SIGNATURE:	Malu

RECOMMENDATION

- (a) That a Revitalizing Hamilton Tax Increment Grant Program (RHTIG) Application submitted by 2691597Ontario Inc. (Golden Spruce Homes Inc., 1943255 Ontario Inc., Damian Guiducci, Joshua Abraham, Terrence Chung), for the property at 9 Robert Street, Hamilton, estimated at \$155,738.85 over a maximum of a four year period, and based upon the incremental tax increase attributable to the redevelopment of 9 Robert Street, Hamilton, be authorized and approved in accordance with the terms and conditions of the RHTIG;
- (b) That the General Manager of the Planning and Economic Development Department be authorized and directed to execute a Grant Agreement together with any ancillary documentation required, to give effect to the RHTIG for 2691597Ontario Inc. (Golden Spruce Homes Inc., 1943255 Ontario Inc., Damian Guiducci, Joshua Abraham, Terrence Chung) for the property known as 9 Robert Street, Hamilton, in a form satisfactory to the City Solicitor;
- (c) That the General Manager of the Planning and Economic Development
 Department be authorized and directed to administer the Grant, and Grant
 Agreement including, but not limited to, deciding on actions to take in respect of
 events of default and executing any Grant Amending Agreements, together with
 any ancillary amending documentation, if required, provided that the terms and

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conditions of the RHTIG Program, as approved by City Council, are maintained and that any applicable Grant Amending Agreements are undertaken in a form satisfactory to the City Solicitor.

EXECUTIVE SUMMARY

The RHTIG Application for the redevelopment of the property at 9 Robert Street, Hamilton was submitted by 2691597Ontario Inc. (Golden Spruce Homes Inc., 1943255 Ontario Inc., Damian Guiducci, Joshua Abraham, Terrence Chung), owner of the property. This address contains a vacant commercial building. The proposed works will see the redevelopment of the building resulting in the creation of a six-storey mixed use building with one (1) commercial unit on the ground floor and twenty-eight rental residential units on the upper floors.

Redevelopment costs are estimated at \$6,885,328 and it is projected that the proposed renovations will increase the assessed value of the property from its current value of \$652,000 to approximately \$6,388,000.

This will increase total annual property taxes generated by the property. The municipal share of this property tax increase (municipal tax increment) will be approximately \$62,295.54 of which 100% would be granted to the owner during year one, 75% or approximately \$46,721.66 in year two, 50% or approximately \$31,147.77 in year three and 25% or approximately \$15,573.89 in year four. The estimated total value of the Grant is approximately \$155,738.85. Note that every year the tax increment is based on actual taxes for that year.

Alternatives for Consideration – See Page 6

FINANCIAL - STAFFING - LEGAL IMPLICATIONS

Financial: The City will collect full property taxes on the property and, in turn, provide a Grant for four years, declining each year after the first year by 25%, based on the increase in the municipal portion of the taxes, post-redevelopment completion of 9 Robert Street, Hamilton. Following year one of the Grant Payment, the City will start to realize the positive results of the Program from a financial perspective. Based on the projected figures, the estimated tax increment over four years totals \$249,182.16, of which the Applicant would receive a Grant totalling approximately \$155,738.85 and the City retaining taxes totalling approximately \$93,443.31.

Staffing: Applicants and subsequent Grant Payments under the RHTIG are processed by the Commercial Districts and Small Business Section and Taxation

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Section, Corporate Services Department. There are no additional staffing requirements.

Legal:

Section 28 of the *Planning Act* permits a municipality, in accordance with a Community Improvement Plan, to make loans and grants which would otherwise be prohibited under Section 106(2) of the *Municipal Act*, to registered/assessed owners and tenants of lands and buildings. A Community Improvement Plan can only be adopted and come into effect within a designated Community Improvement Project Area. Changes to a Community Improvement Plan or Community Improvement Project Area require formal amendments as dictated by the *Planning Act*.

The Applicant will be required to execute a Grant Agreement prior to the Grant being advanced. The Grant Agreement will be developed in consultation with the Legal Services Division.

As construction projects move forward, it is sometimes necessary to amend previously approved Grant Agreements and any ancillary documentation. Therefore, staff recommends that the General Manager of Planning and Economic Development be authorized to amend Grant Agreements and any ancillary documentation, provided that the terms and conditions of the HTIGP are maintained.

HISTORICAL BACKGROUND

City Council, at its meeting held on August 22, 2001, approved an amendment to the Downtown and Community Renewal Community Improvement Plan which introduced the Hamilton Tax Increment Grant Program. The RHTIG Program is currently established through the updated Revitalizing Hamilton's Commercial Districts Community Improvement Plan (RHCD CIP) which was approved by City Council on September 29, 2021 by way of By-law No. 21-164.

The RHTIG is intended to incentivize property owners located in Downtown Hamilton, Community Downtowns, Business Improvement Areas, the Mount Hope/Airport Gateway, the corridors of Barton Street and Kenilworth Avenue as identified in the Revitalizing Hamilton's Commercial Districts Community Improvement Project Area and to properties designated under Part IV or V of the *Ontario Heritage Act* to develop, redevelop or otherwise improve properties and/or buildings in a manner that will support the broader revitalization of these districts as well as generate new municipal property tax revenue through increased property assessments. The exact geographic boundaries within which the RHTIG is available are defined through the associated Revitalizing Hamilton Community Improvement Project Area By-law No. 21-163.

POLICY IMPLICATIONS AND LEGISLATED REQUIREMENTS

Urban Hamilton Official Plan

The subject site is municipally known as 9 Robert Street and is located within the "Downtown Urban Growth Centre" on Schedule "E" – Urban Structure. The site is further identified as being within the Downtown Hamilton Secondary Plan area (OPA 102) and designated "Downtown Mixed Use - Pedestrian Focus" on "Map B.6.1-1 – Land Use Plan" and "Low-rise 2" on "Map B.6.1-2 – Maximum Building". These designations are intended to maintain the governmental, institutional, educational, cultural, and residential centre of Downtown Hamilton and to support intensive, urban-scale mixed use developments up to six storeys in height.

The planned use of the site conforms to the designation. Future ground floor commercial uses will be subject to the respective sections of the in force and effect Urban Hamilton Official Plan with respect to permitted uses and associated policies.

Zoning By-law No. 05-200

The subject site is zoned D2, Exception 759 (Downtown Mixed Use – Pedestrian Focus Zone) which is intended to support a range of active street level commercial uses and a pedestrian-oriented built form which may include residential uses above grade. Site specific exception 759 modifies regulations respecting required building stepbacks and minimum front yard depth.

The planned use of the site is permitted. Future ground floor commercial uses will be subject to the respective sections of the in force and effect Zoning By-Law with respect to permitted uses and associated regulations.

RELEVANT CONSULTATION

Staff from the Taxation Section and the Finance and Administration Section, Corporate Services Department and the Legal Services Division, Corporate Services Department was consulted, and the advice received is incorporated into Report PED22147.

ANALYSIS AND RATIONALE FOR RECOMMENDATION

Commercial Districts and Small Business staff, in co-operation with staff from the Taxation Section and Legal Services Division, developed an estimated Schedule of Grant Payments under the terms of the Program. The final Schedule of Grant Payments will be contingent upon a new assessment by the Municipal Property Assessment Corporation (MPAC) following completion of the project. The Applicant will be required to sign a Grant Agreement. The Grant Agreement contains provisions for

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varying the Grant payment in each, and every year based on MPAC's assessed value. By signing, the Applicant will accept the terms and conditions outlined therein prior to any Grant Payments being made. The Agreement outlines the terms and conditions of the Grant Payments over the four-year period.

The estimated Grant shall be calculated according to the following formulas:

Grant Level:		100%	
Total Eligible Costs (Maximum)	\$6,885,328		
Total Pre-Project CVA:			Year: 2021
CT Commercial	\$652,000		
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Pre-Project Property Taxes	A		
Municipal Levy	\$13,626.94		
Education Levy	<u>\$5,737.60</u>		
Pre-Project Property Taxes	\$19,364.54		
*Post-Project CVA			
CVA NT New Multi-Residential	\$5,567,000		
CVA XT Commercial	<u>\$821,000</u>		
Estimated Post-Project CVA	\$6,388,000		Year: TBD
**Estimated Municipal Levy	\$75,922.48		
**Estimated Education Levy	<u>\$15,742.31</u>		
**Estimated Post-Project Property Taxes	\$91,664.79		

^{*}The actual roll number(s) assessed value(s), tax classification(s) and value partitioning (where applicable) are to be determined by the Municipal Property Assessment Corporation (MPAC).

Pre-project Municipal Taxes = Municipal Levy = \$13,626.94 Municipal Tax Increment = \$75,922.48 - \$13,626.94 = \$62,295.54 Payment in Year One = \$37,047.87 x 1.0 = \$62,295.54

^{**2021} tax rates have been used for calculation of the estimated post-development property taxes.

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ESTIMATED GRANT PAYMENT SCHEDULE for redevelopment of a vacant commercial building into a six storey mixed use multi residential building containing 28 residential rental units and one commercial unit.

Year	Grant Factor	Tax Increment*	Grant
1	100%	\$62,295.54	\$62,295.54
2	75%	\$62,295.54	\$46,721.66
3	50%	\$62,295.54	\$31,147.77
4	25%	\$62,295.54	\$15,573.89
Total		\$249,182.16	\$155,738.85

^{*}Note that the tax increment is based every year on actual taxes for that year. The figures above are estimates. In other words, for each year a Grant Payment is paid, the actual taxes for the year of the Grant Payment will be used in the calculation of the Grant Payment.

Details of the proposed redevelopment and its estimated assessment and municipal tax increments are based on the project as approved, or conditionally approved, at the time of writing this Report. Any minor changes to the planned redevelopment that occur prior to the final MPAC reassessment of the property may result in an increase/decrease in the actual municipal tax increment generated and will be reflected in the final Grant amount.

ALTERNATIVES FOR CONSIDERATION

Declining a Grant and/or approving a reduced amount would undermine the principles of the RHTIG and regeneration efforts in general. This alternative is not recommended.

Financial: Grants totalling \$155,738.85 over a four-year period would not be issued.

Staffing: Not applicable

Legal: Not applicable

ALIGNMENT TO THE 2016 - 2025 STRATEGIC PLAN

Economic Prosperity and Growth

Hamilton has a prosperous and diverse local economy where people have opportunities to grow and develop.

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APPENDICES AND SCHEDULES ATTACHED